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The Criminal Justice System In Pennsylvania

MAY, 1977

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PENNSYLVANIA DEPARTMENT OF JUSTICE
GOVERNOR'S JUSTICE COMMISSION
CRIMINAL JUSTICE STATISTICS DIVISION
HARRISBURG, PENNSYLVANIA 17120

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COMMONWEALTH OF PENNSYLVANIA
Milton J. Shapp, Governor

DEPARTMENT OF JUSTICE
Robert P. Kane, Attorney General

GOVERNOR'S JUSTICE COMMISSION
Thomas J. Brennan, Executive Director

DIVISION OF CRIMINAL JUSTICE STATISTICS
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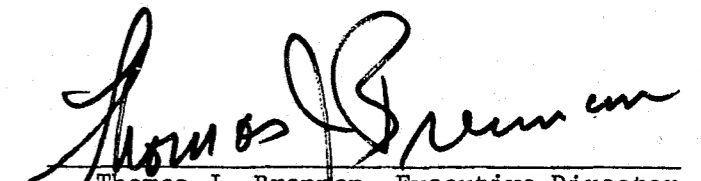
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THE CRIMINAL JUSTICE SYSTEM IN
PENNSYLVANIA: WORKLOADS

FOREWORD

"The Criminal Justice System in Pennsylvania" will be a periodic report prepared by the Division of Criminal Justice Statistics (Statistical Analysis Center) of the Governor's Justice Commission. The Statistical Analysis Center and the production of this report is funded by the Law Enforcement Assistance Administration. The Center functions to provide substantive information for use by law enforcement agencies, courts, corrections, institutions, legislators, researchers and others so that the quality of the criminal justice system can be improved.

This report will be one of a series which will provide state-wide objective, interpretative analysis of the criminal justice system. It is through efforts such as this that we obtain the knowledge needed to plan for a realistic allocation of resources for the system. Much of the information in this report is obtained from local and state criminal justice agencies, and we would like to express our appreciation to them for their assistance and cooperation.


Thomas J. Brennan, Executive Director
Governor's Justice Commission

THE CRIMINAL JUSTICE SYSTEM IN PENNSYLVANIA: WORKLOADS

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PREFACE

This report is one of a series prepared by the Governor's Justice Commission's Division of Criminal Justice Statistics. The series has two primary purposes: first, to help make known criminal justice data that is available, and thereby encourage its use; and second, to suggest by example a number of ways in which data can be displayed to make its interpretation more meaningful and relevant to officials and agencies who might benefit from its use. To stay within a reasonable size constraint, this report is limited to a summary of the major workloads and activities of the criminal justice system (CJS). It presents elementary data regarding the distribution and risk of crime and the nature and distribution of the CJS response to it. Future reports will present management and administrative statistics (including statistics on resources available to meet the workload, such as personnel and funds, and selected analyses of the workload per available resources); details on the nature of crime and its risk to various subgroups of the population (Primarily from the Pennsylvania subsample of the National Crime Survey); and special topics relevant to criminal justice in Pennsylvania.

Queries to the Division of Criminal Justice Statistics about data in this report, other sources of data, and how to use data are encouraged. The telephone number is (717)787-5152.

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I. Introduction

A. Background

Criminal justice policy, planning and action agencies frequently lament the absence or inadequacy of data for their needs. However, much of the problem is that data already available is not used as well as it might be by appropriate public officials. This report attempts to address that problem by providing some basic data and some examples of how the data can be displayed.

It should be emphasized that this report is not intended to be complete in and of itself. Some questions of crime control and criminal justice policy, strategy and tactics may be directly addressed by data in this report, but for various reasons many will not. (For example, sub-county data is required for many jurisdictions, while the smallest unit of analysis here is the county. Also, other victimization survey data analyses will be useful for a particular application). But the report will have served its purpose if some or all of the following events occur:

- Inquiries about methods of better analyzing existing data are directed to the authors.
- There are further requests for new data tailored to the needs of a specific jurisdiction or agency.
- Criminal justice policy makers and operations managers consider field data in their decisions or actions in addition to using their judgements.
- Planners and staffs collect and analyze data relevant to their own agencies work modeled on some of the analyses herein.

The authors are more than willing to discuss results of the report, act as a resource for similar local efforts, suggest methods to use and pitfalls to avoid, direct users to already existing data sources, and generally to assist in whatever manner possible. One measure of the impact of the report will be the extent to which others assume similar efforts.

A final note. There continues to be controversy among professionals in the data analysis field about the accuracy and validity of certain sources and complaints about unavailability of certain data types. However, many more sources of data exist than are used by planners and policy makers, and there are many new ways of using already known data that shed a different light on problems. (One straight forward example is in Section II-A, where the familiar Uniform Crime Report data are used to calculate crime rates for other units at risk than population.)

Our judgement is that the payoff in terms of effective planning decisions and actions is usually greater from better use of existing data than from collection of new data. We hope this report contributes to that end.

B. Use of Data (Sources)

In confronting any problem there are two basic questions that should be addressed before deciding on a course of action: (a) How serious is the problem, and (b) how likely is it that a proposed action will have an impact. It is important to address both issues, especially the second. Focusing resources on the most serious problem, but one that is unlikely to be affected, is probably less justified than focusing resources on a slightly less serious problem that is likely to be affected by the proposed action.

Planners and policy makers usually know this, either explicitly or intuitively, but crime data is often not organized to assist their judgments about both of these dimensions. Some dimensions of crime data that are related to seriousness of a problem and likelihood of impact are listed in Table 1. For convenience, the dimensions are grouped into four sets: general factors, distribution-of-crime factors, risk-of-crime factors and consequences-of-crime factors. Obviously, these are only a few of the many possible factors, but by drawing attention to how some data examples relate to seriousness and likelihood of impact, it is hoped that the two types of judgments will be more explicitly formed from, and supported by, data.

As noted in Table 1, here are two major sources for such data: (a) the Uniform Crime Reports (UCR) by the Pennsylvania State Police and the FBI, and (b) the National Crime Surveys (NCS) carried out for LEAA by the Census Bureau. Selected data from both sources are presented in this report. However, the reader should be reminded of certain differences between the two types of data, three of which are most relevant here. First, because NCS estimates are based on a sample of the whole population, they give an estimation of the level of all crimes, not just those made known to police. Second, the reader will note that NCS uses a different classification system for crimes, based primarily on the potential target (or "unit-at-risk": person, household, or commercial establishment), and then on the nature of the criminal event. Third, because the data gathered by lengthy interview, more detail about the crime is learned than is possible with the UCR.

The first two points require further discussion.

NCS samples were designed so that estimates of victimizations were possible for the United States as a whole and twenty-six specific cities (the five largest, including Philadelphia; the eight LEAA Impact Cities; and thirteen selected cities, including Pittsburgh). In addition, subsamples of the national sample for the ten largest states have recently been made available, so some estimates for statewide victimizations are presented. (These will be less detailed, however, because the subsample size is smaller and it was not initially designed to be separated from the national sample on a whole.)

NCS crime classifications are somewhat different from UCR classifications, so care is required to avoid confusion between the two. As most readers are aware, the UCR divides crime into two levels of seriousness, or "parts", with the individual Part I crimes being: murder, rape, aggravated assault, robbery, burglary, larceny and auto theft. The first four are often called "crimes against persons" and the last three, "property crimes."

NCS, on the other hand, first divides incidents into three sets defined by the type of unit-at-risk: personal victimizations, household victimizations, and commercial victimizations. Each is further divided into crime types based on the nature of the incident. Table 2 lists the terms used by UCR and NCS, and should be referred to in order to avoid confusion from similar-sounding terms. In particular the NCS term "personal crimes of violence" should not be confused with the UCR term "crimes against persons."

For illustrated purposes, most of the NCS data presented in this report will be related to personal crimes of violence. Equivalent detail is available for household and commercial victimizations upon request.

Less UCR data than NCS data is presented in this report. That is a reflection, not of the relative value of the data sources, but of the availability of a separate document Crime in Pennsylvania, published by the Pennsylvania State Police. The comprehensiveness of that report makes it presumptuous to attempt to summarize it here. Therefore, we present only a slight sample of its contents and refer the reader to the document itself for further detail.

In addition to the above categories, the reader will note several figures displaying data for ten selected offenses throughout. These offenses were chosen as some of the more serious Part I and Part II crimes to serve as examples of how some analyses might differentiate workload or performance for specific crimes.

Table 1
Relation of Some Crime Data Factors
to Seriousness of Problem and Likelihood of Impact

Factor in Crime Data	Suggested Data Sources	Related to	
		Seriousness	Likelihood of Impact
A. General			
1. Crime Types	UCR, NCS	X	X
2. Levels and Trends	UCR	+	+
B. Distribution			
3. ...Geographically	UCR		+
4. ...By Characteristics of Incident (time, setting, presence of weapons, use of self protective measures, etc.)	NCS, UCR		X
5. ...By Characteristics of Offender (age, race, relation to victim, etc.)	NCS		X
C. Risk			
6. ...To Identifiable Population Subgroups	NCS	X	X
D. Consequences			
7. Physical Harm	NCS	+	
8. Property Loss	NCS, UCR	+	
9. Fear	NCS	+	

+ Direct relationship suggested. (As data factor increase, judgement of seriousness or likelihood of impact increases.)

X Qualitative or other relationship suggested.

UCR = Uniform Crime Reports of the Federal Bureau of Investigation.

NCS = National Crime Surveys (victimization surveys) conducted by the Bureau of the Census for LEAA.

Table 2
Comparison of UCR and NCS Terms and Classifications

UCR	NCS
Part I	Personal Victimitizations
Crimes Against Persons*	
Murder	
Rape	Personal Crimes of Violence*
Aggravated Assault	Rape
Robbery	Robbery
Property Crimes	Assault (aggravated and simple)
Burglary	Personal Larceny with Contact
Larceny	Pursesnatching
Auto Theft	Pocket Picking
Part II	
(22 other offenses)	Household Victimitizations
	Household Burglary
	Household Larceny
	Vehicle Theft
	Commercial Victimitizations
	Commercial Robbery
	Commercial Burglary

*Special attention should be used to avoid confusing these two similar-sounding terms.

II. Crime Data

A. General Crime Data

In Figure 1 Pennsylvania is compared to the ten largest states, the Middle Atlantic States (Pennsylvania, New Jersey, and New York), and the country as a whole. The comparison covers the period 1970 to 1975 for reported rates of Part I crime totals. The data indicate that Pennsylvania consistently has lower rates than the comparison groups over the six-year period. In addition, the slope of Pennsylvania's graph is comparable to those of the comparison groups.

In particular, the Pennsylvania Part I crime rate per 100,000 population was 3,291 in 1975, and increase of 1,442 since 1970. This is noticeably lower than the rates for the other three sets of states and is comparable to their changes from 1970.

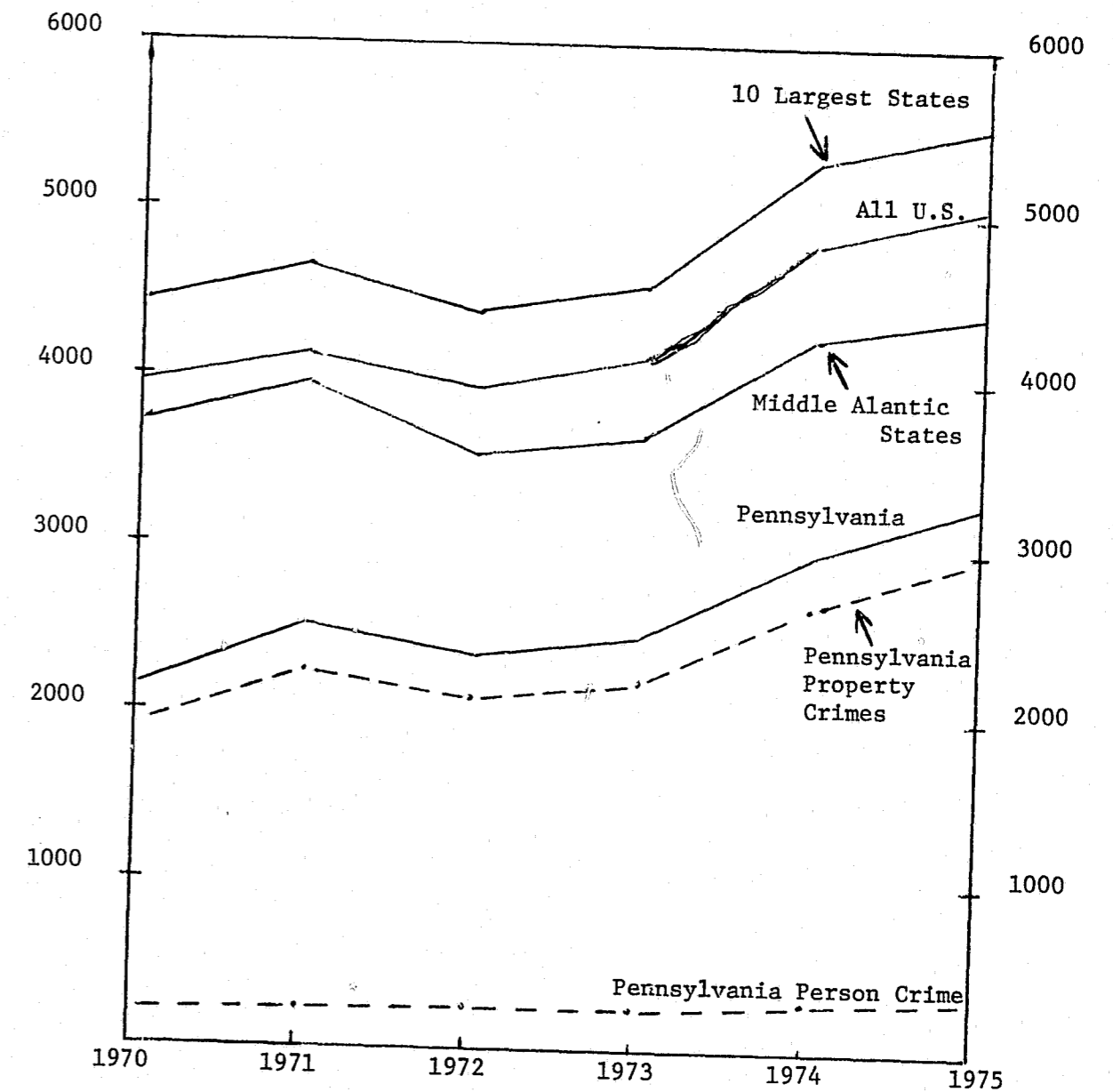
Similar statements apply to the Part I subsets (not graphically compared with other states of crimes against persons and property crime rates (326 and 2,965 for 1975, respectively). There is no outstanding difference in trends between the violent crime rates and the property crime rates, with the exception of a lower property crime increase in the Middle Atlantic States.

Figure 2 and 3 display the six-year history of the individual Part I crimes in Pennsylvania. It is clear that the crime most often reported is larceny (current rate, 1637 per 100,000 population), which is increasing, while auto theft appears to have stabilized around a rate in the 360's. Crimes against persons occur at a considerably lower absolute level: robbery at 167, aggravated assault at 135, rape at 17, and murder at 7 per 100,000. However, the percent changes since 1970 for robbery and aggravated assault (57.3% and 50.9%) are near those of larceny and burglary (63.3% and 62.7%).

There are other ways of measuring crime rates. One concept introduced by the victimization surveys is to measure rates based on the appropriate unit-at-risk for any particular crime. (The survey reports themselves use three: persons twelve and older, households, and commercial establishments.)

Figure 1
PART I CRIME RATES,
PENNSYLVANIA AND OTHER STATES,
1970 - 1975

Part I Crimes
Per 100,000 Population

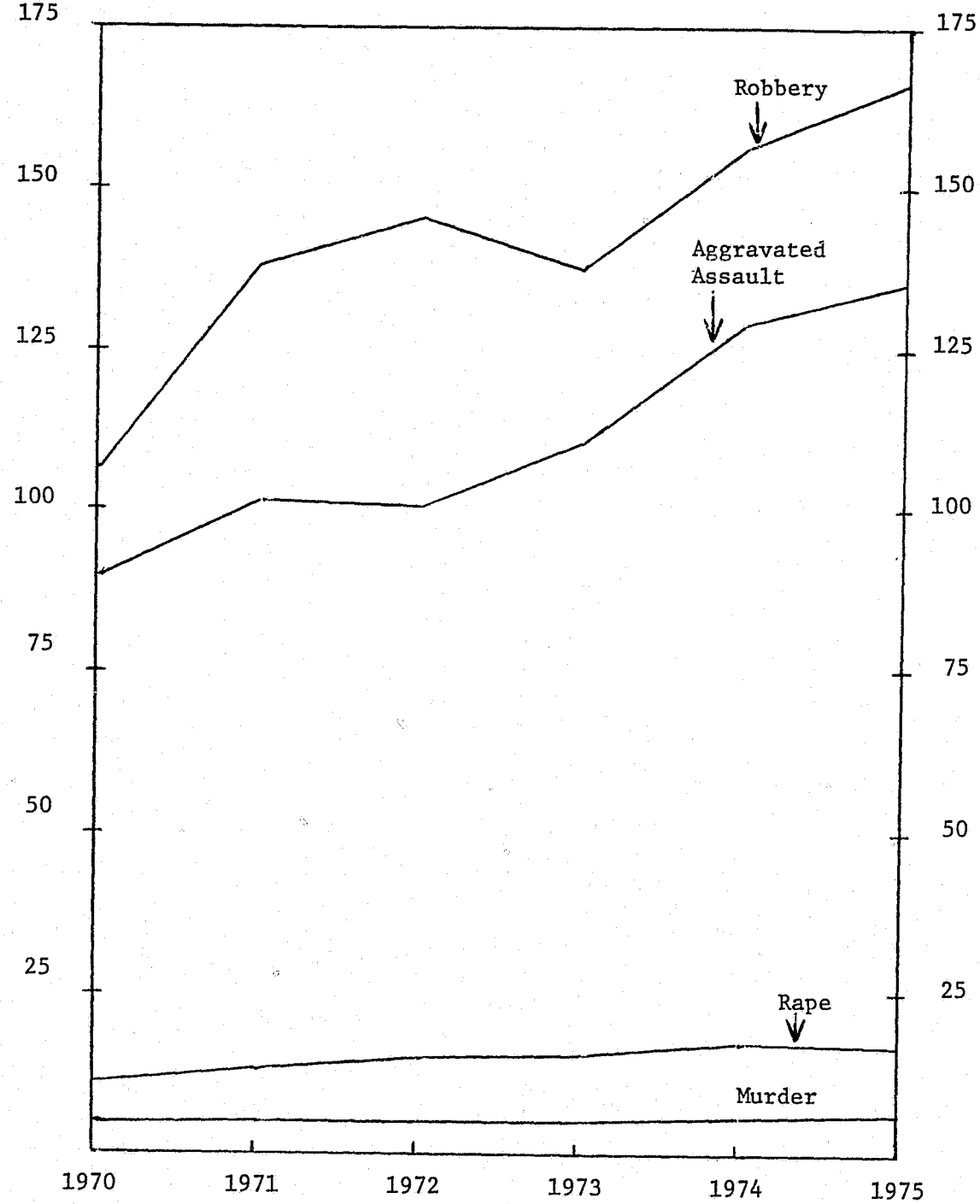


Source: Uniform Crime Reports

Figure 2

RATES OF CRIME AGAINST PERSONS,
PENNSYLVANIA,
1970 - 1975

Crimes Per
100,000 Population

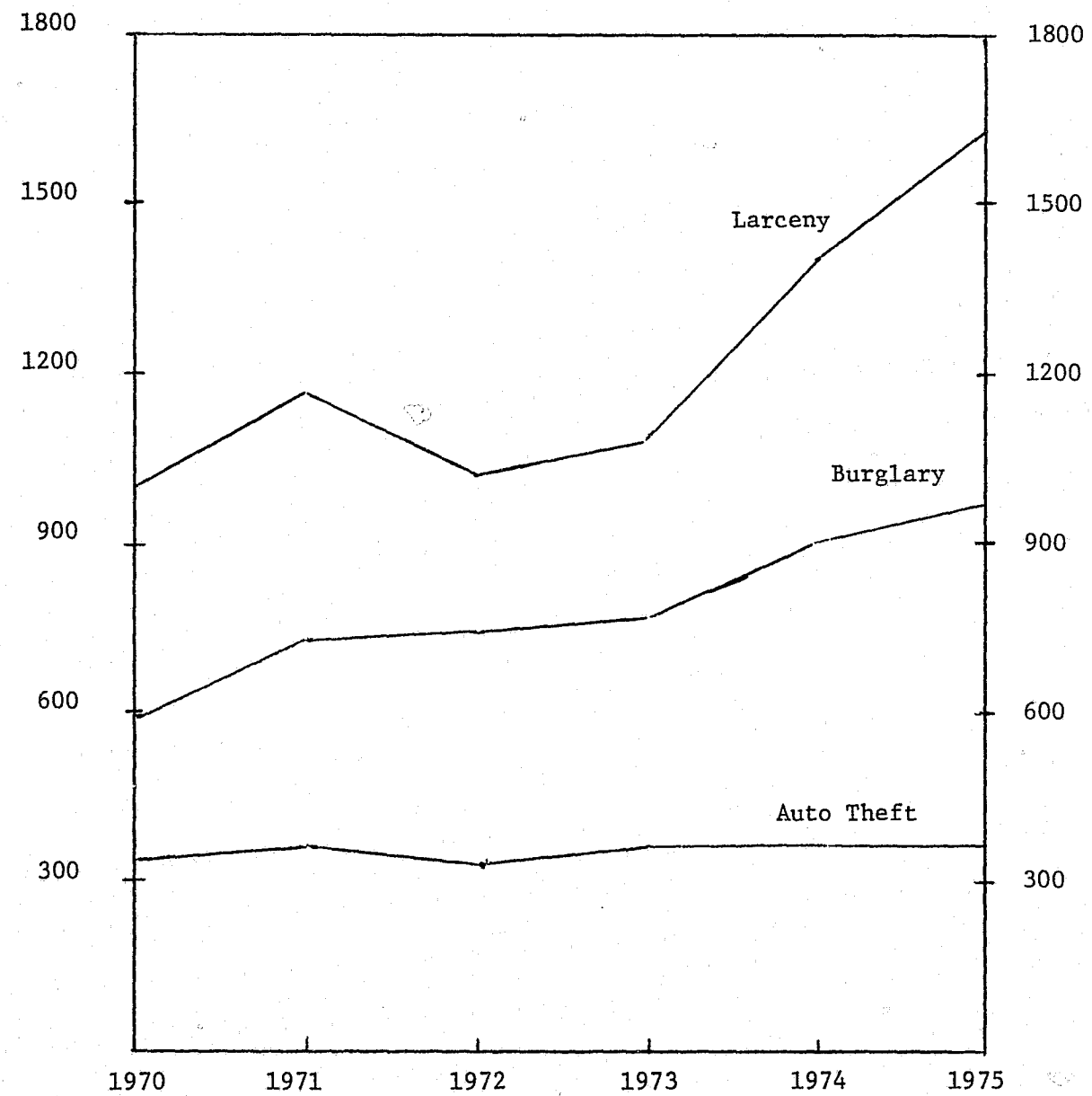


Source: Uniform Crime Reports

Figure 3

RATES OF PROPERTY CRIMES,
PENNSYLVANIA,
1970 - 1975

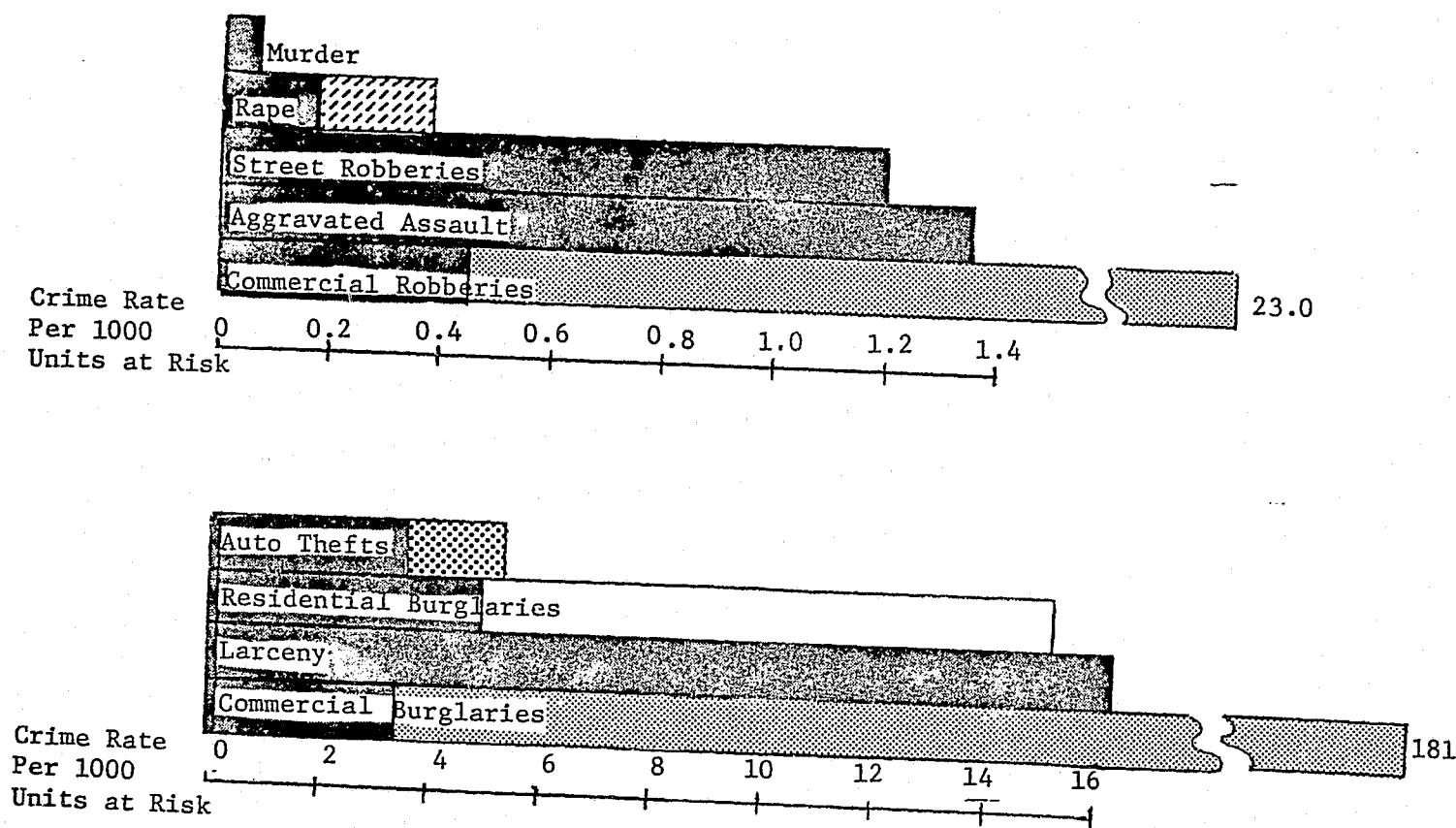
Crimes Per
100,000 Population



Source: Uniform Crime Reports

Figure 4

CRIME RATES FOR POPULATION
AND OTHER UNITS AT RISK,
PENNSYLVANIA, 1975.



