

TREATMENT ALTERNATIVES TO STREET CRIME (TASC):

A NATIONAL EVALUATION PROGRAM

PHASE I STUDY

Working Paper No. 2

Individual Project Reports
Volume III: Selected Background Materials

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TREATMENT ALTERNATIVES TO STREET CRIME (TASC):

Individual Project Reports
Volume III (of Three Volumes)
Selected Background Materials

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National Institute of Law Enforcement and Criminal Justice
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CHAPTER I

INTRODUCTION

As part of a Phase I study of TASC projects, information describing actual project operations was collected in structured telephone interviews with TASC project directors and site visits to a sample of projects. Information on the number, location and operational status of projects which could potentially be contacted was supplied by LEAA's Narcotics and Drug Abuse Program coordinator: 22 projects funded or scheduled to be funded by March 1975, were selected. These projects had been receiving clients for at least one month and were still operational as of March 1975.

The projects were contacted so that information concerning actual operations would be available for the selection of representative projects to be visited. Telephone interviews also sought data sufficient for arraying projects in a typology, the range of which was reflected by the sites chosen for the more intensive field investigation work.

Results of the telephone survey are summarized in Chapter II on a project-by-project basis for those projects not visited. Also included in the next chapter is a sample of the telephone questionnaire used. Chapter III contains the instruments used to interview TASC staff members at the projects visited as well as interview guides used in conversations with criminal justice practitioners and treatment program staff.

CHAPTER II

TELEPHONE INTERVIEWS

INTRODUCTION

For the purpose of gathering information about the variety in TASC intervention strategies, client characteristics, available treatment modalities and project size, telephone interviews were conducted with 22 TASC projects.

Interviews were conducted between the middle of April and the middle of May 1975. Generally, project directors supplied most of the information; in some projects the director as well as another staff person may have responded to the questionnaire. The hour-long interview sought information concerning:

- . stages in criminal justice processing when the TASC interventions occur;
- . TASC eligibility criteria;
- . client demographic and drug use data;
- . distribution of clients by treatment modality; and
- . project staffing pattern and expenditures.

In some cases, a second phone call was required to gather data which was not accessible at the time of initial contact.

Some of the information requested proved easier to gather than other items requested. Obtaining information on the stage of criminal justice processing when the TASC intervention occurred was tedious both because of the variety in TASC - criminal justice arrangements and because the intervention itself represented different amounts of activity (e.g., screening alone vs. the combination of screening, diagnosis and placement in treatment).

Another area of inquiry which proved difficult over the phone concerned the allocation of staff and funds by component. The difficulty arose because job titles did not always describe TASC functions and because budget or expenditure data often was not available by component. Additional questions to clarify the staff allocation produced the desired information; in the case of expenditure or budget data, personnel budgets by component were substituted.

Some data requested in the phone interview were omitted from the project summaries; it was excluded for various reasons. If the data were difficult to present in a way which demonstrated variations from project to project (e.g., eligibility criteria and community relations) it was omitted. In the case of "number of successful completions," any of a number of reasons were sufficient for omitting the data. Most projects had not been operational long enough for treatment completions to occur. The definitions of successful completion varied from project-to-project; the few successful completions reported by projects usually represented the same percentage of the total clients the various projects referred to treatment.

The data obtained for projects not visited are summarized in the second section of this chapter; data for projects visited are included in the project descriptions of Volume I. The interview guide used for the telephone interviews appears in the last section of the chapter.

PROJECT SUMMARIES

Statistical summaries of the twelve projects contacted by phone, but not visited, appear on the following pages. The summaries are arranged alphabetically and include:

- . Albuquerque TASC,
- . Austin TASC,
- . Baltimore TASC,
- . Boston TASC - Adult,
- . Boston TASC - Juvenile,
- . Camden County TASC,
- . Cleveland TASC,
- . Compton TASC,
- . Detroit TASC,
- . Newark TASC,
- . New York TASC, and
- . Philadelphia TASC.

TASC Project Summary

I. Introduction

Program Name: Albuquerque TASC

Address: 715 Grand Avenue, N.E.

Albuquerque, New Mexico 87102

Director: Mr, David Sanchez

Telephone (505) 766-7656

Date Operational: March 15, 1974

II. Client Data

A. Program Size

Cumulative Referrals [*] <u>3-15-74</u> through <u>4-30-75</u>	359
Referrals, month of <u>April 1975</u>	28
Active clients, month of <u>April 1975</u>	136

* Referrals are only persons screened. The project also reported on placements in treatment: there were 269 cumulative placements and 21 during April 1975.

B. Client Characteristics

White	8 %
Black	2 %
Other races Chicano	90 %
Male	85 %
Female	15 %
Average age	27-28 yrs.
Heroin abusers	95 %
Average number of pre-TASC arrests	NA*

* Clients with at least one prior arrest (est.): 55-60%

C. Distribution of Clients by Type of First TASC Intervention

Pre-trial diversion	-	%
Pre-trial release	}	61
Pre-trial treatment while in detention		
Post-trial probation	7	
Post-trial treatment while incarcerated	-	
Post-trial parole	11	
Post-trial, convicted, awaiting sentence	6	
Other (Readmissions)	15	
Total (<u>269</u> clients)		100%

D. Distribution of Clients by Treatment Modality

Residential drug-free:		%
Community-based	5	
Jail	7	
Outpatient drug-free	18	
Methadone maintenance	62	
Detoxification	5	
Other (<u>Not yet referred to treatment</u>)	3	
Total (<u>136</u> clients)		100%

III. Funding Data

A. Budget Summary

Source	Budget Amount	Start Date	End Date
LEAA	\$ 75,852	Jan. 1, 1975	Dec. 31, 1975
City and County	22,592	Jan. 1, 1975	Dec. 31, 1975
LEAA local.	\$ 62,947	Prior to 1/1/75	Prior to 1/1/75
	20,982	Prior to 1/1/75	Prior to 1/1/75

B. Expenditures

Cumulative, through <u>March 31, 1975 (est.)</u>	\$105,900
For month of <u>March 1975 (est.)</u>	\$ 8,200

IV. Staff Data:

Distribution by Component

Component	Filled Positions	Vacancies
Screening	3	0
Tracking/Evaluation	3	0
Administration	<u>2</u>	<u>0</u>
Total	8	0

TASC Project Summary

I. Introduction

Program Name: Austin TASCAddress: Travis County CourthouseAustin, Texas 78701Director: Mr. Jim McDonough Telephone (512) 478-4671Date Operational: November 73

II. Client Data

A. Program Size

Cumulative Referrals <u>Nov. 73</u> through <u>April 75</u>	292
Referrals, month of <u>April 75</u>	13
Active clients, month of <u>April 75</u>	201

B. Client Characteristics

White	36 %
Black	37 %
Other races	27 %
Male *	80 %
Female *	20 %
Under 21	29 %
Over 30	9 %
Between 22 & 29	62 %
Heroin abusers	N.A.%
Average number of pre-TASC arrests	N.A.

