

PROGRAM ANNOUNCEMENT

*Juvenile Justice and Delinquency
Prevention Act of 1974*

February 1, 1978



Missouri Council on Criminal Justice
DEPARTMENT OF PUBLIC SAFETY

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SUMMARY

Purpose:

The purpose of this Announcement is to inform interested organizations and agencies of the availability of funds for certain juvenile related projects.

Funding Source:

Juvenile Justice and Delinquency Prevention Act of 1974.
(Public Law 93-415)

Amount of Funds Available:

Approximately 1.5 million dollars.

Periods of Grants:

Grants may be awarded for periods not to exceed one year. Additional funding may be considered; however, awards will be made annually on a competitive basis.

Eligible Applicants:

Public agencies or private agencies. (See eligibility requirements contained in each program description.)

Eligible Project Descriptions:

1. Deinstitutionalization of status offenders.
2. Segregation of adult and juvenile offenders.
3. Prevention Planning programs.
4. Community based approaches to the deinstitutionalization of status offenders.
5. Program monitoring.
6. Planning and administration.

Proposal Submission Process:

1. Read Program Announcement
2. Prepare a brief proposal.
3. Submit 35 copies of proposal to MCCJ and 2 copies to the appropriate MCCJ Regional Office.

Application Process:

(To be submitted upon request of MCCJ staff)

1. Complete grant application on standard MCCJ application forms (MCCJ 200-209)
2. Submit 1 original and 5 copies to MCCJ and 2 copies to the appropriate MCCJ Regional Office.

Deadline for Submitting Applications:

March 31, 1978

Award Notices:

Projects may begin immediately upon receipt of formal grant award notice.

Matching Funds:

Cash match is required. Program descriptions regarding construction/renovation of detention facilities require 50/50 match. Others require 70% Federal, 30% Non-Federal or 90% Federal, 10% Non-Federal. Review each program description for the percentage of required match.

Mail Application To:

Missouri Council on Criminal Justice
621 East Capitol - P. O. Box 1041
Jefferson City, Missouri 65101
ATTN: Jerry Wolfskill

For Further Information Contact:

Jerry Wolfskill
Missouri Council on Criminal Justice
(314) 751-3432

STRATEGIES FOR ACHIEVING COMPLIANCE

The Missouri Council on Criminal Justice has adopted five major goals to address the requirements of the J.J.D.P.A. of 1974.

Goal #1: To adequately segregate adult and juvenile offenders to prevent regular contact between them.

Objectives:

1. To encourage juvenile courts to come into compliance with existing detention statutes.
2. To encourage position statements from professional organizations supporting improved detention facilities and practices.
3. To continue monitoring efforts to assure compliance in the segregation of adults and juvenile offenders.
4. To encourage the availability of state subsidy to assist in the construction, renovation, and operation of juvenile detention facilities.
5. To provide for the development of regional detention facilities.
6. To provide technical assistance and coordination to local circuits in developing detention alternatives.
7. To establish minimum detention standards for youth including detention facilities and jails.
8. To develop cooperative agreements for the utilization of existing adequate detention facilities on a per diem basis.

Goal #2: To substantially reduce the number of status offenders committed to juvenile detention facilities and the Missouri Division of Youth Services.

To eliminate the placement of status offenders in correctional institutions operated by the Missouri Division of Youth Services.

Objectives:

1. To encourage the development of alternative programs which would prevent the commitment of both status offenders and juvenile offenders to detention facilities. Alternative program examples include:
 - a. Home detention or release recognizance programs.