Key

- Crime rate for population (base number: 11,937,225)
- Crime rate for females 10 and older (base number: 5,447,559)
- Crime rate for commercial establishments (base number: 232,709)
- Crime rate for residences (base number: 3,876,211)
- Crime rate for registered motor vehicles (base number: 8,193,243)

Source: Calculated from Uniform Crime Reports and Pennsylvania Abstract

This concept can readily be adapted for existing Uniform Crime Report (UCR) data by means of fairly simple tabulations and calculations. Generally, other Units at Risk are much less numerous than persons, so rates based on such units will be higher. Furthermore, caution must be used when comparing rates of crimes with different Units at Risk. A higher rate will mean that one unit will have a higher likelihood of being victimized, but will not necessarily mean that the crime occurs more frequently. For example, commercial establishments have a higher risk of burglary than residences, but residential burglaries occur noticeably more frequently. (The explanation is that there are many more residences than commercial establishments.)

With these remarks in mind, the relevant data are illustrated in Figure 4. All rates per population are displayed, but where another Unit at Risk is relevant, that rate is graphed as an addition to the population rate. In particular, we observe the following.

Rape was reported at the rate of about 0.17 per 1,000 population, but at a rate about twice that per 1,000 Units at Risk (females 10 and older). Robbery is of two distinct types, "street" and commercial. The former is appropriately measured by a per-population rate, but the latter is better measured by a rate per commercial establishment--a rate about five-and-a-half times that of the per-population rate. Motor vehicle theft occurs at a rate of 3.61 per 1,000 Units at Risk (registered vehicles), about one-and-a-half times the per-population rate. Burglary, like robbery is also of two distinguishable types, residential and commercial, with Unit at Risk rates that differ as discussed in the preceding paragraph.

Combining the relevant data, a rank ordering of the Part I crimes by their Unit at Risk rates is as follows:

Rank	Crime	Unit at Risk	Rate per 1,000 Units at Risk
1.	Commercial Burglary	Com. Establ.	181.88
2.	Commercial Robbery	Com. Establ.	23.03
3.	Larceny	Persons	16.32
4.	Residential Burglary	Residences	15.20
5.	Auto Theft	Motor Vehicles	5.26
6.	Aggravated Assault	Persons	1.35
7.	Personal Robbery	Persons	1.19
8.	Rape	Females 10 & Older	0.377
9.	Murder	Persons	0.066

The only difference between this ranking and a ranking based strictly on per-population rates is that the commercial crimes score much higher, due to the small base number of commercial establishments. However, household burglary is much closer to larceny in Unit at Risk rates than per-population rates.

A few specific counties are noteworthy in the Unit at Risk rates of rape, robbery, and burglary. Pittsburgh, Philadelphia, and Dauphin County were much higher than other areas for rape and street robbery. Philadelphia and Allegheny Counties were also high in commercial robberies. Bucks, Lycoming, and Dauphin Counties were the leaders in residential burglaries and commercial burglaries. In some cases these counties are different than the ones that would rank highest on the basis of per-population rates.

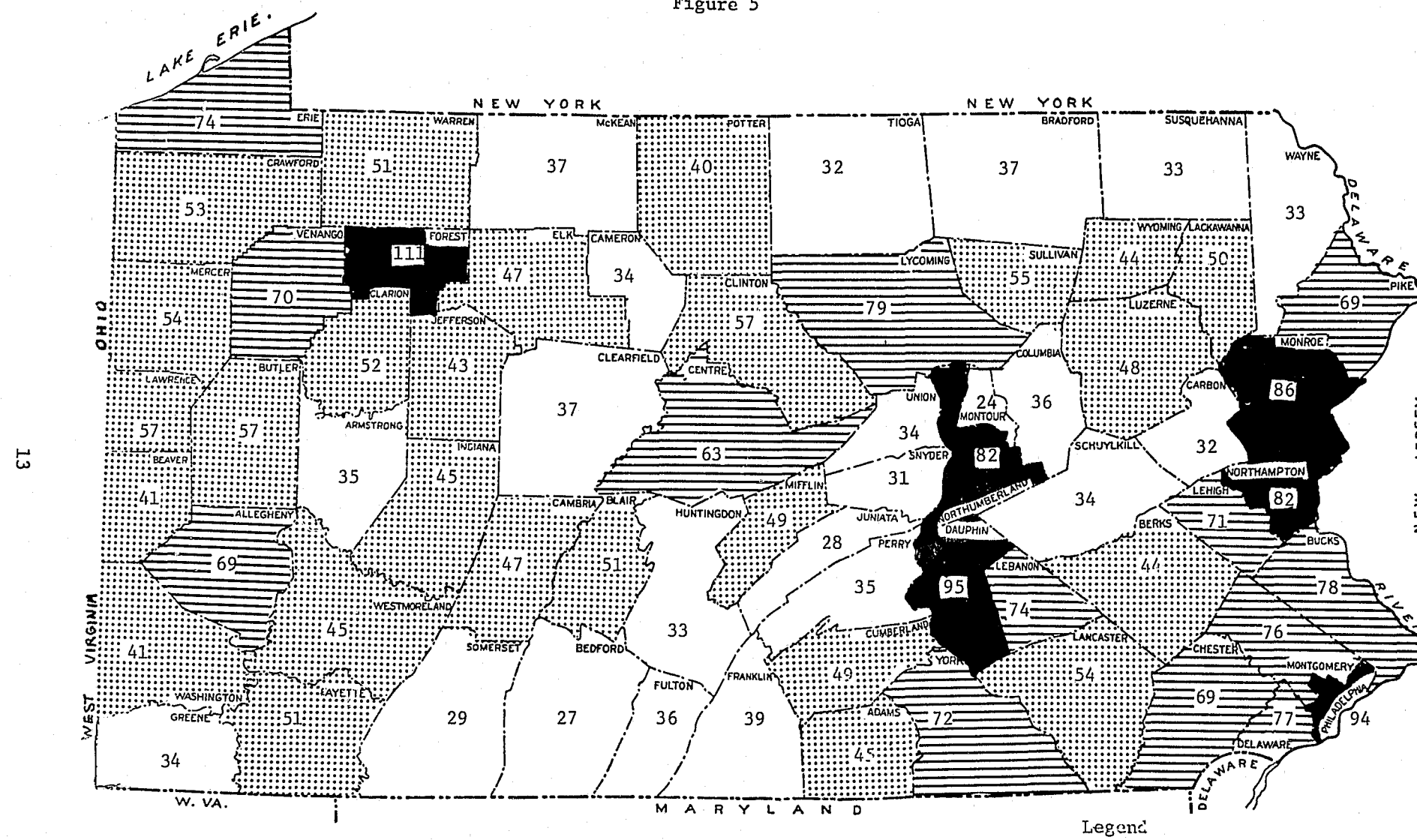
B. Distribution of Crime

Figure 5 displays the geographic distribution of risk (reported crime rates per population) across the 67 counties. It is noteworthy that three of the six highest counties (Forest, Monroe, and Northumberland) are not part of any SMSA but are in fact predominately rural counties.

Figure 6 shows the distribution for personal victimizations by two incident characteristics, time and place of occurrence. As can be seen, the six-hour period, 6 p.m. to midnight, has about the same number of crimes as the 12 daylight hours. With regard to place of occurrence, about half occur outdoors in pedestrian locations, but a significant portion occur inside homes and non-residential buildings.

Distribution of crime with respect to whether or not the offender was known to the victim is an issue relating to how much we might expect to affect crime. Figure 7 shows percentages of personal crimes of violence in which the offender was known and unknown to the victim. Statewide and in Pittsburgh about three quarters of the crimes were experienced by victims who did not know the offender. The percentage was even higher in Philadelphia.

Figure 5

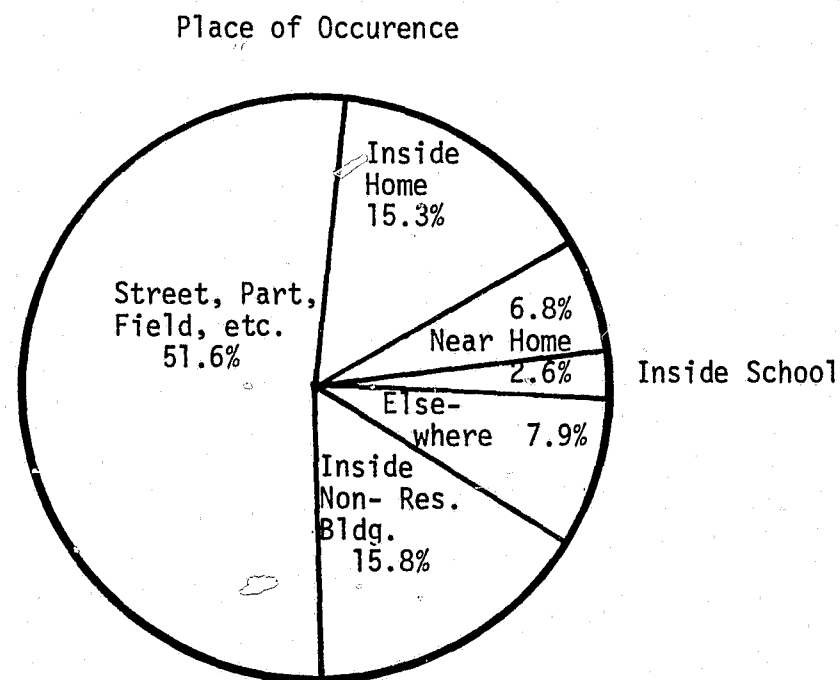
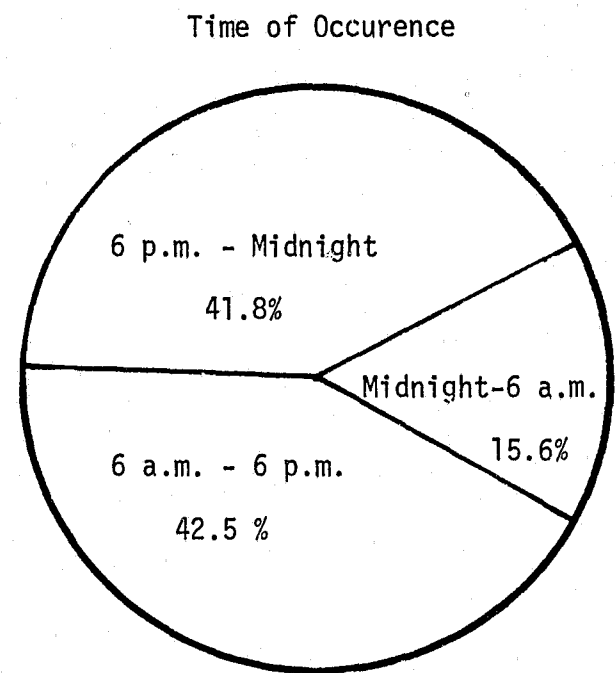


REPORTED PART I AND PART II OFFENSES PER 1000 POPULATION, 1975.

Source: Uniform Crime Reports

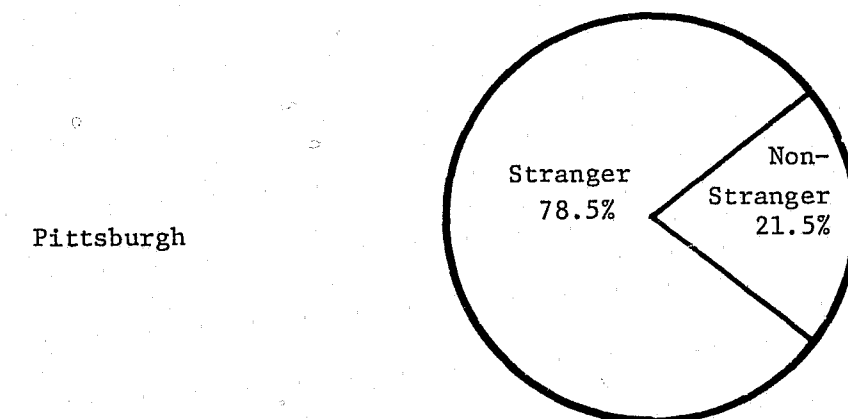
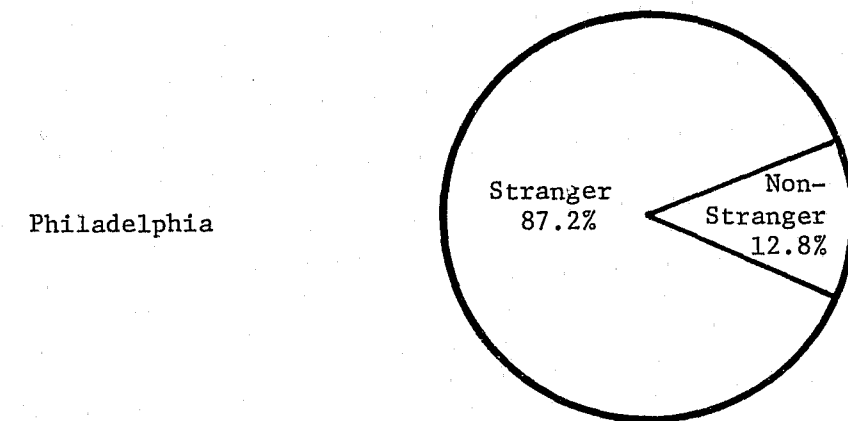
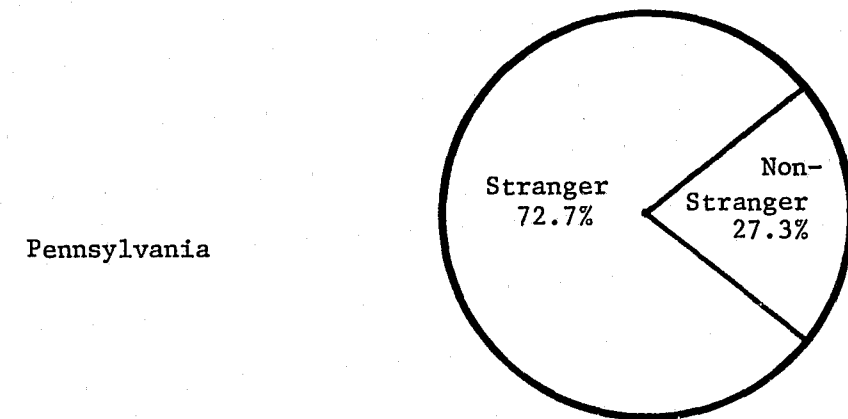
0-39  60-79
40-59  80 and over

Figure 6
 PERSONAL CRIMES OF VIOLENCE
 BY INCIDENT CHARACTERISTICS, PENNSYLVANIA



Source: LEAA, National Crime Surveys, 1974 and 1975 (Pennsylvania Subsample).

Figure 7
 PERSONAL CRIMES OF VIOLENCE
 BY VICTIM/OFFENDER RELATION
 PENNSYLVANIA, PHILADELPHIA, PITTSBURGH



Source: LEAA, National Crime Surveys, 1973 (Pittsburgh Sample), 1974 (Philadelphia Sample), 1974 and 1975 (Pennsylvania Subsample).

C. Risk of Crime to Population Subgroups

Although aggregate crime rates provide a rough measure of the risk to the general population of being a victim of a crime, the risk to subgroups of the population varies widely. Although this has been generally accepted in principal, data have been relatively scarce until recently. However, the NCS have made available more details on victims of crimes than have previously been known. In this section, characteristics of victims of crimes are discussed.

When examining this data for various subclasses of victims, it is important to note the distinction between distribution of crime and risk of crime. A victim subclass may suffer a relatively small absolute number of crimes (distribution and simultaneously have a high victimization rate (risk). This would be the case where the subclass is proportionately smaller than its share of the crime. Such information is highly useful because it can narrow the focus of crime problems to the point where planners can make better judgement about the likelihood that a proposed program will impact on the problem.

Figure 8 displays the risk to various age groups of the population. In all three areas surveyed there is a clear finding: risk decreases with age. This finding is somewhat surprising since conventional wisdom has generally held the opposite to be true. It is also interesting to note that several measures of fear of crime have the reverse result: fear increases with age. There are several possible interpretations of this data. For example, the high fear might relate to the fact that personal harm and loss experienced by older victims could be greater than that of younger victims of the same crime. Or the two variables, risk and fear, might be causally related so that high fear causes the elderly to alter their behavior (e.g. stay indoors more) and thus reduce their risk. Other interpretations are also possible.

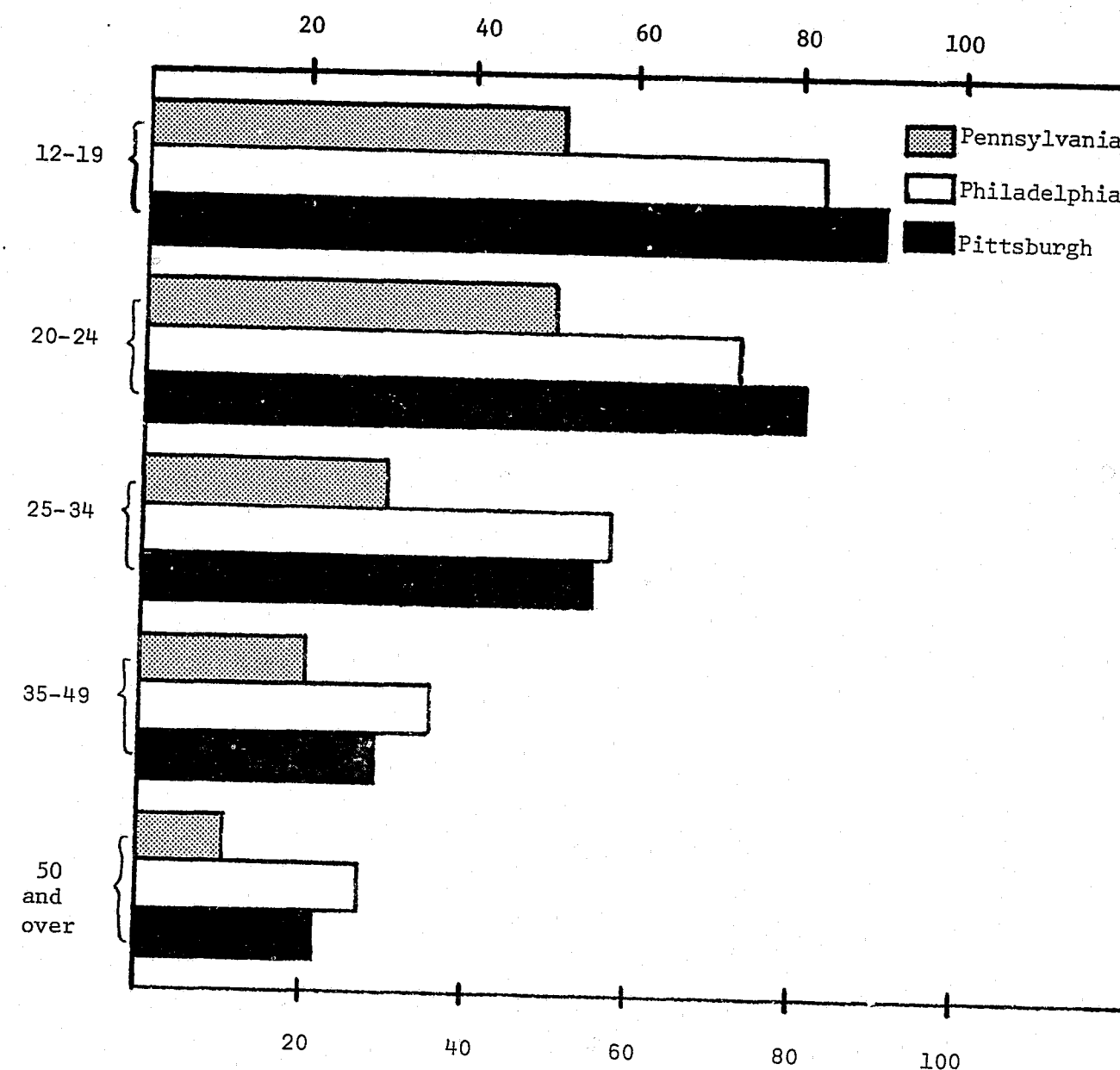
Figure 9 shows risk to various income groups. Again a clear relationship exists. Lower income groups have higher risks of being victimized. Figure 10 presents risk by race, with another clear finding. Non-whites have a higher risk than whites. This is particularly true of the state as a whole where the difference is a factor of three.

Many further analyses of this sort (by victim characteristics) are possible, using the NCS data. Household victimization rates and commercial victimization rates can also be analyzed by target characteristics (household size, family income, type of residence; number of employees, gross receipts; etc.). The three examples presented only scratch the surface. The suggested approach to using the data is to decide which analyses would be most helpful to the seriousness of the crime problem or the likelihood of impact, and then request that particular analysis from the Criminal Justice Statistics Division.

Figure 8

VIOLENT CRIMES AGAINST PERSONS, BY AGE

Victimization Rates
Per 1000 Resident
Population Age
12 and Over

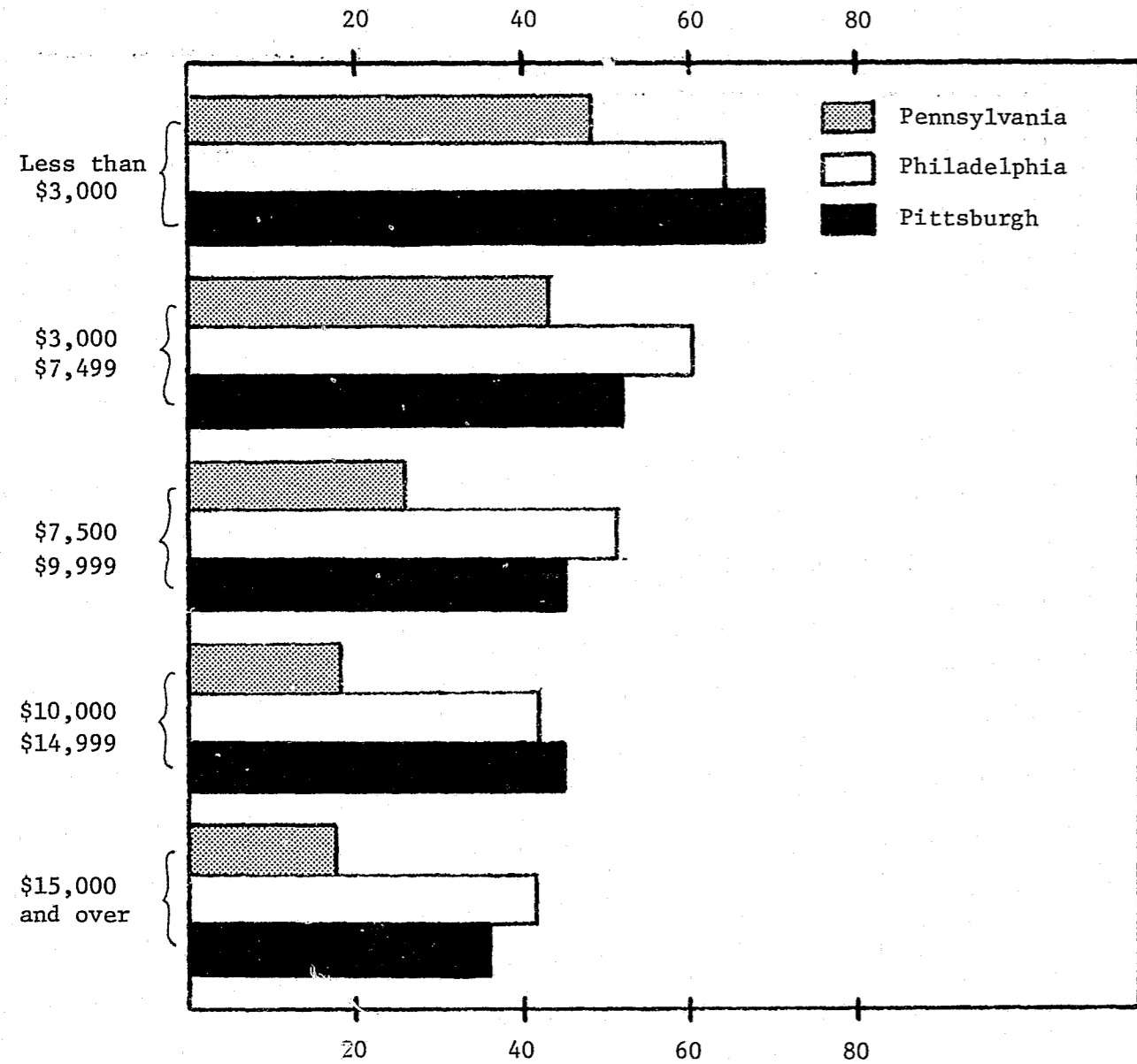


Source: LEAA, National Crime Surveys, 1973 (Pittsburgh sample), 1974 (Philadelphia sample), 1974 and 1975 (Pennsylvania subsample).

Figure 9

VIOLENT CRIMES AGAINST PERSONS BY FAMILY INCOME

Victimization Rates
Per 1000 Resident
Population Age 12
and Over

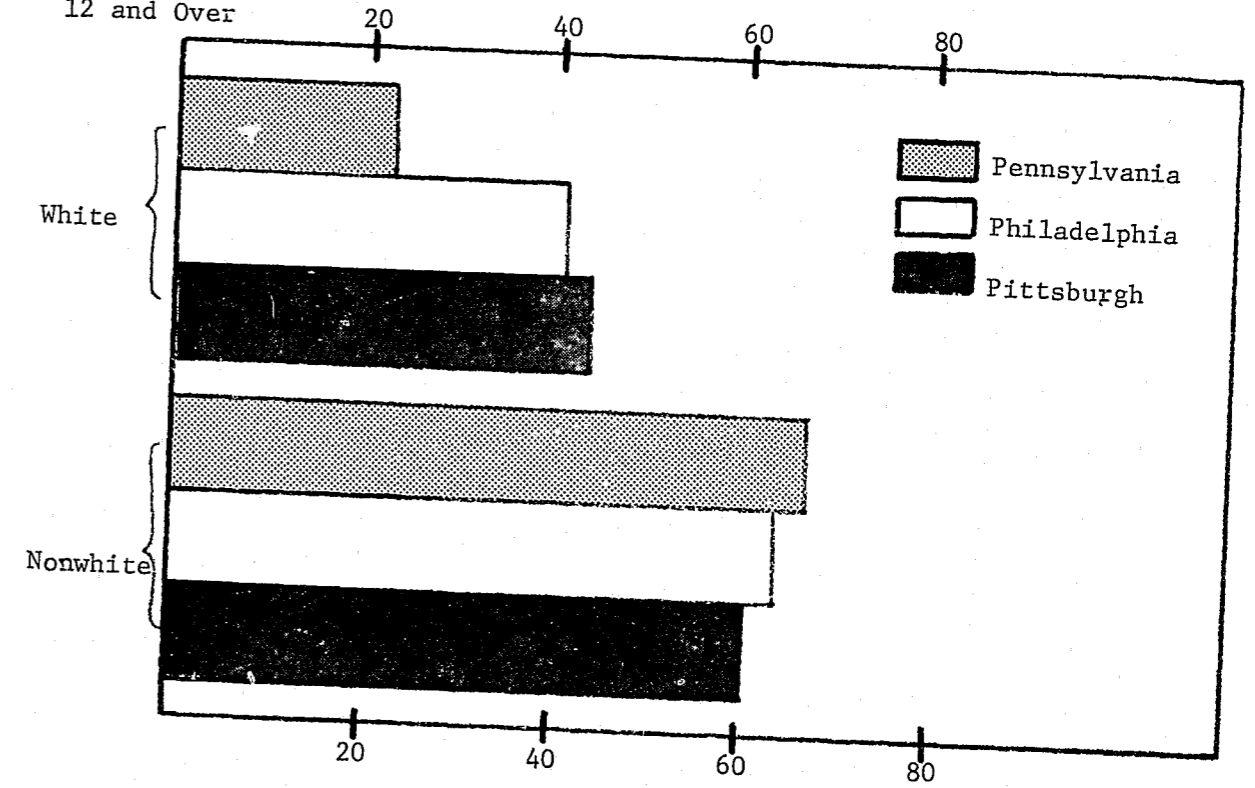


Source: LEAA, National Crime Surveys, 1973 (Pittsburgh Sample), 1974 (Philadelphia Sample), 1974 and 1975 (Pennsylvania Subsample)

Figure 10

VIOLENT CRIMES AGAINST PERSONS, BY RACE

Victimization Rates
Per 1000 Resident
Population Age
12 and Over



Source: LEAA, National Crime Surveys, 1973 (Pittsburgh sample), 1974 (Philadelphia sample), 1974 and 1975 (Pennsylvania subsample).

