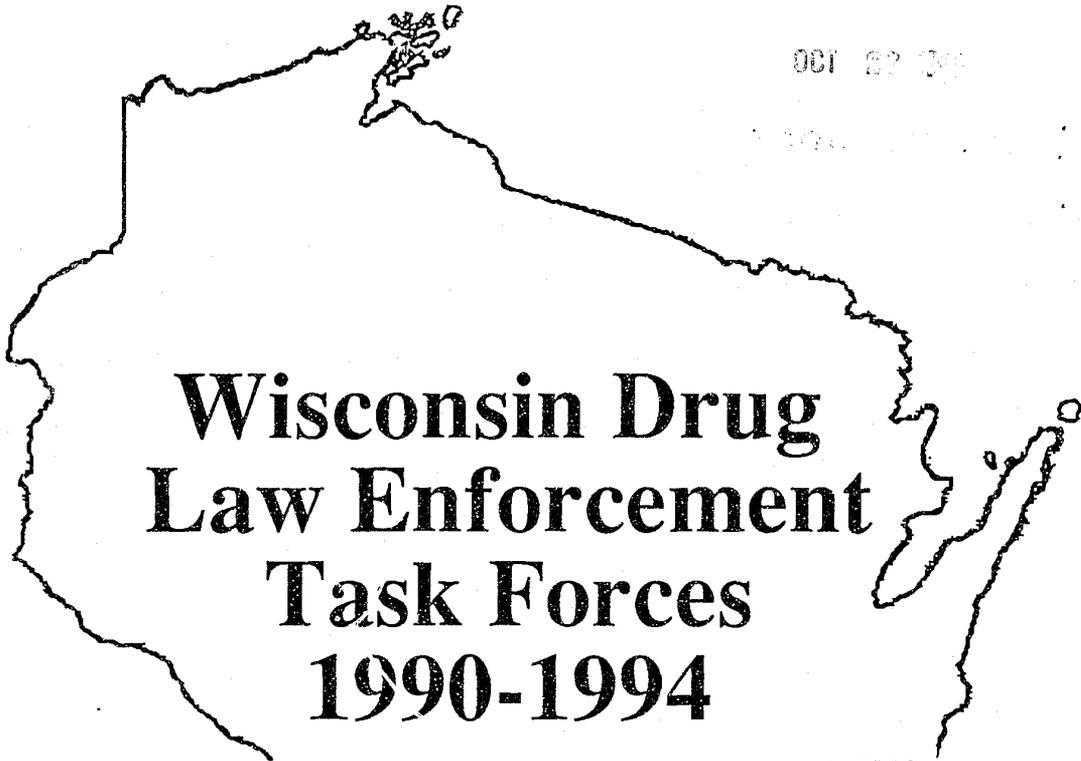


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**WISCONSIN  
OFFICE OF  
JUSTICE ASSISTANCE**

**STATISTICAL  
ANALYSIS  
CENTER**



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# Wisconsin Drug Law Enforcement Task Forces 1990-1994

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*State of Wisconsin*

**STEVEN D. SELL**  
Executive Director  
*Office of Justice Assistance*

# Wisconsin Drug Law Enforcement Task Forces 1990-1994

September 1995

Coordinated by:  
Judith K. Witt

Staff Assistance:  
Gloria Brown  
Lee Bushweiler

WISCONSIN OFFICE OF JUSTICE ASSISTANCE  
STATISTICAL ANALYSIS CENTER

222 State Street, 2nd Floor  
Madison, WI 53702

## **The Statistical Analysis Center**

**The Statistical Analysis Center is a program of the Office of Justice Assistance. The Center collects, analyzes, interprets, and disseminates criminal and juvenile justice data.**

**The Center administers the State Uniform Crime Reporting (UCR) program and also operates three smaller information systems collecting data on county jail inmates, drug enforcement Task Force data, and statewide juvenile detention data. The Center prepares annual reports and other special reports on the data and other information maintained in these systems.**

**In addition to operating certain data systems and disseminating related information, the Center conducts other special studies and data analyses and responds to over 400 requests for data and other information each year.**

## **Acknowledgment**

**The Office of Justice Assistance wishes to acknowledge the contributions of local drug enforcement Task Force staff and other law enforcement agencies in providing the data for this publication. Without their time and diligence, this report would not be possible.**

## EXECUTIVE SUMMARY

Twenty-seven Task Forces in 1994 continued to play lead roles in the law enforcement effort against illicit drugs in Wisconsin. These multijurisdictional Task Forces have been supported by federal government grant monies from the Edward Byrne Memorial Fund since 1987. The funds have been allocated to Task Forces through the Office of Justice Assistance (OJA), which collects arrest and incident data from the Task Forces on a quarterly basis. The State of Wisconsin and local units of government also allocate funds to the Task Forces on a periodic basis.

In addition to providing operational funds, the federal Act encourages a multijurisdictional, collaborative approach to drug enforcement with a focus on more serious drug offenses, such as manufacturing, cultivation, distribution and sales of drugs. This approach allows law enforcement operations to cross jurisdictional lines with greater ease. The apparent result from this approach has been a dramatic increase in drug offender arrests, prosecutions and incarcerations.

This report presents five years of Task Force incident and arrest data for the years 1990-1994. Here are some highlights:

- The 27 Task Forces in 1994 made 3,906 arrests of which 1,898 were for drug manufacturing, cultivation or distribution (D/C) and 2,008 were for drug possession. This represents a 45.5 percent increase in D/C arrests and a 54.8 percent increase in drug possession arrests since 1990 when Task Forces made 2,601 total arrests.
- 1994 was the first year since Task Forces have operated with federal funding that arrest totals declined compared to the previous year. The 1994 total of arrests (3,906) was lower than the 1993 and 1992 totals. However, the 1994 total of 27 Task Forces is the smallest number operating in the state in the five years from 1990 to 1994. From 1990 to 1993, there were 29 Task Forces, and in 1993, 28 Task Forces.
- Hundreds more adults than juveniles were arrested during the five years (1990-1994) by the Task Forces, but percentage increases were greater over the five years for juvenile drug arrests. Overall, juvenile arrests increased 240.2 percent while adult arrests increased 40.4 percent. In 1990, juvenile arrests comprised 4.9 percent of all Task Force arrests. In 1994, this figure had climbed to 11.1 percent. The higher number of juvenile arrests may be attributable to increased collaboration between schools and law enforcement and drug education programs in communities and schools, although some surveys indicate an increasing problem of drug use among juveniles.
- Cocaine and marijuana comprised the largest categories for which drug arrests were made in the state over the five year period. While cocaine arrests decreased between 1990 and 1994, arrests for cocaine-base increased notably.
- While adults, whites and males comprised the largest groups of persons arrested by Task Forces, there were notable increases in the numbers of juveniles, blacks and Native Americans arrested between 1990 and 1994. The number of female offenders arrested increased significantly over the five year period, but the overall percentage of females arrested remained steady at around 17 percent of all arrestees.
- Task Force performance is measured in part by the numbers of incidents involving large volumes of illicit drugs. In 1994, Task Forces made arrests and seized drugs in 529 "large volume" incidents, or 14.3 percent of all 1994 incidents.

# WISCONSIN DRUG LAW ENFORCEMENT TASK FORCE ARREST ACTIVITY 1990-1994

Wisconsin Drug Law Enforcement Task Forces report incident level data on all drug offenses and arrests directly to OJA. The data presented in this report summarize arrests made by Task Forces from 1990 through 1994.

The numbers of Task Forces operating in the state has varied with 29 funded from 1990 to 1992; 28 in 1993; and 27 in 1994. In addition, the personnel, equipment, and financial resources assigned to Task Forces varied from year to year. It must be recognized, therefore, that changes in the number of arrests and other indicators over these years are due to many factors.

