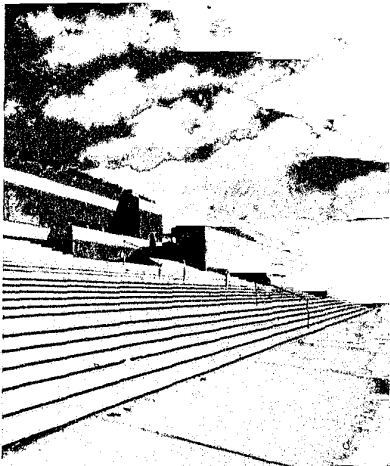


Office of the Sheriff Jacksonville Police



52003



Annual Report 2003



Jacksonville's Sheriff Dale Carson, left, with FBI Director Clarence Kelley at the dedication of the new Police Memorial Building in 1977 .

The Honorable Hans G. Tanzler, Jr.
Mayor
City of Jacksonville
Jacksonville, Florida

Dear Mayor Tanzler:

This, the 1977 Annual Report for the Office of the Sheriff, is respectfully submitted.

Of major significance to the Department for the year 1977 was our moving into the new Police Memorial Building. In addition to being dedicated to those policemen who lost their lives in the line of duty, this magnificent structure stands as a symbol of public confidence, trust and support for the men and women of the Jacksonville's Sheriff's Office.

Accordingly, and wishing to share our pride, the theme for this year's Annual Report is the new Police Memorial Building.

Sincerely,

DALE CARSON
SHERIFF



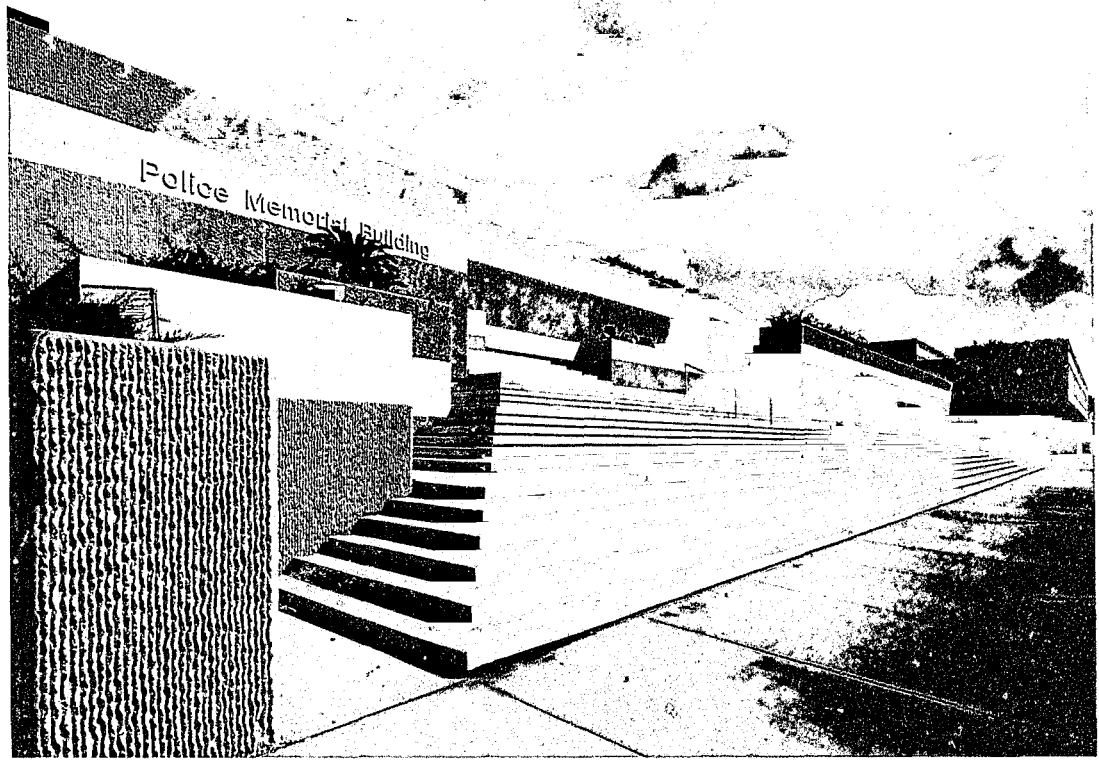
John C. Nelson
Undersheriff



John Riley Smith
Director of Police Services



M. P. Richardson
Director of Operations



HOW JACKSONVILLE RANKED

The City of Jacksonville is one of 59 cities in the United States with a population of over 250,000.* A comparable analysis, based on the F.B.I. publication on Crime in the U.S. - 1976, shows that Jacksonville ranked 22nd from the top in population but 47th in numbers of police per 1,000 population. The following figures give an indication of Jacksonville's position with respect to crime indices relative to the 58 other cities.

Jacksonville ranked 47 in total Index Offenses, with a rate of 7,114.5 per 100,000 population.

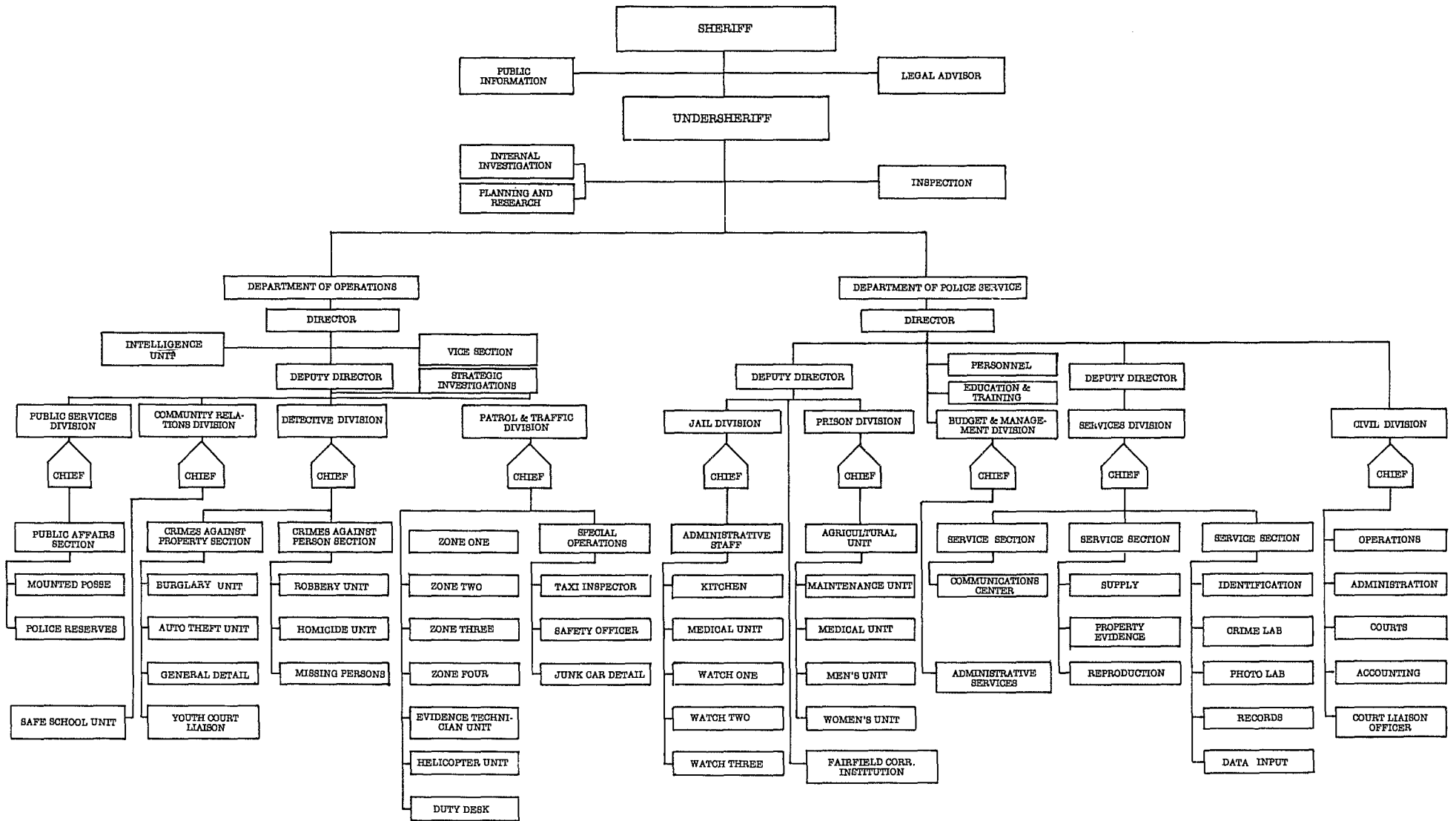
Jacksonville ranked 20 in Crimes of Violence, with a rate of 810.4 per 100,000 population.

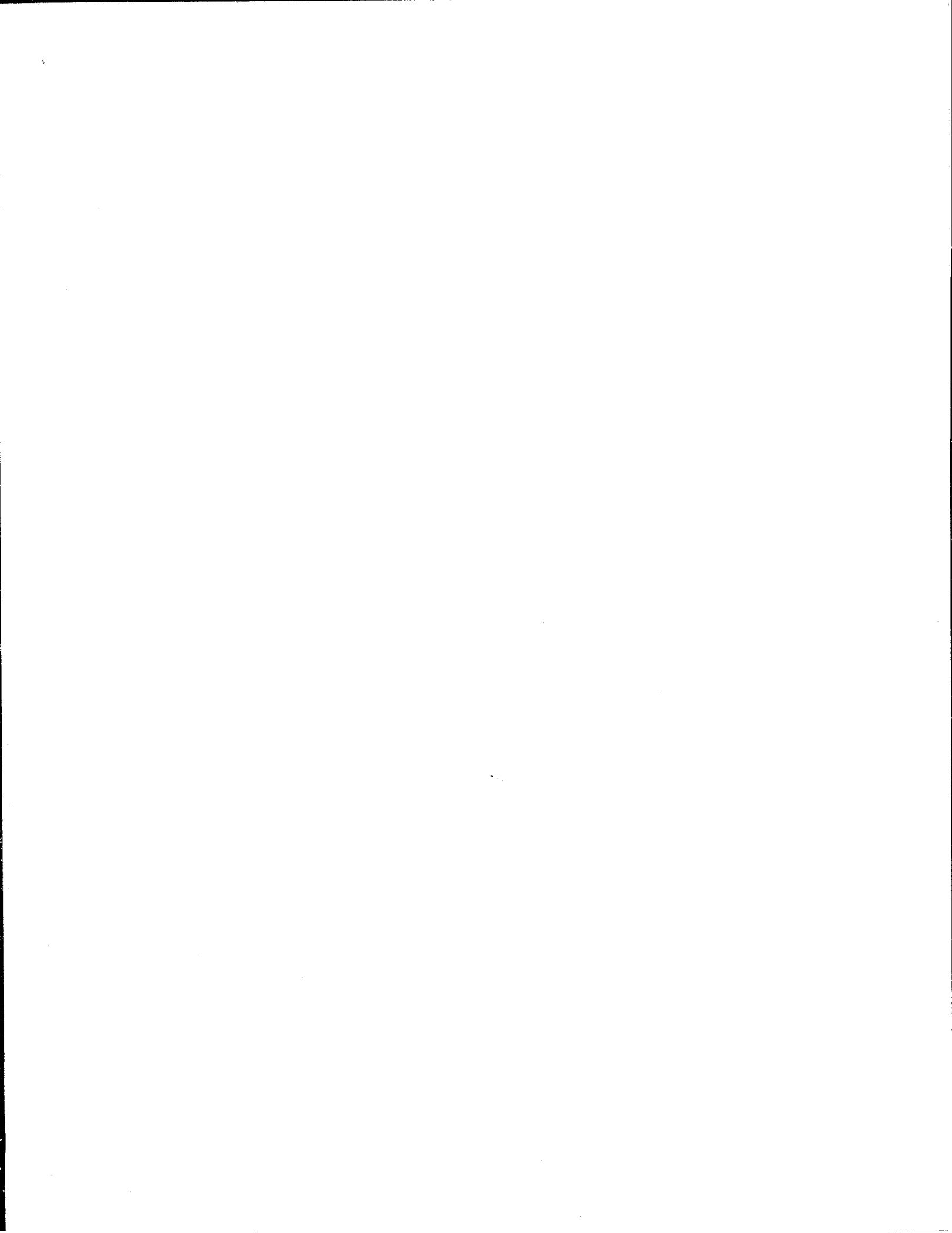
Jacksonville ranked 45 in Crimes Against Property, with a rate of 6,328.1 per 100,000 population.

