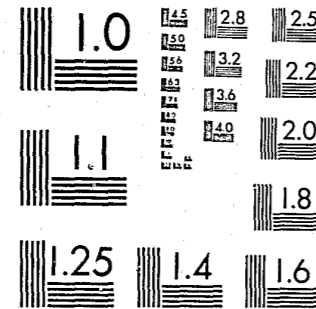


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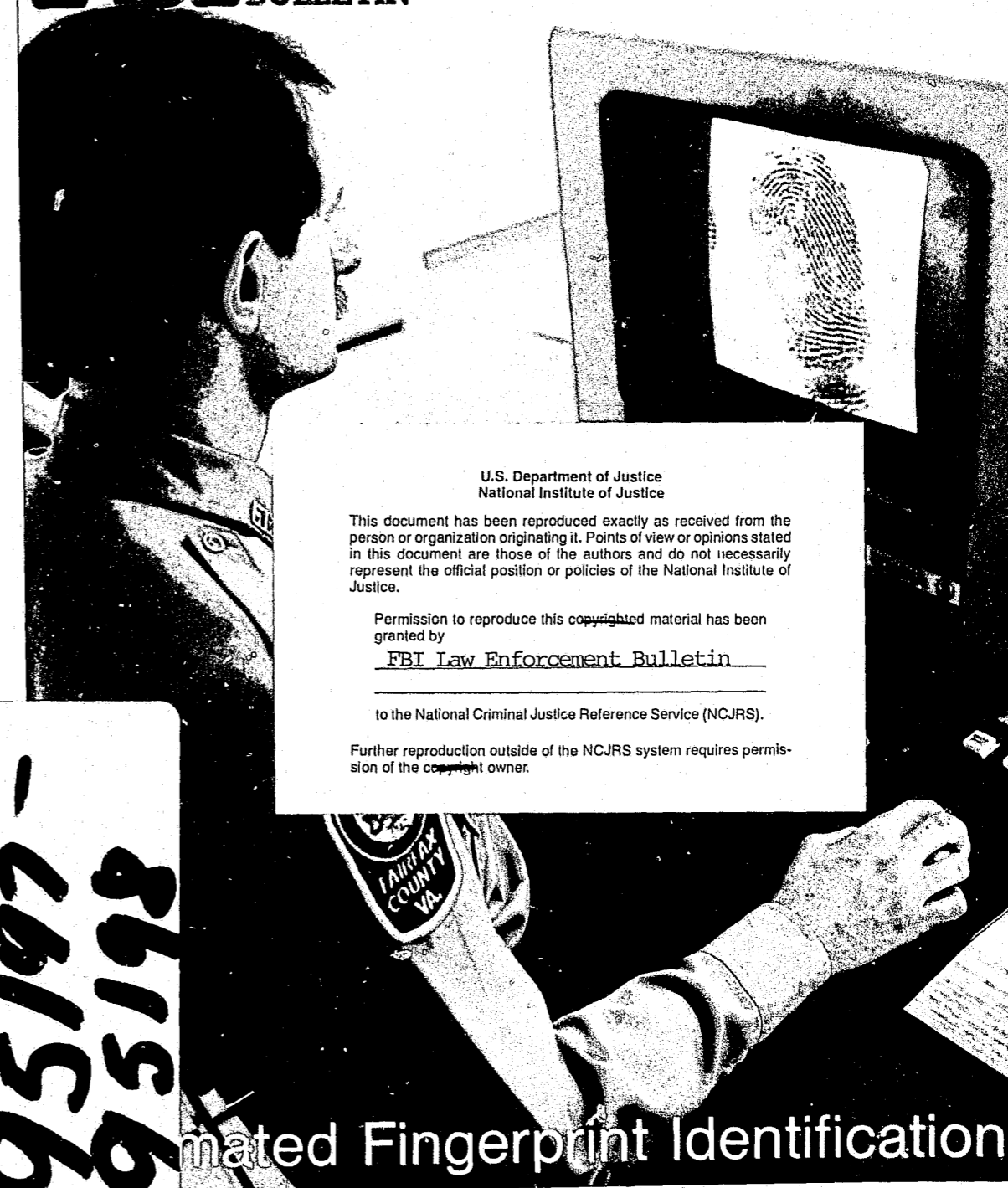
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National Institute of Justice
United States Department of Justice
Washington, D. C. 20531

