

SUMMARY AND RECOMMENDATIONS

DISTRICT 13

Oregon
11

CORRECTIONS STUDY COMMITTEE

CORRECTIONAL FEASIBILITY STUDY



TOM McCALL
GOVERNOR

JACOB TANZER
DIRECTOR
DEPARTMENT OF
HUMAN RESOURCES

AMOS E. REED
ADMINISTRATOR
CORRECTIONS DIVISION

DATA ANALYZED AND REPORT

PREPARED BY:

JERRY R. HAWLEY

Jack Schut, District 13 LEC Administrator
Lester E. Belleque, Project Director
Jerry R. Hawley, Project Consultant
Wayne Rutledge, Project Consultant
William Crooke, Project Consultant
James F. Bartlett, Researcher
Evelyn L. Meeks, Project Secretary
Diane Dunagan, Project Secretary

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INTRODUCTION

Background Of The Study

The District 13 Correctional Feasibility Study report displays the results of an investigation of the processing of people during the year 1970 through the courts and jails in Baker, Union and Wallowa Counties in the State of Oregon. The study was conducted for the purpose of gathering, analyzing and displaying baseline data which would be the basis for an objective view of the correctional services in District 13 during 1970 and the basis for an effort to improve the level and quality of correctional services at the local level, particularly as these have to do with the misdemeanor offenders. Additional data for the years 1969, 1971 and 1972 have been collected by the Correctional Feasibility Study staff subsequent to the original report and added to this report for the purpose of providing a broader base for planning.

The data collection and data display stage of the total Correctional Feasibility Study process is followed by a number of recommendations based on these data, in which local corrections and agencies become involved with personnel from the Corrections Division's Study staff. This stage of cooperatively developing recommendations is followed by the final stage which is the implementation of those recommendations for improvements in the correctional service.

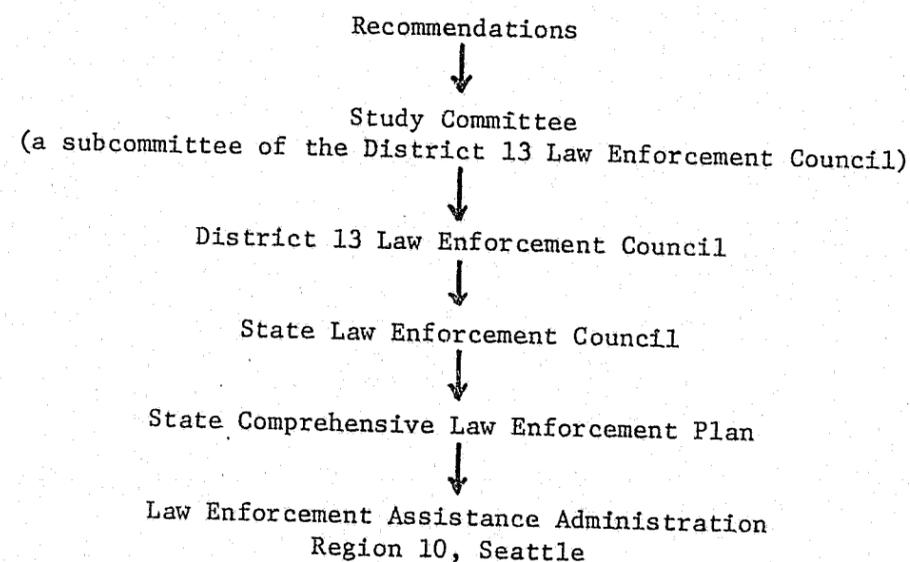
Recommendations Stage

On September 8, 1972, the Feasibility Study staff presented the District 13 Research Findings to the District 13 Law Enforcement Council. It was decided that a special committee would be formed which would work to develop recommendations based on the Research Findings.

This report presents a series of recommendations based on the Correctional Feasibility Study Research Findings for District 13. The recommendations were developed by the individuals listed on the Acknowledgment page of this report, with the assistance of the Correctional Feasibility Study staff.

Implementation Stage

Since it is sometimes difficult to see how recommendations are finally implemented, the following schema is presented so that it is possible to follow the bureaucratic path of recommendations.



In addition to the bureaucratic pattern of a recommendation, a look needs to be taken at the role of the Correctional Feasibility Study staff and resources. The role of this group is that of a consultant resource to District people and to the State of Oregon's Law Enforcement Council.

ACKNOWLEDGMENT

Those people listed below were selected by the Northeast Oregon Law Enforcement Council as a study committee with the task of developing District 13 recommendations for correctional changes, based on the data collected by the Correctional Feasibility Study.

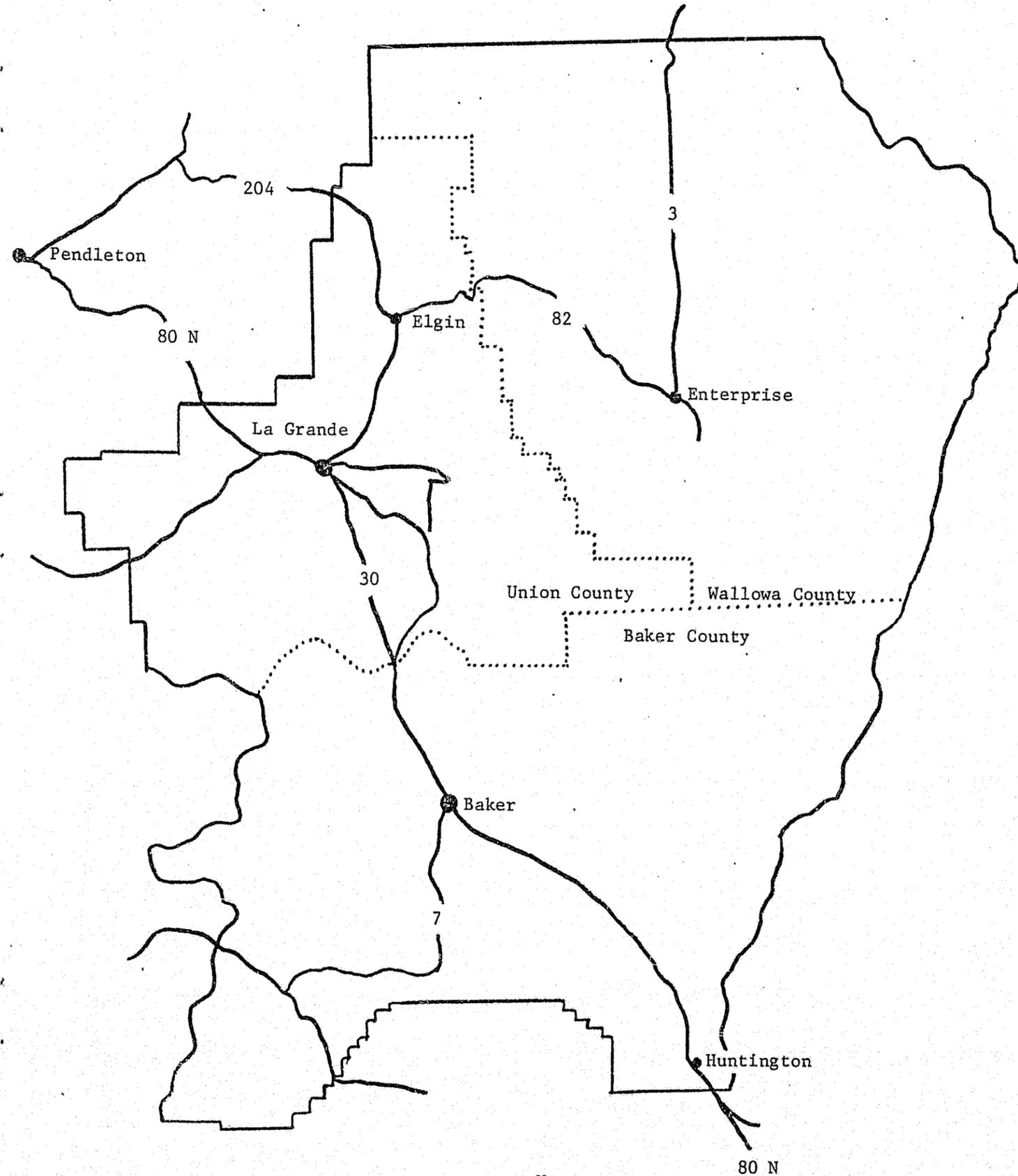
- Delmar Dixon, Baker County Sheriff
- Claude Hall, Wallowa County Judge
- George Hiatt, Baker City Manager
- Eugene Johnson, Enterprise City Police Chief
- D. Dale Mammen, Union County District Attorney
- Warren H. Miller, La Grande City Police Chief
- William F. Moore, Union County Sheriff
- Jack C. Schut, Union County Juvenile Director and Administrator
of the Northeast Oregon Law Enforcement Council

Other people contributed their time and effort toward putting together this comprehensive group of recommendations:

- John E. Duckworth, Wallowa County Sheriff
- Lester E. Belleque, Project Director, Correctional Feasibility Study
- Jerry R. Hawley, Project Consultant, Correctional Feasibility Study
- James F. Bartlett, Researcher, Correctional Feasibility Study

The map on the next page shows District 13 which is located in the northeastern corner of the State. Pendleton, located in Umatilla County to the west, is 52 miles from La Grande, the county seat of Union County. Elgin City, in Union County, is 20 miles from La Grande. Enterprise, the county seat housing the Wallowa County Jail, is 65 miles from La Grande. The distance from La Grande to Baker City, where the Baker City Jail and Baker County Jail are located, is 44 miles. From Baker City to Ontario, southwardly in Harney County, the distance is 72 miles. The District 13 jails are located in the cities of Enterprise (Wallowa County Jail), Elgin (City Jail), La Grande (Union County and La Grande City Jails), Baker (City and County Jails) and Huntington (City lockup).

DISTRICT 13 MAP



I. JAILS

A. EXISTING JAILS

1. Union County Jail

The present Union County Jail is 68 years old. It is unsuitable for housing people even for the shortest periods of time. The main floor, sixteen-bunk cell for men and boys (no segregation capabilities) and the second floor, two-bunk cell for women and girls (no segregation capabilities) both lead directly and blindly from public corridors. The plaster walls of the female cell and the thin, brick walls of the male cell area offer little security. Unless the officers stand inside the cells, there is no way for the prisoners to be supervised. The existing structure does not permit remodeling without completely replacing the jailing area. See Appendix I for the Union County Court resolution concerning the Union County Jail.

2. Wallowa County Jail

The Wallowa County Jail is similar to the Union County Jail, but somewhat more secure. The Wallowa County Jail has the three-bunk female cell leading directly and blindly from the Sheriff's office area, and the sixteen-capacity male cell area leads directly and blindly from the main floor, public corridor.

3. Elgin City Jail

The Elgin City Jail has two cells with two bunks each. The jail and the booking area, which are in the basement below a public theater, are completely incapacitated each Spring when it floods to the depth of about one foot. The building housing the jail and police department, as well as the public theater, is 74 years old. There is no shower or drinking water in the jail.

4. La Grande City Jail

The La Grande City Jail has two cells separated by the fingerprinting station and booking desk. One cell has two bunks and the other four bunks. Adequate segregation capabilities for juveniles, women and men do not exist.

In each jail described above dangers to, and potential liability concerning jail staff, the public and the prisoners are obvious. Proper separation of adults and juveniles is not possible.

5. Baker City Jail

The Baker City Jail presently houses only adult males and transfers all other prisoners to the County Jail. It has a capacity of thirteen, with three, four-bunk cells and one low security holding cell. This is a relatively secure structure.

6. Baker County Jail

This jail arrangement is four years old, and security construction is relatively adequate. It is located in Baker City. The cells are made of steel and are all on one street level floor. Male adult capacity is 40, the adult female or juvenile capacity is seven, and there are two other cells for other segregation needs. There is a visiting room, private room for attorneys, and air-conditioning. The booking area is large and might be remodeled to provide other services. There is no recreation capability.

