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State Annual Report (SAR)
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EXECUTIVE SUMMARY

The *Edward Byrne Formula Grant Program* has provided a source of funding to the State of Wyoming for law enforcement and criminal justice since 1988. The program is administered through the *Office of the Attorney General, Division of Criminal Investigation*. The recent fiscal year completed over six years of operations through the Edward Byrne Formula Grant Program.

The recent fiscal year has demonstrated that the use of controlled substances continues to be a significant problem for the State of Wyoming. While Wyoming is a rural state with problems different from urban areas, sale and trafficking in controlled substances continues. Significant increases in the methamphetamine trafficking was detected in the northern half of Wyoming. This has been demonstrated by increased numbers of investigations and arrests involving the sale of methamphetamine. Health care professionals report increases in drug treatment of persons with methamphetamine addiction problems. Crack cocaine continues to be a growing problem for the southern half of Wyoming. Significant seizures of "black tar" heroin occurred this Summer in South Western Wyoming. The enforcement effort in Wyoming continues to focus on those involved in the trafficking and sale of controlled substances. In the past fiscal year, *manufacture, cultivation, sale and conspiracy to sell controlled substances accounted for over ninety one percent (91%) of the arrests* made in Wyoming by the Multi-Jurisdictional Task Forces. *Repeat offenders investigated involved over thirty nine percent (39.7%)* in the past fiscal year which is an increase over prior years. Arrests involving *both the sale of illegal* drugs and weapons is a continuing problem.

In the past fiscal year, greater emphasis was placed on cross training of Special Agents in drug investigations and crimes of violence such as sexual assault and homicide. Efforts are ongoing in an effort to provide full services through the Multi-Jurisdictional Task Forces, not only in the area of drug investigations, but crimes involving habitual and violent offenders. *Multi-Jurisdictional Task Forces and the Major Investigation Team were involved in the apprehension of homicide and sexual assault suspects, kidnapping suspects and fugitives from justice* in the past fiscal year.

In the area of forensic services, a full range of modern forensic services continue to be provided by the Crime Laboratory to local, state and federal law enforcement agencies and the criminal justice system. *Planning is under way to implement DNA testing capability in Wyoming in the next fiscal year*. Funding from State and federal sources was obtained to enhance existing response to local, state and federal law enforcement agencies throughout Wyoming through a crime scene response vehicle. This project will be completed in the coming fiscal year.

Continued improvements were made in the criminal records area involving quality control and enhanced criminal records capability, utilization of automated fingerprint identification systems and disposition reporting. The State of Wyoming continues to coordinate it's efforts involving enforcement, forensic services and criminal records and systems support services thought the Formula Grant Program.

INTRODUCTION

SUMMARY OF PROGRAM COORDINATION

Coordination between local, state and federal agencies is critical to a successful criminal justice response to drug abuse, violent and habitual offenders. The coordination effort involves enforcement activities, forensic services, and information sharing. Due to the rural nature of Wyoming and the limited number of personnel available on all levels of government, coordination of efforts is critical.

Enforcement: Enforcement programs involving controlled substance and weapons related investigations are coordinated on a routine basis with local, state and federal law enforcement agencies including the municipal police and county sheriffs offices, Wyoming Highway Patrol (WHP), Wyoming Army National Guard (WANG), Drug Enforcement Administration (DEA), Federal Bureau of Investigation (FBI), Bureau of Alcohol, Tobacco and Firearms (BATF), Internal Revenue Service-Criminal Investigation Division (IRS-CID), United States Marshal Service (USMS), U.S. Air Force-Office of Special Investigations (OSI), U.S. Department of Interior-National Park Service (NPS); Bureau of Land Management (BLM); and the Bureau of Indian Affairs (BIA).

The Wyoming Division of Criminal Investigation operates the Major Investigation Team (MIT) which provides statewide coverage the entire State. The Major Investigation Team is composed of Special Agents from the Wyoming Division of Criminal Investigation and the Internal Revenue Service-Criminal Investigation Division (IRS-CID). This enforcement group provides expertise in areas such as conspiracy investigations, money laundering investigations, technical assistance in the area of court authorized wire interceptions and surveillance investigations and computer evidence retrieval. The Major Investigation Team is located in Cheyenne, Wyoming. In fiscal year 1994-95 the Internal Revenue Service-Criminal Investigation Division will add one (1) Special Agent to the Mountain Enforcement Team office in Jackson, Wyoming, to increase capabilities in money laundering and financial investigations.

