

EMPLOYMENT / CRIME SURVEY
NORTHWEST COUNCIL DISTRICT
for
Jacksonville Chamber of Commerce
Crime Prevention Sub-Committee

NCJRS

JUL 7 1978

ACQUISITIONS

48753

Office of Criminal Justice Planning
FOURTH DIMENSION - Crime Prevention Unit
Jacksonville, Florida
July, 1977

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PURPOSE

On April 1, 1977, the Jacksonville Chamber of Commerce, through its Crime Prevention Sub-Committee requested that the Crime Prevention Unit of the Office of Criminal Justice Planning in Jacksonville assist them in a survey of crime and employment in the Chamber's Northwest Council District.

The goal of the Jacksonville Chamber of Commerce is to assist the Northwest Council District by preventing and reducing crime through economic means such as job placement, formation of a job bank and job training.

BACKGROUND

The National Advisory Commission on Criminal Justice Standards and Goals has stated that...correlations between individual failure in the labor market and criminal behavior, and similar correlations between high local unemployment rates and high local crime rates, suggest that unequal economic status is a major cause of crime. Areas of higher crime incidence throughout the state with unemployment as a major factor have been documented in the Florida 1977 State Comprehensive Plan for Criminal Justice. The Commission on Goals and Priorities of the Planning Council of Jacksonville in 1974 stated, "Lack of work or lack of sufficient salary can cause crime. Many robberies, thefts, and theft related assaults and deaths are committed by unemployed or underemployed persons." In 1975, the Evaluation Unit of the Office of Criminal Justice Planning in Jacksonville found in a study of the Jacksonville Correctional Institution that nearly one-half of the inmate population is in the 18-25 age group...only 30% of the male inmates had completed high school, 48% of the female population had completed at least 12 years of education...most of the female inmates (74%) were unemployed at the time of their arrest. Twenty-four percent (24%) of the male inmates were unemployed and 20% of those employed were unskilled laborers.

THE NORTHWEST COUNCIL DISTRICT

The geographic area of concern is not all inclusive of the entire Council District. The Chamber's staff representative to the Northwest Council advised that the boundaries of the area of concern were roughly as follows:

East - I-95 Highway
North - Trout River and I-295 Highway
West - Seaboard Coastline Railroad
South - Beaver Street (See Chart 1)

A good approach in surveying the Northwest Council District would be to establish the employment and crime rates in geographic segments such as census tracts. However, the only available employment rates by census tracts are from the 1970 Federal Census. Because of population and economic changes over the past seven years, projecting the figures (by percentages) to the present would be of questionable validity. The current employment figures used are based upon the county as a whole, but it is felt that in conjunction with other data gathered from the Jacksonville Area Planning Board, Florida State Employment Service, Duval County School Board and various studies by the Community Renewal Program of Jacksonville, the Northeast Florida Manpower Consortium and the Jacksonville Council of Citizen Involvement, the use of the county employment figures will be valid as they are applied to the Northwest Council District. The crime figures used are based upon reports from the Office of the Sheriff and will be shown by census tracts. The census tracts within the area of concern of the Northwest Council District are:

*14	109
*15	110
*16	*111
*17	112
28	113
29	114
107	115
108	116

* Includes areas outside of eastern boundary. (See Chart 2)

The crime rates used are based upon the 1976 Part I Crimes (Reported Offenses) which include homicide, rape, robbery, assault, burglary, larceny and auto theft. The census tracts are ranked in order from the highest to the lowest according to the Part I Crimes (Reported Offenses) per 1000 population. The ranking shows census tracts 14, 17, 16 and 15 to have the highest rate of the sixteen (16) census tracts considered. The next highest were 109, 113, 112, and 28. The others in order to the lowest were 29, 116, 115, 114, 113, 108, 107, and 111. (See Chart 3)

A look at the individual Part I Crimes (Reported Offenses) for each of the census tracts shows the highest rates for larceny in tract 14, rape in tracts 15 and 28, homicide and robbery in tract 17, assault and burglary (non-residence and residence) in tract 28, and auto theft in tract 29. For a complete breakdown of the Part I Crimes (Reported Offenses) for each census tract see Chart 4.