- b. Runaway homes, group homes
 - c. Shelter care, foster care
 - d. Family counseling services
 - e. Crisis services, training to provide crisis services
 - f. Private residential treatment centers
 - g. Purchase of services (any of the preceding services)
2. To encourage changes in juvenile court policies affecting procedures used in the handling of status offenders. Program examples include:
 - a. Policies prohibiting the detention of all status offenders.
 - b. Policies prohibiting the commitment of status offenders to Missouri Division of Youth Services.
 - c. Flexible procedures based on individual needs and circumstances of runaways.
 3. To encourage the development of citizen education programs.
 - a. To provide information to the public regarding the need for alternative services and programs.
 - b. To develop community awareness regarding the availability and procedures to utilize non-court resources to solve problems.
 4. To provide technical assistance to communities in the development and implementation of alternatives to detention programs and changes in court policy.
 - a. To provide professional consultation services to community agencies for the achievement of the above goal.
 5. To develop adequate funding resources to insure the continued operation of alternatives to detention programs and alternatives to state correctional programs.
 - a. To establish a stable funding base at both the state and local level.
 - b. To maximize the utilization of all available funding resources, (i.e., federal funds, private contributions, foundation grants, etc.)
 6. To promote the development of legislation and regulations which would improve the availability of alternatives to detention resources, federal/state/local cooperation in providing financial assistance, and monitoring compliance with the prohibition of the detention of status offenders and state correctional programs. Examples of possible legislation might include:

- a. To statutorily mandate the development of alternatives to detention resources combined with adequate funding provisions.
- b. To define and limit the conditions by which status offenders may be detained.
- c. To prohibit the placement of status offenders in jails.

Goal #3: To prevent, to the maximum extent possible, the entry and progression of status offenders through the juvenile justice system.

Objectives:

- 1. To provide Division of Youth Services staff assistance to the 14 regional prevention citizen committees.
- 2. To encourage the development of projects designed to improve and strengthen family relationships (i.e., crisis intervention, individual counseling, family counseling, family life or parent education, etc.).
- 3. To encourage the development of projects designed to improve the educational achievement levels or to resolve individual or institutional problems for the purpose of facilitating the satisfactory adjustment of status offenders into educational programs, (i.e., counseling, pupil personnel services, contractual services, child advocacy programs, G.E.D. programs, participation in alternative education programs, etc.).
- 4. Programs designed to provide vocational training or to secure employment for status offenders to provide sufficient services to successfully integrate them into the work world. Programs designed to improve the community adjustment of status offenders, (i.e. volunteer programs, community-youth involvement opportunities, meaningful community service program, etc.).
- 5. To strengthen the juvenile court intake process as it relates to status offenders upon entering the court process and through the creation of a greater awareness of the service needs and community resources available to provide those services.

Goal #4: To meet Federal compliance of separation of juvenile offenders from adult offenders in detention facilities throughout the state.

Goal #5: To provide assistance for juvenile courts, public and private agencies and regional councils in carrying out the requirements of the JJDP Act.

To provide funds for the operation of the Juvenile Justice Committee and subcommittees.

APPROVED PROGRAM DESCRIPTIONS
FOR
JUVENILE JUSTICE & DELINQUENCY PREVENTION
ACT FUNDS

GOALS AND PROGRAM DESCRIPTIONS

The following goals, program descriptions, and funding allocations have been adopted by the Juvenile Justice Committee and Subcommittee for fiscal year 1978. Applicants should be prepared to address one of the high priority goals as contained in the program descriptions which follow.

PROGRAM #1

Title: Segregation of Adult and Juvenile Offenders

Objectives:

1. To provide separate living, dining, recreation, vocational and educational facilities to avoid contact between juveniles and incarcerated adults.
2. To assist local units of government in achieving the separation of adult and juvenile offender requirements contained in RSMo. Section 211.331 and 211.341.
3. To reduce the number of youth detained in detention facilities which do not provide proper segregation of adult and juvenile offenders.

Justification:

At the present time, approximately 82% of all juveniles detained in Missouri are reported to be completely segregated from adult offenders. Missouri statutes require that counties of the first and second class provide separate facilities for adult and juvenile offenders. All of the first class counties currently have adequate segregated facilities; however, not all second class counties have met this statutory requirement. In addition, there are approximately 13 counties who will become second class counties within the next five years who will also be required to provide separate facilities. Due to the typically heavy caseload and detentions occurring in second class counties, it is felt that the percentage of detained juveniles in segregated facilities could be greatly increased by financially assisting counties in providing this resource.