Forensic Services: The Wyoming Division of Criminal Investigation operates the Crime Laboratory Section which is located in Cheyenne, Wyoming at the Division of Criminal Investigation. The Crime Laboratory provides a full range of forensic services for local, state and federal law enforcement agencies throughout the State of Wyoming. Currently, the Crime Laboratory is planning to add DNA testing capability in the next fiscal year. A Mobile Crime Scene Response Vehicle will be also added to existing Crime Laboratory Resources in the next fiscal year. This vehicle will include a wide variety of forensic equipment for crime scene processing throughout the State of Wyoming for local, state and federal law enforcement agencies.

Information Sharing: The Wyoming Division of Criminal Investigation operates a criminal intelligence system which complies with intelligence system guidelines. This system provides a central repository for criminal intelligence information on state wide basis which may be accessed by federal law enforcement agencies.

Information Sharing: The Wyoming Division of Criminal Investigation is the repository for the Computerized Criminal Records (CCH), the link to the National Crime Information Center (NCIC), Missing Persons Clearing House, Misdemeanor Warrants System, Automated Fingerprint Identification System (AFIS) which is linked to the Western Identification Network (WIN).

Information Sharing: The Wyoming Division of Criminal Investigation provides timely briefing summaries concerning arrest and search warrant operations from operations on a routine basis to federal law enforcement agencies and the United States Attorney on an automated basis to enhance communications and coordination of efforts. The Criminal Intelligence Team at the Division of Criminal Investigation is the liaison office for the El Paso Intelligence Center (EPIC), Financial Crime Enforcement Network (Fincen), Interpol, Rocky Mountain Information Network (RMIN) and other systems.

SUMMARY OF PROGRAMS UNDER FORMULA GRANT PROGRAM

Summary of Programs: The State of Wyoming utilized the Byrne Formula Grant Program in fiscal year 1993-94 to fund a mixture of both enforcement and support programs that have statewide impacts. These programs involved law enforcement, forensic laboratory services and criminal records and related information systems. These programs are as follows:

Program One: The Wyoming Division of Criminal Investigation operates six (6) Multi-Jurisdictional Task Forces (MJTF) or Regional Enforcement Teams which provide coverage involving drug investigations for the State of Wyoming. Each of the Multi-Jurisdictional Task Forces is responsible for a three to five county region. Each of the Multi-Jurisdictional Task Forces is composed of two (2) to three (3) Special Agents from the Wyoming Division of Criminal Investigation and three (3) to four (4) law enforcement officers from municipal and county law enforcement agencies in the region. The six (6) Regional Enforcement Teams or Multi-Jurisdictional Task Forces are located as follows:

- South East Enforcement Team-Cheyenne, WY.
Albany, Goshen, Laramie and Platte Counties.

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- South West Enforcement Team-Green River, WY.
Carbon, Sweetwater and Uinta Counties.
 - Central Enforcement Team-Casper, WY.
Converse, Natrona and Niobrara. Counties.
 - North East Enforcement Team-Gillette, WY.
Campbell, Crook, Johnson, Sheridan and Weston
Counties.
 - North West Enforcement Team-Thermopolis, WY.
Big Horn, Fremont, Hot Springs, Park and
Washakie Counties.
 - Mountain Enforcement Team-Jackson, WY.
Lincoln, Sublette and Teton Counties.

Program Two: The Wyoming Division of Criminal Investigation operates the Major Investigation Team (MIT) which provides provides support to the Multi-Jurisdictional Task Forces and the entire state. The Major Investigation Team is composed of Special Agents from the Wyoming Division of Criminal Investigation and the Internal Revenue Service-Criminal Investigation Division (IRS-CID). The Major Investigation Team provides expertise in areas such as traditional crimes of violence, fraud, conspiracy investigations, money laundering investigations, technical assistance in the area of court authorized wire interceptions and surveillance investigations and computer evidence retrieval. The Major Investigation Team is located in Cheyenne, Wyoming. In the next fiscal year, the Internal Revenue Service-Criminal Investigation Division will add one (1) Special Agent to the Mountain Enforcement Team in Jackson, Wyoming to increase capabilities in money laundering and financial investigations involving drug violations.

Program Three: The Wyoming Division of Criminal Investigation operates the Crime Laboratory Section which is located in Cheyenne, Wyoming. The Crime Laboratory provides a full range of forensic services for local, state and federal law enforcement agencies in the state. Currently, the Crime Laboratory is preparing to add DNA examination capability in the next fiscal year. A Mobile Crime Scene Response Vehicle will be added to the Crime Laboratory Section in the next fiscal year. This vehicle will include a wide variety of forensic equipment, for crime scene processing, throughout the State of Wyoming.