An important factor to be considered after reviewing the reported offenses is the number of arrests by age. In 1976, the arrests for Part I Crimes reveals that 66.8% of the individuals arrested were 24 years of age or under. Further figures indicate that arrested youth under the age of 18 were responsible for 32.6% of the burglaries, 35.4% of the larcenies, and 32.9% of the auto thefts.

Current employment characteristics for each of the census tracts in the Northwest Council District are not readily available. It is felt that current countywide labor force figures, as determined by the Florida State Employment Service and the Jacksonville Manpower Division may be used as indicators of the employment situation in the Northwest Council District.

The Jacksonville Manpower Division has stated that the local labor force has segments which have traditionally experienced economic and employment problems. The blacks suffer most in terms of unemployment and underemployment in the local labor force. While 15% of the labor force is considered underemployed, at least 35% of Jacksonville's black workers are estimated to be underemployed. Youths, age 16-21 years old, are another group who experience employment difficulties and a disproportionate number of the youth are black. Women make up about 42%

of the total labor force and about 55% of the total employed population. Another factor associated with many of these people is that they are unskilled and inexperienced workers. The problem for these people in Jacksonville is that there is an employers market. The demand for unskilled and inexperienced workers has been extremely reduced.

Based upon the available information it is impossible to prove that crime in the Northwest Council District is a result of the employment situation. In general, the overall crime situation is not unlike any of the large geographic areas in the county.

Employment as a means of crime prevention and reduction is a positive approach to lowering crime rates. It is also a means for the individual to set a foundation for self-improvement to gain respect and provide human living standards for his family. Although it cannot definitely be shown that the unemployment situation had an effect on the crime rates in the Northwest Council District in 1976, we believe that the findings of the National Advisory Commission on Criminal Justice Standards and Goals, the Florida 1977 State Comprehensive Plan for Criminal Justice, and the Commission on Goals and Priorities of the Planning Council of Jacksonville in 1974, all of which show correlations between individual failure in the labor market and criminal behavior, can be used as the basis for the development of efforts to reduce unemployment and underemployment as a means to prevent crime. The Office of Criminal Justice Planning offers the following recommendations as initial steps to accomplish the above objective in the Northwest Council District.