III. Criminal Justice System Data

A. Overview of the Pennsylvania Criminal Justice System

A useful beginning to this section is a brief appreciation of the nature and extent of the response of the criminal justice system (CJS) to the crime problem. This effort is both massive and complex, and yet it is almost universally judged to be inadequate to the burden of combatting crime. This in itself is evidence of the need for energetic planning and action.

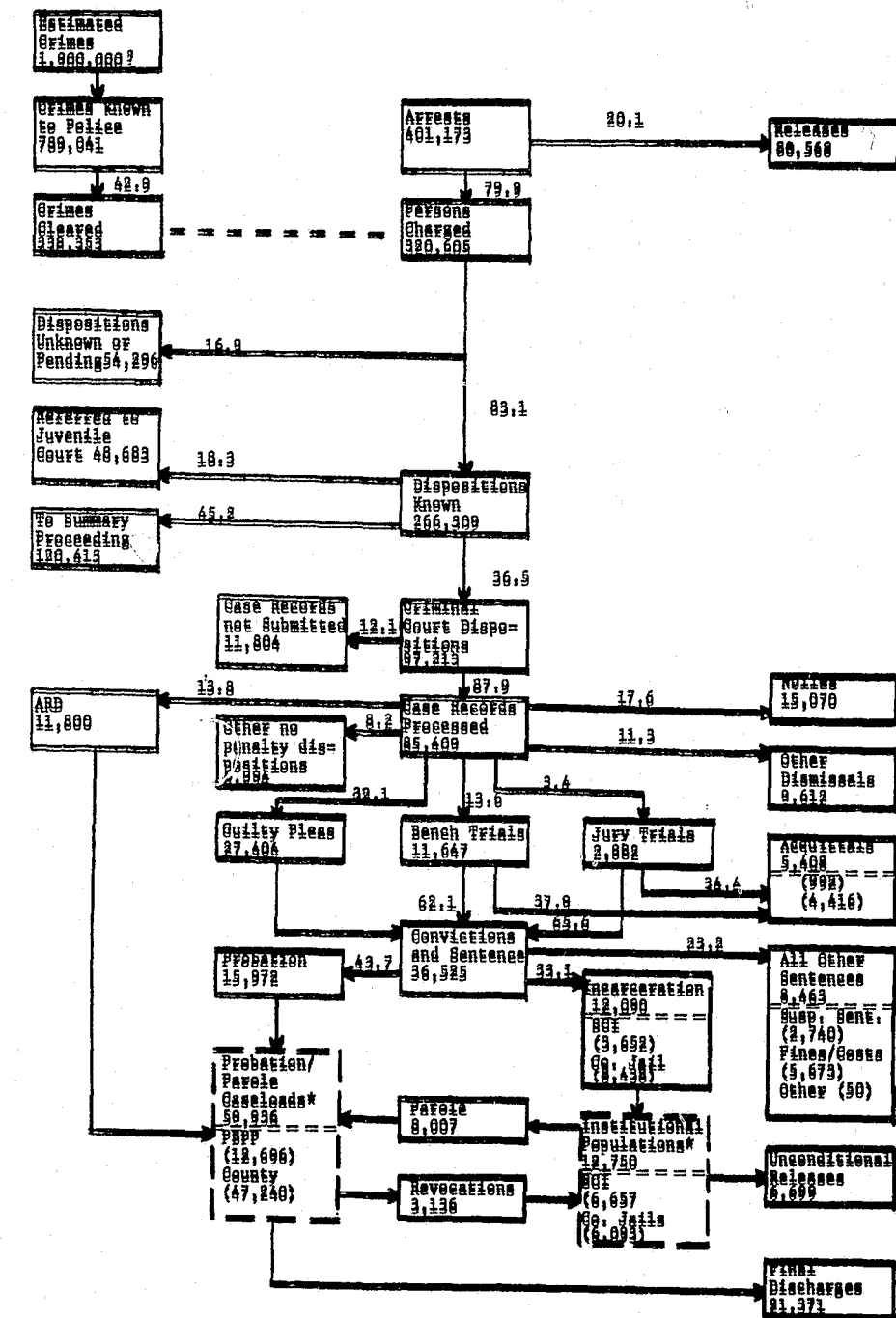
To be more specific about the nature and extent of the CJS efforts, LEAA's Expenditure and Employment Data series indicate about \$667 million was spent in direct expenses in 1974, and this estimate is almost certainly low. More than that was spent in 1975. It was spent on more than 400,000 arrests, over 85,000 Criminal Court dispositions, over 12,000 admissions to institutions, and about 24,000 placements on probation and parole. The numbers are only suggestive of the level of effort.

Two aspects of the CJS are most relevant to the acquisition, interpretation and use of data for policy making and planning: the complexity of the system and its behavior, and the uncertainty of data about the system.

The complexity of system activity involved can also only be hinted at. Figure 11 is a flow chart suggesting the interrelationships of various CJS activities and the numbers of system events in 1975. That the chart is highly simplified is obvious. In the first place, most boxes that suggest single actions actually account for many processes. For example, the "Cases Processed" box refers to assorted prosecutor actions, preliminary arraignments and preliminary hearings by the courts as well as a count of the cases. Secondly, major areas of activity are simply omitted. There is no detail shown for juvenile proceeding (for example), yet that is an intricate system in itself.

The uncertainty surrounding much of the CJS is related to this complexity. Different parts of the system generate conflicting data that supposedly indicate the same events and actions. (An attempt has been made to indicate some of the major data gaps in the flow chart itself: e.g. "Dispositions Unknown or Pending" box.) Cost figures are notoriously variable in completeness, accuracy, and consistency from jurisdiction to jurisdiction. Current changes in data recording procedures also change the reliability and likely biases in statistics.

Figure 11
CASEFLOWS IN THE CRIMINAL JUSTICE SYSTEM, 1975



*As of December 31, 1975

KNY:
 Events Stocks
 Numbers within event boxes represent the number of events which occurred. Numbers along arrows are branching ratios, (in percent).

With these cautions in mind Figure 11 is presented as a summary of the major events in the CJS for 1975. Even in the aggregate, without distinguishing different patterns for different crimes, several points stand out:

- a. Of offenses known to police, about 43% are cleared, with an average of a little more than one clearance per person charged ($338,353 \div 320,605 = 1.06$ clearances per person charged).
- b. About a quarter more persons are arrested than charged (401,173 vs. 320,605).
- c. Of the persons charged by police, a fairly small portion were actually disposed of in criminal court (about 37% of the known dispositions).
- d. Of cases reaching criminal court, about 51% did not reach a determination of guilt or innocence. These included withdrawal of prosecution (17.6%), other dismissals (11.3%) and various pretrial diversions (22%).
- e. About a third of the cases were disposed of by guilty plea, while about 17% were disposed of by trial.
- f. Total criminal court convictions were 43% of court cases and about 14% of persons charged by police with known dispositions.
- g. One third of the convictions resulted in incarceration. This amount is 14% of the total court cases and 45% of the persons charged by the police.
- h. Probation is the most common sentence (about 44% of convictions).
- i. Of prisoners released about 54% are paroled and 46% receive unconditional discharges.

These points are a few of the highlights of the CJS status quo in Pennsylvania. An attempt was made to select some items that highlight inter-component relationships, since most other data sources focus on intra-component data. The next major step in flow-charting the data is to follow individual crimes or crime groupings through the system. At present this cannot be done because when a case has a reduction in charge (as many do) it is counted in the higher charge category for some data sources (e.g. police) and the lower charge category for other sources (courts). Current changes in the data recording systems should alleviate this problem in the future.

Even so, flow charting is a useful technique that enables the user to get a general overview of the Criminal Justice System and perceive the overall scale of activity at the different points in the system. It can also identify areas of uncertainty and data inconsistency that might not be apparent when reviewing a data source in isolation. For example, the probation and parole caseloads have 35,779 assignments to them (according to court data) but only 24,507 terminations. At this point it is unclear if this represents a true increase in caseloads or is due to changes in the data system.

Flow charting also points out another important consideration to keep in mind when introducing a change in the system: it is practically impossible to change practice in one part of the system without major effects elsewhere. In this respect, a useful metaphor is to consider the whole system as a mobile: increasing the burden or load at any single point will change the balance throughout. For example, it would be unrealistic to expect to maintain the same branching ratios in court processing when arrests and persons charged are significantly increased by some special effort. On the contrary, it is unlikely that a lower portion will go to trial, a higher portion will not be prosecuted, the guilty plea percentage may or may not change, and so on. (An example of such changes appears in Figure 17.)

Therefore, one lesson is that, to the extent possible, any proposed change should be examined by considering not only what is needed to achieve it at the intervention point but also what is needed to deal with its effects further downstream in the system.

A second lesson, however, might in some ways be the inverse of the first. If the system is operating in some form of equilibrium at the moment, it may be possible to change the flow patterns for certain subsets of cases without altering the total flows. For example, it may be desirable to increase the charging and (hopefully) the convictions for certain types of serious crime. This may be possible with existing resources if efforts are concentrated on those crimes, even if that means a less strenuous effort on other less serious crimes (and, consequently, an increase in the less severe paths in the system). Of course, this already happens to a certain extent; e.g. murders are cleared at a much higher rate than other crimes. However, more extensive setting of priorities for certain types of cases is clearly called for.

It is suggested that the reader keep in mind these systemwide considerations when reviewing selected details of individual components in the following subsections: police, courts, adult institutional corrections, adult probation and parole, and juvenile subsystem.

B. Police

The major workload element of the police subsystem is reported crime. In this section, the police response as measured by clearances and arrests is discussed.

Figure 12 displays the number of offenses cleared and arrests made by police and compares them to the number of reported offenses. As can readily be seen, the number of arrests and clearances has been increasing during the time period shown. However, a smaller portion of the Part I (more serious) crimes are cleared and result in arrests than of the Part II (less serious) crimes.

Figure 13 shows geographically the number of arrests per capita for all crimes for the 67 counties of the state. For the most part this map is similar to the map showing crime rates in the previous section.

In contrast, Figure 14 shows that the Part I clearance rates are distributed somewhat differently. With the exception of Philadelphia, the highest rates appear in northern tier sparsely populated counties. At the moment it is unclear whether this is due to objectively better performance by police in these areas or to variances in reporting the number Part I crimes on which clearance rates are based.

Figure 15 shows the statewide count of offenses and clearances for eight specific crimes. These serious offenses comprise 23% of the state's known offenses. Burglary is clearly the most numerous of these serious offenses, although the next three (robbery, narcotics, and aggravated assault) could be considered of a more serious nature. Murder, forcible rape and narcotics offenses have the highest clearance rates. The narcotics clearance rate should probably be interpreted differently from the other clearances. The surreptitious and frequently "victimless" nature of many narcotic offenses makes it unlikely that they would become known to the police unless an offender were apprehended. This has the effect of reducing the number of crimes known to very nearly the number of clearances.

C. Courts

The source of workload for the courts is action by the police and prosecuting authority to charge a defendant with an offense. In this section only misdemeanor and felony offenses are considered.

The unit of count for tabulation is the defendant who is reported after a disposition without conviction (acquittal or a dismissal), or, if convicted, after the sentence has been imposed. For example, in the event that a defendant is charged with several counts of offenses that are disposed of in one hearing, the defendant is counted once. Only the charge or indictment carrying the most serious charge, as determined by various

standard criteria, is counted. All summary violations, summary appeals, habeas corpus, nonsupport cases, civil cases, and probation and parole hearings are excluded.

Figure 16 indicates that the number of new cases as well as dispositions is still increasing while the number of cases pending has been decreasing.

Figure 17 also reflects a marked increase in total cases processed. It also appears that major increases occur every two years and a major increase might be expected for 1976. The increase in dismissals and no-verdict dispositions has accounted for the overall increase in cases processed. In recent years there seems to be a marked decrease in bench trials.

Figure 18 gives a view of the total cases processed, guilty, sentenced, and incarcerated. It is rather evident that there has been a definite increase in the number of defendants processed but there is no clearcut trend for number guilty, although the percentage has decreased because the number processed increased. With the exception of 1974 there has been a steady increase in the number as well as slight increase in the number of defendants processed, sentenced, and incarcerated for Part I crimes.

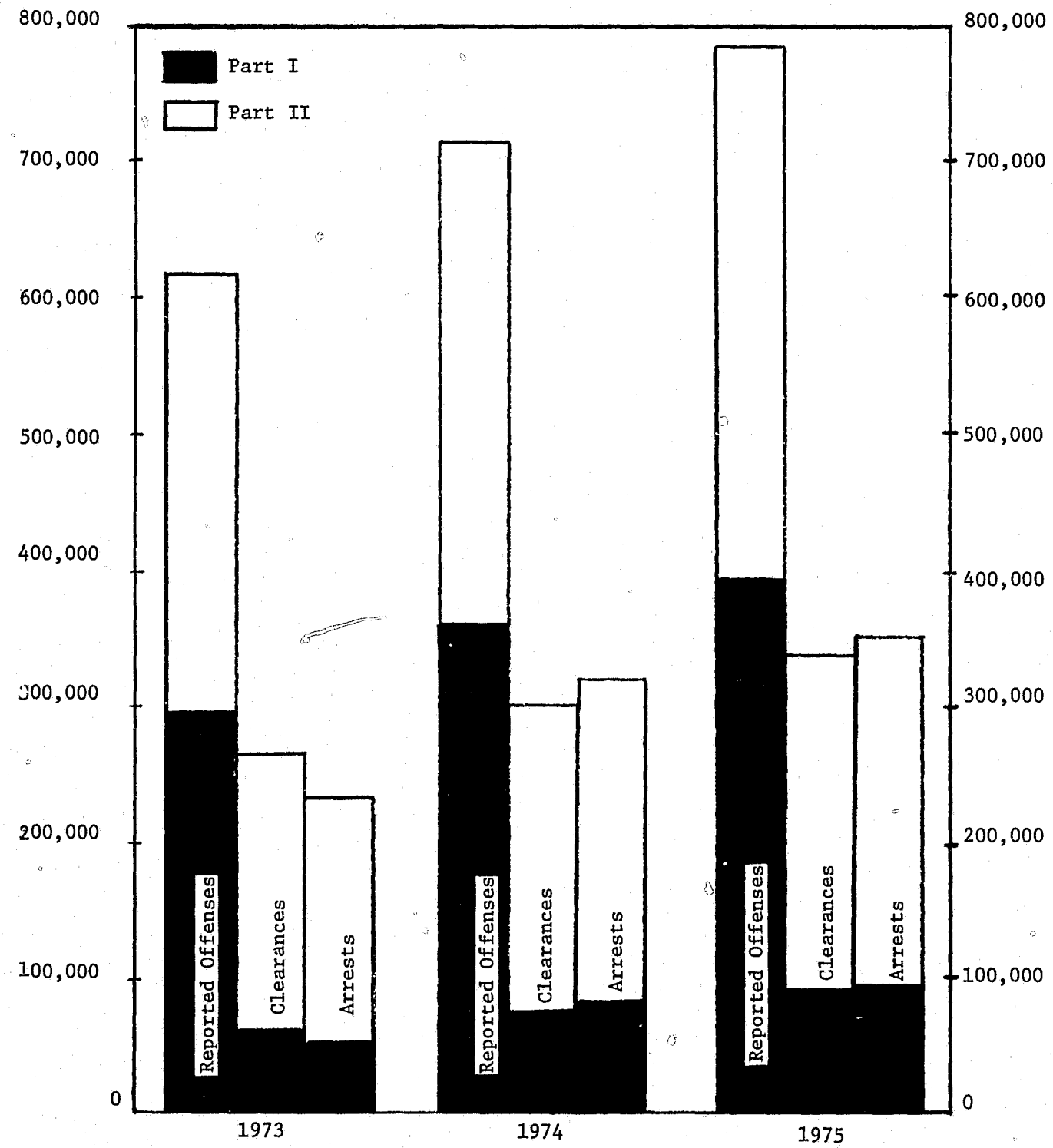
Figure 19 gives a breakdown of the various types of sentences imposed. In the last few years probation became the most widely used form of sentence. There has been a steady increase in the number of defendants being sentenced to State Correctional Institutions probably due to the overall increase in the number of Part I cases being processed.

Figures 20 and 21 depict Part I conviction and incarceration rates respectively. Figure 22 shows the rate per 100,000 population for guilty and sentenced defendants. The 1975 statewide conviction rate for Part I offenses was 46.3%. A majority of the counties (54 of 67) in the state were higher than the state rate, but Philadelphia county with its 36.6% rate lowered the state rate. The statewide incarceration rate for 1975 was 50.5% for Part I offenses. Forty-seven of 67 counties were higher than the state rate. There seems to be no discernible pattern in or between any of the three figures.

Figures 23 and 24 pertain to 10 selected offenses some of which are Part I offenses and some are Part II offenses. While the 10 chosen offenses comprise only 21.5% of all cases disposed, they accounted for 27.7% of all guilty and sentenced cases.

Figure 12

REPORTED OFFENSES, CLEARANCES, AND ARRESTS IN PENNSYLVANIA, 1973-1975



Source: Uniform Crime Reports

Figure 13

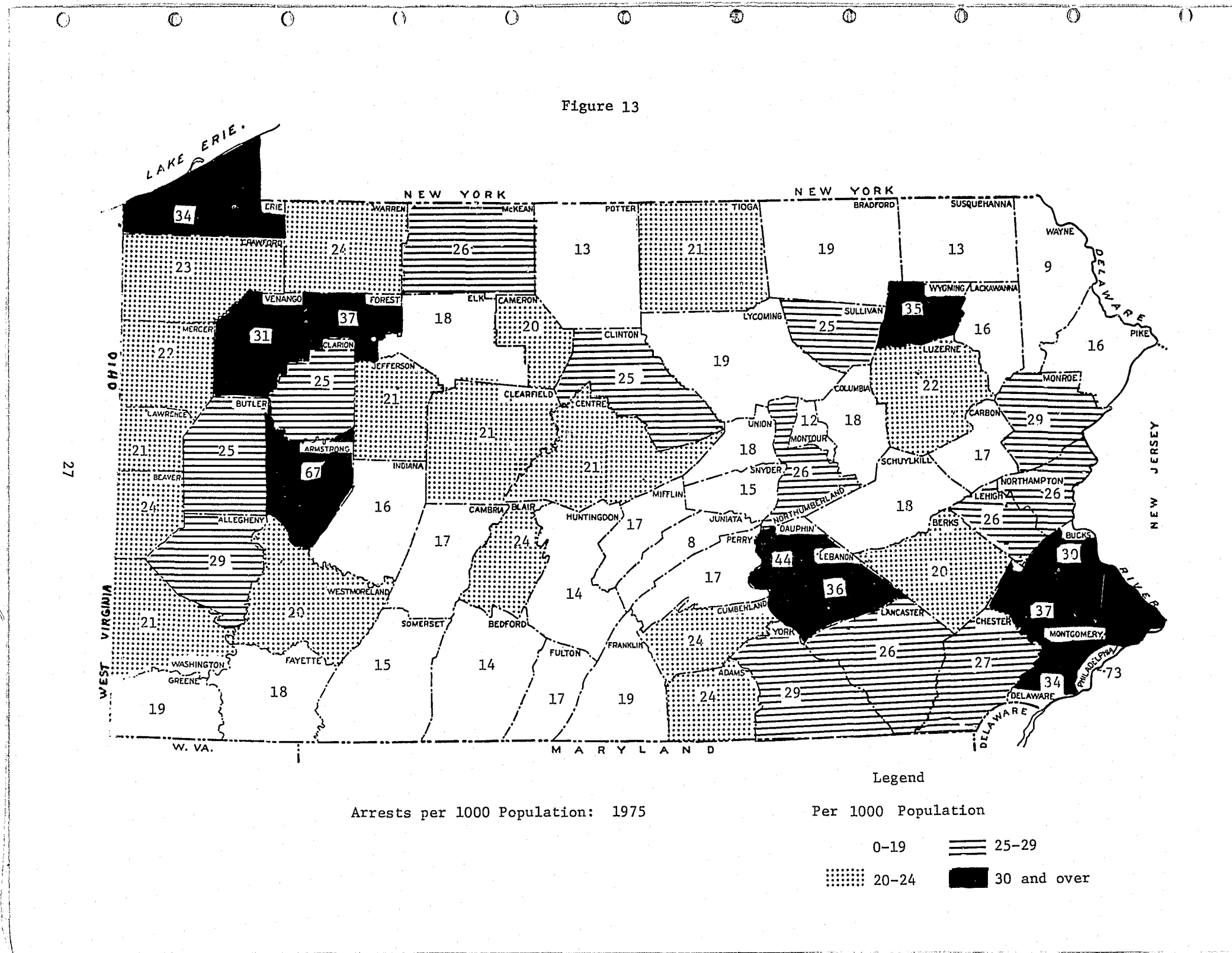
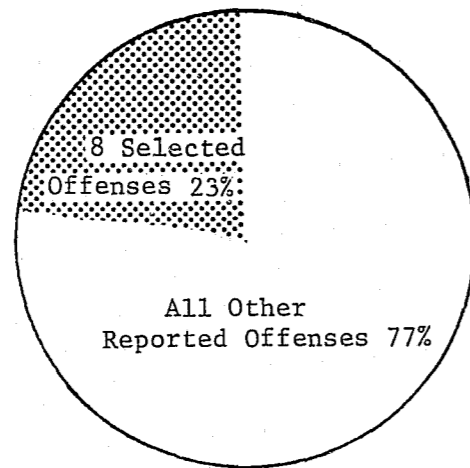
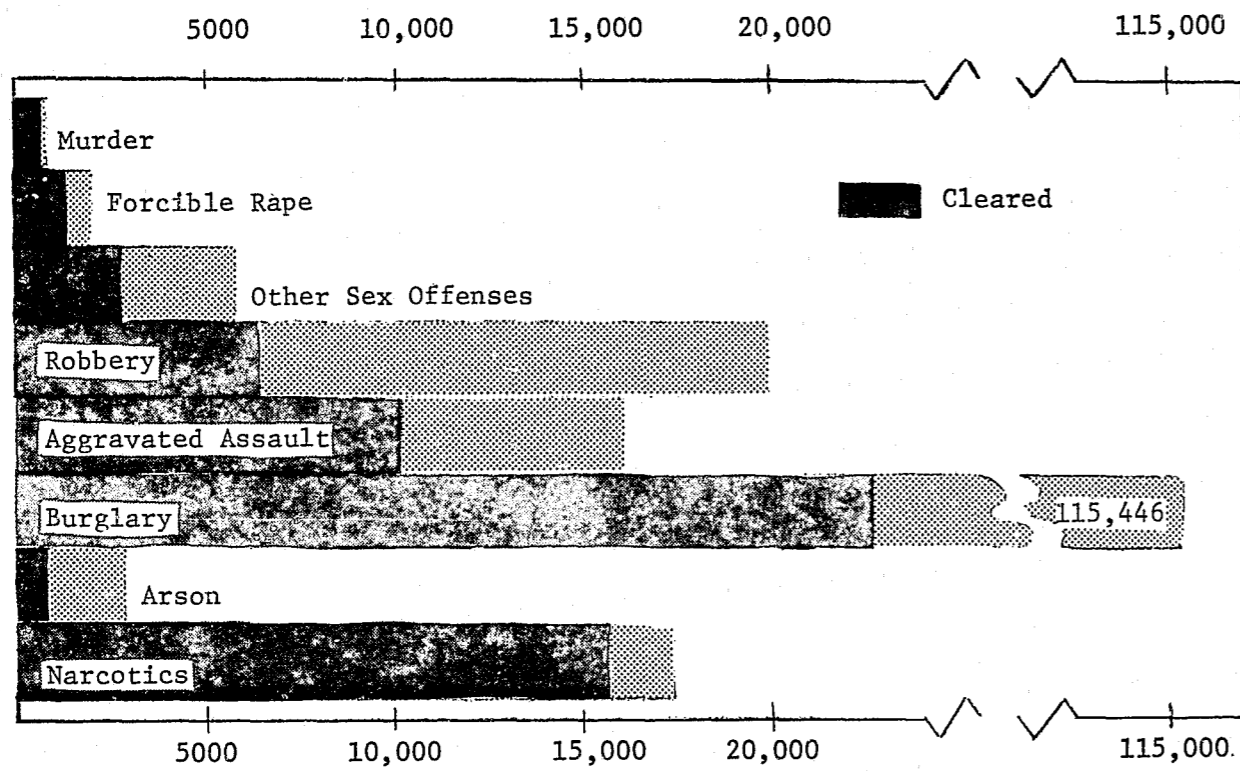