* Excludes opiate abusers because data were not accessible at time of telephone interview.

C. Distribution of Clients by Type of First TASC Intervention

Pre-trial diversion	-	%
Pre-trial release	3	
Pre-trial treatment while in detention	-	
Post-trial probation	89	
Post-trial treatment while incarcerated	-	
Post-trial parole	6	
Other (<u>Post-trial, convicted, awaiting sentence</u>)	2	
Total (<u>201</u> clients)		100%

D. Distribution of Clients by Treatment Modality

Residential drug-free: Community-based	4	%
Jail	8	
Outpatient drug-free	74	
Methadone maintenance	13	
Detoxification	0	
Other (_____)	-	
Total (<u>201</u> clients)		100%

III. Funding Data

A. Budget Summary

Source	Budget Amount	Start Date	End Date
LEAA	\$ 200,857	Nov. 1, 1974	Oct. 31, 1975
local match	44,540	Nov. 1, 1974	Oct. 31, 1975
LEAA	\$ 180,000	prior to 10/74	prior to 10/74
local match	20,000	prior to 10/74	prior to 10/74

B. Expenditures

Cumulative, through <u>April 30</u> , 1975	\$96,481.
For month of <u>April</u> 1975	\$18,097

IV. Staff Data:

Distribution by Component

Component	Filled Positions	Vacancies
Screening	6	
Urinalysis	2	
Tracking	1	
Caseworkers	8	
Management	3	
	20	
Total		0

TASC Project Summary

I. Introduction

Program Name: Baltimore C.R.A.T.Address: Baltimore City Jail
401 East Eager StreetBaltimore, Maryland 21202Director: Mr. Delano Washington Telephone (301) 396-4910Date Operational: September 1973

II. Client Data

A. Program Size

Cumulative Referrals <u>10/1/74</u> through <u>4/26/75</u>	551
Referrals, month of <u>March 1975</u>	77
Active clients, month of <u>March 1975</u>	178

B. Client Characteristics

White	2 %
Black	98 %
Other races	- %
Male	96-98 %
Female	2-4 %
Under 21	few %
Over 30	few %
Between 22 & 29	98 %
Heroin abusers	N.A. %
Average number of pre-TASC arrests	4 +

C. Distribution of Clients by Type of First TASC Intervention

Pre-trial diversion	- %
Pre-trial release	100
Pre-trial treatment while in detention	-
Post-trial probation	-
Post-trial treatment while incarcerated	-
Post-trial parole	-
Other (_____)	-
Total (<u>178</u> clients)	100%

D. Distribution of Clients by Treatment Modality

Residential drug-free: Community-based Jail	- -
Outpatient drug-free	-
Methadone maintenance	25
Detoxification	75
Other (_____)	-
Total (<u>178</u> clients)	100%

III. Funding Data

A. Budget Summary

Source	Budget Amount	Start Date	End Date
LEAA	\$ 258,191	Oct. 1, 1974	Sept. 30, 1975
Local cash match	28,688	Oct. 1, 1974	Sept. 30, 1975
LEAA Impact	\$ 372,421	June 1973	Sept. 1974

B. Expenditures

Cumulative, through <u>3/31/75</u> *	\$ 85,895
For month of <u>March 1975</u>	\$ 16,511**

* Under current grant

** It was reported that this was in excess of the monthly average, which is about \$13,000.

IV. Staff Data:

Distribution by Component

Component	Filled Positions	Vacancies
Urinalysis	3	
Intake	2	
Tracking	2 1/2	1
Evaluation and Research	1 1/2	
Public information	1	
Management/Admin.	3	
Total	13	1

TASC Project Summary

I. Introduction

Program Name: Boston (Adult)

Address: 31 State Street, Boston, Mass.

or 510 Washington Street, Dorchester, Mass. 02124

Director: Mr. Paul Robinson Telephone (617) 265-4941

Date Operational: April 1974

II. Client Data

A. Program Size

Cumulative Referrals <u>April 74</u> through <u>June 75</u>	210
Referrals, month of <u>June 1975</u>	19
Active clients, month of <u>June 1975</u>	133

B. Client Characteristics

Profile *

White		%
Black	Black	%
Other races		%
Male	Male	%
Female		%
Under 21	Average Age	22 yrs.
Over 30		
Between 22 & 29		
Heroin abusers	NA	%
Average number of pre-TASC arrests	2-4	

* Information was supplied as profile of average client.

C. Distribution of Clients by Type of First TASC Intervention

Pre-trial diversion	}	.61	%
Pre-trial release			
Pre-trial treatment while in detention		-	
Post-trial probation		16	
Post-trial treatment while incarcerated		-	
Post-trial parole		-	
Other (<u>Post-trial, convicted, awaiting sentence</u>)		24	
Total (<u>211</u> clients)			100%

D. Distribution of Clients by Treatment Modality

Residential drug-free:			%
Community-based		49	
Jail		26	
Outpatient drug-free		19	
Methadone maintenance		0	
Detoxification		6	
Other (_____)		-	
Total (<u>68</u> clients)			100%

III. Funding Data

A. Budget Summary

Source	Budget Amount	Start Date	End Date
NIDA	\$ 738,000	July 1973	Sept. 1975

B. Expenditures

Cumulative, through <u>March 1975</u>	\$598,000
For month of <u> * </u>	\$ 27,000

* Number is 1/22 of expenditures covering 22 months.