Table 1 and Graph 1 present basic information on total adult and juvenile Task Force arrests for the five years from 1990 to 1994. In 1990, arrested juveniles comprised 4.9 percent of all persons arrested and by 1994, 11.1 percent of all arrestees were juveniles. Between 1990 and 1994, juvenile arrests by Task Forces increased 240.2 percent and adult arrests increased 40.4 percent. However, in 1994, total adult arrests were the lowest since 1991.

**Table 1: Adult and Juvenile Task Force Drug Arrests 1990-1994**

	<u>5 Year Total</u>	<u>Percent</u>	<u>1990</u>	<u>1991</u>	<u>1992</u>	<u>1993</u>	<u>1994</u>
Adult	16,553	93.3%	2,474	3,068	3,743	3,794	3,474
Juvenile	1,193	6.7%	127	162	218	254	432
<b>TOTAL</b>	<b>17,746</b>	<b>100.0%</b>	<b>2,601</b>	<b>3,230</b>	<b>3,961</b>	<b>4,048</b>	<b>3,906</b>

**Graph 1: Adult and Juvenile Task Force Arrests 1990-1994**

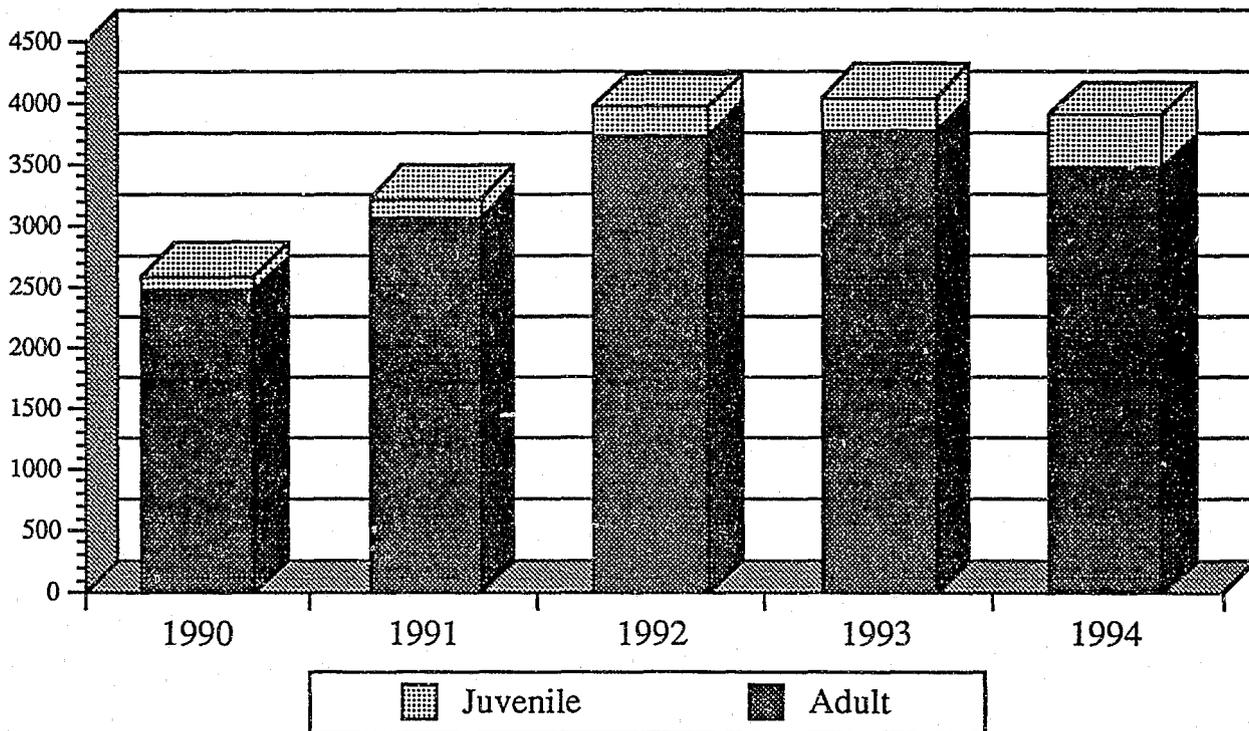


Table 2 gives a breakdown of adult and juvenile Task Force possession and sales (manufacturing/cultivation and delivery) arrests for the five years between 1990-1994. The totals of sales arrests and possession arrests were almost equal. Adult arrests peaked in 1993 while juvenile arrests increased every year. Juvenile sales arrests increased 293 percent and adult sales arrests increased by 37.1 percent. Adult possession arrests increased 43.9 percent and juvenile possession arrests increased 213 percent. Graph 2 illustrates these Task Force sales and possession arrests for the five-year period.

**Table 2: Adult and Juvenile Task Force Sales and Possession Arrests 1990-1994**

Sales		<u>5 Year</u> <u>Total</u>	<u>Percent</u>	<u>1990</u>	<u>1991</u>	<u>1992</u>	<u>1993</u>	<u>1994</u>
Adult	8,386	94.4%	1,259	1,565	1,821	2,012	1,729	
Juvenile	497	5.6%	43	64	93	128	169	
<b>TOTAL</b>	<b>8,883</b>	<b>100.0%</b>	<b>1,302</b>	<b>1,629</b>	<b>1,914</b>	<b>2,140</b>	<b>1,898</b>	
Possession		<u>5 Year</u> <u>Total</u>	<u>Percent</u>	<u>1990</u>	<u>1991</u>	<u>1992</u>	<u>1993</u>	<u>1994</u>
Adult	8,167	92.2%	1,215	1,503	1,922	1,782	1,745	
Juvenile	696	7.9%	84	98	125	126	263	
<b>TOTAL</b>	<b>8,863</b>	<b>*100.1%</b>	<b>1,299</b>	<b>1,601</b>	<b>2,047</b>	<b>1,908</b>	<b>2,008</b>	