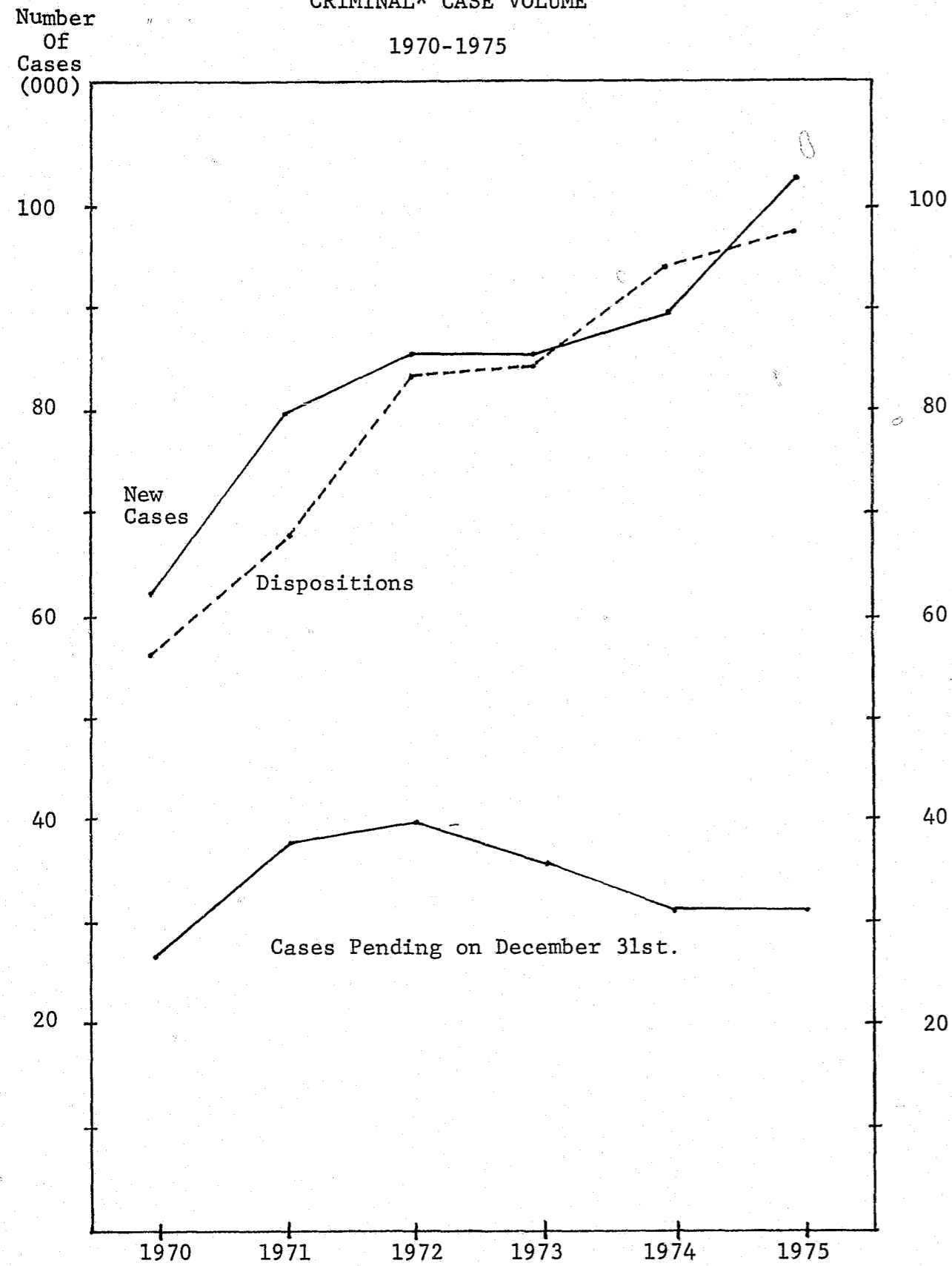
Figure 15

SELECTED OFFENSES REPORTED TO POLICE, PENNSYLVANIA, 1975



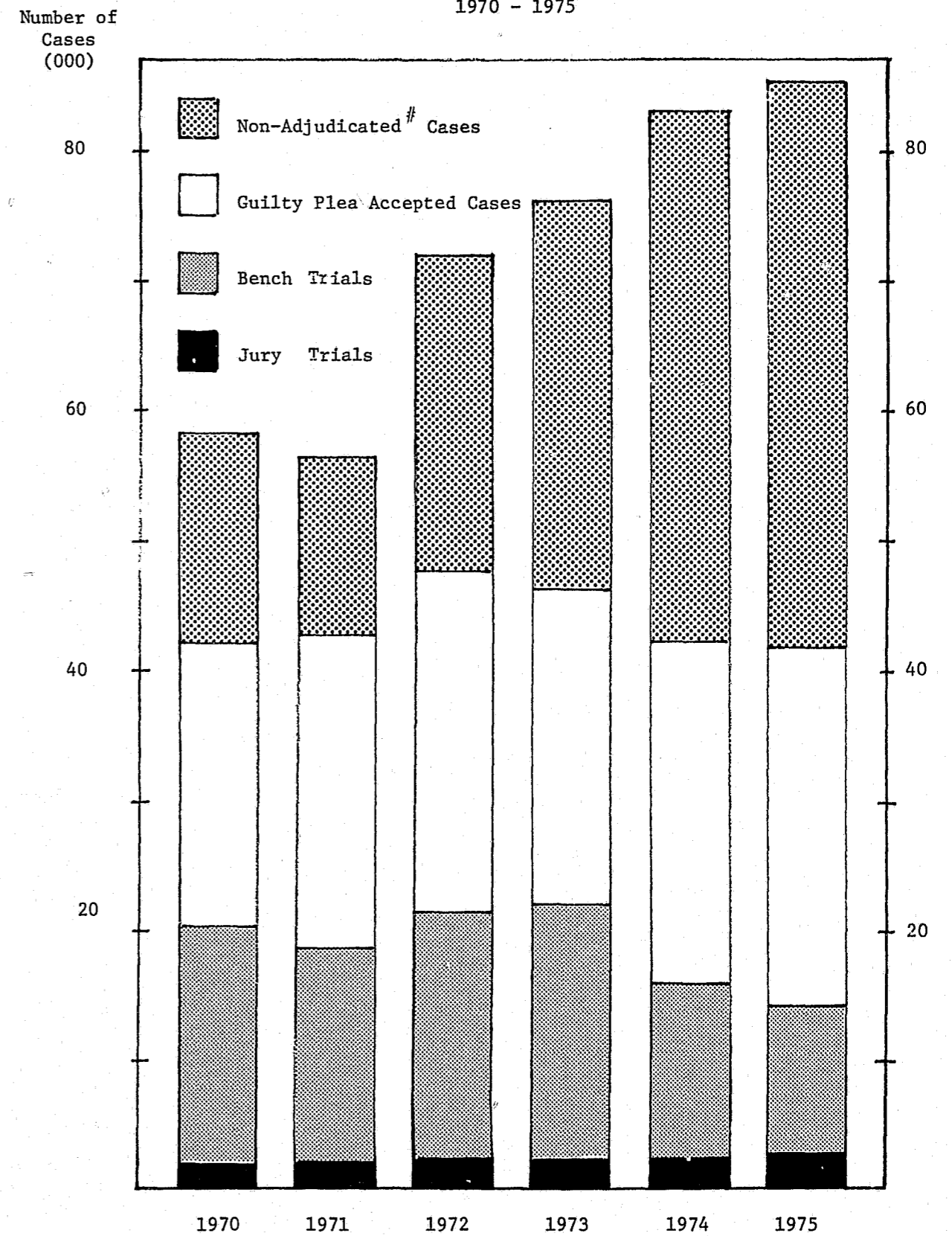
Source: Uniform Crime Reports

Figure 16
CRIMINAL* CASE VOLUME
1970-1975



*Does not include summary cases.
Source: Administrative Office of Pennsylvania Courts 1975 Report

Figure 17
CRIMINAL* CASE PROCESSING
1970 - 1975



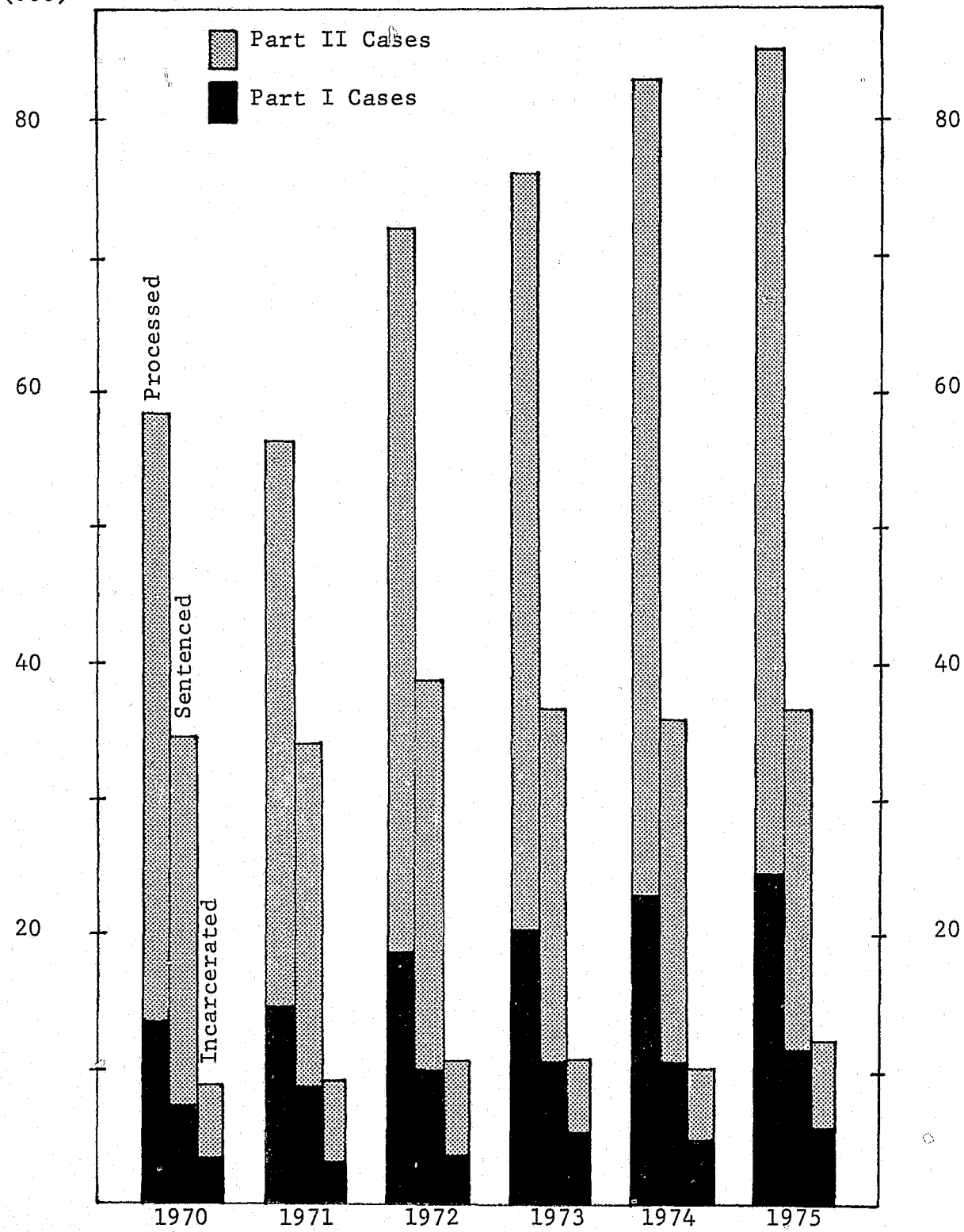
Source: Governor's Justice Commission, Criminal Court Reporting System
*Does not include summary cases
#Dismissed, nollees, and other no verdict dispositions

Figure 18

CRIMINAL* CASE OUTCOMES

1970-1975

Number
Of
Cases
(000)



*Does not include summary cases.

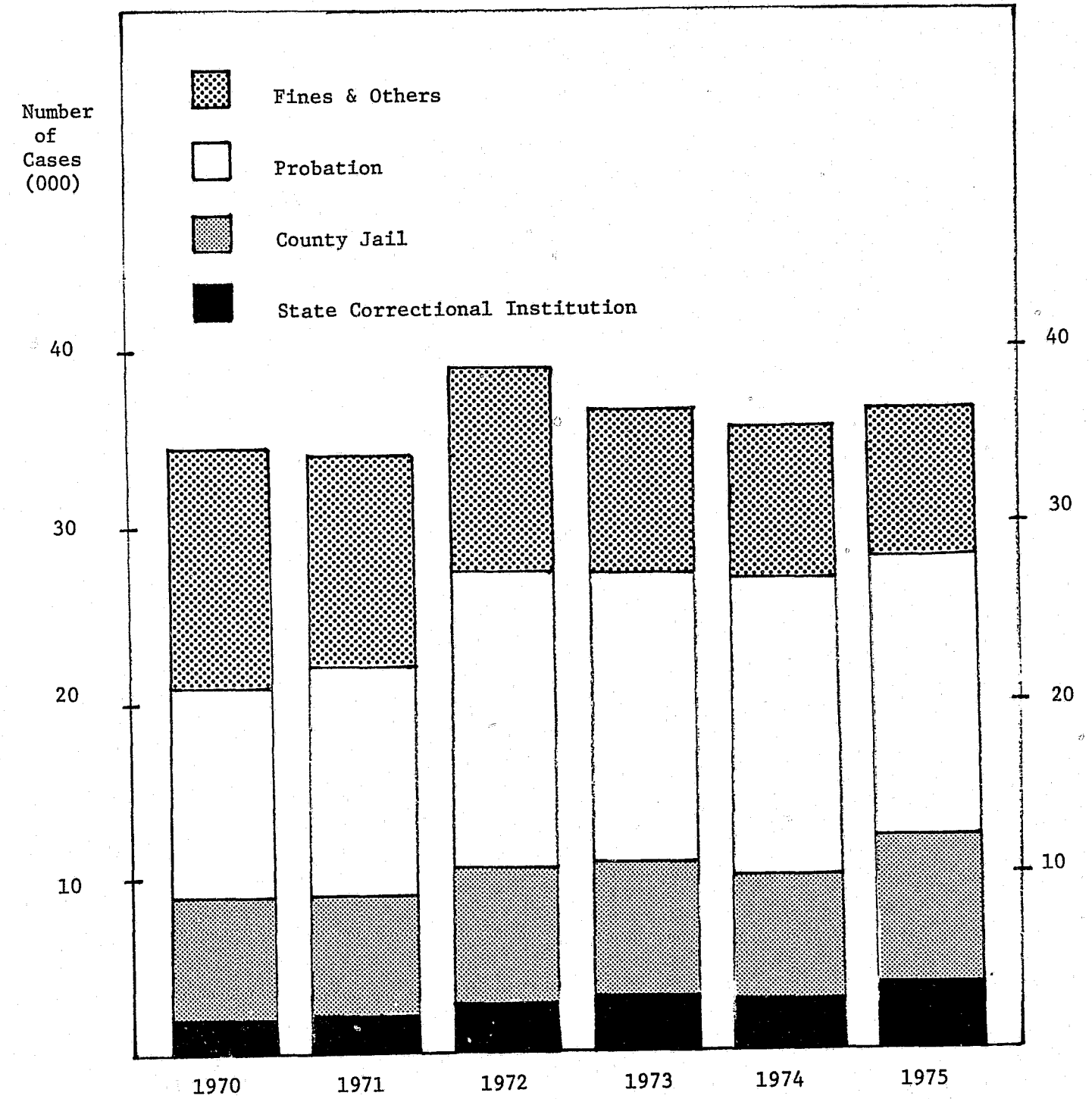
Source: Governor's Justice Commission, Criminal Court Reporting System

Figure 19

TYPE OF SENTENCES

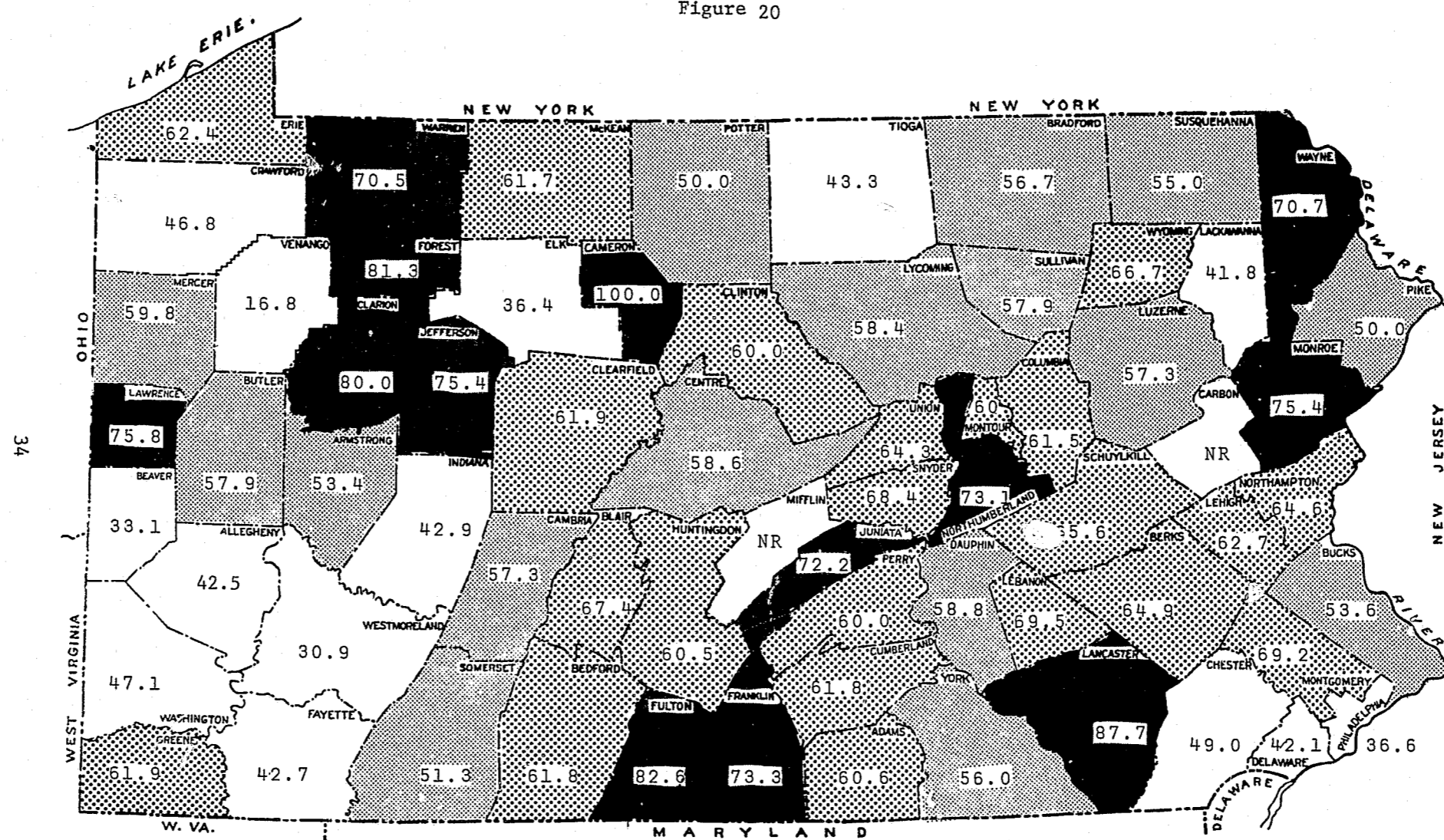
1970 - 1975

Number
of
Cases
(000)



Source: Governor's Justice Commission, Criminal Court Reporting System

Figure 20



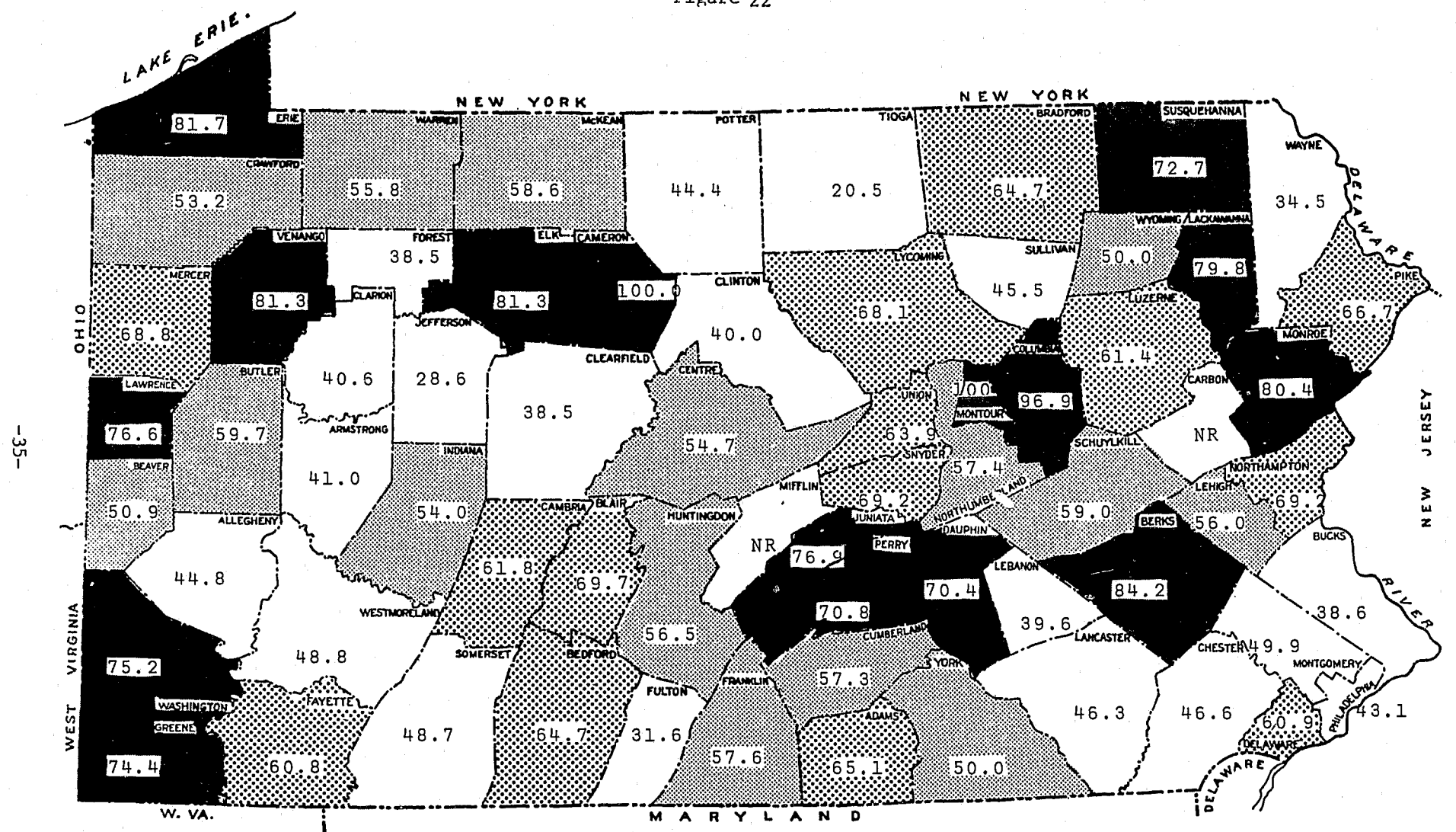
PART I CONVICTION RATES, 1975

Source: Governor's Justice Commission, Criminal Court Reporting System

Legend

- 0-49.9
- 50-59.9
- 60-69.9
- 70-100
- NR- No Report

Figure 22



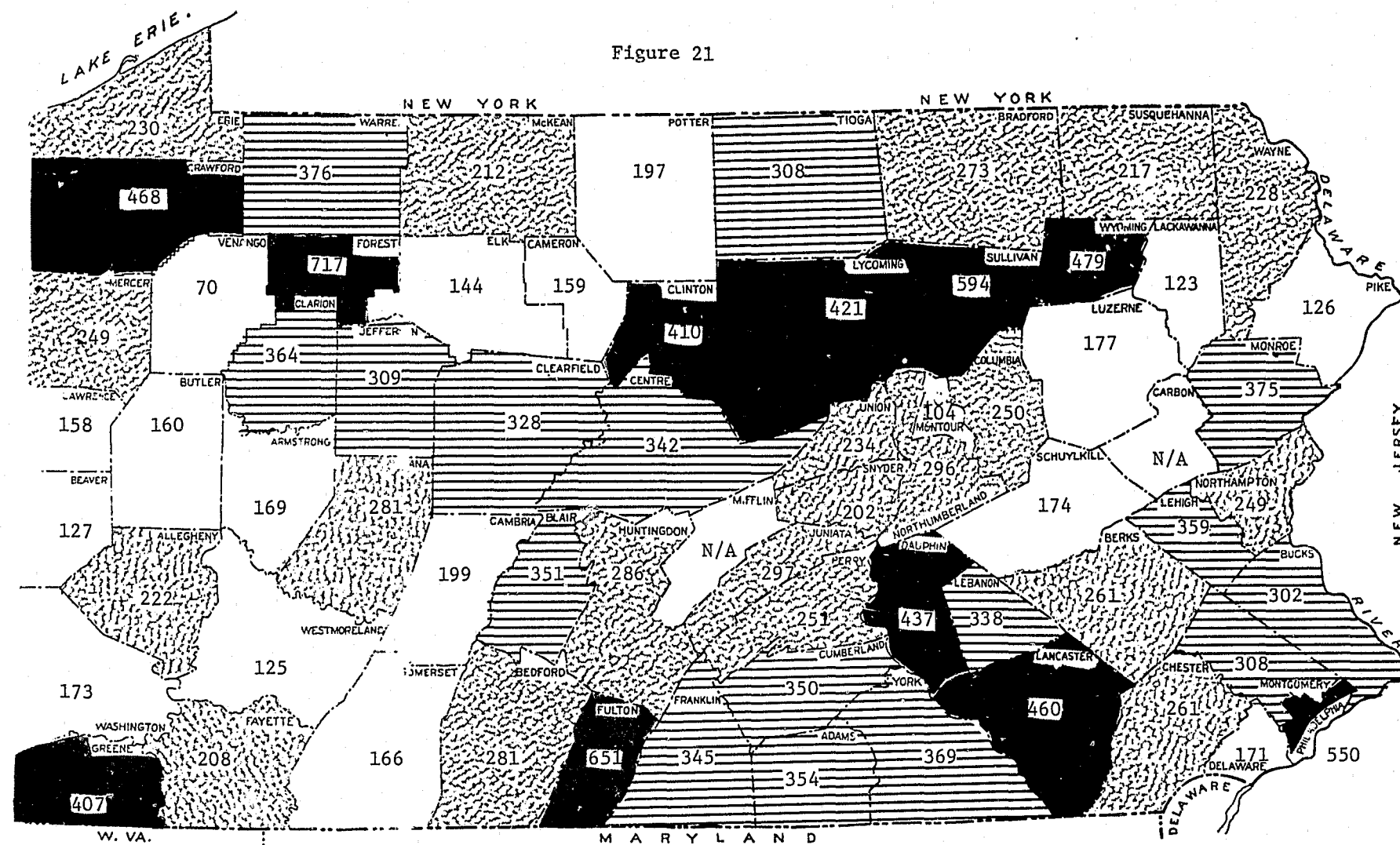
PART I INCARCERATION RATES, 1975

Source: Governor's Justice Commission, Criminal Court Reporting System

Legend

0-49.9	60-69.9
50-59.9	70-100
NR- No Report	

Figure 21



-36-

Legend

GUILTY AND SENTENCED PER 100,000 CIVILIAN POPULATION, 1975

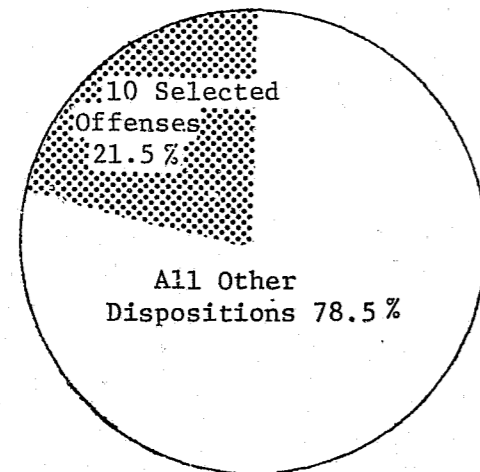
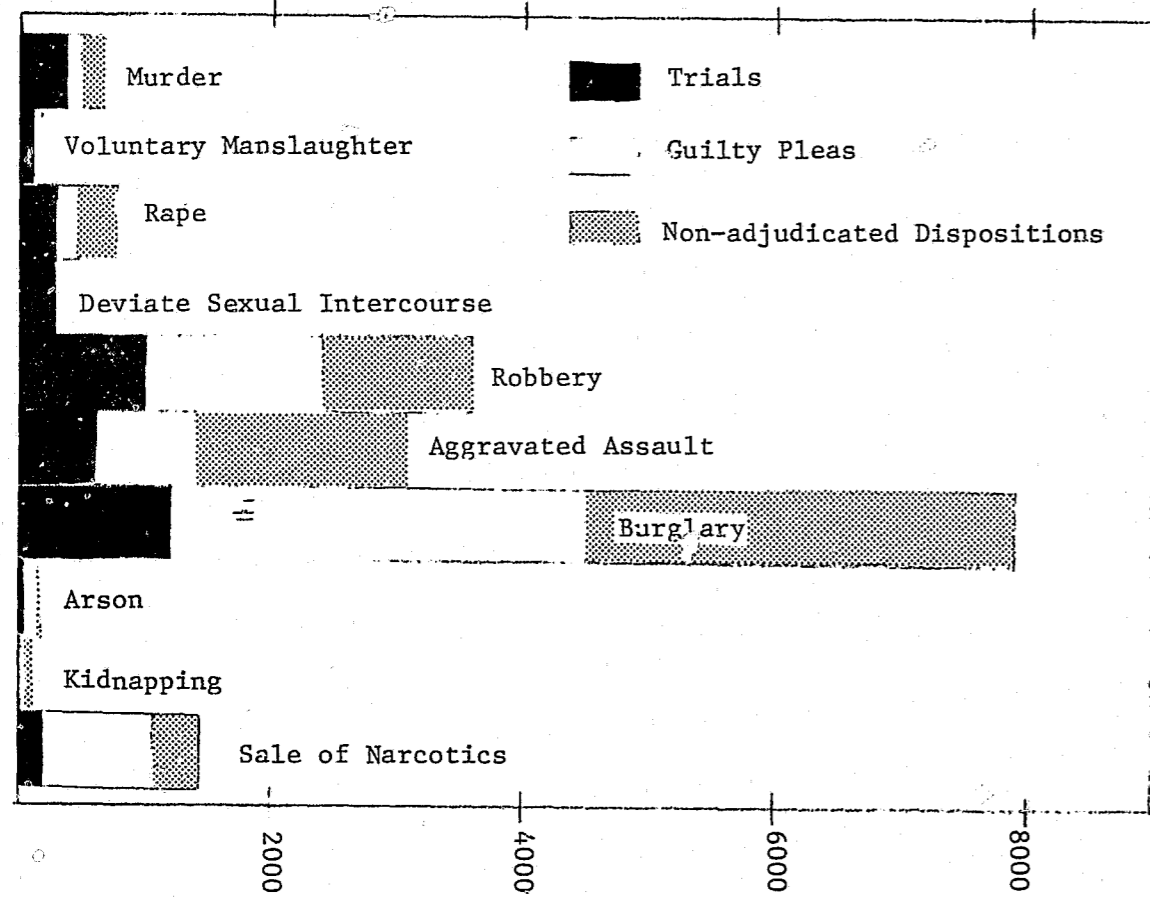
- 0-199
- 200-299
- 300-399
- 400 and over