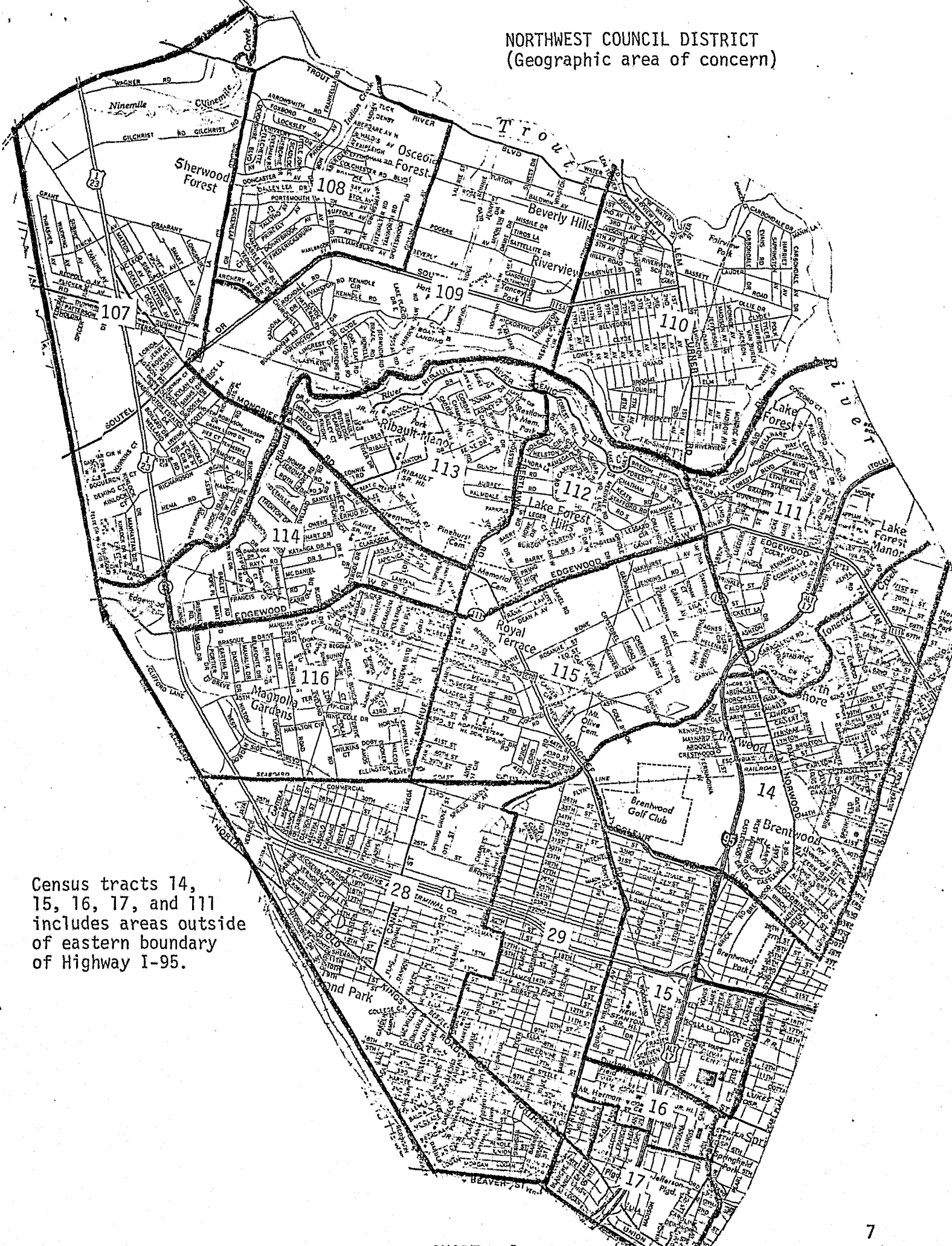
R E C O M M E N D A T I O N S

1. Promote the available employment/vocational services in Jacksonville. This can be done in the Northwest Council District through the schools, announcements in the media and the placing of materials within businesses throughout the district. See Chart 5 for Employment/Vocational Services Available in Jacksonville.
2. Encourage the training of the unemployed and/or disadvantaged persons in the areas where skill shortages are predicted. This will render the individual more marketable in terms of securing substantial employment. These areas are nursing, clerical/typist, accounting and bookkeeping, wholesale and retailing, transportation, machinists, general office occupations, food service workers, mechanics (automobile, small engine, diesel, and air-conditioning and refrigeration) and welding.
3. Provide recommendations of business needs for job development for dissemination to training programs monitored by Manpower Division.
4. Establish a dialogue with agencies (example: Manpower Division) as they plan for the development of training and employment programs.
5. Develop training and/or job placement programs for the Northwest Council District to be administered by the Jacksonville Chamber of Commerce. This could possibly be funded by Comprehensive Employment Training Act funds.
6. Promote the establishment of a branch office of the Florida State Employment Service within the Northwest Council District with emphasis on assisting the inexperienced and unskilled workers.
7. Promote Supervised-On-Job-Training Programs within the businesses of the membership of the Jacksonville Chamber of Commerce which would provide individual training and development for unskilled and inexperienced workers.
8. Promote programs which will provide training and/or employment for the youth in the Northwest Council District such as the Duval-Nassau Coordinating Council for Vocational Education, Jacksonville Youth Employment Program, and the Urban Skills Center.
9. Establish a job bank within the Jacksonville Chamber of Commerce which would actively solicit support from all the businesses within the Chamber to hire individuals from the Northwest Council District.
10. Determine which training agencies are providing superior services to the untrained individuals within the Northwest Council District and promote the expansion of their programs such as the Jacksonville Opportunities Industrialization Center.
11. Promote the development of minority owned and operated business within the Northwest Council District.
12. Encourage and provide assistance to programs for minority youth within the public schools which encourage business ownership and management. An example is the program known as project B.O.O.M. (Business Operations, Ownership, and Management) which is presently in the Duval County Education Curricula.