\*Equals 100.1% due to rounding

**Graph 2: Adult and Juvenile Task Force Sales and Possession Arrests 1990-1994**

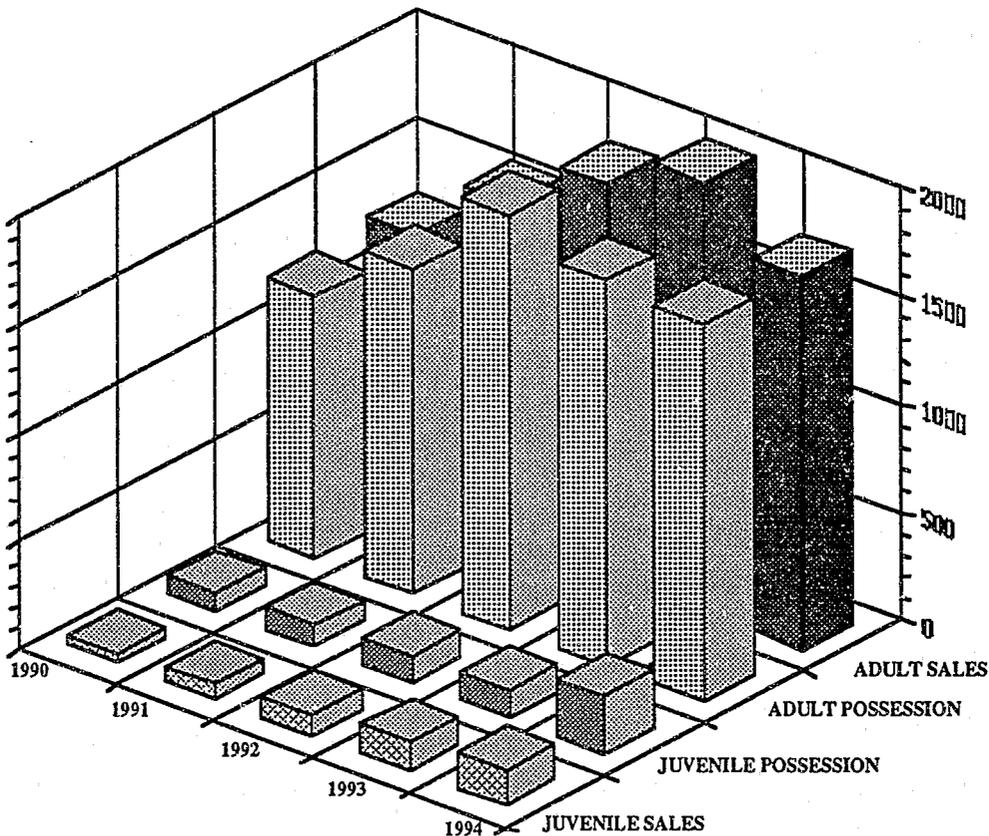


Table 3 presents Task Force arrests by drug categories and shows that there have been increases between 1990 and 1994 in all categories except cocaine and hashish. In real numbers, arrests for marijuana offenses increased the most, but arrests for cocaine-base<sup>1</sup> had the largest percentage increase. (Large percentage changes based on small real numbers should be viewed with caution. A small real number change can yield a large percentage change, which may not actually be significant. This caution applies to several of the following "detail" tables.)

**Table 3: Total Adult and Juvenile Task Force Arrests by Drug Type 1990-1994**

	<u>5 Year Total</u>	<u>1990</u>	<u>1991</u>	<u>1992</u>	<u>1993</u>	<u>1994</u>	<u>% Change 1990-1994</u>
<b>Cocaine-Base</b>							
Adult	1,199	10	115	261	439	374	+3,640.0
Juvenile	141	0	20	27	36	58	*
<b>TOTAL</b>	<b>1,340</b>	<b>10</b>	<b>135</b>	<b>288</b>	<b>475</b>	<b>432</b>	<b>+4,220.0</b>
<b>Cocaine</b>							
Adult	3,337	738	809	718	583	489	-33.7
Juvenile	68	16	14	13	12	13	-18.6
<b>TOTAL</b>	<b>3,405</b>	<b>754</b>	<b>823</b>	<b>731</b>	<b>595</b>	<b>502</b>	<b>-33.4</b>
<b>Marijuana</b>							
Adult	11,086	1,525	1,987	2,588	2,581	2,405	+57.7
Juvenile	881	103	115	148	194	321	+211.7
<b>TOTAL</b>	<b>11,967</b>	<b>1,628</b>	<b>2,102</b>	<b>2,736</b>	<b>2,775</b>	<b>2,726</b>	<b>+67.4</b>
<b>Hashish</b>							
Adult	46	14	10	5	10	7	-50.0
Juvenile	3	2	0	0	0	1	-50.0
<b>TOTAL</b>	<b>49</b>	<b>16</b>	<b>10</b>	<b>5</b>	<b>10</b>	<b>8</b>	<b>-50.0</b>
<b>LSD</b>							
Adult	172	25	43	48	23	33	+32.0
Juvenile	53	1	9	18	4	21	+2,000.0
<b>TOTAL</b>	<b>225</b>	<b>26</b>	<b>52</b>	<b>66</b>	<b>27</b>	<b>54</b>	<b>+107.7</b>
<b>Heroin</b>							
Adult	59	8	13	9	7	22	+175.0
Juvenile	0	0	0	0	0	0	-
<b>TOTAL</b>	<b>59</b>	<b>8</b>	<b>13</b>	<b>9</b>	<b>7</b>	<b>22</b>	<b>+175.0</b>
<b>Amphetamines</b>							
Adult	112	26	19	15	26	26	-
Juvenile	10	0	2	4	2	2	*
<b>TOTAL</b>	<b>122</b>	<b>26</b>	<b>21</b>	<b>19</b>	<b>28</b>	<b>28</b>	<b>+7.7</b>
<b>Other</b>							
Adult	542	128	72	99	125	118	-7.8
Juvenile	37	5	2	8	6	16	+220.0
<b>TOTAL</b>	<b>579</b>	<b>133</b>	<b>74</b>	<b>107</b>	<b>131</b>	<b>134</b>	<b>+0.8</b>
<b>TOTAL</b>	<b>17,746</b>	<b>2,601</b>	<b>3,230</b>	<b>3,961</b>	<b>4,048</b>	<b>3,906</b>	<b>+50.2</b>

\*Percent change cannot be calculated from a base value of zero.

<sup>1</sup> Cocaine-base is known also by the street term "crack."

Most adult and juvenile drug possession arrests were for marijuana, and arrests for this drug increased about 70 percent over the years 1990 to 1994 as shown in Table 4. Although arrests for cocaine-base possession are relatively small in real numbers, the large percentage increase for this drug appears to reflect its spread from the major urban areas, where arrests first were reported, to areas throughout the state.

**Table 4: Adult and Juvenile Task Force Possession Arrests  
by Drug Type 1990-1994**

	<u>5 Year Total</u>	<u>1990</u>	<u>1991</u>	<u>1992</u>	<u>1993</u>	<u>1994</u>	<u>% Change 1990-1994</u>
<b>Cocaine-Base</b>							
Adult	393	6	40	93	131	123	+1,950.0
Juvenile	30	0	6	6	10	8	*
<b>TOTAL</b>	<b>423</b>	<b>6</b>	<b>46</b>	<b>99</b>	<b>141</b>	<b>131</b>	<b>+2,083.3</b>
<b>Cocaine</b>							
Adult	1,062	227	303	239	145	148	-34.8
Juvenile	25	5	4	6	4	6	+20.0
<b>TOTAL</b>	<b>1,087</b>	<b>232</b>	<b>307</b>	<b>245</b>	<b>149</b>	<b>154</b>	<b>-33.6</b>
<b>Marijuana</b>							
Adult	6,241	864	1,082	1,507	1,411	1,377	+59.4
Juvenile	606	78	83	103	110	232	+197.4
<b>TOTAL</b>	<b>6,847</b>	<b>942</b>	<b>1,165</b>	<b>1,610</b>	<b>1,521</b>	<b>1,609</b>	<b>+70.8</b>
<b>Hashish</b>							
Adult	25	6	5	2	5	7	+16.7
Juvenile	2	1	0	0	0	1	-
<b>TOTAL</b>	<b>27</b>	<b>7</b>	<b>5</b>	<b>2</b>	<b>5</b>	<b>8</b>	<b>+14.3</b>
<b>LSD</b>							
Adult	42	4	13	8	8	9	+125.0
Juvenile	15	0	5	7	0	3	*
<b>TOTAL</b>	<b>57</b>	<b>4</b>	<b>18</b>	<b>15</b>	<b>8</b>	<b>12</b>	<b>+200.0</b>
<b>Heroin</b>							
Adult	17	3	2	1	4	7	+133.3
Juvenile	0	0	0	0	0	0	-
<b>TOTAL</b>	<b>17</b>	<b>3</b>	<b>2</b>	<b>1</b>	<b>4</b>	<b>7</b>	<b>+133.3</b>
<b>Amphetamines</b>							
Adult	36	10	7	2	11	6	-40.0
Juvenile	0	0	0	0	0	0	-
<b>TOTAL</b>	<b>36</b>	<b>10</b>	<b>7</b>	<b>2</b>	<b>11</b>	<b>6</b>	<b>-40.0</b>
<b>Other</b>							
Adult	351	95	51	70	67	68	-28.4
Juvenile	18	0	0	3	2	13	*
<b>TOTAL</b>	<b>369</b>	<b>95</b>	<b>51</b>	<b>73</b>	<b>69</b>	<b>81</b>	<b>-14.7</b>
<b>TOTAL</b>	<b>8,863</b>	<b>1,299</b>	<b>1,601</b>	<b>2,047</b>	<b>1,908</b>	<b>2,008</b>	<b>+54.6</b>

\*Percent change cannot be calculated from a base value of zero.