7. Huntington City Jail

This temporary holding facility is 45 miles from the Baker County Jail and minimally adequate for its present purpose and use.

The jail area consists of two cells in a free-standing lockup, bolted to the floor. Prisoners are held here only until they can be transferred onto the Baker County Jail.

B. JAIL USE

To provide a wider base for planning in District 13, the Correctional Feasibility Study collected additional data for the years 1969, 1971 and 1972. Table 1 displays total jail bookings by sex and juvenile of each jail for 1969 and 1971. Baker City and County data as well as Wallowa County data for 1972 were not deemed essential to this report because no great change in the pattern established during 1969, 1970 and 1971 was foreseen. However, Union County has seen a 1972 difference so those data were collected and presented in the totals column along with 1969, 1970 and 1971.

The bookings for Baker City and Baker County Jails decreased sharply from 1969 to 1970 according to the data. Baker County bookings began to increase during 1971 and Baker City sharply increased in 1971. All other District 13 jails increased in population through the Study years, with the exception of La Grande City's projected 1972 population. However, collecting data from the first six months of the year and doubling it to project a full year of bookings does not account for the fact that the jail bookings in many jails are highest during the last six months of the year.

TABLE 1
DISTRICT 13
JAIL BOOKINGS DATA 1969 - 1972
Number Of Bookings, By Jail, By Year

Jail	Adult Male		Adult Female		Juvenile Male		Juvenile Female		Total			
	1969	1971	1969	1971	1969	1971	1969	1971	1969	1970	1971	1972**
Baker City	394	518	41	60	136	221	41	70	612	561	869	-
Baker County	635	511	41	43	103	132	40	59	819	707	745	-
Elgin City*	-	32	-	0	-	0	-	0	-	9	32	80***
La Grande City	309	287	36	41	6	43	0	24	351	358	395	334
Union County	54	159	0	9	19	12	3	6	76	128	186	274
Wallowa County	55	119	4	5	7	15	2	5	68	129	144	-
DISTRICT 13 JAILS	1447	1626	122	158	271	423	86	164	1926	1892	2371	

* Records not available for 1969.

** 1972 data were collected for jails in Union County only. Data were collected from January 1, 1972 through June 30, 1972 and simply doubled to reach the 1972 figures displayed here. The doubling does not account for the usual bookings increase during the last six months of each year.

*** This total is presumed to be higher than actual because the booking records may have included some persons not actually jailed.

Table 2, which lists the general county populations for 1960, 1970 and 1980 (projected), shows a parallel to the changes in jail bookings for Baker and Union Counties. Baker and Wallowa Counties show a gradually declining population and Union County is regularly increasing.

TABLE 2
DISTRICT 13
County Populations 1960 - 1980

County	1960	1970	1980*
Baker	17,295	14,919	14,000
Union	18,180	19,377	20,400
Wallowa	7,102	6,247	5,050
DISTRICT 13	42,577	40,543	39,450

*Pacific Northwest Bell projection.

Tables 3 and 4 display 1970 average daily populations for pretrial detention and sentenced populations, respectively. These tables cannot be added for a total average daily population by jail because a number of those serving part of a single day as pretrial detention may have served the remainder of that day as a sentenced population, yielding a double count. Serving any part of one day was counted as one full day.

Of course, average daily populations do not give an accurate picture of jail use because they do not show high population counts for the few days of the week which are usually much higher than the remainder of the week. Average daily populations cannot realistically be compared to jail capacities because of segregation needs of the jail. For example, a four-bunk female cell is full if only one female is incarcerated, because juveniles and adult males cannot occupy the same cell (with some exceptions because of lack of segregation capability).

The following seven tables displaying 1972 data give an accurate average daily population in addition to showing how full the jails are on individual days and the length of detention for juveniles. Again, these 1972 data are for the jails in Union County only.

Tables 5, 6 and 7 show which days of the week the jail population is highest. Unlike most jails in the State, the jails in Union County are typically the fullest on Mondays according to these 1972 data. Adding the average daily populations of the La Grande City Jail and the Union County Jail, the total is 7.58 people per day. From the original hand-tabulated data (not displayed here in its entirety because of the volume of detail), it is shown that on four separate

days during June 1972 (Wednesday the 7th, Friday the 9th, Monday the 19th and Tuesday the 20th) the respective, combined populations of these two jails were: 16, 13, 17 and 16. The capacity of the Union County Jail is 18. The combined average daily population for June 1972 was nearly eleven people.

Tables 8, 9 and 10 indicate the incidence of daily populations for the jails in Union County. The numbers of people in jail on given days are indicated along the bottom of the graph. The total number of days during this six-month (in 1972) period of study during which those numbers of people were in each jail is indicated in the left-hand margin. Table 8 shows the Elgin City Jail had no one in it during 149 days or 82% of those 182 days of the six-month study. On two different days, the jail had four people in it.

Table 9 indicates that the La Grande City Jail stood empty during 7% of the 182 days of this six-month study during 1972. It also had seven people in its jail during 7% of the days. The La Grande City Jail has two bunks in one cell and four in the other. On six separate days, they had daily populations of 9, 12 and 13 people. Of course, not each person was there for the full day. However, the housing of that many men, women and juveniles of varying levels of maturity, sophistication, self-control and aggressiveness in a two-cell jail does not permit adequate segregation for protection of officers or prisoners.

Table 10 reveals that the Union County Jail stayed within its rated capacity of 18 bunks during day of the study sample period. Of course, if three of these people are

women, there is an overcrowded condition because they must share a two-bunk cell. The housing of juveniles and various types of adults in the same cell is a dangerous situation which even more vividly illustrates the extremely libelous and potentially costly conditions present in the jails of Union County.

Table 11 shows that Elgin City never holds juveniles overnight, however, they may be transferred to the Union County Jail and housed for days or months (without segregation from adult prisoners). Forty-one percent of the juveniles are housed in the three jails of Union County all or part of one day according to these 1972 data. The remaining 59% serve from two to 51 days at a time. None of the three jails described have even minimally adequate segregation capabilities for juveniles and there is no other place of detention for juveniles in the District.

The Baker County Jail juvenile detention capability is far from the best, but is minimally able to provide some protection to the young boarders.

The Wallowa County Jail has little greater segregation capacity than Union County Jail. Table 1, on page 4, shows that juveniles are seldom housed in this jail. The Union County Juvenile Department has recently been approved for an additional counselor who would have as his primary responsibility, Wallowa County.

Table 12 gives a breakdown of the 1972 jail data according to sex and age for each of the three jails studied.

TABLE 3
DISTRICT 13
JAIL BOOKINGS DATA 1970
Average Daily Population (Pretrial Detention)

Month Arrested	Baker City-County	Elgin City	La Grande City	Union County	Wallowa County	Union County Jails
January	4.8	.1	1.3	.4	.1	1.9
February	6.9	.1	1.8	.3	.1	2.3
March	4.8	.1	1.2	1.4	.5	3.2
April	4.4	-	1.4	2.0	.2	3.6
May	6.2	-	3.0	2.3	1.1	6.4
June	4.6	-	1.2	.8	.3	2.3
July	7.0	-	1.0	1.0	1.1	3.1
August	5.9	-	.5	1.5	1.9	3.9
September	6.3	-	.8	1.8	4.7	7.3
October	8.3	.2	1.7	1.5	2.8	6.2
November	7.1	-	1.7	3.7	.6	6.0
December	4.5	-	1.2	3.3	.2	4.7
YEARLY AVERAGE	5.9	-	1.4	1.7	1.1	4.2

TABLE 4
 DISTRICT 13
 JAIL BOOKINGS DATA 1970
Average Daily Population (Sentenced)

<u>Month Arrested</u>	<u>Baker City-County</u>	<u>Elgin City</u>	<u>La Grande City</u>	<u>Union County</u>	<u>Wallowa County</u>	<u>Union County Jails</u>
January	3.0	.3	.1	1.2	.1	1.7
February	5.4	-	-	.7	-	.7
March	9.2	-	.1	-	.2	.3
April	9.2	-	.1	.4	.2	.7
May	11.2	-	-	1.7	-	1.7
June	8.0	-	.1	1.0	-	1.1
July	10.8	-	.9	.1	.4	1.4
August	16.1	-	.4	.7	1.2	2.3
September	8.6	-	.1	.5	-	.6
October	11.7	-	.2	-	.2	.4
November	13.1	-	-	.7	.8	1.5
December	<u>13.2</u>	-	<u>.3</u>	<u>.2</u>	-	<u>.5</u>
YEARLY AVERAGE	10.0	-	.2	.6	.3	1.1

TABLE 5
 DISTRICT 13, ELGIN CITY JAIL
 JAIL BOOKINGS DATA

JANUARY 1, 1972 THROUGH JUNE 30, 1972

Monthly Jail Bookings And Jail Population By Day Of The Week

<u>Month</u>	<u>Monday</u>	<u>Tuesday</u>	<u>Wednesday</u>	<u>Thursday</u>	<u>Friday</u>	<u>Saturday</u>	<u>Sunday</u>	<u>Total Days Served</u>	<u>Average* Daily Population</u>	<u>Highest Day/Month</u>	<u>Lowest Day/Month</u>
January	1	0	0	0	0	0	2	3	-	2	0
February	0	0	0	0	0	0	0	0	-	0	0
March	3	0	0	0	0	5	1	9	-	3	0
April	1	0	1	0	3	6	1	12	-	2	0
May	10	5	5	1	0	0	4	25	-	4	0
June	0	0	0	0	0	0	2	2	-	2	0
TOTAL	15	5	6	1	3	11	10	51	-	4	0
PERCENT	29%	10%	12%	2%	6%	22%	20%	101%			

Percentage other than 100% results from rounding to the nearest whole number.

*Average Daily Population is calculated by adding population counts for each day of a month and dividing by the number of days in that month. Averages less than 0.5 are omitted and indicated by a dash.

TABLE 6

DISTRICT 13, LA GRANDE CITY JAIL

JAIL BOOKINGS DATA

JANUARY 1, 1972 THROUGH JUNE 30, 1972

Monthly Jail Bookings And Jail Population By Day Of The Week

<u>Month</u>	<u>Monday</u>	<u>Tuesday</u>	<u>Wednesday</u>	<u>Thursday</u>	<u>Friday</u>	<u>Saturday</u>	<u>Sunday</u>	<u>Total Days Served</u>	<u>Average Daily Population</u>	<u>Highest Day/ Month</u>	<u>Lowest Day/ Month</u>
January	16	8	6	4	13	15	13	75	2.41	7	0
February	15	14	15	10	13	12	15	94	3.24	7	1
March	18	18	17	14	17	21	17	122	3.94	13	0
April	7	6	4	9	6	9	7	48	1.60	5	0
May	10	11	8	10	13	15	10	77	2.48	7	0
June	23	17	25	24	27	20	20	156	5.20	12	1
TOTAL	89	74	75	71	81	92	82	572	3.15	13	0
PERCENT	16%	13%	13%	13%	14%	16%	14%	99%			

Percentages other than 100% result from rounding to the nearest whole number.