Eligible Applicants:

Any judicial circuit, county or group of counties may apply for assistance under this program. Top priority will be given to applications from second class counties or counties soon to become second class counties which currently do not have adequate detention facilities which provide for the separation of adult and juvenile offenders.

Second priority will be given to applications from combinations of counties which will provide detention resources on a regional basis.

Proposal Requirements:

- a. A brief 3-5 page summary proposal is requested for staff review and funding recommendation. Summary shall include basic budget outlining the expected costs.
- b. After review, if recommended for funding, a formal application will be requested.
- c. Submission of 35 copies to MCCJ and 2 copies to the appropriate MCCJ Regional Office.

Application Requirements:

Application for funds should be submitted on the MCCJ Form 200.

Submission of 1 original and 5 copies to MCCJ and 2 copies to the appropriate MCCJ Regional Office is required.

Applications should fully describe:

- a. Detention procedures and policies of the affected juvenile courts in achieving compliance with the Missouri Supreme Court Rules for Juvenile Court Procedures in the detention of youth, including provisions for the appointment of council;
- b. Procedures and/or assurances that the court will establish minimum standards for the proper operation of the detention facility, including health, sanitation and 24 hour supervision; and
- c. The detention program to be employed in regard to education and recreation needs.

Special Conditions:

- a. The architectural plans for construction and/or renovation must be reviewed by the National Clearinghouse of Criminal Justice Architecture, Champaign-Urbana, Illinois. If the plans have not been reviewed within 30 days of submission, this condition shall be considered waived.
- b. The applicant must provide adequate assurances that the proposed facility will not exceed a capacity of 20 youths.
- c. The applicant is required to participate in state monitoring efforts.

Recommended Funding Allocation:

The Committee recommends that a total of \$375,000 be allocated to this program. The federally required match for construction is a minimum of 50 percent.

The Juvenile Justice and Delinquency Prevention Act requires that 75% of a state's total allocation must be expended for "advanced technique" and therefore, only 25% may be used for this purpose. The proposed level of \$375,000 represents the maximum amount that can be expended for construction.

Special Note

LEAA defines "construction" as the "acquisition, remodeling, and alteration of existing buildings". Applicants considering projects submissions which conflict with this definition should contact MCCJ to discuss their proposal.

Utilization of JJDP Funds for construction is limited to innovative community-based facilities with less than 20 persons.

PROGRAM #2

Title: Program and Staff Assistance for New Detention Facilities or Programs

Objectives:

1. To provide financial assistance to local communities for the purpose of providing adequate staff for the operation of detention facilities.
2. To provide funds for supplemental programs or services designed to improve the quality of services provided to youth.
3. To provide for both the pre-service and in-service training of detention staff.

Justification:

The Committee recognizes the importance of providing sufficient, well-trained manpower in conjunction with a well-conceived treatment program in starting a juvenile detention center. It was felt that local communities may possibly be financially unable to initially provide both matching funds for construction and total responsibility for operations on an immediate basis. Therefore, it was recommended that financial assistance be provided for this purpose.

Eligible Applicants:

Any juvenile court, county or group of counties may apply for assistance under this program. Top priority will be given to applications from agencies who receive funding under Program #1. Consideration will also be given to applications for staffing or program assistance for new detention facilities established from other source of funds.

Proposal Requirements:

- a. A brief 3-5 page summary proposal is requested for staff review and funding recommendation. Summary shall include a basic budget outlining the expected costs.
- b. After review, if recommended for funding, a formal application will be requested.
- c. Submission of 35 copies to MCCJ and 2 copies to the appropriate MCCJ Regional Office.

Application Requirements:

Applications must be submitted on MCCJ Form 200. Special attention should be given to the preparation of a detailed narrative fully describing the detention program to be employed.

Priority will be given to projects which attempt to utilize, where possible, the ability of JJDPA funds to match other federal funds to maximize the impact of monies provided by this program.