IV. Staff Data:

Distribution by Component

Component	Filled Positions	Vacancies
Court screening	5	0
Intake/follow-up	4	0
Escort	1	0
Management/Clerical	7	0
	_____	_____
Total	17	0

TASC Project Summary

I. Introduction

Program Name: Boston TASC - Juvenile
Youth Activities Commission
 Address: 73 Hemenway Street
Boston, Mass. 02115

Director: Mr. Stephen Farrell Telephone (617) 266-7600

Date Operational: February 1975

II. Client Data

A. Program Size

Cumulative Referrals <u>Feb. 75</u> through <u>March 75</u>	206
Referrals, month of <u>March 1975</u>	85
Active clients, month of <u>March 1975</u>	205

B. Client Characteristics

White	46 %
Black	37 %
Other races	17 %
Male	42 %
Female	58 %
Under 21	
Over 30	Average Age
Between 22 & 29	14.5 yrs.
Heroin abusers	N.A. *
Average number of pre-TASC arrests	N.A.**

* It was estimated that 50% are substance abusers.

** The percent with prior or present involvement with juvenile justice system was estimated as 25%.

C. Distribution of Clients by Type of First TASC Intervention

Court Referrals	6 %
Schools	18
Welfare	2
Mental Health	4
Family	6
Probation	5
Friends	10
Other Private	22
Police	5
Legal Aid	21
Self-referred	2
Total (<u>171</u> clients_)	100 %

D. Distribution of Clients by Treatment Modality

Five youth advocate agencies refer TASC - J clients to programs providing the services needed by clients. For example, referrals are made to Youth Resource Centers and to vocational education, alternative education and recreational programs. The project indicated that some time in April reports to the LEAA Narcotics and Drug Abuse Program Coordinator would indicate the distribution of clients according to the program to which they were referred.

III. Funding Data

A. Budget Summary

Source	Budget Amount	Start Date	End Date
NIDA	\$1,200,000	July 1973	October 1975

B. Expenditures

Cumulative, through <u>April 30</u>	\$460,000
For month of <u>(average month)</u>	\$140,000

IV. Staff Data

Distribution by Component

The TASC - J staff is an administrative unit supervising the operations of five advocacy agencies and any demonstration projects TASC funds. Police and court liaisons and school officials refer delinquent and pre-delinquent juveniles to TASC. The referred juvenile is assigned to one of five advocacy agencies; the agencies handle referrals of TASC clients to those programs in the community providing the required services. On a monthly basis, the agencies report to the TASC staff on the status of TASC clients.

TASC Project Summary

I. Introduction

Program Name: Camden County TASC
C.C. Probation Dept.
 Address: 327-329 Market Street
Camden, New Jersey 08101

Director: Mr. James O. Mayfield Telephone (604) 541-2300

Date Operational: January 1, 1975

II. Client Data

A. Program Size

Cumulative Referrals <u>Jan. 1975</u> through <u>March 1975</u>	92
Referrals, month of <u>March 75</u>	18
Active clients, month of <u>March 75</u>	90

B. Client Characteristics *

White	%
Black	%
Other races	%
Male	%
Female	%
Under 21	%
Over 30	%
Between 22 & 29	%
Heroin abusers	%
Average number of pre-TASC arrests	

* Not accessible at time of telephone interview because TASC and pre-trial diversion program statistical data are combined.

C. Distribution of Clients by Type of First TASC Intervention

Pre-trial diversion (suspended procedures)	64 %
Pre-trial release	-
Pre-trial treatment while in detention	-
Post-trial probation	36
Post-trial treatment while incarcerated	-
Post-trial parole	-
Other (_____)	-
Total (<u>90</u> clients)	100%

D. Distribution of Clients by Treatment Modality

Residential drug-free: Community-based	23 %
Jail	-
Outpatient drug-free	75
Methadone maintenance	1
Detoxification	1
Other (_____)	-
Total (<u>117</u> clients)*	100%

* Numbers reported were not consistent with number of total referrals or active clients. Discrepancy could not be readily resolved.

III. Funding Data

A. Budget Summary

Source	Budget Amount	Start Date	End Date
LEAA	\$ 229,000	Aug. 1974	July 1975
local match	23,000	Aug. 1974	July 1975

B. Expenditures

Cumulative, through <u>March 1975</u>	\$27,704.
For month of <u>March 1975</u>	\$12,505

IV. Staff Data:

Distribution by Component

Component	Filled Positions	Vacancies
Screening	2	0
Urinalysis	2	0
Tracking	4	1
Escort	2	0
Court Liaison	2	0
Other: admin./cler.	6	1
Total	18	2

TASC Project Summary

I. Introduction

Program Name: Cleveland TASC
Cleveland Drug Abuse Program
 Address: 1925 St. Clair Avenue
Cleveland, Ohio 44114

Director: Mr. Robert Woodall Telephone (216) 694-2111

Date Operational: March 1973

II. Client Data

A. Program Size

Cumulative Referrals <u>March 73</u> through <u>June 75</u>	1,203
Referrals, month of <u>June 1975</u>	30
Active clients, month of <u>June 1975</u>	229

B. Client Characteristics

White	27 %
Black	71 %
Other races	2 %
Male	80 %
Female	20 %
Under 19	10 %
Between 20 & 24	42 %
Between 25 & 34	38 %
Over 34	10 %
Heroin abusers	80 %
Average number of pre-TASC arrests	NA

C. Distribution of Clients by Type of First TASC Intervention

Pre-trial diversion	}	%
Pre-trial release		
Pre-trial treatment while in detention		-
Post-trial probation		20
Post-trial treatment while incarcerated		-
Post-trial parole		-
Other (Transfers * _____)		57
Total (_____ clients)		100%

* Persons referred by clinics; may or may not be criminally involved

D. Distribution of Clients by Treatment Modality

Residential drug-free:	}	%
Community-based		
Jail		20
Outpatient drug-free		
Methadone maintenance		71
Detoxification		6
Other (other chemotherapy _____)		4
Total (229 clients)		100%

III. Funding Data

A. Budget Summary

Source	Budget Amount	Start Date	End Date
NIDA	\$ 513,000	May 1975	April 30, 1975
Ohio	226,905	July 1975	June 30, 1975
NIDA	\$512,000	Prior to May 1975	Prior to May 1975

B. Expenditures

Cumulative, through <u>June 1975</u>	\$1,300,000
For month of <u> * </u>	\$ 61,659

