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# ORGANIZATION & ACTIVITIES 1993

H E U N I

*The European Institute for Crime Prevention and Control,  
affiliated with the United Nations*

148132

**U.S. Department of Justice  
National Institute of Justice**

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## **FROM THE DIRECTOR**

The present report on the activities of the European Institute for Crime Prevention and Control, affiliated with the United Nations, (HEUNI) covers the 18 months from 1 July 1992 to 31 December 1993.

Five issues that have greatly influenced criminal policy in Europe (and thus also the orientation of HEUNI) have gradually grown to such proportions that they are soon to become, if indeed they are not already, major factors also globally.

Three of these are topical issues. Transnational crime in its different forms - for example as transboundary crime and as international organized crime - has given rise to growing concern among policy-makers both nationally and internationally. Particular attention has also been given to the need to elaborate effective tools to combat money-laundering, and to the issue of the role of criminal law in the protection of the environment.

The problems connected with the restructuring and reform of the entire criminal justice system of the newly emerging democracies of Central and Eastern Europe has had secondary consequences for global policy-making in the field of crime prevention and criminal justice, in that more emphasis has been placed on the allocation of resources for development purposes.

Last but not least, the work on the effective implementation of the restructured United Nations Crime Prevention and Criminal Justice Programme is gaining speed. Part of this work involves the development of methods to monitor and evaluate the success of the implementation nationally and internationally.

HEUNI is actively involved in all of the issues noted above. In its work, the Institute has been fortunate in having been able to utilize the goodwill and assistance extended by experts across international borders as well as across the borders of professions and academic disciplines, in the true spirit of international understanding.

*Helsinki, 31 December 1993*

**Seppo Leppä**  
*Acting Director*

GENERAL INFORMATION



## 1. THE ESTABLISHMENT OF HEUNI

The European Institute for Crime Prevention and Control, affiliated with the United Nations (HEUNI) is the European regional institute for the United Nations Crime Prevention and Criminal Justice Programme. It was established through an Agreement between the United Nations and the Government of Finland, signed on 23 December 1981 and extended on 14 April 1987.

The primary objective of HEUNI is to promote the international exchange of information on crime prevention and control among European countries.

## 2. FUNCTIONS

The main functions of HEUNI, as outlined in the Agreement, are:

- the organization of *seminars* on crime and criminal justice,
- the *collection of information* on matters falling within its competence,
- the conducting of *research*, and
- the organization of *meetings* serving the objectives of HEUNI.

In addition, HEUNI provides *scholarships* for post-graduate students and junior practitioners in the field of crime and criminal justice. The scholarships can be used either to provide the recipients with the opportunity to carry out their own research at HEUNI and take part in HEUNI activities, or to enable them to take part in study tours in order to become acquainted with practice and research in other European countries. By the end of 1993, some sixty recipients from nineteen European countries have benefitted from the scholarship programme.

## 3. THE UNITED NATIONS AND HEUNI

As noted in Article 55 of the United Nations Charter, one of the main purposes of the United Nations is to create the conditions of stability and well-being which are necessary for peaceful and friendly relations among nations based on respect and the principle of equal rights and self-determination of peoples. For this reason the United Nations is specifically charged with the promotion of, *inter alia*,

- higher standards of living, full employment and conditions of economic and social progress and development;
- solutions of international economic, social, health and related problems and international cultural and educational cooperation; and
- universal respect for, and observance of, human rights and fundamental freedom for all without distinction as to race, sex, language or religion.

The problems of crime and criminal justice cut across all of these areas. Within the United Nations system, the primary responsibility for these issues lies with the Economic and Social Council (ECOSOC). Within the Secretariat, they constitute the mandate of the Crime Prevention and Criminal Justice Branch, although specific issues are also covered, *inter alia*, by the Centre for Human Rights and the United Nations International Drug Control Programme.

The policy is discussed and determined by the United Nations Commission on Crime Prevention and Criminal Justice, which is a functional commission of ECOSOC. The Commission was established by General Assembly resolution 46/152 of 18 December 1991 as part of a major restructuring of the United Nations Crime Prevention and Criminal Justice Programme. It consists of 40 Member States, and replaces the Committee on Crime Prevention and Control, which was an expert committee of 27 members.

In order to promote training, research and regional cooperation, the United Nations has also established a network of interregional and regional institutes. In addition to HEUNI, the United Nations network includes a global research and training centre in Italy (UNICRI, the United Nations Interregional Crime and Justice Research Institute), regional institutes for Asia and the Pacific (UNAFEI, located in Tokyo, Japan), Latin America and the Caribbean region (ILANUD, in San Jose, Costa Rica), Africa (UNAFRI, in Kampala, Uganda), Australia (AIC, in Canberra, Australia) and the Arab countries (ASSTC, in Riyadh, Saudi Arabia), and global centres in Vancouver, Canada (the International Centre for Criminal Law Reform and Criminal Justice Policy), and in Siracusa, Italy (ISISC, the International Institute of Higher Studies in Criminal Sciences). The establishment of a global centre in Montreal, Canada (ICPC, the International Centre for the Prevention of Crime) is currently under consideration.

In addition to its information dissemination and feedback producing activities within Europe, HEUNI has assisted the United Nations Secretariat in the drafting of various documents for submission to the policy-making bodies of the United Nations (the Commission, its predecessor, the Committee, and the United Nations Congresses).

#### **4. SEMINARS, MEETINGS AND RESEARCH PROJECTS**

In carrying out its main functions, HEUNI has organized a number of major *European Seminars* as well as smaller *meetings of experts* on specific themes. HEUNI also organizes European Seminars jointly with European governments and institutions. In addition, various *research projects* are carried out, either independently or in cooperation with other institutions and individual researchers.

The *research projects* are often designed to provide the basic documentation for the European Seminars organized by HEUNI. In addition, several research projects have



been carried out on themes not otherwise dealt with by a European Seminar of expert meeting, but which would contribute to the discussion on topical themes in Europe and within the framework of the United Nations Crime Prevention and Criminal Justice Programme.

The *topics* of the European Seminars, the meetings of experts and the research projects have been selected on the basis of two primary criteria. The first is the priority themes of the United Nations Crime Prevention and Criminal Justice Programme, and the second is the issues of priority for the European region.

Previously, in using the United Nations Programme as one criterion, the focus has been on the planned agenda items for the following United Nations Congress on the Prevention of Crime and the Treatment of Offenders, which are organized every five years. The new United Nations Commission has now identified priority themes, which shall themselves largely determine the agenda for subsequent Congresses. At present, these priority themes are as follows:

- (a) national and transnational crime, including organized crime, economic crime (including money-laundering), and the role of the criminal law in the protection of the environment;
- (b) crime prevention in urban areas, juvenile and violent crime; and
- (c) efficiency, fairness and improvement in the management and administration of criminal justice and related systems with due emphasis on the strengthening of national capacities in developing countries for the regular collection, collation, analysis and utilization of data in the development and implementation of appropriate policies.

In addition, the Commission noted the need to make provision for special operational activities and advisory services in situations of urgent need and for programme organization, evaluation and reporting obligations.

As for the second criterion noted above, the issues of priority for the European region, HEUNI is increasingly focusing on the needs of the newly emerging democracies of Central and Eastern Europe.

## **5. INFORMATION MANAGEMENT**

Beginning with the first European Seminar organized by HEUNI, on "The Feasibility of a European Information System on Trends in Crime and Criminal Policy" (1983), HEUNI has been actively involved in the planning and realization of a *global United Nations information system on crime and criminal justice*.

The purpose of the information system is to provide interested governments, institutions and individual experts with information on recent developments in crime and criminal justice throughout Europe. Through the computer-linked global United Nations Crime and Justice Information Network (UNCJIN), developments in information technology are being used to seek to ensure that those requiring information would find the best qualified source of information, and would receive the appropriate guidance in the interpretation of the information.

The development of the information system calls for considerable preparatory work, including the ascertaining of present and projected needs for various types of information, the charting of the sources of information, such as data banks and experts in the various countries, and the study of the proper technology to be used in gathering, processing and disseminating the information.

HEUNI's role in the information system is primarily as a *clearinghouse* which directs potential users to already existing sources of information.

## 6. ORGANIZATION AND FINANCING

The administrative responsibility for HEUNI lies with the Government of Finland. All Finnish members of the staff are Finnish government officials. In accordance with article 2 of the Agreement, HEUNI operates under the joint auspices of the United Nations and the Government of Finland.

Also the budgetary responsibility for HEUNI lies with the Government of Finland. Thus, the Government of Finland covers the costs of the premises of HEUNI, the salary of the staff members as well as the costs of carrying out the programme of activities.

However, the Agreement encourages the Governments of the countries serviced by HEUNI to participate in and support the operations of the Institute. Through the 1980s, the Governments of Denmark, Norway and Sweden have provided annual financial support to HEUNI, and the Government of Sweden has continued to do so. This support is provided in the form of earmarked contributions to the United Nations Social Defence Trust Fund (reconstituted in 1992 as the United Nations Crime Prevention and Criminal Justice Fund). This support approximates one tenth of the HEUNI budget. It is used in order to secure the services of ad hoc experts, consultants and project coordinators appointed by HEUNI as well as the costs of projects planned in close cooperation with the Crime Prevention and Criminal Justice Branch of the United Nations Secretariat.