13. Promote programs within the Northwest Council District which encourage the youth not to drop out of school. The Student Placement and Follow-Up Program of the Duval County School Board would be a valuable source for assistance in this area.

APPENDIX

NORTHWEST COUNCIL DISTRICT
(Geographic area of concern)



Census tracts 14,
15, 16, 17, and 111
includes areas outside
of eastern boundary
of Highway I-95.

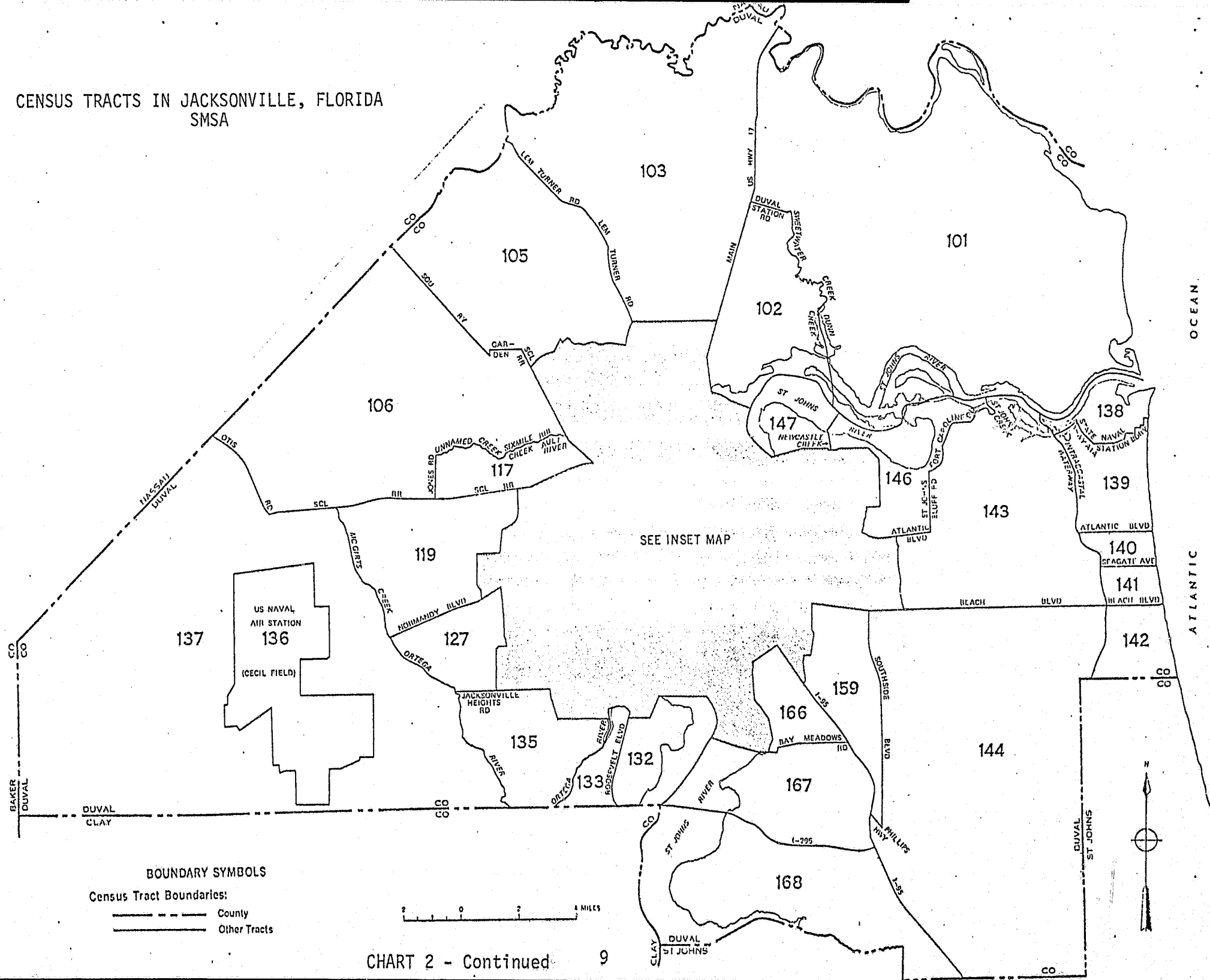
SMSA



INSET MAP - JACKSONVILLE (PART)

Census tracts 14, 15, 16, 17, and 111 includes areas outside of eastern boundary.