* Based on 1/12 of current grant

IV. Staff Data:

Distribution by Component

Component	Filled Positions	Vacancies
Screening	1	0
Urinalysis	1	0
Court liaison	3	2
Tracking/follow-up	2	0
Information Analysis	2	0
Management	2	0
Total	<u>11</u>	<u>2</u>

TASC Project Summary

I. Introduction

Program Name: Compton TASCAddress: 4513 East Compton Blvd.Compton, California 90221Director: Mr. Robert L. Stovall Telephone (213) 637-0404Date Operational: March 1, 1975

II. Client Data

A. Program Size

Cumulative Referrals <u>March 1</u> through <u>March 30, 1975</u>	26
Referrals, month of <u>March 75</u>	26
Active clients, month of <u>March 1975</u>	25

B. Client Characteristics

White	50 %
Black	50 %
Other races	0 %
Male	80 %
Female	20 %
Under 21	22-24 yrs.
Over 30	
Between 22 & 29	
Heroin abusers	NA %
Average number of pre-TASC arrests	NA

C. Distribution of Clients by Type of First TASC Intervention

Pre-trial diversion	57 %
Pre-trial release	43
Pre-trial treatment while in detention	-
Post-trial probation	0
Post-trial treatment while incarcerated	-
Post-trial parole	-
Other (_____)	0
Total (<u>35</u> clients)	100%

D. Distribution of Clients by Treatment Modality

Residential drug-free: Community-based	58 %
Jail	-
Outpatient drug-free	0
Methadone maintenance	17
Detoxification	25
Other (_____)	_____
Total (<u>12</u> clients)	100%

III. Funding Data

A. Budget Summary

Source	Budget Amount	Start Date	End Date
LEAA county matching funds	\$ 500,000*	Oct. 1974	Sept. 30, 1975
	50,000*	Oct. 1974	Sept. 30, 1975

* Estimated

B. Expenditures

Cumulative, through <u>March 1975</u>	\$ 35,206
For month of <u>March 1975</u>	\$ 35,206

IV. Staff Data:

Distribution by Component

Component	Filled Positions	Vacancies
Screening	5	1
Intake	2	0
Tracking	8	0
Compliance/escort	4	0
Research/eval.	1	0
other admin.	3	0
Deputy D.A.	1	0
Total	<u>24 *</u>	<u>0</u>

* Project director reported 29 as total staff size but only indicated 24 in staffing pattern.

TASC Project Summary

I. Introduction

Program Name: Detroit TASC

Address: Kales Building, Room 500

Detroit, Michigan 48226

Director: Mr. George Cook Telephone (313) 224-7247

Date Operational: January 1975

II. Client Data

A. Program Size

Cumulative Referrals <u>Jan 1975</u> through <u>April 1975</u>	307 *
Referrals, month of <u>April 1975</u>	142 *
Active clients, month of <u>April 1975</u>	34

* Number screened

B. Client Characteristics

White	10 %
Black	90 %
Other races	- %
Male	70 %
Female	30 %
Under 21	19-25 yrs.
Over 30	
Between 22 & 29	
Heroin abusers	80-90 %
Average number of pre-TASC arrests	NA

C. Distribution of Clients by Type of First TASC Intervention

Pre-trial diversion	- %
Pre-trial release	19
Pre-trial treatment while in detention	3
Post-trial probation	-
Post-trial treatment while incarcerated	-
Post-trial parole	-
Other (outreach - arrested but released from criminal justice system)	78
Total (<u>37</u> clients)	100%

D. Distribution of Clients by Treatment Modality

Residential drug-free: Community-based Jail	38 % -
Outpatient drug-free	44
Methadone maintenance	17
Detoxification	1
Other (_____)	_____
Total (<u>138</u> clients)	100%

III. Funding Data

A. Budget Summary

Source	Budget Amount	Start Date	End Date
LEAA	\$ 414,000	July, 1974	June 30, 1975
county	45,000	July, 1974	June 30, 1975

B. Expenditures

Cumulative, through <u>March</u> 1975	\$100,000
For month of <u>Feb.</u> 1975	\$ 22,304

IV. Staff Data:

Distribution by Component

Component	Filled Positions	Vacancies
Screening		
Jail interviewers	2	
Jail aides	2	
Urinalysis	1	
Tracking	2	
Outreach	7	
Court Liaison	2	
Case Aids	6	
Evaluation and Research	1	
Admin./clerical	4	
Total	<u>27</u>	<u>0</u>

TASC Project Summary

I. Introduction

Program Name: Newark TASC, Multi-Phasic Drug Treatment CenterAddress: 15 Roséville Avenue, 4th FloorNewark, New Jersey 07108Director: Mr. Frank Hurtz Telephone (201) 482-4577Date Operational: December 1974

II. Client Data

A. Program Size

Cumulative Referrals <u>Dec. 74</u> through <u>March 75</u>	163
Referrals, month of <u>March 1975</u>	32
Active clients, month of <u>March 1975</u>	114 *

* Based on director's estimate of a 70% retention rate.

B. Client Characteristics

White	1 %
Black	95 %
Other races Puerto Rican	4 %
Male	75 %
Female	25 %
Under 21	24-25 yrs.
Over 30	
Between 22 & 29	
Heroin abusers	85 %
Average number of pre-TASC arrests	N.A.

C. Distribution of Clients by Type of First TASC Intervention *

Pre-trial diversion	%
Pre-trial release	
Pre-trial treatment while in detention	
Post-trial probation	
Post-trial treatment while incarcerated	
Post-trial parole	
Other (_____)	_____
Total (_____ clients)	100%

* Information was not accessible at time of telephone interview.

However, project is primarily pre-trial.

D. Distribution of Clients by Treatment Modality

Residential drug-free: Community-based	1 %
Jail	-
Outpatient drug-free	90
Methadone maintenance	9
Detoxification	-
Other (_____)	-
Total (_____ clients)*	100%

* No base reported.

III. Funding Data

A. Budget Summary

Source	Budget Amount	Start Date	End Date
LEAA Impact	\$568,000	Sept. 1973	June 30, 1975
city	63,000	Sept. 1973	June 30, 1975

B. Expenditures

Cumulative, through <u>March 1975</u>	\$545,000
For month of <u>March 1975</u>	\$ 29,000

IV. Staff Data:

Distribution by Component

Component	Filled Positions	Vacancies *
Pre-Trial Management (screening, urinalysis, tracking, escort)	10	5
Career Development Management	12	7-8
Other	3	
Total	<u>32</u>	<u>12-13</u>

* Based on director's estimates.

