

MEMORANDUM

S. James

STATE LAW ENFORCEMENT PLANNING AGENCY

TO: Mr. Ernest Milner *h*

DATE: August 27, 1973

FROM: Mrs. Bernice Manshel, Chief, Prevention Programs *B.M.*

SUBJECT:

Enclosed please find final report of 72-DF-02-004 East Orange Youth Patrol which has been reviewed by and is acceptable to this office.

LOAN DOCUMENT
RETURN TO:
NCJRS
P. O. BOX 24036 S. W. POST OFFICE
WASHINGTON, D.C. 20024

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TO: Chief George J. DaherFROM: Youth PatrolSUBJECT: Final Report - Summary and Evaluation

Sir:

When the Grant request for funding the East Orange Youth Patrol was submitted, several goals were set forth as a means of measuring its success. The principle objective being, to rekindle the rapport which was lost with the advent of ever increasing motor patrols, and the subsequent reduction of foot patrols. Police Officers were removed from many of the areas bounding the schools and replaced by female guards. The move, on the surface, was economically sound, however, the effect on police-community relations was slightly less than catastrophic. Law enforcement had lost its personal daily, positive contact with neighborhood residents and took on the negative aspect of motorization, which by its very nature, is cold, impersonal and thought by many, to be a projection of a government not necessarily geared to administer to their best interests.

Realistically, youth are the nations hope for the future and must be convinced that all facets of government are not only necessary, but that their participation is essential in order that we realize our dream of a truly homogeneous and harmonious society.

In an attempt to penetrate this wall of doubt, suspicion and hostility, several East Orange youngsters, males and females, ages 16 to 18½ years, were interviewed as to their interest and whether they met the minimum requirements necessary to formulate the Patrol. After an exhaustive search, twenty youths were selected, three females and seventeen males.

Utilizing the schools and several members of the Police Department's various bureaus, Patrol members were given six weeks of orientation, including basic laws and ordinances, municipal and county government, organizational structure of the police department, report writing and were taken on observation patrols by the program's director. They were also taken on field trips to Courts, various Institutions and also visited the New Jersey State Police Training Center, Sea Girt, New Jersey.

Full uniforms were purchased and Patrol members were assigned in pairs, to work areas high in the incidents of street crime, muggings, purse snatches and assaults. They were to take no part in physical arrests. When the necessity arose, they were to notify the nearest police officer or call their Patrol Headquarters. They were equipped with Citizen Band Radios and were issued Call Box keys, for direct contact with Police Headquarters. Patrol members assisted in

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several apprehensions and gave the Senior Citizens a sense of well being, when they were on Patrol. As expected, interest was wide spread among the young people, however, the hiring of additional members was limited by the availability of funds granted to administer the project. There was a noticeable change, positive in the attitudes of members of the Patrol, as well as many of their associates. At this point, I would say we were beginning to achieve some of our goals.

Eventually, we lost six of our number and when the program was terminated, we carried fourteen on the roster; two females and twelve males. Hopefully the girls will qualify for jobs as clerks in our Records and Communications Center. Five of the young men have filed applications for our up and coming Police Entrance Examination. Originally, we had projected a figure of 25% median for success. However, 35% of our group have applied for positions with the Department; hence our optimism about the success of the program. The young people were given an opportunity to not only observe patrolmen at work, but were exposed to police operations in its entirety; the failures, successes and frustrations of dealing with today's society and its ever mounting crises.

It would be ideal if the Department manages to acquire the services of the 35%, however, should this not materialize, it should in no way diminish the enthusiasm, nor discourage the funding of similar programs of this nature, in the future. The negative aspects of funded projects of this nature, are limited funds available for a truly realistic effort and failure of inner cities to continue the successful programs, because of tight fiscal situations and higher priorities.

Reading over the "Project Description", we have more than accomplished what we set out to do. By dedication, hard work and an empathy concerning societal depredations, it did not create; law enforcement has shown it is willing and able to do its share in reversing the trend toward social destruction. We have long dealt in the humanities. Human and Community Relations are new expletives for the endeavors of a representative of a bygone age, "neighborhood foot patrolman".