3/25/85

FBI LAW ENFORCEMENT BULLETIN

AUGUST 198



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Automated Fingerprint Identification

FBI LAW ENFORCEMENT BULLETIN

AUGUST 1984, VOLUME 53, NUMBER 8

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ACQUISITIONS

Contents

- Technology** 1 **Automated Fingerprint Identification—Regional Application of Technology**
By Carroll D. Buracker and William K. Stover
- Training** 6 **State and Local Law Enforcement Training Needs**
By Robert G. Phillips, Jr.
- Records** 16 **Officer Coded Report Forms**
By Steven G. Deaton
- Crime Resistance** 23 **Crime Stoppers: Participation May be the Real Payoff**
By Kenneth L. Ferrell
- The Legal Digest** 26 **Predisposition and the Entrapment Defense (Part I)**
By Michael Callahan
- 32 **Wanted by the FBI**



The Cover:
A regional automated fingerprint identification system significantly improves the law enforcement officer's ability to identify criminals. See article p. 1.

**Federal Bureau of Investigation
United States Department of Justice
Washington, D.C. 20535**

William H. Webster, Director

The Attorney General has determined that the publication of this periodical is necessary in the transaction of the public business required by law of the Department of Justice. Use of funds for printing this periodical has been approved by the Director of the Office of Management and Budget through June 6, 1988.

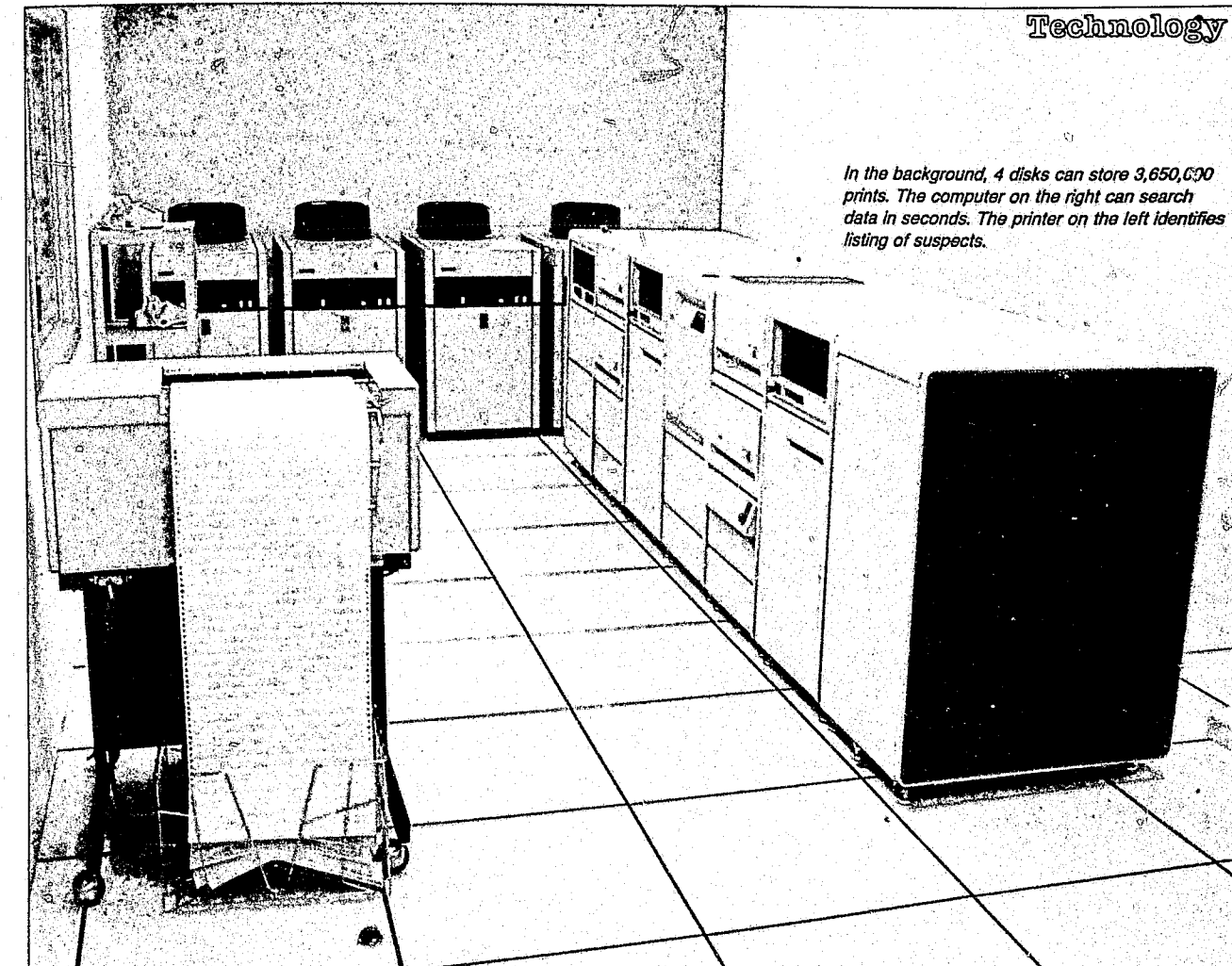
Published by the Office of Congressional and Public Affairs,
William M. Baker, Assistant Director