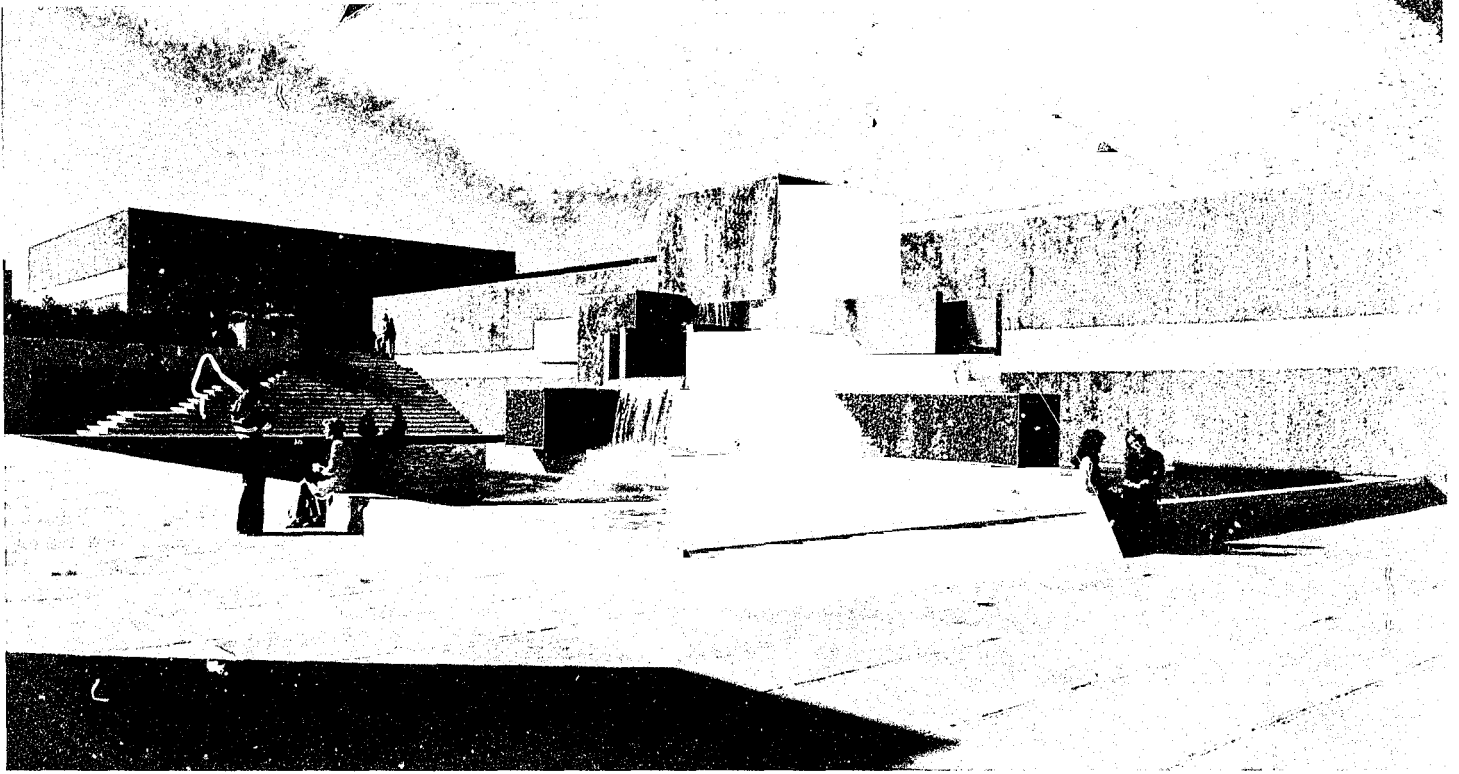
* Jacksonville's population is estimated to be 577,000.

| Ranking | Rate per 100,000 Population |
|------------------|-----------------------------|
| 28 in murder | 15.9 |
| 34 in rape | 49.3 |
| 45 in robbery | 275.8 |
| 19 in assaults | 445.3 |
| 46 in burglary | 1,967.6 |
| 36 in larceny | 4,026.0 |
| 58 in auto theft | 334.5 |

ORGANIZATION CHART OFFICE OF SHERIFF - JACKSONVILLE POLICE



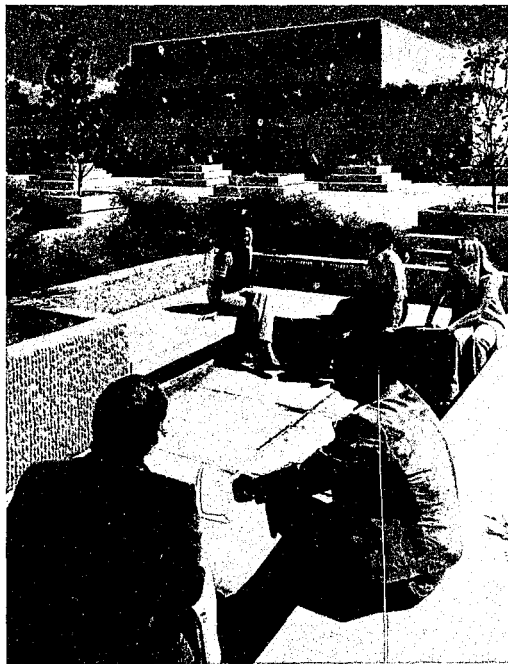




On August 15, 1977, the culmination of more than 10 years of planning was realized. On that date the Jacksonville Sheriff's Office relocated from three remote locations into the Police Memorial Building, at the corner of Bay and Liberty.

The publicly-financed building was approved by voters in a 1972 bond referendum. Construction began on February 18, 1974. During the interim a competition was held to select a design for the project. The building is designed to encourage members of the community to visit their Police Department and to encourage citizen participation in accomplishing the law enforcement mission.

The selection committee for the design of the building was composed of Kansas City Police Chief Clarence M. Kelley (now former Director of the F.B.I.), Architect Andrew Ferendino, F.A.I.A. of Miami, and Architect Joseph Amisano, F.A.I.A. of Atlanta.



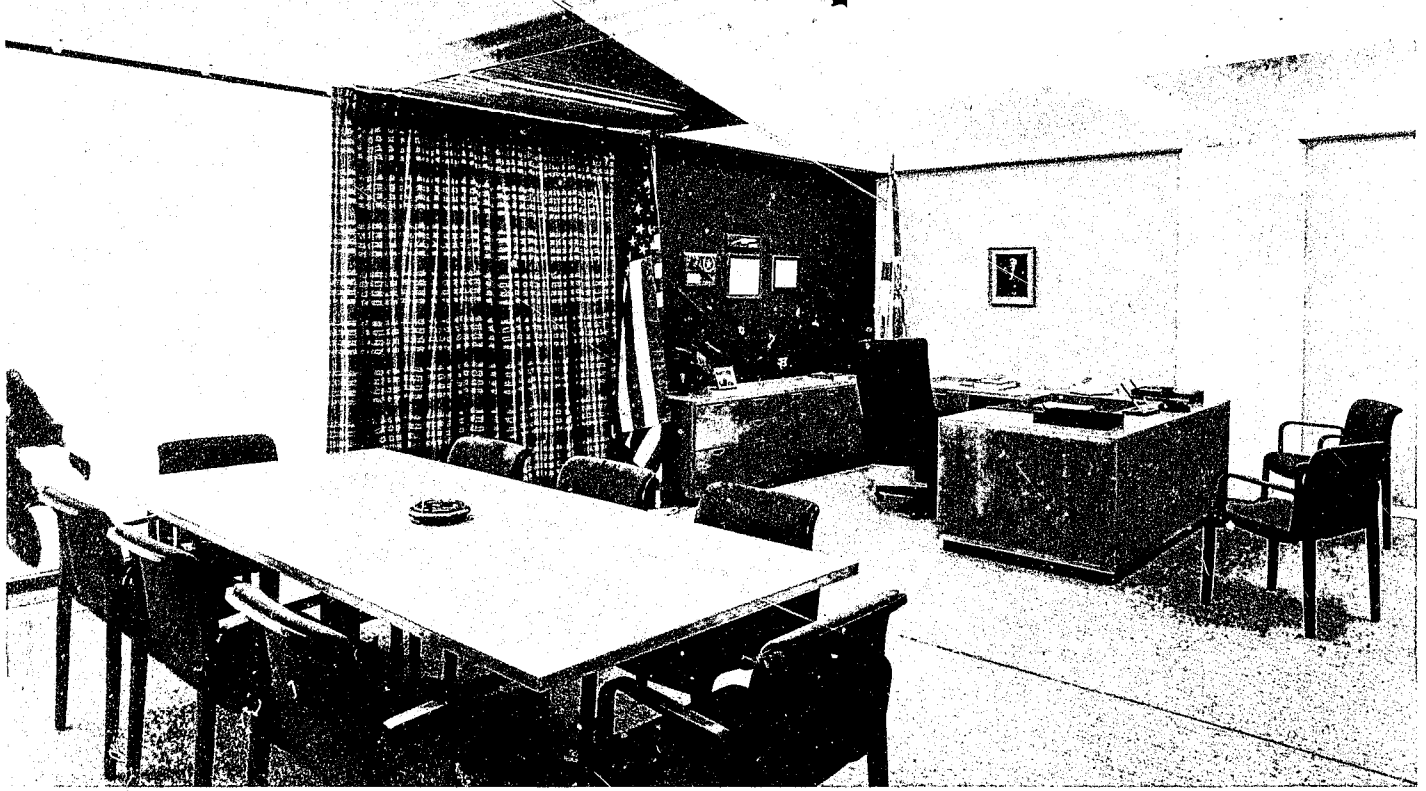
In awarding the building design to William Morgan the Committee said, "In every sense, it is a building which would welcome the public and provide a sense of public pride in such a structure." Welcoming the public is characterized by Morgan's marrying of two nor-

mally distinct faces of government's responsibility: A functioning law enforcement agency and a roof top public park.