Earlier, it was indeed my pleasure to give what I felt was a positive summary of the Department's efforts to insure that the Youth Patrol Project, met with some measure of success. However, there is a negative side, when explained, which will somewhat vindicate us for failing to adhere to some of the ground rules laid out for the grantee.

First of all, another agency was charged with handling all of the administrative details; yet another was to submit the quarterly budgetary data, as regards the necessary financial expenditures. Still another was to assist with training Patrol members and to submit progress reports in reference to that training. The original project director was not a member of the Police Department, although the police were charged with the program's proper and efficient operation. Little of the project input, primarily designated to other city agencies, was ever forthcoming. Thereby creating frustrations, which if

4. GRANTEE City of East Orange	5. IMPLEMENTING SUBGRANTEE East Orange Police Department
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6. TITLE OR CHARACTER OF PROJECT Juvenile and Delinquency Prevention	7. GRANT AMT. \$98,740.00	8. COVERING PERIOD 1/1/72 TO 12/31/72
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9. TO Cognizant Regional Office, Law Enforcement Assistance Admin.
 State Planning Agency, State of New Jersey

10. EXPLANATION
Submitted herewith is the grantee's progress report for the period above.

11. SIGNATURE OF PROJECT DIRECTOR <i>George J. Daher</i>	12. TYPED NAME & TITLE, PROJ. DIR. George J. Daher, Chief of Police
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13. COMMENCE REPORT HERE. (Add continuation pages as required.)

This final report is being submitted in compliance with Project Number 72DF020002, "East Orange Youth Patrol."

Since the Salaries and Wages Account of the Program were depleted on May 20, 1973 and additional funds are not available, Chief George J. Daher ordered that the Youth Patrol Program be terminated on that date, with the approval of Mayor William S. Hart, Sr.

As indicated in the attached final report, the police officers charged with the responsibility of supervising the program worked very hard to make it a success. The Board of Police Commissioners and Chief of Police feel that the program was a success in that relations with many of our citizens has improved during the past year, and the youngsters who participated in the program gained a world of knowledge about police-community relations, and police work in general.

The East Orange Police Department thanks S.L.E.P.A. for the opportunity to implement the program, and all the assistance rendered by your staff during the past year.

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not corrected, would have led to eventual failure of the program and the cut off of funds. Several meetings were held with S.L.F.P.A. Representatives and eventually the Chief Administrator of the Police Department, was designated project director, and he selected two patrolmen, one full time and one part-time, to handle the fundamentals of its operation. All necessary reports were completed and submitted.

Since we were not responsible for dealing with the financial and budgetary matters, its our feeling we can not be held accountable for the tardy submission of data pertaining to them. As a matter of record, the Patrol was never considered as part of the expenditure budget of the Police Department. We received no less than a half dozen budgetary changes, therefore, it was never actually determined which of these financial conglomerations we were using as a guide for necessary expenditures.

We are by no means attempting in anyway, to evade, obscure, or equivocate as regards our Department's obligations or responsibility; however, when of necessity it was incumbent to digress somewhat from the original project description, we felt obligated to offer an explanation. I would imagine though factual, all of this becomes rather pragmatic with the obvious success of the project.

Again, for the record, these statements are true and are tendered to show that the Department, wanted the program, saw the need for it and worked hard for its fruition. We sincerely hope that the way has been paved, because of its (the program's) success, for future grants in which the East Orange Police Department will be forthcoming. All of this has created a positive change in our image and has proved a benefit to the community we serve.

Respectfully submitted,

Charles W. Gordon
Officer Charles Gordon
Youth Patrol Director

Clarence Brown
Officer Clarence Brown
Assistant Director

Robert Van Cleaf
Lieutenant Robert Van Cleaf
Community Relations Bureau

Classroom Training was continued at East Orange High School and the Bureau Office, during the week of May 28th. A member of the Patrol Division attended several sessions and discussed the Role of the Supervisor and the Rules of Evidence. A member of the Community Relations Bureau showed a film, "Police and the Community" and also, discussed police-community relations. A meeting was held in the Chief's Office for the purpose of discussing current status of the Youth Patrol. The following persons were in attendance: Chief Daher, Lieutenant Van Clief, Patrolman Brown, C. Colburn Hardy, SLEPA representatives, Mr. Herbert Kinch and Mrs. Clancy, and myself.