In addition, other European countries (Germany, the Netherlands, Poland, the Russian Federation — formerly also the USSR — and the United Kingdom) have provided support in the form of cooperation in the substantive arrangement of various projects and meetings.

The international Advisory Board of HEUNI serves as an important link with the United Nations and the various regions of Europe. The Chairman of the Advisory Board and four of its members are appointed by the Secretary-General of the United Nations after consultation with the Government of Finland. Four members of the Board, including the Director of HEUNI, are appointed by the Government of Finland. The Head of the Crime Prevention and Criminal Justice Branch of the Secretariat, or another staff member designated by him, participates, ex officio, in all deliberations of the Advisory Board.

1992-1993 REPORT

## **1. THE PERIOD IN REVIEW**

1992 and 1993 have seen an increasing focus on the reform of the criminal justice system of the newly emerging democracies in Central and Eastern Europe. The main concern of HEUNI in this respect has been to identify potential sources of cooperation, primarily in Western Europe and North America, and to act as a clearinghouse facilitating the contacts between the donors and the beneficiaries.

During the spring of 1993, the name of HEUNI was changed to better reflect its European mandate. Following an exchange of notes between the Government of Finland and the Secretary-General of the United Nations, the Helsinki Institute for Crime Prevention and Control, affiliated with the United Nations became, officially, the European Institute for Crime Prevention and Control, affiliated with the United Nations.

## **2. ACTIVITIES IN THE CONTEXT OF THE PRIORITY THEMES IDENTIFIED BY THE UNITED NATIONS COMMISSION ON CRIME PREVENTION AND CRIMINAL JUSTICE**

In the following, HEUNI's activities are grouped according to the priority themes identified by the United Nations Commission on Crime Prevention and Criminal Justice, which are:

- A. National and transnational crime, including organized crime, economic crime (including money-laundering), and the role of the criminal law in the protection of the environment;
- B. Crime prevention in urban areas, juvenile and violent crime; and
- C. Improvement of the management and administration of criminal justice and related systems.

In addition to these priority areas, and together with the other components of the United Nations network of institutes, HEUNI has continued to participate in the preparation for the research and demonstration workshops at the next United Nations Congress, the themes of which were decided by the United Nations Commission on Crime Prevention and Criminal Justice and by the Economic and Social Council.

### ***2.1. Priority Theme A: National and Transnational Crime, Economic Crime, and the Role of the Criminal Law in the Protection of the Environment***

***Organized crime.*** A basic questionnaire on the extent of organized crime and on the measures taken to prevent and control organized crime was prepared for an international seminar on this subject, held on 21-25 October 1991 in Suzdal, Russian Federation. In cooperation with the International Organization of

Criminal Police (INTERPOL), this questionnaire has been sent to the national INTERPOL bureaus in INTERPOL member countries. The project is designed to result in an overview of organized crime in the different countries.

*Global conference on money-laundering.* The International Scientific and Professional Advisory Council (ISPAC), the Crime Prevention and Criminal Justice Branch and the Government of Italy are organizing a global conference on money laundering in June 1994. A background document outlining the prevention and control measures undertaken or planned around the world, as well as the phenomenology of money laundering, is being prepared for the conference. HEUNI has been requested to co-ordinate the collection of data through the other institutes co-operating in the United Nations network. HEUNI has identified two consultants to assist in the planning of the conference, Professor Ernesto Savona (University of Trento, Italy) and Mr. Michael DeFeo (Department of Justice, the United States of America).

*Environmental crime, sanctioning strategies and sustainable development.* HEUNI has agreed with the United Nations Interregional Crime and Justice Research Institute (UNICRI) to assist in the follow-up to the UNICRI research project on Environmental Crime, Sanctioning Strategies and Sustainable Development. The results of the project were reported in a joint UNICRI/AIC publication at the end of 1993.

*Ninth United Nations Congress workshop on the role of the criminal law in the protection of the environment.* HEUNI has agreed with UNICRI to act as a co-organizer of a Ninth United Nations Congress workshop on "Environmental protection at the national and international levels: the potential and the limits of criminal justice." The workshop design will be based on the UNICRI project referred to above, with contributions from HEUNI, based on its European survey of the authorities charged with the control of harm to the environment, from the Australian Institute of Criminology, and from the Max Planck Institute for Foreign and International Criminal Law. Two planning meetings were organized during 1993, one in April in Rome and another one in Malta in September/October. HEUNI has also agreed to supervise the field work of two European countries contributing to the project, Poland and Sweden.

## **2.2. *Priority Theme B: Crime Prevention in Urban Areas, Juvenile and Violent Crime***

*Domestic violence manual.* A draft manual on domestic violence, designed for criminal justice practitioners, was prepared in cooperation with the Departments of Justice and of Social Welfare and Health of Canada, and the Crime Prevention and Criminal Justice Branch. The manual was published by the United Nations

in June 1993. HEUNI, using contributions from the Governments of Denmark, Norway and Sweden, financed the publication of the manual in English, in order to promote timely dissemination to practitioners and leading decision-makers. As a response to ECOSOC resolution no. 1993/26 on violence against women, preliminary discussions have been held with the Ministry of the Interior of the Russian Federation on the carrying out of a joint project in 1994 on policing and domestic violence. In addition, the Hungarian Ministry of Justice has been approached on the convening of a small workshop in Budapest in early 1994 on the implementation of the Domestic Violence Manual in the Central and Eastern European countries.

### **2.3. Priority Theme C: Management and Administration of Criminal Justice**

***Promotion of cooperation in the development of the crime prevention and criminal justice systems of Central and Eastern Europe.*** In cooperation with the Crime Prevention and Criminal Justice Branch, HEUNI organized a meeting in Vienna on 11-12 February, 1993 of governments and organizations interested in co-operating with the Central and Eastern European countries in the development of their crime prevention and criminal justice systems. The meeting was used to exchange information on what efforts have been carried out, were underway or were planned for co-operation with criminal justice agencies in Central and Eastern Europe, and to discuss experiences in co-operating in such fields as training, policy development, exchange of information and technical expertise. Another meeting on these issues was convened in Budapest in August 1993, in connection with the Eleventh Congress of the International Society of Criminology.

***Victimization survey in Estonia.*** HEUNI, in cooperation with UNICRI and the National Research Institute of Legal Policy of Finland, has funded the first victimization survey undertaken in Estonia. The results of the survey were published in May 1993 in the publications series of the National Research Institute of Legal Policy. The study is comparable with similar surveys carried out in a number of countries. It showed a significantly high rate of property crime, and a high rate of violent crime. A second survey was launched in June 1993, again funded in part by HEUNI. The results of this second survey will also be published, in 1994, in the publications series of the National Research Institute of Legal Policy. HEUNI is currently studying the possibilities of assisting in the implementation of victimization surveys in other Central and Eastern European countries.

***Judicial reform in the Russian Federation.*** HEUNI was represented on the United Nations advisory mission on the introduction of alternative criminal proceedings in the criminal justice system of the Russian Federation (3-7 May,

1993). The aim of the project is to assess the viability of new forms of judicial proceedings, including jury trial, in line with the over-all plan for judicial reform in the Russian Federation. The first phase of this reform involves the gradual implementation not only of jury trial in Russia, but also of certain other amendments of procedural laws. HEUNI has agreed to contribute the services of HEUNI's computerization consultant, Mr. Richard Scherpenzeel, who made his first mission to Moscow in August/September 1993 (see the project on needs assessment). HEUNI shall also seek to identify research institutes interested in a study of the success of the project.

Together with the Society for the Reform of Criminal Law and the Ministry of the Interior of Slovakia, HEUNI organized an international conference entitled "*Seminar on fundamental issues regarding the criminal justice system for a nation in transition from a single political party system to a multi-party political system*" (Trencianske Teplice, Slovakia, 28 September - 2 October 1992). The seminar dealt with such subjects as the accountability of the police to the public, the exercise of prosecutorial discretion, the growing importance of the defence counsel, the role of the judge in ensuring the "equality of arms" between the prosecutor and the defence, and the general interrelationships between the different agencies. The seminar also sought to identify existing and potential structures on both the national and the international level for the exchange of information and experience in these fields, for training, for public education and for research.

***Directory of criminal justice computer applications.*** HEUNI is currently preparing a directory of innovative programmes for the computerization of criminal justice. The directory shall provide not only the specifications (a description of the software application and of the hardware needed) but also information on how the applications can be obtained. The Directory is scheduled for publication in early 1994 by the Ministry of Justice of The Netherlands, in cooperation with HEUNI.