The roof of the three-level structure has been designed as a two-square-block public park. It is lighted for nighttime use by the public. The park contains three landscaped terraces that display magnolia and oak trees and ligustrum bushes set in concrete boxes also used as benches. To emphasize accessibility of the park, there are four separate ways to reach the roof from the outside of the building.

Other notable roof top features are a helipad (for police helicopter landings only), a fountain and reflecting pool, and a snack shop, operated by Florida Blind Services, Inc., which is adjacent to the fountain and pool.

While the architecture of the building encourages public use,



Sheriff Dale Carson's Office

security of the building is still maintained. The virtually windowless structure has only two entrances giving access to the main floor. One entrance is manned by police officers 24 hours a day, while the other is only open from 8:00 a.m. to 5:00 p.m. on weekdays.

The interior of the Police Memorial Building consists of three levels. The lower level houses engineering equipment, general supply, property storage, a separate 460-square-foot drug vault, an indoor firing range, and parking for 234 vehicles. Included in the parking area is a service center and automatic car wash for police vehicles.

The second level, or main level, is broken up into an east and west quadrangle. The east quadrangle contains the detective office areas, 11 separate detective conference rooms, line-up facilities, and the 24-hour duty desk.

The west quadrangle is geared to the types of services that the general public would use most frequently. Opposite the main entrance is the Records and Identification Section that houses more than 5 million files maintained by the Sheriff's Office. Also located in the

west quadrangle are the Public Services Division, the Information Officer, and the Police Museum that will display memorabilia of the local department.

Running east-west between the two quadrangles is a two-story-high gallery hung with banners created by Artist Anne Emanuel. Banner designs are derived from paintings by local school children, which are transferred onto canvas.

The roof-top skylight and open balcony on the third level enhance the building theme of openness. Along the gallery are the offices of Internal Investigations, Inspections, the Chiefs of Patrol and Detectives, the patrol zone offices, the crime and photo labs, printing and reproduction, special operations. There is also an assembly hall where all on-coming officers fall in for roll call and the dissemination of information before manning their beats.

The third level of the Police Memorial Building follows the same





Office of the Director
of Police Services

quadrangle design set forth by the main level of the building. The east quadrangle is surrounded by both employee and operational spaces. In keeping with the Department's emphasis on physical fitness, a completely equipped exercise room, sauna, locker room, and showers are provided for employee use.

The operational spaces of the east quadrangle are comprised of the Vice offices and the combined City 911 Center and the police and fire rescue dispatch center to be implemented by November, 1978. All indications are that the new centers will be a model for police and fire communication systems for the entire country.

Encircling the west quadrangle are Administrative Services, the Planning and Research Office, the Personnel Office, and two classrooms for in-service training.

Included in the Planning and Research Office is the Police Library. The library contains more than 4,000 books and periodicals related to the police function and criminal justice. This literature is made available to all Sheriff's Office personnel and covers both the practical and theoretical aspects of police work.

Connecting the two quadrangles on the third level is the executive office area, housing offices of the Sheriff, the Undersheriff, and the Directors and Deputy Directors of the Department.

The citizens of Jacksonville and the Sheriff's Office are proud of the Police Memorial Building. Costing 9.5 million dollars, the facility allows for departmental growth through the year 2000. The over 207,000 square feet of office area not only gives the public a feeling of openness, but also gives the employees pleasant working spaces conducive to free-flowing movement and communications.



PLANNING
AND
RESEARCH UNIT

The Planning and Research Unit of the Office of the Sheriff acts as a research and development agency within the Department. In cooperation with the administration and/or affected units or divisions, the Planning and Research Unit plans possible modifications and improvements in police operations and services. Improved departmental procedures in use by other agencies throughout the nation which relate to our particular problem are researched and studied for possible adaptation within our Department.

Of the 500 projects undertaken during the year major emphasis was on:

(1) continued planning for the Communications Center relocation coupled with the consolidation of Police-Fire-Rescue dispatching facilities.

(2) planning for the implementation of 911, an emergency complaint receiving number.

(3) the development of an integrated Criminal Apprehension Program.

(4) the development and writing of Federal grants totaling over \$980,000 which brought the Department significant advances in police technology.

In addition to these major projects, staff studies were completed that focused on beat design, work schedules, resource allocations, crime analysis, patrol strategies, and information gathering in connection with automation.



DEPARTMENT OF OPERATIONS

(Photo courtesy of the Times-Union)

Personnel assigned to the Department of Operations provide the citizenry of Jacksonville with the primary police functions of crime prevention and suppression, criminal apprehension, preservation of law and order, and the protection of life and property. The Patrol and Traffic Division is the basic element of line power in that it carries out in police service the functions performed by the combat services in military operations. The other line divisions (Detective, Public Services, and Community Relations) are secondary and collateral to the Patrol and Traffic.

This basic premise of law enforcement is clearly evidenced in the patrol emphasis programs the Sheriff's Office has operational or that are in the planning stages. A major managerial objective of the Sheriff has been the enhancement and development of patrol line power by every means possible. One way in which this objective has manifested itself is in the form of the Crime Analysis for Patrol Strategies (C.A.P.S.) grant which became operational in August, 1977. The primary objective of the project calls for the development of a sys-



tem for transforming and linking the data base generated by the Master Name File and Computer-Assisted Dispatch System into a patrol emphasis project which promotes maximum utilization of limited resources through flexible deployment strategies. Data will be generated in more usable formats so that the officer can better identify and direct his activities.

In addition to the C.A.P.S. grant the Sheriff's Office began planning for the implementation of a program of Managing Criminal Investigations (M.C.I.) The initial thrust of M.C.I. is to enhance the role of the patrol officer on the street by providing him with the opportu-

nity to better utilize his training and judgment at the scene of a crime. Instead of acting merely as a report-taker, he will conduct more thorough preliminary investigations, and in some cases, effect actual follow-up. He will also have the responsibility (based on his preliminary investigation) of determining the need of and making a recommendation for further follow-up. In Jacksonville, M.C.I. will also involve the elements of case screening, management of the continuing

(Photo courtesy of the Times-Union)





The Strategic Investigations Lieutenant, undercover to nab muggers.

What he looks like when he is not on stake-out.

investigation at the detective level, and development of a monitoring system to assess M.C.I.'s impact.

In addition to the planning/ or implementation of these two major programs, the Sheriff's Office maintained several ongoing programs which were originally designed to provide primary law enforcement and police service to the citizens of Jacksonville—the main objectives of the Department of Operations. More efficient allocation of resources was provided through foot patrols, two and three-wheel motorcycle patrols, off-the-road four-wheel drive patrols, patrol boats, and a new unit of small Mopeds. And finally, the Personalized Patrol Car Plan completed its sixth year of successful, cost-effective operation. Fewer than 75 patrol officers in the Department were without personally-assigned vehicle.

In addition, in 1977, the Department, continued the operation of many specialized units. S.W.A.T., consisting of a group of highly-trained and disciplined officers prepared to handle all law enforcement problems that have a high danger potential; the Brentwood Community



Office of Police Patrol Services (C.O.P.P.S. Program), its staff greatly reduced, continued to be successful both statistically and in terms of community appreciation; and the Helicopter Unit added another safe and very successful year to its record.

The Sheriff's Office Administration indicated support for its sworn officers by endorsing a merit raise pay plan devised by the Fraternal Order of Police. A new contract was negotiated which was more in keeping with the level of job performance provided by our sworn officers. This quality police service is best reflected in a recent city-wide survey which denoted local police to be the best public service provided to the community.

PERSONAL PATROL CAR CONSOLIDATED LOG SHEET

Off-duty Activity Report

| TYPE OF CALL OR ACTIVITY | 1975 | 1976 | 1977 |
|------------------------------|--------|--------|--------|
| ACCIDENT | 1,711 | 1,380 | 1,649 |
| ACCIDENT - INJURY | 552 | 477 | 525 |
| ACCIDENT - HIT & RUN | 155 | 111 | 121 |
| ACCIDENT - FATALITY | 32 | 16 | 22 |
| ASSAULT | 121 | 118 | 103 |
| BURGLAR ALARM | 438 | 385 | 289 |
| BREAK-IN - COMMERCIAL | 262 | 168 | 155 |
| BREAK-IN - RESIDENTIAL | 337 | 242 | 183 |
| BOMB COMPLAINT | 21 | 13 | 10 |
| CUTTING | 24 | 15 | 17 |
| SHOOTING | 107 | 73 | 55 |
| DISORDERLY | 298 | 263 | 319 |
| DOMESTIC TROUBLE | 957 | 980 | 1194 |
| DRUNK | 847 | 754 | 1023 |
| FIGHT | 314 | 309 | 510 |
| HOLD-UP | 183 | 123 | 72 |
| HOMICIDE | 25 | 12 | 24 |
| INJURED PERSONS | 179 | 182 | 239 |
| JUVENILES | 1,558 | 1,975 | 2,858 |
| LARCENY | 586 | 565 | 583 |
| ROBBERY ALARM | 139 | 131 | 96 |
| PROWLER | 244 | 280 | 304 |
| SUICIDE | 48 | 33 | 22 |
| RAPE | 31 | 17 | 16 |
| SEX OFFENSE | 68 | 42 | 40 |
| SUSPICIOUS CAR/PERSON | 1,790 | 2,178 | 3,096 |
| TRAFFIC COMPLAINT | 4,526 | 4,905 | 7,710 |
| UNKNOWN TROUBLE | 4 | 0 | 19 |
| VANDALISM | 144 | 276 | 180 |
| WIRES DOWN | 52 | 39 | 77 |
| ASSIST CITIZEN | 8,857 | 9,625 | 14,381 |
| TRAFFIC SUMMONS ISSUED | 4,749 | 5,354 | 4,758 |
| OTHER | 6,000 | 5,328 | 6,436 |
| D.W.I. | 230 | 327 | 259 |
| OBSTRUCTION | 3,046 | 4,897 | 5,774 |
| AUTO FIRE | 21 | 49 | 31 |
| TOTALS | 38,656 | 41,642 | 53,151 |



(Photo courtesy of the Times-Union)

1977 Highlights

Patrol and Traffic Division

False alarms for burglaries and robberies have plagued the Patrol Division ever since alarm systems came into general usage by both businesses and residences. Besides tying up an officer's time unnecessarily, numerous false alarms contribute to laxness in procedure on the part of the responding officer. On January 1, 1977, the City of

Jacksonville initiated a Burglary and Alarm Ordinance which regulated the use of privately-owned alarm systems and forced responsibility for false alarms. A one-third reduction in burglary and alarm calls in 1977 can be directly attributed to enforcement of the ordinance through the mutual cooperation of alarm companies, owners, and police officers.