Program Four: The Wyoming Division of Criminal Investigation operates the Criminal Records Section which is located in Cheyenne, Wyoming. The Criminal Records Section is the state repository for the Computerized Criminal Records (CCH), the Control Terminal for the National Crime Information Center (NCIC), the Automated Fingerprint Identification System (AFIS) which is linked to the Western Identification Network (WIN), the State Missing Person Clearing House. Funds were used in the past fiscal year to provide improvement in criminal record dispositions, completeness and quality of records.

BUDGET AND STAFFING LEVELS

Program Budget: Funds for the State of Wyoming obtained through the Edward Byrne Formula Grant Program in the past fiscal year was \$1,934,666. The budget was derived from federal formula grant funding in the amount of \$1,451,000; state funding in the amount of \$212,281 and local governments funding in the amount of \$271,385. Funding for eighteen (18) full-time local law enforcement Task Force Officers positions was provided through the Formula Grant Program. The Wyoming Division of Criminal Investigation assigned two (2) Criminal Investigation Supervisors and fifteen (15) Special Agents to the six (6) Multi-Jurisdictional Task Forces. One (1) Criminal Investigation Supervisor and five (5) Special Agents are assigned to the Major Investigation Team (MIT). The full-time positions from the Division of Criminal Investigation are funded through state general funds.

GOALS AND OBJECTIVES

Program Goals: The goals and objectives of the State of Wyoming involving the Edward Byrne Formula Grant Program in the past fiscal year were:

One: Continued enforcement through the Multi-Jurisdictional Enforcement Task Forces involving the sale and distribution of controlled substances and the investigation of violent and habitual offenders. Expansion of the Multi-Jurisdictional Task Force to provide comprehensive law enforcement services including violent and habitual offenders to municipal, county, state and federal law enforcement and the criminal justice system.

Two: Coordination and sharing of information through the criminal intelligence system involving controlled substances, weapons related offenses and violent and habitual offenders.

Three: Improvement in and increased forensic services in the future involving forensic services, DNA testing capability and enhanced mobile crime scene response.

Four: Improvement in the quality and reliability of criminal history records and systems and automated fingerprint identification systems. Establish links with municipal and county law enforcement agencies to provide better flow of criminal history and case disposition information.

PROGRAM ACTIVITIES AND MEASUREMENTS

PERFORMANCE MEASURES AND RESULTS

Number and Type of Investigations: In the past fiscal year, marijuana accounted for over fifty three percent (53.5%) of the Multi-Jurisdictional Task Force arrests. Influx of marijuana in multi-pound quantities and cultivation of marijuana continues to a concern. Cocaine involved over twenty nine percent (29.1%) of the arrests by the Multi-Jurisdictional Task Forces. Cocaine and Crack cocaine continues to be a problem in Southern Wyoming. Methamphetamine was involved in over sixteen percent (16.2%) of the arrests by the Multi-Jurisdictional Task Forces. Methamphetamine continues to be a significant and growing problem in Northern Wyoming. Hallucinogens such as LSD accounted for less than one percent (.8%) of the arrests. Heroin, although it involved less than one half of one percent (.04%) of the arrests, was available in multi-ounce quantities in western Wyoming and is a source of concern. Chart One illustrates the type of drugs involved in the arrests by the Multi-Jurisdictional Task Forces and the Major Investigation Team.

Chart One

Category	Number
Cocaine	147
Methamphetamine	82
Marijuana	270
LSD	4
Opiates	2
Total	505

Weapons Arrests: Multi-Jurisdictional Task Forces made fifty four (54) weapons arrests. Semi-automatic handguns were involved in over forty two percent (42.6%) of the weapon arrests followed by other handguns, sixteen percent (16.7%). Arrests involving fully automatic weapons accounted for almost four percent (3.7%) in the past fiscal year. Chart Two reflects the type of weapon arrests.

Chart Two

Category	Number
Handguns	9
Semi-Automatic Handguns	23
Rifles	8
Semi-Automatic Rifles	3
Shotguns	5
Semi-Automatic Shotguns	1
Automatic Weapons	2
Knives	3
Total	54

Crimes of Violence: The Multi-Jurisdictional Task Forces were involved in homicide, sexual assault, kidnapping and fugitive investigations in the past fiscal year. The ability to provide timely support to rural law enforcement agencies in the area of violent and habitual offenders has proven critical in several cases. It is expected that demands for service in this area will increase as more resources become available and capabilities and expertise increase. Chart Three reflects the number and type of violent and habitual offenders investigations conducted in the past fiscal year.