TABLE 7

DISTRICT 13, UNION COUNTY JAIL

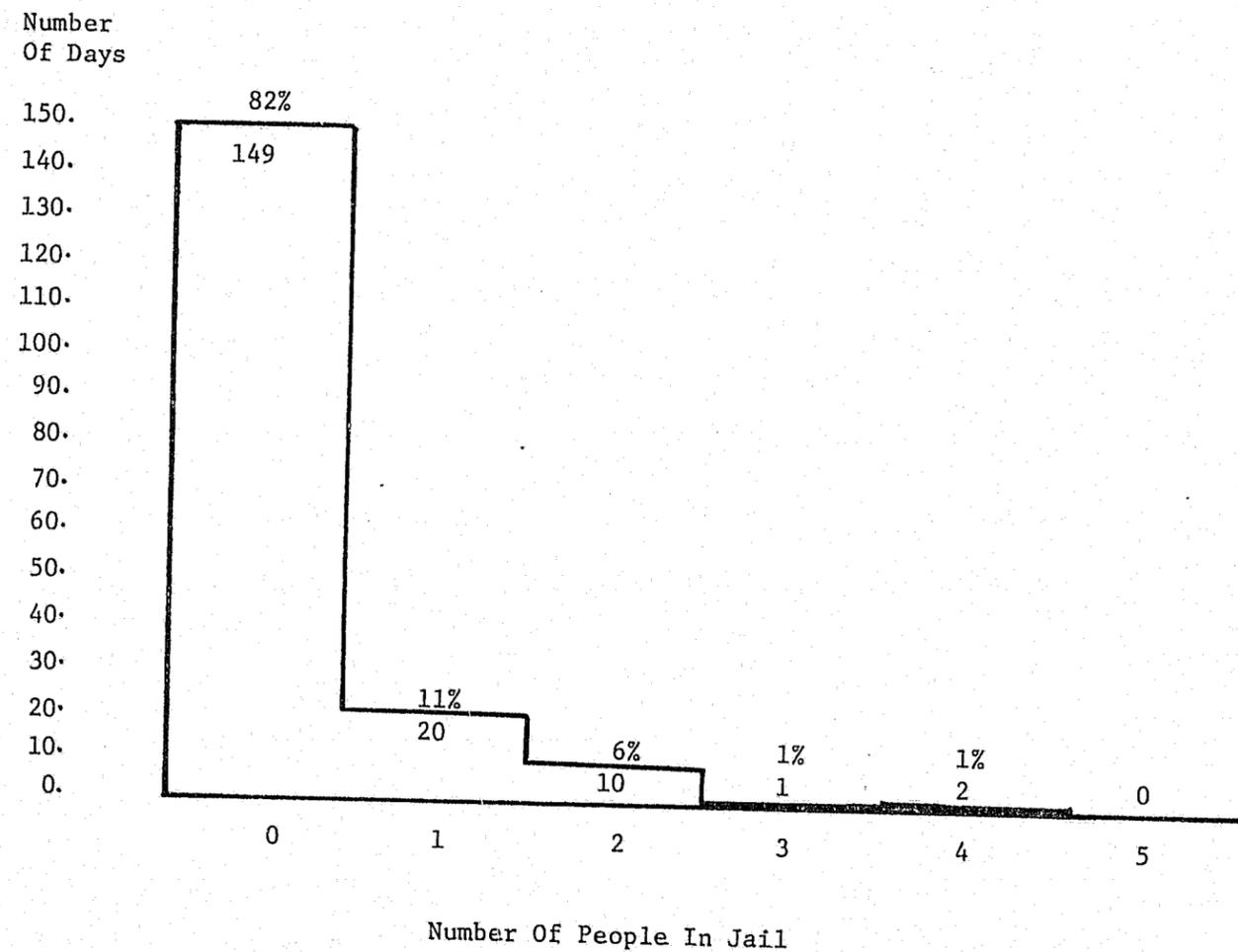
JAIL BOOKINGS DATA

JANUARY 1, 1972 THROUGH JUNE 30, 1972

Monthly Jail Bookings And Jail Population By Day Of The Week

<u>Month</u>	<u>Monday</u>	<u>Tuesday</u>	<u>Wednesday</u>	<u>Thursday</u>	<u>Friday</u>	<u>Saturday</u>	<u>Sunday</u>	<u>Total Days Served</u>	<u>Average Daily Population</u>	<u>Highest Day Per Month</u>	<u>Lowest Day Per Month</u>
January	10	5	5	7	8	7	7	49	1.58	4	0
February	17	19	12	13	17	19	17	114	3.93	6	2
March	26	24	25	24	23	26	25	173	5.58	10	2
April	17	15	18	13	14	17	18	112	3.73	7	2
May	33	31	26	22	26	27	29	194	6.26	9	2
June	<u>27</u>	<u>25</u>	<u>21</u>	<u>24</u>	<u>23</u>	<u>19</u>	<u>26</u>	<u>165</u>	<u>5.50</u>	<u>11</u>	<u>3</u>
TOTAL	130	119	107	103	111	115	122	807	4.43	11	0
Percent	16%	15%	13%	13%	14%	14%	15%	100%			

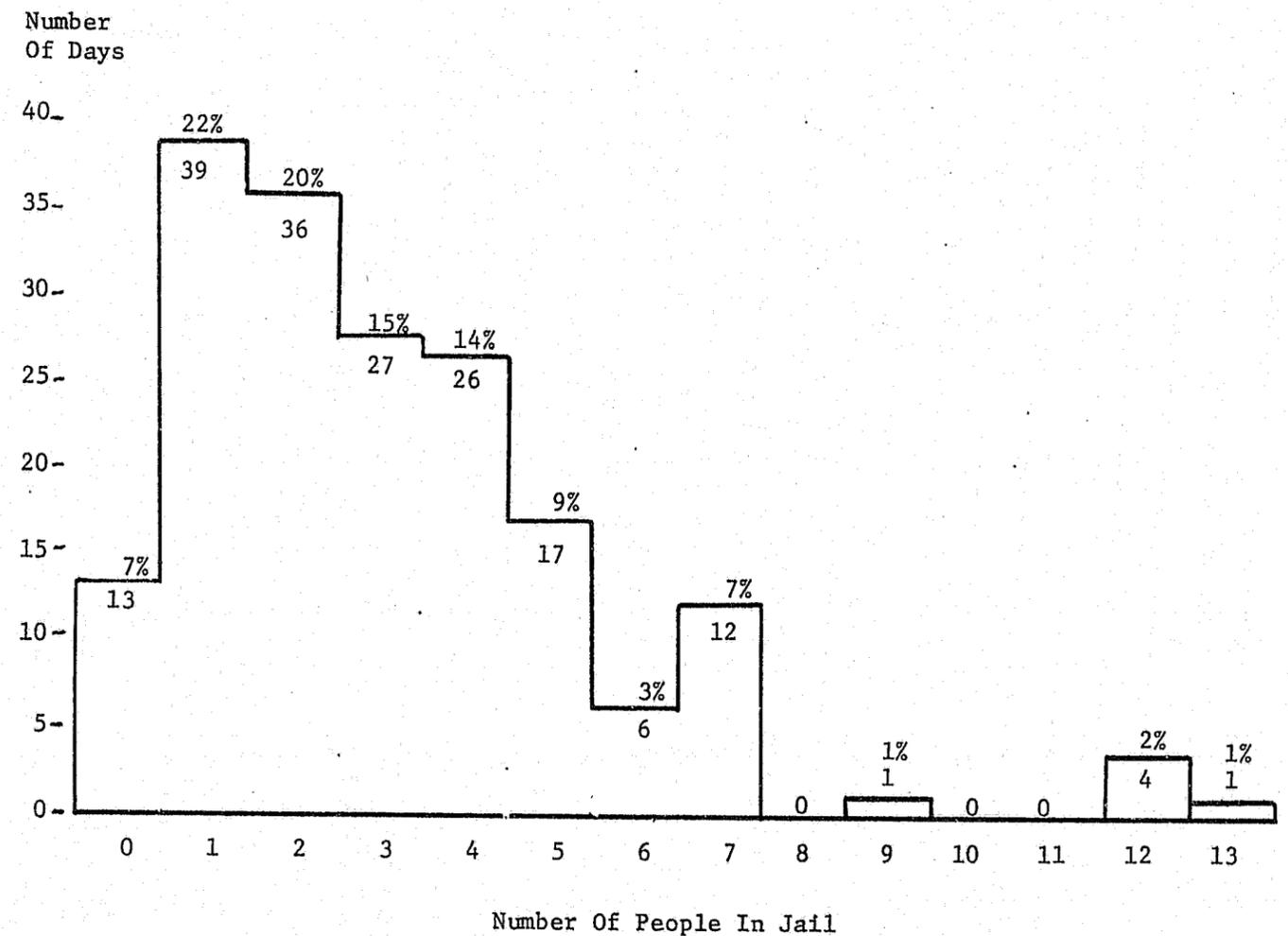
TABLE 8
 DISTRICT 13, ELGIN CITY JAIL
 JAIL BOOKINGS DATA
 JANUARY 1, 1972 THROUGH JUNE 30, 1972
Incidence Of Daily Population*



*EXAMPLE EXPLANATION: During 149 days, the Elgin City Jail had no population; during 20 days, there was one person in the jail.

Zero population occurred 82% of the total jail time (182 days). During 11% of the total days, there was one person in the jail.

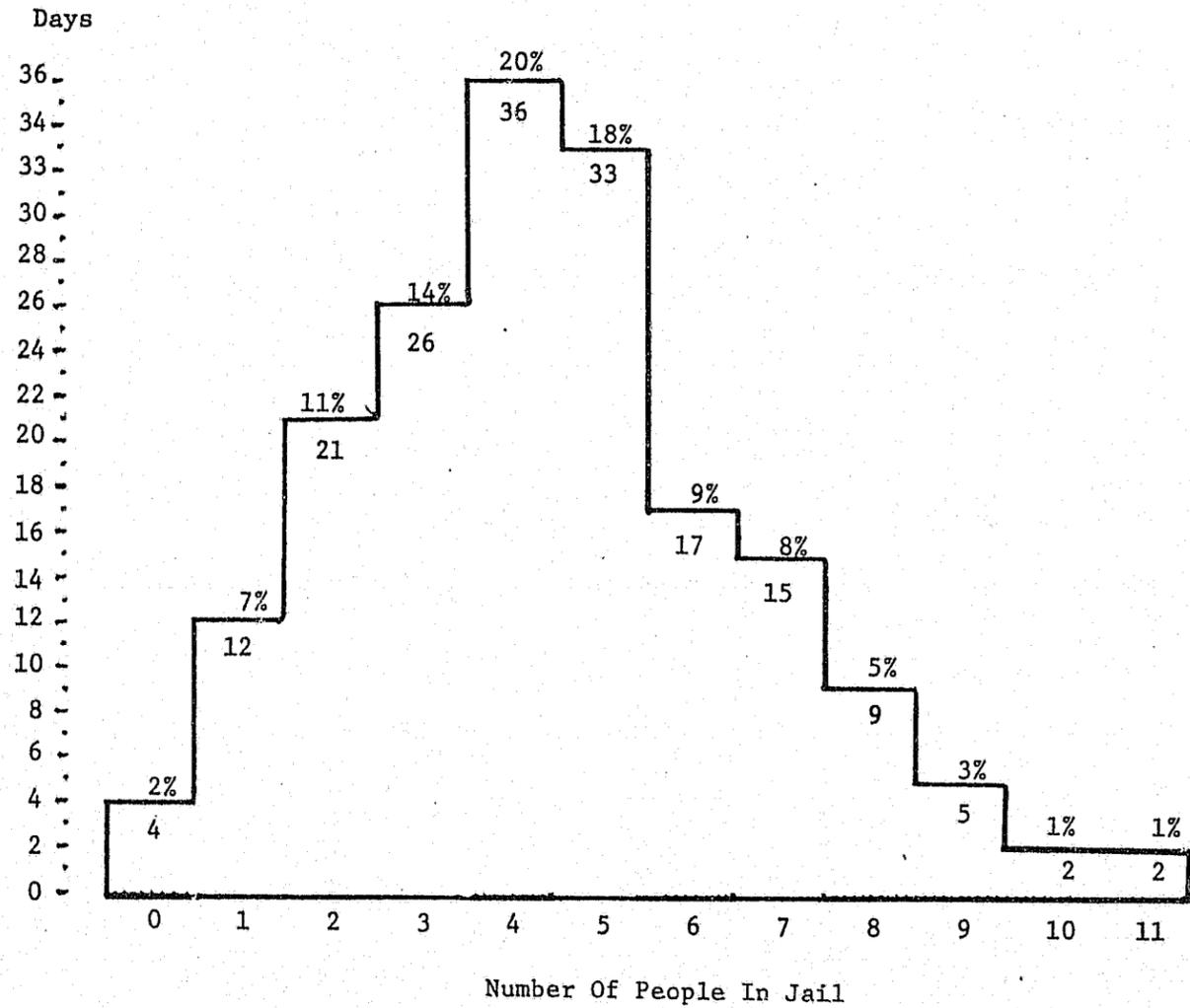
TABLE 9
 DISTRICT 13, LA GRANDE CITY JAIL
 JAIL BOOKINGS DATA
 JANUARY 1, 1972 THROUGH JUNE 30, 1972
Incidence Of Daily Population*



*EXAMPLE EXPLANATION: Thirteen of the days during this study period there was no one lodged in the La Grande City Jail. During 39 of the days, only one person was housed.