CENSUS TRACTS IN JACKSONVILLE, FLORIDA
SMSA



1976 PART I CRIMES (REPORTED OFFENSES) PER 1000 POPULATION

<u>CENSUS TRACT</u>	<u>PART I CRIMES (REPORTED OFFENSES) PER 1000 POPULATION</u>
* 14	208
17	197
16	129
15	126
109	90
110	88
112	76
28	76
29	70
116	68
115	68
114	61
113	58
108	50
107	49
111	47

*From highest to lowest

Chart 3

1976 PART I CRIMES (REPORTED OFFENSES)
BY TYPE

<u>CENSUS TRACT</u>	<u>HOMICIDE</u>	<u>RAPE</u>	<u>ROBBERY</u>	<u>ASSAULT</u>	<u>BURGLARY</u> <u>NON-RESIDENCE & RESIDENCE</u>		<u>LARCENY</u>	<u>AUTO THEFT</u>
14	2	6	40	81	79	105	935	37
15 *	3	17	65	158	54	203	353	29
16 *	3	4	17	32	20	34	76	4
17 *	7	16	103	156	71	109	198	18
28 *	5	17	77	161	98	294	358	35
29 *	6	13	65	141	69	266	280	40
107	5	5	9	55	37	112	136	26
108	1	2	7	60	19	127	99	17
109	-0-	3	8	38	37	74	153	14
110	-0-	-0-	14	46	30	49	244	21
111	-0-	1	2	19	5	29	123	8
112	3	2	13	22	9	78	147	14
113	-0-	1	9	50	43	60	101	5
114	-0-	6	13	37	18	38	149	7
115	2	10	26	76	52	91	139	20
116	-0-	7	28	67	43	62	280	24
Total	37	110	497	1199	684	1731	3771	319

* Fractionalized
Portions of Crime Reporting Areas overlap Census Tract
boundaries

Chart 4

EMPLOYMENT/VOCATIONAL SERVICES
AVAILABLE IN JACKSONVILLE

FLORIDA, STATE OF

SOCIAL AND ECONOMIC SERVICES PROGRAM

5920 Arlington Expressway (32231)725-3080

P.O. Box 52239, Jacksonville (32201)

2030 Boulevard355-7311

AFDC, General Social Services, WIN, Adult Payments,
Adoption Placement, Day Care Licensing

Work Incentive Program (WIN)

designed to help people receiving AFDC to become self-supporting through either employment or training - works closely with Florida State Employment Service - includes: child care arrangements, medical services, transportation, work incentive financial allowance, payment of training related expenses - mandated that all AFDC recipients participate, unless federal regulations deem them exempt

HEALTH AND REHABILITATIVE SERVICES - HRS DISTRICT IV

5920 Arlington Expressway (32231)725-3080

P. O. Box 2417F (32231)

Responsible for administering agencies who provide direct services in District IV. Direct Services has been defined as specialized services provided by: Aging and Adult Services Programs; Health Services Programs; Mental Health Programs; Retardation Programs; Social & Economic Services Programs; Vocational Rehabilitation Programs; Youth Services Programs; and Children's Medical Service Programs.

EMPLOYMENT SERVICE

215 Market Street (32202)358-2300

Services: Professional, technical, and vocational placement services; state and nationwide placement service; employment counseling; special services to older workers and physically handicapped; service to veterans and preferential service to disabled veterans; occupational testing; professional and technical assistance to employers, training institutions, community groups, and community action agencies; referrals to training under Comprehensive Employment and Training Act (CETA); labor market information.