During the week of June 5th, classroom sessions were held at East Orange High School and Sergeant Brix lectured on "Rules of Evidence" and "Police Officer as a Witness". Youth Patrol members were escorted by me, to the City Engineers Office to have photos taken for their I.D. Cards. I attended a meeting in the Mayor's Office and discussed the progress of the program. Present at this meeting were, Mayor Hart, his assistant, Mr. C. Colburn Hardy, Chief Daher and Patrolman Brown. Also during this week, I was informed that the lease for rental of the Storefront at 439 Main Street, had been approved by Council, for the period June 12 thru December 31, 1972. Approval for purchase of uniforms was granted by the Mayor and members of the Youth Patrol were transported to Lee Clothiers, Newark, and measured for same.

Training continued during week of June 11th, with Officers Dodson and Brown discussing dangers of Drug Abuse and showing several narcotics films. I, along with Lieutenant Van Clief, and Patrolman Brown, journeyed to Some's Uniform Store in Paramus, to look at shoulder patches for uniforms. I visited the City Comptroller's Office to secure vouchers and discuss SLEPA forms. During the week of June 18th, the Station Wagon was approved by Council and was picked up. Police Department Car 21 along with the station wagon, was used for Observation Patrol training sessions.

I, along with Mr. C. Colburn Hardy, journeyed to Trenton, for a meeting with SLEPA representatives, to discuss revising the budget. The Youth Patrol Tee Shirts were ordered from Visco's Sporting Goods Store, Newark, so that members could begin patrolling with some semblance of recognition, until their uniforms were completed. Also during this week, I met with Central Purchasing agent, Mr. John Jackson, for the purpose of ordering furniture for the Youth Patrol Office.

During the week of June 25th, classroom instruction continued on subjects: Crimes Against Persons and Report Writing. Youth Patrol Tee Shirts were picked up and issued to members. Also, call box keys were issued and members were assigned to patrol areas of high crime incidents from 6:00 PM to 11:00 PM. Telephones were installed in Youth Patrol Office during this week.

After getting permission from the Mayor, a purchase order for six Citizen Band Radios and a Base Transmitter and Receiver, was submitted to the City's Purchasing Agent. These radios were deemed necessary so that we could maintain constant contact with Patrol members.

During the week of July 2, the Patrols continued. July 4th, members were assigned to the Marten's Stadium July 4th celebration, assist-

viewed well over One hundred applicants.

On April 17, 1972, a list of twenty-five names of boys and girls, was submitted to the Mayor, who called a meeting with Chief Daher, Mr. C. Colburn Hardy, Lieutenant Van Clief, Patrolman Brown and myself, to make the final selections. At this time, Mr. Jerome McGhee was accepted as the Community Coordinator for the program, he being the only applicant for the position. We were directed to find a base of operation and to continue using the Community Relations Bureau office until space could be located. We were to decide on just what type of uniform the young people were to wear.

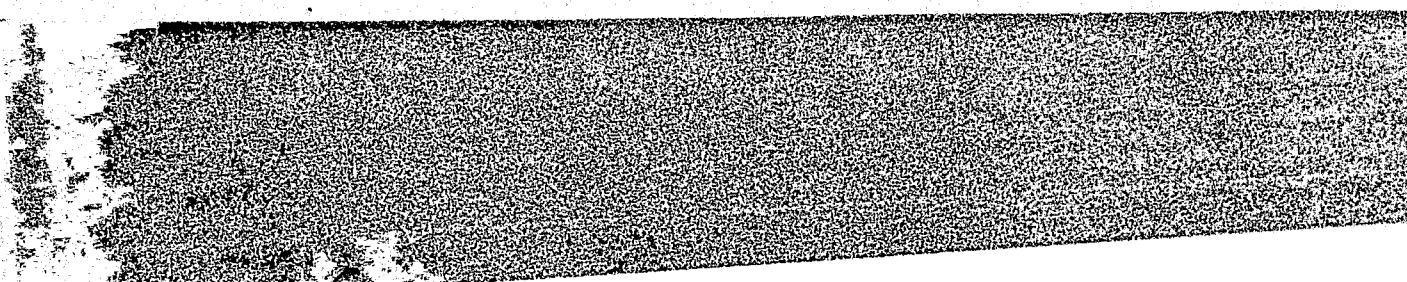
On the 26th day of April, we made arrangements with Mr. Romeo Lerro to draw up a lease for 439 Main Street, from May 1, 1972 to December 31, 1972, with an option to renew the lease should the program be extended or re-funded. I was directed to seek transportation and until such time as this was accomplished, I shared the use of Car #21, a vehicle assigned for the exclusive use of the Police-Community Relations Bureau.