Source: Governor's Justice Commission, Criminal Court Reporting System

N/A- Not Available

Figure 23

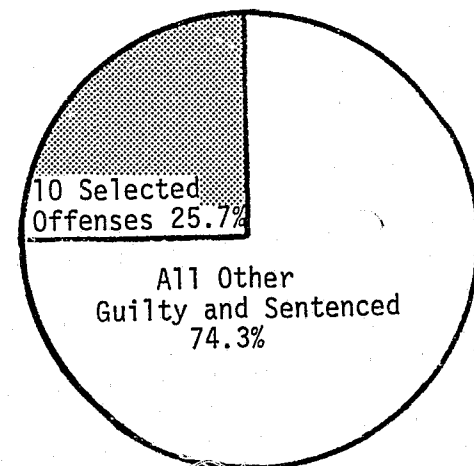
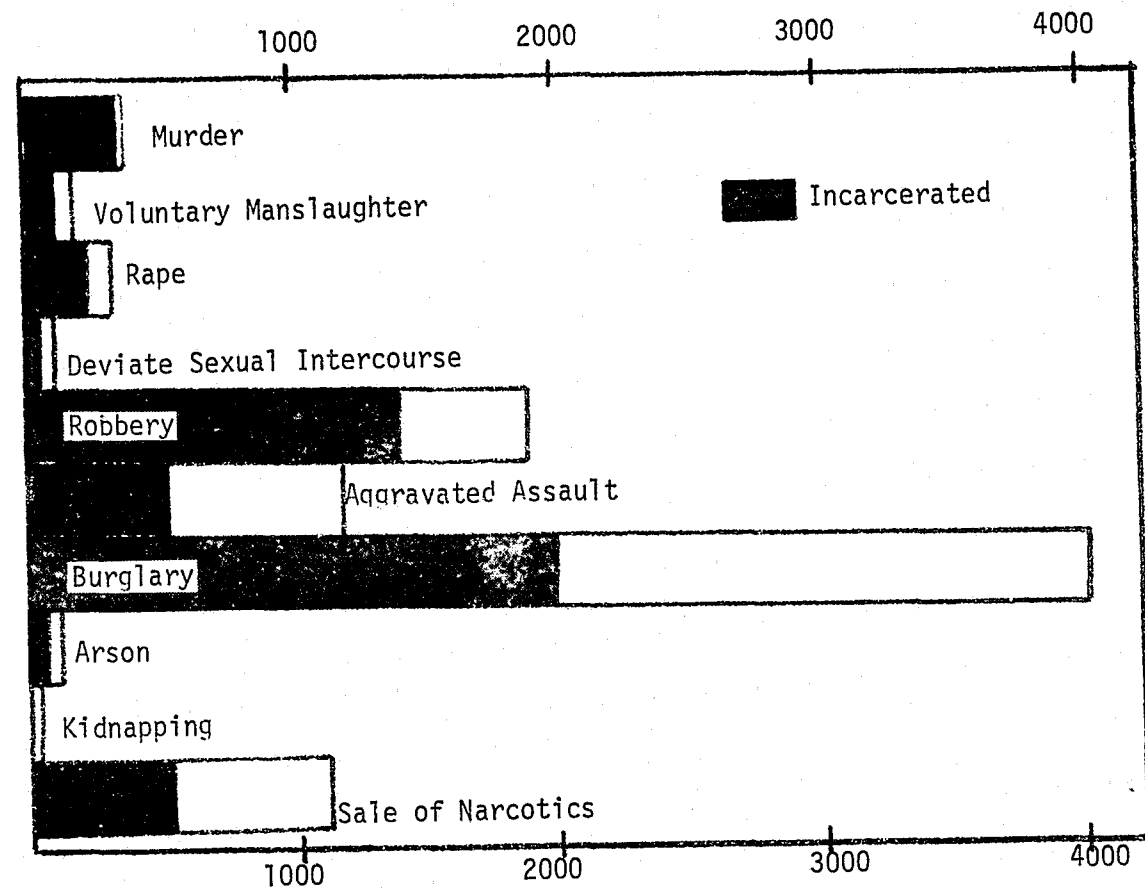
NUMBER OF CRIMINAL COURT DISPOSITIONS, PENNSYLVANIA, 1975



Source: Governor's Justice Commission, Criminal Court Reporting System

Figure 24

NUMBER OF GUILTY AND SENTENCED, PENNSYLVANIA, 1975



Source: Governor's Justice Commission, Criminal Court Reporting System

D. Adult Institutional Corrections

The workload in the correctional subsystem is twofold: cases not yet disposed of and sentenced cases. Nearly all of the persons arrested in Pennsylvania are detained in 418 local police department detention lockups which serve as temporary holding units for periods not to exceed 48 hours. More extended confinement of the accused pending verdict or disposition has been a function of county prisons and jails along with the short-term institutionalization of sentenced offenders. The Bureau of Correction generally handles any longer term institutionalizations in 7 State Correctional Institutions and one Regional Correctional Facility.

Figure 25 shows the three major types of admissions to county prisons and jails; minor judiciary commitments, court commitments, and detentioners. In recent years, detentioners have accounted for the vast majority (about 85%) of admissions while court commitments have remained relatively stable. Minor judiciary commitments, on the other hand, have dropped slightly. Since the majority of county jail admissions are detentioners, it follows naturally that the vast majority of releases from county prisons and jails are also detentioners (Figure 26). The number of conditional releases or "parolees" has for all practical purposes remained constant while unconditional releases have been declining.

The distributions to the Bureau have been steadily shifting toward court commitments and away from detentioners while the number of recommitted parole violations have remained stable (Figure 27). Due to the more serious nature of crimes committed by the Bureau of Correction population and their longer sentences, releases from the Bureau are usually conditional (Figure 28).

An important point to note from Figures 27 and 28 is that the overall number of admissions has been higher than the number of releases in 1975. If this is the case for future years, the population will continue to increase.

Figure 29 shows the December 31 population figures for both the Bureau of Correction and county prisons and jails. Since 1971, population figures have been steadily rising. On a percentage basis, sentenced prisoners account for roughly 99% of the Bureau's population while accounting for only about one third of the county prison and jails population.

An interesting finding derived from Figure 30 is the fact that Dauphin and Philadelphia counties have at least 40% more prisoners per 100,000 population than any other county.

At the moment it is unclear whether the long term increases are due to longer sentences or to an excess of admissions over releases

Figures 31 and 32 reflect some offender characteristics. Nonwhites and males account for a higher percentage of the sentenced population at the end of the year (1975) as opposed to the percentage of admissions during the year at the respective institutions. This is probably due to longer sentences for nonwhites and males compared to whites and females.

Figure 33 shows the average time served by prisoners discharged from the Bureau of Corrections in 1975 for ten selected offenses. Kidnapping, murder and sodomy have the highest time served. For several offenses shown, (notable murder, manslaughter, burglary, arson and sale of narcotics) unconditionally released inmates have served less time than paroled prisoners. This may suggest that the original sentences for such crimes are more highly varied than for other crimes, since conditional releases have still more time remaining on their sentences.

E. Adult Probation and Parole

During the last several years there has been a steady increase in the use of probation and parole at the state and county levels. This can be seen in the increases in both the number of cases received annually (Figure 34) and the total caseload (Figure 35). These increases probably reflect the acceptance of probation and parole as a preferred alternative to incarceration.

The following table shows the proportion of all guilty and sentenced defendants that were placed on probation for each year from 1970 to 1975.

<u>Year</u>	<u>Percent</u>
1970	33.8
1971	37.5
1972	42.9
1973	45.1
1974	47.4
1975	43.7

Coupled with the increase in the probation and parole caseload, there has been a steady rise in the number of pre-sentence investigations conducted by the state and county probation offices (Figure 37). Since 1970 the number of PSI's has nearly doubled.

Figure 36 shows that there has been a steady increase in the number of revocations and recommitments, particularly at the county level, even though the failure rate has remained relatively stable. This figure also shows an understandable increase in final discharges from 1970 to 1974. The reason for the decrease in 1975 is unclear at this time.

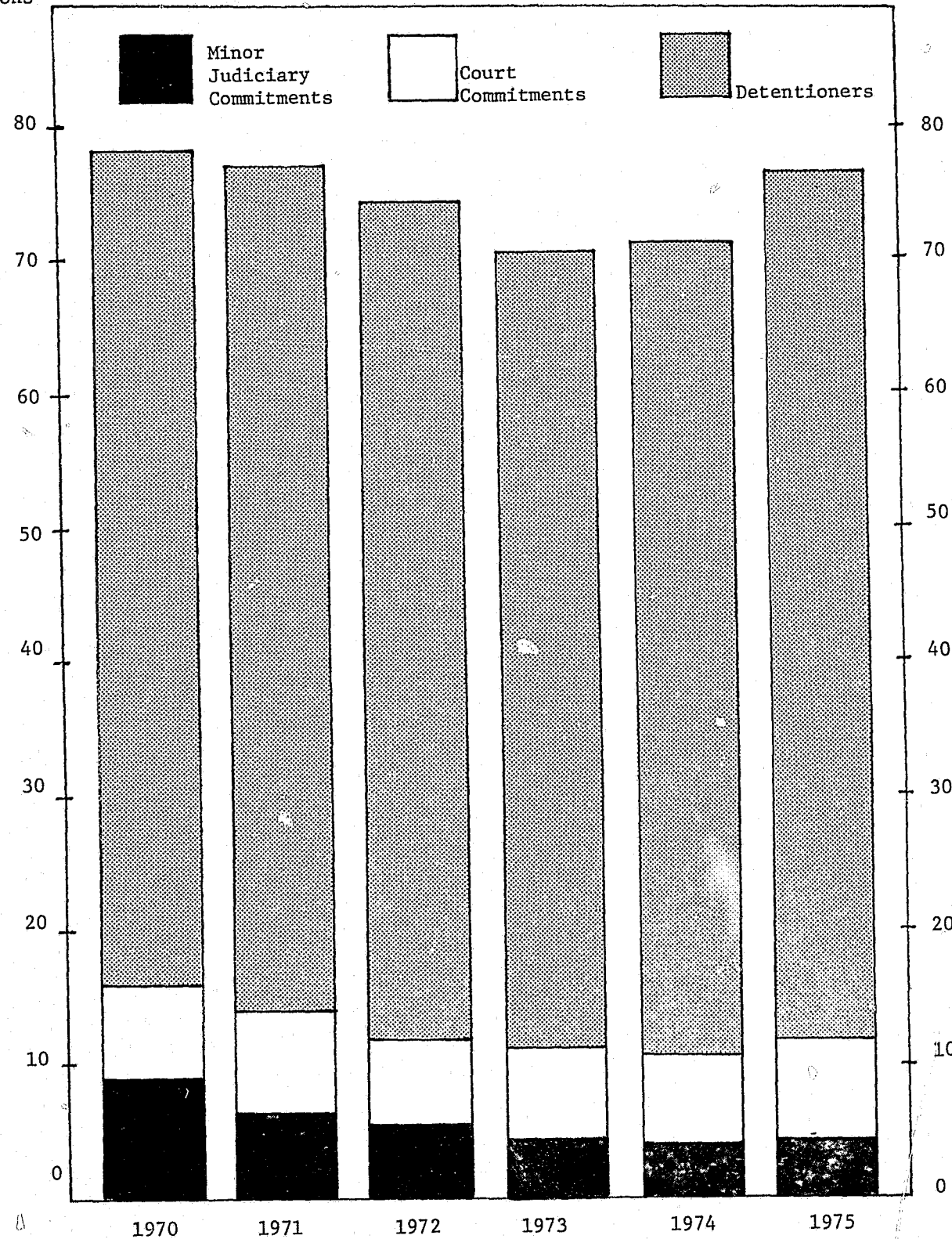
While the Pennsylvania Board of Probation and Parole has had a 50% increase in parole caseload and the county boards have had a 10% decrease, the net effect of the two levels was an increase of 13% over the last six years. There has also been a 73% increase in probation caseload for the corresponding time period.

Figure 38 displays caseloads per 100,000 population. The figures include both state and county levels. The statewide rate is approximately 500. Philadelphia, with its rate of 1,271, has the greatest effect on the statewide rate.

Figure 25

MAJOR TYPES OF ADMISSIONS
TO COUNTY PRISONS AND JAILS
1970-1975

Number
of
Admissions
(000)

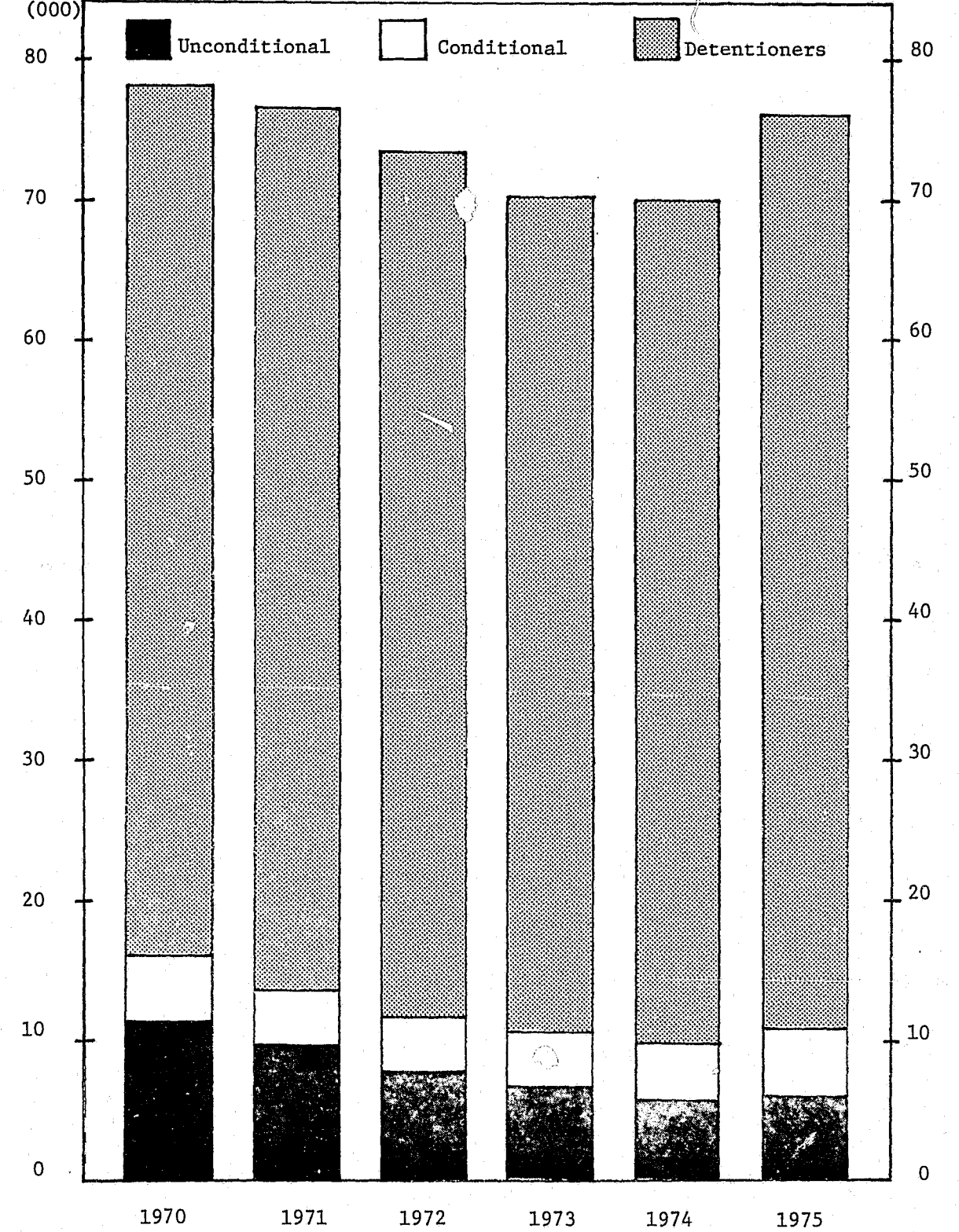


Source: County Prison Statistics Reports

Figure 26

MAJOR TYPES OF RELEASES FROM
COUNTY PRISONS AND JAILS
1970-1975

Number
of
Releases
(000)