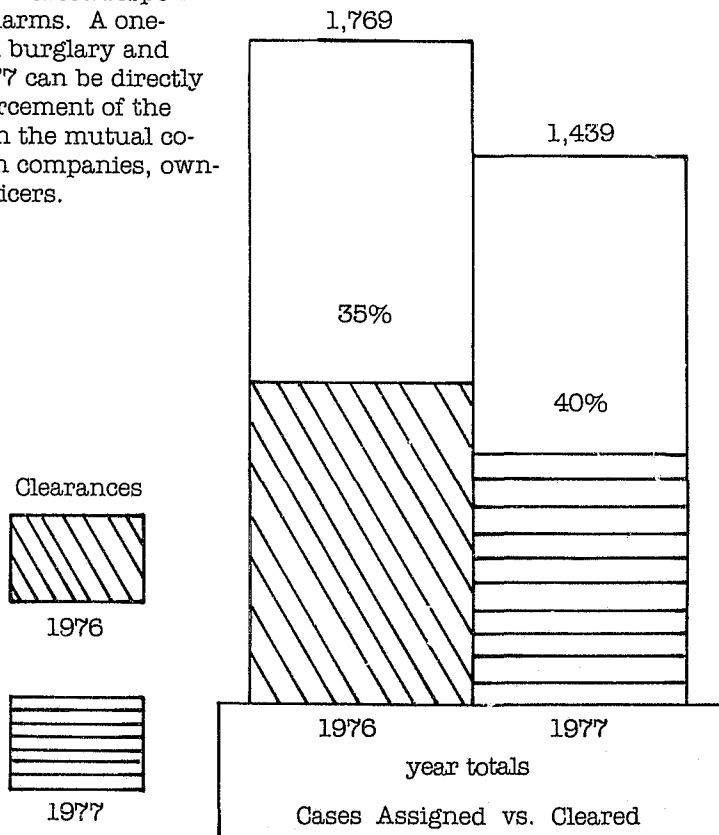
Burglary or Robbery Alarm calls

1976 - 12,618
 1977 - 8,259
 Reduction - 4,359 - 34.5%

Burglary or Robbery "False Alarm Notices" issued by Police Officers

1977 - 5,026
 Number of Locations 2,130
 Average Per Location 2.37
 Average Per Day 13.8

Robbery Cases





Police work does not always involve criminals.
 (Photo courtesy of the Times-Union)

Detective Division

1977 marked a busy, productive year for the Detective Division. Highlights for the Robbery Section include the dissolution of several robbery gangs; the most notable was a gang which had robbed several large department stores as well as two toll bridges. Two other robbers, the "Shotgun Bandit" and the "Note Bandit," were mortally wounded in separate incidents in which robbery detectives participated. The Homicide/Rape/Aggravated Assault Section also performed commendably in 1977. The "Springfield Rapist," accused of raping over fifty women in the Springfield area, was tracked down and convicted based upon the painstaking efforts of section detectives. One of the most unusual cases of 1977, investigated by the Auto Theft Section, involved the recovery of a late model truck which had been stolen after being loaded with \$35,000 worth of a very precious commodity — coffee. The General Detail Section (Burglary, Larceny, Forgery, etc.) was also busy during 1977 investigating a rash of thefts from construction sites in addition to thousands of burglaries.



PAL moving out of old facilities.

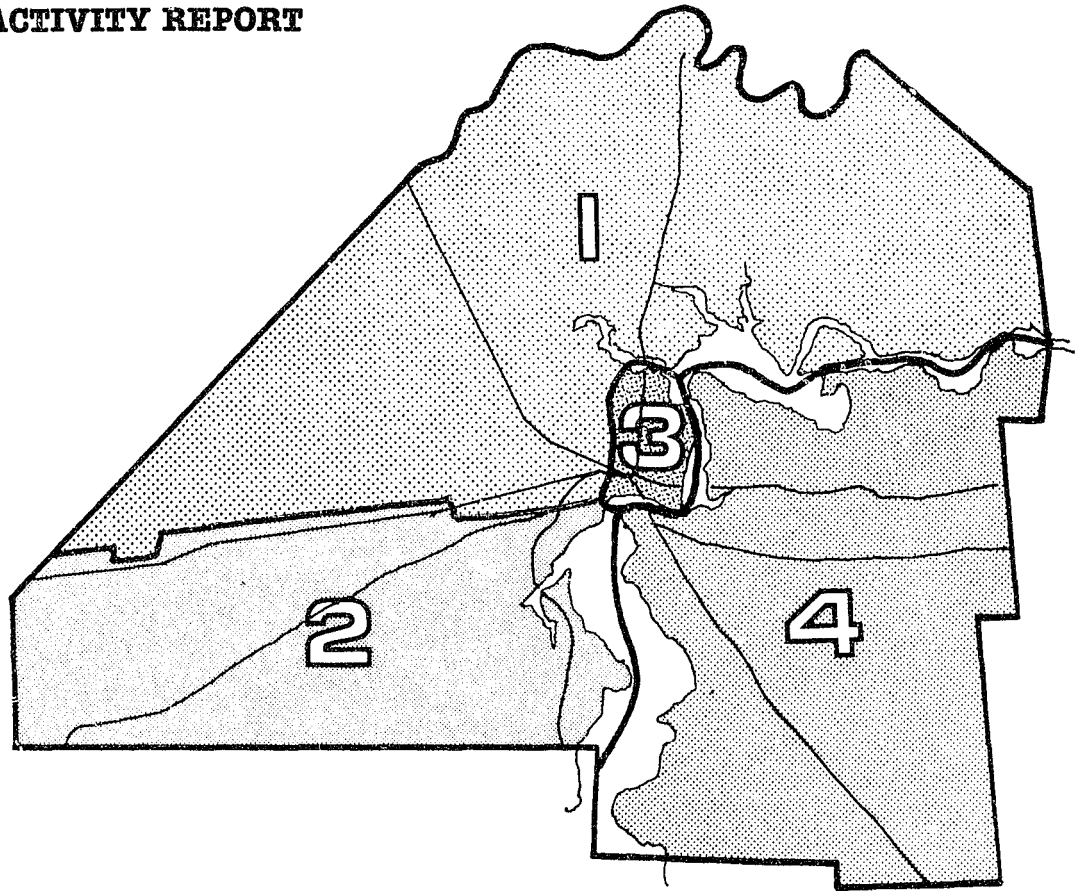
(Photo courtesy of the Jacksonville Journal)

Public Services Division

The Public Services Division is responsible for the administration and coordination of a number of programs directed at better law enforcement. The programs, which include such diverse elements as Officer Friendly, School Safety Patrol, youth and adult education, the Police Athletic League, the Police

Reserve, and five different posse groups, all share the common goal of increasing the involvement of the local citizenry in law enforcement activities. Many programs were conducted; there were thousands of individuals in attendance, and the number of hours spent by division personnel in conducting the programs ranges in the thousands.

PATROL DIVISION ACTIVITY REPORT
1975 - 1976 - 1977



| | ZONE ONE | | | ZONE TWO | | | ZONE THREE | | | ZONE FOUR | | | ALL ZONES | | |
|--|----------|--------|--------|----------|--------|--------|------------|--------|--------|-----------|--------|--------|-----------|---------|---------|
| | 1975 | 1976 | 1977 | 1975 | 1976 | 1977 | 1975 | 1976 | 1977 | 1975 | 1976 | 1977 | 1975 | 1976 | 1977 |
| TRAFFIC ACCIDENTS INVESTIGATED* | 4,590 | 3,938 | 4,137 | 5,929 | 5,348 | 5,509 | 5,859 | 5,296 | 5,245 | 8,437 | 7,211 | 8,071 | 24,815 | 21,793 | 22,962 |
| TRAFFIC CITATIONS ISSUED** | 54,371 | 61,736 | 52,448 | 31,625 | 39,004 | 38,130 | 53,613 | 59,126 | 27,093 | 44,279 | 60,163 | 49,606 | 133,846 | 220,028 | 167,277 |
| DRAGGON ARRESTS | 2,265 | 2,315 | 1,992 | 1,254 | 1,343 | 1,737 | 3,700 | 2,887 | 2,892 | 1,702 | 1,836 | 1,899 | 8,921 | 8,581 | 8,520 |
| MISDEMEANOR ARRESTS | 7,390 | 9,129 | 7,828 | 3,730 | 4,540 | 5,501 | 17,335 | 16,731 | 14,531 | 5,088 | 6,088 | 6,468 | 33,543 | 36,488 | 34,328 |
| DRAGGON VEHICLES RECOVERED | 460 | 396 | 314 | 357 | 278 | 231 | 393 | 319 | 355 | 396 | 332 | 352 | 1,606 | 1,325 | 1,252 |
| CONTACT CARDS MADE | 17,396 | 20,584 | 15,051 | 5,830 | 5,878 | 7,196 | 8,825 | 5,401 | 3,774 | 5,735 | 8,204 | 7,588 | 37,786 | 40,067 | 33,609 |
| BACK UP OR ASSISTS | 34,499 | 29,380 | 29,775 | 33,765 | 28,665 | 31,845 | 45,581 | 33,780 | 37,207 | 42,256 | 35,853 | 38,097 | 156,101 | 127,678 | 136,924 |

* COMPUTERIZED TOTALS DO NOT REFLECT PARKING LOT ACCIDENTS INVESTIGATED.