Editor—Thomas J. Deakin
Assistant Editor—Kathryn E. Sulewski
Art Director—Kevin J. Mulholland
Writer/Editor—Karen McCarron
Production Manager—Jeffrey L. Summers
Reprints—Marlethia S. Black



ISSN 0014-5688

USPS 383-310



Technology

In the background, 4 disks can store 3,650,000 prints. The computer on the right can search data in seconds. The printer on the left identifies listing of suspects.

Automated Fingerprint Identification Regional Application of Technology

By
COL. CARROLL D.
BURACKER
Chief of Police
Fairfax County, Va.
and
WILLIAM K. STOVER
Chief of Police
Arlington County, Va.

“... when police chiefs work together and police agencies are able to consider the collective good, the public is better served, more criminals are identified, and cases are solved.”

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95198
Records

Officer Coded Report Forms

By
OFFICER STEVEN G.
DEATON

Planning and Research
Police Bureau
Portland, Oreg.

Since 1975, the Integrated Criminal Apprehension Program (ICAP), developed by the Law Enforcement Assistance Administration (LEAA), has become increasingly popular among police agencies across the country. ICAP's success lies in its uncomplicated approach to effectively manage and use police resources. ICAP offers police administrators the opportunity to structure their department operation based on a model that has proven successful.

The ICAP concept depends on the interrelationships within the system of 1) crime analysis, 2) a structured goal-oriented decisionmaking process, and 3) sound service delivery techniques. Basically, ICAP is a logic flow designed to enhance the responsiveness of the patrol operation. (See fig. 1.) The simplicity of the concept lends itself well to the day-to-day operations of many police agencies.

ICAP Logic Flow

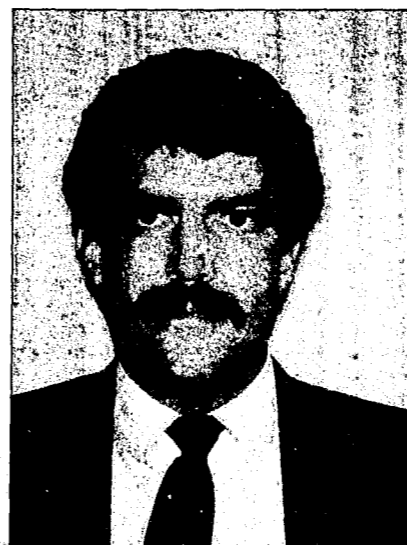
Step 1 of the ICAP logic flow, data collection, represents the patrol officer's preliminary investigation. Because ICAP focuses on the analysis of information collected, the information input at the first step must be specific useful information. The requirement or responsibility to collect this information demands a new offense report designed to upgrade the quality of the information to be generated.

Most police agencies' report writing systems require a rethinking on the part of the administrators to adhere to the ICAP concept. The primary question is whether the existing field report forms were designed for crime analysis or whether they were merely designed to report the occurrence of an event.

