

149049  


# California Department of Corrections

## Spring 1994

### *Population Projections*

*(Including Update for Three Strikes Law)*

### 1994 - 1999

Detail Fiscal Years 1993-94 and 1994-95

149049

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149049  
Department of Corrections  
State of California  
April 28, 1994

**Update of  
Spring 1994 Population Projections  
*Incorporating the Three Strikes Law***

Subsequent to the preparation of the California Department of Corrections Spring 1994 Population Projections, the Three Strikes Law (Assembly Bill 971) was passed by the legislature and signed into law by the Governor, effective March 7, 1994. This law (Chapter 12, Statutes of 1994) is expected to have significant impact on the California prison and parole populations.

**Summary**

The Three Strikes Law provides more severe sentencing penalties for persons with felony convictions who have one or more prior convictions for violent or serious felonies. When a defendant is convicted of a felony of any kind, and that defendant has one or more prior convictions for violent or serious felonies, the law stipulates the following:

- \* prohibition of aggregate term limitations;
- \* prohibition of probation;
- \* prohibition of suspended sentences;
- \* prohibition of diversion;
- \* prohibition of commitment to any facility other than state prison;
- \* sentence reduction credits not to exceed one-fifth of the total term;
- \* prohibition of pre-prison credits;
- \* except in specified instances, each count to be served consecutively;
- \* with some exceptions, each prior felony conviction must be pled and proved;
- \* defendants with one prior violent or serious felony conviction must be sentenced to twice the term they would otherwise receive, after removal of aggregate term limitations;
- \* defendants with two or more prior convictions for violent or serious felonies must be sentenced to an indeterminate life term, with a minimum of 25 years to life.

By June 30, 1999, this law is expected to increase the prison population by 79,869 and reduce the parole population by 15,311, compared to the original Spring 1994 projections.

The attached tables 1-8 have been revised to incorporate the effects of the Three Strikes Law. The original Spring 1994 Projections text, charts and tables follow Table 8 of the attached tables. There is no text in this publication which specifically discusses the Three Strikes Law.

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Attachments

Table 1

Institution Population  
Actual and Projected  
(Includes impact of AB 971)  
June 30, 1984 through June 30, 1999

As of June 30	Total	Men				Women			
		Total	Felons	Addicts	1	Total	Felons	Addicts	1
					Others				Others
Actual									
1984	42,130	39,935	38,749	851	335	2,195	1,900	243	52
1985	47,075	44,427	42,946	1,041	440	2,648	2,333	262	53
1986	55,238	52,015	50,503	1,097	415	3,223	2,807	362	54
1987	64,737	60,750	59,126	1,213	411	3,987	3,608	317	62
1988	72,121	67,650	65,836	1,446	368	4,471	4,007	427	37
1989	82,872	77,327	75,223	1,780	324	5,545	5,014	495	36
1990	93,810	87,435	84,635	2,237	563	6,375	5,736	596	43
1991	101,995	95,340	92,616	2,280	444	6,655	5,998	615	42
1992	104,352	98,008	94,777	2,477	754	6,344	5,654	628	62
1993	115,534	108,302	104,768	3,067	467	7,232	6,450	732	50
Projected									
1994	123,996	116,270	112,732	3,135	403	7,726	6,857	810	59
1995	137,737	129,026	125,395	3,223	408	8,711	7,811	838	62
1996	157,680	147,560	143,897	3,250	413	10,120	9,209	846	65
1997	184,706	172,665	168,988	3,260	417	12,041	11,125	848	68
1998	215,732	201,484	197,801	3,262	421	14,248	13,327	850	71
1999	245,554	229,131	225,445	3,262	424	16,423	15,499	850	74

<sup>1</sup> Includes county diagnostic cases, persons from other states, federal prisoners, county safekeepers, and California Youth Authority (CYA) wards.

Table 2

Parole and Outpatient Population  
Supervised in California  
Actual and Projected  
(Includes impact of AB 971)  
June 30, 1984 through June 30, 1999

As of June 30	Total	Men				Women			
		Total	Felons	Out- patients	1 Others	Total	Felons	Out- patients	1 Others
Actual									
1984	23,040	21,403	19,352	530	1,521	1,637	1,383	175	79
1985	27,316	25,258	23,049	617	1,592	2,058	1,716	252	90
1986	31,495	28,984	26,642	716	1,626	2,511	2,196	224	91
1987	36,847	33,704	31,189	1,000	1,515	3,143	2,674	360	109
1988	46,206	42,173	39,290	1,196	1,687	4,033	3,520	407	106
1989	53,779	49,106	46,063	1,396	1,647	4,673	4,117	452	104
1990	63,697	57,761	54,161	1,774	1,826	5,936	5,210	578	148
1991	74,997	67,657	63,269	2,210	2,178	7,340	6,414	734	192
1992	85,835	77,181	72,570	2,570	2,041	8,654	7,642	825	187
1993	83,888	75,736	70,812	2,840	2,084	8,152	7,024	941	187
Projected									
1994	88,971	80,297	75,048	3,196	2,053	8,674	7,456	1,034	184
1995	96,635	87,276	81,930	3,284	2,062	9,359	8,107	1,066	186
1996	99,668	89,700	84,319	3,311	2,070	9,968	8,706	1,074	188
1997	99,031	89,092	83,694	3,321	2,077	9,939	8,673	1,076	190
1998	100,379	90,237	84,831	3,323	2,083	10,142	8,872	1,078	192
1999	108,039	97,200	91,789	3,323	2,088	10,839	9,567	1,078	194

<sup>1</sup> Includes co-ops and other state/federal parolees.

Table 3

Actual and Projected Institution Population  
(Includes Impact of AB 971)  
Fiscal Years 1993-94 and 1994-95

Summary	Actual June 30 1993	Fiscal Year 1993-94				Fiscal Year 1994-95			
		9-30	12-31	3-31	6-30	9-30	12-31	3-31	6-30
Total Population.....	115,534	118,512	119,951	121,917	123,996	125,884	128,228	131,952	137,737
Men (Incl. CCC) .....	108,302	110,989	112,371	114,291	116,270	118,079	120,324	123,705	129,026
Women (Incl. CCC) .....	7,232	7,523	7,580	7,626	7,726	7,805	7,904	8,247	8,711
Total (Excl. CCC) .....	109,842	112,786	114,225	116,191	118,270	120,158	122,502	126,026	131,811
Men .....	103,035	105,684	107,066	108,986	110,965	112,774	115,019	118,200	123,521
Felons .....	99,912	102,646	103,946	105,919	107,850	109,626	111,845	115,006	120,313
Civil Narcotic Addicts .....	2,656	2,587	2,674	2,666	2,712	2,744	2,769	2,787	2,800
Others 1 .....	467	451	446	401	403	404	405	407	408
Women .....	6,807	7,102	7,159	7,205	7,305	7,384	7,483	7,826	8,290
Felons.....	6,025	6,286	6,324	6,352	6,436	6,506	6,597	6,933	7,390
Civil Narcotic Addicts.....	732	769	772	795	810	819	826	832	838
Others 1.....	50	47	63	58	59	59	60	61	62
Community Correctional Centers 2 .....	5,692	5,726	5,726	5,726	5,726	5,726	5,726	5,926	5,926
Total Males .....	5,267	5,305	5,305	5,305	5,305	5,305	5,305	5,505	5,505
Male Felons .....	4,856	4,882	4,882	4,882	4,882	4,882	4,882	5,082	5,082
Work Furlough 3.....	1,250	1,270	1,270	1,270	1,270	1,270	1,270	1,270	1,270
Work Furlough in Custody .....	152	154	154	154	154	154	154	154	154
Community Correctional Facilities 4 .....	3,454	3,458	3,458	3,458	3,458	3,458	3,458	3,658	3,658
Male Civil Narcotic Addicts .....	411	423	423	423	423	423	423	423	423
Female Felons .....	425	421	421	421	421	421	421	421	421
Work Furlough 5 .....	214	214	214	214	214	214	214	214	214
Work Furlough in Custody .....	16	12	12	12	12	12	12	12	12
Community Correctional Facilities 4 .....	195	195	195	195	195	195	195	195	195

\* Projected

1 Includes county diagnostic cases, persons from other states, federal prisoners, county safekeepers, and CYA wards.

2 Community beds exclude Substance Abuse Treatment Units and are based on the January 25, 1994 activation schedule provided by Parole and Community Services Division.

3 This includes 64 CASP beds at VOA Oakland and 60 CASP beds at Restitution Center.

4 Includes private, county, and SB 1591 Community Correctional Facilities (CCF). Also included are 31 CASP CCF beds, which were effective May 1, 1993.

5 Female Felon work furlough count includes Prisoner-Mother beds.

Table 4

Average Daily Institution Population  
(Includes Impact of AB 971)  
Fiscal Years 1993-94 and 1994-95

Summary	Fiscal Year 1993-94					Fiscal Year 1994-95				
	FY Avg .	1st Qtr .	2nd Qtr .	3rd Qtr .	4th Qtr .	FY Avg .	1st Qtr .	2nd Qtr .	3rd Qtr .	4th Qtr .
Total Population.....	119,947	116,968	119,156	120,721	122,944	129,195	124,976	127,111	129,898	134,792
Men (Incl. CCC) .....	112,421	109,595	111,654	113,155	115,280	121,147	117,209	119,251	121,816	126,314
Women (Incl. CCC) .....	7,526	7,373	7,502	7,566	7,664	8,047	7,767	7,860	8,083	8,478
Total (Excl. CCC) .....	114,221	111,242	113,430	114,995	117,218	123,377	119,250	121,385	124,006	128,866
Men .....	107,116	104,290	106,349	107,850	109,975	115,751	111,904	113,946	116,344	120,809
Felons .....	104,030	101,202	103,243	104,794	106,883	112,581	108,771	110,785	113,160	117,608
Civil Narcotic Addicts .....	2,653	2,629	2,646	2,648	2,690	2,764	2,729	2,757	2,778	2,794
Others 1 .....	433	459	461	408	402	405	404	405	406	408
Women .....	7,105	6,952	7,081	7,145	7,243	7,626	7,346	7,439	7,662	8,057
Felons.....	6,269	6,148	6,246	6,301	6,382	6,741	6,473	6,556	6,772	7,161
Civil Narcotic Addicts.....	781	754	781	786	803	825	815	823	829	835
Others 1.....	55	50	54	59	58	60	59	60	61	61
Community Correctional Centers 2 .....	5,726	5,726	5,726	5,726	5,726	5,818	5,726	5,726	5,893	5,926
Total Males .....	5,305	5,305	5,305	5,305	5,305	5,397	5,305	5,305	5,472	5,505
Male Felons .....	4,882	4,882	4,882	4,882	4,882	4,974	4,882	4,882	5,049	5,082
Work Furlough 3.....	1,270	1,270	1,270	1,270	1,270	1,270	1,270	1,270	1,270	1,270
Work Furlough in Custody .....	154	154	154	154	154	154	154	154	154	154
Community Correctional Facilities 4 .....	3,458	3,458	3,458	3,458	3,458	3,550	3,458	3,458	3,625	3,658
Male Civil Narcotic Addicts .....	423	423	423	423	423	423	423	423	423	423
Female Felons .....	421	421	421	421	421	421	421	421	421	421
Work Furlough 5 .....	214	214	214	214	214	214	214	214	214	214
Work Furlough in Custody .....	12	12	12	12	12	12	12	12	12	12
Community Correctional Facilities 4 .....	195	195	195	195	195	195	195	195	195	195

\* Projected

1 Includes county diagnostic cases, persons from other states, federal prisoners, county safekeepers, and CYA wards.

2 Community beds exclude Substance Abuse Treatment Units and are based on the January 25, 1994 activation schedule provided by Parole and Community Services Division.

3 This includes 64 CASP beds at VOA Oakland and 60 CASP beds at Restitution Center.

4 Includes private, county, and SB 1591 Community Correctional Facilities (CCF). Also included are 31 CASP CCF beds, which were effective May 1, 1993.