On the 27th day of April, we met with the "Youth Patrol", in the Council Chambers of City Hall, for an address by the Mayor. Commissioners Sam Simpson, Chief Daher, C. Colburn Hardy, Mr. Potter of the Board of Education, Lieutenant Van Clief, Patrolman Brown and Calvin Reed, Jr., also attended. This was used as a means of introducing members of the various city agencies that would be working in the program.

Notifications were delivered to the applicants apprising them of the proposed starting date of the program, May 8, 1972. Due to some administrative delays, the young people actually started on the 15th day of May, 1972. Room #103 in the East Orange High School, was used for that first training session. On May 8, 1972, I accepted delivery of a 1971 Ford Coupe from Kieran Car and Truck Leasing, until a 1971 Station Wagon was returned and serviced for use in the Youth Patrol Program.

The week of May 14, 1972, was used for orientation, filling out forms and classroom instruction. I was also informed that City Council had rejected the idea of leasing 439 Main Street. C. Colburn Hardy advised me that we were to make use of space at the Community Development Corporation Offices, at 391 Main Street, since the rent was already paid. I arranged to have phones installed at that address and to acquire office furnishings.

The week of May 21, 1972, we utilized a member of the Record Bureau and the Juvenile Aid Bureau, to speak on their specialty. Patrolman Brown and I discussed traffic and showed films relating to above topics. Each class was followed by a short quiz. Three members of the Youth Patrol, assisted members of Community Relations Bureau, in the Police Department's Bicycle Identification Program.



to Marten's Stadium, to aid in crowd control at a Parents Show.

The week of July 9th, after a meeting with Lieutenant Van Clief, of the Community Relations Bureau and Lieutenant Schake, of the Juvenile Aid Bureau, two Youth Patrol members were assigned to the Community Relations Bureau Field Office. Three girls were assigned to the Juvenile Aid Bureau, working under the supervision of two Policewomen. Three members were assigned to Community Relations Bureau to aid in taking a large number of children to Shea Stadium, to see the Mets. The office furniture was delivered and the storefront at 439 Main Street, was now being used by the Patrol. The following week, the radio equipment was delivered and installed. The Patrols continued.

I received a memo from Captain Langone, stating he had received a call from the owner of an apartment building at 111 South Harrison Street. He stated that the tenants were all elderly people and that they were afraid to go in and out of the building after dark. I went to see the owner, introduced him to two of the Youth Patrol members and instructed them to give most of their attention to the area of 111 So. Harrison Street.

The week of July 23rd, Most of the time was spent having radios adjusted, setting up furniture and checking on uniforms. At the direction of Chief Daher, six members of the Patrol were assigned to days, in areas of apartment houses where there had been a rash of Larcenys from Mailboxes. The six members would work these areas the first of each month, for one week, this being the time most government checks are mailed out.

During the weeks of July 30th and August 16th, I was on vacation. Patrolman Clarence Brown, Assistant Director and Jerome McGhee, Community Coordinator, supervised the Patrol.

During the week of August 14, uniforms were delivered from Lee Clothiers, Newark, and were distributed to Patrol members. The following week some of the uniforms were returned for slight alterations. Also during this week, members of the Youth Patrol were assigned to assist the Police Community Relations Bureau, during its Summer Camping Program, for underprivileged children. At the request of the Mayor's Office, members were assigned to assist in crowd control-and-traffic, at a Benefit Basketball Game, held at Upsala College.

The week of August 27th, was spent supervising the Patrol. Went to Lee Clothiers for Youth Patrol Badges. September 1 and 2, assigned six members of Patrol to Days; mailbox detail. During the weeks of September 3rd and 10th, I was on vacation. Patrolman Clarence Brown supervised the Patrol. I worked September 12, 14 and 16, due to the fact Patrolman C. Brown was attending school on these dates.