TASC Project Summary

I. Introduction

Program Name: New York TASCAddress: 2 World Trade Center
Room 67-44, 67th FloorNew York, New York 10047Director: Mr. Bernard Kaufman Telephone (212) 488-3981Date Operational: January 1973

II. Client Data

A. Program Size

Cumulative Referrals <u>Jan. 73</u> through <u>March 75</u>	185
Referrals, month of <u>March 75</u>	11
Active clients, month of <u>March 75</u>	70

B. Client Characteristics

White	22 %
Black	52 %
Other races	26 %
Male	77 %
Female	23 %
Under 20	13 %
Over 31	12 %
Between 21 & 30	75 %
Heroin abusers	99 %
Average number of pre-TASC arrests	4

C. Distribution of Clients by Type of First TASC Intervention

Pre-trial diversion	100 %
Pre-trial release	
Pre-trial treatment while in detention	
Post-trial probation	
Post-trial treatment while incarcerated	
Post-trial parole	
Other (_____)	_____
Total (<u>148</u> clients)	100%

D. Distribution of Clients by Treatment Modality

Residential drug-free: Community-based	21 [%]
Outpatient drug-free	36
Methadone maintenance	42
Detoxification	1
Other (_____)	_____
Total (<u>67</u> clients)	100%

III. Funding Data

A. Budget Summary

Source	Budget Amount	Start Date	End Date
NIDA	\$522,000	Sept. 1, 1972	July 1, 1975

B. Expenditures

Cumulative, through <u>May 1975</u>	\$ 438,196
For month of <u>May 1975</u>	\$ 22,110

IV. Staff Data:

Distribution by Component

Component	Filled Positions	Vacancies*
Screening/tracking	3	0
Administration	3	0
Total	6	0

* None reported.

TASC Project Summary

I. Introduction

Program Name: Philadelphia TASCAddress: 1426 Walnut StreetPhiladelphia, Pa. 19102Director: Mr. Dominic CupoTelephone (215) 546-1978Date Operational: December 4, 1972

II. Client Data

A. Program Size

Cumulative Referrals <u>12/4/72</u> through <u>5/1/75</u>	2,374
Referrals, month of <u>May, 1975</u>	152
Active clients, month of <u>May 1975</u>	858

B. Client Characteristics

White	55 %
Black	45 %
Other races	0 %
Male	%
Female	NA %
Under 21	
Over 30	Average Age 26-28 yrs.
Between 22 & 29	
Heroin abusers	NA * %
Average number of pre-TASC arrests	NA

* Incidence of heroin abuse in jail population = 12%

C. Distribution of Clients by Type of First TASC Intervention

Pre-trial diversion	}	41%
Pre-trial release		
Pre-trial treatment while in detention		-
Post-trial probation, parole and pre-sentence		59
Post-trial treatment while incarcerated		-
Other (_____)		<u>0</u>
Total (<u>152</u> clients)		100%

D. Distribution of Clients by Treatment Modality

Residential drug-free: Community-based	24	%
Jail	-	
Outpatient drug-free	29	
Methadone maintenance	40	
Detoxification	1	
Other (_____)	<u>6</u>	
Total (<u>822</u> clients)		100%

III. Funding Data

A. Budget Summary

Source	Budget Amount	Start Date.	End Date
LEAA Local	\$429,000 48,000	Feb. 1974 Feb. 1974	June 30, 1975 June 30, 1975
LEAA	\$1,000,000	Prior to 2/74	Prior to 2/74

B. Expenditures

Cumulative, through <u>May 1, 1975</u>	\$1,429,000
For month of <u>May 1975</u>	\$123,000

IV. Staff Data:

Distribution by Component

Component	Filled Positions	Vacancies
Screening	3	0
Tracking	5	0
Compliance	2	1
Evaluation/ Research	0	0
Administrative	4	0
Total	<u>14 *</u>	<u>1</u>

* Project director reported 11 as total staff size but indicated 14-15 in staffing pattern.

TELEPHONE INTERVIEW GUIDE

A sample of the form used in telephone interviews with TASC projects is reproduced on the following pages. Because one staff member conducted most of the interviews and consequently became very familiar with the type of information sought, format problems discovered in the process of interviewing were not corrected. However, corrections have been made in the following questionnaire, so that it is more manageable for future use.

TELEPHONE INTERVIEW

TASC Project _____

Project Director _____

Other Contact _____

Date _____

Interviewer _____

A. TYPES OF TASC INTERVENTION

Some TASC projects are designed to intervene in criminal justice processing at the pre-trial stage and some at the post-trial stage.

1. At what stages in criminal justice processing are drug abusers referred to your project?

<u>Stage</u>	<u>Available yes/no</u>	<u>No. Active Clients</u>
1. Pre-trial		
a. pre-trial detention	_____	_____
b. pre-trial release*	_____	_____
c. pre-trial diversion*	_____	_____
d. deferred judgment*	_____	_____
e. other	_____	_____
2. Post-trial		
a. convicted, awaiting sentencing . . .	_____	_____
b. convicted, probated with treatment condition	_____	_____
c. convicted, incarcerated (institutional treatment)	_____	_____
d. paroled with treatment condition . . .	_____	_____
e. other	_____	_____
3. Definitions (indicate terms and definitions if project uses them differently than Lazar)		

*Lazar working definitions: April 23, 1975; Working Paper #1.

pre-trial release: drug-dependent arrestee is released on bail with TASC treatment condition while awaiting scheduled trial

pre-trial diversion: drug-dependent arrestee is released to TASC treatment; client decides to participate knowing successful completion of treatment means charges are dropped and failure in treatment results in return to criminal justice system.

deferred judgment: drug-dependent arrestee is released on bail with TASC treatment condition; treatment program requires participation for period longer than time between arraignment and originally scheduled trial date; client's trial is deferred so that progress in treatment can be monitored; decision whether to go forward with prosecution is made later.

B. ELIGIBILITY CRITERIA

TASC projects define eligibility in a number of ways but it is usually based on the current charge and arrest and drug use history.