Marijuana, cocaine, cocaine-base and LSD were the drugs for which delivery arrests were made most often during the five years, as shown in Table 5. However, the number of cocaine arrests decreased while arrests for marijuana, cocaine-base and LSD increased. As with possession arrests, the largest increase over the five years in real numbers was for marijuana, but the greatest percentage increase was for cocaine-base. Cocaine and cocaine-base delivery arrests comprised 41.4 percent of all delivery arrests compared to 17.1 percent of all possession arrests. Of all delivery arrests, 52.4 percent were for marijuana while 77.2 percent of possession arrests were for marijuana.

**Table 5: Adult and Juvenile Task Force Delivery Arrests  
by Drug Type 1990-1994**

	<u>5 Year Total</u>	<u>1990</u>	<u>1991</u>	<u>1992</u>	<u>1993</u>	<u>1994</u>	<u>% Change 1990-1994</u>
<b>Cocaine-Base</b>							
Adult	801	4	74	166	307	250	+6,150.0
Juvenile	111	0	14	21	26	50	*
<b>TOTAL</b>	<b>912</b>	<b>4</b>	<b>88</b>	<b>187</b>	<b>333</b>	<b>300</b>	<b>+7,400.0</b>
<b>Cocaine</b>							
Adult	2,256	501	503	478	434	340	-32.1
Juvenile	43	11	10	7	8	7	-36.4
<b>TOTAL</b>	<b>2,299</b>	<b>512</b>	<b>513</b>	<b>485</b>	<b>442</b>	<b>347</b>	<b>-32.2</b>
<b>Marijuana</b>							
Adult	3,816	535	706	806	934	835	+56.1
Juvenile	252	22	29	40	80	81	+268.2
<b>TOTAL</b>	<b>4,068</b>	<b>557</b>	<b>735</b>	<b>846</b>	<b>1,014</b>	<b>916</b>	<b>+64.5</b>
<b>Hashish</b>							
Adult	19	7	4	3	5	0	-100.0
Juvenile	1	1	0	0	0	0	-100.0
<b>TOTAL</b>	<b>20</b>	<b>8</b>	<b>4</b>	<b>3</b>	<b>5</b>	<b>0</b>	<b>-100.0</b>
<b>LSD</b>							
Adult	130	21	30	40	15	24	+14.3
Juvenile	38	1	4	11	4	18	+1,700.0
<b>TOTAL</b>	<b>168</b>	<b>22</b>	<b>34</b>	<b>51</b>	<b>19</b>	<b>42</b>	<b>+90.9</b>
<b>Heroin</b>							
Adult	41	5	11	7	3	15	+200.0
Juvenile	0	0	0	0	0	0	-
<b>TOTAL</b>	<b>41</b>	<b>5</b>	<b>11</b>	<b>7</b>	<b>3</b>	<b>15</b>	<b>+200.0</b>
<b>Amphetamines</b>							
Adult	64	16	8	11	12	17	+6.3
Juvenile	10	0	2	4	2	2	*
<b>TOTAL</b>	<b>74</b>	<b>16</b>	<b>10</b>	<b>15</b>	<b>14</b>	<b>19</b>	<b>+18.8</b>
<b>Other</b>							
Adult	159	31	21	28	38	41	+32.3
Juvenile	19	5	2	5	4	3	-40.0
<b>TOTAL</b>	<b>178</b>	<b>36</b>	<b>23</b>	<b>33</b>	<b>42</b>	<b>44</b>	<b>+22.2</b>
<b>TOTAL</b>	<b>7,760</b>	<b>1,160</b>	<b>1,418</b>	<b>1,627</b>	<b>1,872</b>	<b>1,683</b>	<b>+44.8</b>

\* Percent change cannot be calculated from a base value of zero.

Marijuana cultivation is the predominant type of manufacturing and cultivation arrest made by Task Forces between 1990 and 1994 as seen in Table 6. Marijuana accounted for 93.7 percent of cultivation/manufacturing arrests over the five year period. Drugs in the "other" category include methcathinone, amphetamines, stimulants, opium, cocaine, cocaine-base, hashish and heroin.

**Table 6: Adult and Juvenile Task Force Manufacturing/Cultivation Arrests by Drug Type 1990-1994**

	<u>5 Year Total</u>	<u>1990</u>	<u>1991</u>	<u>1992</u>	<u>1993</u>	<u>1994</u>	<u>% Change 1990-1994</u>
<b>Cultivation of Marijuana</b>							
Adult	1,029	126	199	275	236	193	+53.2
Juvenile	23	3	3	5	4	8	+166.7
TOTAL	1,052	129	202	280	240	201	+55.8
<b>Manufacture of Other Drugs</b>							
Adult	71	13	9	7	28	14	+7.7
Juvenile	0	0	0	0	0	0	-
TOTAL	71	13	9	7	28	14	+7.7
TOTAL	1,123	142	211	287	268	215	+51.4

The volume of Task Force drug seizures has varied over the five years as indicated in Table 7. The data show percentage increases in cocaine-base, cocaine, LSD and opium, but declines in the volume of seizures for marijuana, hashish, heroin and drugs in the "other" category. Changes in arrests for amphetamines (which includes methamphetamines) are mixed by the type of measure. Methcathinone (CAT) appeared for the first time in 1993 and since has declined.

**Table 7: Volume of Drug Seizures in Task Force Arrests  
by Drug Type 1990-1994**

<u>Drug Type</u>	<u>5 Year Total</u>	<u>1990</u>	<u>1991</u>	<u>1992</u>	<u>1993</u>	<u>1994</u>	<u>% Change 1990-1994</u>
<b>Cocaine-Base</b>							
Grams	7,719.9	46.2	521.5	891.4	3,823.2	2,435.6	+5,171.9
<b>Cocaine</b>							
Kilograms	182.5	30.6	26.0	27.3	53.8	44.8	+46.4
Units	4.0	4.0	0.0	0.0	0.0	0.0	-100.0
<b>Marijuana</b>							
Kilograms	5,290.5	761.2	1,411.7	1,213.7	1,168.6	735.3	-3.4
Units	270.1	21.0	74.1	142.0	32.0	1.0	-95.2
Plants	68,970.0	30,816.0	7,774.0	6,478.0	12,152.0	11,750.0	-61.9
<b>Hashish</b>							
Grams	1,711.4	1,144.3	152.9	62.6	322.4	29.2	-97.5
Units	17.5	9.0	0.0	0.5	0.0	8.0	-11.1
<b>LSD</b>							
Grams	61.5	4.6	43.0	1.7	6.4	5.8	+26.1
Units	42,106.2	10,615.5	6,199.5	4,851.2	5,297.4	15,142.6	+42.7
<b>Heroin</b>							
Grams	917.5	212.4	435.3	99.1	15.9	154.8	-27.1
<b>Opium</b>							
Grams	6,390.0	363.2	207.8	405.8	4,106.5	1,307.6	+260.0
Units	26.0	26.0	0.0	0.0	0.0	0.0	-100.0
Plants	1,103.0	0.0	0.0	1,103.0	0.0	0.0	-
<b>Methcathinone</b>							
Grams	660.9	0.0	0.0	0.0	506.3	154.6	*
<b>Amphetamines</b>							
Grams	3,073.4	115.7	645.7	48.7	1,544.7	718.6	+521.1
Units	3,671.5	908.0	2,382.0	274.5	85.0	22.0	-97.6
<b>Other</b>							
Kilograms	13.6	6.9	1.1	2.4	2.5	0.7	-89.9
Units	22,306.0	6,491.5	1,149.5	7,690.0	4,220.5	2,754.5	-57.6
Milliliters	2,011.3	676.8	308.3	0.0	473.2	553.0	-18.3

\* Percent change cannot be calculated from a base value of zero.