Members of the Youth Patrol helped recruit children for a bus ride to Shea Stadium, by distributing informational flyers in their patrol areas. They also assisted the Police Department in supervising approximately One hundred children on the bus outing to Shea Stadium, September 9, 1972.

During the week of September 17th, at the direction of the Chief, several members of the Youth Patrol, began working from 3:00 PM to 9:00 PM, in the main shopping areas of Central Avenue and Main Street. On

September 23rd, members were assigned crowd control details at a football game at Clifford J. Scott High School.

During the week of September 24th, classroom discussions were held concerning general behavior and proper conduct of Youth Patrol Members. I met with Councilman Earl Williams at the Youth Patrol Office, to discuss special tutoring programs for members of the Youth Patrol.

The following weeks, October 1st and 8th, members were assigned crowd control details, at Martens' Stadium, during a football game. During the week of October 15, I visited several department stores in search of winter jackets for Patrol members. Jackets were finally purchased from E.J. Korvette's, during the week of October 22nd. Also a meeting was held with the Mayor in his office, in reference to SLEPA reports. Members were again assigned football game details at Clifford Scott High School. Another meeting was held in the Mayor's Office, during the week of October 29, for the purpose of discussing current status of the Youth Patrol and reports that are due. Attending this meeting were representatives of the L.E.A.A., S.L.E.P.A., City Comptrollers Office, Director of Criminal Justice Planning, Superintendent of East Orange Schools, East Orange Adult Education Director, Chief Daher, Patrolman Brown and myself.

Members of the Youth Patrol were again assigned to crowd control at Martens Stadium, during a football game, October 25, 1972.

During the months of November and December, the nightly street patrols continued, under the supervision of Officer Clarence Brown, of the Police Community Relations Bureau, Jerome McGhee, the Project Community Coordinator and myself. The Patrol Members were assigned to various areas around the City, that are considered high crime areas, and in shopping areas.

Two members have been working 3:00 P.M. to 10:00 P.M., Monday thru Friday; one on Central Avenue between Halsted Street and South Harrison St., one on Main Street, between Halsted St. and the Orange Line. The other members have been working from 4:00 P.M. to 10:00 P.M., Monday thru Friday, and five hours on Saturdays. Working in pairs, they have been assigned to So. Harrison St., from Central Ave. to Mair St., Prospect St. from William St. to Springdale Ave., the area of North Park and Dodd Sts. 4th Ave. and No. 18th St., So. Munn Ave., from Central Ave. to Main St. and No. Grove St., from Main St. to Park Ave. The two girls are still working in the Juvenile Aid Bureau with Lt. David Schake, under the supervision of two Policewomen. The number of Patrol members is now reduced to 14. One member was terminated and one resigned to take a full time job.

During the month of November, the Patrol assisted the regular Police at the High School Football games, in Crowd Control. The Week of December 18th was spent mostly assisting the Police Community Relations Bureau in preparing and delivering the Christmas Food Baskets to the needy. The Patrol was confined to the shopping areas during this period.

The morale has been good and I have received many favorable reports from members of the City Council, regular Police Officers and from many merchants who have been assisted by the Patrol.

On January 1, 1973, the Youth Patrol Headquarters was moved from 439 Main Street, East Orange, to the present location at 40 No. Munn Ave., East Orange. The move was made due to the reluctance of the proprietor of the Site Office, to lease the building for a period of less than one year. Relocation involved moving of office furniture and radio equipment, from 439 Main St., to 40 No. Munn Ave. Since the desks were borrowed from the Community Development Corporation Office, they were returned to same. Telephone was also changed to present location.

The number of Patrol members remains at fourteen, plus the Community Coordinator. The twelve males patrol shopping areas, Prospect St., So. Harrison St., So. Munn Ave., Grove St., No. Park and Dodd St. The two girls are working with Lt. David Schake, of the Juvenile Aid Bureau under the supervision of two Policewomen. The Patrol has been working from 4:00 P.M. until 10:00 P.M., Monday thru Friday and five hours on Saturday.

On January 24th, a meeting was held in the Community Relations Office, with Mrs. R. Clancy, SLEPA Representative, Mr. Martin Ustin, Criminal Justice Planner, Patrolman Clarence Brown and myself. The meeting was pertaining to the progress of the Patrol.