The second step, analysis, consists of three component parts—crime analysis, operations analysis, and intelligence analysis. All three components are designed to analyze the data collected and respond with timely and pertinent information for use in day-to-day police operations. If the information collected is subjective or incomplete, the analysis of that information will reflect the inaccuracies and the credibility of the analysis will deteriorate.

To realize the full potential of the operation, personnel in the crime analysis units must be given quality crime information. The ICAP model suggests a revised offense/incident report form designed to enhance a crime analysis unit. The model form includes possibilities for improving the quality of data collected and increasing the quality of data analyzed.

It is easy to visualize the benefits of quality information. What is not so easy to visualize is the need to change from subjective data collection and analysis to objective data collection and analysis. This transition is paramount to efficient, effective, strategic, and tactical management decisionmaking.



Officer Deaton



Chief Ronald R. Still

The third step, planning, is a formalized integrated decisionmaking process by supervisors and administrators based on the data analysis. The two types of decision categories suggested within the model are strategic decisions and tactical decisions. Strategic decisions are policy-oriented—tactical decisions usually involve short term allocation of resources.

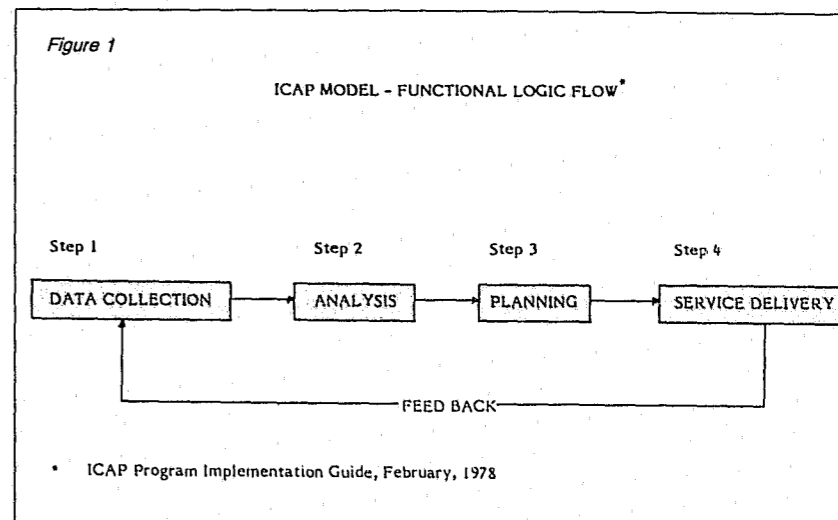
The fourth step, service delivery, includes crime-related activities, crisis intervention, and order maintenance. The deployment decisions for these three activities are influenced by many factors, such as resources, analysis, communication, priorities, etc. Without good data input, the service delivery output will suffer.

The ICAP model can be a model for agency advancement well into the future. The catalyst for future advancement is a redesigned report system which, under the ICAP concept, focuses attention on the crime analysis unit. With detailed objective information, the analysis function can serve as a liaison within an agency to pull all units into the mainstream of police service.

The characteristic ICAP model places emphasis on detailed suspect descriptions and/or suspect method-of-operation profiles using a "decision box" format. Decision boxes lend themselves well to objective data collection. From a crime analysis unit perspective, crime profiles require specific objective data capture. There are, of course, several formats that can be used to record crime analysis information on a report form. Each department must decide which format is best for them.

Our department requires that the following information be included on its report forms:

- 1) Type of premises where the crime was committed;
- 2) Method and point of entry of suspect;
- 3) Instrument and force used by the suspect;
- 4) Location of the victim at the time of the crime;
- 5) Location of the property when stolen;
- 6) Type of property stolen;
- 7) Unusual actions, methods, speech of suspect; and