** TOTALS FOR 1975 and 1976 ARE ACTUAL PHYSICAL COUNT OR TICKETS SENT TO COURTHOUSE, ROOM 100.

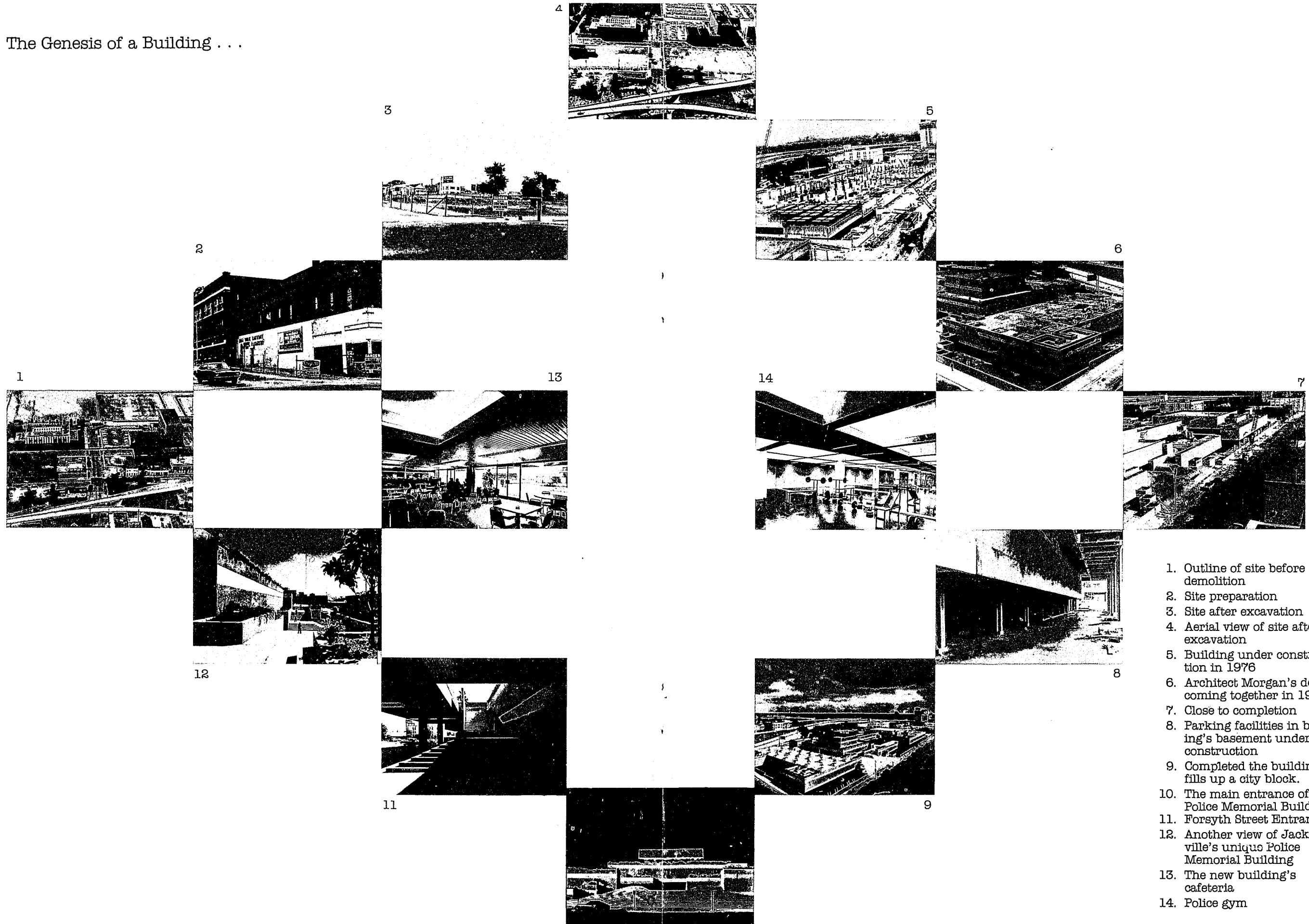


COMMUNICATIONS CENTER STATISTICS

Total Calls for Police Service by Month and Year

| MONTH | 1975 | 1976 | 1977 | 75-76 CHANGE | 76-77 CHANGE |
|-----------------|---------|---------|---------|-----------------|-----------------|
| January | 55,856 | 68,003 | 61,091 | + 22% | - 10% |
| February | 49,874 | 63,934 | 57,472 | + 28% | - 10% |
| March | 55,433 | 63,887 | 64,395 | + 15% | + .8% |
| April | 56,400 | 63,023 | 62,946 | + 12% | - .1% |
| May | 60,974 | 67,001 | 64,944 | + 10% | - 3% |
| June | 57,525 | 63,814 | 65,741 | + 11% | + 3% |
| July | 61,898 | 65,267 | 63,500 | + 5% | - 3% |
| August | 63,665 | 63,343 | 62,925 | - .5% | - .6% |
| September | 59,646 | 60,095 | 56,090 | + .8% | -6.7% |
| October | 62,068 | 60,547 | 62,599 | - 3% | +3.3% |
| November | 59,767 | 57,113 | 61,008 | - 4% | +6.8% |
| December | 61,484 | 60,630 | 62,067 | - 1% | +1.3% |
| TOTALS | 704,590 | 756,657 | 744,778 | +7.4% | -1.5% |

The Genesis of a Building . . .



1. Outline of site before demolition
2. Site preparation
3. Site after excavation
4. Aerial view of site after excavation
5. Building under construction in 1976
6. Architect Morgan's design coming together in 1978
7. Close to completion
8. Parking facilities in building's basement under construction
9. Completed the building fills up a city block.
10. The main entrance of the Police Memorial Building
11. Forsyth Street Entrance
12. Another view of Jacksonville's unique Police Memorial Building
13. The new building's cafeteria
14. Police gym



Vice Section

The Sheriff's Office Vice Section is charged with the overall mission of identifying and arresting those individuals engaged in the trafficking of narcotics and dangerous drugs, those involved in organized gambling, and those persons engaged in the sale and distribution of pornographic materials. The Vice Section is also responsible for the elimination of prostitution and the enforcement of municipal and state beverage laws.

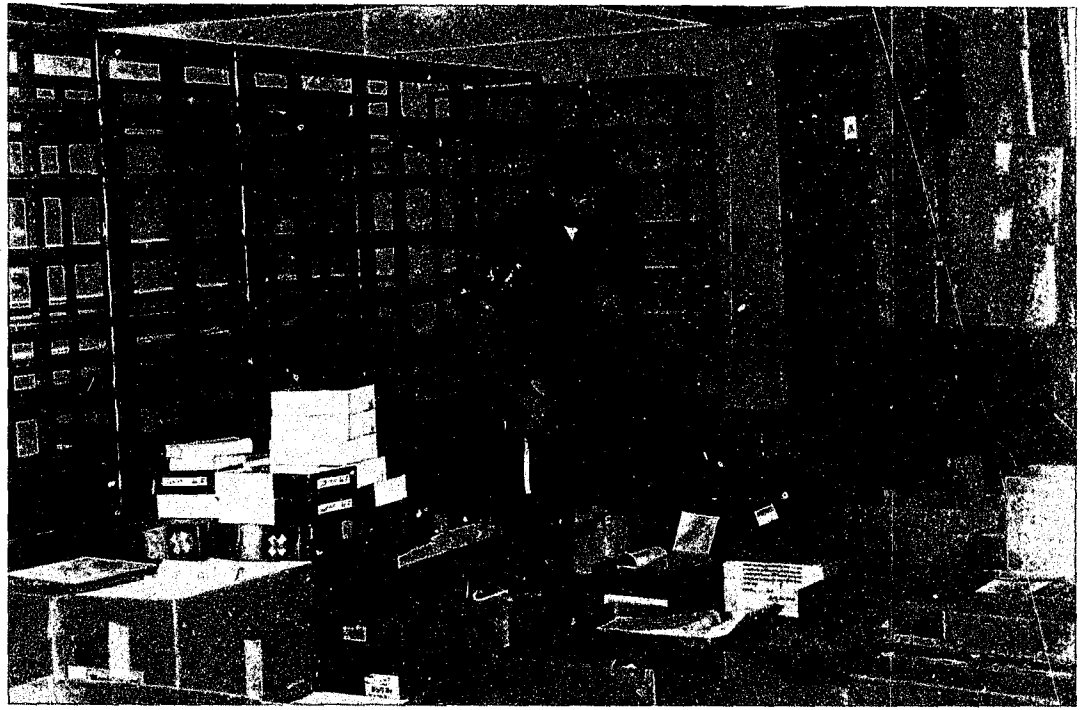
One of the high points of 1977 for the Vice Section occurred after a four-month undercover and electronic intercept investigation resulted in the felony arrests of 35 suspects in the largest and most productive interstate drug investigation ever conducted by the Jacksonville Sheriff's Office.

Intelligence Unit

One of the primary functions of the Sheriff's Office Intelligence Unit is the maintenance of approximately 40,000 files on individuals involved in criminal activity. Their purpose is that of providing necessary investigative aids to detectives and patrolmen. These files were especially useful when the Unit, with the F.B.I., entered a joint Anti-Fencing Program. A warehouse was opened under the name of C & N Distributors for the purpose of buying stolen goods. In August, when the business closed, 103 individuals were arrested, of which 100% were convicted and sentenced to an average of 6.9 years, also. \$1,225,769.05 in stolen property was recovered.

Community Relations Division

During 1977 this division was without a chief, a situation which resulted in its responsibilities being temporarily assumed by the Public Services Division. This division worked closely with the Board of Education in various school programs.



DEPARTMENT OF POLICE SERVICES

More boxes of supplies for the new Police Memorial Building.

Services Division

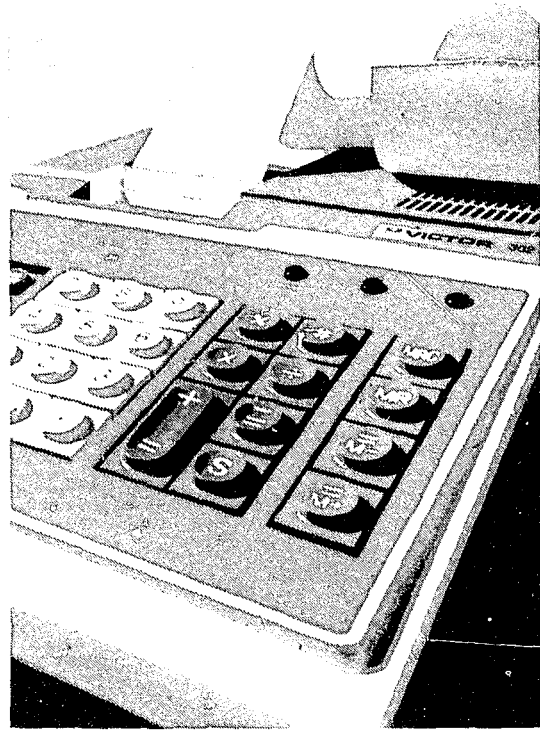
The year 1977 was highlighted by the Division's move to new quarters in the Police Memorial Building. Although the move entailed the monumental task of relocating some two million records, it was accomplished with little loss of service. Chain of Custody problems were identified and solved prior to the move of over 30,000 pieces of evidence in the Sheriff's Office charge. Because of this specific problem special handling procedures were set up whereby boxing, loading, and unloading were supervised by uniform officers.

The move to the Police Memorial Building prompted a reorganization of filing systems in all sections of the Division. New systems were implemented in the criminal history, identification, and warrants sections that made for ease of accessibility and reduced wasted motion.