During the first week in January, a member of the New Jersey Department of Civil Service, Trenton, was contacted in reference to any literature that his office could make available to us to use as an aid for training members of the Youth Patrol. We were informed that no literature was available and were referred to the Newark Public Relations Department, Newark, New Jersey. The Newark Public Relations Director, Mr. Carmen Biase, was contacted and arrangements were made to meet with him and several members of the Newark Department of Adult Education. This Officer, Patrolman Brown and Patrolman Carter, met with the aforementioned persons, to gather information concerning their program. We were informed that the program in Newark dealt mainly with recruiting minority group members for the Newark Police Department. Mr. Biase, in cooperation with the Newark Board of Education, administered a series of tests to determine applicants areas of weakness. On the basis of these tests, special courses were set-up in reading comprehension and mathematics. According to the Public Relations head, this program was very successful in achieving their goal. We were given some literature and it has been used as an aid in preparing members of the Youth Patrol for future Police Examinations.

During the week of February 18, 1973, Field Trips were made to Government Institutions and Agencies, for the purpose of acquainting members of the Youth Patrol with other areas of the Criminal Justice System. Since the Youth Patrol members were out of school on Winter Vacation, the three Field Trips were made during the daytime. The following institutions were visited:

1. Essex County Court House, Newark, New Jersey
2. Essex County Correction Center, Caldwell, New Jersey
3. New Jersey State Training Bureau, Sea Girt, New Jersey

We were taken on a guided tour of the above institutions. At the Court we sat in on part of a criminal court case and toured the Sheriff's Department's Records and Identification Bureau. At the State Police Bureau, we observed recruit training in defense tactics and the use of fire

arms. At the Correction Center, Youth Patrol members were permitted to visit both male and female facilities and engaged in questions and answer period with a female Correction Officer.

During the month of March, two members of the Youth Patrol were recommended to become members of the Juvenile Conference Committee. Jerome McGhee and William Richberg were accepted by the Juvenile and Domestic Relations Court, to be members of the Committee.

On March 23, I received a memo from the East Orange Adult Education Center, in reference to a course that is being offered at the East Orange High School. Classes for the course, entitled "Preparation For High School Civil Service", meet Thursday nights and are free of charge to Youth Patrol members. On March 29th, Youth Patrol members reported to the High School to enroll in class and were unable to do so because the course was half way completed. Mr. Potter of the Adult Education Center, was contacted on April 4, 1973, in reference to enrolling Youth Patrol members in the course and we were informed that the class was filled up and they were half-way thru the course. He further advised that if we could guarantee twelve students to enroll, they would set up a class on Tuesday Evenings for ten weeks.

Most of the youths involved in our Youth Patrol Program, continue to show great enthusiasm, even in view of the programs shortcomings. In the event this program is phased out, it is hoped that some consideration be given to placing some members of the Youth Patrol in other areas where their skills obtained as Youth Patrol members, may be further utilized.

The following is a report of the Youth Patrol activities since April 1, 1973, to the present time.

The total number of Youth Patrol members remained at fourteen, (12 males and 2 females) plus the Community Coordinator. The twelve males have continued to patrol major shopping zones and multiple dwelling areas, in the city, especially in the areas of Senior Citizen's Housing. The members have also been assigned Crowd Control Details, at the East Orange High School, during basketball games and talent shows. Four of the Patrols also assisted members of the Police Community Relations Bureau, in the supervision of twenty-five (25) children, on a 3 day weekend outing, to a farm in Maxatawny, Pennsylvania.

The two members appointed to the Juvenile Conference Committee, have attended its meetings and are actively participating.

As of May 20, 1973, the services of the Youth Patrol members were terminated, due to the depletion of the Program's Wages and Salary Account. The Youth Patrol members equipment and uniforms, have been collected, cleaned and placed in storage boxes. The radio equipment is in good working order and is presently stored in the Community Relations Bureau Office. Kieron Car and Truck Leasing Inc., from which the State Wagon was rented, has been notified that the wagon will be returned on June 12, 1973, as the existing lease expires on that day. Also, the New Jersey Bell Telephone Co. was notified and did discontinue service as of May 25, 1973.

Charles W. Grant

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