INCIDENT REPORT

EUGENE POLICE DEPARTMENT

Page _____ of _____

<table border="1" style="width: 100%; border-collapse: collapse;"> <tr><td>PAT ASN</td><td>PRO ASN</td><td>PER ASN</td><td>PAT BRP</td><td>DET ADM</td><td>CHEP</td></tr> <tr><td>PROP LAB</td><td>AIR</td><td>CAMP</td><td>LIC INV</td><td>CIS</td><td></td></tr> <tr><td>CITY TTY</td><td>DIST ATTY</td><td>MUN CRT</td><td>JUV CRT</td><td>TRAF ENGR</td><td>MVD</td></tr> <tr><td></td><td>FIRE</td><td>CASE MGMT</td><td>CRIM ANLY</td><td>COP</td><td></td></tr> </table>	PAT ASN	PRO ASN	PER ASN	PAT BRP	DET ADM	CHEP	PROP LAB	AIR	CAMP	LIC INV	CIS		CITY TTY	DIST ATTY	MUN CRT	JUV CRT	TRAF ENGR	MVD		FIRE	CASE MGMT	CRIM ANLY	COP		<p>1. Incident</p> <p>2. Case Number</p> <p>3. Location</p> <p>4. Grid</p> <p>5. Source</p> <p>6. Rept. Date</p> <p>7. Time</p> <p>8. Occurred Date</p> <p>9. Time</p> <p>Seq. #</p>	<p>RELATED REPORTS</p> <input type="checkbox"/> Incident <input type="checkbox"/> Accident <input type="checkbox"/> Custody <input type="checkbox"/> Citation <input type="checkbox"/> Prop./Evidence <input type="checkbox"/> Supplemental
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<input type="checkbox"/> Stolen <input type="checkbox"/> Suspect <input type="checkbox"/> Vict. Loc <input type="checkbox"/> Inv.	<input type="checkbox"/> Towed Veh.	<input type="checkbox"/> AIRS <input type="checkbox"/> LEDS <input type="checkbox"/> NCIC <input type="checkbox"/> REG	<input type="checkbox"/> AIRS <input type="checkbox"/> LEDS <input type="checkbox"/> NCIC <input type="checkbox"/> REG	<p>38. VIN #</p> <p>39. Value</p>	<p>40. Color (Top) _____ (Solid or Bottom) _____</p> <p>41. Lic. #</p> <p>42. 1 keys in vehicle 2 not driveable 3 stereo tape 4 CB radio 5 special antenna 6 vinyl top 7 loud muffler 8 custom wheels</p> <p>43. VCD</p>	<p>44. Reg. Owner Name</p> <p>45. Phone</p> <p>46. Address</p> <p>47. DOB</p> <p>48. Notified Date/Time</p> <p>49. By Whom I.D.#</p>	<p>50. Name</p> <p>51. DOB/Age</p> <p>52. AKA</p> <p>53. Address</p> <p>54. Race/Sex</p> <p>55. Photo-graph Yes <input type="checkbox"/></p> <p>56. Compo-site Yes <input type="checkbox"/></p> <p>57. Clothing Description</p>	<p>58. Name</p> <p>59. DOB/Age</p> <p>60. AKA</p> <p>61. Address</p> <p>62. Race/Sex</p> <p>63. Photo-graph Yes <input type="checkbox"/></p> <p>64. Compo-site Yes <input type="checkbox"/></p> <p>65. Clothing Description</p>
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4 4 very white	4 4 very white																																																																											
5 5 decayed/dirty	5 5 decayed/dirty																																																																											
9 9 other	9 9 other																																																																											
0 0 unknown	0 0 unknown																																																																											
1 1 none	1 1 none																																																																											
2 2 ski	2 2 ski																																																																											
3 3 stocking	3 3 stocking																																																																											
4 4 kerchief	4 4 kerchief																																																																											
5 5 other	5 5 other																																																																											
9 9 other	9 9 other																																																																											