Submission of 1 original and 5 copies to MCCJ and 2 copies to the appropriate MCCJ Regional Office is required.

Special Conditions:

All projects funded under this program shall be for an initial period of one year. Projects may be reconsidered for funding beyond the period of one year; however, they will enter original competition with other projects submitted. In no instance shall a project be funded for a period longer than the standard MCCJ Grantee Assumption of Costs formula. Sub-grantee is required to participate in state monitoring efforts.

Recommended Funding Allocation:

The Committee recommends that \$100,000 be allocated for this purpose. The Committee further recommends that the matching ratio for this program description be established at a maximum of 70% federal contribution.

PROGRAM #3

Title: Community Based Approaches to the Deinstitutionalization of Status Offenders

Objectives:

1. To provide financial assistance to local communities for the development of alternatives to institutionalization of status offenders through both pre-adjudicated and post-adjudicated programs.
2. To provide sufficient flexibility to permit the development of programs designed to meet the special needs of a community.
3. To reduce the number of commitments to both detention facilities and to the Missouri Division of Youth Services.

Justification:

The primary thrust of Section 223(a)(12) is to remove status offenders from detention facilities and public delinquency institutions. The committee felt that this could best be accomplished by programs functioning at both the Juvenile Court level and within the community, thus, allowing private agencies to participate in programs.

Numerous program ideas were advanced as alternatives to institutionalization. Some of the programs recommended included alternative residential or shelter care programs, specialized intensive supervision caseloads for status offenders, diversion programs, specialized intake units, purchase of services, etc.

Eligible Applicants:

Any juvenile court, public or private agency may apply for funds made available under this program. It is recommended that private agencies submit proposals to their local juvenile court, local Division of Youth Services Regional Citizen's Prevention Committee and appropriate Regional Missouri Council on Criminal Justice Office for review and obtain letter of position.

Proposal Requirements:

- a. A brief 3-5 page summary proposal is requested for staff review and funding recommendation. Summary shall include a basic budget outlining the expected costs.
- b. After review, if recommended for funding, a formal application will be requested.
- c. Submission of 35 copies to MCCJ and 2 copies to the appropriate MCCJ Regional Office.

Application Requirements:

All applications shall be on MCCJ Form 200.

Submission of 1 original and 5 copies to MCCJ and 2 copies to the appropriate MCCJ Regional Office is required.

The narrative should clearly define the target population to be addressed and the relationship of the proposed program to the reduction of the deinstitutionalization of status offenders.

Priority will be given to applications which contain assurances from appropriate officials that a "good faith" effort will be made to reduce commitments of status offenders to both detention and DYS by at least 75%.

Priority will also be given to projects which attempt to utilize, where possible, the ability of JJDP funds to match other federal funds to maximize the impact of monies provided by this program.

Special Conditions:

All projects funded under this program shall be for an initial period of one year. Projects may be recommended for funding beyond the period of one year; however, they will enter original competition with other projects submitted. In no instance shall a project be funded for a period longer than the standard MCCJ Grantee Assumption of Costs formula.

Sub-grantee is required to participate in state monitoring efforts.

Recommended Funding Allocation:

The Committee recommends that \$675,000 be allocated for this purpose. The Committee further recommends that the matching ratio for this program description be established at a maximum of 90% federal participation.

PROGRAM #4

Title: Prevention Programs

Justification:

The Committee endorses the involvement of citizens in the planning and implementation of programs to accomplish the primary purposes of the JJDP. The Regional Delinquency Prevention Citizen Committees form the nucleus from which broad based involvement can occur. Although not specifically limited to programs for the deinstitutionalization of status offenders and the segregation of adult and juvenile offenders, the Prevention Committees have addressed these areas as a part of their charge.