Special Programs: Work Incentive Program: Assessment; employment counseling; and job referral and placement for AFDC Recipients. Job Corps: Referral to Job Corps Centers for youth 16-22.

FLORIDA, STATE OF (cont'd)

VOCATIONAL REHABILITATION PROGRAM

5920 Arlington Expressway (32231)725-3080
Mailing Address: P.O. Box 2417F (32231)

Services: Responsible for providing vocational rehabilitation services to individuals who are disabled and vocationally handicapped in order to return or stabilize them in employment. These services are rendered with emphasis and priority to the severely disabled. A determination of eligibility for services on each individual is made with regard to the following areas: (a) documented presence of a physical or mental disability; (b) the disabling condition must present a substantial handicap to employment; (c) there must be a reasonable expectation that vocational rehabilitation services will enable the individual to engage in substantial gainful employment. Certain services are dependent upon an economic need criteria. Counseling, guidance, diagnosis, evaluation and training, where applicable, are not. Services may include but are not limited to the following: (a) evaluation; (b) guidance and counseling (c) medical, psychological, psychiatric services; (d) work evaluation; (e) personal adjustment training; (f) vocational training; (g) academic training; (h) placement services; (i) transportation for rehabilitation or evaluation; (j) maintenance for rehabilitation or evaluation; (k) interpreter services for the deaf.

Special requirements: Must be disabled with a vocational handicap, certain services are dependent upon an economic need criteria, must be of employable age.

Fees: None

Hours: Monday through Friday 8:00 am to 5:00 pm.

JACKSONVILLE, CITY OF

MANPOWER DIVISION

101 E. Adams Street (32202)633-2960

Services: Services provided indirectly through sub-grantees. Types of services are: employment and training services for the economically disadvantaged persons, youths, offenders, women, handicapped and other eligible clients.

Special requirements: Economically disadvantaged (according to Federal guidelines), unemployed, underemployed.

Hours: 8:00 am to 5:00 pm.

I - CITY-OPERATED PROGRAMS

Jacksonville Youth Employment Program (JYEP)

Emmett Reed Center

1093 West 6th Street (32209)633-5090

Services: Provides part-time employment and counseling to students still attending school. Provides educational and skills training to drop-outs and enables them to receive a High School Diploma or GED equivalent. JYEP also administers a Summer Employment Program to financially aid disadvantaged students and allow them to return to school in the fall. Call-A-Teen, an odd-job referral services for teens, is also operated by JYEP.

Public Service Employment Programs (PSEP)

1468 Hendricks Avenue (32207)633-6435

Services: Titles I, II, and VI of the Comprehensive Employment and Training Act provide employment in governmental agencies and non-profit organizations to eligible applicants who have been unemployed for a minimum of 30 days.

II - CITY-SUBCONTRACTED PROGRAMS

Urban Skills Center

135 East Duval Street (32202)

Services: Provides skills training for the disadvantaged and veterans. The Skills Center also offers pre-vocational and upgrading necessary for entry level jobs. Skills training is offered in clerical work, welding, drafting, automotive repair, sales and building maintenance. Stipends are available averaging \$63 weekly.

JACKSONVILLE, CITY OF (cont'd)

Jacksonville Opportunities Industrialization Center (JOIC)

625 Julia Street (32206)354-7891

Services: Provides basic adult education and skills training. Classes are offered days. Incentive allowances are paid to AFDC recipients. Welding, cashier sales, clerical cluster, feeder program (basic education), key punch operator, and building maintenance are among the occupational classes offered. A center to which unemployed, underemployed are drawn to be either enrolled in the OIC Feeder Program (to provide needed literacy, job seeking, personal development and other work orientation instruction), or placed directly in one of OIC's Training Skills for Occupational Training, or referred to other available training programs, appropriate agencies for needed community services or to available employment for which they are deemed "ready". Enrollees must at least be 18 years of age and meet Federal Poverty Guidelines.