## Task Force Arrestee Demographics 1990-1994

Adults, whites and males comprised the largest groups of persons arrested by Task Forces from 1990 to 1994, but there were notable increases in the numbers of juveniles, blacks and Native Americans arrested. The largest percentage increases involved black arrestees in both juvenile and adult categories. Graph 3 shows that the percentage of arrests of persons other than whites increased steadily over the five year period. They comprised 8.4 percent of all arrestees in 1990 and 18.5 percent by 1994.

**Table 8: Race and Age of Persons Arrested by Task Forces 1990-1994**

<u>Race</u>	<u>5-Year Total</u>	<u>Percent of Total</u>	<u>1990</u>	<u>1991</u>	<u>1992</u>	<u>1993</u>	<u>1994</u>	<u>% Change 1990-1994</u>
<b>Juvenile</b>								
White	970	81.3%	121	129	169	202	349	+188.4
Black	201	16.9%	6	31	47	45	72	+1,100.0
Nat. Am.	18	1.5%	0	2	1	7	8	*
Asian	4	0.3%	0	0	1	0	3	*
<b>TOTALS</b>	<b>1,193</b>	<b>100.0%</b>	<b>127</b>	<b>162</b>	<b>218</b>	<b>254</b>	<b>432</b>	<b>+240.2</b>
<b>Adult</b>								
White	14,067	85.0%	2,261	2,651	3,205	3,115	2,835	+25.4
Black	2,139	12.9%	168	355	468	603	545	+224.4
Nat. Am.	323	2.0%	45	62	59	68	89	+97.8
Asian	24	0.2%	0	0	11	8	5	*
<b>TOTALS</b>	<b>16,553</b>	<b>**100.1%</b>	<b>2,474</b>	<b>3,068</b>	<b>3,743</b>	<b>3,794</b>	<b>3,474</b>	<b>+40.4</b>

\*\*Equals 100.1% due to rounding.

\* Percentage increase cannot be calculated from a base value of zero.

**Graph 3. Annual Percentages of White Persons and Persons of All Other Races Arrested by Task Forces 1990-1994**

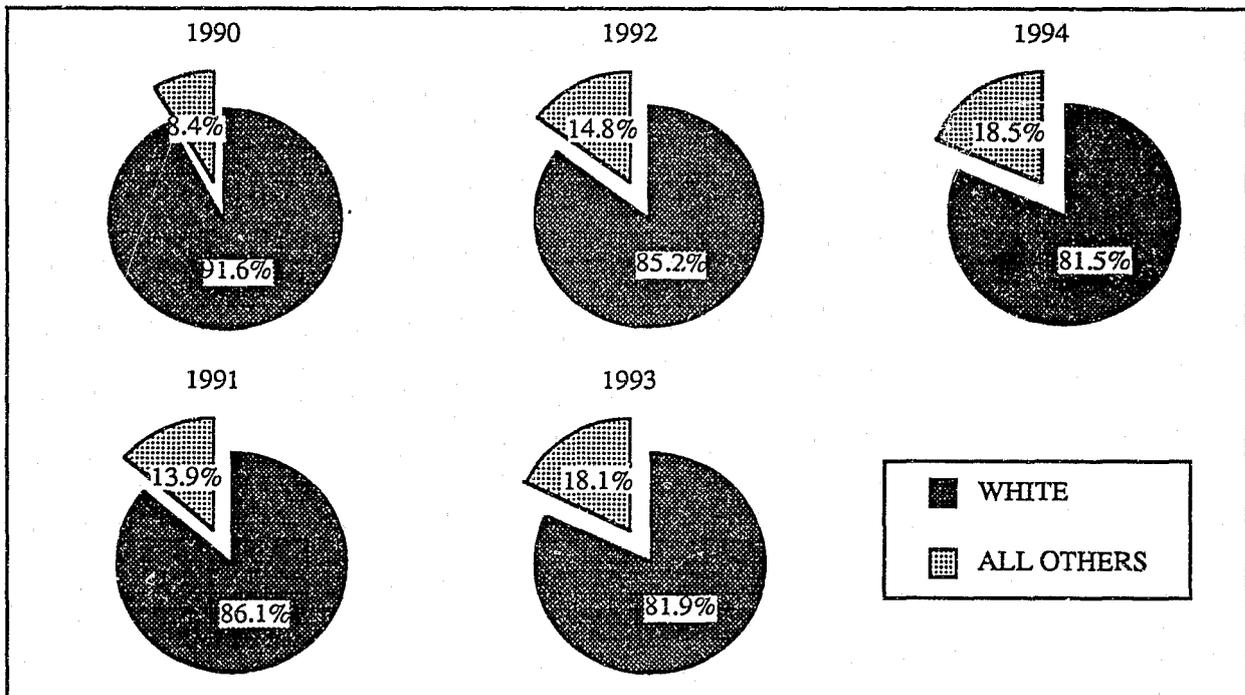


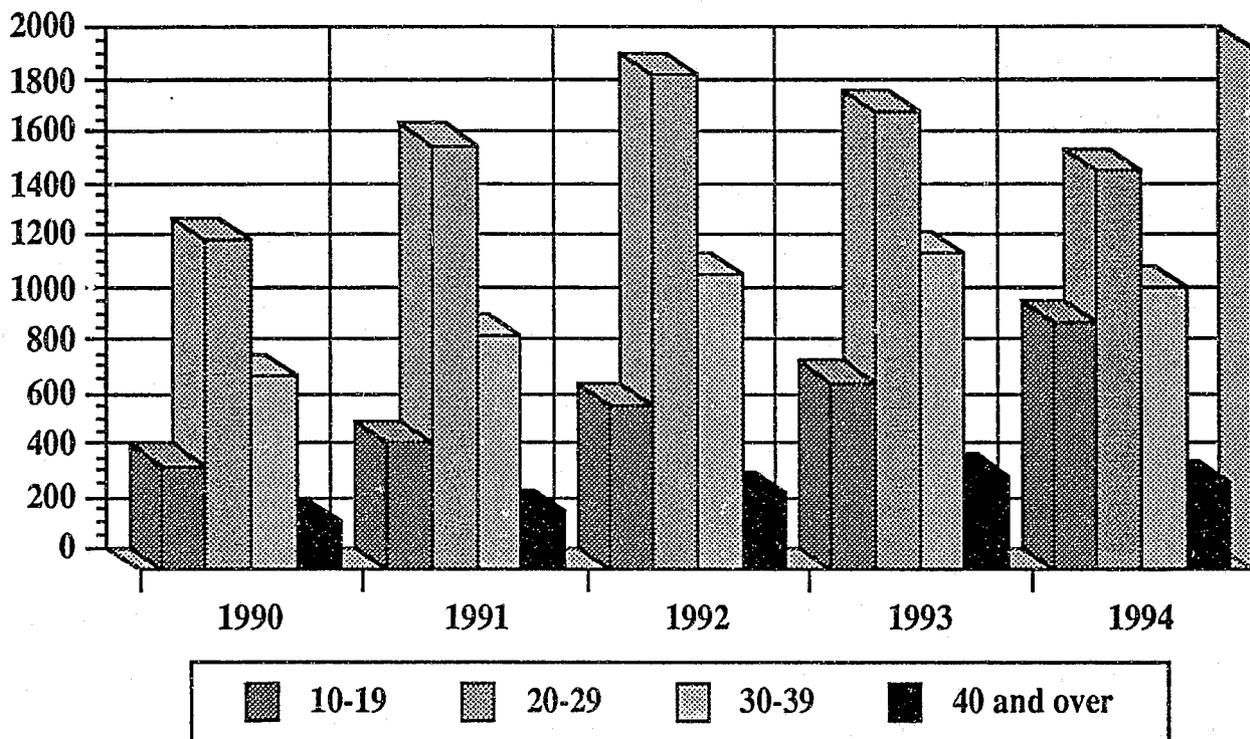
Table 9 and Graph 4 show the steady increase in the number of persons age 19 and under arrested for drug law violations by Task Forces between 1990 and 1994. Arrests of persons age 20-29 peaked in 1992 and have declined each year since. Arrests of persons over age 30 peaked in 1993 and declined in 1994. The age of persons arrested ranged from 10 to 89 years old.