The thirteen days the jail was empty was 7% of the total days (182 days).

TABLE 10
 DISTRICT 13, UNION COUNTY JAIL
 JAIL BOOKINGS DATA
 JANUARY 1, 1972 THROUGH JUNE 30, 1972
Incidence Of Daily Population*



*EXAMPLE EXPLANATION: There were four days during which there was no one in the jail. There were twelve days when there was only one person in the jail.

Those four days represent 2% of the total jail time (182 days). The twelve days represent 7%.

TABLE 11
 DISTRICT 13
 JANUARY 1, 1972 THROUGH JUNE 30, 1972
Length Of Juvenile Detention*, By Jail

	<u>Days Served</u>											<u>Total</u>
	<u>1</u>	<u>2</u>	<u>3</u>	<u>4</u>	<u>5</u>	<u>7</u>	<u>8</u>	<u>11</u>	<u>25</u>	<u>32</u>	<u>51</u>	
Elgin City Jail	10	0	0	0	0	0	0	0	0	0	0	10
La Grande City Jail	10	7	5	3	1	0	1	2	1	0	0	30
Union County Jail	7	7	7	0	1	1	0	0	0	1	1	25
TOTAL	27	14	12	3	2	1	1	2	1	1	1	65
PERCENT	41%	21%	18%	5%	3%	2%	2%	3%	2%	2%	2%	101%

*Any part of one day is counted as one whole day.

NOTE: "Days Served" headings omit 6, 9, 10, etc. because no juveniles served those amounts of time. Percentage differs from 100% due to rounding.

Table 1 shows juvenile bookings for each jail in the District for the years 1969 and 1971.

TABLE 12

DISTRICT 13

JAIL BOOKINGS DATA

JANUARY 1, 1972 THROUGH JUNE 30, 1972

Jail, By Age, By Sex

	<u>Under 18</u>	<u>18-21</u>	<u>22-25</u>	<u>26-30</u>	<u>31-35</u>	<u>36-40</u>	<u>41-50</u>	<u>51-60</u>	<u>61 +</u>	<u>Unknown</u>	<u>Total</u>	<u>Percent</u>
Elgin City Jail	7 (1)*	9	4	2	1	0	2	0	1	14 (3)	40 (4)	12% (15%)
	17%	22%	10%	5%	2%	-%	5%	-%	2%	35%	98%	
La Grande City Jail	30 (4)	62 (5)	22 (1)	6	7	7	20	7	6 (2)	0	167 (12)	48% (36%)
	18%	37%	13%	4%	4%	4%	12%	4%	4%	-%	100%	
Union County Jail	25 (10)	45 (4)	19	10	4	8	17 (2)	6	3	0	137 (16)	40% (49%)
	18%	33%	14%	7%	3%	6%	12%	4%	2%	-%	99%	
TOTAL	62 (15)	116 (9)	45 (1)	18	12	15	39 (2)	13	10 (2)	14 (3)	344 (32)	100% (100%)
	18%	34%	13%	5%	3%	4%	11%	4%	3%	4%	99%	

*The female portion of each age total is indicated in parentheses.

NOTE: Percentages differ from 100% due to rounding.

Although there were 344 cases or bookings, there were only 273 people involved.

Tables 13, 14 and 15 give an overall look at the flow through the Elgin City Jail, La Grande City Jail and Union County Jail as derived from the 1972 data. These tables combine data demonstrated elsewhere in this report in a manner designed to give a picture of the actual flow of people, from original booking to final court disposition, through the system.

TABLE 13
 DISTRICT 13, ELGIN CITY JAIL
 JANUARY 1, 1972 THROUGH JUNE 30, 1972
 Flow Chart--Bookings To Disposition

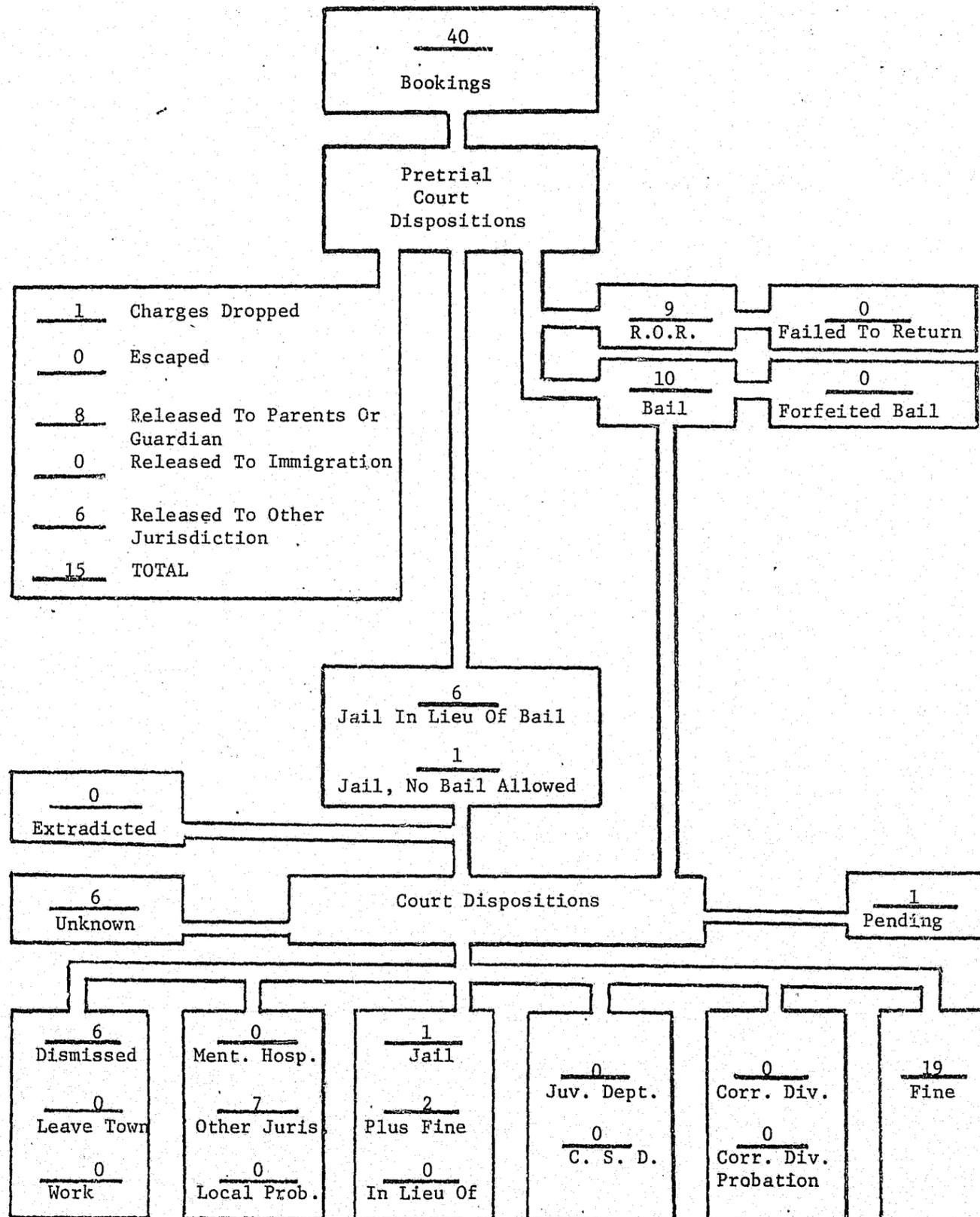


TABLE 14
 DISTRICT 13, LA GRANDE CITY JAIL
 JANUARY 1, 1972 THROUGH JUNE 30, 1972
 Flow Chart--Bookings To Disposition