5 Female Felon work furlough count includes Prisoner-Mother beds.



Table 5

Projected Placement Needs for Male Felon Institution Population  
(Includes Impact of AB 971)  
Fiscal Years 1993-94 through 1998-99

		1				Special Housing			
<u>Fiscal Year</u>	<u>Reception Center</u>	<u>Level I</u>	<u>Level II</u>	<u>Level III</u>	<u>Level IV</u>	<u>PHU</u>	<u>SHU</u>	<u>Total</u>	<u>Grand Total</u>
1993-94									
September 30	14,347	25,691	21,890	29,235	14,020	38	2,307	2,345	107,528
December 31	14,591	25,720	21,800	30,325	13,895	37	2,460	2,497	108,828
March 31	15,145	26,091	22,215	30,665	14,145	40	2,500	2,540	110,801
June 30	15,685	26,442	22,605	31,030	14,430	40	2,500	2,540	112,732
1994-95									
September 30	15,650	26,958	23,095	31,524	14,741	40	2,500	2,540	114,508
December 31	16,329	27,345	23,520	31,974	15,019	40	2,500	2,540	116,727
March 31	16,990	27,182	23,505	33,565	16,301	45	2,500	2,545	120,088
June 30	18,869	27,071	23,666	35,455	17,789	45	2,500	2,545	125,395
1995-96									
June 30	20,135	28,733	25,756	43,071	23,648	54	2,500	2,554	143,897
1996-97									
June 30	20,778	33,503	30,121	52,023	29,999	64	2,500	2,564	168,988
1997-98									
June 30	21,818	39,912	35,461	61,489	36,534	87	2,500	2,587	197,801
1998-99									
June 30	22,623	46,204	40,467	70,510	43,045	96	2,500	2,596	225,445

1 These estimates assume that the male reception center population will increase proportionately with the increase in male felon intake.

Table 6

Projected Placement Needs for Total Male Institution Population  
(Includes Impact of AB 971)  
Fiscal Years 1993-94 through 1995-96

Fiscal Year	Reception Center	1	2		Level IV	Special Housing			Grand Total
		Level I	Level II	Level III		PHU	SHU	Total	
1993-94									
September 30	14,798	25,691	24,900	29,235	14,020	38	2,307	2,345	110,989
December 31	15,037	25,720	24,897	30,325	13,895	37	2,460	2,497	112,371
March 31	15,546	26,091	25,304	30,665	14,145	40	2,500	2,540	114,291
June 30	16,088	26,442	25,740	31,030	14,430	40	2,500	2,540	116,270
1994-95									
September 30	16,054	26,958	26,262	31,524	14,741	40	2,500	2,540	118,079
December 31	16,734	27,345	26,712	31,974	15,019	40	2,500	2,540	120,324
March 31	17,397	27,182	26,715	33,565	16,301	45	2,500	2,545	123,705
June 30	19,277	27,071	26,889	35,455	17,789	45	2,500	2,545	129,026
1995-96									
June 30	20,548	28,733	29,006	43,071	23,648	54	2,500	2,554	147,560
1996-97									
June 30	21,195	33,503	33,381	52,023	29,999	64	2,500	2,564	172,665
1997-98									
June 30	22,239	39,912	38,723	61,489	36,534	87	2,500	2,587	201,484
1998-99									
June 30	23,047	46,204	43,729	70,510	43,045	96	2,500	2,596	229,131

1 These estimates assume that the male reception center population will increase proportionately with the increase in male felon intake.

2 Level II includes civil narcotic addicts and reception center includes others.

Table 7

Movement of Male Felon Institution Population  
Actual and Projected  
(Includes Impact of AB 971)  
Fiscal Years 1992-93 through 1994-95

Fiscal Year	Received					Released					Population End of Quarter
	Total	From	PV>Returns		1	Total	First	PV-RTC	Discharged	Gain	
	<u>Intake</u>	<u>Court</u>	<u>WNT</u>	<u>RTC</u>		<u>Outgo</u>	<u>Parole</u>	<u>Parole</u>	<u>or</u> <u>Died</u>	<u>or</u> <u>Loss</u>	
FY 1992-93											
Jul - Sep	22,813	9,457	4,524	8,732	100	19,459	11,688	7,230	541	3,354	98,131
Oct - Dec	21,334	9,416	4,238	7,595	85	19,971	12,065	7,565	341	1,363	99,494
Jan - Mar	21,774	9,630	4,362	7,690	92	19,563	11,905	7,176	482	2,211	101,705
Apr - Jun	23,339	10,187	4,792	8,270	90	20,276	12,459	7,247	570	3,063	104,768
Total	89,260	38,690	17,916	32,287	367	79,269	48,117	29,218	1,934	9,991	
FY 1993-94											
Jul - Sep	23,264	10,002	4,611	8,560	91	20,504	12,382	7,670	452	2,760	107,528
Oct - Dec	22,727	9,640	4,425	8,580	82	21,427	13,349	7,795	283	1,300	108,828
Jan - Mar *	23,594	10,068	4,419	9,015	92	21,621	13,195	7,927	499	1,973	110,801
Apr - Jun *	24,433	10,554	4,649	9,134	96	22,502	13,675	8,379	448	1,931	112,732
Total	94,018	40,264	18,104	35,289	361	86,054	52,601	31,771	1,682	7,964	
FY 1994-95											
Jul - Sep *	24,375	10,315	4,749	9,208	103	22,599	13,608	8,543	448	1,776	114,508
Oct - Dec *	25,431	11,163	4,846	9,341	81	23,212	14,015	8,753	444	2,219	116,727
Jan - Mar *	26,996	12,269	5,064	9,567	96	23,635	14,103	9,058	474	3,361	120,088
Apr - Jun *	29,248	14,380	5,092	9,681	95	23,941	14,445	8,999	497	5,307	125,395
Total	106,050	48,127	19,751	37,797	375	93,387	56,171	35,353	1,863	12,663	

\* Projected

1 CYA "M" cases transferred to CDC institutions as program failures, plus transfers from other states.

Table 8

Movement of Female Felon Institution Population  
Actual and Projected  
(Includes Impact of AB 971)  
Fiscal Years 1992-93 through 1994-95

Fiscal Year	Received				Released				Gain or Loss	Population End of Quarter
	Total Intake	From Court <sup>1</sup>	PV - Returns		Total Outgo	First Parole	PV-RTC Parole	Discharged or Died		
			WNT	RTC						
FY 1992-93										
Jul - Sep	1,976	942	299	735	1,619	1,024	545	50	357	6,011
Oct - Dec	1,796	959	269	568	1,834	1,198	633	3	(38)	5,973
Jan - Mar	1,843	943	289	611	1,736	1,089	580	67	107	6,080
Apr - Jun	2,084	1,035	339	710	1,714	1,131	561	22	370	6,450
Total	7,699	3,879	1,196	2,624	6,903	4,442	2,319	142	796	
FY 1993-94										
Jul - Sep	2,071	1,019	310	742	1,814	1,153	652	9	257	6,707
Oct - Dec	1,991	963	285	743	1,953	1,261	706	(14)	38	6,745
Jan - Mar *	2,048	1,005	314	729	2,020	1,259	690	71	28	6,773
Apr - Jun *	2,138	1,061	306	771	2,054	1,270	743	41	84	6,857
Total	8,248	4,048	1,215	2,985	7,841	4,943	2,791	107	407	
FY 1994-95										
Jul - Sep *	2,168	1,040	297	831	2,098	1,329	722	47	70	6,927
Oct - Dec *	2,161	1,122	312	727	2,070	1,237	787	46	91	7,018
Jan - Mar *	2,395	1,204	357	834	2,059	1,284	730	45	336	7,354
Apr - Jun *	2,568	1,390	340	838	2,111	1,316	764	31	457	7,811
Total	9,292	4,756	1,306	3,230	8,338	5,166	3,003	169	954	

\* Projected

1 Includes CYA "M" cases transferred to CDC institutions as program failures, plus transfers from other states.

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## ACKNOWLEDGMENTS

Although the Estimates and Statistical Analysis Section is responsible for the semi-annual publication of the Population Projections, others in the Department of Corrections made significant contributions which are greatly appreciated. Among those involved in the projections were (in alphabetical order) the:

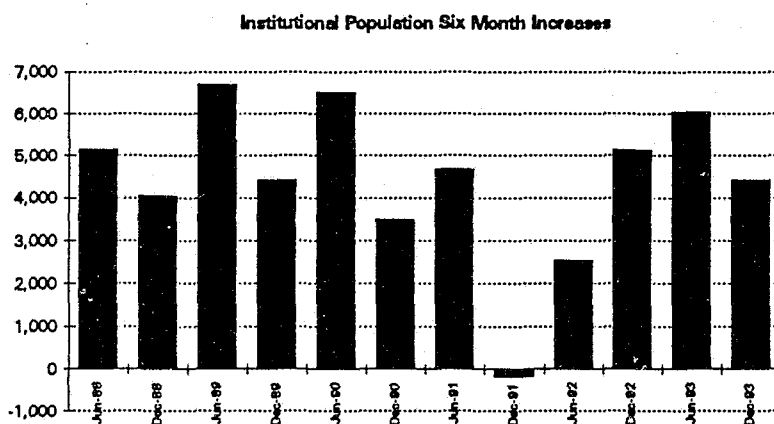
- Information Systems Branch
- Institutions Division
- Office of Budget Management
- Parole and Community Services Division
- Parole Hearings Division
- Planning and Construction Division

## Introduction

This document contains the California Department of Corrections' (CDC) projections of institution, parole, and outpatient populations for fiscal years (FY) 1993-94 through 1998-99. The projections are based upon the most current available data and existing law. Since AB 971 (Three Strikes) was not law when these projections were begun, the impact of that legislation is not reflected in this portion of the publication. (See tables 1-8 preceding the title page of this section for the projections including the impact of Three Strikes.)

### I. Factors Affecting Population Increases

Over the last 10 years, the population in CDC institutions has increased considerably. On December 31, 1993, the population was 119,951 compared to 39,378 on December 31, 1983, an annual compounded growth of 11.8 percent. The rise over the December 31, 1992 population of 109,496 was 9.5 percent.



During the first half of FY 1993-94, the increase in the institution population slowed to 4,417 inmates as compared to 6,038 in the previous 6 months. The corresponding annualized growth was 7.6 percent, which is lower than the 11.3 percent annualized rate for the

January-June 1993 period. The chart above represents 6-month changes in institution population since June 1988. Although the institution population has been steadily increasing, the rate of growth has shown fluctuations, most notably with a dip in the July-December 1991 period. The growth rate during FY 1991-92 of only 2.3 percent contrasts sharply with the 1992-93 rate of 10.7.

The slowdown in FY 1991-92 was caused by a reduction in the growth of new admissions from court, coupled with the two parole programs implemented in July 1991 (Revised ID/Warrants Guidelines and Community Management of Non-Criminal Violations). The total institution population, since the dip, continued to grow at a rate comparable to that of 1984-1991, until the July-December 1993 period when the growth rate declined. The current 6-month annualized growth rate of 7.6 is close to the average 6-month growth rate of 7.8 over the last 8 periods. Therefore the recent decline does not suggest a long-term decline of the growth rate.

The reduction in the growth rate in the July-December 1993 period was primarily due to the lower arrival rates of new admissions and parole violators returning with new terms (PV-WNTs). Felon new admissions from court decreased by 173 during July-December 1993, as compared to an increase of 1,022 during January-June 1993. The PV-WNT returns also decreased by 151 from the previous 6 months. These reductions, however, were partially offset by an increase of RTC/PendRev returns by 1,344, which shows a sharp contrast with the decrease of 349 in the previous 6 months. This is reflective of the Parole Hearings Division's policy change of issuing warrants at the time of suspension,

rather than delaying them 60 days. The parole programs referenced above continued to hold down growth in the RTC/PendRev populations, but the institution population has continued to grow since the dip in 1991, driven by record new commitments from superior courts, both as new admissions and as PV-WNTs.

The increase in population in years prior to June 1991 was accountable largely by the impact of legislative changes, a rise in arrests, convictions, and propensity to sentence to state prison and an increase in parole violator returns. The increase in returns resulted from a combination of factors, including severe crowding in local jails and court orders against such crowding, and a steadily increasing parolee population.