Improvements to the Computer Assisted Dispatch system are in a continuous, ongoing state. In order to give the dispatcher as much information as possible, the display screen was doubled through use of two CRT (Cathode Ray Tube) terminals. This allowed the dispatcher to view up to five calls awaiting dispatching and the status of 26 calls previously dispatched at any time. To provide a back-up in the event of sudden computer system failure, a high-speed logging printer was installed to record all computer entries into the CAD system.

To meet the needs of providing uniform training to new employees, and to provide in-service training for all employees of the Communi-

cations Center and the Services Division, a full-time Training Coordinator was appointed. A training program to introduce new employees to their responsibilities was begun in September, 1977. As each group of five or more employees was hired, they were assigned to classroom training for forty hours. This program has been beneficial and will probably be expanded in the future. In-service training for regular employees was re-instituted in the fall and will continue through the next year. Basic training in Communications Center operations as well as advanced training for supervisors and senior personnel is planned for the immediate future.



BUDGET AND MANAGEMENT DIVISION

The Administrative Services Unit of the Budget and Management Division maintains attendance, payroll, and accounting records and prepares purchase requisitions for all of the supplies and services of the Sheriff's Office. The 33 million dollar operating budget of the Sheriff's Office is prepared, reviewed and administered by the Budget and Management Division.

The objective of managing the budget is to provide the community with police protection and services within available budgetary constraints. This goal can only be achieved by a constant monitoring of needs, resources, and priorities. For a second consecutive year, the Sheriff's Office was able to provide the community with the same high level of services it has come to expect within the funding level established by City Council.

The administration of the budget involves the preparation of budget transfers and personnel reclassifications. During the fiscal year, the Mayor's Budget Review Committee, acting for the Mayor, approved 192 of the 197 actions (97.5%) submitted by the Sheriff's Office. The personnel approvals included blanket exemptions from the Mayor's "no-hire" policy of all correctional officers, staff nurses, law enforcement trainees, part-time bailiffs and school crossing guards and individual exemptions for 172 full-time civil service positions including 82 police officers.

The year's highlights include the following:

1. The appropriation to the Sheriff's Office of \$375,164 in Federal Title II Countercyclical funds (Antirecessional Fiscal Assistance to State and Local Governments) to fund the salaries and employee benefits of all newly hired employees.

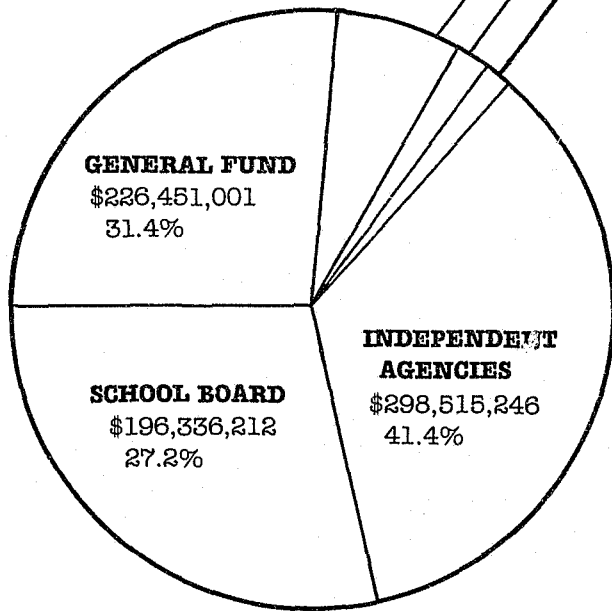
2. The transfer of \$273,535 (income on investments of bond proceeds) to the Building's Construction account to fund project expenditures on the new Police Memorial Building.

3. The transfer (without further appropriation or action) of \$299,504 (earnings on bond investments) to fund the new Police Communications Center.

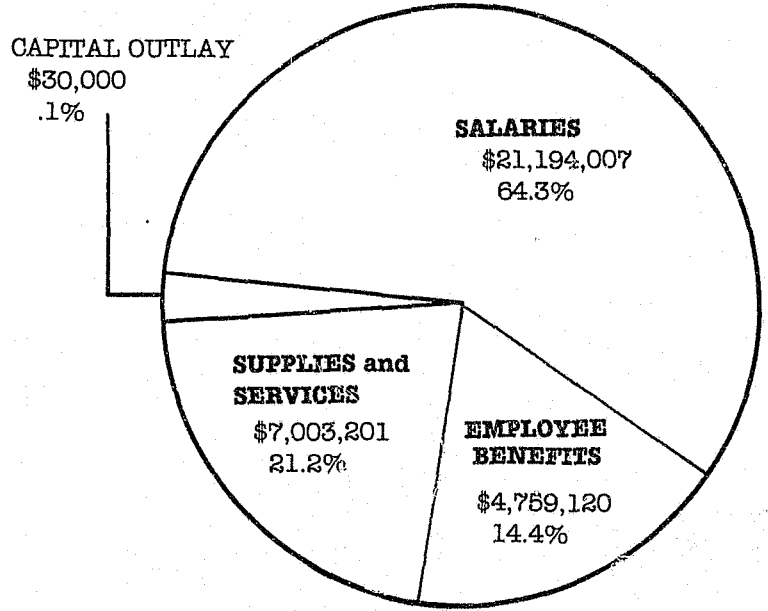
4. An increase in the number of PSEP (Public Service Employment Program) employees from 16 to 34.

1977-78 BUDGET

| | | |
|-------------------|--------------|------|
| CIVIL PROCESS | \$ 1,981,183 | .3% |
| JAIL & PRISONS | \$ 7,205,109 | 1.0% |
| POLICE ACTIVITIES | \$23,795,044 | 3.3% |



CITY OF JACKSONVILLE
\$721,302,459



OFFICE OF THE SHERIFF
\$32,981,336



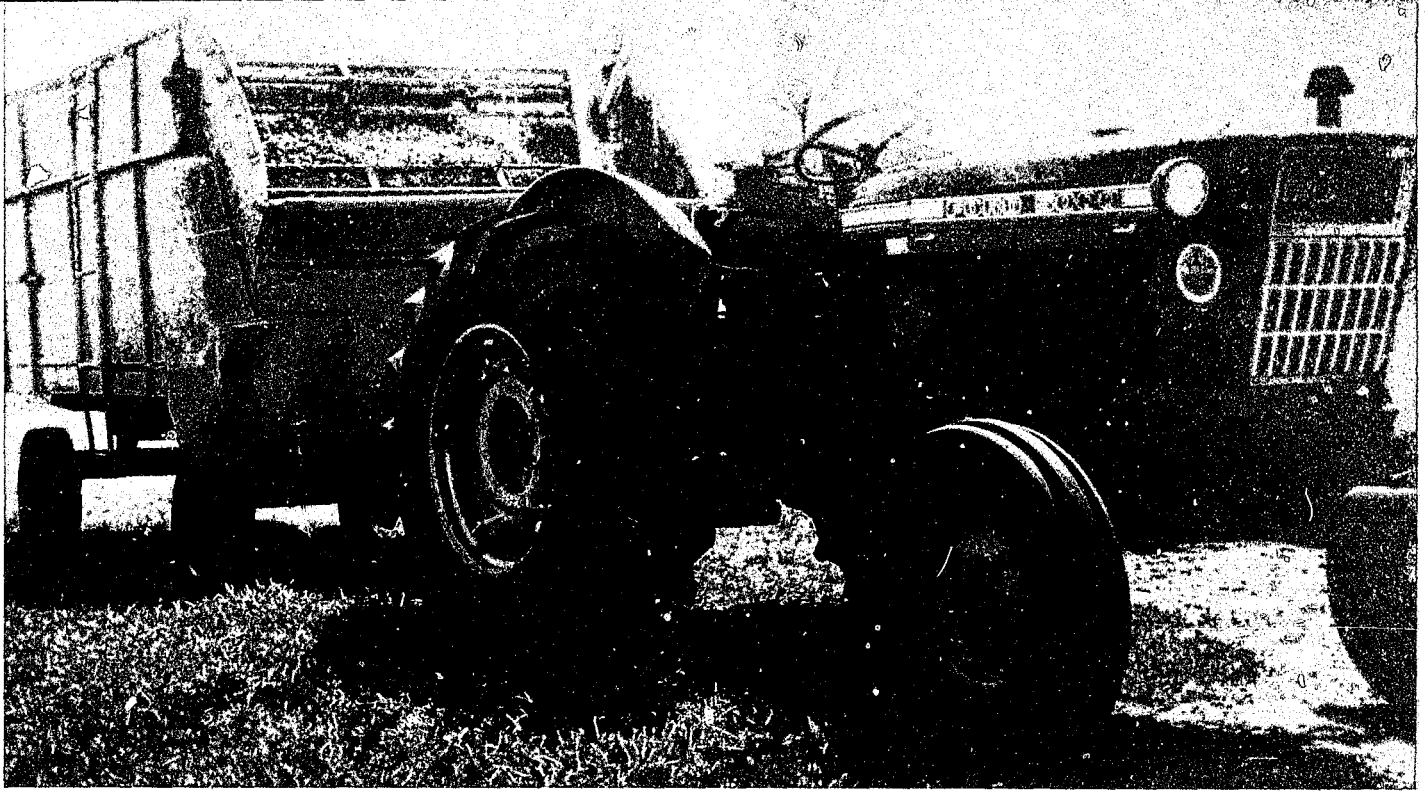
FAIRFIELD CORRECTIONAL INSTITUTION

Fairfield Correctional Institution houses minimum security trusty prisoners and is also the site of the Jacksonville Work Furlough-Victim Restitution Program. The Jacksonville Program continues to be used as a model in setting up similar programs in numerous other cities across the country.

Fairfield Correctional Institution began its sixth year of operation in 1977 with an established national reputation for success and innovation in corrections. In the past six years, almost three thou-

sand (3,000) prisoners have been on work release at Fairfield Correctional Institution. At the close of 1977, Fairfield had processed 549 Work Release participants, 289 trusties and hundreds of part-time week-end commitments. The recidivism rate for Work Furlough participants was maintained at its low 20% as compared with the 65-80% national average.

The Fairfield Correctional Institution Victim Restitution Program was improved and expanded enabling many more prisoners to repay their victims from Work Furlough earnings. The room and board charges to participants were increased to the point that this income now pays most of the cost of operating the Work Furlough Program, but still allows Work Furlough participants to support their families and keep them off the welfare rolls.



JACKSONVILLE CORRECTIONAL INSTITUTION

Farming is just one of the many enterprises of the Jacksonville Correctional Institution .

During 1977 the Jacksonville Correctional Institution received 6,131 male and 2,455 female inmates, both sentenced and non-sentenced. This produced an average daily population of 326 inmates.