***Needs assessment in the computerization of criminal justice.*** The importance of a technical co-operation programme for the systematization and computerization of criminal justice has been recognized by the international community. Such a programme would allow a distillation of the experience of different countries, and the possibility of an incremental approach in developing training, needs assessment, and the formulation and execution of specific projects. HEUNI has consistently sought to assist countries within its mandate in studying the need for computerization and in designing the best approach. Contacts have been made with, among others, the Governments of Albania, Bulgaria, Hungary, Poland, Romania and the Russian Federation, with missions to Bulgaria in March, May, July and November 1993, as well as to the Russian



Federation in August/September and in November/December 1993. The work is being undertaken by HEUNI's consultant, Mr. Richard Scherpenzeel, of the Ministry of Justice of The Netherlands.

Along the same lines HEUNI has taken the initiative in the compilation of a "*Manual on needs assessment in computerization*". Such a manual should be of assistance in particular in helping developing countries overcome some of the more difficult problems encountered in the computerization process. A working group on the editing of the manual is planned for the spring of 1994.

*United Nations Workshop on Computerization and the policy use of criminal justice information.* HEUNI has undertaken the task of coordinating the planning of this Ninth United Nations Congress workshop. The two-day workshop will consist of a demonstration event and a plenary session, during which problems and new ideas will be discussed. The preparations are being made by HEUNI's consultant, Mr. Richard Scherpenzeel. A planning group meeting was organized in Vienna in October 1993.

*Fourth United Nations survey on crime trends and operations of criminal justice systems.* HEUNI has been the pioneer in the development of the regional analysis of the United Nations Surveys. In line with this tradition, HEUNI is organizing the European and North American regional analysis of the responses received to the Fourth United Nations Survey, covering the years 1986 through 1990. Experts from Finland, France, the Russian Federation, Slovenia, Sweden, Switzerland, the United Kingdom and the United States are participating in this work. The first of two working sessions was held in Helsinki on 30-31 March 1993. The second working session is scheduled for March 1994.

*Prison health issues.* HEUNI's consultant, Dr. Katarina Tomasevski (Danish Centre for Human Rights), has prepared a study of prison medical services in Eastern and Central Europe, working on the basis of an earlier survey carried out in the member states of Council of Europe. The results of both surveys are presented in a report published by HEUNI, which has been widely welcomed by practitioners throughout Europe and North America. Follow-up activities have already been undertaken. After a visit of the HEUNI consultant to Lithuania, the Government agreed to translate the HEUNI report into Lithuanian for further dissemination within the prison system. In addition, the mission report of Dr. Tomasevski was published as no. 1 in a new HEUNI publication series, "HEUNI papers."

*Foreigners in prison.* The increase in the number of foreigners in prison in Europe as well as elsewhere gives rise to a number of administrative and human rights issues. HEUNI's consultant, Dr. Tomasevski, has undertaken a study of

this issue in Europe. The study will include a review of the prison statistics and annual reports of prison administrations from all countries from which these basic data are available, a review of international and national statistics on migration and foreign population, and the identification and analysis of the relevant definitions. Literature reviews will be carried out to identify the existing research of relevance to the issue. An in-depth analysis will be made of those countries where foreigners represent a significant proportion of the prison population. A report, to be published in the HEUNI publications series, is due in the spring of 1994.

In 1991, HEUNI funded an extensive *study tour on police-community relations and police patrolling in several Central and Eastern European states* (Albania, Bulgaria, the [former] Federal Republic of Czechoslovakia, Hungary, Poland and the [former] Union of Soviet Socialist Republics), by Professor David Fogel (University of Illinois, Chicago). The study tour, which took place at the end of 1991, provided an opportunity for considerable exchange of information on practical policing problems. Prof. Fogel has prepared a report focusing on an assessment of the needs of police forces in these countries for various types of assistance, and on suggested approaches to responding to these needs. This report will be published as no. 23 in the HEUNI publications series in early 1994.

As a parallel to the above mentioned project a project involving a *study tour on prison administration issues in Central and Eastern Europe* was initiated in the autumn of 1993. HEUNI's consultant, Mr. Roy Walmsley of the British Home Office will examine and evaluate the custodial conditions of a number of these countries from the point of view of the standards and guidelines of United Nations and other international organizations.

### **3. COLLECTION AND DISSEMINATION OF INFORMATION**

#### ***3.1. Management of internal information resources***

The Institute, in accordance with the Agreement, works in close cooperation with the Finnish National Research Institute of Legal Policy. This is of particular benefit to HEUNI in that the Research Institute has a specialized library on crime and criminal justice issues. However, HEUNI's own library, which contains not only general publications on crime prevention and criminal justice but also a rapidly expanding collection of United Nations and Council of Europe publications as well as otherwise unobtainable documents in the "grey literature" category from various congresses, symposia and meetings, is becoming a valuable source in its own right. The library holdings are to a great deal retrievable through a computerized thesaurus system.

### 3.2. *Dissemination of information*

HEUNI has established three *publication series*. One publication series, which was launched in 1990, provides background data on the various criminal justice systems of Europe and North America. Each review shall be updated as necessary. The available reports cover Albania, The Netherlands and the United Kingdom.

A second publication series contains the reports of HEUNI projects and contributions from European experts in the field. Among the more recent additions to the regular series is a Spanish translation of the proceedings from the Computerization Demonstration workshop at the Eighth United Nations Congress, "Computerization de los Sistemas Informaticos en la Justicia Penal" (publication 19a). Other recent publications deal with prison health issues (21), and with the role of criminal law in the protection of the environment (22).

The publications in this second series are primarily in English, which is the working language of HEUNI. However, papers which were presented in French or Russian are published in their original language. The more recent publications include French and Russian summaries.

In the third series, shorter texts meriting a wider dissemination are published. The first report in this new series came out in autumn 1993. It deals with prison health issues in Lithuania, on the basis of observations made by HEUNI consultant Katarina Tomasevski during her mission to that country in spring 1993.

HEUNI also publishes a Newsletter twice a year, reporting on developments and meetings of relevance to crime prevention and criminal justice. The Newsletter includes a "Grey Literature File," providing information on, for example, seminar reports and other material that are difficult to obtain through ordinary channels.

A number of papers, presented by the staff of HEUNI at various meetings and dealing with such subjects as the prevention of violence, domestic violence, organized crime, and international cooperation in technical assistance, have been published or included in the "grey literature" holdings of the HEUNI library during the period under review. The list is as follows:

- Matti Joutsen, Legitimacy and the Limits of Judicial Intervention, in European Journal of Criminal Law and Criminology, vol. 1, no. 1 (1992), pp. 9-26

- Matti Joutsen, Organized crime in Eastern Europe, in *Criminal Justice International*, vol. 9 (1993), no. 2, pp. 11-18
- Matti Joutsen, Book review of Jan J.M. van Dijk, Pat Mayhew and Martin Killias, *Experiences of crime across the world. Key findings of the 1989 International Crime Survey*, in *International Criminal Justice Review* (in press)
- Matti Joutsen, Trends in Violent Crime and Crime Prevention in Europe, paper presented at the Southeastern Region Summit on Crime, Charlotte, North Carolina, 7-8 July 1992
- Matti Joutsen, Crime and crime control in Central and Eastern Europe, paper presented at the annual meeting of the American Society of Criminology, New Orleans, 4-7 November 1992
- Matti Joutsen, Hidden Crime and Criminal Legislation and Policy: National and International Perspectives, paper presented at the International Seminar on Latent Crime, Moscow, 3-5 June 1993
- Matti Joutsen, The Prospects for Cross-Cultural and Cross-Societal Research on Crime and Criminalization, paper presented at the Eleventh International Congress on Criminology, International Society of Criminology, Budapest, 22-27 August 1993
- Matti Joutsen, The Development of Victimology and its Impact on Criminal Justice Policy in Finland, paper presented at the Eleventh International Congress on Criminology, International Society of Criminology, Budapest, 22-27 August 1993
- Kristiina Kangaspunta, The United Nations Guidelines for Practitioners on Domestic Violence, paper presented at the expert seminar on "Violence Against Women", Helsinki, 19-20 August 1992
- Kristiina Kangaspunta, International models for dealing with domestic violence, paper presented at the Domestic Violence Seminar, Helsinki, 12 March 1993
- Kristiina Kangaspunta, Domestic violence and violence against women in the work of the United Nations Commission, paper presented at the meeting of the Violence Section of the Advisory Board on Sexual Equality, Helsinki, 19 May 1993
- Seppo Leppä, A review on the obligation to report by supervisory authorities, paper presented at the second meeting of the Committee of Experts on the protection of the environment through criminal law, Strasbourg, 9-11 December 1992
- Seppo Leppä, Summary of the HEUNI study, paper presented at the first meeting of the working group for the organization of the Research Workshop, Rome, 26-27 April 1993
- Seppo Leppä, Draft discussion paper, paper presented at the first meeting of the working group for the organization of the Research Workshop, Rome, 26-27 April, 1993

- Terhi Viljanen, Crime Trends and International Assistance in Central and Eastern European Countries, paper presented at the international meeting on "Policing a Free Society", Siófok, Hungary, 24 October 1992

HEUNI has been committed to the expansion of the *United Nations Crime and Justice Information Network* (UNCJIN). HEUNI has undertaken to cover all costs of the first year of operation for one member in each European country that do not yet have an UNCJIN member, up to a total of USD 1000. This sum can be used, inter alia, to pay for the deposit, the monthly fee, the basic charges and the telecommunications charges.