Over the years, voter initiatives, court decisions, legislation and administrative policy have played, and continue to play, key roles in affecting the population level of California's prisons. Voter initiatives and legislation enacted since 1976 have significantly limited the ability of the courts to sentence certain offenders to local dispositions rather than state prison, as well as having increased the penalties for a great number of felony offenders. Some of the major offenses, for which the possibility of probation has been restricted or eliminated, include residential burglary, child molestation, specific sex offenses, arson, and other offenses involving the use of firearms. Legislation has increased sentences for committing murder, residential burglary, and robbery, manslaughter, certain drug and sex offenses, crimes against defenseless victims, other crimes involving the use of firearms, and many others.

Recent administrative policy and court decisions have also translated into stronger law enforcement and more severe criminal sanctions. Given the current tenor of the Legislature, the court system and the public-at-large, California's prison population is expected to continue growing in the foreseeable future with some fluctuation in acceleration rate.

## **II. Comparison of Spring 1994 with Fall 1993 Projections**

As a result of a smaller than expected increase in the prison population since July 1, 1993, the Spring 1994 Projections have lowered the estimate of the institution population as compared to the Fall 1993 Projections. In the Fall 1993 forecast the total population was projected to be 120,853 by December 31, 1993, which was an overestimation by 902. This difference was largely due to overestimating the new admissions and returns to the institution with new terms. The Spring 1994 Projections show lower figures than those forecast 6 months ago throughout the projection period. For instance, the June 30, 1995 prison population is expected to be 131,552, which is 3,429 fewer than the Fall 1993 Projections estimate. Similarly, the June 30, 1999 projection figure is expected to be 5,149 less than that of the Fall 1993 Projections. The annual compounded increase from June 30, 1994 to June 30, 1999 is expected to be 6.0 percent, which results in a total population of 165,685 by June 30, 1999.

The parole population supervised in California is anticipated to be higher throughout the projection period than that of the Fall 1993 Projections. The parole population grew by 1,999 between July 1, 1993 and December 31, 1993, which was 1,270 more than projected earlier. This was due to fewer discharges, more first releases from prison, offset by more suspensions issued than expected. By June 30, 1994 the number of parolees and outpatients supervised in California is projected to be 88,971, an increase of 2,382 from the previous projection. The Spring 1994 Projections estimate a parole population of 123,350 by June 30, 1999.

The institution population of civil narcotic addicts has increased steadily since 1983. The total (male and female) addict institution population, which was 3,869 on December 31, 1993, is expected to expand to 4,112 by June 30, 1999. Similarly, the total number of outpatients supervised in California is anticipated to increase from 4,108 on December 31, 1993 to 4,401 by June 30, 1999.

Table A, below, compares population projection differences between Fall 1993 and Spring 1994. Figures 1 and 2 on Page 4 graphically display the Spring 1994 Projections for institution population, and parole and outpatient population. Figure 1 shows the actual and projected institution populations, while Figure 2 shows the actual and projected California supervised parole and outpatient populations, both for the period June 30, 1984 through June 30, 1999.

Table A

COMPARISON OF SPRING 1994 WITH FALL 1993 PROJECTIONS  
JUNE 30, 1994 THROUGH JUNE 30, 1999

Year End June 30 Institution Population <sup>1</sup>	Fall 1993 Projections	Spring 1994 Projections	Difference
1/31/94	121,432	120,379*	-1,053
1994	126,323	123,996	-2,327
1995	134,981	131,552	-3,429
1996	142,865	138,821	-4,044
1997	151,721	147,097	-4,624
1998	161,144	156,159	-4,985
1999	170,834	165,685	-5,149
Parole and Outpatient Population (California Supervised)			
1/31/94	84,862	85,815*	953
1994	86,589	88,971	2,382
1995	93,062	96,635	3,573
1996	101,366	104,026	2,660
1997	109,246	110,204	958
1998	115,753	116,327	574
1999	122,471	123,350	879

\*Actual Data

<sup>1</sup>The population of the institutions consists of felons, civil narcotic addicts, county diagnostic cases, Youth Authority wards, persons from other states, federal prisoners, and county prisoners held for safekeeping. Felons include individuals under supervision in community-based facilities (in contract and non-contract beds) and State hospitals, as well as those actually in prison.

Figure 1

**Total Institution Population  
Actual and Projected  
June 30, 1984 through June 30, 1999**

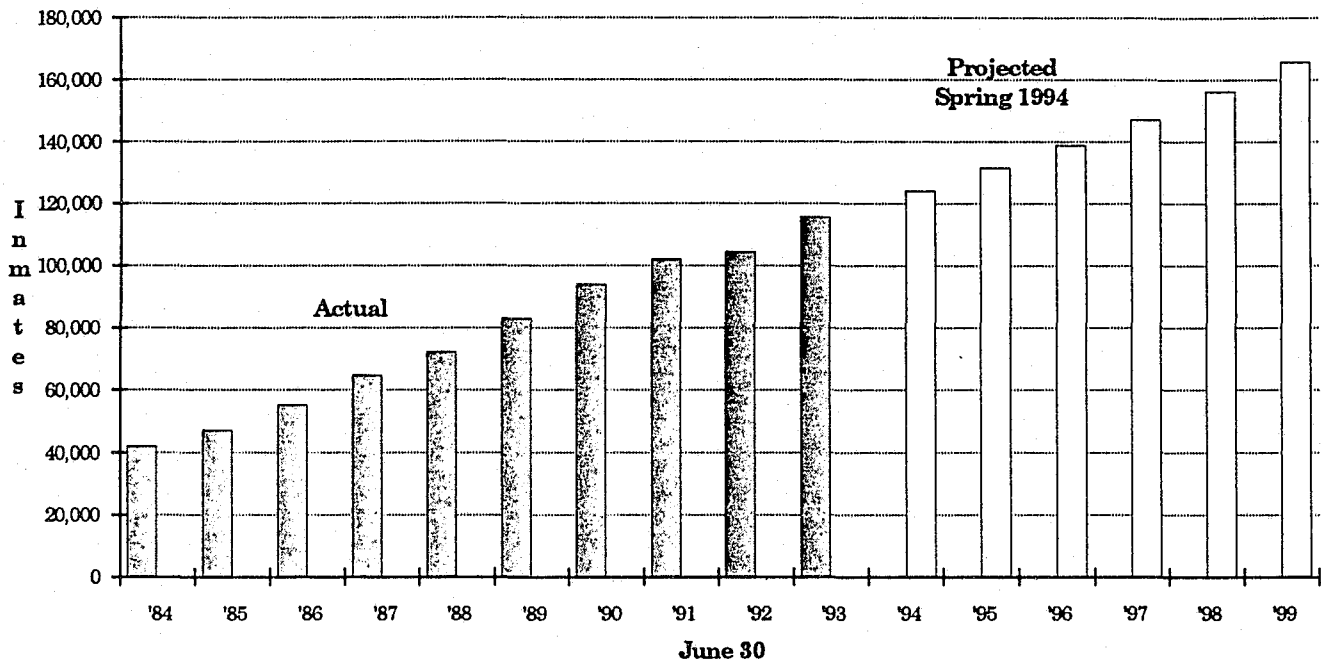
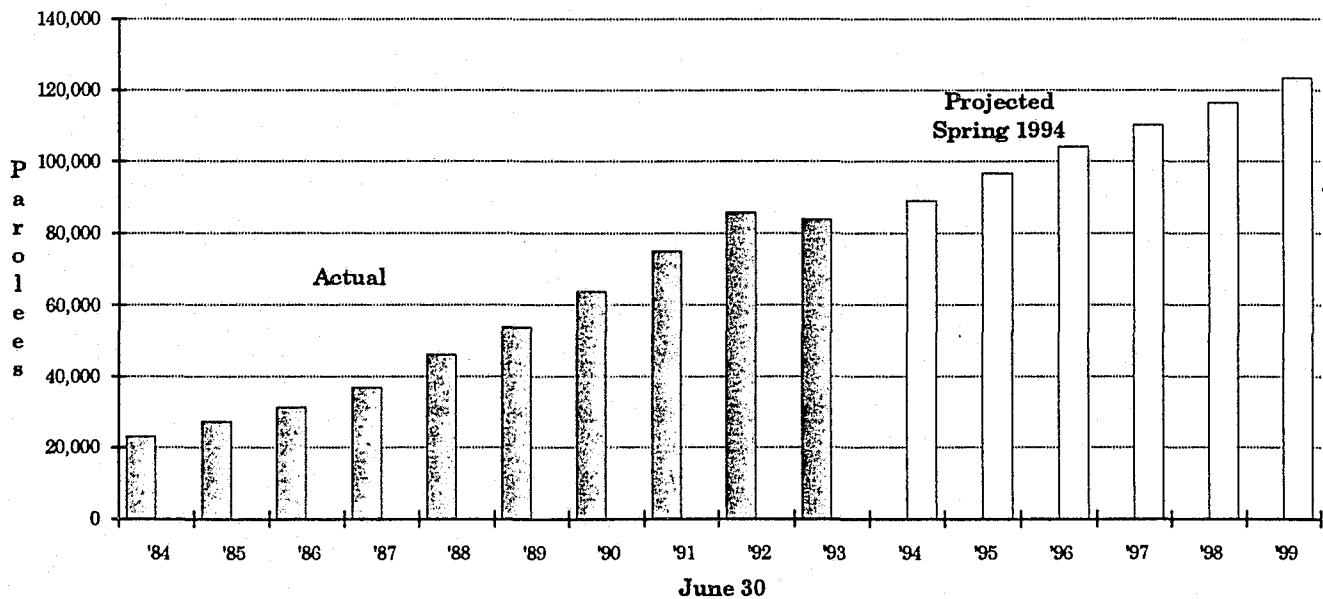


Figure 2

**Total Parole and Outpatient Population  
California Supervised Actual and Projected  
June 30, 1984 through June 30, 1999**

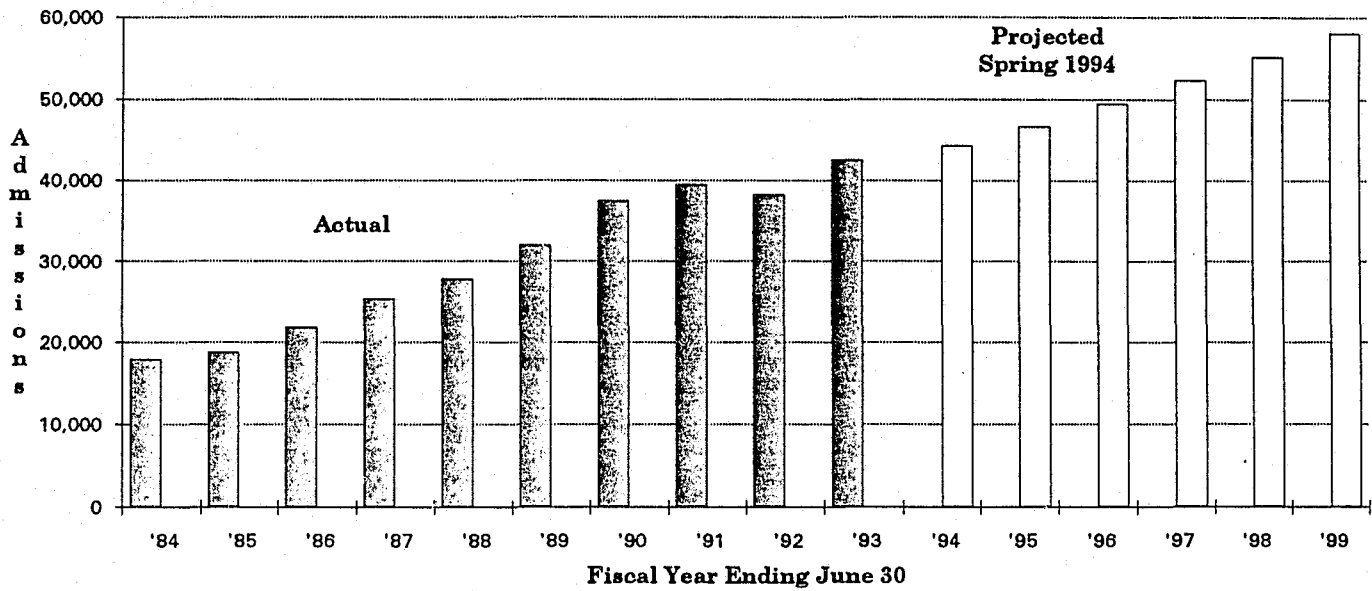


The Fall 1993 projections are summarized in Tables 1 and 2, and are presented in greater detail in Tables 3 through 17. Tables 3 and 4 present the quarterly institution populations, while Tables 5 and 6 present detailed projections by inmate placement needs. Tables 7 through 10 project the movement of institution (including civil narcotic addicts) populations, Table 11 presents detail on the other institution populations, and Tables 12 through 17 present detailed projections of the parole and outpatient population.