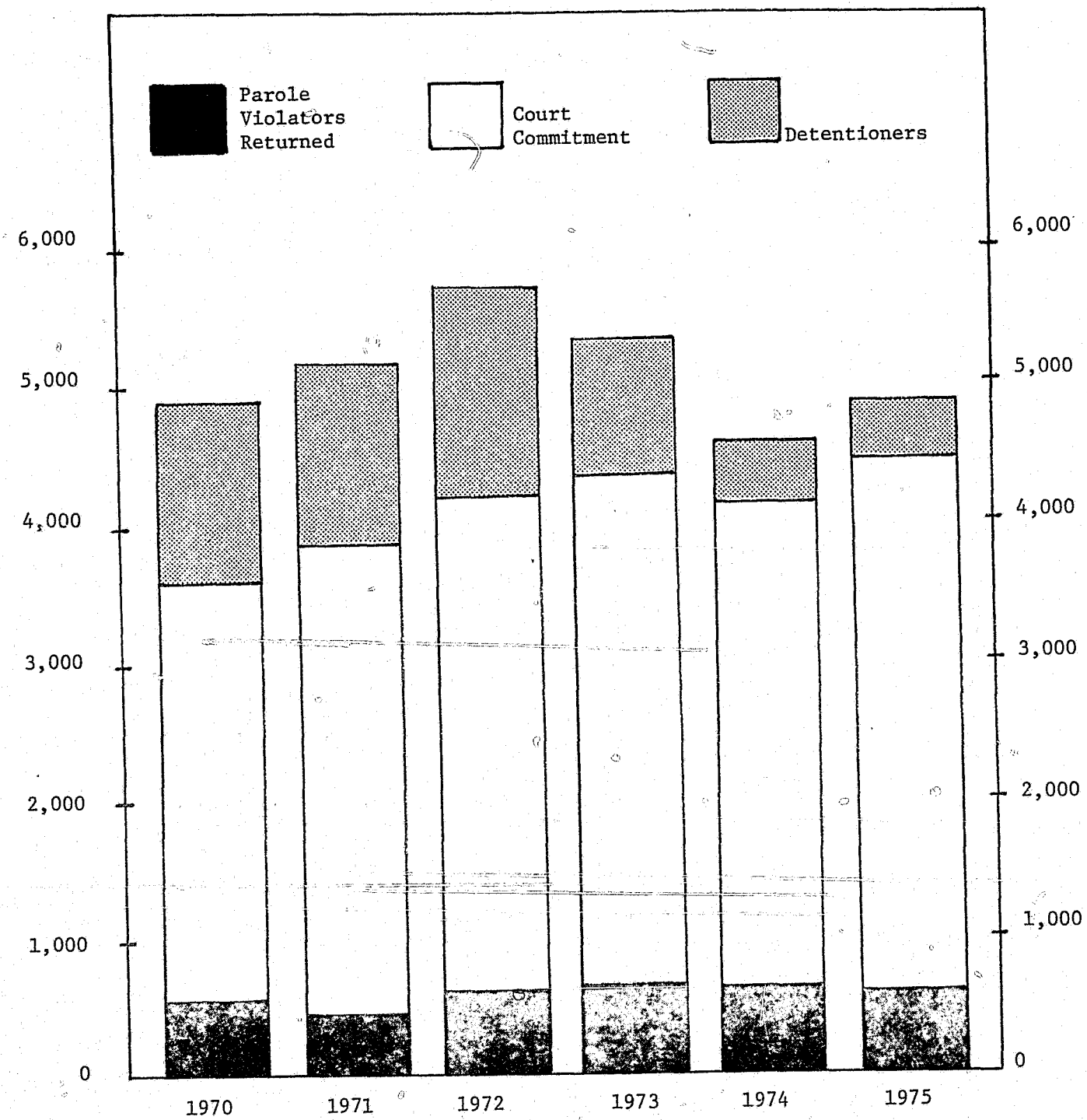


Source: County Prison Statistics Reports

Figure 27

MAJOR TYPES OF ADMISSIONS
TO THE
BUREAU OF CORRECTION
1970-1975

Number of Admissions
of
Admissions

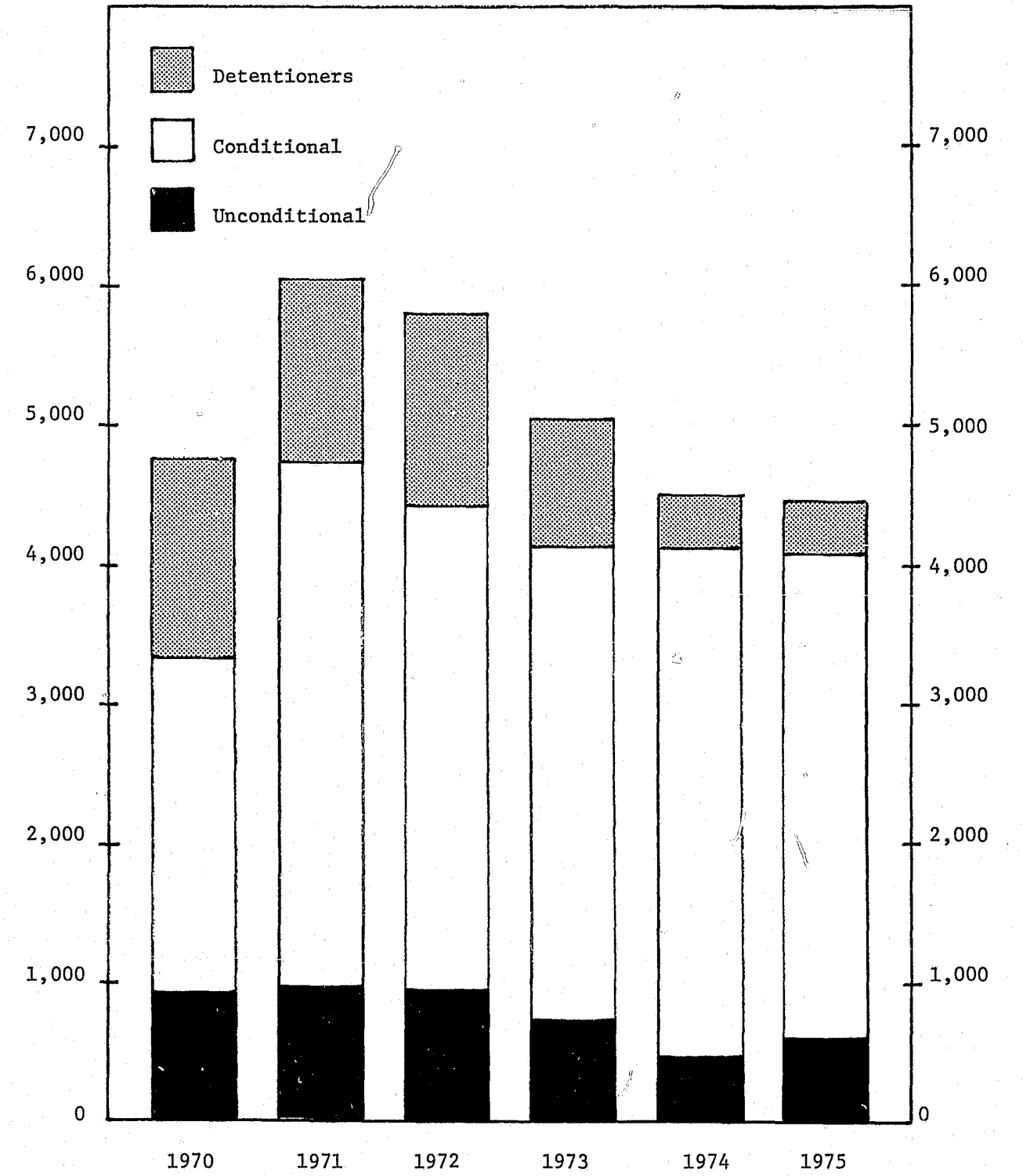


Source: Pennsylvania Bureau of Corrections

Figure 28

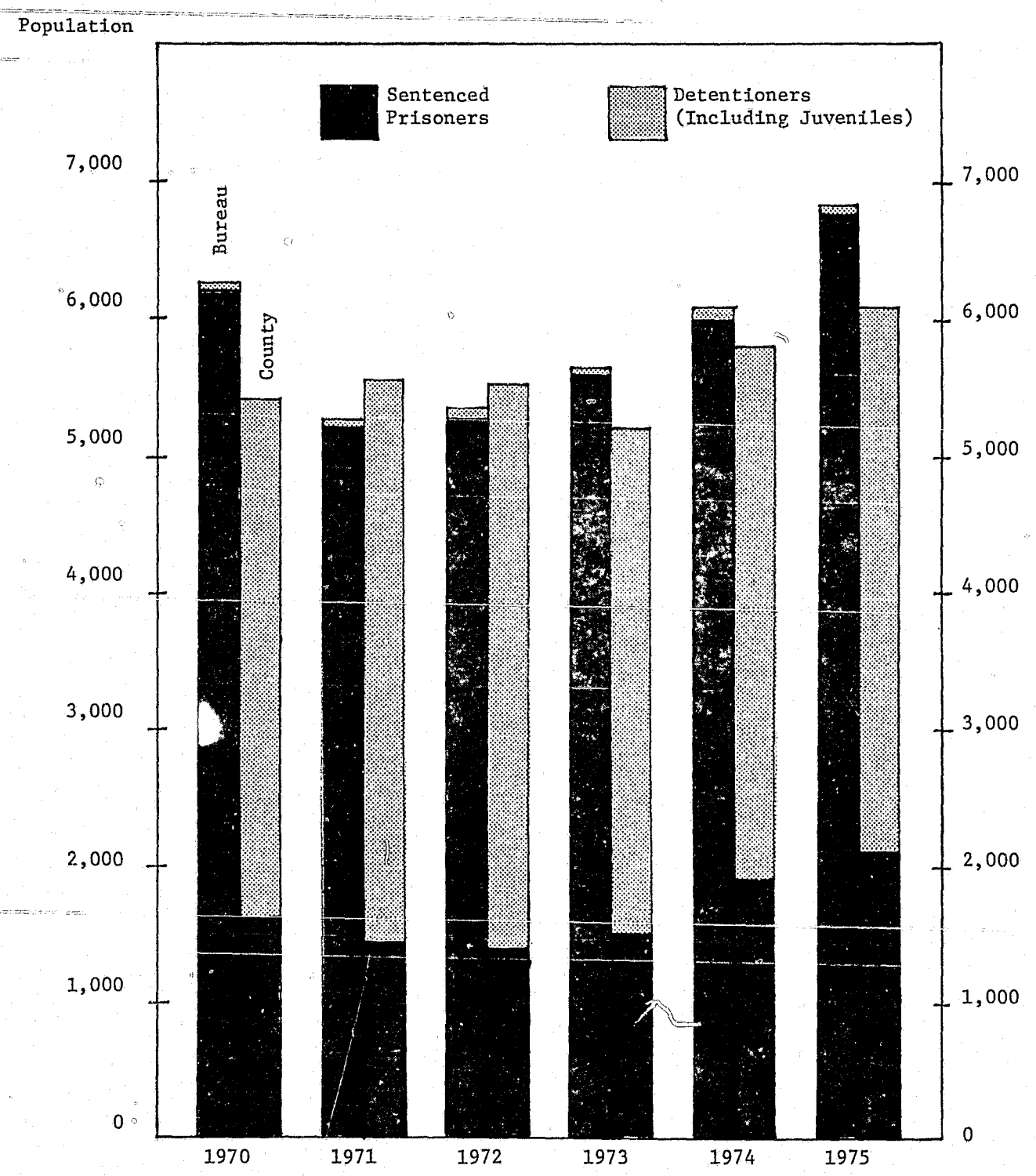
MAJOR TYPES OF RELEASES
FROM THE
BUREAU OF CORRECTIONS
1970-1975

Number
of
releases



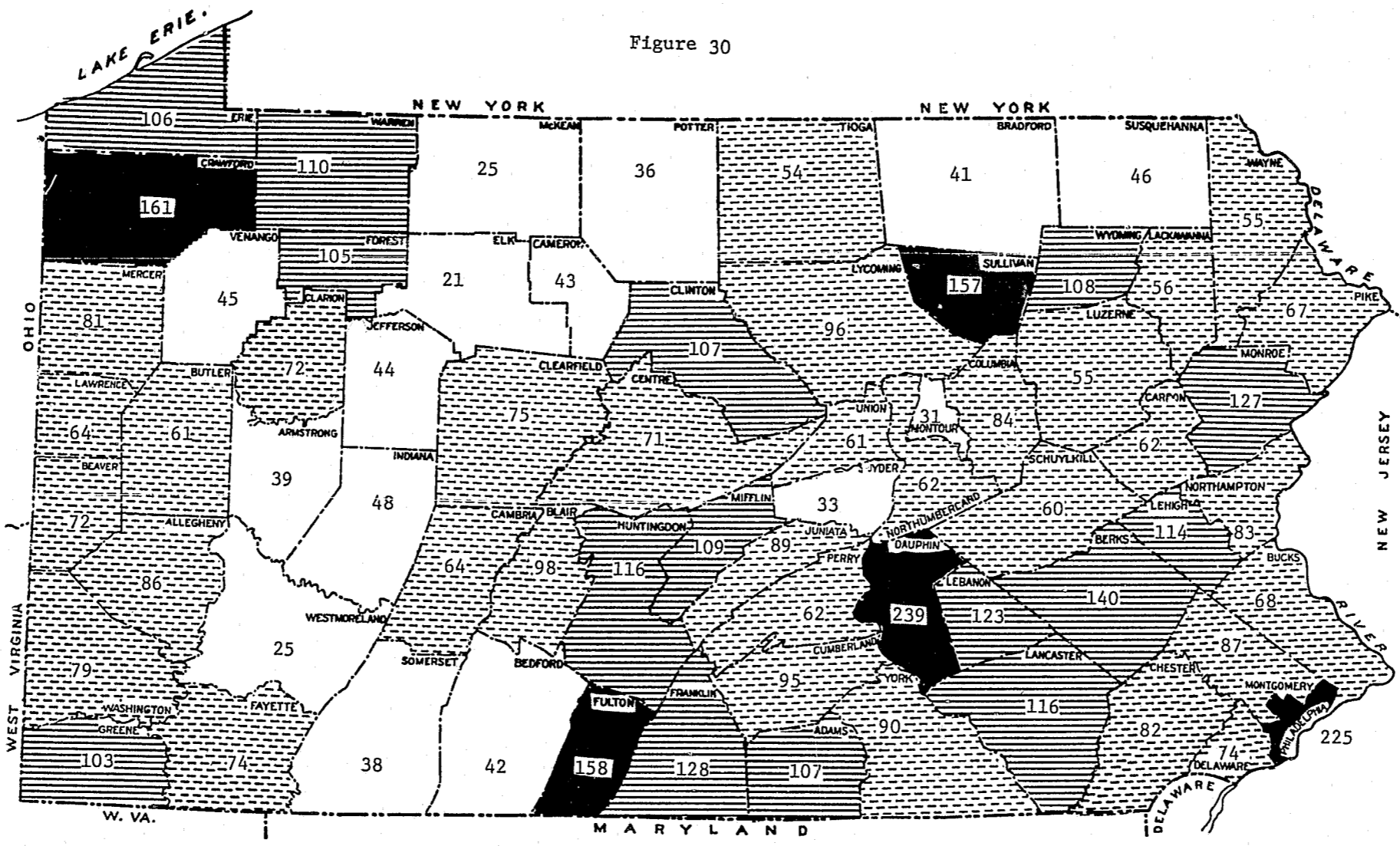
Source: Pennsylvania Bureau of Corrections

Figure 29
 POPULATIONS IN
 BUREAU OF CORRECTIONS AND
 COUNTY PRISONS AND JAILS
 ON DECEMBER 31, 1970-1975



Source: Pennsylvania Bureau of Corrections
 County Prison Statistics Reports

Figure 30



TOTAL PENNSYLVANIA PRISONERS PER 100,000 CIVILIAN POPULATION, DECEMBER 31, 1975

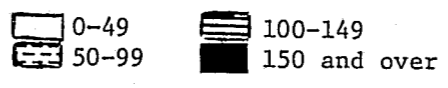
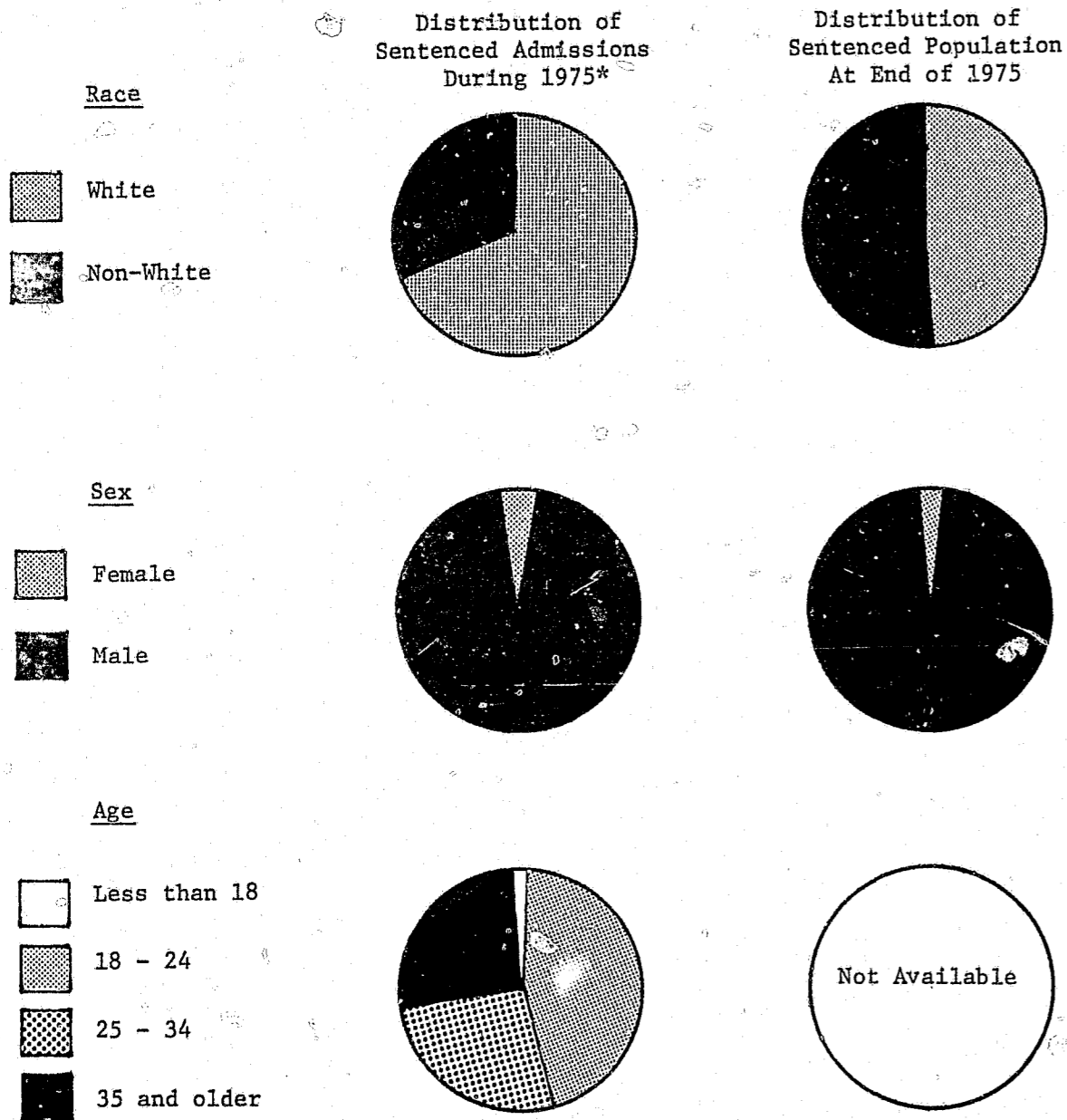


Figure 31

DEMOGRAPHICS OF SENTENCED POPULATION
IN COUNTY PRISONS AND JAILS

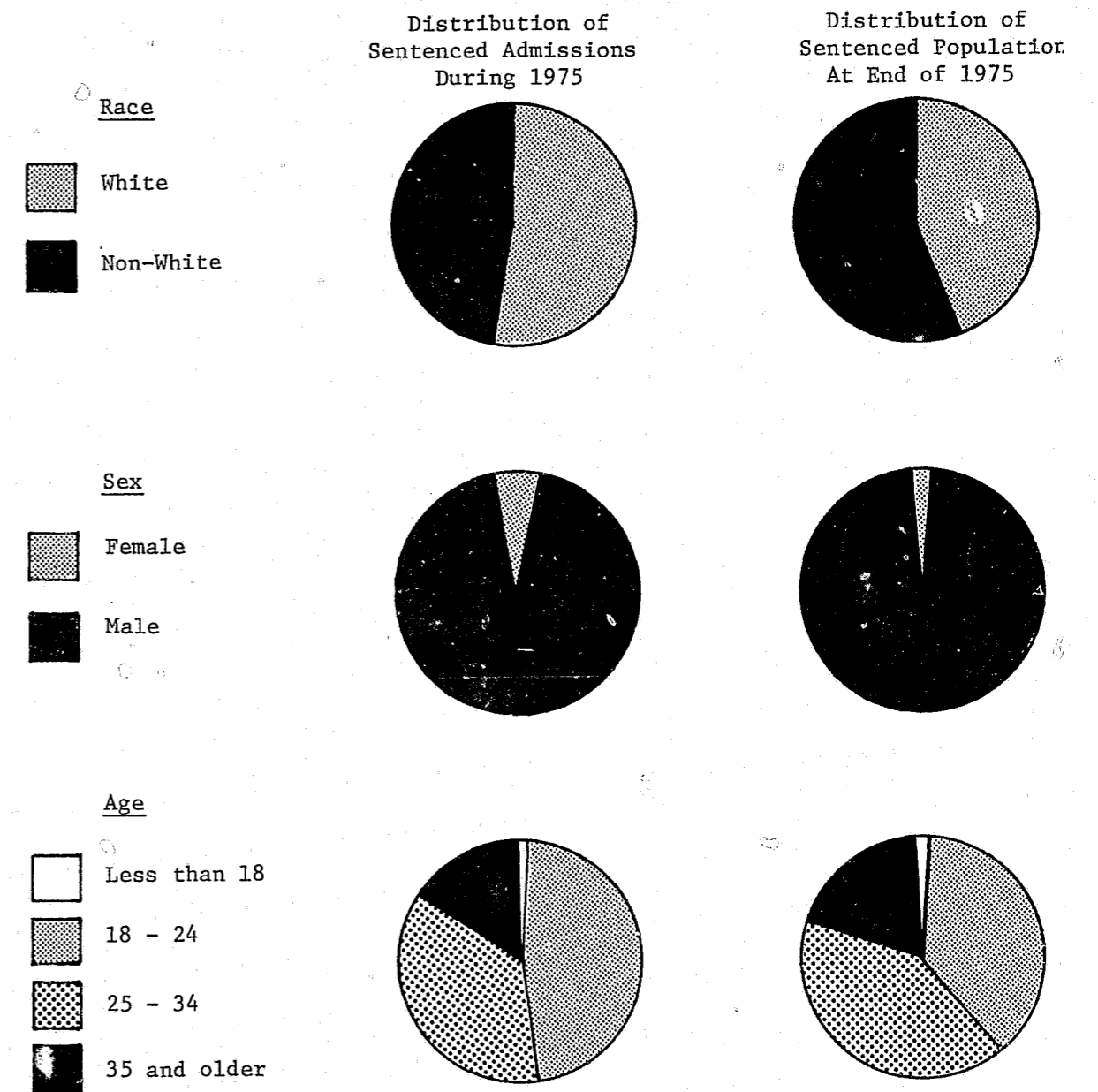


* Race and age data for sentenced admissions is 1974 data.

Source: County Prison Statistics Reports

Figure 32

DEMOGRAPHICS OF SENTENCED POPULATION
IN THE BUREAU OF CORRECTION



Source: Pennsylvania Bureau of Corrections

Figure 33

AVERAGE TIME SERVED* FOR DISCHARGES FROM
THE BUREAU OF CORRECTION DURING 1975

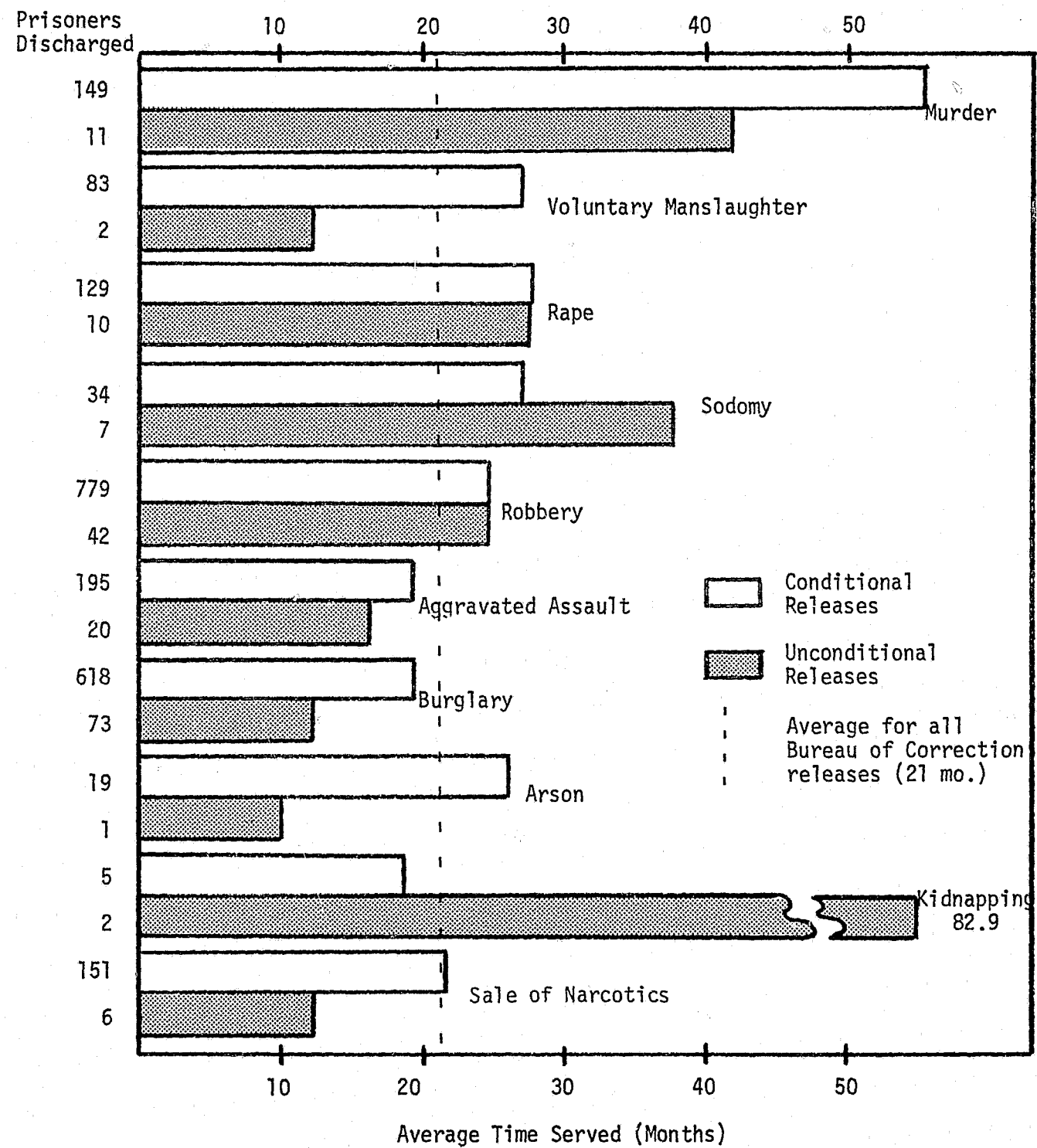


Figure 34
PROBATION AND PAROLE CASES
RECEIVED ANNUALLY
1970-1975

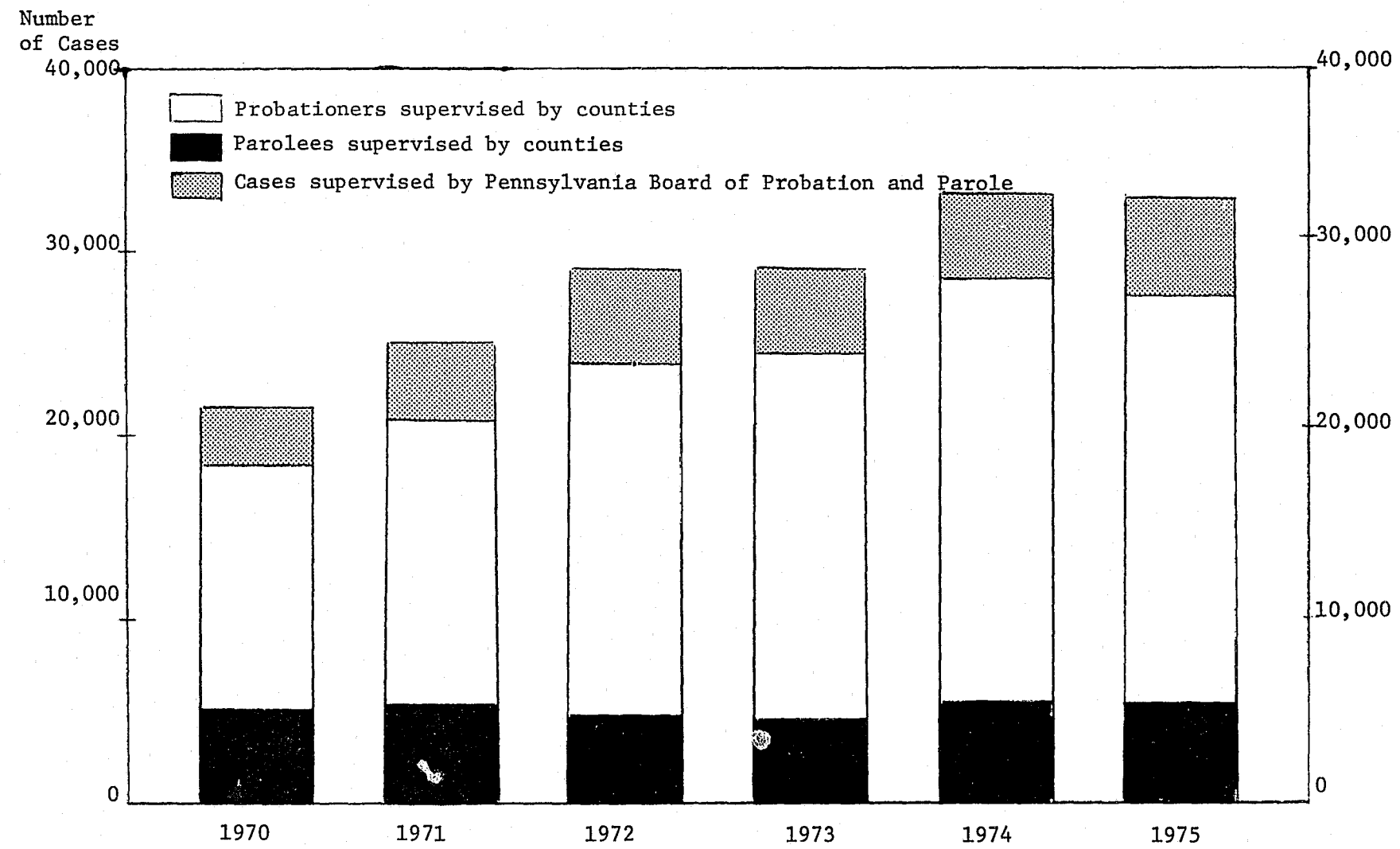
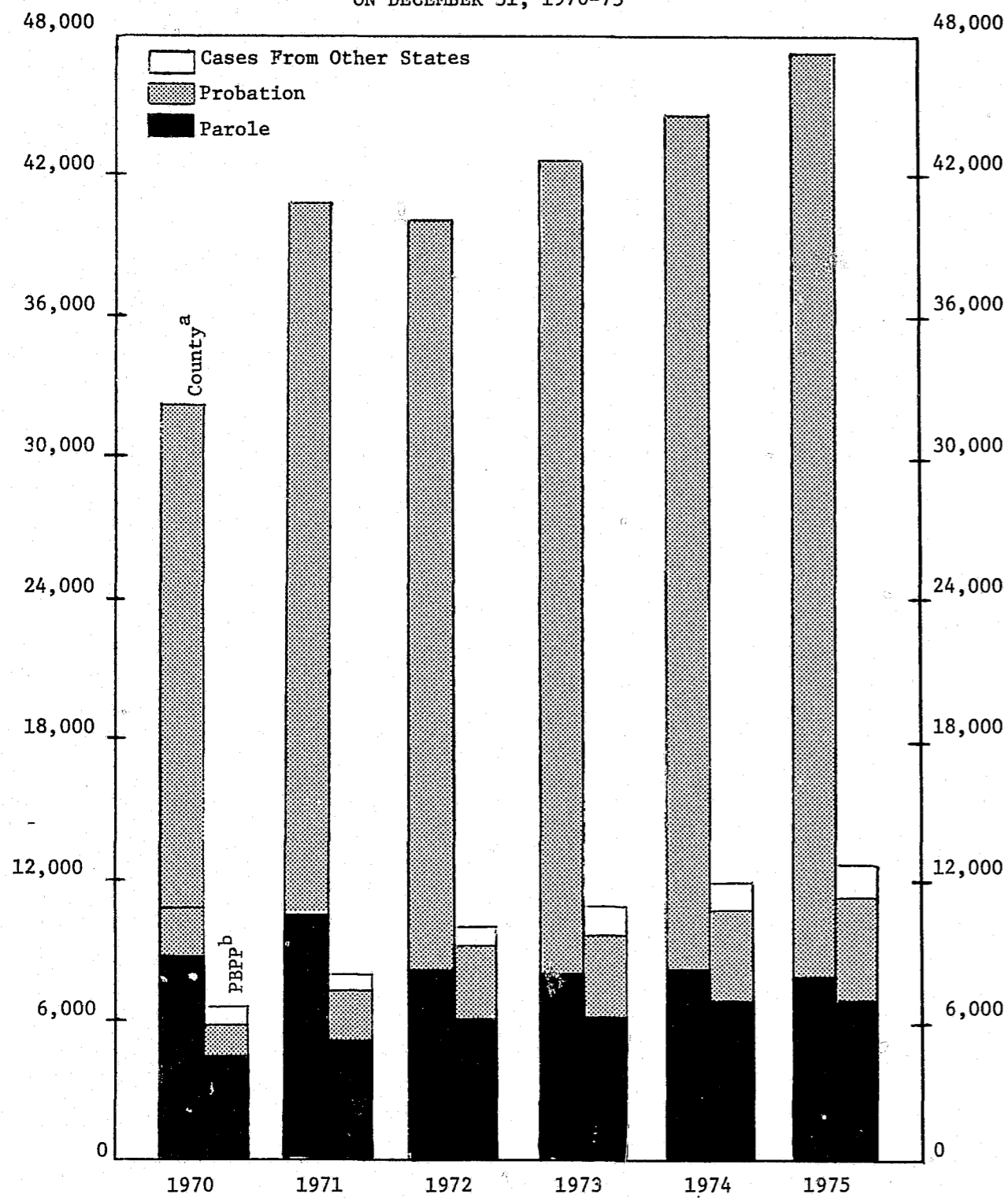