1. In your project, what are the eligibility criteria for each type of intervention? (Probe for type of charges which are acceptable, or excluded; type or number of prior convictions excluded; type of drug or alcohol abusers excluded; residential or age restrictions.)

C. CLIENTS

We are interested in the number and type of clients your project has processed and referred to various treatment modalities.

1. a. How many clients have been referred to TASC (since project began)? _____ through month of _____
- b. How many clients were referred to TASC last month? _____ during month of _____
2. How many clients are active currently? _____ active as of _____

3. a. In many cities TASC projects refer clients to residential and outpatient treatment programs. How many active clients are in:

	Number of Clients
detoxification	
residential drug-free	
outpatient drug-free	
methadone	
other	

"Other" defined as:

- b. How many active clients have not yet been referred to treatment? _____ not yet referred
- c. Do all treatment modalities have an adequate number of slots for TASC clients? If no, which do not?
4. How many clients are considered to be "successful completions*"? _____ successes

* "Successful completions" defined as:

5. a. How many TASC clients have been terminated?

Type of termination	Number

- b. What are the reasons for most of the drops?

Next, I'd like to find out more about the demographic characteristics which describe your clients.

6. What percent of your clients are:

	Percent
white	
black	
other	
male	
female	
under 21	
over 30	
between 22 & 29	
mainly abuse heroin	

7. a. For your clients, do you know the ages when they first used heroin? (yes/no)
 b. Do you know the ages when they first used other drugs? (yes/no)
 c. Do you know the year of first drug use, by drug? (yes/no)
 (if yes, can you please send us material containing this information?)

8. What is the average number of pre-TASC arrests for your clients?

_____ pre-TASC arrests

D. COSTS

1. a. What is the current Federal funding source?

b. For what amount is the current grant?

\$ _____

2. Are there any other funding sources?
If so, for what amount?

Source	Amount

3. What are the beginning and end dates of the current grant(s)?

Source	Begin	End

4. Were there any previous grants?
If yes, what was the funding source and for what amounts?

Source	Amount

5. When did the project become operational?

Operational: _____, 19__

6. a. What are the cumulative expenditures under the current grant?

\$ _____, month of _____, 19__

- b. How much of that represents LEAA funds?

LEAA: \$ _____

- c. How much, the other sources?

Other: \$ _____

7. a. What was the total spent last month?

\$ _____, month of _____

b. How much of that represents LEAA funds?

LEAA: \$ _____

c. How much, the other sources?

Other: \$ _____

E. PROGRAM COMPONENTS

We are also interested in the services purchased by various TASC projects.

1. a. As I read a list of TASC program components, please tell me whether your project includes the operational units mentioned.

b. How many people currently staff each component?

c. How much was budgeted for each unit?

COMPONENT	STAFF SIZE	BUDGET
Screening		
Urinalysis		
Intake		
Tracking		
Compliance		
Evaluation/research		
Escort		
Vocational/Rehabilitation		
Detoxification		
Treatment		
Other:		

- d. Are there any staff vacancies?
If so, in which component?

Component	No. of Vacancies

- e. Are you actively seeking to fill these vacancies? (yes/no)
If no, for which components are you not trying to fill vacancies?

2. a. How many physical facilities does your project occupy?

- b. What are they?

Total Facilities: _____

3. Are there any services which your project funds which have not been mentioned yet? (yes/no)

If yes, what are they and what is the level of expenditure for each service?

Service	Expenditure

F. COMMUNITY RELATIONS

TASC projects have developed working relationships of varying quality with other parts of the community.

1. As I list some of the important groups in the community please tell me whether your relationship with them is excellent, good, fair, poor or whether you have had no contact.

	Excellent	Good	Fair	Poor	No contact
Criminal Justice System in general					
District attorneys					
Public defenders					
Judges					
Bail interviewers					
Police detention					
Corrections staff					
Probation department					
Parole officers					
Political leaders					
e.g.,					
Treatment programs					
Media					
Other					
e.g.,					

Note comments elaborating on relationships:

2. What are your main community contacts?

G. ADDITIONAL DESCRIPTIVE MATERIAL

I have some specific questions about several of the components you identified earlier.

1. a. Have you performed any evaluations of program operations?
(If yes, please send us copies.)

b. (1) What measures have you used to judge client or program success?

(2) What were your findings?

c. Do you have materials you can send us which describe project organization, client flows through the program or program guidelines?

Time permitting:

2. a. Is urinalysis a routine part of screening? (yes/no)

b. How is drug use determined?

_____ urinalysis
_____ self-admission
_____ interviewer assessment

3. a. How long is intake? _____ days

b. Is detoxification part of intake? (yes/no)

c. How do clients reach intake?

4. a. How frequent is TASC's tracking of client progress? _____ times per _____

b. How is tracking done?

- c. Are clients who have been unsuccessful in one treatment program referred again to another? (yes/no)

Final questions:

Is there anything else you would like to tell me about your project?
Do you have any further questions you would like to ask me?

CHAPTER III

SITE VISIT INTERVIEW GUIDES

INTRODUCTION

Ten TASC projects were selected for field investigation. The information gathered from the project director concerned program operations, including:

- . the points at which TASC interfaces with the criminal justice system;
- . the activities occurring at these points and the inter-relationship of all activities of the project;
- . the origins of the local TASC project; and
- . possible measurement points for evaluating TASC.

Other staff members supplied explanations of the functions of the program components. Judges, district attorneys, probation officers, public defenders, directors of treatment programs and criminal justice and drug abuse planners discussed TASC's impact on the criminal justice system, treatment programs and the community, and sources of information which might substantiate that impact.

In the following sections of this chapter the interview guides used on site are presented. In most cases, the questions and spaces to record responses have been condensed: the result is a listing of questions useful as a guide in collecting the information required for preparation of narrative descriptions and flow diagrams of program operations.

PROJECT DIRECTOR INTERVIEW

We are interested in the mechanisms your project uses to intervene in the criminal justice processing of drug dependent arrestees.

1. a. At which of the following points do TASC operations interface with the criminal justice system? b. What TASC activity(ies) (e.g., screening, diagnostic recommendations, tracking) occur(s) at this stage?