As a follow-up to the February 1993 meeting on international cooperation in the development of crime prevention and criminal justice systems in Central and Eastern Europe, HEUNI together with the Crime Prevention and Criminal Justice Branch is exploring the possibilities for the establishment of an *information network to help in coordinating international co-operative efforts* in technical assistance, research and training in order to maximize impact and avoid unnecessary overlap.

HEUNI is one of the establishing members of the *World Criminal Justice Library Network* (WCJLN). In working through the Network, HEUNI has emphasized the importance of developing not only computer-based links between criminal justice libraries, but also of finding alternative low-technology ways of disseminating information. The second conference of the WCJLN, convened 10-14 June 1993 in Siracusa, Italy, suggested that (a) participant libraries should create accessions lists to be made available for access through UNCJIN; (b) WCJLN seeks to procure funding to connect member libraries to UNCJIN/Internet; and (c) UNCJIN training should be organized on a regional basis.

#### **4. SCHOLARSHIP PROGRAMME**

HEUNI offers short-term scholarships for post-graduate students and junior practitioners in the field of criminal policy. These scholarships enable their recipients to visit HEUNI in order to carry out their own work or to become acquainted with the work of the Institute. The scholarships can also be used to visit other European locations.

Between 1 July 1992 and 31 December 1993, HEUNI provided eight scholarships, on the basis of which it hosted junior practitioners and post-graduate students from Hungary, Latvia, Poland, Romania and Slovakia. The scholarships for 1993 were declared open during the autumn of 1992. HEUNI received twenty-one applications from twelve countries. The recipients during the period under review were:

- Erika Roth, University of Miskolc, Hungary
- Alexei Loskutov, Police College, Riga, Latvia
- Beata Czarnecka-Dzialuk, Academy of Sciences, Poland

- Andrzej Krempleski, University of Warsaw, Poland
- Tadeusz Tomaszewski, University of Warsaw, Poland
- Dana-Iarina Vartires, City Court of Bucharest, Romania
- Ivan Simovcek, Police Academy, Slovakia
- Maria Rahoi, Institute of Criminology and Criminalistics, Hungary.

## 5. PARTICIPATION IN INTERNATIONAL MEETINGS

The following is a list of meetings organized or co-organized by HEUNI during the period under review:

- AIDP preparatory colloquium on The Regionalization of International Criminal Law and the Protection of Human Rights in International Cooperation in Criminal Proceedings, Helsinki, 3-6 September 1992
- Seminar on fundamental issues regarding the criminal justice system for a nation in transition from a single political party system to a multi-party political system, Trencianske Teplice, Slovakia, 28 September - 2 October 1992
- International cooperation in the development of the crime prevention and criminal justice systems of Central and Eastern Europe, Vienna, 11-12 February 1993
- Ad hoc meeting of the group of experts on the Fourth United Nations Survey on crime trends and operations of criminal justice systems, Helsinki, 30-31 March 1993
- Workshop on international cooperation in Central and Eastern Europe, in connection with the ISC Congress, 27 August 1993, Budapest, Hungary
- Second preparatory meeting on the Ninth United Nations Congress workshop on environmental protection at national and international levels: potentials and limits of criminal justice, Gozo, Malta, 30 September-2 October 1993
- The Standard Minimum Rules on the Treatment of Prisoners and their Impact on Practice, Otepää, Estonia, 11-14 October 1993

The following is a list of meetings at which HEUNI staff members served as rapporteur or in another formal capacity during the period under review:

- Prison Service Co-operation in the Baltic Region, Kellokoski, Finland, 27-29 January 1993 (co-chairperson)
- Meeting of the ISPAC resource committee on Victim Protection and Conflict Resolution, Onati, Basque Country, Spain, 13-16 May 1993 (general rapporteur)

The following is a list of meetings at which HEUNI staff members presented papers during the period under review:

- Third European Meeting on Research and Criminal Policy, The Hague, The Netherlands, 7-8 July 1992 (paper presented on "Legitimacy and the Limits of Judicial Intervention")

- The Southeastern Region Summit on Crime, Charlotte, North Carolina, 7-8 July 1992 (paper presented on "Trends in Violent Crime and Crime Prevention in Europe")
- Expert seminar on "Violence Against Women", Helsinki, 19-20 August 1992 (paper present on "The United Nations Guidelines for Practitioners on Domestic Violence")
- International meeting on "Policing a Free Society", Siofok, Hungary, 24 October 1992 (paper presented on "Crime Trends and International Assistance in Central and Eastern European Coun-tries")
- The annual meeting of the American Society of Criminology, New Orleans, 4-7 November 1992 (paper presented on "Crime and crime control in Central and Eastern Europe")
- Second meeting of the Committee of Experts on the protection of the environment through criminal law, Council of Europe, Strasbourg, 9-11 December 1992 (paper presented on "A review on the obligation to report by supervisory authorities")
- Eighth Annual Joint Programme Coordination Meeting of the United Nations network of institutes, Sharjah, United Arab Emirates, 16-19 January 1993 (papers presented on the promotion of cooperation among the institutes, and on a joint presentation of the institutes at the Ninth United Nations Congress)
- Domestic Violence Seminar, Helsinki, 12 March 1993 (paper presented on "International models for dealing with domestic violence")
- First meeting of the working group for the organization of the Research Workshop on "Environmental Protection and National and International Levels: Potentials and Limits of Criminal Justice" (Ninth United Nations Congress), Rome, 26-27 April 1993 (paper presented on "Summary of the HEUNI study," and "Draft discussion paper")
- Meeting of the Violence Section of the National Advisory Board on Sexual Equality, Helsinki, 19 May 1993 (paper presented on "Domestic violence and violence against women in the work of the United Nations Commission")
- International Seminar on Latent Crime, Moscow, 3-5 June 1993 (paper on "Hidden Crime and Criminal Legislation and Policy: National and International Perspectives")
- Criminal Expo, Budapest, Hungary, 9-11 June 1993 (paper presented on "Crime in Eastern and Central Europe and the International Response to It")
- Conference on the Integration of the Criminal Justice Information Network, Siracusa, Italy, 10-13 June 1993 (paper presented on HEUNI Library System)
- Eleventh International Congress on Criminology, International Society of Criminology, Budapest, 22-27 August 1993 (plenary paper on "The Prospects for Cross-Cultural and Cross-Societal Research on Crime and Criminalization," paper on The Development of Victimology and its Impact on Criminal Justice Policy in Finland," and round table paper on "Comparative Research")

- ISPAC resource committee no. 4: Correctional System and Rights, Courmayer, Italy, 1 September 1993 (paper presented on Prison Staff Training in Denmark, Finland and Norway)
- Baltic Seminar on Health, Social and Pastoral Care, Education and Aftercare in Prisons, Tallinn and Otepää, Estonia, 11-14 October 1993 (paper presented on United Nations Standards especially concerning Corrections)

The following is a list of meetings otherwise attended by HEUNI staff members during the period under review:

- First European Sociology Conference, Vienna, 26-29 August 1992
- Meeting of the International Scientific and Professional Advisory Council, Courmayer, Italy, 17-20 September 1992
- Consultation and programming meeting for 1993 with Central and Eastern European countries in the field of human rights and legal co-operation, Council of Europe, Strasbourg, 21-23 October 1992
- World conference on the establishment of an international criminal tribunal to enforce international criminal law and human rights, Siracusa, Italy, 2-5 December 1992
- First meeting of the project group "Europe in a time of change: crime policy and criminal law," Council of Europe, Strasbourg, 7-9 December 1992
- Second meeting of the Committee of Experts on the Protection of the Environment through Criminal Law, Council of Europe, Strasbourg, 9-11 December 1992
- Meeting of the project group on "Environmental Crime, Sanctioning Strategies and Sustainable Development" (UNICRI project), Freiburg, Germany, 11-12 December 1992
- Planning meeting for the International Conference on Money Laundering, Milan, 14 February 1993
- UNDCP meeting on implementation of the 1988 Convention, Vienna, 15-19 February, 1993
- Second session of the United Nations Commission on Crime Prevention and Criminal Justice, Vienna, 13-23 April 1993
- Finnish Summer Seminar on Crime Policy, Espoo, 14-16 June 1993
- World Conference on Human Rights, United Nations, Vienna 14-25 June 1993
- Meeting of the International Scientific and Professional Advisory Council, Courmayer, Italy, 28 August-1 September 1993
- First meeting of the Group of Specialists on Trends in Crime and Criminal Justice: Statistics and other Quantitative Data on Crime and the Criminal Justice System, Council of Europe, Strasbourg, 8-10 September 1993
- Consultation and planning meeting for 1994 Demosthenes and Themis Programmes, Council of Europe, Strasbourg, 4-6 October 1993
- Fourth meeting of the Committee of Experts on the Protection of the Environment through Criminal Law, Council of Europe, Strasbourg, 6-8 October 1993



- Planning conference on "Making standards work: to improve practical implementation of the international prison rules," Noordwijk, the Netherlands, 4-6 November 1993
- Third meeting of the project group "Europe in a time of change: crime policy and criminal law, Council of Europe, Strasbourg, 8-10 November 1993
- Ad Hoc Expert Group meeting on "Effective Forms of International Cooperation Against Transnational Crime, Including Environmental Crime," Vienna, Austria, 7-10 December 1993.