Fees: none

Hours: Monday through Thursday 8:00 am to 10:00 pm
Friday 8:00 am to 5:00 pm

Comprehensive Coordinated Manpower

Jacksonville Urban League

829 Pearl Street (32202)356-3004/356-8336

Services: Assists minorities and disadvantaged in locating jobs. Also provides pre-job counseling.

Job Development, Placement and Training Program

Jacksonville Adult Development Centers Project

10 South Catherine Street (32202)633-6306

Services: The purpose of the job program is to aid in the readjustment of ex-offenders into society by means of job and individual counseling, and to give positive directional assistance to the individual offenders. Concentrates on extensive job development.

Businessmen, National Alliance of
4019 Woodcock Drive, Suite 212 (32207)791-3511

Services: Solicitation of private sector job opportunities for disadvantaged persons, Vietnam-era veterans, disabled Vietnam-era veterans, ex-offenders and needy youth. Applicants are served through the use of existing community manpower agencies. In addition, the National Alliance of Businessmen conducts Career Guidance Institutes, Veteran Employment Seminars, and Ex-offender Seminars for the benefit of our client groups.

Special requirements: Disadvantaged persons - persons who are underemployed or unemployed and whose family total annual income is below the poverty guidelines; veterans who have served in the Armed Forces between August 5, 1964, and May 7, 1975 and separated with other than a dishonorable discharge; disabled Vietnam-era Veterans with disability, service connected or otherwise; summer youth eligibility - a young person 16-21 years of age who is in school and whose family receives welfare payments, or whose family income is below the prescribed poverty level; other youth - a young person 16-21 years of age who is in school; ex-offenders who have served their term and are either on parole or on a work release program through community transitional agencies.

Hours: Monday through Friday 8:30 am to 5:00 pm

Florida Green Thumb, Inc., The
337 First Avenue, S., Jax Beach (32250)241-0288

Services: The Florida Green Thumb program provides job opportunities for elderly men and women in rural areas, 55 years of age and above, of low income, below OEO poverty income levels. The enrollee receives a free physical, hard hat, safety vest, all material and equipment, transportation, supervision, training, workmen's compensation and minimum wage (\$2.10) per hour. Enrollees average 20 to 30 hours.

Offender Assistance Program
940 N. Main Street (32202)353-1791

Services: The goals of the program are to provide counseling, testing and educational, occupational, and human service assistance to referrals in an effort to break criminal career cycles. Referrals will come primarily through the Florida Parole and Probation Commission. Programs will be individualized and may include Adult Basic Education, High School Review or Completion, Career, or Academic College credit program, and special services such as counseling, placement and testing. Referrals will be assisted in obtaining grants, loans, scholarships, etc. to carry the costs of college involvement.

Fees: College credit fees \$10.00 per credit; non-credit fees vary.

Hours: Monday through Friday 8:00 am to 5:00 pm

One Stop

Job/Education Center

124 W. Ashley (32202)358-8383

Services: A centralized system established to accommodate all public/non-profit individuals in occupational/manpower, education, training, counseling, recruitment or placement for the purpose of coordinating accountability improved public accessibility.

Special requirements: none

Fees: none

Hours: 8:30 am to 5:00 pm Monday through Friday

Senior Community Service Aides Project NRTA/AARP

700 Arlington Road (32211)725-8055

Satellite: Jacksonville Beach Community Center
6 North 2nd Street, Jax Beach

Services: The Senior Community Service Aides Project sponsored by NRTA/AARP is a work training program designed to: (1) Re-skill chronically disadvantaged older persons for entry into the nation's labor force, (2) demonstrate that persons who may be considered unemployable have much to offer employers in the public and private sector, (3) project enrollees are placed in job training positions with non-profit and public service agencies, and work 20 hours per week and are paid \$2.00 to \$3.00 an hour from contract funds.

Special requirements: To qualify for SCSAP training programs, applicants must: (1) be 55 years of age or older, (2) have an income which does not exceed current Department of Labor guidelines for disadvantaged persons, (3) be certified for eligibility, (4) take a medical examination to determine physical limitations (if any).

Hours: Monday through Friday 8:00 am to 4:00 pm

END