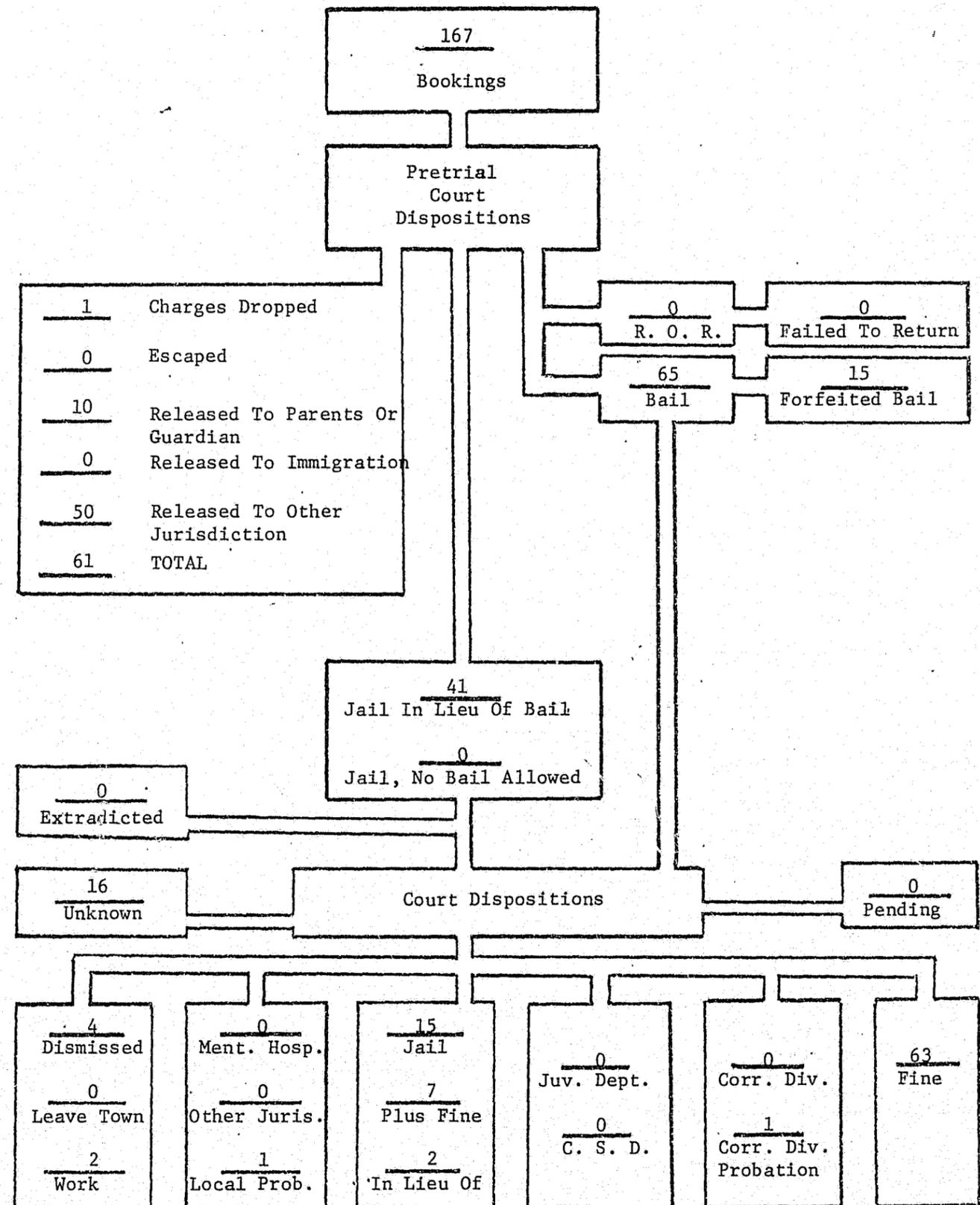
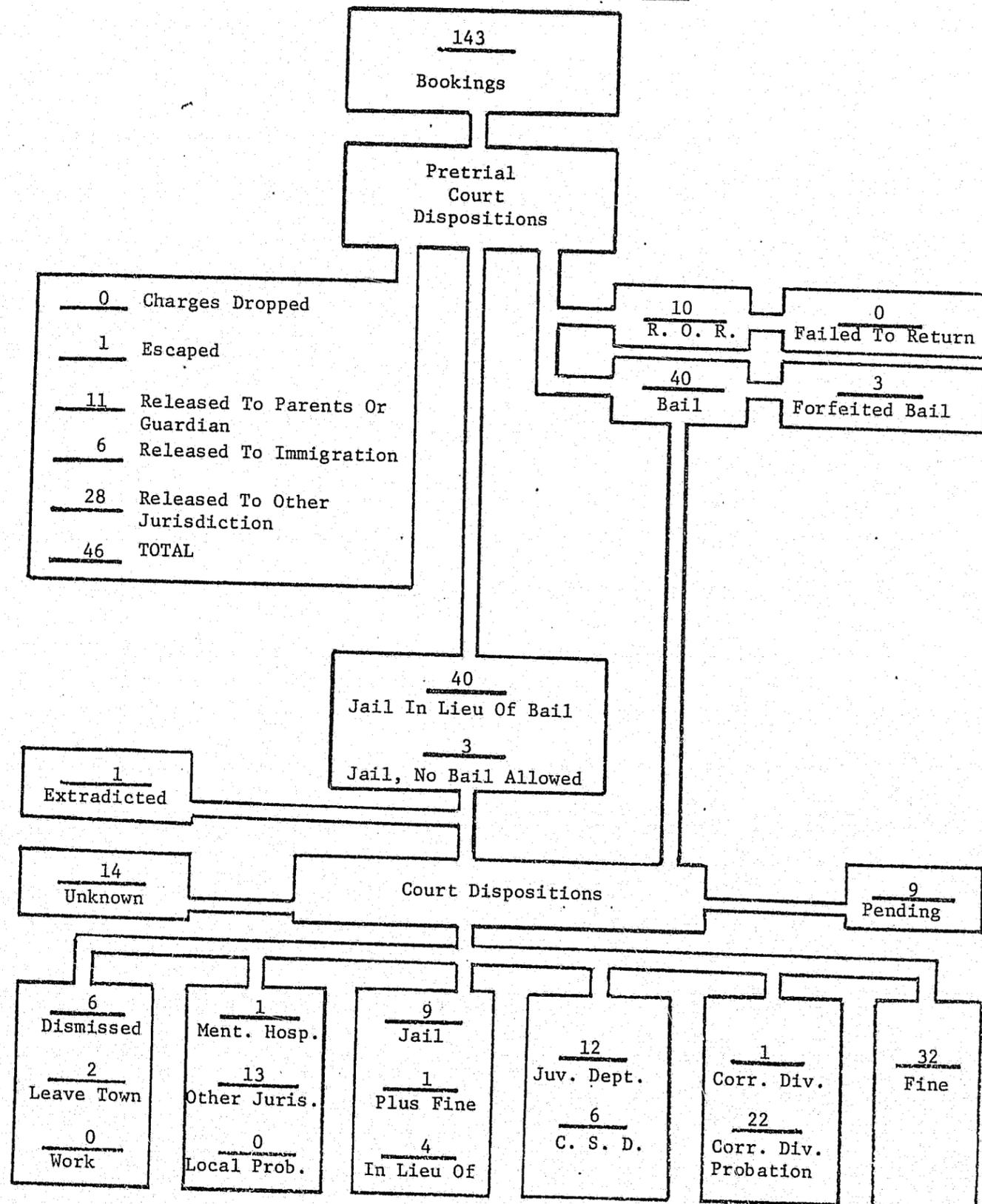


TABLE 15
 DISTRICT 13, UNION COUNTY JAIL
 JANUARY 1, 1972 THROUGH JUNE 30, 1972
 Flow Chart--Bookings To Disposition



C. JAIL RECOMMENDATIONS

1. Baker City-County Jail

a. It is recommended that the Baker County Jail house all Baker County prisoners, including Baker City, on a contractual basis and that the Baker City Jail discontinue present operation.

This will result in the economy of avoiding dual and duplicated operation of the two jails. The capacity and capabilities of the Baker County Jail are judged to be adequate to the task, according to the data.

b. Work release housing for City-County prisoners should be established separate from the main jail. This work release program should accept, on contract, from Union and Wallowa Counties, those of their appropriately screened sentenced prisoners who have established residence in Baker County. Six to twelve months after this facility becomes operable, an agreement should be sought with the State Corrections Division to house State Work Releasees. Eventually, it is expected that the three counties in District 13 have work release programs which will cooperate on a District-wide basis.

c. It is recommended that recreation space for prisoners in the Baker County Jail be added to provide this realistic dimension to the total jail program.

Other programming will be dealt with later in this report.

2. Union County Jail

Because of the total inadequacy of the Union County Jail and the need for proper jail space and segregation for the

County, it is recommended that a new correctional facility be constructed to replace the present jail and that this project be given the highest priority. The La Grande City Jail should discontinue its present operation and contract with the proposed facility upon its completion.

The deterrent effects of a less than comfortable jail and the rehabilitative potentials of a modern facility with modern programs may be argued separately. However, speaking economically, the cost of potential lawsuits from prisoners, who are the victims of inadequate housing, against the sheriff, the county and ultimately the taxpayer should be compared to the cost of construction of a new facility. The positive aspects of a more humane jail with effective programming is of inestimable but definite value.

To estimate the size of the proposed Union County Jail and its segregation and programming capabilities, the La Grande City Jail and Union County Jail data should be given the closest examination. Attention must also be given to the impact of the recommendations presented under the section of this report headed, Jail Programs and Alternatives To Jailing, and to the likelihood of the courts using the jail as a sentencing alternative to an increasing extent because of the positive value of the proposed programs.

As outlined on page 6 of this report, the combined average daily population during the first six months of 1972 for La Grande City Jail and Union County Jail (from Tables 6 and 7) was 7.58 people. During four peak days in June, the combined actual population was 13, 16, 16 and 17. The combined average daily population for June 1972 was nearly eleven people. Thirty to thirty-five percent of the total days during the 1972 study period, the Union County Jail stood empty or had three

or less people in it and the La Grande City Jail stood empty or had one person in it. (See Tables 9 and 10.)

Tables 16, 17 and 18 display the offenses with which prisoners were charged in Union County during the 1972 study. Many of the prisoners are jailed for relatively nonserious charges. The total charges are greater than the total jail cases because some had more than one charge.

Keeping in mind the rising Union County population, the potential for increased use of the proposed Union County Jail (because of better conditions and rehabilitative programs), the effects of jail alternatives and programs and the combined La Grande City Jail and Union County Jail statistics, it might be reasonable to construct a new facility which would house from 30 to 40 people. This facility would have to have varied segregation capabilities. Further, detail study would have to be made considering all the variables and projections necessary for determining the size and segregation capability of the proposed facility.

Table 19 lists the arresting source for the total bookings of each jail in Union County. The jails, during 1972 (first six months), did not receive prisoners from Wallowa or Baker Counties. With a new jail, and jail and community programs developed in Union County, it is not likely that there would be much of an increase in bookings which were arrested in Wallowa and Baker Counties. Baker County has some jail programming now and plans for much more extensive jail and community programs for the misdemeanor. Wallowa County could contract with Union County for the selected use of future Union County programming resources. This proposed Union County correctional facility would serve the needs of both Wallowa and Union Counties for sentenced prisoners as well as certain pretrial detention needs for both counties.

The Elgin City Jail and the Wallowa County Jail should be maintained for short-time detention purposes only.

TABLE 16

DISTRICT 13, ELGIN CITY JAIL

JAIL BOOKINGS DATA

JANUARY 1, 1972 THROUGH JUNE 30, 1972

Offenses By Jail, By Sex

Offense	Male	%	Female	%	Total	%
<u>CRIMES AGAINST PERSON</u>						
Kidnapping	0	-%	0	-%	0	-%
Sexual Assault	1	2%	0	-%	1	2%
Assault	1	2%	1	20%	2	4%
TOTAL	2	4%	1	20%	3	6%
<u>CRIMES AGAINST PROPERTY</u>						
Burglary And First Degree Theft	0	-%	0	-%	0	-%
Grand Larceny	0	-%	0	-%	0	-%
Stolen Vehicle	1	2%	0	-%	1	2%
Forgery	0	-%	0	-%	0	-%
Fraud	0	-%	0	-%	0	-%
Stolen Property	1	2%	1	20%	2	4%
Drugs	1	2%	0	-%	1	2%
TOTAL	3	6%	1	20%	4	8%
<u>OTHER RELATIVELY SERIOUS</u>						
*Family	0	-%	0	-%	0	-%
Escape	0	-%	0	-%	0	-%
Weapons	1	2%	0	-%	1	2%
Contributing	1	2%	0	-%	1	2%
Parole/Probation Violation	0	-%	0	-%	0	-%
Unlawful Entry	0	-%	0	-%	0	-%
TOTAL	2	4%	0	-%	2	4%
<u>MISDEMEANORS</u>						
Traffic	7	16%	0	-%	7	15%
Drunk	1	2%	0	-%	1	2%
D.U.I.L.	9	21%	1	20%	10	21%
Petty Larceny	0	-%	0	-%	0	-%
M.I.P.	11	26%	1	20%	12	25%
Disorderly Conduct	4	9%	1	20%	5	11%
*Justice	2	5%	0	-%	2	4%
Game	0	-%	0	-%	0	-%
Loitering	0	-%	0	-%	0	-%
TOTAL	34	79%	3	60%	37	78%
<u>JUVENILE</u>						
	2	5%	0	-%	2	4%
<u>HOLD FOR OTHER JURISDICTION</u>						
	0	-%	0	-%	0	-%
GRAND TOTAL	43	98%	5	100%	48	100%

*Family = Failure To Support, Desertion, Neglect and Abuse.

*Justice = Contempt of Court, Perjury, Failure To Respond To Subpoena (or Warrant), etc.