## 6. OTHER ACTIVITIES

HEUNI has worked closely with the Crime Prevention and Criminal Justice Branch in preparing for the sessions of the United Nations Commission and in implementing the decisions taken. Moreover, HEUNI has been closely involved in the long-standing work on restructuring the United Nations Crime Prevention and Criminal Justice Programme. For example, several memoranda were composed during the period in question on developing the tools for monitoring and evaluating the implementation of the Crime Prevention and Criminal Justice Programme, in general, and the monitoring of the implementation of the United Nations standards and guidelines, in particular.

During the period under review, the closeness of the working relationship with the Crime Prevention and Criminal Justice Branch was enhanced by the appointment of Director Matti Joutsen as interim Interregional Adviser to the Crime Prevention and Criminal Justice Programme, working out of Vienna (1 June - 31 December 1993).

As one of the components of the United Nations network of institutes for crime prevention and criminal justice, HEUNI has developed very close working relationships with each of the other institutes. For example, HEUNI has assisted UNICRI in identifying experts to act as national information providers in connection with the Ninth Congress workshop on environmental issues. HEUNI has also established working ties with other United Nations bodies and entities with an interest in crime prevention and criminal justice.

At the Eighth Annual Joint Programme Coordination Meeting of the network of the institutes, HEUNI took the initiative in the planning of a joint presentation of the Institutes at the Ninth United Nations Congress, in the form of a display including posters, publications and a video programme.

Representatives of HEUNI participated in the United Nations mission on the introduction of alternative criminal proceedings in the criminal justice system of the Russian Federation, which was convened in Moscow, 3-7 May 1993. A representative of the Institute also participated in the visit to the Russian Federation of a delegation of the Department of Prison Administration of the Ministry of Justice of Finland, 23-26

November 1993, and conducted discussions on subjects of common interest with the Russian experts on 22 November 1993.

HEUNI has developed close ties with the intergovernmental and non-governmental organizations and institutes in the crime prevention and criminal justice field. For example, HEUNI has assisted in the organization of the preparatory colloquium of the International Association of Penal Law (AIDP), together with the Finnish National Group of the AIDP, for the XV International Congress on Criminal Law, on the "*Regionalization of International Criminal Law and the Protection of Human Rights in International Cooperation*" (Helsinki, 2-6 September 1992).

At the invitation of the Office of International Criminal Justice (University of Illinois at Chicago), a HEUNI staff member taught a two-month course in comparative European criminal justice systems at the University (October - November 1992), and discussed other ways of promoting cooperation between HEUNI and the Office.

HEUNI staff members serve on the editorial boards of a number of leading international journals in crime prevention and criminal justice, and co-operate also in other ways. These journals include the *British Journal of Criminology*, *Cahiers de défense sociale*, *Criminal Justice International*, the *International Criminal Justice Review*, the *European Journal on Criminal Policy and Research*, the *European Journal on Crime*, *Criminal Law and Criminal Justice*, the *International Review of Victimology*, and the *Journal of Criminal Law and Criminology*.

## 7. ORGANIZATION

The administrative responsibility for HEUNI lies with the Government of Finland. All Finnish members of the staff are Finnish government officials. In accordance with article 2 of the Agreement, HEUNI operates under the joint auspices of the United Nations and the Government of Finland. The full-time staff of HEUNI is as follows:

<i>Director</i>	Matti Joutsen, J.S.D., M.Sc. (Pol.Sc.)
<i>Senior Researcher</i>	Seppo Leppä, M.Sc. (Soc.)
<i>Programme Officers</i>	Terhi Viljanen, LL.M. Kristiina Kangaspunta, M.Sc. (Soc. Anthropology)
<i>Administrative Assistant/Secretary</i>	Leena Koivu

During the period in question, Ms. Ulla Kaakinen, Ms. Johanna Uski and Ms. Kirsi Nissilä have served as full-time or part-time librarians and office secretaries and have entered, inter alia, the holdings of the library into the computer data file.

Director Matti Joutsen was appointed interim Interregional Adviser to the UN Crime Prevention and Criminal Justice Programme, from 1 June to 31 December 1993. During

his leave of absence, Senior Researcher Seppo Leppä has served as acting Director and Programme Officer Terhi Viljanen has served as acting Senior Researcher.

Ms. Marja Riihijärvi, LL.M., has substituted for Terhi Viljanen as Programme Officer, 1 June - 30 November 1993, and for Kristiina Kangaspunta as Programme Officer from 1 December 1993, during Ms. Kangaspunta's maternity leave.

Kirsi Nissilä has substituted for Leena Koivu as administrative assistance/office secretary from 1 September 1993, during Ms. Koivu's leave of absence.

In addition to the regular HEUNI staff, many of the projects of HEUNI have been conducted by specially commissioned consultants, who are among the leading practitioners and/or researchers in their field. The *ad hoc* experts and consultants during latter part of 1992 and during 1993 were:

- Ms. Marie-Danièle Barré, CESDIP, Paris, France (Fourth Survey),
- Mr. Michael DeFeo, Department of Justice / United States Embassy in Rome (money-laundering),
- Mr. David Fogel, University of Illinois at Chicago, USA (policing),
- Ms. Annie Kensey, Ministry of Justice, Paris, France (Fourth Survey),
- Mr. Martin Killias, University of Lausanne, Switzerland (Fourth Survey),
- Ms. Kristina Lindskog, National Licencing Board of Environmental Protection, Stockholm, Sweden (workshop on environmental issues),
- Mr. Viktor Luneev, Russian Academy of Sciences, Moscow, Russia (Fourth Survey),
- Mr. Graeme Newman, State University of New York at Albany, Albany, NY, USA (Fourth Survey, UNCJIN),
- Mr. Ken Pease, University of Manchester, United Kingdom (Fourth Survey),
- Mr. Wojciech Radecki, Polish Academy of Sciences, Wroclaw, Poland (workshop on environmental issues),
- Mr. Ernesto Savona, University of Trento, Italy (organized crime, money-laundering),
- Mr. Richard Scherpenzeel, Ministry of Justice, The Hague, the Netherlands (computerization of the administration of criminal justice),
- Ms. Alenka Selih, University of Ljubljana, Slovenia (Fourth Survey),
- Ms. Katarina Tomasevski, Human Rights Centre, Copenhagen, Denmark (prison health services, foreigners in prison),
- Mr. Patrik Törnudd, National Research Institute of Legal Policy, Helsinki, Finland (Fourth Survey),
- Mr. Roy Walmsley, Home Office Research and Planning Unit, London, England (prison management),
- Mr. Per-Olof H. Wikström, National Council for Crime Prevention, Stockholm, Sweden (Fourth Survey).

HEUNI's activities are funded by the Government of Finland. During the period in review HEUNI has received annual contributions from the Government of Sweden, which has been used to pay for specific projects undertaken by HEUNI in consultation with the Crime Prevention and Criminal Justice Branch. In addition, several projects have been organized with individual Governments on a cost-sharing basis.

The international Advisory Board of HEUNI serves as an important link with the United Nations and with the various regions of Europe. The Chairman of the Board is appointed by the Secretary-General of the United Nations after consultation with the Government of Finland. Four members of the Board are appointed by the Secretary-General and four (including the Director of HEUNI) by the Government of Finland. The Head of the Crime Prevention and Criminal Justice Branch of the Secretariat, or another staff member designated by him, participates, *ex officio*, in all deliberations of the Advisory Board.

The members of the Advisory Board are appointed for a period of five years. The composition of the Board until 31 December 1992 was the following:

- Mr. Bo Svensson, Justice of the Supreme Court of Sweden (Chairman)
- Mr. Dusan Cotic, Member of the Federal Judicial Council of Yugoslavia
- Mr. David Faulkner, Senior Research Associate, Oxford Centre for Criminological Research, United Kingdom
- Academician Vladimir N. Koudriavtsev, Vice-President of the Academy of Sciences of the Russian Federation
- Mrs. Simone Rozès, President (ret.) of the Supreme Court of France
- Mr. Eduardo Vetere, Head of the Crime Prevention and Criminal Justice Branch, United Nations (*ex officio* member)
- Mrs. Inkeri Anttila, Professor Emeritus, Finland
- Mr. Raimo Pekkanen, Justice of the (European) Court of Human Rights, former Secretary General of the Ministry of Justice, Finland
- Mr. Patrik Törnudd, Director of the National Research Institute of Legal Policy, Finland
- Mr. Matti Joutsen, Director, HEUNI (*ex officio* member).