<p>67. Reporting Officer I.D.#</p>	<p>68. Reporting Officer I.D.#</p>	<p>69. Date & Time Prepared</p>	<p>70. Approved By I.D.#</p>
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<p>COPIES</p> <input type="checkbox"/> DET <input type="checkbox"/> CAU <input type="checkbox"/> Central <input type="checkbox"/> East <input type="checkbox"/> North <input type="checkbox"/> TRF <input type="checkbox"/> DA <input type="checkbox"/> DVD <input type="checkbox"/> ID <input type="checkbox"/> Prop Rm <input type="checkbox"/> Crime Prev. <input type="checkbox"/> Intell <input type="checkbox"/> Patrol Support	<p>CASE NUMBER</p> <p>CLASSIFICATION</p> <p>TYPE ACTIVITY</p> <p>LOCATION OF OCCURRENCE</p> <p>ONE SENTENCE SUMMARY OF INCIDENT</p>	<p>PORTLAND POLICE BUREAU</p> <p>INCIDENT REPORT</p> <p>DATE/TIME REPORTED</p> <p>DATE/TIME OCCURRED</p>	<p>REFER CASE NUMBER</p> <p>ACCOMPANYING REPORTS:</p> <input type="checkbox"/> INCIDENT <input type="checkbox"/> SPECIAL <input type="checkbox"/> PROP. <input type="checkbox"/> RCPT. <input type="checkbox"/> CUSTODY <input type="checkbox"/> TRE. ACC.	<p>Crime Analysis Info.</p> <p>1.</p> <p>2A</p> <p>2B</p> <p>3</p> <p>4</p> <p>5</p> <p>6</p> <p>7</p> <p>8</p> <p>9A</p> <p>9B</p> <p>10A</p> <p>10B</p> <p>11A</p> <p>11B</p> <p>12A</p> <p>12B</p> <p>13A</p> <p>13B</p> <p>14A</p> <p>14B</p> <p>15A</p> <p>15B</p> <p>16A</p> <p>16B</p> <p style="writing-mode: vertical-rl; transform: rotate(180deg);">CASE NUMBER</p>
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<p>PERSONS</p> <p>V-Victim C-Complainant R/O-Registered Owner W-Witness P-Parent F-Firm Name</p>	<p>Code NAME: LAST FIRST MIDDLE CRN</p> <p>Sex Race DOB</p> <p>HOME ADDRESS</p> <p>HOME PHONE</p> <p>BUSINESS/SCHOOL ADDRESS</p> <p>WORK HOURS</p> <p>BUSINESS PHONE</p>
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<p>SUSPECTS A&B</p> <p>M-Missing R-Runaway D-Deceased</p>	<p>Code NAME: LAST FIRST MIDDLE CRN</p> <p>Sex Race DOB/AGE</p> <p>HT WT HAIR EYES ADDRESS</p> <p>PHONE In Custody</p> <p>OTHER DESCRIPTION (FACIAL HAIR, CLOTHING, ETC.)</p>
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<p>VEHICLE</p> <p>S-Stolen U-Unauthorized Use R-Recovered L-Locate A-Abandoned T-Towed V-Victim's Veh. SP-Suspect Veh.</p>	<p>Code LICENSE NUMBER State Year Type VIN</p> <p>STLN/RECD VALUE</p> <p>Year MAKE MODEL STYLE COLOR</p> <p>Delq. Payments Y N Vehicle Ins. Y N Theft Y N Permission Given Y N Body Damage Y N</p> <p>Transmission CHARGE/CITE NO.</p> <p>Standard Auto</p> <p>TOWED BY/TOWED TO</p> <p>Dept. Req. HOLD REASON UNIT & PERSON NOTIFIED</p> <p>Private Rq. N</p> <p>OR S 162.375 SECTION 212 INITIATING A FALSE REPORT (1) A PERSON COMMITS THE CRIME OF INITIATING A FALSE REPORT IF HE KNOWINGLY INITIATES A FALSE ALARM OR REPORT WHICH IS TRANSMITTED TO A FIRE DEPARTMENT, LAW ENFORCEMENT AGENCY OR OTHER ORGANIZATION THAT DEALS WITH EMERGENCIES INVOLVING DANGER TO LIFE OR PROPERTY (2) INITIATING A FALSE REPORT IS A CLASS C MISDEMEANOR</p> <p>I UNDERSTAND THAT I AM LIABLE FOR ALL TOWING AND STORAGE COSTS INCURRED DURING THE RECOVERY OF THIS VEHICLE</p> <p>I WILL TESTIFY AS A WITNESS AGAINST THE DEFENDANT WHEN HE/SHE IS CHARGED WITH A CRIME.</p> <p>RELEASED PROPERTY/VEHICLE TO</p> <p>THE NAMED CHILD (ADULT) IS PRESENTLY A RUNAWAY (MISSING) AND I REQUEST THAT HE/SHE BE TAKEN INTO CUSTODY FOR THEIR OWN PROTECTION</p> <p>SIGNATURE OF PERSON REPORTING THE INCIDENT</p> <p>Physical Force Used by Police? Y N Identification Division notified? Y N Follow-up required? Y N Crime Prev. Info desired? Y N Outside agency notified Y N Which one:</p> <p>REPORTING OFFICER(S) BPST Prec/Div RI/Shft Assn/Dist Reviewed By PAGE OF</p>
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ICAP is not a panacea. It is, however, a model of a "big picture" of a police agency operation. Interested agencies will be able to find numerous articles and reference manuals detailing ICAP operations. The success of the program will be measured in terms of an administrator's commitment to the crime analysis philosophy espoused by ICAP and to the development of a crime reporting system which enhances data collection, collation, analysis, and dissemination in the most effective and efficient manner.