**Table 9: Age Categories of Persons Arrested by Task Forces 1990-1994<sup>2</sup>**

	<u>5-Year</u> <u>Total</u>	<u>Percent</u> <u>of Total</u>	<u>1990</u>	<u>1991</u>	<u>1992</u>	<u>1993</u>	<u>1994</u>	<u>% Change</u> <u>1990-1994</u>
10-19 years Percent	3,187	18.0%	405 15.6%	480 14.9%	632 16.0%	716 17.7%	954 24.4%	+135.6
20-29 years Percent	8,104	45.7%	1,275 49.0%	1,635 50.6%	1,906 48.1%	1,750 43.2%	1,538 39.4%	+20.6
30-39 years Percent	5,068	28.6%	741 28.5%	895 27.7%	1,136 28.7%	1,217 30.1%	1,079 27.6%	+45.6
40 and over Percent	1,387	7.8%	180 6.9%	220 6.8%	287 7.3%	365 9.0%	335 8.6%	+86.1
<b>TOTAL</b> Percent	<b>17,746</b>	<b>*100.1%</b>	<b>2,601</b> 100.0%	<b>3,230</b> 100.0%	<b>3,961</b> *100.1%	<b>4,048</b> 100.0%	<b>3,906</b> 100.0%	<b>+50.2</b>

\*Equals 101.1% due to rounding.

**Graph 4: Number of Persons Arrested by Task Forces 1990-1994  
by Age Category**



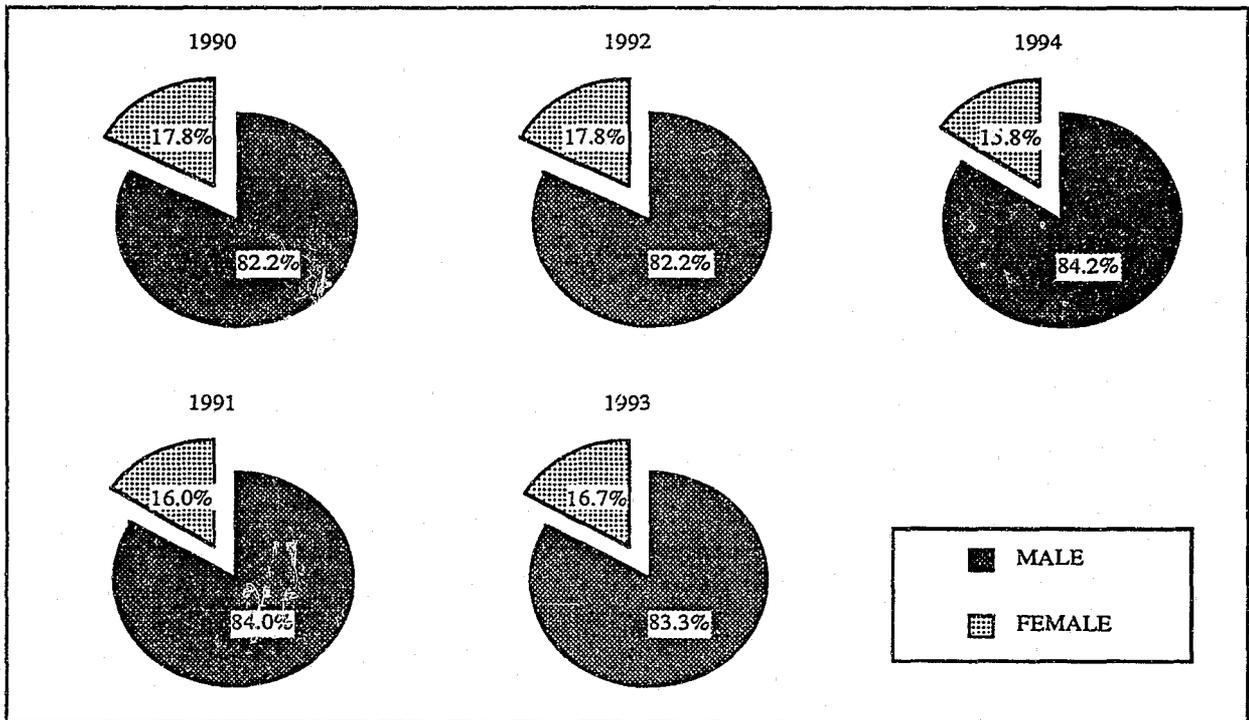
<sup>2</sup> Persons age 10-19 are a different category than "juveniles." When the term, juvenile, is used in this report it refers to the Wisconsin statutory definition of a juvenile (a person under age 18).

While the number of females arrested by Task Forces increased between 1990 and 1994, the annual percentage of female arrestees remained steady (a high of 17.8 percent in 1990 and a low of 15.8 percent in 1994) during the five year period as shown in Table 10 and Graph 5. In real numbers, the greatest increase was in the adult male category while in percentage terms, the greatest increase was in the juvenile male category.

**Table 10: Sex and Age of Persons Arrested by Task Forces 1990-1994**

	<u>5-Year Total</u>	<u>Percent of Total</u>	<u>1990</u>	<u>1991</u>	<u>1992</u>	<u>1993</u>	<u>1994</u>	<u>% Change 1990-1994</u>
<b>Juvenile</b>								
Male	1,004	5.7%	101	143	175	223	362	+258.4
Female	189	1.1%	26	19	43	31	70	+169.2
<b>TOTAL</b>	<b>1,193</b>	<b>6.8%</b>	<b>127</b>	<b>162</b>	<b>218</b>	<b>254</b>	<b>432</b>	<b>+240.2</b>
<b>Adult</b>								
Male	13,761	77.5%	2,036	2,570	3,081	3,147	2,927	+43.8
Female	2,792	15.7%	438	498	662	647	547	+24.9
<b>TOTAL</b>	<b>16,553</b>	<b>93.2%</b>	<b>2,472</b>	<b>3,068</b>	<b>3,743</b>	<b>3,794</b>	<b>3,474</b>	<b>+40.4</b>
<b>TOTALS</b>	<b>17,746</b>	<b>100.0%</b>	<b>2,601</b>	<b>3,230</b>	<b>3,961</b>	<b>4,048</b>	<b>3,906</b>	<b>+50.2</b>

**Graph 5: Annual Percentages of Males and Females Arrested by Task Forces 1990-1994**



### Task Force Arrests as a Proportion of UCR Arrests<sup>3</sup>

All Wisconsin law enforcement agencies report arrests, including those for drug law violations, to OJA through the Uniform Crime Reporting (UCR) Program. The proportion of statewide drug arrests made by Task Forces is thought to be an indication of the degree to which Task Forces have assumed higher level drug enforcement activities in their jurisdictions as opposed to more "routine" drug enforcement.