TABLE 17

DISTRICT 13, LA GRANDE CITY JAIL

JAIL BOOKINGS DATA

JANUARY 1, 1972 THROUGH JUNE 30, 1972

Offenses By Jail, By Sex

Offense	Male	%	Female	%	Total	%
<u>CRIMES AGAINST PERSON</u>						
Kidnapping	1	1%	0	-%	1	1%
Sexual Assault	3	2%	0	-%	3	2%
Assault	2	1%	0	-%	2	1%
TOTAL	6	4%	0	-%	6	4%
<u>CRIMES AGAINST PROPERTY</u>						
Burglary And First Degree Theft	14	9%	1	5%	15	9%
Grand Larceny	1	1%	0	-%	1	1%
Stolen Vehicle	3	2%	0	-%	3	2%
Forgery	0	-%	0	-%	0	-%
Fraud	2	1%	0	-%	2	1%
Stolen Property	2	1%	0	-%	2	1%
Drugs	11	7%	0	-%	11	6%
TOTAL	33	21%	1	5%	34	20%
<u>OTHER RELATIVELY SERIOUS</u>						
*Family	0	-%	1	5%	1	1%
Escape	1	1%	0	-%	1	1%
Weapons	1	1%	0	-%	1	1%
Contributing	1	1%	0	-%	1	1%
Parole/Probation Violation	1	1%	0	-%	1	1%
Unlawful Entry	0	-%	0	-%	0	-%
Total	4	4%	1	5%	5	5%
<u>MISDEMEANORS</u>						
Traffic	5	3%	0	-%	5	3%
Drunk	22	15%	7	33%	29	17%
D.U.I.L.	31	21%	2	10%	33	19%
Petty Larceny	1	1%	1	5%	2	1%
M.I.P.	18	12%	0	-%	18	11%
Disorderly Conduct	16	11%	0	-%	16	9%
*Justice	2	1%	0	-%	2	1%
Game	0	-%	0	-%	0	-%
Loitering	0	-%	0	-%	0	-%
TOTAL	95	64%	10	48%	105	61%
<u>JUVENILE</u>						
	6	4%	9	43%	15	9%
<u>HOLD FOR OTHER JURISDICTION</u>						
	5	3%	0	-%	5	3%
GRAND TOTAL	149	100%	21	101%	170	102%

*Family = Failure To Support, Desertion, Neglect and Abuse.

*Justice = Contempt Of Court, Perjury, Failure To Respond To Subpoena (or Warrant), etc.

TABLE 18

DISTRICT 13, UNION COUNTY JAIL

JAIL BOOKINGS DATA

JANUARY 1, 1972 THROUGH JUNE 30, 1972

Offenses By Jail, By Sex

Offense	Male	%	Female	%	Total	%
<u>CRIMES AGAINST PERSON</u>						
Kidnapping	0	-%	0	-%	0	-%
Sexual Assault	4	3%	0	-%	4	3%
Assault	1	1%	0	-%	1	1%
TOTAL	5	4%	0	-%	5	4%
<u>CRIMES AGAINST PROPERTY</u>						
Burglary and First Degree Theft	16	12%	3	15%	19	12%
Grand Larceny	2	1%	0	-%	2	1%
Stolen Vehicle	3	2%	2	10%	5	3%
Forgery	1	1%	0	-%	1	1%
Fraud	0	-%	0	-%	0	-%
Stolen Property	2	1%	0	-%	2	1%
Drugs	13	10%	1	5%	14	9%
TOTAL	37	27%	6	30%	43	27%
<u>OTHER RELATIVELY SERIOUS</u>						
*Family	1	1%	0	-%	1	1%
Escape	0	-%	0	-%	0	-%
Weapons	2	1%	4	20%	6	4%
Contributing	0	-%	0	-%	0	-%
Parole/Probation Violation	5	4%	0	-%	5	3%
Unlawful Entry	6	5%	0	-%	6	4%
TOTAL	14	11%	4	20%	18	12%
<u>MISDEMEANORS</u>						
Traffic	13	10%	1	5%	14	9%
Drunk	2	1%	0	-%	2	1%
D.U.I.L.	39	29%	2	10%	41	27%
Petty Larceny	0	-%	0	-%	0	-%
M.I.P.	6	5%	0	-%	6	4%
Disorderly Conduct	3	2%	0	-%	3	2%
*Justice	1	1%	0	-%	1	1%
Game	1	1%	0	-%	1	1%
Loitering	1	1%	0	-%	1	1%
TOTAL	66	50%	3	15%	69	46%
<u>JUVENILE</u>						
	11	8%	7	35%	18	12%
<u>HOLD FOR OTHER JURISDICTION</u>						
	0	-%	0	-%	0	-%
GRAND TOTAL	133	100%	20	100%	153	101%

*Family = Failure To Support, Desertion, Neglect and Abuse.

*Justice = Contempt Of Court, Perjury, Failure To Respond To Subpoena (or Warrant), etc.

TABLE 19

DISTRICT 13

JANUARY 1, 1972 THROUGH JUNE 30, 1972

Arresting Agency, By Jail

	Elgin City Jail	La Grande City Jail	Union County Jail	Total	Percent
Elgin City Police	40	0	18	58	17
La Grande City Police	0	127	34	161	47
Union County Sheriff	0	3	10	13	4
Oregon State Police	0	18	69	87	25
Citizen's Arrest	0	3	1	4	1
Juvenile Department	0	11	1	12	3
Union City Police	0	0	4	4	1
Other*	0	5	0	5	1
TOTAL	40	167	137	344	99%
PERCENT	12%	49%	40%		101%

* Other = one arrest each for Coos County Sheriff, Marion County Sheriff, Federal and Santa Rosa, California and Los Angeles, California.

Percentages other than 100 result from rounding to the nearest whole number.

There were 344 bookings involved in this Study, but only 273 actual people.

3. Elgin City Jail

Because of the relative jail use (see Table 1) and in spite of the Spring flooding, it is recommended that the Elgin City Jail be maintained as a short-term detention facility only.

The proposed Union County Jail should receive contract prisoners from Elgin City for other than short-term holding purposes.

4. Wallowa County Jail

The Wallowa County Jail is not much better able to provide jailing services than the present Union County Jail; however, Table 3 shows a decline in Wallowa County population, and the jail population does not approach the jail's capacity. Wallowa County is in the same judicial district as is Union County and could, realistically, contract sentenced prisoners with Union County as well as selected pretrial prisoners.

As with the Union County Jail, the Wallowa County Jail is extremely difficult to supervise.

It is recommended that a sound monitoring system be installed in both the female section and the male section. Too, an "entrance cage" should be installed inside each jail's front door to provide a secondary security for the officer during the opening of the initial door of each section.

The sound system need not be capable of monitoring normal conversation but should be able to detect calls for help, requests and sounds of disturbance. Although the present physical jail security is entirely inadequate, the total bookings per year (Table 1) may not put replacement of this facility high on a relative list of present needs.

II. JAIL PROGRAMS AND ALTERNATIVES TO JAILING

A. EXISTING PROGRAMS

1. Release On Own Recognizance And Bail

Table 20 shows that 12% of the jail bookings studied were released from custody on their own recognizance prior to trial. Twenty-seven percent of the total were jailed without bail, and 25% released on bail. Others were transferred to other jurisdictions, dropped and unknown. Tables 21, 22 and 23 represent 1972 data for the jails of Union County and show release on own recognizance as being used from zero (La Grande) to 7% (Union County) to 22% (Elgin City). Bail releases occurred 24% to 39% of the time. Only 2% or less of the defendants were not allowed bail and jailed as pretrial detention. Fifteen to 28% (87 people) were jailed in lieu of bail.

2. Other Alternatives To Jailing

District 13 has no formal probation or work release programs of its own.

3. Jail Programming

The Baker County Jail has the only jail programming (other than trusty work programs) and it consists of a formal visiting section, volunteer ministers, Salvation Army workers, Alcoholics Anonymous counselors and trips to A. A. meetings for selected trustys.

B. RECOMMENDED PROGRAMS

1. Release On Own Recognizance

It is recommended that one staff position be established in Baker County and one for Union-Wallowa Counties, combined, which would

provide the courts, upon request, with relatively immediate information concerning new bookings so that the courts would have a more complete background on those defendants being considered for pretrial detention or release.

This would not necessarily be the usual, lengthy presentence report, but might be a short report which would be the result of a telephone call to an employer, calls to a few associates or neighbors of the defendant, calls to his bank and creditors and a talk with the defendant's family. This would be aimed at providing almost immediate information to the courts to reduce time spent in jail for those who might be better served by remaining in the community until trial. Maintaining employment, family support, etc. instead of incarceration might well be the best plan for selected cases. The persons performing this function might also be involved in other duties as described in the following two recommendations. See Appendix IV for a position description.

This position, plus the other program recommendations considered on a purely economic basis, mean a relatively small investment now to avoid greater expenditures in the future, such as more jails. Each of these recommendations should reduce jail population.

2. Work Release

It is recommended that the person discussed in the above recommendation also be assigned to the duty of supervising work release programs for their respective areas of jurisdiction.

Duties might range from investigation concerning potential work release clients, job finding and monitoring, transportation to and from job interviews and employment, vocational counseling and management of the Work Release quarters.

Operating a work release program out of a normal jail is dangerous because of the contraband problem and the checking in and out of prisoners each day causes supervision problems. Work releasees can realistically be housed at any suitable place in the community. The proposed Union County Jail might be planned with proper segregation for work releasees. Until work release housing becomes practical and possible, this proposed staff position could be a job finder for those about to be discharged.

3. Probation

The same person charged with the responsibility of the above two recommendations should also act as the probation officer.

The following paragraphs describe programs presently in operation in Oregon, including probation:

The position described in the foregoing recommendations and described in Appendix IV might be thought of as a coordinator of community resources, public and private. He should also be considered a likely person to provide transportation among the jails and community. As his duties and caseload increase, it may be necessary to enlarge the staffing. Before planning the position in District 13, contact might be of value with District 1 (Clatsop and Tillamook Counties) and District 9 (Hood River, Sherman and Wasco Counties) which have recently been funded through Law Enforcement Assistance moneys for this position of community correctional agent.

Josephine County has one person who supervises probation and work release. The probation service consists of the one full-time staff supervising a large number of volunteers who do the actual contact or field work. The recidivism rate has been almost nil. This misdemeanor officer coordinates community resources to increase services to the client.

Jackson County, Douglas County and Multnomah County have probation services. Multnomah County also has a work release program.

The Marion County Jail, Eugene City-County Jail and Rocky Butte Jail have developed an impressive and varied program of services for the inmate while he is incarcerated, making use of various community resources. These programs include G.E.D. tutoring and testing, employment counseling and placement assistance. See Appendix III for a detailed description of the Marion County programs.

Table 24 shows 1972 court disposition data for three of the District 13 jails. Jail alternatives and programs are seldom used in this District simply because they are not available.

TABLE 20
DISTRICT 13
JAIL BOOKINGS DATA 1970
Pretrial Action, By Court

Pretrial Action	C O U R T					Total
	Justice	Municipal	Circuit	Juvenile	Applicable, Unknown	
Jail, No Bail	221 (56%)	189 (35%)	48 (44%)	3 (1%)	50 (11%)	511 (27%)
Charges Dropped	0 (-%)	1 (-%)	1 (1%)	5 (1%)	7 (2%)	14 (1%)
Released On Own Recognizance	46 (12%)	122 (22%)	27 (25%)	6 (2%)	26 (6%)	227 (12%)
Released On Bail	103 (26%)	221 (40%)	24 (22%)	1 (-%)	137 (31%)	486 (25%)
Released To Immigration	0 (-%)	0 (-%)	0 (-%)	3 (1%)	68 (16%)	71 (4%)
Released To Corrections Division	0 (-%)	0 (-%)	1 (1%)	1 (1%)	2 (-%)	4 (-%)
Released To Military	2 (1%)	0 (-%)	0 (-%)	0 (-%)	30 (7%)	32 (2%)
Released To Other Jurisdiction	2 (1%)	0 (-%)	3 (3%)	23 (5%)	45 (10%)	73 (4%)
Unknown	14 (3%)	15 (3%)	5 (5%)	384 (88%)	81 (18%)	499 (26%)
TOTAL	388 (99%)	548 (100%)	109 (101%)	426 (99%)	446 (101%)	1917 (101%)
PERCENT	20%	29%	6%	22%	23%	100%

TABLE 21
DISTRICT 13, ELGIN CITY JAIL
JAIL BOOKINGS DATA
JANUARY 1, 1972 THROUGH JUNE 30, 1972
Pretrial Action, By Court