From 1 January 1993 the composition of the Board is as follows:

- Mr. Bo Svensson, Justice of the Supreme Court of Sweden (Chair-man)
- Mr. Karoly Bard, Deputy Secretary of State, Ministry of Justice, Hungary
- Mrs. Josine Junger-Tas, Director, Research and Documentation Centre, Ministry of Justice, the Netherlands
- Mrs. Sofia Kelina, Deputy Director, Institute of State and Law, Academy of Sciences of the Russian Federation

- Mr. Gioacchino Polimeni, Director, Office of the European and International Affairs, Ministry of Justice, Italy
- Mr. Eduardo Vetere, Head of the Crime Prevention and Criminal Justice Branch, United Nations (*ex officio* member) (Mr. Herman Woltring, Officer-in-Charge, 1992-1993))
- Mr. Raimo Lahti, Professor, University of Helsinki, Finland
- Mr. Lauri Lehtimaja, Justice of the Supreme Court of Finland
- Mr. Patrik Törnudd, Director of the National Research Institute of Legal Policy, Finland
- Mr. Matti Joutsen, Director, HEUNI (*ex officio* member).

During the period under review, the Advisory Board met twice. The first meeting, which was the tenth ordinary meeting of the Board, was held on 21 August 1992 in Helsinki. The second meeting, the eleventh ordinary meeting of the Board, was convened on 20-21 May 1993, on board the m/s Silja Symphony en route from Helsinki to Stockholm.

HEUNI is located in the Helsinki suburb called "Eastern Centre" (Itäkeskus, or Östra Centrum in Swedish). The address is Turunlinnantie 8, 00930 Helsinki.

The close cooperation with the National Research Institute of Legal Policy, which was called for by the Agreement between the United Nations and the Government of Finland, has continued during the period under review. As noted above under "Collection and Dissemination of Information," this cooperation makes it possible, for example, for the staff of HEUNI as well as its foreign guests to utilize the specialized crime and criminal justice library of the National Research Institute as well as the specialized journals. Both Institutes have their premises in the same building.

WORK PROGRAMME 1994

## 1. INTRODUCTION

As noted in the foregoing, HEUNI's work programme is largely determined by two criteria, the priority themes identified by the United Nations Commission on Crime Prevention and Criminal Justice, and the special regional concerns in Europe.

At its first session in April 1992, the Commission identified the following priority themes:

- (a) national and transnational crime, including organized crime, economic crime (including money-laundering), and the role of the criminal law in the protection of the environment;
- (b) crime prevention in urban areas, juvenile and violent crime; and
- (c) efficiency, fairness and improvement in the management and administration of criminal justice and related systems, with due emphasis on the strengthening of national capacities in developing countries for the regular collection, collation, analysis and utilization of data in the development and implementation of appropriate policies.

Those priority themes were re-endorsed by the Commission at its second session in April 1993, and by ECOSOC at its session in July 1993.

Furthermore, the Commission has suggested the following agenda items for the next United Nations Congress, to be held in 1995:

- (a) International cooperation and practical technical assistance for strengthening the rule of law: promoting the United Nations crime prevention and criminal justice programme;
- (b) Action against national and international economic crime and organized crime, and the role of criminal law in the protection of the environment: national experiences and international cooperation;
- (c) Criminal justice systems: management and improvement of police and other law enforcement agencies, prosecution, courts, corrections, and the role of lawyers;
- (d) Crime prevention strategies, in particular as related to crimes in urban areas and juvenile and violent criminality, including the question of victims: assessment and new perspectives.

Also this proposal was endorsed by ECOSOC, at its session in July 1993.

HEUNI, together with the other components of the United Nations network of institutes, has participated in the organization of research and demonstration workshops at past United Nations Congresses. In line with the restructuring of the United Nations Crime Prevention and Criminal Justice Programme, the Congresses shall give greater emphasis

to practical discussions and to workshops. The following have been selected as the themes for workshops at the Ninth United Nations Congress:

- (1) Extradition and international cooperation; exchange of national experiences and the implementation of relevant principles in national legislation;
- (2) Mass media and crime prevention;
- (3) Environmental protection at national and international levels: potentials and limits of criminal justice;
- (4) International cooperation and assistance in the management of the criminal justice system: computerization of criminal justice operations and the development, analysis and policy use of criminal justice information;
- (5) Crime prevention strategies in relation to urban policy and the prevention of crime, and in particular to the prevention of violent crime;
- (6) Experiences and practical measures in combatting corruption by public officials.

HEUNI has agreed to act as a joint coordinator for the workshops on environmental issues, and on international cooperation and assistance in the management of the criminal justice system, respectively.

Finally, HEUNI has increased its focus on the Central and Eastern European countries. Also this shall affect HEUNI's work programme. It would appear that HEUNI shall take on the role of "matchmaker," bringing those interested in specific themes in contact with persons and agencies with extensive experience in the area in question. HEUNI's role would thus be more instrumental than substantive.

## **2. ACTIVITIES IN THE CONTEXT OF THE PRIORITY THEMES OF THE UNITED NATIONS CRIME PREVENTION AND CRIMINAL JUSTICE PROGRAMME**

### ***2.1. Priority theme A: National and transnational crime, economic crime, and the role of the criminal law in the protection of the environment***

*Global conference on money-laundering.* The conference shall be held in Courmayer, Italy, in June 1994. The conference room paper prepared by Mr. Ernesto Savona and Mr. Michael DeFeo as HEUNI consultants is to be finalized in the spring of 1994. The follow-up from the conference may require some further activities on HEUNI's part. This will be subject to the discussions at the conference itself.

*Organized crime.* A ministerial conference will be organized in the autumn of 1994 on this topic at the invitation of the Government of Italy. The report mentioned above, being prepared by Mr. Ernesto Savona and Mr. Michael DeFeo as HEUNI consultants, could be utilized as one of the background documents of the conference.



*Ninth United Nations Congress workshop on "Environmental protection at national and international levels: potentials and limits of criminal justice."*

The objectives of the workshop are: (a) to provide information about the response to pollution incidents in different countries/legal systems; (b) to promote research into the different strategies and effects thereof on the prevention and reaction to environmentally harmful/threatening behaviours; and (c) to discuss selected issues related to a criminal justice response from a comparative perspective, with a view to facilitating international cooperation. HEUNI shall be represented at the planning meeting to be organized in Portland, Oregon on 21-25 March 1994. In addition, HEUNI has agreed to organize an ad hoc meeting for the finalization of the workshop position paper at the end of April 1994.

**2.2. *Priority theme B: Crime prevention in urban areas, juvenile and violent crime***

*Family violence.*

- (a) A joint meeting together with the Ministry of Justice of Hungary is being planned for April 1994 to deal with the implementation of "Strategies for Confronting Domestic Violence: A Resource Manual," in Central and Eastern Europe.
- (b) A translation of the Resource Manual into Russian is envisaged.
- (c) Negotiations are being carried out with the Ministry of the Interior of the Russian Federation on the organization of a joint seminar on the role of the police in domestic violence cases, tentatively scheduled for late autumn 1994.

**2.3. *Priority theme C: Management and administration of criminal justice***

*Analysis of the results of the Fourth United Nations Survey on crime trends and operations of criminal justice systems.* The second meeting of the expert group commissioned by HEUNI will be held in March 1994. The report will be published during the autumn of 1994.

*Foreigners in prison.* The report of HEUNI's consultant, Dr. Katarina Tomasevski, is scheduled for publication during the first half of 1994.

*Promotion of cooperation in the development of the crime prevention and criminal justice systems of Central and Eastern Europe.* HEUNI continues to be actively involved in the development of an information system on international cooperation and assistance projects concerning Central and Eastern European countries. HEUNI will also continue to serve as a clearinghouse in identifying appropriate partners in cooperation projects. The projects on computerizing the criminal justice systems of Bulgaria and the Russian Federation will continue.

*Ninth United Nations Congress workshop on "International cooperation and assistance in the management of the criminal justice system: computerization of criminal justice operations and the development, analysis and policy use of criminal justice information."* HEUNI's consultant, Mr. Richard Scherpenzeel is coordinating the preparations for the workshop, together with the Crime Prevention and Criminal Justice Branch, the United Nations Interregional Crime and Justice Research Institute, and the Office of International Criminal Justice (University of Illinois, Chicago). The workshop shall be part of a broader, two-week symposium on the theme, comprising demonstrations and an exhibition, also coordinated by Mr. Scherpenzeel on behalf of HEUNI. Several planning meetings and missions to the venue of the Congress are envisaged during 1994.

*Directory of criminal justice computer applications.* The Directory prepared by HEUNI's consultant, Mr. Richard Scherpenzeel, shall be published during early 1994. The Directory will be published by the Ministry of the Netherlands in cooperation with HEUNI.

*Needs assessment in the computerization of criminal justice.* HEUNI has consistently sought to assist countries within its mandate in studying the need for computerization and in designing the best approach. The work, which also during 1994 will be undertaken by HEUNI's consultant, Mr. Richard Scherpenzeel, will concentrate on the problems of Bulgaria and of Russia.

*Study tour on prison administration and compliance with United Nations and other international guidelines in prison administration in several Central and Eastern European states.* This study tour is being carried out by HEUNI's consultant, Mr. Roy Walmsley. The study tour, which will take place during the spring of 1994, provides an opportunity for the exchange of information on problems of prison management in six to eight states. A report will be published in autumn 1994.