Figure 36

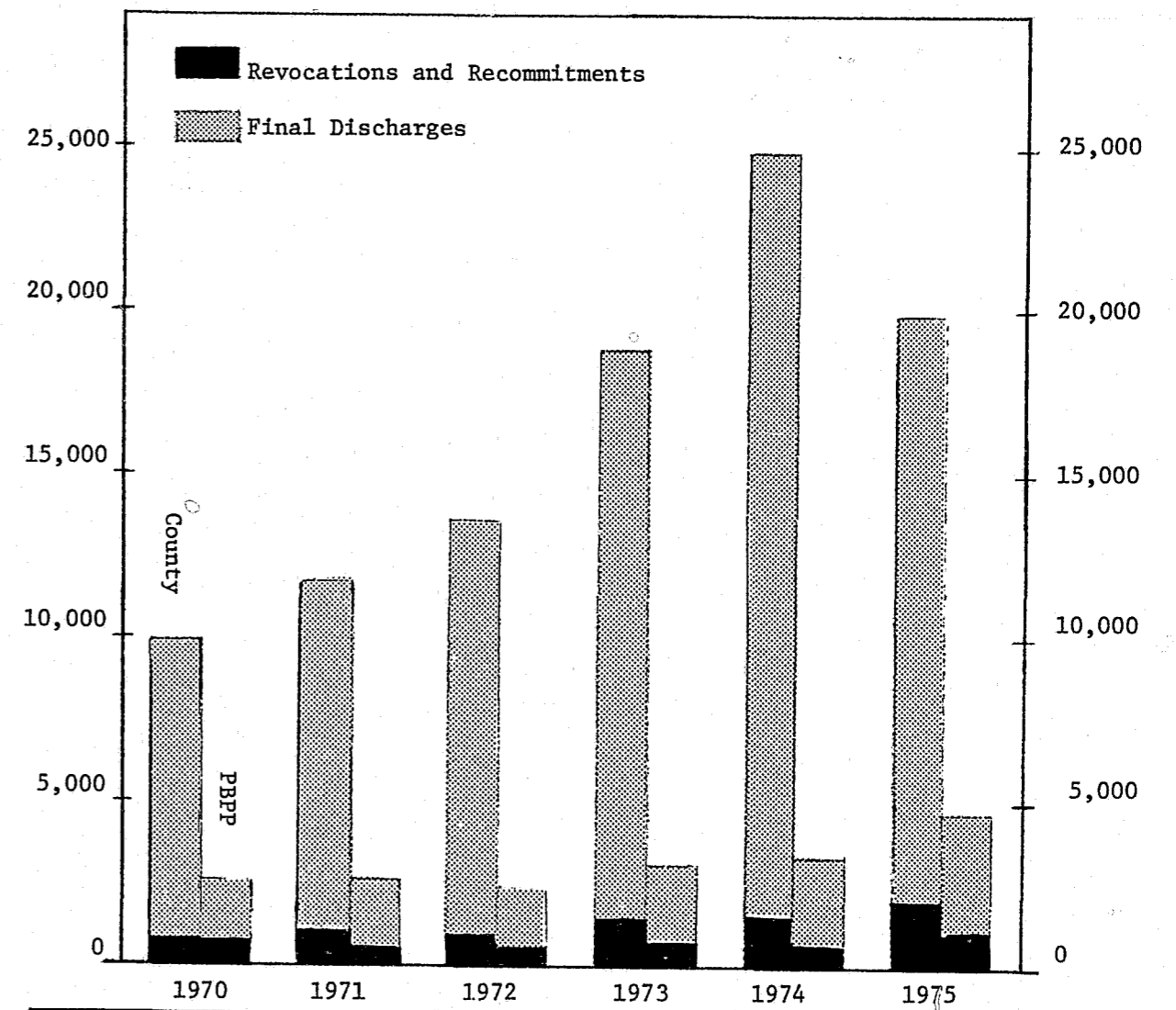
PROBATION AND PAROLE CASELOADS
ON DECEMBER 31, 1970-75



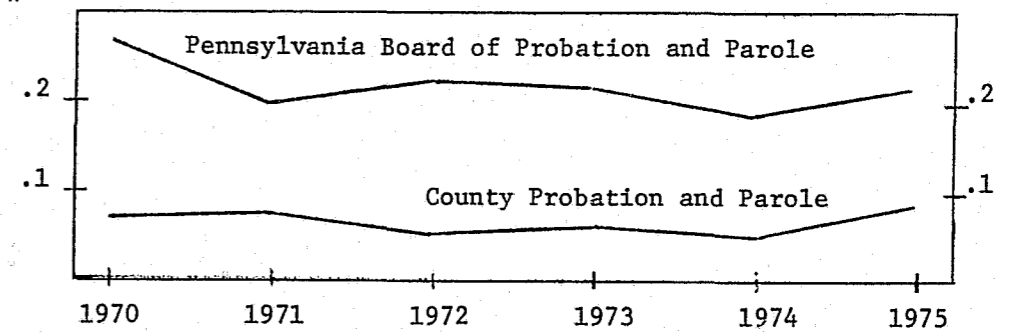
^a County-cases supervised by county probation officer
^b PBPP-cases supervised by Pennsylvania Board of Probation and Parole
 Source: Pennsylvania Board of Probation and Parole

Figure 35

PROBATION AND PAROLE TERMINATIONS, 1970-1975



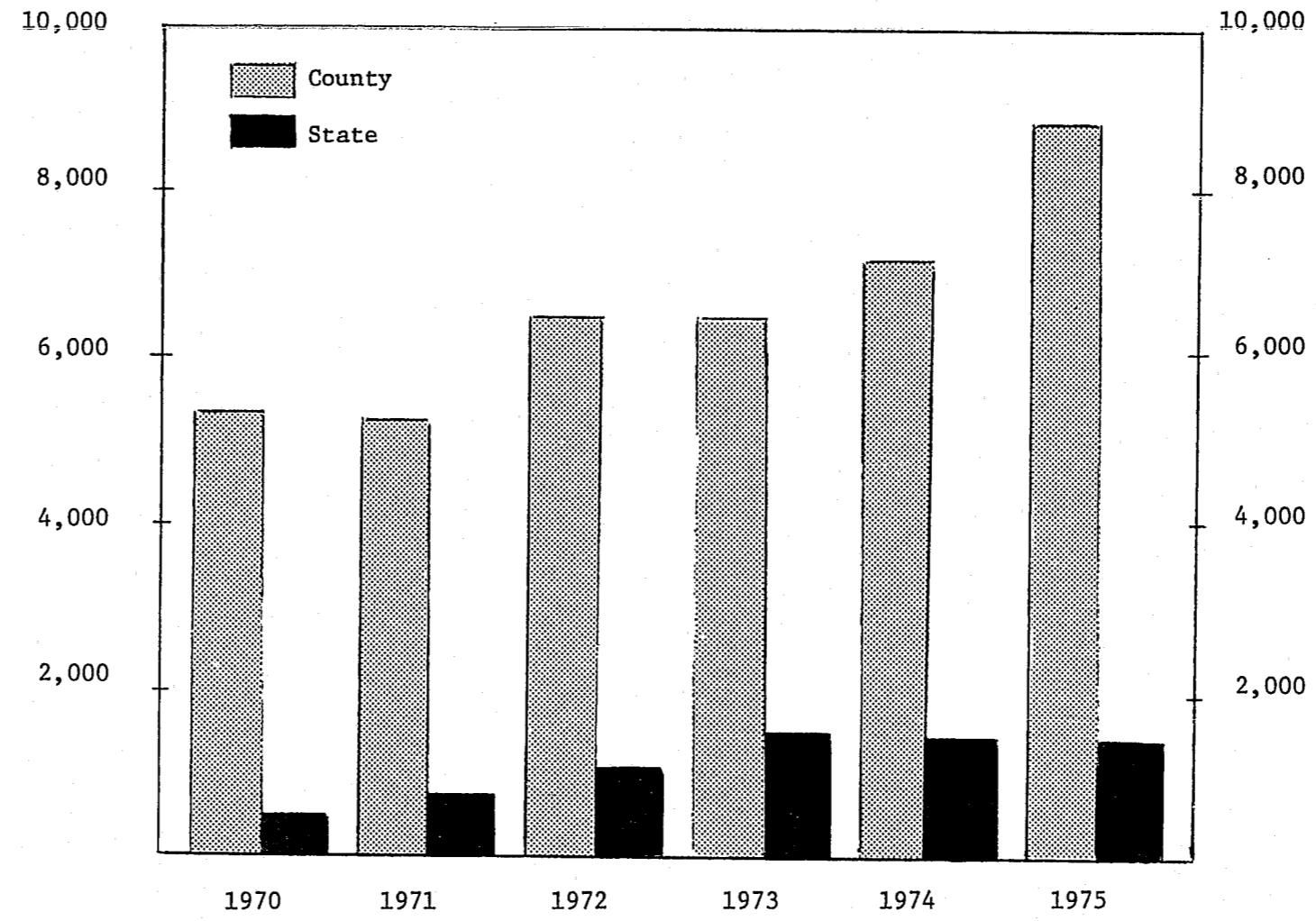
Failure Rates *



Source: Pa. Board of Probation and Parole
 *(Revocations and Rec commitments) ÷ (all terminations).

Figure 37

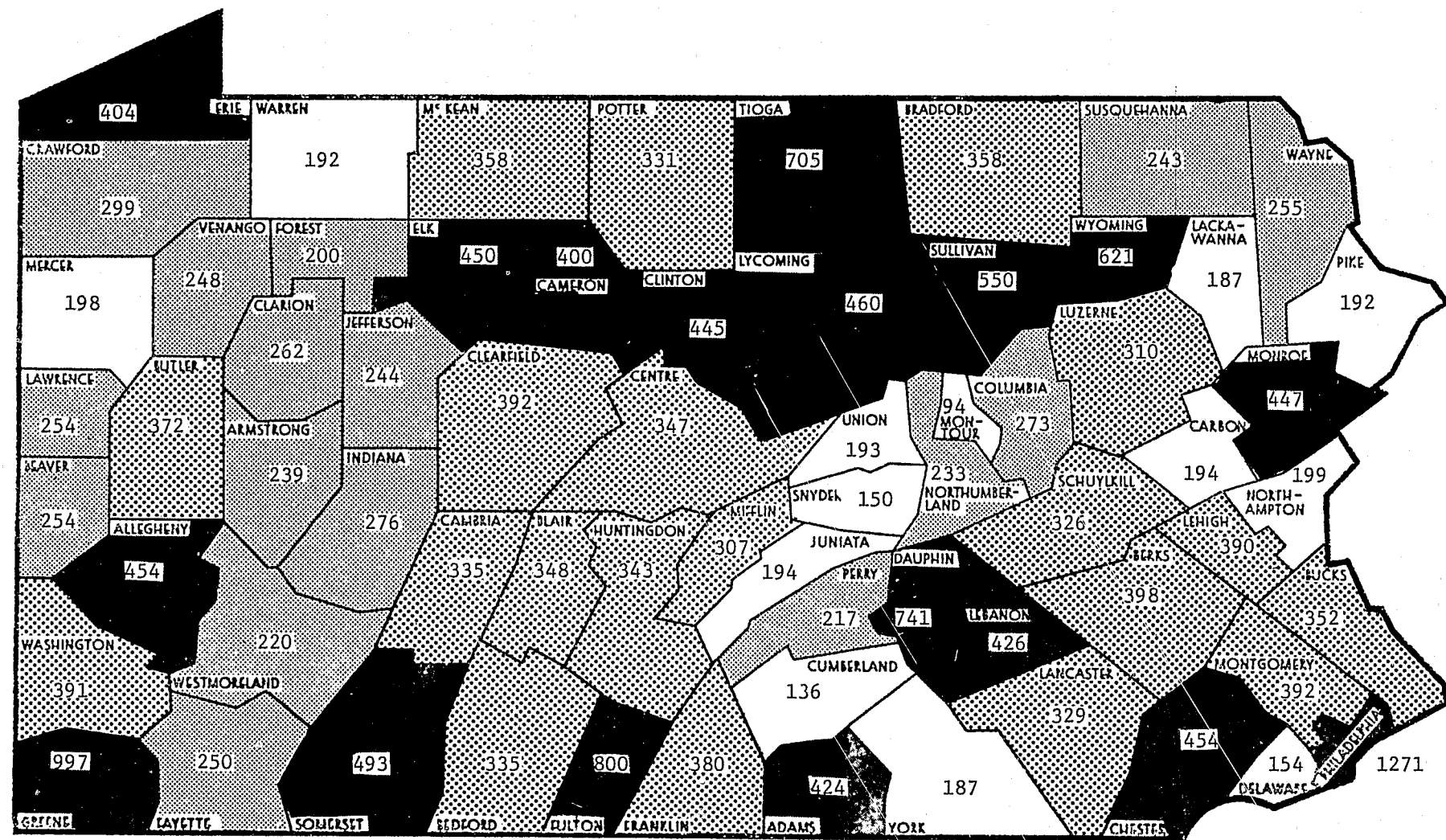
PRE-SENTENCE INVESTIGATIONS BY PROBATION OFFICERS



Source: Pennsylvania Board of Probation and Parole

54

Figure 38



1975 PROBATION AND PAROLE CASELOAD* PER 100,000 POPULATION

* Includes both county and PBPP cases.
 Source: Pennsylvania Board of Probation and Parole



F. Juvenile Subsystem

Each year, an increasing number of youth become involved in the juvenile justice system. Since 1972 referrals to Juvenile Court have been increasing about 7% per year, enough to account for the recent increases in complaints substantiated and transfers of custody (Figure 39). The largest single source of referrals to Juvenile Court were the law enforcement agencies. In 1975 law enforcement agencies accounted for almost 80% of the referrals made, a significant increase over earlier years. Closely related to law enforcement referrals are arrests of juveniles for delinquency and status offenses (Figure 40). The years 1974 and 1975 showed marked increases in Part I and II delinquency offenses over earlier years, while status offense arrests have remained fairly stable.

In Figure 41 delinquency offenses account for the great majority of referrals, complaints substantiated and transfers of custody. Neglect and traffic cases make up only a small portion of their respective columns (less than 10% of referrals and complaints substantiated and between 10 and 20% of cases in the transfer of custody category).

Of all juvenile court cases in 1975, 31% resulted in probation (Figure 42). Those probation cases processed with an adjudicatory hearing by a judge (formal probation) seem to be gaining in popularity over those without an adjudicatory hearing (unofficial probation).

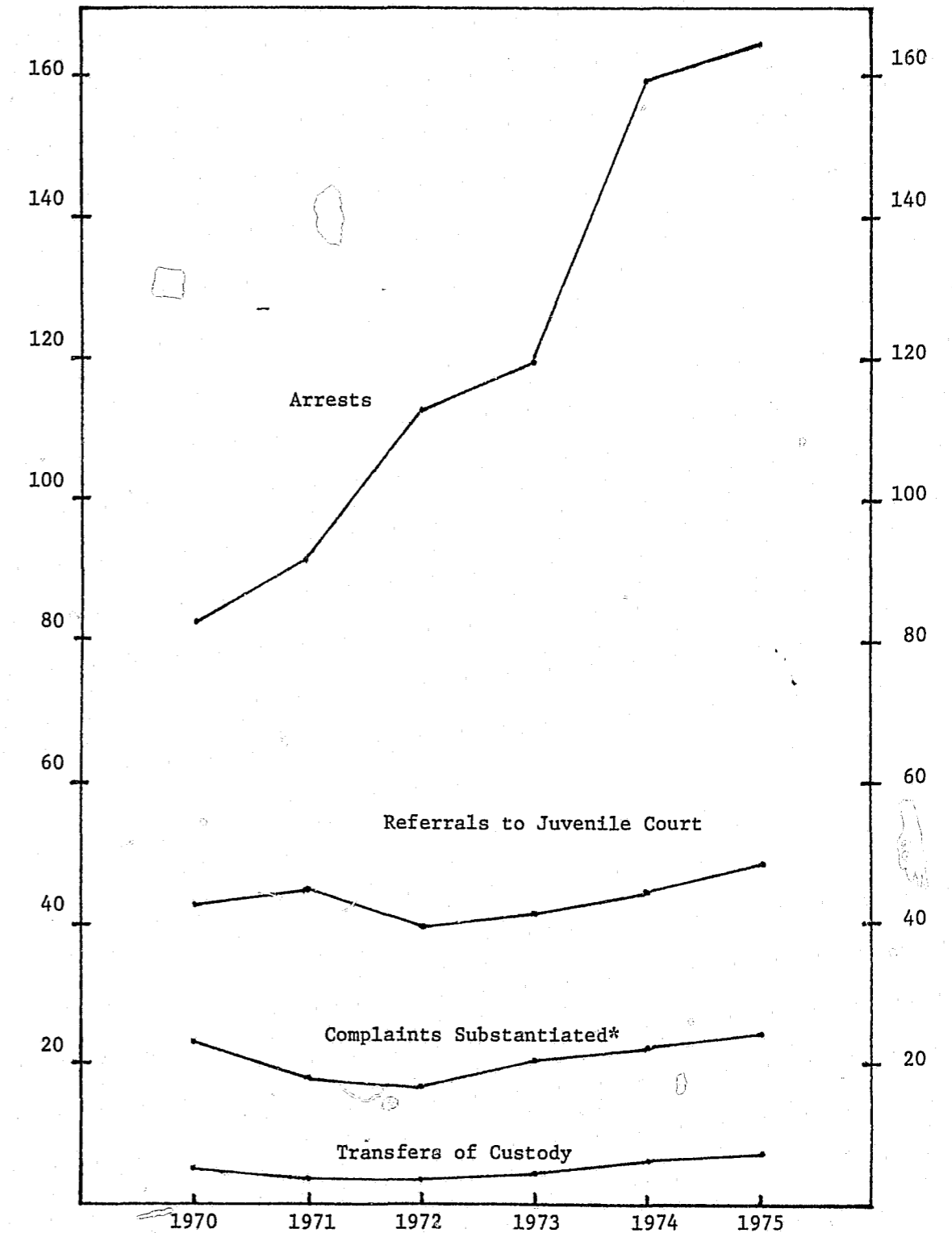
The type of care juveniles receive pending disposition has been shifting to the "no detention or shelter" category as the number of referrals increase (Figure 43). This indicates somewhat limited capacity for the care of these juveniles.

The juvenile referral rate (Figure 44) indicates a serious juvenile problem in Philadelphia. Northeastern Pennsylvania, on the other hand, has a relatively low referral rate.

Figure 39

JUVENILE CASES, 1970-1975

Number
of Cases
(000)



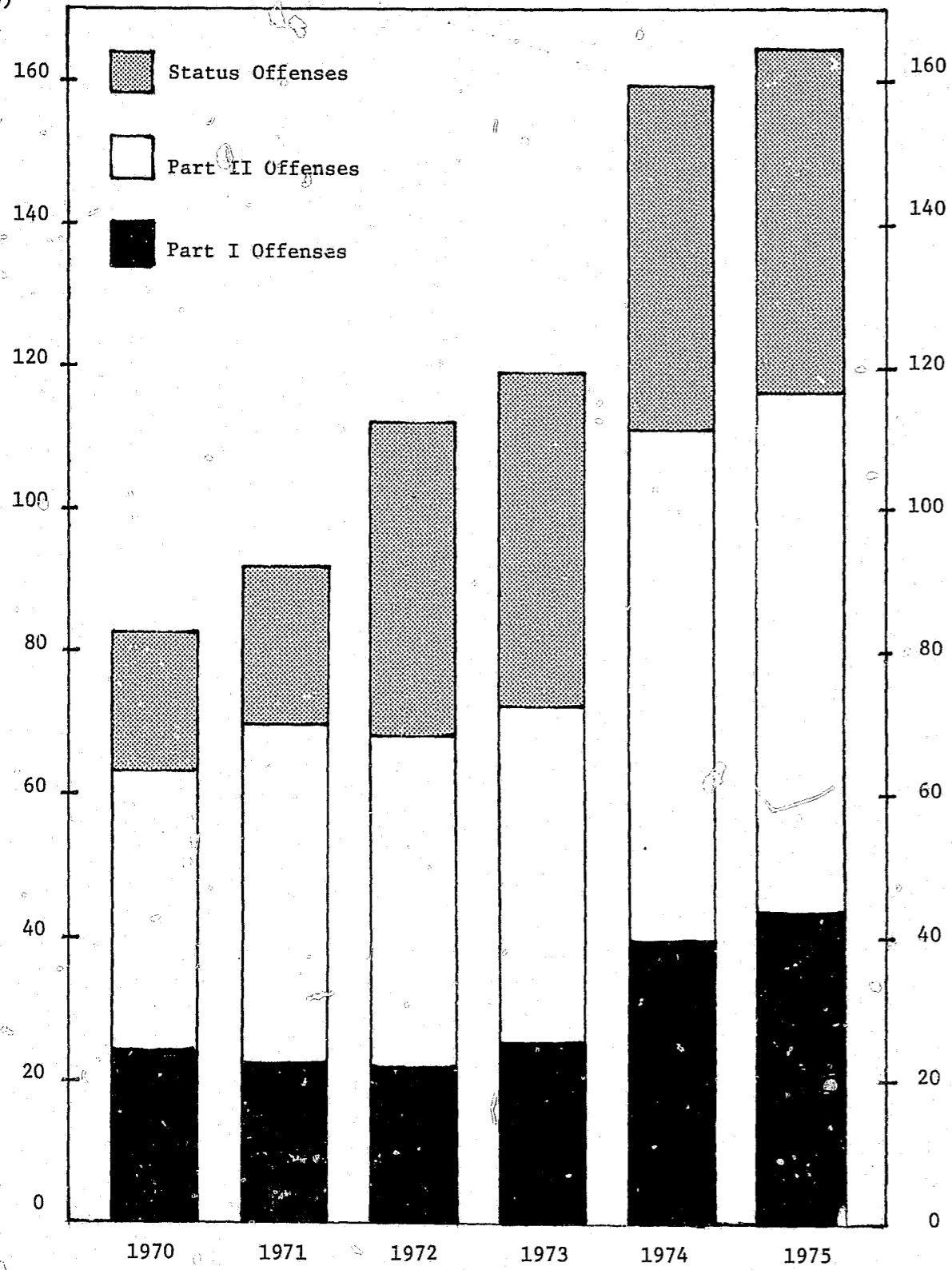
*By adjudicatory hearing

Source: Governor's Justice Commission Juvenile Court Disposition Reporting System

Figure 40

Number of arrests (000)

JUVENILE ARRESTS, 1970-1975

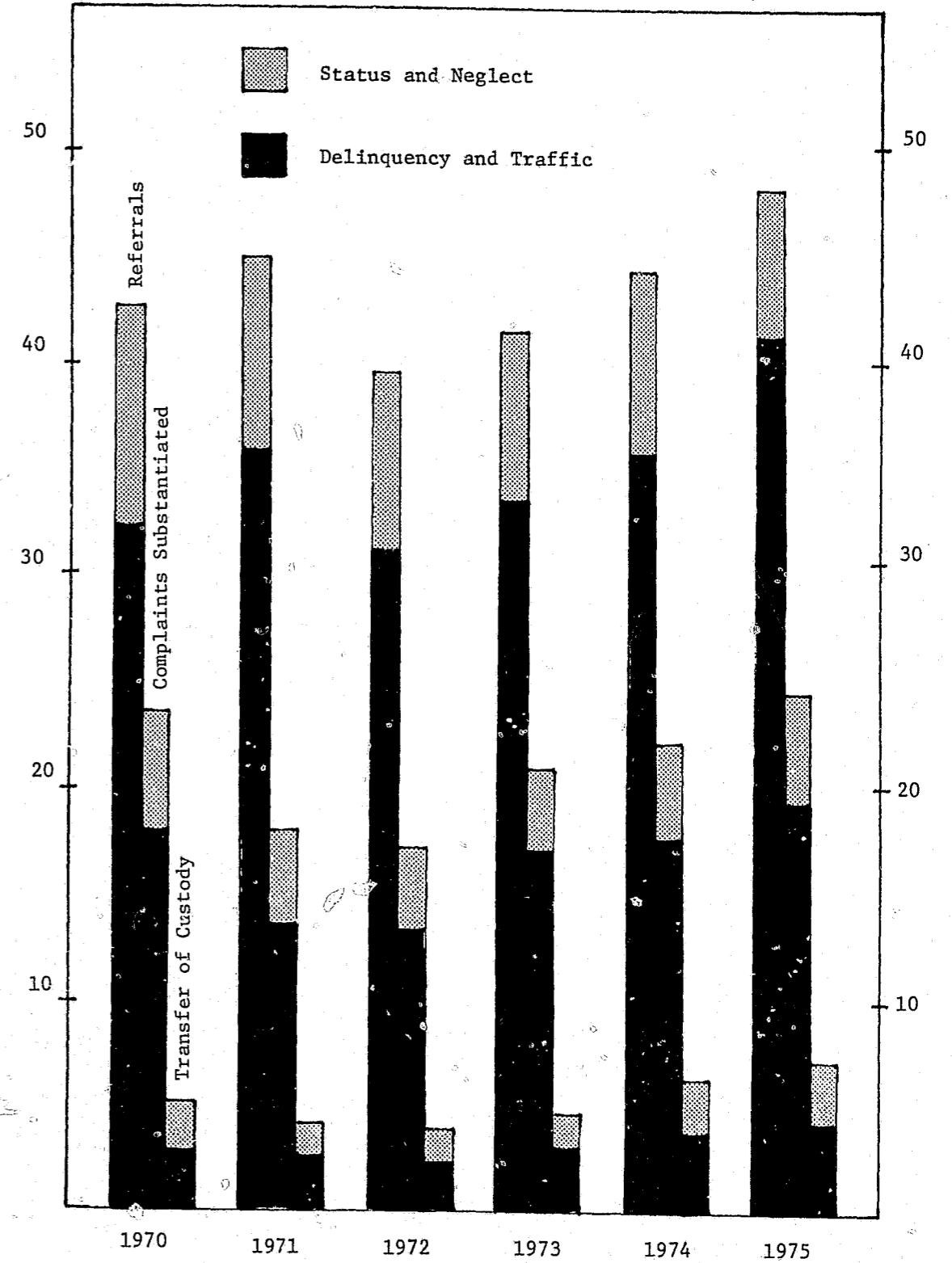


Source: Uniform Crime Reports

Figure 41

JUVENILE CASE PROCESSING, 1970-1975

Number of cases (000)

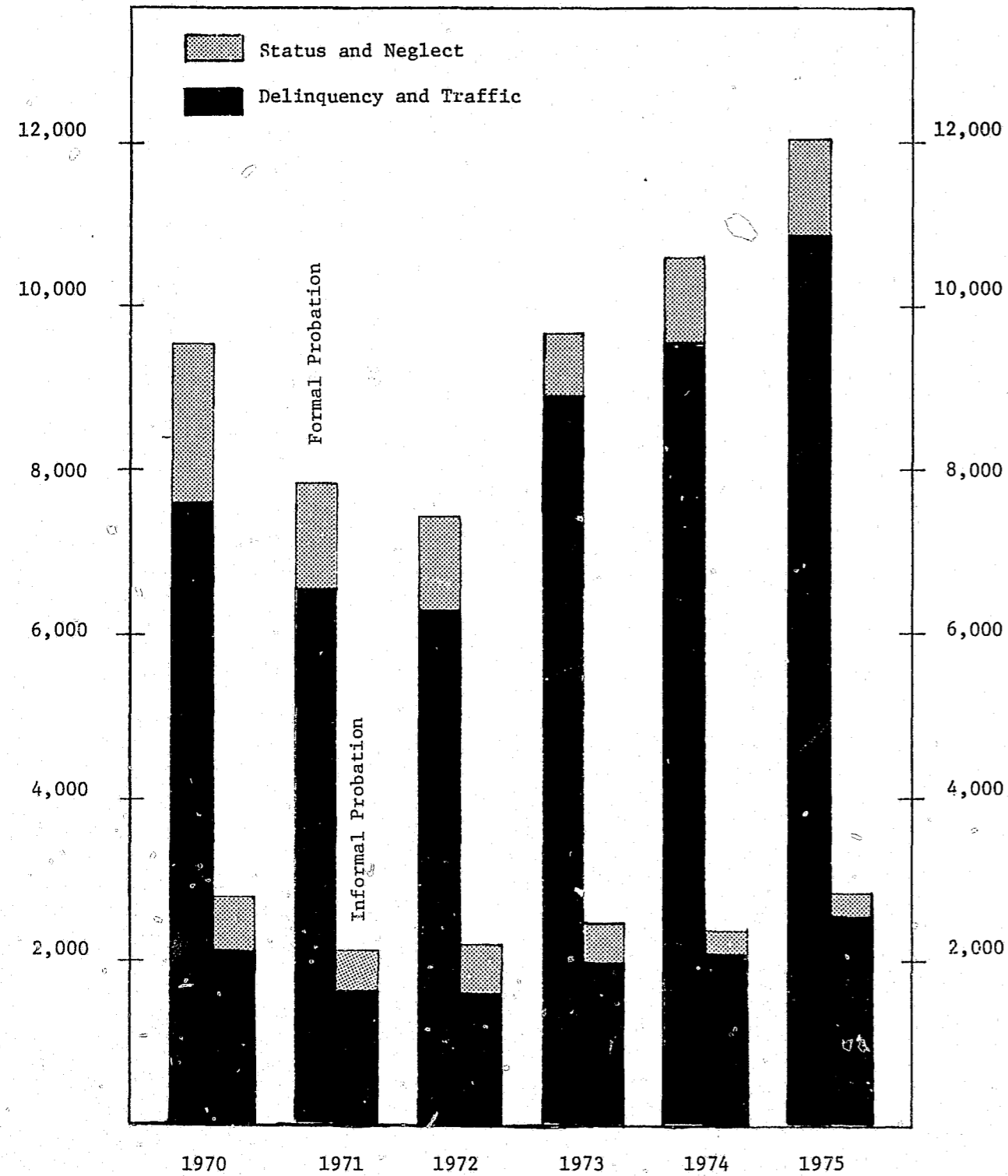


Source: Governor's Justice Commission Juvenile Court Disposition Reporting System