	<u>Municipal Court</u>		<u>Justice Court</u>		<u>Juvenile Court</u>		<u>Circuit Court</u>		<u>Total</u>	
Charges Dropped	0	-%	1	100%	0	-%	0	-%	1	2%
Released On Own Recognizance	7	26%	0	-%	1	11%	1	25%	9	22%
Released To Parents Or Guardian	0	-%	0	-%	8	89%	0	-%	8	20%
Released On Bail	10	37%	0	-%	0	-%	0	-%	10	24%
Jail In Lieu Of Bail	6	22%	0	-%	0	-%	0	-%	6	15%
Jail, Bail Not Allowed	1	4%	0	-%	0	-%	0	-%	1	2%
Returned And Held For Trial	0	-%	0	-%	0	-%	0	-%	0	-%
Released To Immigration	0	-%	0	-%	0	-%	0	-%	0	-%
Released To Other Jurisdiction	3	11%	0	-%	0	-%	3	75%	6	15%
Escaped	0	-%	0	-%	0	-%	0	-%	0	-%
Unknown	0	-%	0	-%	0	-%	0	-%	0	-%
TOTAL	27	100%	1	100%	9	100%	4	100%	41	100%

TABLE 22
DISTRICT 13, LA GRANDE CITY JAIL
JAIL BOOKINGS DATA
JANUARY 1, 1972 THROUGH JUNE 30, 1972
Pretrial Action, By Court

	<u>Municipal Court</u>		<u>Justice Court</u>		<u>Juvenile Court</u>		<u>Circuit Court</u>		<u>Total</u>	
Charges Dropped	1	1%	0	-%	0	-%	0	-%	1	1%
Released On Own Recognizance	0	-%	0	-%	0	-%	0	-%	0	-%
Released To Parents Or Guardian	0	-%	1	6%	9	30%	0	-%	10	6%
Released On Bail	62	60%	2	11%	0	-%	1	7%	65	39%
Jail In Lieu Of Bail	37	36%	2	11%	0	-%	2	13%	41	25%
Jail, Bail Not Allowed	0	-%	0	-%	0	-%	0	-%	0	-%
Returned And Held For Trial	0	-%	0	-%	0	-%	0	-%	0	-%
Released To Immigration	0	-%	0	-%	0	-%	0	-%	0	-%
Released To Other Jurisdiction	4	4%	13	72%	21	70%	12	80%	50	30%
Escaped	0	-%	0	-%	0	-%	0	-%	0	-%
Unknown	0	-%	0	-%	0	-%	0	-%	0	-%
TOTAL	104	101%	18	100%	30	100%	15	100%	167	101%

NOTE: Percentages differ from 100% due to rounding.

TABLE 23

DISTRICT 13, UNION COUNTY JAIL
JAIL BOOKINGS DATA

JANUARY 1, 1972 THROUGH JUNE 30, 1972

Pretrial Action, By Court

	<u>Municipal Court</u>	<u>Justice Court</u>	<u>Juvenile Court</u>	<u>Circuit Court</u>	<u>Total</u>
Charges Dropped	0	0	0	0	0
Released On Own Recognizance	2	2	0	6	10
Released To Parents Or Guardian	0	1	10	0	11
Released On Bail	11	23	0	6	40
Jail In Lieu Of Bail	1	27	0	12	40
Jail, Bail Not Allowed	0	0	1	2	3
Returned And Held For Trial*	0	1	0	1	2
Released To Immigration	0	6	0	0	6
Released To Other Jurisdiction	8	7	9	4	28
Escaped	0	0	1	0	1
Unknown	0	2	0	0	2
TOTAL	22	69	21	31	143

NOTE: Percentages differ from 100% due to rounding.

*One was released on \$250.00 bail and returned. One had been released to Vale, but was returned.

TABLE 24

DISTRICT 13

JANUARY 1, 1972 THROUGH JUNE 30, 1972

Court Disposition By Jail

	<u>Elgin City Jail</u>		<u>La Grande Jail</u>		<u>Union County Jail</u>		<u>Total</u>	
Failure To Return On R.O.R.	0		0		0		0	-%
Bail Forfeited*	0		15	9%	3	2%	18	5%
Dismissed	6	14%	4	2%	6	4%	16	4%
Jail	1	2%	13	8%	3	2%	17	5%
Jail, Part Or All Suspended	0		2	1%	6	4%	8	2%
Jail And Fine	2	5%	7	4%	1	1%	10	3%
Jail In Lieu Of Fine	0		2	1%	4	3%	6	2%
Fine	19	46%	62	36%	30	21%	111	31%
Fine, Part Or All Suspended	0		0		2	1%	2	1%
Fine Plus License Suspended	0		1	1%	9	6%	10	3%
State Corrections Division	0		0		1	1%	1	-%
Children's Services Division	0		0		6	4%	6	2%
Pending	1	2%	0		9	6%	10	3%
Extradicted Before Court	0		0		1	1%	1	-%
Released To Mental Hospital	0		0		1	1%	1	-%
Transfer To Other Jurisdiction	7	17%	0		13	9%	20	6%
Referred To Juvenile Department	0		0		12	8%	12	3%
Work	0		2	1%	0		2	1%
To Leave Town	0		0		2	1%	2	1%
Unknown	6	14%	61	36%	14	10%	81	23%
Probation, Corrections Division**	0		1	1%	17	12%	18	5%
Probation (CD) Local Jail								
Part Suspended	0		0		4	3%	4	1%
Probation (CD) Local Jail Suspended	0		0		1	1%	1	-%
Probation, Local	0		1	1%	0		1	-%
TOTAL***	42	100%	171	101%	145	101%	358	101%

* Includes one drivers license suspension.

** Of the 17 cases involving State Corrections Division Probation, all but one involved other dispositions in addition to probation. These other dispositions include all or part of local jail suspension (7), fines (4), restitution (4), local jail term (1) and prison term (4).

*** Total dispositions greater than total cases (344) because some individuals received more than one disposition.

III. INFORMATION SYSTEM

A. EXISTING SYSTEMS

Data collection is normally a difficult process because of the various ways in which records are kept. Different jurisdictions collect different data, record it differently and report it differently. There is normally much duplication in record gathering, keeping and reporting.

Corrections planning today demands reliable and useful data. In approaching available local, state and federal funding sources, data are required, not only on a local basis but on a regional aspect. To dig through old files is a cumbersome and expensive process.

B. INFORMATION SYSTEM RECOMMENDATION

It is recommended that District 13 examine its present information system and then take direct steps to develop a District-wide uniform system, consisting of a uniform booking form, uniform recording and reporting procedures and establishment of one or two centralized clearing houses for data.

A number of other Oregon districts are presently involved in developing such information systems and might be contacted for advice. These include District 2 (Multnomah, Columbia, Clackamas and Washington Counties), District 3 (Marion, Polk and Yamhill Counties), District 5 (Lane County), District 6 (Douglas County) and District 9 (Hood River, Sherman and Wasco Counties).

APPENDICES

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IN THE COUNTY COURT OF THE STATE OF OREGON FOR UNION COUNTY

In The Matter of

Union County Jail Facilities

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RESOLUTION RE UNION COUNTY
JAIL IMPROVEMENT

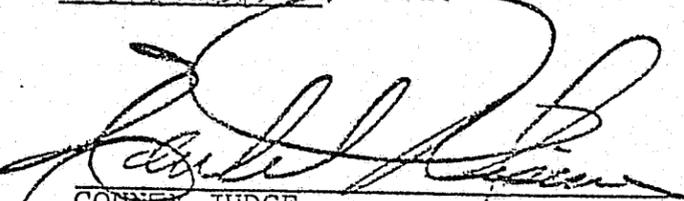
THIS MATTER came on for discussion at a special meeting of the Union County Court on Tuesday, the 10th day of October, 1972, and

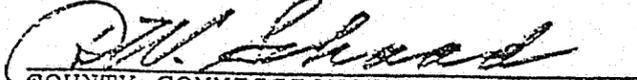
WHEREAS, the Court considered the matter of jail facilities in Union County and being fully advised in the premises, it is hereby

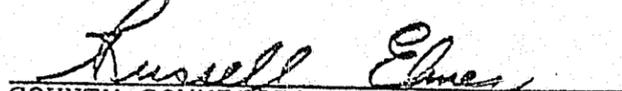
RESOLVED that the Union County Court supports the current efforts of the Law Enforcement Planning Agency and the Oregon State Corrections Division in their efforts to provide more modern jail facilities for Union County.

IT IS FURTHER RESOLVED that Union County jail improvement project should receive the highest of priority.

DATED this 10th day of October, 1972.


COUNTY JUDGE


COUNTY COMMISSIONER


COUNTY COMMISSIONER

APPENDIX II includes:

- II A Alcohol-Related Offenses, By Sex, Age
- II B Total Alcohol-Related Offenses, By Jail
- II C Alcohol-Related Offenses, By Sex, Age - Baker City Jail
- II D Alcohol-Related Offenses, By Sex, Age - Baker County Jail
- II E Alcohol-Related Offenses, By Sex, Age - Elgin City Jail
- II F Alcohol-Related Offenses, By Sex, Age - La Grande City Jail
- II G Alcohol-Related Offenses, By Sex, Age - Union County Jail
- II H Alcohol Related Offenses, By Sex, Age - Wallowa County Jail

APPENDIX II A

DISTRICT 13

JAIL BOOKINGS DATA 1969, 1971

Alcohol-Related Offenses, By Sex, Age

Sex/Age	Intoxicated In Public		Intoxicated On A Public Highway		D.U.I.L.		Drunk And Disorderly		Minor In Possession		Total	
	1969	1971	1969	1971	1969	1971	1969	1971	1969	1971	1969	1971
Adult Male	141	169	38	30	304	302	8	0	71	103	562	604
Adult Female	22	23	9	5	25	24	0	0	6	13	62	65
Juvenile Male	4	8	0	0	0	2	0	0	33	58	37	68
Juvenile Female	0	2	0	0	0	0	0	0	8	23	8	25
TOTAL	167	202	47	35	329	328	8	0	118	197	669	762

DISTRICT 13

JAIL BOOKINGS DATA 1969, 1971

Total Alcohol-Related Offenses, By Jail

<u>Jail</u>	<u>Intoxicated In Public</u>		<u>Intoxicated On Public Highway</u>		<u>D. U. I. L.</u>		<u>Drunk And Disorderly</u>		<u>Minor In Possession</u>		<u>Total</u>	
	<u>1969</u>	<u>1971</u>	<u>1969</u>	<u>1971</u>	<u>1969</u>	<u>1971</u>	<u>1969</u>	<u>1971</u>	<u>1969</u>	<u>1971</u>	<u>1969</u>	<u>1971</u>
Baker City	49	97	0	0	30	68	0	0	60	122	139	287
Baker County	4	10	29	15	152	105	2	0	30	28	217	158
Elgin City*	-	1	-	2	-	6	-	0	-	7	-	16
La Grande City	97	75	3	6	90	77	6	0	26	33	222	191
Union County	0	2	3	2	23	29	0	0	0	1	26	34
Wallowa County	<u>17</u>	<u>17</u>	<u>12</u>	<u>10</u>	<u>34</u>	<u>45</u>	<u>0</u>	<u>0</u>	<u>2</u>	<u>6</u>	<u>65</u>	<u>78</u>
TOTAL	167	202	47	35	329	330	8	0	118	197	669	764

* Records not available for 1969.