*Expansion of the United Nations Crime and Justice Information Network (UNCJIN).* HEUNI has undertaken to provide financial assistance until the end of April 1994 to new UNCJIN users along the lines previously determined. In addition, a training course for beginning users, first envisaged for 1994, has been postponed until 1995.

*Roster of experts.* The development of the roster will continue in cooperation with the United Nations network of Institutes and the Crime Prevention and Criminal Justice Branch (CPCJB) on the basis of the software programme created by UNICRI. The central global register will be located at the CPCJB whereas regional registers will be located at each Institute.

*Enhanced monitoring of the implementation of the United Nations standards and guidelines.* HEUNI will be actively assisting in the development of measures to implement the United Nations Crime Prevention and Criminal Justice Programme, with particular attention directed to: (a) advancing the monitoring and evaluation aspects in this field; and (b) the activities of the open-ended in-session working group to be established at the third session of the Commission.

### **3. COLLECTION AND DISSEMINATION OF INFORMATION**

HEUNI will continue to expand its library and information clearinghouse capacity during 1994. At least six publications are planned: one on foreigners in prison, one on prison administration in Central and Eastern Europe, one on organized crime, one on the results of the (Fourth Survey) regional analysis of crime trends and operations of criminal justice systems, one on criminal justice computer applications, and one on needs assessment in computerization. In addition, the publication of an updated second edition on crime prevention strategies is envisaged, as is also the publication of three to four national criminal justice profiles. Two issues of the HEUNI newsletter are planned for 1994.

### **4. OTHER INTERNATIONAL COOPERATION**

*The European regional preparatory meeting for the Ninth United Nations Congress.* The regional preparatory meeting will be convened in Vienna on 28 February - 4 March 1994. During the meeting, HEUNI will set up a presentation (display) on its activities. This display will serve as a trial-run for the joint Ninth Congress presentation of the network of institutes. In addition, HEUNI publications and other materials will be displayed during the regional preparatory meeting.

*The scholarship programme.* HEUNI will continue to offer short-term scholarships for post-graduate students and junior practitioners in the field of criminal policy. These scholarships enable their recipients to visit HEUNI in order to carry out their own work or to become acquainted with the work of the Institute. Scholarship holders may also, under certain conditions, visit other European locations.

BUDGET

## BUDGET INFORMATION

	1992 <i>(final)</i> FIM	USD	1992 <i>(proposal)</i> FIM	USD
1. Salaries and fees				
- full-time personnel	967 844	165 585	910 250	155 731
- fees for experts, Advisory Board, re serves for temporary staff	85 573	14 640	43 430	7 430
- social security payments	69 923	11 963	63 718	10 901
- pension contributions	248 291	42 479	220 602	37 742
2. Other expenditures				
-premises, offices expenses and similar expenditure	366 200	62 652	372 000	63 644
- seminars and conferences	246 690	42 205	238 000	40 719
- grants	53 410	9 138	60 000	10 265
- research and printing	122 386	20 939	120 000	20 530
- travel	235 760	40 335	240 000	41 061
- director's dis- cretionary fund	22 642	3 874	25 000	4 277
3. Office equipment	1 395	239	45 000	7 699
<b>TOTAL</b>	<b>2 420 114</b>	<b>414 049</b>	<b>2 338 000</b>	<b>400 000</b>

1 USD = 5.845 FIM (31 Dec. 1993)

In addition, contributions from Sweden to the United Nations Crime Prevention and Criminal Justice Trust Fund, earmarked for HEUNI during the period July 1992 - May 1993, amounted to 35 378 USD. At the same time, 34 127 USD were used for HEUNI projects as extra-budgetary funding.

ANNEX

## LIST OF HEUNI PUBLICATION

The following is a list of the titles of publications in the HEUNI publication series. Copies are available on request from the Academic Book Store, Keskuskatu 1, FIN-00100 Helsinki, Finland, or from Criminal Justice Press, POB 249, Monsey, New York 10952.

**1 *The Feasibility of a European Information System on Trends in Crime and Criminal Justice.*** Report of the Ad Hoc Meeting of Experts held in Helsinki, Finland, 9-10 May 1983, Helsinki 1983 (54 pages)

In addition to the report of the first meeting organized by HEUNI, this publication contains contributions from John Croft (United Kingdom), Brunon Holyst (Poland), Slawomir Redo (the United Nations), Bo Svensson (Sweden) and Patrik Törnudd (Finland).

**2 *Towards a Victim Policy in Europe.*** Report of the Seminar held in Espoo, Finland, 31 October - 2 November 1983, Helsinki 1984 (230 pages)

The report contains summaries of the discussions in plenary and in the working groups, together with papers by Inkeri Anttila (Finland), Jan van Dijk (The Netherlands), Georges Kellens (Belgium), Ján Kollár (Czechoslovakia), Horst Luther (GDR), Baicho Panev (Bulgaria), Teuvo Peltoniemi (Finland), Peter Southgate (United Kingdom), Wojciech Tomczyk (Poland), Aglaia Tsitsoura (Council of Europe), Jacques Vérin (France), Constantin Vouyoucas (Greece) and Imre Wiener (Hungary).

**3 *Effective, Rational and Humane Criminal Justice.*** Report of the European Seminar held in Helsinki, Finland, 31 May - 3 June 1984, Helsinki 1984 (314 pages)

Among the themes discussed at the European Seminar were the principles and limits to rationality in criminal justice, rationality in truth-finding, rationality in alternatives, and technological change and rationality. The report contains summaries of the discussions in plenary and in the working groups, together with papers by Inkeri Anttila (Finland), John Baldwin (United Kingdom), Károly Bárd (Hungary), Bill Burnham (United Nations), Anguel Djambazov (Bulgaria), Konrad Hobe (FRG), Horst Luther (GDR), Helge Røstad (Norway), Rodica-Mihaela Stanion (Romania), Bo Svensson (Sweden), Constantin Vouyoucas (Greece), Thomas Weigend (FRG), Leslie Wilkins (England), Alexander Yakovlev (USSR), Natalya Yakubovich (USSR), Vladimiro Zagrebelsky (Italy), Eleonora Zielinska (Poland) and Josef Zila (Czechoslovakia).

**4 *Selected Issues in Criminal Justice.*** Helsinki 1984 (90 pages)

This publication contains six reports by four authors. William Clifford (former Director of the United Nations Crime and Criminal Justice Branch) reports on the criminal justice systems of Japan and Singapore. Alexander Yakovlev (USSR) discusses "The Social Functions of the Criminalization Process" as well as "Criminal Justice as an Alternative in Dispute Settlement". Inkeri Anttila (Director of HEUNI) reviews "The

Ideology of Crime Control in Scandinavia. Current Trends", and Matti Joutsen (Senior Researcher of HEUNI) reports on Scandinavian developments in juvenile crime prevention and control.

**5 *Criminal Justice Systems in Europe.*** Report of the Ad Hoc Expert Group on a cross-national study on trends in crime and information sources on criminal justice and crime prevention in Europe, Helsinki 1985 (139 pages)

The report deals with the European responses to the Second United Nations Survey of Crime Trends, Operations of Criminal Justice Systems and Crime Prevention Strategies (1975-1980). It consists of three parts: conclusions and recommendations; an over-all review of crime and the operation of criminal justice in European countries; and a brief sketch of the criminal justice systems of 21 European countries. The report was prepared by Jerzy Jasinski (Poland), Hans Jürgen Kerner (FRG), Knut Sveri (Sweden), Patrik Törnudd (Finland) and Katja Vodopivec (Yugoslavia).

**6 *Course on United Nations Criminal Justice Policy.*** Report of the European course held in Helsinki, Finland, 25-29 March 1985, Helsinki 1985 (195 pages)

This compilation of materials prepared for the course provides an overview of the activities of the United Nations and other international organizations in preparation for the Seventh United Nations Congress on the Prevention of Crime and the Treatment of Offenders. Contributions on the various facets of the organization and work were submitted by Minoru Shikita (the United Nations), Dusan Cotic (the United Nations Committee on Crime Prevention and Control), Ugo Leone (the United Nations Social Defense Research Institute), Ekkehardt Müller-Rappard (the Council of Europe), Pedro David (United Nations interregional advisory services), Helge Röstad (the International Penal and Penitentiary Foundation), Robert Linke (non-governmental organizations), Peter Hünerfeld (International Association of Penal Law), Helge Röstad (International Society of Social Defence), Ezzat Fattah (International Society of Criminology), David Faulkner (Western Europe and the United Nations crime and criminal justice programme) and Igor Karpetz (the socialist countries of Europe and the United Nations crime and criminal justice programme).

In addition, the role of the United Nations Congresses was reviewed by Manuel Lopez-Rey, and the various topics on the agenda of the Seventh United Nations Congress were introduced by Patrik Törnudd, Gerhard Mueller, Matti Joutsen, Derick McClintock and Przemyslaw Mackowiak.