Figure 3

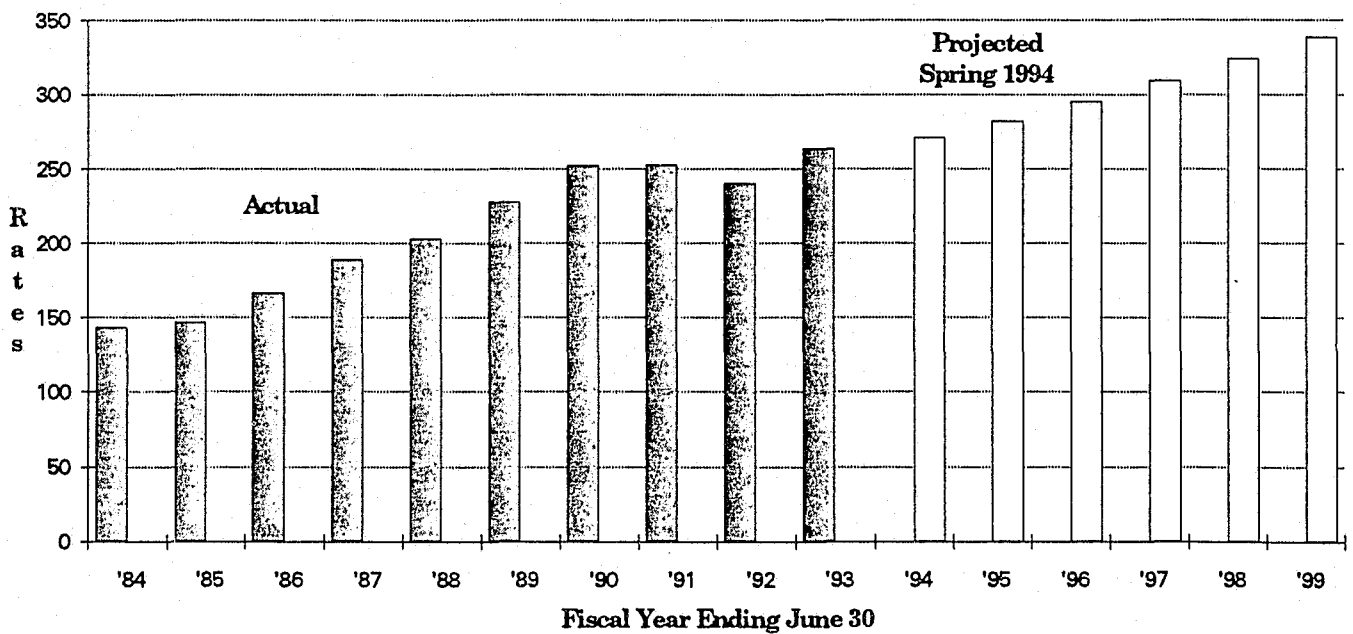
**Total Felon Admissions\***  
**Actual and Projected**  
**Fiscal Years 1983-84 through 1989-99**



\* Excluding CYA "M" Cases

Figure 4

**Total Felon Admission Rates**  
**(Per 100,000 California Residents Aged 18-49)**  
**Actual and Projected**  
**Fiscal Years 1983-84 through 1998-99**



## Premises

### I. Admission Rates

Table B, below, summarizes actual felon admissions to state prison from FY 1984-85 through FY 1993-94, while Table C displays the projected admissions for FY 1993-94 through FY 1998-99. Consistent with past practice, admission rates displayed in Tables B and C are expressed as the number of felon admissions to prison from court per 100,000 California residents, aged 18-49.

Table B

ACTUAL TOTAL FELON ADMISSIONS TO PRISON  
PER 100,000 STATE RESIDENTS (AGED 18-49)  
FY 1984-85 THROUGH 1993-94

<u>Fiscal Year</u>	<u>State Population Aged 18-49 (In Thousands)</u>	<u>Number of CDC Total Felon Admissions*</u>	<u>Admission Rate**</u>
1984-85	12,823.6	18,796	146.6
1985-86	13,120.5	21,834	166.4
1986-87	13,411.7	25,344	189.0
1987-88	13,720.6	27,843	202.9
1988-89	14,047.6	31,975	227.6
1989-90	14,843.2	37,421	252.1
1990-91	15,622.2	39,420	252.3
1991-92	15,910.5	38,228	240.3
1992-93	16,155.8	42,560	263.4
1993-94***	16,364.1	44,300	270.7

\* Not including CYA "M" cases and other state/federal admissions.

\*\* Number of CDC felon admissions per 100,000 California state residents, aged 18-49.

\*\*\* Based on July-December 1993 actual plus January-June 1994 projected admissions.

Felon admissions during the first half of FY 1993-94 increased 4.1 percent compared to the same period of FY 1992-93. This is considerably lower than the growth rates of 11.3 percent in FY 1992-93, and the double-digit annual growth experienced during the 1980s.

This slowdown of the growth rate appears to be a statewide phenomenon, led by Los Angeles County which accounts for more than 37 percent of new admissions in California. In the next 10 counties with the largest shares of new admissions, the growth rate was 9.8 percent as compared to 10.7 percent in the previous year. With regard to type of offense, the reduction in growth rate was apparent in all offense categories. Especially noteworthy is the fact that violent offenses dipped to a 2.8 percent loss during the July-December 1993 period as contrasted to the annual growth of 13.5 percent in the previous year.

Table C, below, shows the Spring 1994 felon admission projections compared to the Fall 1993 admissions.

Table C

PROJECTED TOTAL FELON ADMISSIONS\*  
FY 1993-94 THROUGH 1998-99

<u>Fiscal Year</u>	<u>Fall 1993</u>	<u>Spring 1994</u>	<u>Difference</u>	<u>Spring 1994 Rates</u>
1993-94	45,195	44,300**	-895	270.7
1994-95	48,068	46,686	-1,382	281.9
1995-96	50,975	49,453	-1,522	295.2
1996-97	53,908	52,292	-1,616	309.4
1997-98	56,862	55,185	-1,677	324.2
1998-99	59,833	58,124	-1,709	338.7

\* Not including CYA 'M' cases and other state/federal admissions.

\*\* Based on July-December 1993 actual plus January-June 1994 projected admissions.

New admissions are projected based on two major factors: (1) the long-term trend, and (2) the estimated impact of legislation, voter initiatives, court decisions, and administrative policy.

No new additional legislation with significant impact on new admissions has been chaptered since the Fall 1993 Projections.

## II. Significant Chaptered Legislation and Initiatives

Legislation discussed in Section A, below, was chaptered since the Fall 1993 Projections and will be included in the Spring 1994 Projections. Section B lists legislation included in the Fall 1993 projections. In all legislation that follows, the full impact of the law change occurs after December 31, 1993.

### A. Legislation chaptered since the Fall 1993 Projections:

1. Chapter 581, Statutes of 1993 (AB 1178, Epple), effective January 1, 1994, broadens the scope of stalking law and increases the penalty for persons convicted of stalking. The estimated impact from this legislation is a minimum increase of 10 inmate-years in FY 1996-97.
2. Chapter 1125, Statutes of 1993 (AB 1630, Nolan), effective October 11, 1993, amends existing theft law to increase the penalties for persons with prior convictions convicted of taking a vehicle without permission, vehicle theft or grand theft involving an auto, and receiving stolen property. It also limits probation for convictions of grand theft involving

a vehicle, trailer or vessel with prior convictions, and broadens the definition of criminal gang activity. The estimated impact from this legislation is a minimum increase of 73 inmate-years in FY 1998-99.

3. Chapter 587, Statutes of 1993 (AB 2009, Snyder), effective January 1, 1994, broadens the scope of persons for whom probation is prohibited. The estimated impact from this legislation is an increase of 74 inmate-years in FY 1999-00 and 20 parolee-years in FY 2000-01.
4. Chapter 607, Statutes of 1993 (SB 529, Presley), effective January 1, 1994, provides that any person who willfully inflicts upon any child cruel or inhumane corporal punishment, or injury resulting in a traumatic condition, shall receive a 4-year enhancement. In addition, any person found to have inflicted great bodily injury that causes the victim to become comatose due to brain injury or suffer paralysis of a permanent nature, shall be punished by an additional and consecutive term of 5 years. The estimated impact from this legislation is a minimum increase of 12 inmate-years by FY 1997-98.

B. Legislation included in the Fall 1993 Projections:

1. Statutes of 1993: Chapter 1 (SB 92, Bergeson); 134 (SB 1042, Beverly).
2. Statutes of 1992: Chapter 1063 (SB 1124, Presley); 1175 (SB 1509, Leonard).
3. Statutes of 1990: Chapter 1560 (SB 2079, Roberti); 1580 (SB 2863, Presley); 1664 (AB 2645, Epple).
4. Statutes of 1989: Chapter 1167 (AB 1504, Quackenbush).
5. Statutes of 1988: Chapter 1487 (AB 3424, Costa).

A description of the above legislation may be found in the Spring 1989, Spring 1990, Spring 1991, Spring 1993, and Fall 1993 projection publications.

III. The Inmate Work/Training Incentive Program (IWTIP)

This program allows eligible inmates to earn up to a 6-month reduction per year in sentence length. The IWTIP applies to all felons who committed their offenses on or after January 1, 1983 and to those felons who committed their offenses before January 1, 1983 who chose to opt in. Approximately 82 percent of the June 1, 1993 eligible population were earning one-half sentence reduction, and participation is expected to continue at that level throughout the projection period.

IV. Mean Sentence and Preconfinement Credits

As shown in Table D, Page 10, the mean sentence for the Spring 1994 projections decreased for both male and female felons. (The analysis was restricted to those who received determinate sentences of 15 years or less in order to provide information relevant to the 6-year projection period.) The mean sentence for male felons decreased by 0.3 months to 38.1, which returned back to the Spring 1993 Projections' level, while the mean sentence for female felons decreased by 0.3 months to 29.9. Mean preconfinement credits decreased slightly for both male and female felons. The net result for both male and female felons with determinate sentences of 15 years or less should

be a decrease of about 3 days, which translates to an eventual reduced need for approximately 300 beds.

Table D  
MEAN SENTENCE AND PRECONFINEMENT CREDITS  
(In Months)  
Felons Admitted With Determinate Sentences of Fifteen Years or Less

	<u>MALE</u>		<u>FEMALE</u>	
	<u>Spring 1994</u>	<u>Fall 1993</u>	<u>Spring 1994</u>	<u>Fall 1993</u>
Mean Sentence	38.1	38.4	29.9	30.2
Mean Preconfinement Credits	<u>7.0</u>	<u>7.1</u>	<u>7.1</u>	<u>7.2</u>
Mean Sentence Minus Mean Preconfinement Credits	31.1	31.3	22.8	23.0

#### V. Placement Need Projections

As in the Fall 1993 projections, projections of institution bed needs by level are based on consideration of both inmate classification score level and administrative determinants, such as institutional security and public safety, as specified in Section 62010 of the CDC Operations Manual. It is assumed that the male felon reception center population will increase proportionately with the increase in male felon intake. Protective housing projections assume a constant proportion of the number of inmates of each classification level in each of these categories over the projection period. Security housing unit projections assume a cap of 2,500 male felon beds.

#### VI. Parole Violators

For the 6-month period July-December 1993, there were 17,140 male felon parole violators returned to custody (PV-RTCs and PendRevs), 405 higher than projected in Fall 1993. The PV-RTC rate<sup>2</sup> for the first 6 months of FY 1993-94 was 40.5--0.7 higher than projected in Fall 1993. This difference was due mainly to underestimating the number of suspensions, which tends to cause an increase in returns.