- 1) _____ following arrest and booking
- 2) _____ during police lock-up
- 3) _____ while awaiting arraignment, arrestee on bail
- 4) _____ at arraignment hearing
- 5) _____ following arraignment, arrestee on bail
- 6) _____ following arraignment, arrestee detained
- 7) _____ at trial (adjudication)
- 8) _____ at hearing for suspension of prosecution
- 9) _____ at hearing for dismissal of charges
- 10) _____ following trial, innocent defendant
- 11) _____ following trial, guilty person on bail, awaiting sentencing.
- 12) _____ following trial, guilty person detained, awaiting sentencing
- 13) _____ at sentencing hearing
- 14) _____ sentence of probation
- 15) _____ during probation
- 16) _____ sentence of incarceration
- 17) _____ during incarceration
- 18) _____ as condition of parole
- 19) _____ other (e.g., bond reduction hearing)

If not yet covered:

2. List and briefly describe the formal mechanisms by which the criminal justice system refers clients to TASC prior to trial (e.g., pre-trial diversion, deferred prosecution).

3. Are there any informal ways by which drug-dependent arrestees are referred to TASC prior to trial?
4. List and briefly describe the formal mechanisms by which the criminal justice system refers clients to TASC following a finding of guilt?
5. At what stage of criminal justice or TASC processing is a drug abuser considered to be a TASC client?
6. Can you tell us briefly why the local project was set up and how it was done?
7. What are the objectives of your TASC program?
 - _____ to reduce drug-related crime
 - _____ to reduce burdens on the criminal justice system
 - _____ to refer drug abusers to treatment
 - _____ other:
8. How can the effectiveness of TASC be measured? (Probe for measures of process activities, outcomes, impact on problem)
9. What measures are used to judge client success? Are these the measures which should be used?
10. To what extent is an evaluation of TASC effectiveness hampered by factors which are not controlled by TASC? What are these factors?

We have several sets of data forms we would like to have completed with the staff's help.

- . Financial. The first set of forms covers funding sources and the allocation of monies by component.
- . Clients. The second set concerns your clients: a client profile, treatment modalities to which they are referred, client records, client flows, retention by modality and by CJS referral source.
- . Staff. The third set deals with staffing patterns.

Who can help us fill out these forms?

GRANT INFORMATION
SOURCE OF MONIES

Note: One column should be completed for each grant in effect and matching funds during project operations.

ITEM	SOURCE				
<i>Grant:</i>					
Amount					
Starting date					
Ending date					
<i>Status:</i>					
Amount spent through _____					
Date funds are expected to be exhausted					

ALLOCATION OF FUNDS BY PROGRAM COMPONENT

Note: Current grant period is _____

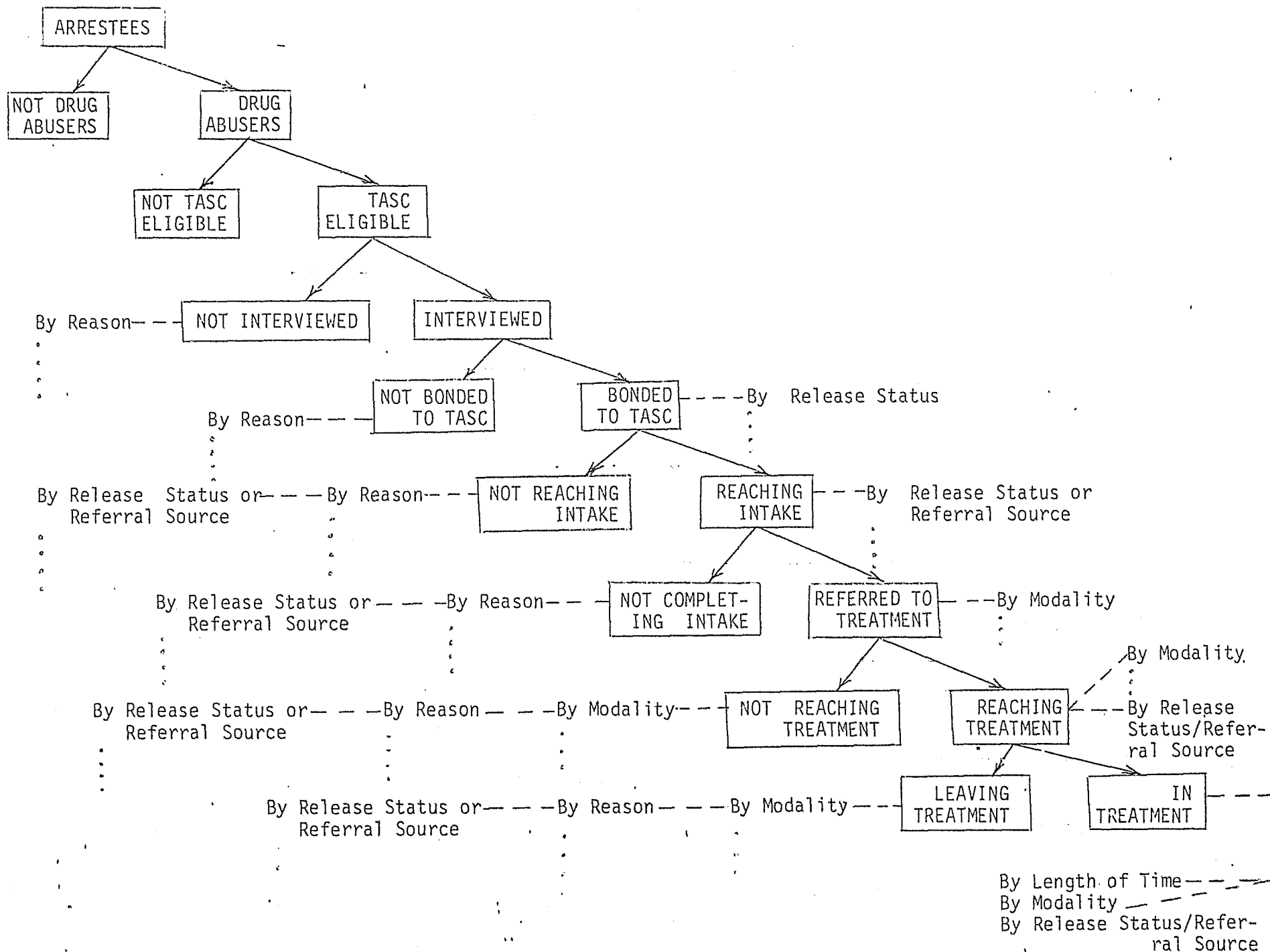
COMPONENT	Staff size	Date of First Funding	Amount Available (Budget)				Amount Expended			
			Past grant		Current grant		Past grant		Current grant	
			Total	For Staff	Total	For Staff	Total	For Staff	Total	For Staff
Total			\$	\$	\$	\$	\$	\$	\$	\$

••Through month of _____

Inventory of Client Flow and Loss Information

("X" indicates reported information.)