Chart Three

Category	Number
Homicide	11
Kidnapping	1
Robbery	3
Sexual Assault	2
Extortion	1
Assault	7
Endangering	1
Fugitives	6
Total	32

Repeat Offenders: Multi-Jurisdictional Task Forces and the Major Investigation Team continued to focus on repeat offenders who accounted for over thirty nine percent (39.7%) of the arrests in the past fiscal year. This is an increase over prior fiscal years. Chart Four compares repeat offender and first time offenders.

Chart Four

Category	Repeat	First
Male	33	66
Female	7	58
Total	40	124

Demographics: Over sixty seven percent (67.7%) of the suspects arrested by the Multi-Jurisdictional Enforcement Teams were White. Over twenty two percent (22.6%) were Hispanic and over nine percent (9.8%) were African-American. Over eight five percent (75.6%) of those arrested were male and twenty four percent (24.4%) were female. Adults were involved in ninety eight (98.8%) of those arrested and juveniles less than two percent (2%). Chart Five depicts demographic information concerning suspects identified in the investigations in the past year.

Chart Five

Category	Number
White	111
Hispanic	37
African-American	16
Total	164

Prosecution Rate and Level of Prosecution: Multi-Jurisdictional Task Force and Major Investigation Team cases accepted for prosecution in State and Federal Courts in the past fiscal year exceeded ninety five percent (95.8%) percent. Prosecution in Federal District Courts accounted for twenty one percent (21%) of those prosecuted and sentenced. Prosecution in County and State District Courts accounted for seventy nine percent (79%) of those prosecuted and sentenced. Chart Six illustrates the prosecution levels and prosecution rate.

Chart Six

Category	Number
Accepted	268
Declined	3
Total	271

Conviction Rate: The conviction rate of those accepted for prosecution in State and Federal Courts in the past year was exceeded ninety five percent (95.6%). Less than five percent (5%) of the cases accepted for prosecution were dismissed. Chart Seven depicts the conviction, acquittal and dismissal rate resulting from Multi-Jurisdictional Task Force and Major Investigation Team investigations.

Chart Seven

Category	Number
Convicted	256
Acquitted	0
Dismissed	12
Total	268

Sentencing: Overall Sentencing of those convicted as a result of Multi-Jurisdictional Task Force investigations resulted in forty nine percent (49%) sentenced to imprisonment and fifty one percent (51%) given suspended sentences or probation. In cases prosecuted in the federal court system, one hundred percent (100%) were sentenced to some form of imprisonment. In the state court system, thirty six percent (36%) were sentenced to imprisonment and sixty four percent (64%) given suspended sentence or probation. Chart Eight compares the sentencing levels in the State and Federal Courts.

Chart Eight

Category	Prison	Other
State	56	100
Federal	42	0
Total	98	100

Marijuana Eradication: The number of marijuana cultivation operations seized declined, compared to previous years. Sophisticated indoor marijuana cultivation operations continue to be the major source of marijuana grown in Wyoming due to growing season, elevation, water supplies and other factors. Chart Nine reflects the number of marijuana plants seized from both indoor and outdoor operations.

Chart Nine

Category	Number
Commercial	367
Sinsemilla	216
Other	112
Total	695

Clandestine Laboratories: A trend toward smaller clandestine laboratories for the manufacture of methamphetamine continues to be a concern from an enforcement and environmental and health hazard standpoint. Training and proper equipment for law enforcement personnel in the Multi-Jurisdictional Task Forces, Major Investigation Team and the Crime Laboratory is continuing.

Asset Seizures and Forfeitures: The past fiscal year continued to reflect a overall decline in the seizure of drug related assets. Drug related assets value at \$190,138 were seized by the Multi-Jurisdictional Task Forces in the categories of conveyances, currency, financial instruments real property and weapons. Chart Ten illustrates the number and type of assets seized in the past fiscal year.

Chart Ten

Category	Number
Conveyances	16
Currency	55
Financial Instruments	2
Total Seizures	73

SUCSESSES AND ACCOMPLISHMENTS

Disruption of Heroin, Cocaine and Methamphetamine Network: In the Summer of 1994, the South West Enforcement Team and federal agencies made three (3) arrests and seized multi-ounce quantities of heroin, cocaine, methamphetamine and firearms in Rock Springs, Wyoming. The firearms and drugs were imported from Arizona and California.