The drop in the PV-RTC rate starting in July 1989 and continuing through June 1992 was due to changes instituted by the parole administration. These changes placed greater emphasis on consistent decision-making by staff and use of community-based management options for parolees, consistent with the protection of the public. Some examples include more review of case management decisions and development of community-oriented means to work with drug offenders. Also, there has been increased use of various survival services, including chemical dependency treatment, emergency shelter, pre-employment training, and basic subsistence.

<sup>2</sup>Parole violator rates are a measure of the number of returns in a year divided by the average daily population of parolees plus parolees-at-large (PALs). Unless otherwise indicated, the term of PV-RTC includes parolees returned pending revocation (PendRev).

Beginning July 1991, two parole programs, Revised ID/Warrants Guidelines and Community Management of Non-Criminal Violations, were instituted causing the male felon PV-RTC rate to decline from 50.6 in June 1991 to 37.8 in June 1992. While there has been some increase in the rate since June 1992, the last 6 months held steady between 37 and 42. The Spring 1994 Projections assume a slight increase in the rate compared to the Fall 1993 Projections, due to a projected increase in the PAL rate.

The number of male felon parole violators returning with new terms (PV-WNTs) reached 9,036 for the July-December 1993 period, which was exactly the same as projected in the Fall 1993 Projections. The corresponding male felon PV-WNT rate was 21.3, or 0.2 lower than projected. This slight difference in rate was due to overestimating parole discharges, thus reducing the parole plus PAL population (see Section VII).

Figure 5, Page 14, displays the actual number of male felon parole violator returns by quarter since December 1981. Figure 6, Page 15, shows the male felon RTC/PendRev parole violator rates by quarter from June 1983 to June 1999, while Figure 7, Page 16, tracks the male felon WNT parole violator rates. These last two charts also include the projected rates for Spring 1994.

## **VII. Parole Population**

Between July 1, 1993 and December 31, 1993, the parole population grew by 1,999 which was 1,270 more than projected. Most of the difference between actual and projected can be attributed to the following major areas:

- Fewer discharges than expected. This difference is due to: (1) an error in the projection process, and (2) not realizing the clean-up of overdue discharges.
- More first releases from prison than expected. The error in releases to parole is about half that experienced in the previous projection which represents the effects of a better method of predicting new admission length of stay in the institution.

offset by:

- More suspensions issued than expected. The Spring 1994 suspension rate will be increased further to better reflect the Parole Hearings Division's full reversion to the policy of issuing warrants at the time of suspension.

**MALE FELON PAROLE VIOLATOR RETURNS  
DECEMBER 1981 THROUGH DECEMBER 1993  
BY QUARTER**

**MALE FELON PV-RTC/PENDREV RATES  
1983 TO 1999**

Figure 5

**Male Felon Parole Violator Returns  
December 1981 through December 1993  
By Quarter**

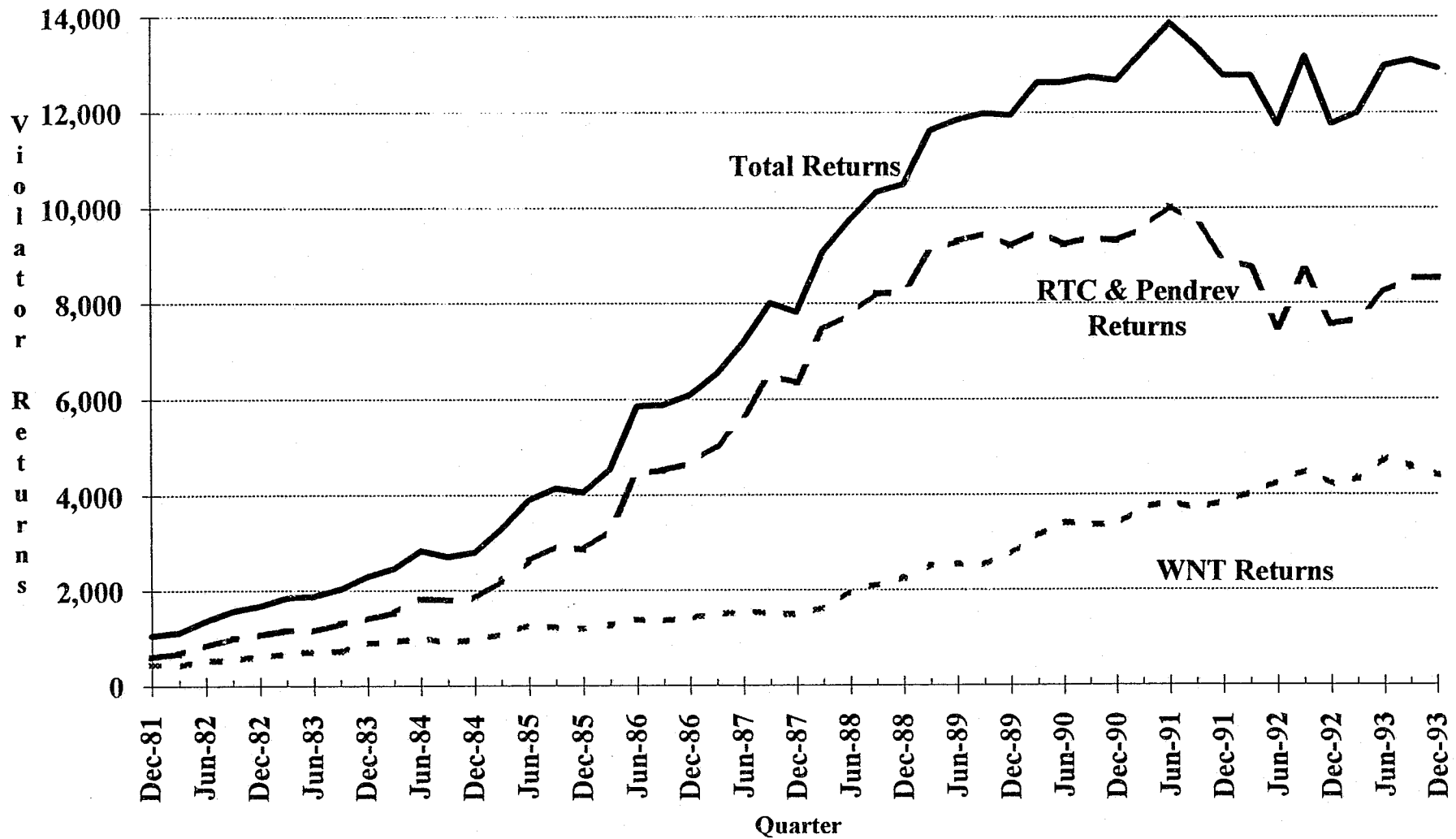




Figure 6

### Male Felon PV-RTC/PendRev Rates 1983 to 1999

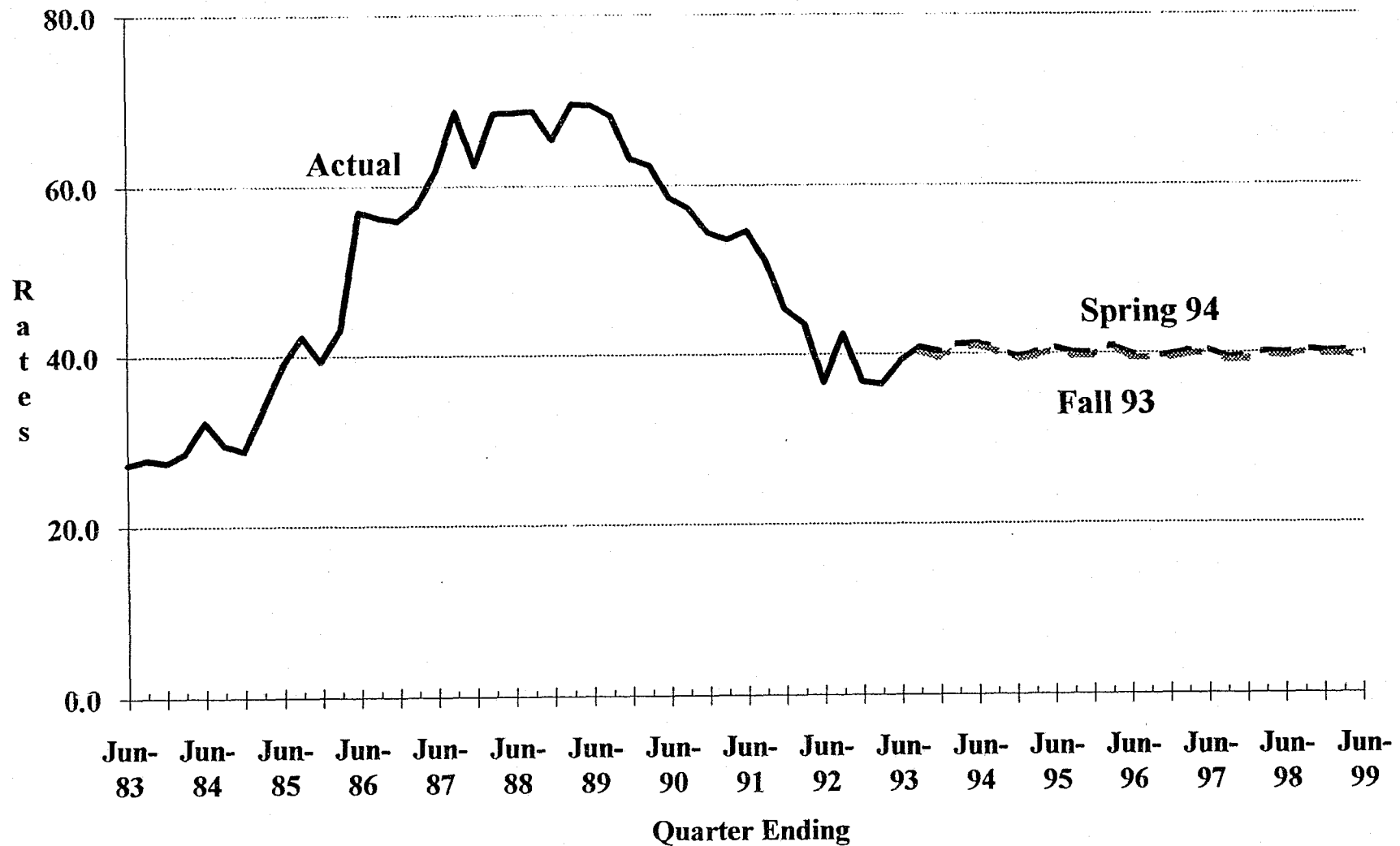
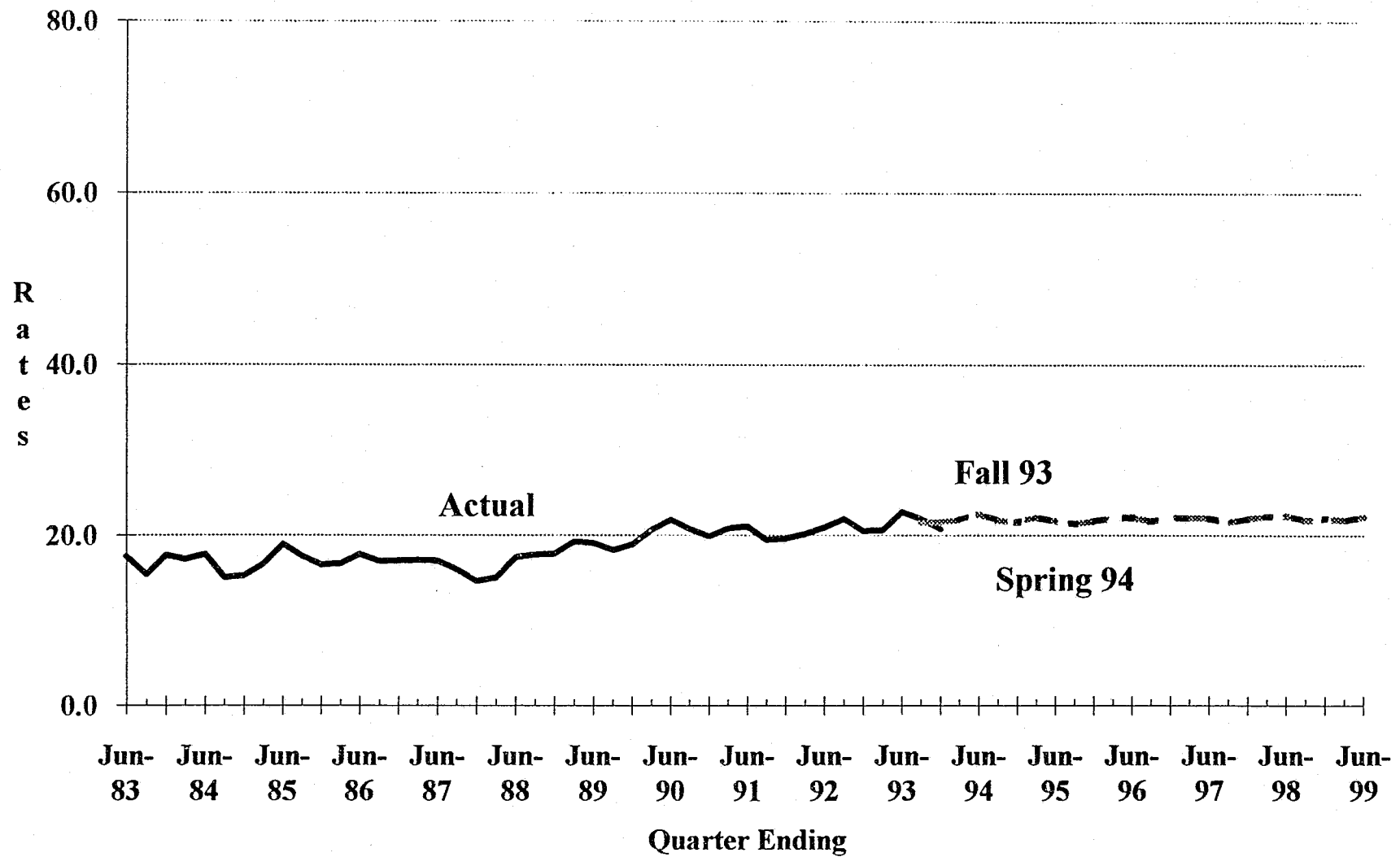