Eligible Applicants:

The Missouri Division of Youth Services and other public and private agencies. It is recommended that private agencies submit proposals to their local juvenile court, local Division of Youth Services Regional Citizen's Prevention Committee and appropriate Regional Missouri Council on Criminal Justice Office for review and obtain letter of position. (DYS shall be the sole applicant for Goal #3, Objective #1, Page 5)

Proposal Requirements:

- a. A brief 3-5 page summary proposal is requested for staff review and funding recommendation. Summary shall include a basic budget outlining the expected costs.
- b. After review, if recommended for funding, a formal application will be requested.
- c. Submission of 35 copies to MCCJ and 2 copies to the appropriate MCCJ Regional Office.

Application Requirements:

Applications must be submitted on MCCJ Form 200.

Submission of 1 original and 5 copies to MCCJ and 2 copies to the appropriate MCCJ Regional Office is required.

Special attention should be given to the preparation of a detailed narrative fully describing the process by which status offenders will be removed from institutions within the Division of Youth Services system and the planned or proposed activities of the Regional Prevention Citizen Committees, particularly as they relate to the major requirements of the JJDP.

Priority will be given to projects which attempt to utilize, where possible, the ability of JJDP funds to maximize the impact of monies provided by this program.

Special Conditions:

All projects funded under this program shall be for an initial period of one year. Projects may be recommended for funding beyond the period of one year; however, they will enter original competition with other projects submitted. In no instance shall a project be funded for a period longer than the standard MCCJ Grantee Assumption of Costs formula.

Sub-grantee must participate in monitoring efforts where applicable.

Recommended Funding Allocation:

The committee recommends that \$250,000 be allocated for this purpose. The committee further recommends that the matching ratio for this program description be established at a maximum of 90% contribution.

PROGRAM #5

Title: Monitoring Compliance with Section 223(a)(12) & (13)

Justification:

Required by Juvenile Justice and Delinquency Prevention Act

Eligible Applicants:

Competitive bids will be requested from public and private agencies capable of conducting the required survey.

Application Requirements:

Applications must be submitted on MCCJ Form 200. Special attention should be given to the preparation of a detailed narrative and budget.

Special Conditions:

Applicants must agree to provide required non-federal matching funds from financial sources not considered to be project income, as defined by LEAA.

Recommended Funding Allocation:

The Committee recommends that \$40,000 be allocated for this purpose.

A detailed specification of survey requirements will be prepared and disseminated. The successful bidder will be selected consistent with applicable LEAA guidelines.

PROGRAM #6

Title: Planning and Administration

Justification:

The expanded size of the Juvenile Justice Committee, as required by the JJJDP, makes its full funding from Part B funds impossible.

Eligible Applicants:

The Missouri Council on Criminal Justice shall be the sole applicant.

Application Requirements:

Compliance with applicable LFAA Guidelines.

Recommended Funding Allocation:

The Committee recommended that \$60,000 be allocated for this purpose.

APPLICATION PROCESS

APPLICATION PROCESS

Application Forms:

All applications should be prepared and submitted on standard MCCJ grant application forms, (MCCJ Forms 200-209). Copies of application forms can be obtained from the MCCJ Central Office or any MCCJ Region Office.

Instructions:

Standard MCCJ instructions apply. Please refer to MCCJ Applicant and Subgrantee Handbook. Specific attention should be given to the preparation of a program narrative which clearly describes the relationship of the proposed project to the achievement of goals contained in approved program descriptions. Although a goal may be cited in the overall program strategy unless it is specifically described in an approved program description it is not eligible to be funded from funds currently available.

Matching Fund Requirements:

All subgrantees must provide at least the minimum federal share contained in each respective program description. The non-federal share must be provided in cash. In-kind match is not allowable.

Technical Assistance:

Agencies requiring assistance in preparing an application should contact the MCCJ Central Office or the appropriate MCCJ Service Area Office.

Submission Procedure:

Thirty-five copies of the completed proposal should be submitted to the MCCJ Central Office and two copies to the MCCJ Service Area Office serving the area where the project activities occur.

Submission Deadline:

Applications must be received by March 31, 1978 to assure consideration.