Interdiction of Interstate Transportation of Cocaine: In the Spring and Summer of 1994, the Mountain Enforcement Team and the Federal Bureau of Investigation completed a several month investigation which resulted in the indictment of two (2) persons involved in the transport of over eight ounces of cocaine from Salt Lake City, Utah to Jackson, Wyoming.

Disruption of Crack Cocaine and Street Gang Activity: In the Winter of 1993-94, the South West Enforcement team disrupted a "crack" cocaine operation which operated in Rock Springs, Wyoming. Eight arrests, firearms and ounce quantities of crack cocaine were seized. Subsequent investigation identified gang affiliates from both Denver, Colorado and Oklahoma City, Oklahoma who were recruited to sell "crack" cocaine in Wyoming.

Seizure of Interstate Indoor Marijuana Cultivation Operation: In the Summer of 1993, local and federal law enforcement and the South East Enforcement Team seized a high grade sinsemilla cultivation operation which had in excess of five hundred (500) plants. The subjects who operated the grow operation used sophisticated and automated systems to produce the crop. Both were from New Jersey who intended to produce in Wyoming and sell in the eastern United States.

Shutdown of Methamphetamine and Cocaine Distribution Network: In the Fall and Winter of 1993-94, the North East Enforcement Team disrupted a major interstate methamphetamine trafficking operation. Multi-ounce to pound quantities of methamphetamine were being transported from Weld County, Colorado to North Eastern Wyoming.

Crime Scene Response and DNA capability: Planning completed and funding obtained for the addition of DNA capability for the Crime Laboratory. Continued growth in case load and processing forensic evidence for local, state and federal law enforcement agencies.

Continued Improvement in Criminal History Records System: Continued improvements were made in the quality and reliability of the criminal records system. Links to local law enforcement to improve case disposition reporting established with additional planning underway for future improvements. Continued growth in the use of the Automated Fingerprint Identification System involving fugitives and latent fingerprint comparisons in violent and non violent crime investigations.

Training in Criminal Intelligence Guidelines and Systems: Continued improvement in criminal intelligence service for Multi-Jurisdictional Task Forces, Major Investigation Team and local, state and federal law enforcement agencies.

EVALUATION ACTIVITIES AND RESULTS

The State of Wyoming continues to develop better means of program assessment and considers assessment a critical and ongoing element of the program. Evaluation activity in the past fiscal year and for the next fiscal year were:

- A questionnaire evaluation form concerning operation of the program in Wyoming will be sent to Chiefs of Police, County Sheriffs, County and District Prosecutors and Judges in the next fiscal year.
- Meetings on a quarterly basis on a regional enforcement level with law enforcement administrators and prosecutors from each region to discuss program activity and priorities.
- A revised and comprehensive review of Division of Criminal Investigation and Multi-Jurisdictional Task Force operating polices and procedures has been completed with implementation during the coming fiscal year. Weakness and problems in operating areas are under constant review which are corrected through policy and procedure revision.
- Emphasis on cross training of Special Agents in both controlled substance investigations as well as crimes of violence such as sexual assault and homicide. Training is ongoing in an effort to provide full services not only in the area of controlled substance investigation but traditional crimes involving habitual and violent offenders.
- Continued refinement of forensic services and increased capability in scientific support for local, state and federal law enforcement and the criminal justice system.

■ Continued review of criminal history and information systems to ensure reliability and compliance with state and federal laws. Continued emphasis on system improvement and enhancements to provide better service to law enforcement agencies and the criminal justice system.

CONCLUSION

The evolution of the Multi-Jurisdictional Task Forces in the State of Wyoming from 1988 to the present, has increased the quality and sophistication of law enforcement efforts. The capability to provide law enforcement services in a more timely fashion with adequate personnel and resources, not only in the area of controlled substances but in the investigation of repeat and violent offenders will be important. Reforms and improvements in operating policies and procedures, including additional training, is currently underway to improve the service provided through the Multi-Jurisdictional Task Forces and the Major Investigation Team.

Resources are being allocated as well to criminal records and criminal intelligence improvements to increase the quality, quantity and accessibility to information by local, state and federal law enforcement agencies and the criminal justice system. Addition of DNA testing capability and additional mobile crime scene response by the Crime Laboratory will improve existing levels of scientific and forensic service available to law enforcement and criminal justice system.

The mixture of law enforcement, criminal history and intelligence information systems and forensic and scientific services and capabilities will continue to provide a balanced approach to issues involving controlled substances, violent and repeat offender crime in the State of Wyoming.