Figure 7

# Male Felon WNT Rates 1983 to 1999



**SIX-YEAR POPULATION  
PROJECTIONS**

Fiscal Years 1993-94 through 1998-99

Table 1

Institution Population  
Actual and Projected  
June 30, 1984 through June 30, 1999

As of June 30	Total	Men				Women			
		Total	Felons	Addicts	Others <sup>1</sup>	Total	Felons	Addicts	Others <sup>1</sup>
Actual									
1984	42,130	39,935	38,749	851	335	2,195	1,900	243	52
1985	47,075	44,427	42,946	1,041	440	2,648	2,333	262	53
1986	55,238	52,015	50,503	1,097	415	3,223	2,807	362	54
1987	64,737	60,750	59,126	1,213	411	3,987	3,608	317	62
1988	72,121	67,650	65,836	1,446	368	4,471	4,007	427	37
1989	82,872	77,327	75,223	1,780	324	5,545	5,014	495	36
1990	93,810	87,435	84,635	2,237	563	6,375	5,736	596	43
1991	101,995	95,340	92,616	2,280	444	6,655	5,998	615	42
1992	104,352	98,008	94,777	2,477	754	6,344	5,654	628	62
1993	115,534	108,302	104,768	3,067	467	7,232	6,450	732	50
Projected									
1994	123,996	116,270	112,732	3,135	403	7,726	6,857	810	59
1995	131,552	123,305	119,674	3,223	408	8,247	7,347	838	62
1996	138,821	130,115	126,452	3,250	413	8,706	7,795	846	65
1997	147,097	137,877	134,200	3,260	417	9,220	8,304	848	68
1998	156,159	146,379	142,696	3,262	421	9,780	8,859	850	71
1999	165,685	155,252	151,566	3,262	424	10,433	9,509	850	74

<sup>1</sup> Includes county diagnostic cases, persons from other states, federal prisoners, county safekeepers, and California Youth Authority (CYA) wards.

Table 2

Parole and Outpatient Population  
Supervised in California  
Actual and Projected  
June 30, 1984 through June 30, 1999

As of June 30	Total	Men				Women			
		Total	Felons	Out- patients	1 Others	Total	Felons	Out- patients	1 Others
Actual									
1984	23,040	21,403	19,352	530	1,521	1,637	1,383	175	79
1985	27,316	25,258	23,049	617	1,592	2,058	1,716	252	90
1986	31,495	28,984	26,642	716	1,626	2,511	2,196	224	91
1987	36,847	33,704	31,189	1,000	1,515	3,143	2,674	360	109
1988	46,206	42,173	39,290	1,196	1,687	4,033	3,520	407	106
1989	53,779	49,106	46,063	1,396	1,647	4,673	4,117	452	104
1990	63,697	57,761	54,161	1,774	1,826	5,936	5,210	578	148
1991	74,997	67,657	63,269	2,210	2,178	7,340	6,414	734	192
1992	85,835	77,181	72,570	2,570	2,041	8,654	7,642	825	187
1993	83,887	75,735	70,812	2,839	2,084	8,152	7,024	941	187
Projected									
1994	88,971	80,297	75,048	3,196	2,053	8,674	7,456	1,034	184
1995	96,635	87,276	81,930	3,284	2,062	9,359	8,107	1,066	186
1996	104,026	93,731	88,350	3,311	2,070	10,295	9,033	1,074	188
1997	110,204	99,427	94,029	3,321	2,077	10,777	9,511	1,076	190
1998	116,327	104,989	99,583	3,323	2,083	11,338	10,068	1,078	192
1999	123,350	111,363	105,952	3,323	2,088	11,987	10,715	1,078	194

<sup>1</sup> Includes co-ops and other state/federal parolees.

**TWO-YEAR INSTITUTION POPULATION PROJECTIONS**

Detail, Fiscal years 1993-94 and 1994-95

**AND**

**PLACEMENT NEED PROJECTIONS**

Fiscal Years 1993-94 through 1998-1999

Table 3

Actual and Projected Institution Population  
Fiscal Years 1993-94 and 1994-95

Summary	Actual June 30 1993	Fiscal Year 1993-94					Fiscal Year 1994-95			
		9-30	12-31	3-31	6-30		9-30	12-31	3-31	6-30
Total Population.....	115,534	118,512	119,951	121,917	123,996		125,884	127,266	129,265	131,552
Men (Incl. CCC) .....	108,302	110,989	112,371	114,291	116,270		118,079	119,434	121,220	123,305
Women (Incl. CCC) .....	7,232	7,523	7,580	7,626	7,726		7,805	7,832	8,045	8,247
Total (Excl. CCC) .....	109,842	112,786	114,225	116,191	118,270		120,158	121,540	123,339	125,626
Men .....	103,035	105,684	107,066	108,986	110,965		112,774	114,129	115,715	117,800
Felons .....	99,912	102,646	103,946	105,919	107,850		109,626	110,955	112,521	114,592
Civil Narcotic Addicts .....	2,656	2,587	2,674	2,666	2,712		2,744	2,769	2,787	2,800
Others 1 .....	467	451	446	401	403		404	405	407	408
Women .....	6,807	7,102	7,159	7,205	7,305		7,384	7,411	7,624	7,826
Felons.....	6,025	6,286	6,324	6,352	6,436		6,506	6,525	6,731	6,926
Civil Narcotic Addicts.....	732	769	772	795	810		819	826	832	838
Others 1.....	50	47	63	58	59		59	60	61	62
Community Correctional Centers 2 .....	5,692	5,726	5,726	5,726	5,726		5,726	5,726	5,926	5,926
Total Males .....	5,267	5,305	5,305	5,305	5,305		5,305	5,305	5,505	5,505
Male Felons .....	4,856	4,882	4,882	4,882	4,882		4,882	4,882	5,082	5,082
Work Furlough 3.....	1,250	1,270	1,270	1,270	1,270		1,270	1,270	1,270	1,270
Work Furlough in Custody .....	152	154	154	154	154		154	154	154	154
Community Correctional Facilities 4 .....	3,454	3,458	3,458	3,458	3,458		3,458	3,458	3,658	3,658
Male Civil Narcotic Addicts .....	411	423	423	423	423		423	423	423	423
Female Felons .....	425	421	421	421	421		421	421	421	421
Work Furlough 5 .....	214	214	214	214	214		214	214	214	214
Work Furlough in Custody .....	16	12	12	12	12		12	12	12	12
Community Correctional Facilities 4 .....	195	195	195	195	195		195	195	195	195

\* Projected

1 Includes county diagnostic cases, persons from other states, federal prisoners, county safekeepers, and CYA wards.

2 Community beds exclude Substance Abuse Treatment Units and are based on the January 25, 1994 activation schedule provided by Parole and Community Services Division.

3 This includes 64 CASP beds at VOA Oakland and 60 CASP beds at Restitution Center.

4 Includes private, county, and SB 1591 Community Correctional Facilities (CCF). Also included are 31 CASP CCF beds, which were effective May 1, 1993.

5 Female Felon work furlough count includes Prisoner-Mother beds.

Table 4

Average Daily Institution Population  
Fiscal Years 1993-94 and 1994-95

Summary	Fiscal Year 1993-94					Fiscal Year 1994-95				
	FY Avg .	1st Qtr	2nd Qtr	3rd Qtr .	4th Qtr .	FY Avg .	1st Qtr .	2nd Qtr .	3rd Qtr .	4th Qtr .
Total Population.....	119,947	116,968	119,156	120,721	122,944	127,510	124,976	126,630	128,074	130,360
Men (Incl. CCC) .....	112,421	109,595	111,654	113,155	115,280	119,590	117,209	118,807	120,129	122,215
Women (Incl. CCC) .....	7,526	7,373	7,502	7,566	7,664	7,920	7,767	7,824	7,946	8,145
Total (Excl. CCC) .....	114,221	111,242	113,430	114,995	117,218	121,692	119,250	120,904	122,182	124,434
Men .....	107,116	104,290	106,349	107,850	109,975	114,193	111,904	113,502	114,657	116,710
Felons .....	104,030	101,202	103,243	104,794	106,883	111,023	108,771	110,340	111,473	113,509
Civil Narcotic Addicts .....	2,653	2,629	2,646	2,648	2,690	2,764	2,729	2,757	2,778	2,794
Others 1 .....	433	459	461	408	402	405	404	405	406	408
Women .....	7,105	6,952	7,081	7,145	7,243	7,499	7,346	7,403	7,525	7,724
Felons.....	6,269	6,148	6,246	6,301	6,382	6,614	6,473	6,520	6,635	6,828
Civil Narcotic Addicts.....	781	754	781	786	803	825	815	823	829	835
Others 1.....	55	50	54	59	58	60	59	60	61	61
Community Correctional Centers 2 .....	5,726	5,726	5,726	5,726	5,726	5,818	5,726	5,726	5,893	5,926
Total Males .....	5,305	5,305	5,305	5,305	5,305	5,397	5,305	5,305	5,472	5,505
Male Felons .....	4,882	4,882	4,882	4,882	4,882	4,974	4,882	4,882	5,049	5,082
Work Furlough 3.....	1,270	1,270	1,270	1,270	1,270	1,270	1,270	1,270	1,270	1,270
Work Furlough in Custody .....	154	154	154	154	154	154	154	154	154	154
Community Correctional Facilities 4 .....	3,458	3,458	3,458	3,458	3,458	3,550	3,458	3,458	3,625	3,658
Male Civil Narcotic Addicts .....	423	423	423	423	423	423	423	423	423	423
Female Felons .....	421	421	421	421	421	421	421	421	421	421
Work Furlough 5 .....	214	214	214	214	214	214	214	214	214	214
Work Furlough in Custody .....	12	12	12	12	12	12	12	12	12	12
Community Correctional Facilities 4 .....	195	195	195	195	195	195	195	195	195	195

\* Projected

1 Includes county diagnostic cases, persons from other states, federal prisoners, county safekeepers, and CYA wards.

2 Community beds exclude Substance Abuse Treatment Units and are based on the January 25, 1994 activation schedule provided by Parole and Community Services Division.