Review Process:

Applications will be reviewed by the MCCJ Juvenile Justice Committee to determine 1) consistency with program description goals; 2) likelihood of proposed project to meet program description goals and project objectives; 3) extent of impact in meeting program description goals (i.e., number of status offenders deinstitutionalized, number of youth segregated from adults, etc.); 4) target population to be served; and 5) project budget. Projects which are considered to be of high merit and priority will be recommended within the amount of funds available to the Missouri Council on Criminal Justice. Final funding decisions will be made by the Council.

Grant Awards:

It is expected that award notices will be made no later than June 30, 1978, this is, however, a tentative date.

THE HANDLING OF "REGIONAL" J.J.D.P.A. PROJECTS

When a potential applicant for Juvenile Justice and Delinquency Prevention Act Funds has a project proposal for consideration, the proposal should be forwarded to the appropriate Service Area Office. The Service Area staff will coordinate with the cognizant regional council for it's review. The council will prepare in letter form their opinion of need for project. The proposal and letter will then be returned to the Service Area Office. At this point the Service Area staff will prepare their opinion of need to be forwarded with the proposal to the Missouri Council on Criminal Justice staff.

Upon receipt of a grant proposal, the state staff will prepare it for review by the Juvenile Justice and Delinquency Prevention subcommittee. This subcommittee makes recommendations for fundings and denials to the Juvenile Justice Committee which in turn recommends specific proposlas for funding to the Executive Committee of the State Council.

The Juvenile Justice Committee will instruct state staff to inform the Service Area Office of their decision on their proposal. The Service Area Office will inform the potential applicant. If a proposal is denied funding by the Juvenile Justice Committee, the applicant may request consideration from the executive committee of the State Council.

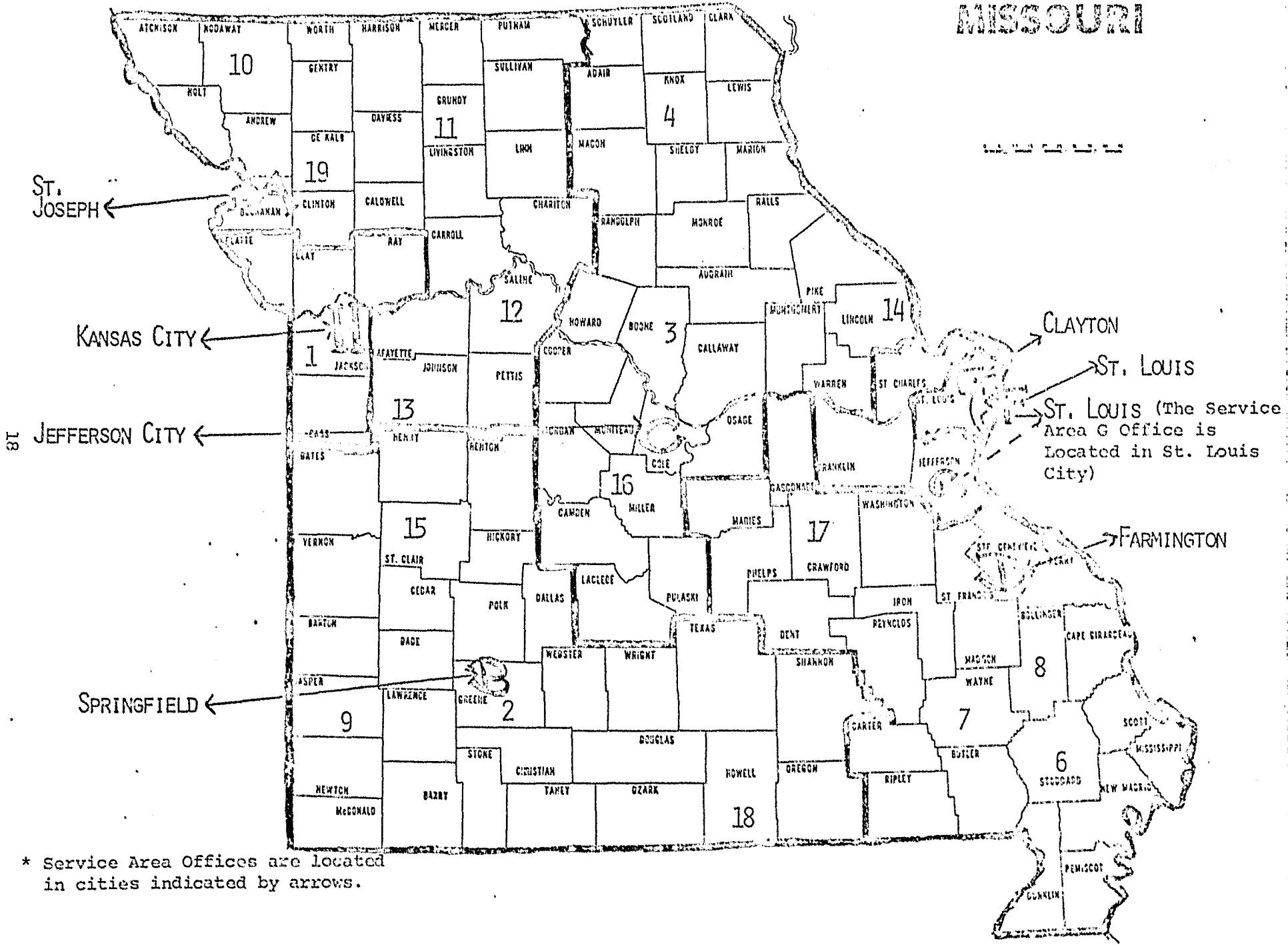
The executive committee of the State Council will recommend specific proposals for specific amounts to the body of the State Council for approval.