Figure 42

ASSIGNMENTS TO JUVENILE PROBATION 1970-1975

Number of Cases

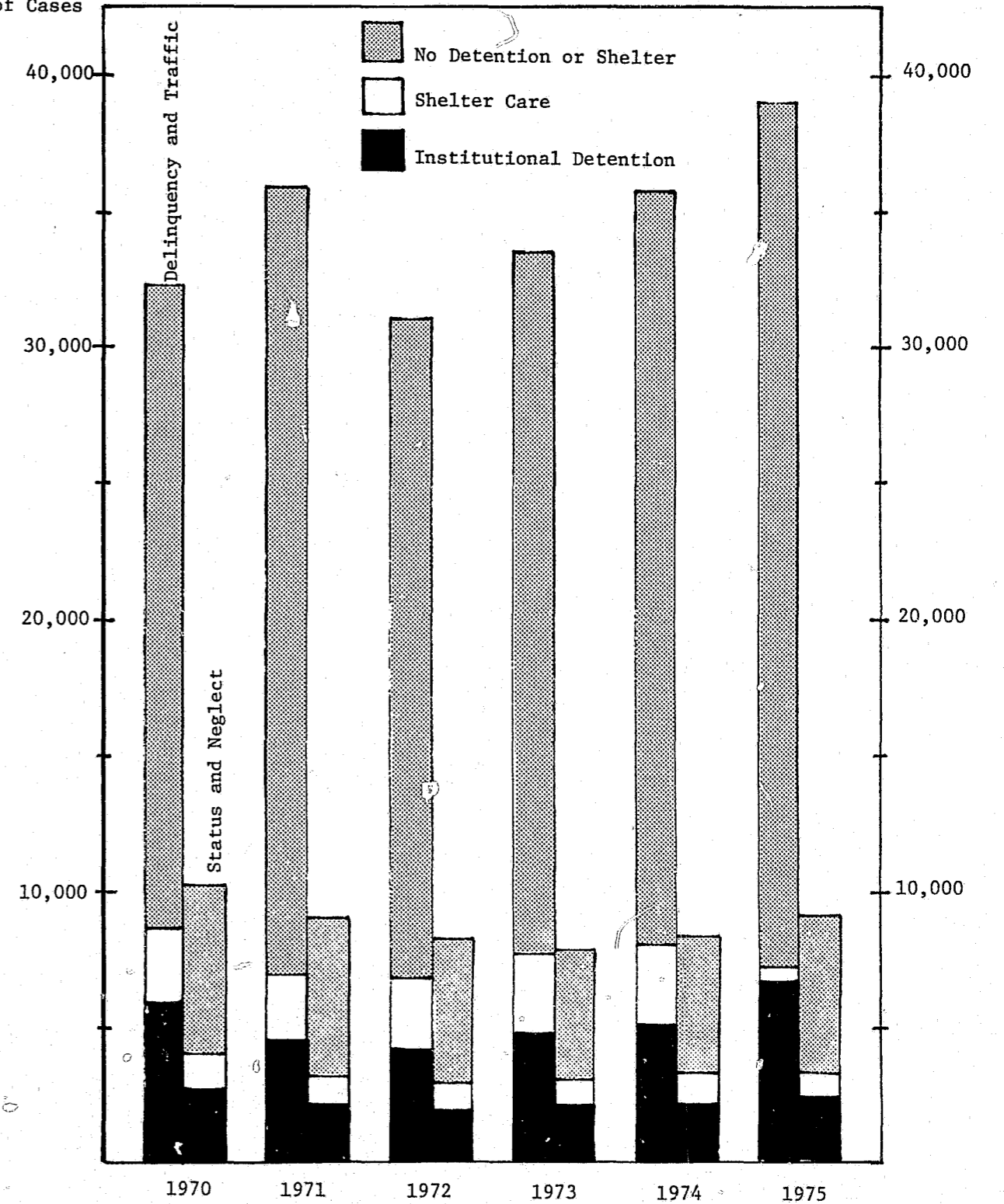


Source: Governor's Justice Commission Juvenile Court Disposition Reporting System

Figure 43

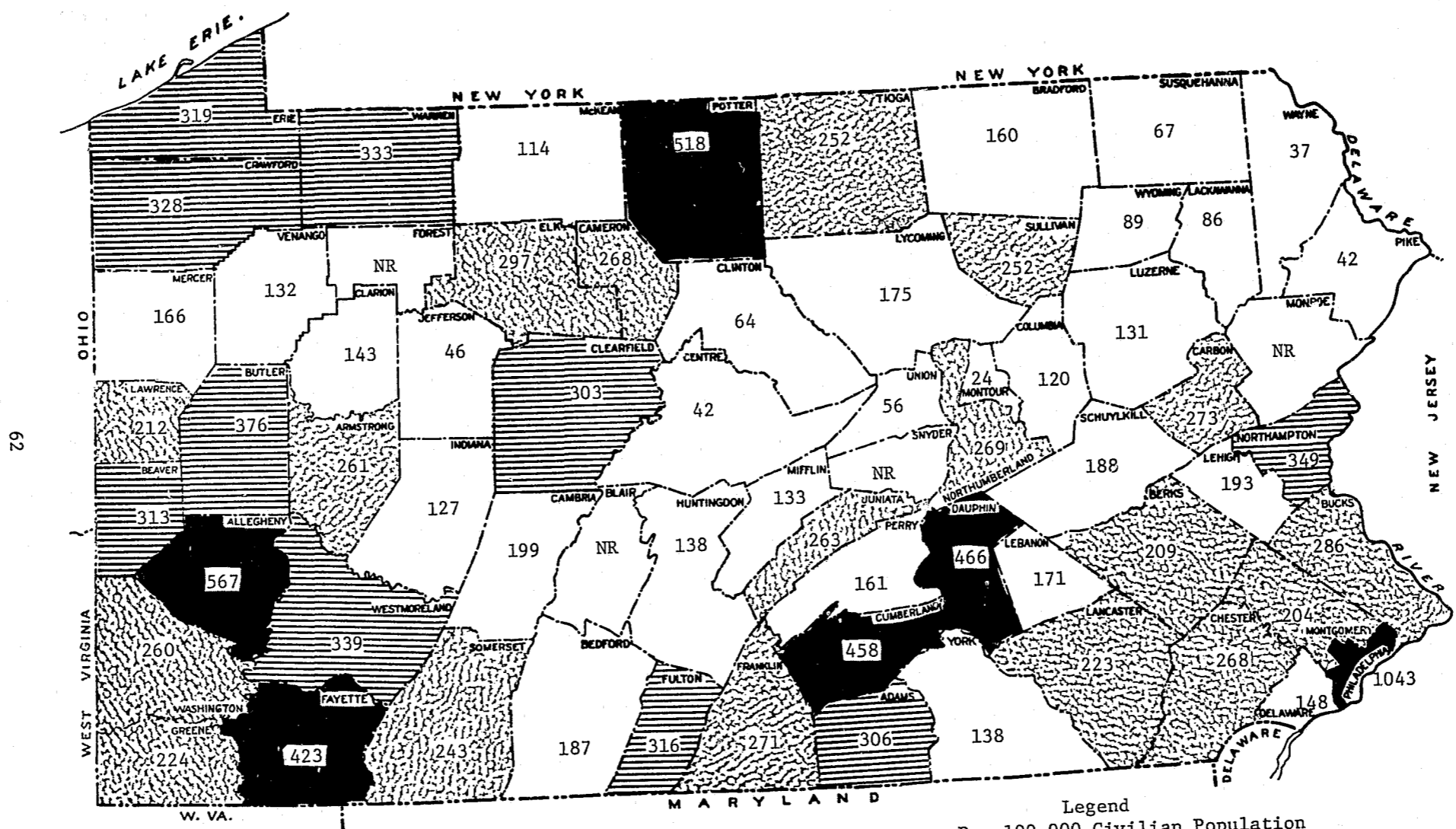
CARE OF JUVENILES PENDING DISPOSITION, 1970-1975

Number of Cases



Source: Governor's Justice Commission Juvenile Court Disposition Reporting System

Figure 44



REFERRALS TO JUVENILE COURT PER 100,000 POPULATION, 1975

Legend
Per 100,000 Civilian Population

0-199	300-399
200-299	400 or more
NR- No Report	

IV. Conclusion

This report presents selected data on the workload of the Pennsylvania criminal justice system. This workload consists of crimes that are committed and cases processed by the various components that result from apprehension of offenders for those crimes. The intent has been to show how data can be presented in such a way as to aid program and policy decisions. For the most part, this is achieved by attempting to present an appropriate level of detail about either the nature or the distribution of the workload or action in question. The reader will note that the distribution of the workload varies considerably from component to component and from county to county. For example, even a brief comparison of the maps that relate the major workload elements to population reveals substantially different distributions between police, court, corrections and probation/parole workload and performance measures. Such comparisons are important for policy and planning. Although data is necessarily presented only a bit at a time, important conclusions can be drawn from comparing data about different components.

A further type of analysis that should be done is to follow specific crimes through the various stages of the CJS, rather than just total workloads. This is obviously too voluminous for the present introductory report, but local agencies may find it useful in their jurisdictions.

The reader will also note that this report has not presented data on resources available to meet the workload. This topic is the basis for a future report in the series.

As a final note, planners, policy makers and program managers are again encouraged to make greater use of existing data in their work, either in ways suggested here, or in other forms. Hopefully this report has contributed to that end.

TABLE I - PART I OFFENSES PER 100,000 POPULATION: PENNSYLVANIA vs. COMPARABLE STATES AND UNITED STATES

	1970	1971	1972	1973	1974	1975	70-75 Change	
							Absolute	Percent
	1	2	3	4	5	6	7	8
Crime Index Offenses								
Pennsylvania	2,148.8	2,524.6	2,369.3	2,484.9	2,979.7	3,349.4	1,200.6	+55.9
Middle Atlantic States	3,721.1	3,972.0	3,565.3	3,676.7	4,267.7	4,813.6	1,092.5	+29.4
All United States	3,960.9	4,140.0	3,937.8	4,129.7	4,821.4	5,281.7	1,320.8	+33.3
Ten Largest States	4,452.1	4,689.2	4,401.5	4,574.0	5,319.0	5,807.3	1,355.2	+30.4
Part I Violent Crimes								
Pennsylvania	212.2	259.2	267.4	270.4	308.6	329.2	117.0	+55.1
Middle Atlantic States	453.8	533.5	520.8	516.0	564.0	602.0	148.2	+32.7
All United States	361.7	394.0	398.9	415.3	458.8	481.5	119.8	+33.1
Ten Largest States	432.1	477.0	478.2	497.1	548.0	571.2	139.1	+32.2
Part I Property Crimes								
Pennsylvania	1,936.7	2,265.3	2,101.9	2,214.5	2,671.1	3,020.3	1,083.6	+56.0
Middle Atlantic States	3,267.3	3,438.5	3,044.5	3,160.7	3,703.7	4,211.6	944.3	+28.9
All United States	3,599.1	3,746.2	3,538.9	3,714.4	4,362.6	4,800.2	1,201.1	+33.4
Ten Largest States	4,020.0	4,212.2	3,923.0	4,077.0	4,771.0	5,236.0	1,216.0	+30.2
Murder								
Pennsylvania	5.3	6.1	6.0	6.3	6.5	6.8	1.5	+28.3
Middle Atlantic States	6.7	7.9	8.5	8.9	8.6	8.9	2.2	+32.8
All United States	7.8	8.6	8.9	9.3	9.7	9.6	1.8	+23.1
Ten Largest States	7.9	8.8	9.1	9.8	10.7	10.1	2.2	+27.8
Rape								
Pennsylvania	11.3	13.2	15.2	15.7	17.4	17.4	6.1	+54.0
Middle Atlantic States	13.7	15.4	19.1	21.1	21.3	22.9	9.2	+67.2
All United States	18.6	20.4	22.4	24.4	26.1	26.3	7.7	+41.4
Ten Largest States	20.3	22.2	24.8	27.0	29.2	29.3	9.0	+44.3
Aggravated Assault								
Pennsylvania	89.6	101.4	100.6	110.7	128.3	136.5	46.9	+52.3
Middle Atlantic States	150.0	165.3	178.0	188.7	207.4	222.1	72.1	+48.1
All United States	163.6	177.5	187.3	198.9	214.2	227.4	63.8	+39.0
Ten Largest States	175.7	190.4	201.5	218.1	235.8	284.4	108.7	+61.9
Robbery								
Pennsylvania	106.0	138.4	145.6	137.7	156.3	168.6	62.6	+59.1
Middle Atlantic States	283.4	344.9	315.2	297.3	324.7	348.1	64.7	+22.8
All United States	171.7	187.5	180.3	182.6	208.8	218.2	46.5	+27.1
Ten Largest States	228.2	258.6	242.9	242.2	272.8	247.5	19.3	+8.5
Burglary								
Pennsylvania	594.3	735.5	742.3	768.4	903.9	983.3	389.0	+65.5
Middle Atlantic States	1,082.0	1,169.4	1,081.4	1,118.3	1,277.0	1,421.2	339.2	+31.3
All United States	1,078.4	1,186.4	1,133.9	1,215.1	1,429.0	1,525.9	447.5	+41.5
Ten Largest States	1,220.4	1,333.8	1,291.3	1,399.3	1,571.4	1,684.8	464.4	+38.1
Larceny								
Pennsylvania	1,002.3	1,167.2	1,026.7	1,083.3	1,400.0	1,670.0	667.7	+66.6
Middle Atlantic States	1,635.8	1,706.2	1,467.3	1,520.3	1,924.2	2,256.3	620.5	+37.9
All United States	2,065.5	2,131.3	1,980.4	2,058.2	2,473.0	2,804.8	739.3	+35.8
Ten Largest States	2,249.0	2,317.4	2,116.0	2,180.1	2,640.9	2,972.9	723.9	+32.2
Auto Theft								
Pennsylvania	346.1	362.7	333.5	362.8	367.3	367.0	26.9	+7.9
Middle Atlantic States	549.5	562.9	495.8	522.0	502.5	534.1	-15.4	-2.8
All United States	455.3	458.3	424.6	441.1	460.6	469.4	14.1	+3.1
Ten Largest States	550.6	561.0	516.0	536.6	558.8	578.3	27.7	+5.0

a - Middle Atlantic States are New York, New Jersey, Pennsylvania,
 b - Ten Largest States are California, New York, Pennsylvania, Illinois,
 Michigan, New Jersey, Texas, Ohio, Florida and Massachusetts.

Source: Crime in the United States - FBI, Uniform Crime Reports 1970-1975

I-A

CONTINUED

1 OF 2

TABLE IV: BASIC JUVENILE DATA, 1970-1975

	1970	1971	1972	1973	1974	1975
Juvenile Arrests						
Total.....	82,571	91,773	112,169	119,327	159,607	164,461
Part I.....	24,464	22,563	22,006	25,350	39,703	43,857
Part II.....	39,114	47,380	46,511	47,222	71,651	72,723
Status Offenses	18,993	21,830	43,652	46,755	48,253	47,881
Referrals to Juvenile Court						
Total.....	42,645	44,963	39,466	41,377	44,169	48,074
Delinquency....	30,999	34,719	29,929	32,605	35,088	38,234
Traffic.....	1,347	1,238	1,238	900	672	3,049
Status.....	8,066	7,746	7,315	6,549	5,771	6,024
Neglect.....	2,233	1,260	984	1,323	2,638	767
Complaints Substantiated (Official Only)						
Total.....	23,613	18,014	17,103	20,782	22,073	24,529
Delinquency....	17,332	12,998	12,619	16,564	17,198	18,881
Traffic.....	643	663	689	442	367	384
Status.....	3,836	3,403	3,003	2,798	2,439	2,589
Neglect.....	1,802	950	792	978	2,069	2,675
Transfers of Custody						
Total.....	5,284	4,344	3,981	4,740	6,338	7,215
Delinquency....	2,999	2,758	2,509	3,114	3,628	4,084
Traffic.....	35	37	44	29	99	118
Status.....	1,026	847	772	788	881	995
Neglect.....	1,224	702	656	809	1,730	2,018
Formal Probation						
Total.....	9,575	7,842	7,432	9,840	10,640	12,071
Delinquency....	7,477	6,351	6,097	8,728	9,408	10,671
Traffic.....	198	204	204	173	158	188
Status.....	1,519	1,265	1,122	924	895	844
Neglect.....	381	22	9	15	181	368
Informal Probation						
Total.....	2,724	2,142	2,200	2,485	2,392	2,842
Delinquency....	2,015	1,534	1,490	1,931	2,046	2,502
Traffic.....	108	85	112	65	49	62
Status.....	594	519	597	489	295	276
Neglect.....	7	4	1	0	2	2
Institutional Detention						
Total.....	8,905	6,726	6,427	7,097	7,402	9,426
Delinquency....	5,938	4,523	4,302	4,833		
Traffic.....	86	60	54	53	N/A	N/A
Status.....	2,818	2,075	2,019	2,104		
Neglect.....	63	68	52	107		
Shelter Care						
Total.....	3,869	3,611	3,514	3,915	4,233	1,162
Delinquency....	2,629	2,347	2,498	2,846		
Traffic.....	65	56	70	53	N/A	N/A
Status.....	508	586	423	297		
Neglect.....	667	622	523	719		
No Detention or Shelter						
Total.....	29,871	34,626	29,525	30,365	32,534	37,486
Delinquency....	22,432	27,849	23,129	24,926	27,043	31,022
Traffic.....	1,196	1,122	1,114	794	569	719
Status.....	4,740	5,085	4,873	4,148	3,470	3,525
Neglect.....	1,503	570	409	497	1,452	2,220

N/A - Not Available.

TABLE V - UNITS-AT-RISK FOR PART I CRIMES

	Population	Females 10 and Older	Commercial Establish- ments	Residences	Registered Mot. Veh.
	1	2	3	4	5
Allegheny Region	1,599,554	742,473	28,702	533,196	915,681
Allegheny County	1,599,554	742,473	28,702	533,196	915,681
Pittsburgh City	419,734	242,431	-	-	-
Central Region	1,042,340	483,949	20,468	337,688	800,800
Blair County	135,767	62,111	2,507	44,937	101,925
Cambria County	184,129	84,470	3,104	58,641	125,489
Centre County	105,463	43,321	1,918	29,921	59,512
Lycoming County	115,601	51,361	2,440	38,187	93,357
Remaining Counties (12)	501,380	222,686	10,499	166,902	410,517
Northeast Region	1,816,856	823,893	39,882	613,159	1,363,545
Berks County	302,151	136,481	6,619	100,734	226,761
Lackawanna County	233,778	109,269	5,368	78,868	145,918
Scranton City	99,996	48,724	-	-	-
Lehigh County	262,771	117,866	5,535	85,719	182,468
Allentown City	122,038	51,283	-	-	-
Luzerne County	341,778	159,269	7,537	116,065	239,018
Northampton County	217,507	96,424	4,050	70,429	182,292
Schuylkill County	158,058	73,242	3,764	57,447	120,151
Remaining Counties (9)	300,813	131,342	7,009	103,897	266,937
Northwest Region	972,845	470,275	19,814	318,837	758,909
Erie County	270,882	119,119	5,276	82,954	201,521
Erie City	125,602	58,258	-	-	-
Lawrence County	106,485	48,478	2,091	34,399	85,366
Mercer County	127,564	56,766	2,501	39,999	98,521
Remaining Counties (11)	467,914	245,912	9,946	161,485	373,501
Philadelphia Region	1,935,379	895,999	35,142	673,390	913,244
Southcentral Region	1,307,122	574,273	27,845	411,459	1,068,518
Cumberland County	168,158	73,508	3,251	49,579	146,385
Dauphin County	226,898	103,523	4,843	78,848	179,352
Franklin County	104,847	45,891	2,083	33,090	93,571
Lancaster County	333,401	145,240	7,437	100,501	255,168
Lebanon County	102,437	44,852	2,204	31,948	81,567
York County	283,486	123,562	6,140	90,292	240,895
Remaining Counties (2)	87,895	37,697	1,907	27,201	81,580
Southeast Region	1,983,742	901,377	37,711	579,459	1,426,430
Bucks County	444,457	188,771	7,675	121,441	338,664
Chester County	295,209	127,876	5,175	80,374	216,506
Delaware County	603,097	275,571	9,765	184,403	384,504
Montgomery County	640,979	309,759	15,096	193,241	486,756
Southwest Region	1,279,387	574,720	23,125	409,023	946,114
Beaver County	209,123	94,217	3,409	65,930	137,903
Butler County	131,965	57,635	2,507	39,433	108,057
Fayette County	152,699	69,216	2,942	51,846	125,861
Washington County	211,039	95,516	3,899	69,045	158,803
Westmoreland County	382,911	171,493	6,847	120,262	259,791
Remaining Counties (3)	191,650	86,643	3,521	62,507	155,701
STATE TOTAL (All Regions)	11,937,225	5,447,559	232,709	3,876,211	8,193,243

Sources: Col. 1, Pa. State Police, Uniform Crime Report, 1975. Col. 2, Pa. Dept. of Education, Populations Estimates, 1975.
Cols. 3-5, Pennsylvania Abstract, 1975.

TABLE IX: ESTIMATED VICTIMIZATION RATES

Personal Crimes of Violence							
		Pennsylvania		Philadelphia		Pittsburgh	
		Rate/1000	% of Total Population	Rate/1000	% of Total Population	Rate/1000	% of Total Population
Victim Characteristics							
Age:	12-19.....	51.5	18.6	82.7	18.7	90.4	18.6
	20-24.....	50.5	11.0	73.3	10.5	81.0	11.9
	25-34.....	39.1	16.1	57.6	15.1	55.0	13.6
	35-49.....	20.2	19.8	35.5	18.5	29.0	17.3
	50+.....	10.6	34.0	27.4	36.6	21.8	38.7
Race:	White.....	22.9	91.0	41.0	66.9	44.0	19.5
	Non-White.....	67.2	9.0	64.1	33.1	61.0	30.5
Income:	<3000.....	48.1	7.7	64.4	10.2	69.0	14.2
	3000-7499.....	43.1	23.3	60.6	21.0	52.0	28.2
	7500-9999.....	26.2	13.9	51.5	12.3	45.0	13.4
	10000-14999.....	18.3	31.8	42.0	26.8	45.0	26.1
	15000+.....	17.7	23.2	41.5	23.6	36.2	18.1
Offender Characteristics:							
Stranger.....		72.7	-	87.2	-	78.5	-
Non-Stranger.....		27.3	-	12.8	-	21.5	-
Incident Characteristics							
Time of Occurrence (Pa. Only)		6pm-12pm		12pm-6am		6am-6pm	
		41.8		15.6		42.5	
Place of Occurrence (Pa. Only)		Inside Home	Near Home	Inside Non-Residence Building	Inside School	Street, Park, Field, Etc.	Elsewhere
		15.3	6.8	15.8	2.6	51.6	7.9

Source: LEAA National Crime Surveys

TABLE X: SENTENCED POPULATION CHARACTERISTICS, 1975

		County Jails		Bureau of Correction	
		% of Sentenced Admissions	% of Population 12/31/75	% of Sentenced Admissions	% of Population 12/31/75
Age:	Less Than 18.....	1.6	NA	1.0	1.8
	18-24.....	49.6	NA	46.6	37.8
	25-34.....	26.1	NA	37.0	41.1
	35 and Older.....	26.7	NA	15.4	19.3
Race:	White.....	68.7	49.0	52.7	44.5
	Non-White.....	31.3	51.0	47.3	55.5
Sex:	Male.....	95.1	96.8	93.9	97.8
	Female.....	4.9	3.2	6.1	2.2

NA-Not Available.

TABLE IX : ESTIMATED VICTIMIZATION RATES

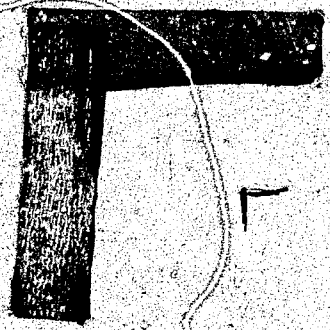
Personal Crimes of Violence						
	Pennsylvania		Philadelphia		Pittsburgh	
	Rate/1000	% of Total Population	Rate/1000	% of Total Population	Rate/1000	% of Total Population
Victim Characteristics						
Age:						
12-19.....	51.5	18.6	82.7	18.7	90.4	18.6
20-24.....	50.5	11.0	73.3	10.5	81.0	11.9
25-34.....	30.1	16.7	57.6	15.7	55.0	13.6
35-49.....	20.2	19.8	35.5	18.5	29.0	17.3
50+.....	10.6	34.0	27.4	36.6	21.8	38.7
Race:						
White.....	22.9	91.0	41.0	66.9	44.0	79.5
Non-White.....	67.2	9.0	64.1	33.1	61.0	20.5
Income:						
<3000.....	48.1	7.7	64.4	10.2	69.0	14.2
3000-7499.....	43.1	22.3	60.6	27.0	52.0	28.2
7500-9999.....	26.2	12.9	51.5	12.3	45.0	13.4
10000-14999.....	18.3	31.8	42.0	26.8	45.0	26.1
15000+.....	17.7	25.2	41.5	23.6	36.2	18.1
Offender Characteristics:						
Stranger.....	72.7	-	87.2	-	78.5	-
Non-Stranger.....	27.3	-	12.8	-	21.5	-
	6pm-12pm		12pm-6am		6am-6pm	
Incident Characteristics						
Time of Occurrence (Pa. Only)	41.8		15.6		42.5	
	Inside Home	Near Home	Inside Non-Residence Building	Inside School	Street, Park, Field, Etc.	Elsewhere
Place of Occurrence (Pa. Only)	15.3	6.8	15.8	2.6	51.6	7.9

Source: LEAA National Crime Surveys

TABLE X : SENTENCED POPULATION CHARACTERISTICS, 1975

	County Jails		Bureau of Correction	
	% of Sentenced Admissions	% of Population 12/31/75	% of Sentenced Admissions	% of Population 12/31/75
Age:				
Less Than 18.....	1.6	NA	1.0	1.3
18-24.....	45.6	NA	46.6	37.8
25-34.....	26.7	NA	37.0	41.1
35 and Older.....	26.7	NA	15.4	19.3
Race:				
White.....	68.7	49.0	52.7	44.5
Non-White.....	31.3	51.0	47.3	55.5
Sex:				
Male.....	95.1	96.8	93.9	97.8
Female.....	4.9	3.2	6.1	2.2

NA-Not Available.



END