The officer coded report forms developed through ICAP research and modified by the Portland Police Bureau can be the catalyst, among other things, for advancement into the high-tech environment. As police reliance on computer systems becomes more commonplace, a method of data collection and analysis must be adopted in order to ensure maximum use of available police resources. The officer coded report forms offer police administrators this assurance, plus several other benefits, including:

- 1) Decrease in interpretation errors between report writer and report processor;
- 2) Decrease in report preparation time;
- 3) Decrease in report processing time;
- 4) Decrease in collection of repetitive, subjective information;
- 5) Increase in report accuracy;
- 6) Increase in ease of data retrieval;
- 7) Increase in intraagency communication;
- 8) Increase in life of the report forms—decrease in forms maintenance; and
- 9) Increase in dollar savings associated with the report writing system.

M.O. CODING SHEET EUGENE POLICE DEPARTMENT											
FBI ADM		FBI ADM		FBI ADM		FBI ADM		FBI ADM			
PROP		LAB		CAM		MIC		CIS			
CITY		DIST		MUN		JAN		TRAFF			
ATTY		ONT		ONT		ENG		SPE			
1. Incident					2. Case Number						
3. Location					Page _____ of _____						
Special Routing											
METHOD OF ENTRY (01)			POINT OF ENTRY (02)			TARGET (03)			INSTRUMENT/TOOL USED (04)		
0 unk/none 1 hid in bldg 2 unlocked 3 broke glass 4 cut glass 5 pried/jimmied 6 drilled 7 twisted knob 8 cut/broke lock 9 other			0 unk/none 1 door (front, back, sliding) 2 window (front, back) 3 lowered window 4 roof (hole) 5 roof (vent/duct/AC) 6 exterior wall 7 adjoining wall 8 garage 9 other			0 unknown 1 commercial house (hotel/rest/motel) 2 service station 3 convenience store 4 other retail store 5 single res/duplex 6 apartment 7 financial inst 8 street 9 other			0 unk/none 1 brute force 2 pry bar 1/2" & over 3 pry bar 3/4" & over 4 glass cutter 5 pliers/vic grips 6 rock/brick 7 hammer/sledge/axe 8 key 9 other		
ALARM (05)		VICTIM LOCATION (06)		VICTIM ACTIVITY (07)		WEAPON (08)		SOLICITED/OFFERED (09)			
0 unk/none 1 inoperative 2 power cut 3 phone line cut 4 other by post 5 trip & return 6 activated 9 other		0 unknown 1 present 2 funeral 3 wedding 4 other by post 5 school 6 sport event 7 moving 8 out of town 9 other		0 unknown 1 working 2 sleeping 3 opening bus 4 closing bus 5 arriving home 6 shopping 7 at home 8 jog/running 9 other		0 unk/none 1 revolver 2 auto pistol 3 rifle 4 shotgun 5 pocket knife 6 sheath knife 7 club 8 simulated 9 other		0 unk/none 1 food/drink/candy 2 assistance 3 money 4 sex 5 drugs 6 phone 7 ride 8 light/match/cigs 9 other			
MAJOR ELEMENTS #1 (10)			CRIME ELEMENTS #1 (11)			CRIME ELEMENTS #2 (12)					
0 unk/none 1 shoplift/theft inv 2 prostitution inv 3 purse snatch 4 possible sex motive 5 smash & grab 6 safe involved a. removed d. burned g. floor safe b. punched e. drilled h. unlocked c. pried f. blown i. used comb. 9 other			1 burglarized last 12 mo. 2 admitted stranger last 7 days 3 unusual calls last 7 days 4 house vacant/under const. 5 ransacked 6 neat prowl 7 crime not completed 8 latent prints found			1 electronics eqpt. inv. 2 money or jewelry inv. 3 liquor or drugs inv. 4 documents inv. 5 victim stopped paper 6 handicapped/retarded vict. 7 intoxicated victim 8 inside knowledge likely					
SUSPECT'S ACTIONS #3 (13)			SUSPECT'S ACTIONS #4 (14)			SUSPECT'S ACTIONS #5 (15)					
1 made victim lie down 2 took victim to rest room 3 forced victim into vehicle 4 forced victim to disrobe 5 had victim put money in bag 6 had victim tie up others 7 forced victim to rear of bldg. 8 made victim open safe			1 ripped/cut clothes 2 took victim's clothes 3 raped more than once 4 ejaculated 5 unable to achieve erection 6 oral sodomy 7 unnatural sex acts 8 masturbated			1 bound victim with 1. tape & rope c. belt d. clothing e. phone cord f. other 2 taped mouth/gagged victim 3 covered victim's face 4 brought sack or rope 5 telephoned victim 6 disabled phone 7 fired gun 8 cased building					
SUSPECT'S ACTIONS #1 (16)			SUSPECT'S ACTIONS #2 (17)			4. Trademarks					
1 used lookout 2 other accomplice 3 used stolen veh. 4 used note 5 did not speak 6 knew victim's name 7 threatened harm/ kidnap others 8 took hostage			1 used matches 2 turned lights on/off 3 used/abused on premises 4 used victim's tools 5 left tools at scene 6 left other articles 7 defecated 8 used tape			5. Exact Words of Suspect					
Additional Information											
6. Reporting Officer I.D.# 7. Reporting Officer I.D.# 8. Date & Time Prepared 9. Approved By I.D.#											