APPENDIX II C

DISTRICT 13, BAKER CITY JAIL

JAIL BOOKINGS DATA 1969, 1971

Alcohol-Related Offenses, By Sex, Age

<u>Age/Sex</u>	<u>Intoxicated In Public</u>		<u>Intoxicated On A Public Highway</u>		<u>D.U.I.L.</u>		<u>Drunk And Disorderly</u>		<u>Minor In Possession</u>		<u>Total</u>	
	<u>1969</u>	<u>1971</u>	<u>1969</u>	<u>1971</u>	<u>1969</u>	<u>1971</u>	<u>1969</u>	<u>1971</u>	<u>1969</u>	<u>1971</u>	<u>1969</u>	<u>1971</u>
Adult Male	43	83	0	0	26	64	0	0	33	52	102	199
Adult Female	6	7	0	0	4	4	0	0	4	8	14	19
Juvenile Male	0	5	0	0	0	0	0	0	21	44	21	49
Juvenile Female	0	2	0	0	0	0	0	0	2	18	2	20
TOTAL	49	97	0	0	30	68	0	0	60	122	139	287

DISTRICT 13, BAKER COUNTY JAIL

JAIL BOOKINGS DATA 1969, 1971

Alcohol-Related Offenses, By Sex, Age

<u>Age/Sex</u>	<u>Intoxicated In Public</u>		<u>Intoxicated On A Public Highway</u>		<u>D.U.I.L.</u>		<u>Drunk And Disorderly</u>		<u>Minor In Possession</u>		<u>Total</u>	
	<u>1969</u>	<u>1971</u>	<u>1969</u>	<u>1971</u>	<u>1969</u>	<u>1971</u>	<u>1969</u>	<u>1971</u>	<u>1969</u>	<u>1971</u>	<u>1969</u>	<u>1971</u>
Adult Male	0	2	21	13	142	97	2	0	12	15	177	127
Adult Female	4	7	8	2	10	8	0	0	0	2	22	19
Juvenile Male	0	1	0	0	0	0	0	0	12	10	12	11
Juvenile Female	0	0	0	0	0	0	0	0	6	1	6	1
TOTAL	4	10	29	15	152	105	2	0	30	28	217	158

APPENDIX II E

DISTRICT 13, ELGIN CITY JAIL

JAIL BOOKINGS DATA 1969, 1971

Alcohol-Related Offenses, By Sex, Age

<u>Sex/Age</u>	<u>Intoxicated In Public</u>		<u>Intoxicated On A Public Highway</u>		<u>D.U.I.L.</u>		<u>Drunk And Disorderly</u>		<u>Minor In Possession</u>		<u>Total</u>	
	<u>1969*</u>	<u>1971</u>	<u>1969*</u>	<u>1971</u>	<u>1969*</u>	<u>1971</u>	<u>1969*</u>	<u>1971</u>	<u>1969*</u>	<u>1971</u>	<u>1969*</u>	<u>1971</u>
Adult Male	-	1	-	2	-	6	-	0	-	7	-	16
Adult Female	-	0	-	0	-	0	-	0	-	0	-	0
Juvenile Male	-	0	-	0	-	0	-	0	-	0	-	0
Juvenile Female	-	0	-	0	-	0	-	0	-	0	-	0
TOTAL	-	1	-	2	-	6	-	0	-	7	-	16

* 1969 data were not available.

DISTRICT 13, LA GRANDE CITY JAIL

JAIL BOOKINGS DATA 1969, 1971

Alcohol-Related Offenses, By Sex, Age

<u>Sex/Age</u>	<u>Intoxicated In Public</u>		<u>Intoxicated On A Public Highway</u>		<u>D.U.I.L.</u>		<u>Drunk And Disorderly</u>		<u>Minor In Possession</u>		<u>Total</u>	
	<u>1969</u>	<u>1971</u>	<u>1969</u>	<u>1971</u>	<u>1969</u>	<u>1971</u>	<u>1969</u>	<u>1971</u>	<u>1969</u>	<u>1971</u>	<u>1969</u>	<u>1971</u>
Adult Male	83	64	3	5	81	66	6	0	24	24	197	159
Adult Female	12	9	0	1	9	11	0	0	2	3	23	24
Juvenile Male	2	2	0	0	0	0	0	0	0	2	2	4
Juvenile Female	0	0	0	0	0	0	0	0	0	4	0	4
	—	—	—	—	—	—	—	—	—	—	—	—
TOTAL	97	75	3	6	90	77	6	0	26	33	222	191

APPENDIX II G

DISTRICT 13, UNION COUNTY JAIL

JAIL BOOKINGS DATA 1969, 1971

Alcohol-Related Offenses, By Sex, Age

<u>Age/Sex</u>	<u>Intoxicated In Public</u>		<u>Intoxicated On A Public Highway</u>		<u>D.U.I.L.</u>		<u>Drunk And Disorderly</u>		<u>Minor In Possession</u>		<u>Total</u>	
	<u>1969</u>	<u>1971</u>	<u>1969</u>	<u>1971</u>	<u>1969</u>	<u>1971</u>	<u>1969</u>	<u>1971</u>	<u>1969</u>	<u>1971</u>	<u>1969</u>	<u>1971</u>
Adult Male	0	2	3	2	23	27	0	0	0	1	26	32
Adult Female	0	0	0	0	0	1	0	0	0	0	0	1
Juvenile Male	0	0	0	0	0	1	0	0	0	0	0	1
Juvenile Female	0	0	0	0	0	0	0	0	0	0	0	0
	—	—	—	—	—	—	—	—	—	—	—	—
TOTAL	0	2	3	2	23	29	0	0	0	1	26	34

DISTRICT 13, WALLOWA COUNTY JAIL

JAIL BOOKINGS DATA 1969, 1971

Alcohol-Related Offenses, By Sex, Age

Sex/Age	Intoxicated In Public		Intoxicated On A Public Highway		D.U.I.L.		Drunk And Disorderly		Minor In Possession		Total	
	1969	1971	1969	1971	1969	1971	1969	1971	1969	1971	1969	1971
Adult Male	15	17	11	8	32	42	0	0	2	4	60	71
Adult Female	0	0	1	2	2	2	0	0	0	0	3	4
Juvenile Male	2	0	0	0	0	1	0	0	0	2	2	3
Juvenile Female	0	0	0	0	0	0	0	0	0	0	0	0
TOTAL	17	17	12	10	34	45	0	0	2	6	65	78

MARION COUNTY JAIL PROGRAMS

Within the last six months we have developed contact with the following agencies to meet some of the needs of inmates incarcerated at the Marion County Jail.

1. EMPLOYMENT:

The Mid-Willamette Community Action Program is the directing agency for Vista volunteers and through this agency we have Jack Heinrich assigned as a Job Developer for the inmates. Mr. Heinrich has his Masters Degree in Business Administration and is totally devoted to his program. Jack assists the inmates in getting a job while they are incarcerated and also after they leave the institution. This provides former inmates someone to turn to for help after release, which probably prevents new crimes from being committed.

The Oregon State Employment Service has also provided an Employment Counselor, Mary Hudzikiewicz, and she brought visual aids and gave mass lectures on how to go about securing employment. She followed this up with individual counseling and established a file with the State of Oregon Employment Service.

2. G. E. D.:

Vic Snyder of the Community Action Program has been conducting G.E.D. classes in the County Jail for approximately 6 months. Thus far, 5 inmates have obtained their G.E.D. diplomas while incarcerated. These classes are open to unsentenced and sentenced prisoners, both male and female. Currently we are in the process of establishing federal funding with the State of Oregon, providing certified teachers to take over the education program.

In conjunction with this, we have two volunteer librarians who are establishing an educational library.

A book drive has been conducted, and we currently have approximately 2,000 books. The Lifers Club from the Oregon State Penitentiary are remodeling a storage room that will be utilized for our classroom and library.

3. MENTAL HEALTH:

A psychiatric social worker from the State Hospital is available to interview inmates with emotional disorders and make referrals to doctors for further examinations and treatment. We also have a Public Health Aide who visits the jail twice weekly and she is able to arrange for therapy with the Marion County Public Health Department as an outpatient. This is designed for those inmates who are in need of psychiatric treatment but do not need confinement to accomplish this goal.

4. DRUG COUNSELING:

We have a Vista volunteer who provides drug counseling either on a group basis or individual basis. The emphasis is on inmates who are just getting involved with drugs. This is a new program and further development is planned for this growing problem.

5. ALCOHOL:

We have a counselor on call basis from the Marion-Polk Council on Alcoholism who deals with those whose criminal activities arise out of abuse of alcohol.

6. VOCATIONAL:

Programs of this type are processed by our department in cooperation with the State Employment Service and the State Vocational Rehabilitation Center. Currently, we have one inmate going through the 3 week evaluation at the center. They can provide schooling and living expenses for up to two years for inmates who qualify.

7. FAMILY COUNSELING:

Utilization of established family counseling services will be utilized by those inmates who are experiencing marital problems. Currently, one inmate is being processed for receiving these services.

8. JOB CORPS:

Contact has been made with the Job Corps representative. They are willing to assist first-time youthful offenders, although waivers must be obtained from their administration due to their regulations regarding criminal arrests. Court orders have been obtained for temporary release from custody so that the inmate may be tested and evaluated for the program. Releases may also be obtained for visits to Job Corps centers with possible programming the ultimate goal.

9. WORK RELEASE:

Work release is established in Marion County. We charge the inmate \$2.50 per day plus \$.50 per meal. Agreement is made with the employer to make payable all checks to the Sheriff's Office in order that our payment is secure. The inmate signs a form that outlines his restrictions, such as transportation arrangements, working hours, etc. Hopefully, this will take some families off welfare and prevent new welfare applicants. This is also designed to prevent inmates from losing gainful employment they may have had at the time of their incarceration.

To properly develop and maintain any rehabilitation programs, adequate staffing is a must. I have assigned one of the Corrections Officers as a Community Resource Officer, who happens to have a B. S. Degree in psychology. He coordinates all the activities of all programs and counselors. Currently, we have three practicum students working with the inmates, assisting with intake summaries, individual counseling and other inmate needs. Oregon College of Education and Chemeketa Community College provides students to assist in these programs.

The Federal and State governments are committed to community-based corrections programs. Therefore, we at the Marion County Jail are also committed to reduce the recidivism rate through meaningful rehabilitation programs.

COMMUNITY CORRECTIONAL AGENT

The Community Correctional Agent is to provide a variety of correctional services to the misdemeanor offender of the lower courts. Emphasis of this position is to interview and ascertain specific needs of the misdemeanor offender, provide client information to the courts upon request of the court, provide job opportunities to those misdemeanants who are placed on probation and work release and act as coordinator between public and private resource agencies that are able to assist the client in meeting his needs.

Distinguishing Features of Work

The Community Correctional Agent's work is primarily to provide correctional service to the misdemeanor offender at the local level. He makes practical application of the behavioral and correctional sciences to assist the client and his family to resolve problems so that he and his family will be able to legally fulfill their needs. He identifies and secures the cooperation of all community resources that are available to assist correctional clientel and coordinates these resources to serve the needs of the local correctional clientel. Upon the request of the court, the Community Correctional Agent will make preliminary investigation into employment, family, financial and other pertinent social economic factors to assist the court in decisions of release on his own recognizance, and case dispositions. He provides direct service to the correctional clientel for counseling, job finding and develops programs of work-education release and assumes the responsibility for supervision of the clients while participating in the various correctional programs.

Examples of work:

1. Develops programs for the local correctional clients of the district, such as work-education release, probation.
2. Secures employment for the client.
3. Makes investigation and recommendation to the court on ROR, probation, and work release probabilities.
4. Supervises work release and probation clients.
5. Coordinates volunteer groups.
6. Maintains personal contacts with the misdemeanor clientel to assist them in social adjustments.
7. Provides direct clientel and family counseling and assists them in making contact with other helping agency, such as Employment Office, Welfare Department, Department of Vocational Rehabilitation, etc.
8. Seeks to motivate misdemeanor offenders to improve their occupational skills through education and vocational training programs.

Recruiting Requirements

Knowledge, Skill and Ability

Knowledge of current correctional practices and court procedures. Knowledge of jail operation and the procedures of supervising correctional clients. Knowledge of community resources and social agencies which could assist in the rehabilitation process. The ability to use effective interview technique and to analyze client needs and to conceptualize correctional programs for the client. The ability to work closely with law enforcement agencies, courts and other correctional agencies.

Experience and Training

A Bachelor's degree with major course work in the Social Sciences. Three years of progressively responsible experience in correctional work or any satisfactory equivalent combination of experience and training.

END