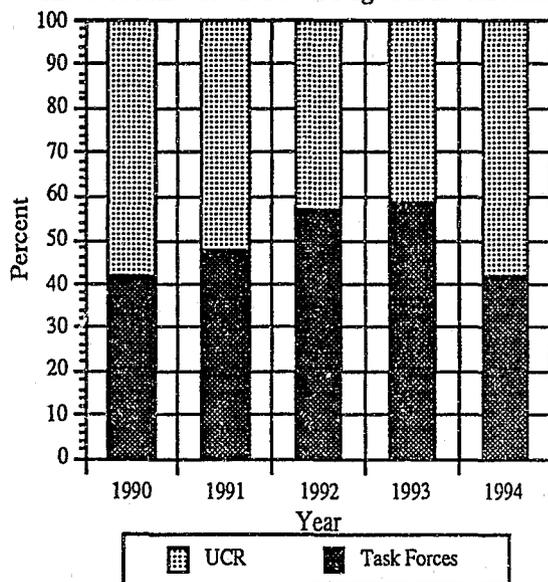
Table 11 presents comparisons of total Wisconsin UCR arrests and Task Force arrests for sales and possession of drugs from 1990 to 1994. Task Forces made about one half of all sales arrests and one of five possession arrests over the five years indicating that as a group, Task Forces do focus on higher level enforcement activities. UCR sales arrests increased 16.4 percent and Task Force sales arrests increased 45.5 percent; UCR possession arrests increased 43.8 percent and Task Force possession arrests increased 54.8 percent over the five year period.

**Table 11: UCR and Task Force Sales and Possession Arrests 1990-1994**

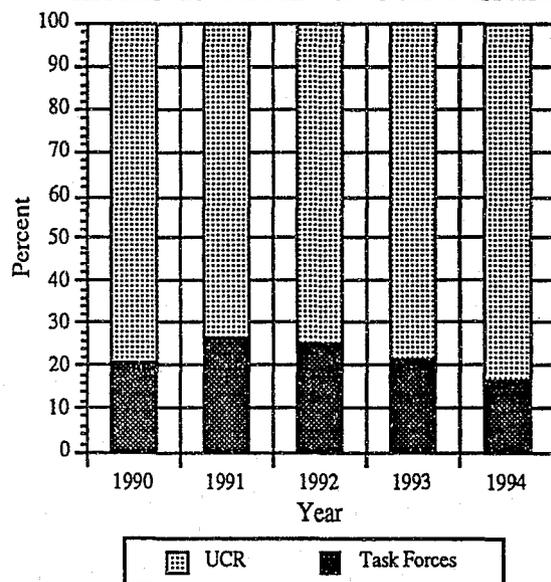
Sales	<u>5 Year</u>	<u>% of</u>	1990	1991	1992	1993	1994
	<u>Total</u>	<u>UCR</u>					
UCR	18,205		3,153	3,416	3,372	3,669	4,595
Task Forces	8,883	48.8%	1,302	1,629	1,914	2,140	1,898
Possession	<u>5 Year</u>	<u>% of</u>	1990	1991	1992	1993	1994
	<u>Total</u>	<u>UCR</u>					
UCR	41,681		6,291	6,090	8,035	9,045	12,220
Task Forces	8,863	21.3%	1,299	1,601	2,047	1,908	2,008

Graphs 6 and 7 illustrate the Task Forces' focus on drug sales arrests rather than drug possession arrests over the five years. Graph 6 shows the steady percentage increase in drug sales arrests made by Task Forces from 1990 through 1993, followed by a decline in 1994. The proportion of Task Force possession arrests peaked in 1991 and has declined since.

**Graph 6: Task Force Drug Sales Arrests As Percent of UCR Drug Sales Arrests**



**Graph 7: Task Force Drug Possession Arrests as Percent of UCR Possession**



<sup>3</sup> For more information on UCR drug arrests, see other OJA annual publications entitled, "Crime and Arrests in Wisconsin," and "Drug Arrests in Wisconsin."

## TASK FORCE PERFORMANCE MEASURES

Charts 1 and 2 on the following pages present performance indicators for the 27 Task Forces operating in Wisconsin in 1994. In Chart 1, Task Forces are listed by groups (1 to 4) according to structural and geographic characteristics. Group 1 Task Forces are large urban, single county units, and Group 2 Task Forces are multi-county units with smaller urban bases surrounded by large rural areas. Group 3 Task Forces are small urban or suburban, single county units. Group 4 Task Forces are two or three county rural units and the smallest of the 27 Task Forces. Appendix A lists lead agencies and the counties represented in the Task Forces.

Chart 1 lists Task Forces by their rank within their respective groups according to the number of arrests per 100,000 residents, although this measure of performance is not necessarily the most significant. Several performance measures provide statistical indications about whether Task Forces are meeting the traditional drug enforcement Task Force goal of focusing on higher level drug traffickers. Performance measures also include the number and percent of Task Force arrests that were D/C (manufacturing/ cultivation and distribution) arrests, also shown in Chart 1, and the number of incidents resulting in arrests and large volume drug seizures as shown in Chart 2. In addition to incident and arrest data analysis, OJA annually does on-site monitor visits to conduct interviews with every Task Force about operations, structures, managerial practices, policies and procedures, investigative tactics, community roles, drug trends, multi-agency cooperation, drug-related problems and other topics of current interest. This qualitative and quantitative data is reviewed by the Governor's Law Enforcement and Crime Commission.

Chart 2 lists Task Forces within their respective groupings according to the total number of large volume incidents that resulted in arrests and seizures of large volumes of drugs. The size of "large volume" seizures was determined by the Task Forces through a survey conducted by OJA. Task Forces were asked to estimate the quantity of the various drug types that would constitute a street value of \$1,000, the amount set by OJA as the criteria for a "large volume" incident. For example, any incident resulting in an arrest and a seizure of at least 21 grams of cocaine constitutes a "large volume" incident. The following "large volume" measures by drug type were set as a result of the survey:

Cocaine	21 grams
Cocaine Base	21 grams
Marijuana (bulk)	3/4 pound
Marijuana (plants)	2 plants
Heroin	10 grams
LSD	300 units
Amphetamines/ Methamphetamines	15 grams
Methcathinone	15 grams

Chart 1: Total Task Force Arrests by Task Force Geographic Groupings

Lead Agency	Total Task Force Arrests	Task Force D/C Arrests	Task Force D/C Arrests as % of All Task Force Arrests	Task Force Arrests per 100,000 Residents
<b>Group 1</b>				
KENOSHA CO SO	158	134	85	99
ROCK CO SO	143	97	68	68
DANE CO SO	538	257	48	66
WAUKESHA CO SO	195	162	83	50
RACINE CO SO	101	60	59	33
BROWN CO SO	90	65	72	31
MILWAUKEE CO	135	103	76	11
Group Sums	1,360	878		
Group Avg.	194	125	64	51
<b>Group 2</b>				
MARATHON CO SO	509	142	28	54
WAUSHARA CO SO	336	131	39	53
EAU CLAIRE CO SO	295	121	41	46
DOUGLAS CO SO	127	42	33	35
LA CROSSE CO SO	257	59	23	28
WINNEBAGO CO SO	122	98	80	23
IOWA CO SO	13	13	100	13
Group Sums	1,659	606		
Group Avg.	237	87	37	36
<b>Group 3</b>				
JEFFERSON CO SO	95	69	73	93
MANITOWOC CO SO	128	75	59	91
WALWORTH CO SO	201	31	15	38
SHEBOYGAN CO SO	53	40	75	37
HORICON PD	62	24	39	32
WASHINGTON CO SO	51	31	61	29
OZAUKEE CO SO	23	14	61	18
Group Sums	613	284		
Group Avg.	88	41	47	51
<b>Group 4</b>				
BARRON CO SO	35	28	80	49
MARINETTE PD	70	30	43	39
POLK CO SO	34	34	100	39
GREEN CO SO	53	14	26	30
DOOR CO SO	25	13	52	29
SHAWANO CO SO	58	12	21	29
Group Sums	275	131		
Group Avg.	46	22	48	36