3 This includes 64 CASP beds at VOA Oakland and 60 CASP beds at Restitution Center.

4 Includes private, county, and SB 1591 Community Correctional Facilities (CCF). Also included are 31 CASP CCF beds, which were effective May 1, 1993.

5 Female Felon work furlough count includes Prisoner-Mother beds.



Table 5

Projected Placement Needs for Male Felon Institution Population  
Fiscal Years 1993-94 through 1998-99

		I				Special Housing			
<u>Fiscal Year</u>	<u>Reception Center</u>	<u>Level I</u>	<u>Level II</u>	<u>Level III</u>	<u>Level IV</u>	<u>PHU</u>	<u>SHU</u>	<u>Total</u>	<u>Grand Total</u>
1993-94									
September 30	14,347	25,691	21,890	29,235	14,020	38	2,307	2,345	107,528
December 31	14,591	25,720	21,800	30,325	13,895	37	2,460	2,497	108,828
March 31	15,145	26,091	22,215	30,665	14,145	40	2,500	2,540	110,801
June 30	15,685	26,442	22,605	31,030	14,430	40	2,500	2,540	112,732
1994-95									
September 30	15,650	26,958	23,095	31,524	14,741	40	2,500	2,540	114,508
December 31	15,755	27,237	23,395	31,897	15,013	40	2,500	2,540	115,837
March 31	16,305	27,518	23,685	32,275	15,280	40	2,500	2,540	117,603
June 30	16,700	27,959	24,115	32,775	15,585	40	2,500	2,540	119,674
1995-96									
June 30	18,035	29,247	25,400	34,518	16,707	45	2,500	2,545	126,452
1996-97									
June 30	19,270	30,900	26,925	36,616	17,944	45	2,500	2,545	134,200
1997-98									
June 30	20,255	32,921	28,690	39,012	19,268	50	2,500	2,550	142,696
1998-99									
June 30	21,300	35,031	30,500	41,530	20,655	50	2,500	2,550	151,566

1 These estimates assume that the male reception center population will increase proportionately with the increase in male felon intake.

Table 6

Projected Placement Needs for Total Male Institution Population  
Fiscal Years 1993-94 through 1998-99

Fiscal Year	1		2		Special Housing			Grand Total	
	Reception Center	Level I	Level II	Level III	Level IV	PHU	SHU		Total
1993-94									
September 30	14,798	25,691	24,900	29,235	14,020	38	2,307	2,345	110,989
December 31	15,037	25,720	24,897	30,325	13,895	37	2,460	2,497	112,371
March 31	15,546	26,091	25,304	30,665	14,145	40	2,500	2,540	114,291
June 30	16,088	26,442	25,740	31,030	14,430	40	2,500	2,540	116,270
1994-95									
September 30	16,054	26,958	26,262	31,524	14,741	40	2,500	2,540	118,079
December 31	16,160	27,237	26,587	31,897	15,013	40	2,500	2,540	119,434
March 31	16,712	27,518	26,895	32,275	15,280	40	2,500	2,540	121,220
June 30	17,108	27,959	27,338	32,775	15,585	40	2,500	2,540	123,305
1995-96									
June 30	18,448	29,247	28,650	34,518	16,707	45	2,500	2,545	130,115
1996-97									
June 30	19,687	30,900	30,185	36,616	17,944	45	2,500	2,545	137,877
1997-98									
June 30	20,676	32,921	31,952	39,012	19,268	50	2,500	2,550	146,379
1998-99									
June 30	21,724	35,031	33,762	41,530	20,655	50	2,500	2,550	155,252

1 These estimates assume that the male reception center population will increase proportionately with the increase in male felon intake.

2 Level II includes civil narcotic addicts and reception center includes others.

Table 7

Movement of Male Felon Institution Population  
Actual and Projected  
Fiscal Years 1992-93 through 1994-95

Fiscal Year	Received					Released					Population End of Quarter
	Total Intake	From Court	PV>Returns		Other	Total Outgo	First Parole	PV-RTC Parole	Discharged or Died	Gain or Loss	
			WNT	RTC							
FY 1992-93											
Jul - Sep	22,813	9,457	4,524	8,732	100	19,459	11,688	7,230	541	3,354	98,131
Oct - Dec	21,334	9,416	4,238	7,595	85	19,971	12,065	7,565	341	1,363	99,494
Jan - Mar	21,774	9,630	4,362	7,690	92	19,563	11,905	7,176	482	2,211	101,705
Apr - Jun	23,339	10,187	4,792	8,270	90	20,276	12,459	7,247	570	3,063	104,768
Total	89,260	38,690	17,916	32,287	367	79,269	48,117	29,218	1,934	9,991	
FY 1993-94											
Jul - Sep	23,264	10,002	4,611	8,560	91	20,504	12,382	7,670	452	2,760	107,528
Oct - Dec	22,727	9,640	4,425	8,580	82	21,427	13,349	7,795	283	1,300	108,828
Jan - Mar *	23,594	10,068	4,419	9,015	92	21,621	13,195	7,927	499	1,973	110,801
Apr - Jun *	24,433	10,554	4,649	9,134	96	22,502	13,675	8,379	448	1,931	112,732
Total	94,018	40,264	18,104	35,289	361	86,054	52,601	31,771	1,682	7,964	
FY 1994-95											
Jul - Sep *	24,375	10,315	4,749	9,208	103	22,599	13,608	8,543	448	1,776	114,508
Oct - Dec *	24,541	10,273	4,846	9,341	81	23,212	14,015	8,753	444	1,329	115,837
Jan - Mar *	25,401	10,674	5,064	9,567	96	23,635	14,103	9,058	474	1,766	117,603
Apr - Jun *	26,012	11,144	5,092	9,681	95	23,941	14,445	8,999	497	2,071	119,674
Total	100,329	42,406	19,751	37,797	375	93,387	56,171	35,353	1,863	6,942	

\* Projected

1 CYA "M" cases transferred to CDC institutions as program failures, plus transfers from other states.

Table 8

Movement of Female Felon Institution Population  
Actual and Projected  
Fiscal Years 1992-93 through 1994-95

Fiscal Year	Received				Released				Gain or Loss	Population End of Quarter
	Total Intake	From Court <sup>1</sup>	PV - Returns		Total Outgo	First Parole	PV-RTC Parole	Discharged or Died		
			WNT	RTC						
FY 1992-93										
Jul - Sep	1,976	942	299	735	1,619	1,024	545	50	357	6,011
Oct - Dec	1,796	959	269	568	1,834	1,198	633	3	(38)	5,973
Jan - Mar	1,843	943	289	611	1,736	1,089	580	67	107	6,080
Apr - Jun	2,084	1,035	339	710	1,714	1,131	561	22	370	6,450
Total	7,699	3,879	1,196	2,624	6,903	4,442	2,319	142	796	
FY 1993-94										
Jul - Sep	2,071	1,019	310	742	1,814	1,153	652	9	257	6,707
Oct - Dec	1,991	963	285	743	1,953	1,261	706	(14)	38	6,745
Jan - Mar *	2,048	1,005	314	729	2,020	1,259	690	71	28	6,773
Apr - Jun *	2,138	1,061	306	771	2,054	1,270	743	41	84	6,857
Total	8,248	4,048	1,215	2,985	7,841	4,943	2,791	107	407	
FY 1994-95										
Jul - Sep *	2,168	1,040	297	831	2,098	1,329	722	47	70	6,927
Oct - Dec *	2,089	1,050	312	727	2,070	1,237	787	46	19	6,946
Jan - Mar *	2,265	1,074	357	834	2,059	1,284	730	45	206	7,152
Apr - Jun *	2,306	1,128	340	838	2,111	1,316	764	31	195	7,347
Total	8,828	4,292	1,306	3,230	8,338	5,166	3,003	169	490	

\* Projected

<sup>1</sup> Includes CYA "M" cases transferred to CDC institutions as program failures, plus transfers from other states.

Table 9

Movement of Male Civil Narcotic Addict Institution Population  
Actual and Projected  
Fiscal Years 1992-93 through 1994-95

<u>Fiscal Year</u>	<u>Received</u>			<u>Released</u>			<u>Gain or Loss</u>	<u>Population End of Quarter</u>
	<u>Total Intake</u>	<u>From Court</u>	<u>Outpatients Returned</u>	<u>Total Outgo</u>	<u>Outpatient Status</u>	<u>Discharged or Other</u>		
FY 1992-93								
Jul - Sep	1,200	582	618	993	848	145	207	2,684
Oct - Dec	1,033	532	501	855	719	136	178	2,862
Jan - Mar	1,147	618	529	1,071	855	216	76	2,938
Apr - Jun	1,194	645	549	1,065	870	195	129	3,067
Total	4,574	2,377	2,197	3,984	3,292	692	590	
FY 1993-94								
Jul - Sep	1,066	531	535	1,123	874	249	(57)	3,010
Oct - Dec	1,052	570	482	965	814	151	87	3,097
Jan - Mar *	1,133	588	545	1,141	851	290	(8)	3,089
Apr - Jun *	1,143	600	543	1,097	785	312	46	3,135
Total	4,394	2,289	2,105	4,326	3,324	1,002	68	
FY 1994-95								
Jul - Sep *	1,142	598	544	1,110	779	331	32	3,167
Oct - Dec *	1,144	597	547	1,119	778	341	25	3,192
Jan - Mar *	1,145	598	547	1,127	776	351	18	3,210
Apr - Jun *	1,145	596	549	1,132	776	356	13	3,223
Total	4,576	2,389	2,187	4,488	3,109	1,379	88	

\* Projected

Population Projections Unit  
Offender Information Services Branch  
Department of Corrections

Youth and Adult Correctional Agency  
State of California  
Spring 1994, 2/17/94

Table 10

Movement of Female Civil Narcotic Addict Institution Population  
Actual and Projected  
Fiscal Years 1992-93 through 1994-95

<u>Fiscal Year</u>	<u>Received</u>			<u>Released</u>			<u>Gain or Loss</u>	<u>Population End of Quarter</u>
	<u>Total Intake</u>	<u>From Court</u>	<u>Outpatients Returned</u>	<u>Total Outgo</u>	<u>Outpatient Status</u>	<u>Discharged or Other</u>		
FY 1992-93								
Jul - Sep	347	145	202	279	258	21	68	696
Oct - Dec	259	136	123	231	214	17	28	724
Jan - Mar	304	162	142	247	206	41	57	781
Apr - Jun	281	160	121	330	278	52	(49)	732
Total	1,191	603	588	1,087	956	131	104	
FY 1993-94								
Jul - Sep	332	171	161	295	264	31	37	769
Oct - Dec	261	140	121	258	231	27	3	772
Jan - Mar *	296	152	144	273	234	39	23	795
Apr - Jun *	310	162	148	295	238	57	15	810
Total	1,199	625	574	1,121	967	154	78	
FY 1994-95								
Jul - Sep *	309	162	147	300	236	64	9	819
Oct - Dec *	309	160	149	302	233	69	7	826
Jan - Mar *	312	162	150	306	231	75	6	832
Apr - Jun *	312	162	150	306	231	75	6	838
Total	1,242	646	596	1,214	931	283	28	

\* Projected

Table 11

Other Institution Populations  
Actual and Projected  
Fiscal Years 1993-94 and 1994-95

Category	Actual June 30 1993	Fiscal Year 1993-94				Fiscal Year 1994-95			
		9-30	12-31	3-31	6-30	9-30	12-31	3-31	6-30
Men and Women				*	*	*	*	*	*
County Diagnostic .....	426	406	405	371	374	375	377	380	381
Federal .....	2	3	2	3	3	3	3	3	3
Out of State .....	56	65	73	57	57	57	57	57	58
Safekeepers .....	32	23	27	27	27	27	27	27	27
Youth Authority .....	1	1	2	1	1	1	1	1	1
Total Men and Women	517	498	509	459	462	463	465	468	470
Men									
County Diagnostic .....	384	369	353	322	324	325	326	328	329
Federal .....	0	1	1	1	1	1	1	1	1
Out of State .....	50	57	63	50	50	50	50	50	50
Safekeepers .....	32	23	27	27	27	27	27	27	27
Youth Authority .....	1	1	2	1	1	1	1	1	1
Total Men .....	467	451	446	401	403	404	405	407	408
Women									
County Diagnostic .....	42	37	52	49	50	50	51	52	52
Federal .....	2	2	1	2	2	2	2	2	2
Out of State .....	6	8	10	7	7	7	7	7	8
Safekeepers .....	0	0	0	0	0	0	0	0	0
Youth Authority .....	0	0	0	0	0	0	0	0	0
Total Women .....	50	47	63	58	59	59	60	61	62