ICAP has successfully developed the method by which generalized crime analysis information can be used to enhance a police agency's operation. Now ICAP is experiencing a resurgence of interest as evidenced by the adoption of officer coded, crime analysis-oriented report forms among many small to medium-sized police departments.

The collection of the generalized crime analysis information has now experienced change based not only on the resurgence of ICAP interest but also the growing reliance on computer systems to aid in the crime analysis function. The Portland Police Bu-

reau's officer coded report forms represent all the advantages ICAP logic offers, but their forms have taken the ICAP logic one more step into the future. Portland's officer coded forms have incorporated the necessary changes into the crime analysis function caused by growing police reliance on computer systems and have allowed for agency growth (both anticipated and unanticipated). The design of Portland's forms satisfies the basic ICAP logic within the participating agency and promotes ICAP's continued success through better communication within the criminal justice system.

FBI

"During my stay in the United States I have seen the inhabitants of a country where a serious crime had been committed spontaneously forming committees with the object of catching the criminal and handing him over to the courts." This could be a visitor's description of the formation of a Crime Stoppers program. Actually, these words were written by Alexis DeTocqueville in his monumental work, *Democracy in America*, describing America as he saw it during the 1830's.

This is indicative of a long tradition of citizen involvement in law enforcement, which is crucial to the function of the entire criminal justice process. Brent and Rossum suggest the importance of this participation in their book, *Police, Criminal Justice and the Community*: "It is the citizen who initiates the process by reporting crime, acting as a witness and accuser; they are the major source of information." Crime Stoppers is a program which exemplifies this tradition and fits well into the dynamics of communities large and small.

Crime Stoppers, Crime Solvers, Silent Witness—few have not heard these names. Some will say, "Isn't that one of those reward programs?" or "That's the crook of the week club." The fact that the name is recognized is noteworthy, since the concept itself was developed only 8 years ago. To have reached this level of recognition, now international in scope, should be the envy of anyone in marketing.

Still, there are those more familiar with Crime Stoppers who are no less knowledgeable. Shortly after becoming coordinator of our Crime Stoppers program, I received a call from a man who was quite irate. He just viewed our "Crime of the Week" dramatization on television and had a com-

CRIME STOPPERS Participation May Be the Real Payoff

By
DET. KENNETH L. FERRELL
Coordinator
Crime Stoppers
Wichita, Kans.



"... Crime Stoppers offers a method of compiling information which can significantly reduce investigative time as well as positively affect morale and personnel requirements."