Chart 2: 1994 Task Force Incidents Resulting in Arrests  
and Seizures of Large Volumes of Drugs

LEAD AGENCY	Large Volume Incidents*								Total Large Vol.
	C	CB	THC#	THC-P	H	LSD	A/M	CAT	
<b>Group 1</b>									
MILWAUKEE CO	24	3	20	3	2	0	0	0	52
DANE CO SO	10	12	26	1	0	0	0	0	49
WAUKESHA CO SO	8	0	30	10	0	0	0	0	48
KENOSHA CO SO	8	1	14	2	0	1	0	0	26
ROCK CO SO	2	0	22	0	0	0	0	0	24
RACINE CO SO	7	1	10	3	0	2	0	0	23
BROWN CO SO	9	1	6	6	0	0	0	0	22
Group Sums	68	18	128	25	2	3	0	0	244
Group Avg.	10	3	18	4	0	0	0	0	35
<b>Group 2</b>									
WAUSHARA CO SO	6	0	14	20	0	1	0	0	41
WINNEBAGO CO SO	6	0	22	4	0	1	1	0	33
EAU CLAIRE CO SO	3	1	12	11	0	0	0	0	27
DOUGLAS CO SO	2	0	8	11	0	3	1	0	25
MARATHON CO SO	2	0	4	18	0	0	0	1	25
LA CROSSE CO SO	0	0	6	1	0	0	1	0	8
IOWA CO SO	0	0	6	2	0	0	0	0	8
Group Sums	19	1	72	67	0	5	3	1	168
Group Avg.	3	0	10	10	0	0	0	0	24
<b>Group 3</b>									
SHEBOYGAN CO SO	1	0	16	4	0	0	0	0	21
JEFFERSON CO SO	0	0	12	5	0	2	0	0	19
MANTOWOC CO SO	3	0	8	3	0	0	0	0	14
WALWORTH CO SO	1	0	4	4	0	0	0	0	9
WASHINGTON CO SO	1	0	6	1	0	0	0	0	8
OZAUKEE CO SO	0	0	2	1	0	0	0	0	3
HORICON PD	0	0	2	0	0	0	0	0	2
Group Sums	6	0	50	18	0	2	0	0	76
Group Avg.	1	0	7	3	0	0	0	0	11
<b>Group 4</b>									
POLK CO SO	1	0	2	9	0	0	0	0	12
BARRON CO SO	0	0	8	2	0	0	0	0	10
GREEN CO SO	0	0	8	2	0	0	0	0	10
MARINETTE PD	1	0	2	0	0	0	0	3	6
SHAWANO CO SO	0	0	0	3	0	0	0	0	3
DOOR CO SO	0	0	0	0	0	0	0	0	0
Group Sums	2	0	20	16	0	0	0	3	41
Group Avg.	0	0	3	3	0	0	0	0	7

\*Key: C=cocaine; CB=cocaine base; THC-=bulk marijuana; THC-P =marijuana plants; H=heroin; LSD=lysergic acid diethylamide; A/M=amphetamines/methamphetamines; CAT=methcathinone.

**APPENDIX A**

**Task Forces by 1994 Lead Agencies  
and Counties Represented in Task Force Operations<sup>1</sup>**

<b>LEAD AGENCY (1994)</b>	<b>COUNTIES REPRESENTED</b>
MILWAUKEE CO WAUKESHA CO RACINE PD KENOSHA CO BROWN CO OZAUKEE CO DANE CO	Milwaukee Waukesha Racine Kenosha Brown Ozaukee Dane
WASHINGTON CO SHEBOYGAN CO ROCK CO WINNEBAGO CO WALWORTH CO MANITOWOC CO JEFFERSON CO	Washington Sheboygan Rock Calumet, Fond du Lac, Outagamie, Winnebago Walworth Manitowoc Jefferson
HORICON PD WOOD CO DOOR CO LACROSSE CO POLK CO EAU CLAIRE CO	Dodge Adams, Juneau, Portage, Waupaca, Waushara, Wood Door, Kewaunee Jackson, LaCrosse, Monroe, Trempealeau, Vernon Polk, St. Croix Buffalo, Chippewa, Clark, Dunn, Eau Claire, Pepin, Pierce
GREEN CO IOWA CO SHAWANO CO BARRON CO MARATHON CO  MARINETTE PD DOUGLAS CO	Green, Lafayette Crawford, Grant, Iowa, Richland Shawano, Menominee Barron, Rusk Forest, Langlade, Lincoln, Marathon, Oneida, Price, Taylor, Vilas Florence, Marinette, Oconto Ashland, Bayfield, Burnett, Douglas, Iron, Sawyer, Washburn

<sup>1</sup> Columbia, Green Lake, Marquette and Sauk Counties were members of Task Forces from 1990-1993, but not in 1994. Task Forces (above) are listed in order of their population density, from high to low.

## APPENDIX B

Wisconsin Task Forces work cooperatively with the Cannabis Enforcement and Suppression Effort (CEASE), a program directed at the reduction of cultivated and non-cultivated marijuana. The program is managed by the state Department of Justice, Division of Narcotics Enforcement (DNE), and Sheriff Departments serve as local coordinating agencies. Logistical and operational support is provided by the Wisconsin National Guard Drug Control Program and Civil Air Patrol. The data below were provided to OJA by the DNE.

### CEASE Program Results 1991 - 1994

	<u>1991</u>	<u>1992</u>	<u>1993</u>	<u>1994</u>
<b>Plots Eradicated</b>	564	511	673	749
Indoor	100	184	191	165
Outdoor	464	327	482	584
<b>Plants Eradicated</b>				
<b>Outdoor Total</b>	6,047,849	35,874,800	13,850,955	3,059,450
Cultivated	78,076	20,486	43,226	14,168
Non-cultivated	5,964,331	35,853,407	13,807,729	3,045,282
Bulk/processed	488.83	205	205	373
<b>Indoor Total</b>	3717	5081	7632	6241
Cultivated	3,446	4,628	7,195	5,778
Bulk/processed	271	453	437	463
<b>Herbicide Eradication</b>	76,900	438	8,631	37,009
<b>Arrest Total</b>	302	378	409	404
State	295	346	401	382
Federal	7	32	8	22
<b>Civil Air Patrol</b>				
Missions Flewn	75	35	31	112
Flight Hours	160	115	306	685
<b>Weapons Seized</b>				
<b>Total</b>	118	205	142	276
Firearms	89	200	116	234
Booby traps/Other	2	5	26	42
<b>Assets Seized</b>				
<b>Total</b>	1,011,090	1,317,568	774,484	1,361,244
Cash	96,140	27,754	90,362	406,210
Real Estate	761,000	1,039,209	555,800	659,200
Other	153,950	250,605	128,322	295,834