The J.C.I. with the assistance of Florida Junior College has expanded the inmate programs for both males and females. For the males there is now pre-release counseling, auto mechanics, cooking, art, alcohol treatment, mental health, recreation psychology, GED, reading and writing. For the female there is GED, reading and writing, cooking, sewing, secretarial, filing clerk, alcohol treatment, mental health, pre-release counseling and recreational psychology.

The renovation of the women's jail is approximately 60% completed. This work has been done with inmate labor under the supervision of the maintenance crew. The coming years should see this project completed as bids for the remaining 40% have been released. This will give the women three new dormitories, a new clinic, six new single cells, a property and supply room, plus a receiving area. The entire building will be centrally air conditioned and heated. The old building is being completely renovated and new equipment installed in the laundry room and kitchen.

PERSONNEL DISTRIBUTION

| | Sheriff | Undersheriff | Director | Deputy Director | Chief | Captain | Lieutenant | Sergeant | Detective | Patrolman | TOTAL SWORN | Civilian | Law Enforcement Trainees | Public Employment Program | Correctional Officer V | Correctional Officer IV | Correctional Officer III | Correctional Officer | Correctional Officer Cook | Steward | Deputy Civil Officer | TOTAL NON SWORN | TOTAL |
|--------------------------------|---------|--------------|----------|-----------------|-------|---------|------------|----------|-----------|-----------|-------------|----------|--------------------------|---------------------------|------------------------|-------------------------|--------------------------|----------------------|---------------------------|---------|----------------------|-----------------|-------|
| ADMINISTRATION | 1 | 1 | | | 1 | 2 | 2 | 7 | 1 | 5 | 20 | 16 | | | | | | | | | | 16 | 36 |
| OPERATIONS | | | 1 | 1 | | 1 | 1 | 3 | 42 | 1 | | 5 | | | | | | | | | | 6 | 55 |
| Patrol and Traffic | | | | | 1 | 4 | 25 | 56 | | 562 | 648 | 10 | 5 | 2 | | | | | | | | 17 | 665 |
| Detective | | | | | | | | | | | 118 | 8 | | 2 | | | | | | | | 10 | 128 |
| Public Service | | | | | 1 | 2 | 3 | 19 | 93 | | 17 | 2 | | | | | | | | | | 3 | 20 |
| Community Relations | | | | | | | | | | 5 | 5 | | | | | | | | | | | — | 5 |
| POLICE SERVICES | | | 1 | 2 | | | 1 | 2 | | 7 | 13 | 3 | 1 | | | | 1 | | | | | 5 | 18 |
| Jail | | | | | 1 | | | | | | 1 | 17 | 3 | 3 | 1 | 6 | 19 | 189 | 7 | 1 | | 246 | 247 |
| Prison | | | | | 1 | | | | | 1 | 2 | | | | 1 | 7 | 14 | 69 | 3 | 1 | | 95 | 97 |
| Fairfield | | | | | | | | | | — | — | 9 | | 2 | | | | 14 | | | | 25 | 25 |
| Services Section | | | | | 1 | 1 | 2 | 1 | | 18 | 23 | 133 | 3 | 11 | | | | | | | | 147 | 170 |
| Administrative Services | | | | | | | | | | — | — | 12 | | | | | | | | | | 12 | 12 |
| Civil | | | | | 1 | | 3 | 1 | | 42 | 47 | 20 | | | | 1 | 1 | | | | 23 | 45 | 92 |
| TOTAL | 1 | 1 | 2 | 3 | 8 | 10 | 38 | 93 | 136 | 652 | 944 | | 12 | 20 | 2 | | | 272 | 10 | 2 | 24 | 626 | 1,570 |



(Photo courtesy of the Times-Union)

DUVAL COUNTY JAIL

During 1977 the Duval County Jail completed the booking process on 28,495 offenders. This produced an average daily population of three hundred and ninety-five (395) inmates.

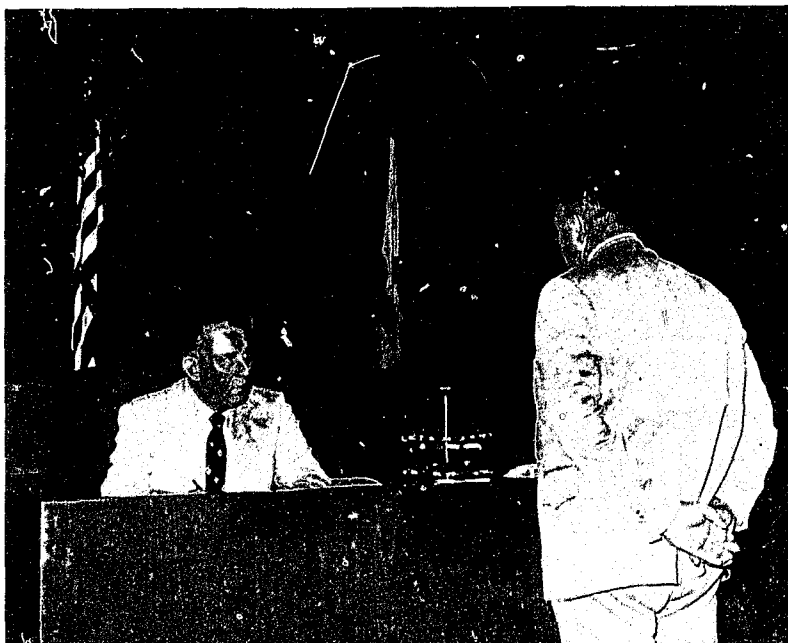
The establishment of expanded inmate programs during 1977 detailed the need for the Duval County Jail to have a programs' coordinator with the title of "Educational Coordinator." These programs not only include all educational programs but upkeep and maintenance of a general library as well as a complete law library, and also substance abuse programs.

The past year also saw the establishment of an Emergency Medical Response Plan or "Signal Seventeen." The program incorporates the use of the medical department and Correctional Officer

Emergency Medical Technicians. The desire for "full-service" coverage of the medical needs of the Duval County Jail's prisoner population has been a critical issue over the past few years. It has now been demonstrated that if an inmate needs emergency medical attention anywhere in the jail, he/she will now have prompt care delivered by trained professionals working as a team.

During the past year measures were taken to restructure the "Roof Top" recreational area of the Duval County Jail. Due to attempted escapes, it was necessary to completely enclose the facility's sides and top with chain-link fence. The completely remodeling affords prisoners a modern facility which provides for their recreational needs, yet meets the security needs of a maximum-security institution.

"Progressive Evaluation" could best summarize 1977 for the Duval County Jail. The joint effort of all employees of this division has been the development of a genuine desire to improve this division of the Office of the Sheriff, so as to establish the Duval County Jail as an example of the efficiency and progress in the realm of local corrections across the nation.



CIVIL DIVISION

The Civil Division supplies bailiffs for the Circuit and County Courts.

Although the Civil Division did not move into the new Police Memorial Building, 1977 was, nevertheless, the year of the big move for this division. The division was moved into new offices on the fifth floor of the Courthouse. The work area was increased, giving more and better working space for each employee. This move in itself increased the morale of employees and put the division back together again.

There were no major changes within the Civil Division during 1977 that affected the service of process. However, this unit continued to show a decrease in papers served and revenue received as was noted in the previous year (59,633 in 1977 as compared to 62,110 in 1976). Probable cause or reason for this would be the number of "Private Process Servers" being retained by the various attorney or client firms; and by more processes being served by certified mail through the Clerk's Office.

One area of service, that of execution income (enforceable writ section) did show an increase of service and revenue, because this particular type of service can only be handled by the Sheriff's Office (\$15,982.00 in 1977 as compared to \$14,704.00 in 1976). The Accounting Section also showed an increase in revenue handled. It received and disbursed \$1,446,749.14 into the various accounts of our city government, some of this (\$254,009.00 Civil Income and \$15,982.00 Execution Income) went into the city general revenue (operating) account.



POLICE LEGAL ADVISOR

During 1977 the Police Legal Advisor continued to coordinate, with the cooperation of the State Attorney's Office, a twenty-four hour a day "on-call" system of legal assistance to members of the Jacksonville Sheriff's Office. The Legal Advisor (who is an Assistant State Attorney) as well as other Assistant State Attorneys instructed police recruit, in-service, career development, and correctional officer train-

ing programs at the Northeast Florida Criminal Justice Training and Education Center.

This past year the Legal Unit of the Sheriff's Office was able to greatly expand its library through the acquisition of complete sets of the Southern Reporter, 2nd Series (Florida Cases) and the Florida Statutes Annotated.



UNITED STATES DEPARTMENT OF JUSTICE
FEDERAL BUREAU OF INVESTIGATION
WASHINGTON, D.C. 20535

March 17, 1977

Mr. Dale G. Carson
Sheriff
Consolidated City of Jacksonville
Post Office Box 2070
Jacksonville, Florida 32202

Dear Dale:

It will be a real pleasure for me to dedicate your new Police Memorial Building on April 6th. The eleven o'clock time you discussed with Art Nehrbaas will be fine. You can contact me here regarding any further details or continue to work with Mr. Nehrbaas who will, of course, contact me immediately.

I look forward to seeing you on the 6th.