\* Projected

**TWO-YEAR PAROLE AND OUTPATIENT  
POPULATION PROJECTIONS**

Detail

Fiscal Years 1993-94 and 1994-95



Table 12

Parole and Outpatient Population  
Fiscal Years 1993-94 and 1994-95

	Actual June 30 1993	Fiscal Year 1993-94				Fiscal Year 1994-95			
		9-30	12-31	3-31	6-30	9-30	12-31	3-31	6-30
Supervised in California:				*	*	*	*	*	*
Men and Women									
Felons .....	77,836	77,587	79,507	80,595	82,504	84,505	86,410	88,271	90,037
Outpatients .....	3,780	4,088	4,108	4,166	4,230	4,274	4,307	4,331	4,350
Others 1 .....	2,271	2,249	2,271	2,235	2,237	2,240	2,243	2,246	2,248
Total Men and Women	83,887	83,924	85,886	86,996	88,971	91,019	92,960	94,848	96,635
Men									
Felons .....	70,812	70,659	72,400	73,356	75,048	76,816	78,454	80,204	81,930
Outpatients .....	2,839	3,084	3,093	3,150	3,196	3,228	3,253	3,271	3,284
Others 1 .....	2,084	2,058	2,080	2,051	2,053	2,055	2,058	2,060	2,062
Total Men .....	75,735	75,801	77,573	78,557	80,297	82,099	83,765	85,535	87,276
Women									
Felons .....	7,024	6,928	7,107	7,239	7,456	7,689	7,956	8,067	8,107
Outpatients .....	941	1,004	1,015	1,016	1,034	1,046	1,054	1,060	1,066
Others 1 .....	187	191	191	184	184	185	185	186	186
Total Women .....	8,152	8,123	8,313	8,439	8,674	8,920	9,195	9,313	9,359
Supervised Out of California:									
Men .....	2,053	1,895	2,058	2,074	2,122	2,172	2,218	2,268	2,317
Women .....	176	174	193	197	203	209	216	219	220
Total .....	2,229	2,069	2,251	2,271	2,325	2,381	2,434	2,487	2,537

\* Projected

1 Includes co-ops and other state/federal parolees.

Table 13

Average Daily Parole and Outpatient Population  
Fiscal Years 1993-94 and 1994-95

	Fiscal Year 1993-94					Fiscal Year 1994-95				
	FY Avg	1st Qtr	2nd Qtr	3rd Qtr	4th Qtr	FY Avg	1st Qtr	2nd Qtr	3rd Qtr	4th Qtr
Supervised in California:	*			*	*	*	*	*	*	*
Men and Women										
Felons .....	79,509	78,197	78,520	79,829	81,493	86,399	83,599	85,401	87,422	89,175
Outpatients .....	4,081	3,951	4,043	4,130	4,199	4,301	4,253	4,291	4,319	4,341
Others 1 .....	2,253	2,277	2,260	2,239	2,236	2,243	2,239	2,242	2,244	2,247
Total Men and Women .....	85,843	84,424	84,822	86,199	87,928	92,943	90,091	91,933	93,985	95,763
Men										
Felons .....	72,368	71,148	71,496	72,684	74,143	78,528	76,027	77,573	79,418	81,094
Outpatients .....	3,081	2,981	3,049	3,121	3,174	3,248	3,213	3,241	3,262	3,278
Others 1 .....	2,067	2,091	2,069	2,055	2,052	2,058	2,054	2,057	2,059	2,061
Total Men .....	77,515	76,219	76,614	77,860	79,369	83,834	81,294	82,870	84,738	86,433
Women										
Felons .....	7,142	7,049	7,024	7,145	7,350	7,871	7,573	7,828	8,005	8,081
Outpatients .....	1,000	970	994	1,009	1,025	1,053	1,040	1,050	1,057	1,063
Others 1 .....	186	185	191	185	184	185	184	185	185	186
Total Women .....	8,328	8,205	8,209	8,339	8,559	9,109	8,797	9,063	9,247	9,330
Supervised Out of California:										
Men .....	2,028	1,955	1,991	2,067	2,097	2,221	2,150	2,194	2,246	2,294
Women .....	188	176	184	194	200	214	206	213	218	220
Total .....	2,216	2,132	2,175	2,261	2,296	2,435	2,356	2,406	2,463	2,513

\* Projected

1 Includes co-ops and other state/federal parolees.

Table 14

Movement of Male Felon Parole Population  
Actual and Projected  
Fiscal Years 1992-93 through 1994-95

Fiscal Year	Received			Released					Population End of Quarter	Calif. Super- vision
	Total Intake	Paroled	Rein- stated	Total Outgo	Returned	Discharged	Gain			
					to Custody	1 or Died	or Loss			
FY 1992-93										
Jul - Sep	20,290	18,918	1,372	21,219	11,995	2,865	6,359	(929)	73,636	71,611
Oct - Dec	21,245	19,630	1,615	19,633	10,477	3,801	5,355	1,612	75,248	73,181
Jan - Mar	20,828	19,081	1,747	21,210	10,548	3,941	6,721	(382)	74,866	72,716
Apr - Jun	21,766	19,706	2,060	23,768	11,313	4,917	7,538	(2,002)	72,864	70,812
Total	84,129	77,335	6,794	85,830	44,333	15,524	25,973	(1,701)		
FY 1993-94										
Jul - Sep	22,135	20,052	2,083	22,446	11,164	5,092	6,190	(311)	72,553	70,659
Oct - Dec	23,672	21,144	2,528	21,769	10,862	5,238	5,669	1,903	74,456	72,400
Jan - Mar *	23,554	21,122	2,432	22,580	11,330	4,875	6,375	974	75,430	73,356
Apr - Jun *	24,457	22,054	2,403	22,717	11,516	5,014	6,187	1,740	77,170	75,048
Total	93,818	84,372	9,446	89,512	44,872	20,219	24,421	4,306		
FY 1994-95										
Jul - Sep *	24,621	22,151	2,470	22,803	11,668	4,881	6,254	1,818	78,988	76,816
Oct - Dec *	25,265	22,768	2,497	23,581	11,884	5,134	6,563	1,684	80,672	78,454
Jan - Mar *	25,760	23,161	2,599	23,960	12,259	5,359	6,342	1,800	82,472	80,204
Apr - Jun *	26,120	23,444	2,676	24,345	12,254	5,428	6,663	1,775	84,247	81,930
Total	101,766	91,524	10,242	94,689	48,065	20,802	25,822	7,077		

\* Projected

1 Parolees-at-large with warrant issued (absconded from parole supervision).

2 Excludes others.

Table 15

Movement of Female Felon Parole Population  
Actual and Projected  
Fiscal Years 1992-93 through 1994-95

Fiscal Year	Received			Released				Gain or Loss	Population End of Quarter	2 Calif. Super- vision
	Total Intake	Paroled	Rein- Stated	Total Outgo	Returned to Custody	1 PALs	Discharge or Died			
FY 1992-93										
Jul - Sep	1,788	1,569	219	2,014	926	311	777	(226)	7,582	7,420
Oct - Dec	2,036	1,831	205	1,803	732	508	563	233	7,815	7,638
Jan - Mar	1,987	1,669	318	2,129	786	524	819	(142)	7,673	7,506
Apr - Jun	1,993	1,692	301	2,466	888	722	856	(473)	7,200	7,024
Total	7,804	6,761	1,043	8,412	3,332	2,065	3,015	(608)		
FY 1993-94										
Jul - Sep	2,161	1,805	356	2,259	860	689	710	(98)	7,102	6,928
Oct - Dec	2,396	1,967	429	2,199	815	735	649	197	7,299	7,107
Jan - Mar *	2,386	1,949	437	2,249	808	636	805	137	7,436	7,239
Apr - Jun *	2,425	2,013	412	2,202	798	695	709	223	7,659	7,456
Total	9,368	7,734	1,634	8,909	3,281	2,755	2,873	459		
FY 1994-95										
Jul - Sep *	2,470	2,051	419	2,231	894	677	660	239	7,898	7,689
Oct - Dec *	2,424	2,024	400	2,150	800	723	627	274	8,172	7,956
Jan - Mar *	2,442	2,014	428	2,328	930	722	676	114	8,286	8,067
Apr - Jun *	2,485	2,080	405	2,444	925	807	712	41	8,327	8,107
Total	9,821	8,169	1,652	9,153	3,549	2,929	2,675	668		

\* Projected

1 Parolees-at-large with warrant issued (absconded from parole supervision).

2 Excludes others.

Table 16

Movement of Male Civil Narcotic Addict Outpatient Population  
Actual and Projected  
Fiscal Years 1992-93 through 1994-95

<u>Fiscal Year</u>	<u>Received</u>			<u>Released</u>				<u>Gain or Loss</u>	<u>Population End of Quarter</u>
	<u>Total Intake</u>	<u>Released from Institution</u>	<u>Rein- stated</u>	<u>Total Outgo</u>	<u>Returned to Custody</u>	<u>Discharged or Died</u>	<u>1 RALs</u>		
FY 1992-93									
Jul - Sep	925	848	77	976	562	180	234	(51)	2,519
Oct - Dec	788	719	69	759	440	163	156	29	2,548
Jan - Mar	930	855	75	773	463	186	124	157	2,705
Apr - Jun	936	870	66	801	468	144	189	135	2,840
Total	3,579	3,292	287	3,309	1,933	673	703	270	
FY 1993-94									
Jui - Sep	929	874	55	685	480	97	108	244	3,084
Oct - Dec	870	814	56	861	439	175	247	9	3,093
Jan - Mar *	913	851	62	856	481	160	215	57	3,150
Apr - Jun *	846	785	61	800	490	129	181	46	3,196
Total	3,558	3,324	234	3,202	1,890	561	751	356	
FY 1994-95									
Jul - Sep *	842	779	63	810	492	127	191	32	3,228
Oct - Dec *	841	778	63	816	493	129	194	25	3,253
Jan - Mar *	839	776	63	821	493	129	199	18	3,271
Apr - Jun *	839	776	63	826	495	128	203	13	3,284
Total	3,361	3,109	252	3,273	1,973	513	787	88	

\* Projected

<sup>1</sup> Releasees-At-Large with warrant issued (absconded from outpatient supervision).

Table 17

Movement of Female Civil Narcotic Addict Outpatient Population  
Actual and Projected  
Fiscal Years 1992-93 through 1994-95

<u>Fiscal Year</u>	<u>Received</u>			<u>Released</u>				<u>Gain or Loss</u>	<u>Population End of Quarter</u>
	<u>Total Intake</u>	<u>Released from Institutions</u>	<u>Rein- stated</u>	<u>Total Outgo</u>	<u>Returned to Custody</u>	<u>1 RALs</u>	<u>Discharged or Died</u>		
FY 1992-93									
Jul - Sep	278	258	20	306	176	58	72	(28)	797
Oct - Dec	238	214	24	190	102	49	39	48	845
Jan - Mar	234	206	28	225	127	46	52	9	854
Apr - Jun	294	278	16	207	103	39	65	87	941
Total	1,044	956	88	928	508	192	228	116	
FY 1993-94									
Jul - Sep	273	264	9	210	141	32	37	63	1,004
Oct - Dec	252	231	21	241	109	52	80	11	1,015
Jan - Mar *	255	234	21	254	125	49	80	1	1,016
Apr - Jun *	253	238	15	235	130	39	66	18	1,034
Total	1,033	967	66	940	505	172	263	93	
FY 1994-95	251	236	15	239	129	36	74	12	1,046
Jul - Sep *	249	233	16	241	131	37	73	8	1,054
Oct - Dec *	249	231	18	243	132	39	72	6	1,060
Jan - Mar *	249	231	18	243	132	39	72	6	1,060
Apr - Jun *	998	931	67	966	524	151	291	32	
Total									

\* Projected

1 Releasees-At-Large with warrant issued (absconded from outpatient supervision).