The State Council will adopt a resolution recommending specific projects for funding. The State Council will instruct the juvenile planning staff to inform the applicant and the Grants Administration Unit of the Council's decisions.

If a proposal is recommended for funding by the State Council, the applicant should prepare a formal grant application and submit it to the appropriate Service Area Office for review and endorsement. The Service Area Office should send the application to the Comptroller of MCCJ for approval action. The grant award document or any other grant related correspondence will be forwarded to the Regional Service Area who will in turn notify the applicant.

Henceforth, the subgrant will be considered "regional" in nature and will be handled in the same manner as Part "C" regional subgrants.

MISSOURI



* Service Area Offices are located in cities indicated by arrows.

Service Area A
(Regions 10, 11, 12, 13 & 19)

Mr. Carl Butcher
1302 Faraon Street
St. Joseph, Missouri 64501
(816) 233-3144

Service Area B
(Regions 2, 9, 15 & 18)

Mr. Roy Black
1031 East Battlefield, Suite 118
Springfield, Missouri 65807
(417) 887-1080

Service Area C
(Regions 3, 4, 14 & 16)

Ms. Nancy Griggs
830 East High Street
Jefferson City, Missouri 65101
(314) 634-3656

Service Area D
(Regions 6, 7, 8 & 17)

Mr. John Cavanaugh
P. O. Box 460 - Courthouse
Farmington, Missouri 63640
(314) 756-2570

Service Area E
(St. Louis County)

Mr. Michael Doyle, Coordinator
St. Louis County Office of
Criminal Justice Planning
7900 Forsyth
St. Louis (Clayton), Missouri 63105
(314) 889-3219 or 889-3319

Service Area F
(St. Louis City)

Mr. Paul Newhouse, Director
St. Louis Commission on Crime &
Law Enforcement
417 City Hall
St. Louis, Missouri 63101
(314) 453-4397

Service Area G
(St. Charles, Franklin, &
Jefferson Counties)

Mr. Bob Taylor
112 North Fourth Street
Pierce Building, Suite 1200
St. Louis, Missouri 63102
(314) 421-4220

Service Area H
(Region 1)

Mr. John Knaus
1007 Arqyle Building
306 East 12th. Street
Kansas City, Missouri 64106
(816) 221-6740



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