Sincerely yours,

Clarence M. Kelley
Clarence M. Kelley
Director



ARREST ANALYSIS 1977

| OFFENSE | SEX | UNDER 18 | 18 TO 24 | 25 TO 29 | 30 TO 34 | 35 TO 39 | 40 TO 44 | 45 TO 49 | 50 TO 54 | 55 TO 59 | 60 TO 64 | 65 & OVER | TOTAL | WHITE | NEGRO | AMERICAN INDIAN | ORIENTAL | OTHER |
|--|-----|-----------|----------|----------|----------|----------|----------|----------|----------|----------|----------|-----------|--------|--------|-------|-----------------|----------|-------|
| | | 1A-MURDER | M | 7 | 29 | 9 | 7 | 2 | - | 3 | 2 | 2 | 3 | 1 | 65 | 23 | 42 | |
| | F | 4 | 3 | 2 | 2 | 2 | 1 | - | 1 | - | 1 | - | 16 | 7 | 9 | | | |
| 1B-MANSLAUGHTER | M | - | 3 | 2 | 2 | - | - | - | - | 1 | - | - | 8 | 5 | 3 | | | |
| | F | - | - | - | - | 1 | - | - | - | - | - | - | 1 | - | 1 | | | |
| 2-FORCIBLE RAPE | M | 25 | 37 | 13 | 7 | 1 | 4 | 3 | - | - | 2 | 1 | 94 | 33 | 61 | | | |
| | F | - | - | - | - | - | - | - | - | - | - | - | - | - | - | | | |
| 3-ROBBERY | M | 90 | 222 | 81 | 35 | 12 | 4 | 2 | 2 | 1 | 1 | - | 430 | 178 | 252 | | | |
| | F | 5 | 21 | 9 | 3 | - | - | - | - | - | - | - | 38 | 17 | 21 | | | |
| 4-AGGRAVATED ASSAULT | M | 174 | 261 | 121 | 104 | 59 | 54 | 42 | 29 | 24 | 15 | 12 | 895 | 511 | 383 | | | 1 |
| | F | 47 | 54 | 23 | 23 | 18 | 17 | 15 | 6 | 2 | 1 | 2 | 208 | 79 | 129 | | | |
| 5-BREAKING AND ENTERING | M | 962 | 589 | 142 | 71 | 41 | 22 | 15 | 18 | 8 | 2 | 2 | 1,872 | 1,171 | 701 | | | |
| | F | 69 | 25 | 9 | 7 | 1 | 1 | - | 1 | 1 | - | - | 114 | 89 | 25 | | | |
| 6-LARCENY | M | 1,350 | 668 | 324 | 163 | 124 | 101 | 71 | 79 | 45 | 27 | 24 | 3,099 | 1,894 | 1,497 | 2 | 1 | 5 |
| | F | 563 | 435 | 139 | 79 | 57 | 52 | 37 | 31 | 16 | 14 | 12 | 1,435 | 855 | 577 | | | 4 |
| 7-AUTO THEFT | M | 140 | 50 | 11 | 4 | 6 | 2 | 2 | 2 | 1 | - | - | 218 | 148 | 70 | | | |
| | F | 12 | 6 | 2 | - | 1 | - | - | - | - | - | - | 21 | 17 | 4 | | | |
| 8-OTHER ASSAULTS NOT AGGRAVATED | M | 172 | 99 | 45 | 32 | 19 | 12 | 13 | 7 | 6 | 4 | 1 | 411 | 219 | 191 | 1 | | |
| | F | 55 | 13 | 7 | 2 | 4 | 4 | - | 2 | 1 | - | - | 89 | 50 | 39 | | | |
| 9-ARSON | M | 12 | 9 | 3 | 4 | 3 | 4 | - | 2 | - | - | - | 37 | 29 | 8 | | | |
| | F | 3 | 1 | 1 | - | 1 | - | 1 | - | 1 | - | - | 8 | 5 | 3 | | | |
| 10-FORGERY AND COUNTERFEITING | M | 9 | 53 | 21 | 13 | 8 | 2 | 1 | 2 | 1 | - | - | 119 | 92 | 27 | | | |
| | F | 11 | 22 | 14 | 2 | 1 | 1 | 1 | - | - | - | - | 54 | 25 | 28 | | | |
| 11A-FRAUD | M | 15 | 21 | 20 | 19 | 12 | 15 | 3 | 10 | 6 | 3 | 1 | 125 | 91 | 34 | | | |
| | F | 1 | 12 | 7 | 8 | 5 | 6 | 1 | 2 | 1 | - | 1 | 44 | 19 | 25 | | | |
| 11B-WORTHLESS CHECKS | M | 1 | 92 | 111 | 85 | 49 | 43 | 15 | 19 | 8 | 3 | 1 | 428 | 274 | 154 | | | |
| | F | - | 117 | 97 | 64 | 27 | 15 | 10 | 5 | 1 | 1 | - | 338 | 179 | 158 | | | 1 |
| 12-EMBEZZLEMENT | M | - | - | - | - | 1 | - | - | - | - | - | - | 1 | 1 | - | | | |
| | F | - | - | - | - | - | - | - | - | - | - | - | - | - | - | | | |
| 13-STOLEN PROPERTY BUY, RECEIVE, POSSESSION | M | 144 | 157 | 45 | 35 | 11 | 17 | 12 | 8 | 6 | 1 | 2 | 441 | 312 | 129 | | | |
| | F | 20 | 25 | 14 | 4 | 2 | 1 | - | 2 | 1 | - | - | 70 | 45 | 23 | | | 1 |
| 14-VANDALISM | M | 227 | 19 | 9 | 5 | 2 | 2 | - | 2 | 1 | - | - | 317 | 250 | 67 | | | |
| | F | 14 | - | 1 | - | 1 | - | - | - | - | - | - | 16 | 12 | 4 | | | |
| 15-WEAPONS POSSESSING, ETC. | M | 55 | 173 | 85 | 57 | 40 | 25 | 33 | 15 | 7 | 12 | 5 | 521 | 251 | 260 | | | |
| | F | 12 | 27 | 10 | 4 | 2 | 5 | - | - | 1 | 1 | - | 52 | 25 | 26 | | | 1 |
| 16-PROSTITUTION AND COMMERCIALIZED VICE | M | 1 | 21 | 11 | 5 | 4 | 3 | 2 | 1 | 4 | - | - | 52 | 27 | 25 | | | |
| | F | 5 | 54 | 22 | 6 | 4 | 2 | 2 | 1 | - | - | - | 127 | 25 | 99 | | | |
| 17-SEX OFFENSES | M | 43 | 111 | 71 | 57 | 59 | 50 | 39 | 35 | 25 | 15 | 10 | 517 | 371 | 145 | | | |
| | F | 5 | 45 | 24 | 2 | 1 | 1 | - | 1 | - | - | 1 | 81 | 55 | 13 | | | |
| 18S-NARCOTIC SALE | M | 15 | 53 | 25 | 8 | 3 | 3 | 1 | - | - | - | - | 109 | 75 | 34 | | | |
| | F | 2 | 11 | 4 | 5 | 2 | 3 | - | - | - | - | - | 27 | 13 | 14 | | | |
| 18P-NARCOTIC POSSESSION | M | 455 | 1,035 | 255 | 107 | 32 | 14 | 15 | 8 | - | 2 | - | 1,835 | 1,452 | 475 | | | |
| | F | 90 | 153 | 40 | 20 | 2 | 3 | 2 | 2 | - | 1 | - | 313 | 245 | 65 | | | |
| 19-GAMBLING | M | 5 | 30 | 23 | 15 | 15 | 12 | 12 | 25 | 9 | 11 | 5 | 170 | 43 | 127 | | | |
| | F | - | 2 | 2 | 5 | 5 | 3 | 4 | 1 | 2 | - | - | 24 | 4 | 20 | | | |
| 20-OFFENSES AGAINST THE FAMILY AND CHILDREN | M | - | 24 | 32 | 24 | 15 | 10 | 5 | 6 | 2 | - | - | 121 | 59 | 62 | | | |
| | F | 11 | 15 | 4 | 2 | 3 | 1 | - | - | - | - | - | 39 | 23 | 15 | | | |
| 21-DRIVING UNDER THE INFLUENCE | M | 77 | 1,350 | 754 | 577 | 473 | 417 | 473 | 337 | 271 | 130 | 57 | 4,955 | 3,952 | 990 | | | 1 3 |
| | F | 10 | 155 | 51 | 75 | 59 | 55 | 70 | 43 | 31 | 12 | 11 | 515 | 335 | 80 | | | |
| 22-LIQUOR LAWS | M | 55 | 27 | 15 | 10 | 11 | 5 | 5 | 5 | 3 | 1 | 1 | 174 | 107 | 57 | | | |
| | F | 29 | 3 | - | - | 4 | - | 3 | 3 | 2 | - | - | 45 | 32 | 13 | | | |
| 23-DRUNKENNESS | M | 55 | 521 | 294 | 234 | 195 | 225 | 155 | 155 | 90 | 57 | 50 | 2,202 | 1,507 | 594 | | | 1 |
| | F | 30 | 52 | 50 | 35 | 42 | 30 | 35 | 25 | 22 | 5 | 2 | 354 | 271 | 92 | 1 | | |
| 24-DISORDERLY CONDUCT DISTURBING THE PEACE | M | 50 | 35 | 15 | 14 | 5 | 2 | 2 | 1 | - | 1 | 2 | 134 | 77 | 57 | | | |
| | F | 15 | 11 | 4 | 5 | 1 | 1 | 3 | - | 1 | - | - | 42 | 15 | 24 | | | |
| 25-VAGRANCY | M | - | 5 | 5 | 5 | 5 | 4 | 5 | 3 | 1 | 4 | 2 | 44 | 23 | 21 | | | |
| | F | - | - | 1 | - | 1 | 1 | 2 | - | - | - | - | 5 | 2 | 3 | | | |
| 26-ALL OTHERS | M | 741 | 1,235 | 554 | 270 | 231 | 155 | 133 | 101 | 70 | 40 | 30 | 3,551 | 2,175 | 1,414 | | | 4 |
| | F | 215 | 233 | 114 | 55 | 47 | 27 | 25 | 11 | 11 | 5 | 7 | 755 | 471 | 293 | | | 1 |
| CURFEW AND LOITERING LAWS | M | 55 | - | - | - | - | - | - | - | - | - | - | 55 | 55 | 19 | | | |
| | F | 15 | - | - | - | - | - | - | - | - | - | - | 15 | 15 | - | | | |
| RUNAWAYS | M | 179 | - | - | - | - | - | - | - | - | - | - | 179 | 127 | 52 | | | |
| | F | 232 | - | - | - | - | - | - | - | - | - | - | 232 | 193 | 39 | | | |
| TOTAL MALE | | 5,250 | | | | | | | | | | | 23,353 | 15,371 | 7,953 | 3 | 2 | 14 |
| TOTAL FEMALE | | 1,480 | | | | | | | | | | | 5,210 | 3,345 | 1,853 | 1 | - | 5 |
| GRAND TOTAL | | 6,740 | | | | | | | | | | | 28,563 | 18,719 | 9,816 | 4 | 2 | 22 |



INDEX CRIMES

| | 1976 | 1977 | % Change | 1976 Cases Cleared / % | 1977 Cases Cleared / % | % Change |
|------------------------------|--------|--------|-------------|---------------------------|---------------------------|-------------|
| Murder | 90 | 77 | - 14.4 | 74 / 82.2 | 53 / 68.8 | - 13.4 |
| Rape | 273 | 300 | + 9.9 | 173 / 63.4 | 177 / 59.0 | - 4.4 |
| Robbery | 1,565 | 1,466 | - 6.3 | 505 / 32.3 | 553 / 37.7 | + 5.5 |
| Assaults | 2,515 | 2,551 | - 7.3 | 1,707 / 67.9 | 1,584 / 67.9 | - |
| Breaking and Entering | 11,117 | 9,962 | - 10.4 | 3,137 / 28.2 | 2,806 / 28.2 | - |
| Larceny | 23,765 | 20,190 | - 11.3 | 4,568 / 20.1 | 4,387 / 21.7 | + 1.7 |
| Auto Theft | 1,867 | 1,692 | - 9.4 | 515 / 27.6 | 518 / 30.6 | + 3.0 |
| GRAND TOTAL | 40,192 | 36,018 | - 10.4 | 10,679 / 26.6 | 10,078 / 28.0 | + 1.4 |

**Prepared by the Planning and Research Unit,
Office of the Sheriff,
and the Information Services Division
City of Jacksonville**



SECRET

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