Item: number of	Available	Source
Arrests Drug abusers Drug abusers eligible for TASC Eligibles interviewed by TASC Eligibles not interviewed by TASC, by reason		
Arrestees bonded to TASC, by release status Eligible drug abusers not bonded to TASC by reason		
TASC clients reaching Intake, by referral source or release status TASC clients not reaching Intake, by referral source or release status by reason for failure to show TASC clients not completing Intake, by reason by referral source or release status		
TASC clients referred to treatment, by modality TASC clients appearing at treatment, by modality by referral source or release status TASC clients not appearing at treatment by modality by referral source or release status by reason for failure to show TASC clients in treatment at point in time, by length of time by modality by referral source or release status		
TASC clients leaving treatment by reason by modality by referral source or release status		



CLIENT PROFILE

Characteristic	Cumulative referrals since inception	Last Month
Average age % male % white % black % primarily abusing heroin Average months in treatment Average pre-TASC arrests		
Treatment modality	<input type="checkbox"/> Cumulative referrals	<input type="checkbox"/> Active**
Detoxification Residential drug-free Outpatient drug-free Methadone Other		

*Month of _____.

**As of _____.

CLIENT RETENTION

What is your client retention rate by modality?

Modality					
Time Period					
Percent					

What is your client retention rate by CJS referral source?

Referral source					
Time Period					
Percent					

STAFF INTERVIEWS

- Screening:
1. What are your specific interview procedures? (i.e., who is interviewed, when and where? Are interviewees asked to sign waivers of rights?)
 2. What information do you collect in the interview?
 3. How is this information used?
 4. Is urinalysis a routine part of screening?
 5. What information do you give interviewees?
 6. Is there cooperation between TASC screeners and bail interviewers? and police detention staff?
 7. Of the total number of persons arrested a day, what percentage are interviewed by TASC?
 8. How do you measure your effectiveness in reaching potential TASC clients?
 9. Are there any obstacles limiting the effectiveness of screening TASC-eligible arrestees?

Diagnostic
Intake:

1. What are your specific intake procedures? (i.e., medical examination, detoxification)
2. Do you diagnose only TASC clients?
3. Can you determine what percentage of TASC clients referred to intake actually arrive at intake?
4. How long does the intake process take?
5. On what is the diagnostic referral to a treatment program based?
6. Who decides on the program to which a client is sent?
7. For each treatment program to which TASC clients are sent, what percentage of the program's client load are TASC clients?
8. Do you receive feedback on the quality of referrals you make?
9. How can the quality of a referral to a treatment program be measured?

Tracking:

1. What is the purpose of tracking?
2. When does tracking of a person begin and end?
3. What are your specific tracking procedures? (i.e., frequency and method of contact with treatment programs, clients, CJS)
4. Do treatment programs cooperate by giving you the information you need?
5. Is it possible to follow a former TASC client after the person leaves TASC? If so, how could this be done?

CRIMINAL JUSTICE-TREATMENT PROGRAM INTERVIEWS

- Criminal Justice System:
1. Did you play any part in the establishment of the local project?
 2. What is the local project trying to accomplish?
 3. Has it been successful? If so, how can success be measured (i.e., in reducing drug related crime or burdens on the criminal justice system)?
 4. (With district attorney only) Are there any other pre-trial intervention programs operating in the city?
 5. (With probation officer only) Please describe the nature of your contacts with the TASC project. (i.e., frequency and method of contact, information exchanged.)
 6. (With probation officer only) How does TASC tracking differ from probation supervision?
 7. (With probation officer only) Please describe the procedures used before the TASC project began. Were drug abusers identified? Referred to treatment as a condition of probation?
 8. (With probation officer only) What data are available through the probation department which might be used in assessing TASC's impact? (i.e., records on drug abusing probationers in treatment but not TASC, or in neither treatment nor TASC)
 9. (With probation officer only) Do TASC clients have special probation officers? Are TASC clients handled differently from other probationers?
 10. Is there anything else we should know in order to understand your relationship with TASC?

Treatment Programs:

1. Please describe the nature of your contact with the TASC program (i.e., frequency and method)
- 2.a. What information is exchanged:
 - between treatment program and TASC staff?
 - between treatment program and criminal justice system (e.g., probation and parole officers, courts, etc.)?
- b. Have any problems arisen with confidentiality of data?
3. How many TASC clients are in your program now (by modality, if appropriate)? How many total clients are in your program?
4. What is the total number of TASC clients who have ever been in your program (by modality, if needed)?
5. Do you have other clients who are under criminal justice system pressure but who are not in TASC? How many? How do they compare with TASC clients? How do both groups compare with other voluntary clients?
6. How do TASC clients enter your program--i.e., how do you first find out about TASC clients?
7. What type of treatment is provided for TASC clients in your program? (Probe for specific treatment details--e.g., intake procedures; frequency of counseling or urine testing; counselor-client ratio; types of ancillary services; etc.)
8. Do TASC clients have different counselors from other clients?
9. Are there different reporting requirements for TASC clients than other clients? Please explain.
10. Are there any other differences in the treatment or processing of TASC clients as compared with other clients?
11. What are your days and hours of operation?
12. Do the TASC clients have transportation problems getting to your facility? Is any assistance provided to them?

13. What information is given to TASC clients about their legal status and any special TASC requirements placed on them? Who transmits this information to the TASC clients?
14. How were court-based referrals made before the TASC program was initiated?
15. How do you think TASC's effectiveness should be measured? What do you consider important measures of success, both for the TASC program and for individual TASC clients? Should the progress of TASC clients be compared with that of other client groups? How could data be collected for any proposed success measures?
16. What is your overall assessment of the present TASC mechanism? What do you see as its major strengths and weaknesses?
17. Is there anything else we should know in order to understand your relationship with the TASC program and your views about it?

END