**7 *Papers on Crime Policy.*** By Károly Bárd, Matti Joutsen and Aleksander Yakovlev, Helsinki 1986 (69 pages)

This publication contains three reports. Károly Bárd (Hungary) deals with "Some General Traits of the Criminal Justice Systems of the Socialist Countries, with Special Reference to Hungary". Matti Joutsen (HEUNI) reports on current research in Europe on juvenile delinquency. Alexander Yakovlev (USSR) discusses "Criminal Law - Individualization of Punishment or Equality Before the Law".



8 *The Legal Scope of Non-Prosecution in Europe*. By Peter J.P. Tak, Helsinki 1986 (102 pages)

The report is a comparative analysis of the prosecutorial systems of 27 European countries. It begins with a review of the right to prosecute and general prosecution principles in these countries. The main part of the report deals with changes in the scope of non-prosecution, grounds for the waiver of prosecution, conditional waiver of prosecution and guidelines for the waiver of prosecution.

9 *Non-Prosecution in Europe*. Report of the European Seminar held in Helsinki, Finland, 22-24 March 1986, Helsinki 1986 (338 pages)

This Seminar Report is a companion volume to the preceding report. In addition to the 27 national reports prepared for the European Seminar, it contains the general report prepared by Károly Bárd (Hungary) and papers by Pierre-Henri Bolle (Switzerland), Uno Hagelberg (Sweden), Baicho Panev (Bulgaria) and Peter Tak (The Netherlands).

10 *Papers on Crime Policy 2*. Contributions from HEUNI scholars, Helsinki 1986 (207 pages)

This is a collection of articles prepared by practitioners and researchers who have received HEUNI scholarships. It contains the following reports:

Márta Bittó (Hungary): Professional Regulation as Part of the Actus Reus or Mens Rea in Hungarian Criminal Law

Dagmar Cisarová (Czechoslovakia): The Position of the Victim in Czechoslovak Criminal Proceedings

Helena Coelho (Portugal): A South European Looks at the Swedish Prison System

Bojan Dekleva (Yugoslavia): Community Politics - Between Institutionalization and Informal Movements

Akos Farkas (Hungary): Alcoholism, Crime and Criminal Policy in the Hungarian People's Republic

Michal Jankowski (Poland): New Trends in Polish Criminal Policy

Wayne Morrison (United Kingdom): Reflective Considerations for a Post-Modern Penology: Science and the Narratives

Karel Netík (Czechoslovakia): On the Problems of Relations between the Personality of Juvenile Offenders and the Prevention of Violent Crimes

Péter Polt (Hungary): The Treatment of Foreigners in the Hungarian Criminal Justice System

Bernardo del Rosal (Spain): Alternatives to Imprisonment in the Spanish Criminal Justice System: The Current Situation and Outlooks for the Future

Helena Válková (Czechoslovakia): The Opinions of Juvenile Offenders on Penal Proceedings and Prison Punishment

11 *The Role of the Victim of Crime in European Criminal Justice Systems*. A Cross-National Study of the Role of the Victim, by Matti Joutsen, Helsinki 1987 (368 pages)

This doctoral dissertation provides a cross-national analysis of the legal position of the victim of crime in fifteen European countries (Austria, Denmark, England, the FRG, Finland, France, the GDR, Hungary, Italy, the Netherlands, Norway, Poland, Scotland, Sweden and the USSR). The position of the victim is followed from the commission of the crime through the various stages of the criminal justice process (reporting to the police, police investigation, prosecution, the trial and enforcement) to the question of restitution and State compensation.

**12 *Computerization of Criminal Justice Information Systems: Realities, Methods, Prospects and Effects.*** Report of the European Seminar held in Popowo, Poland, 18-22 May 1987, Helsinki 1987 (published jointly with the Ministry of Justice of the Polish People's Republic) (second printing 1988) (280 pages) The report contains the general report of the Seminar, by Jan van Dijk (the Netherlands), together with the following papers:

Jan van Dijk (the Netherlands): Modelling the Criminal Justice Network

Doug Maclean (United Kingdom): The Coordination and Use of Computers for the Administration of Criminal Justice

Juliusz Petrykowski (Poland): Computerization of Information Systems in the Polish Criminal Justice System

Vagn Greve (Denmark): The Protection of Computer Data: Security of Information Systems

Matti Joutsen (HEUNI): Computerization and the International Exchange of Information on Crime and Criminal Justice

Erik Harremoës (the Council of Europe): The Work of the Council of Europe in the Field of Information and Law

Richard Scherpenzeel (the Netherlands): The Dutch Criminal Justice Information System "MITRA".

**13 *HEUNI - The First Five Years.*** Helsinki 1988 (180 pages)

This trilingual anniversary publication describes the work of HEUNI during its first five years. It includes contributions from persons who have played a key role during this initial period: Inkeri Anttila (former Director of HEUNI), Erich Corves (FRG), Dusan Cotic (Yugoslavia), Pedro David (the United Nations), David Faulkner (United Kingdom), Pekka Koskinen (Finland), Raimo Pekkanen (Finland), Simone Rozès (France), Minoru Shikita (former Chief of the United Nations Crime Prevention and Criminal Justice Branch), Bo Svensson (Sweden), Wojciech Tomczyk (Poland), and Patrik Törnudd (Finland).

**14 *Non-Custodial Alternatives in Europe.*** By Norman Bishop, Helsinki 1988 (second printing 1988) (364 pages)

The report is a comparative analysis of the use of non-custodial punishment in 28 European countries. It begins with a review of criminal policy aims and ambitions in these 28 countries, and an analysis of the means to achieve these ends. The main part

of the report discusses the legislated non-custodial measures, the difficulties that arise with alternatives to imprisonment, and the acceptability and effectiveness of these alternatives. It ends with a detailed set of conclusions and recommendations for policy. The publication also contains the responses from the 28 countries on the central questions in the study.

15 *Alternatives to Custodial Sanctions*. Proceedings of the European Seminar held in Helsinki, Finland, 26-28 September 1987, Helsinki 1988 (293 pages)

This Seminar Report is a companion volume to the preceding report. In addition to the general report by Károly Bárd, it contains contributions by Andrea Baechtold (Switzerland), Erich Buchholz (GDR), Helena Parada Coelho (Portugal), Christian Eliaerts (Belgium), Tibor Király (Hungary), Kurt Neudek (the United Nations), Christian Kuhn (the NGO Alliance - Vienna), Svetlana Polubinskaja (USSR), Wolfram Schädler (FRG), Aglaia Tsitsoura (the Council of Europe) and Vladan Vasiljevic (Yugoslavia).

16 *Changing Victim Policy: The United Nations Victim Declaration and Recent Developments in Europe*. Report of the Ad Hoc Expert Meeting held in Helsinki, 16-17 November 1988, Helsinki 1989 (218 pages)

This volume contains a review prepared by Matti Joutsen (HEUNI) and Joanna Shapland (United Kingdom) of developments in the policy of European countries towards victims since the adoption of the United Nations Declaration of Basic Principles of Justice for Victims of Crime and Abuse of Power (1985). The publication also contains reports by Ewa Bienkowska (Poland), Jan J.M. van Dijk (the Netherlands), Sten Falkner (Sweden), Robert Fico (Czechoslovakia), Gina Piffaut (France), Wolfram Schädler (FRG), Zvonimir Paul Separovic and Ivo Josipovic (Yugoslavia), Joanna Shapland (United Kingdom), Aglaia Tsitsoura (Council of Europe) and Fely Gonzales Vidosa (Spain)

17 *Criminal Justice Systems in Europe and North America*. Edited by Ken Pease and Kristiina Hukkila, Helsinki 1990 (257 pages)

The report parallels publication no. 5, and reviews the European and North American responses to the Third United Nations Survey of Crime Trends, Operations of Criminal Justice Systems and Crime Prevention Strategies (1980-1986). In addition to conclusions and recommendations, a review of crime and crime control in 29 European countries, the United States of America and Canada, as well as a brief sketch of the criminal justice systems of these countries, it contains an analysis of certain dynamics in criminal justice. The experts in the working group were Marie-Danièle Barré (France), Jerzy Jasinski (Poland), Hans-Jürgen Kerner (FRG), Graeme Newman (United States), Ken Pease (United Kingdom), Victor Rezvykh (USSR), Alenka Selih (Yugoslavia), Knut Sveri (Sweden), Patrik Törnudd (Finland) and Slawomir Redo (UN).

18 *Crime Prevention Strategies in Europe and North America*. By John Graham, Helsinki 1990 (193 pages)

This report contains four main chapters dealing with social, situational and community crime prevention, and the planning, implementation and evaluation of crime prevention measures. It also provides detailed information on crime prevention projects which have been carried out in Europe and North America.

19 *Computerization of Criminal Justice Information Systems, vol. I*. Edited by Richard Scherpenzeel, The Hague 1992 (published jointly with the Ministry of Justice of The Netherlands) (168 pages)

Publications 19 and 20 contain the proceedings from the First United Nations Workshop on Computerization of Criminal Justice Information, held in connection with the Eighth United Nations Congress on the Prevention of Crime and the Treatment of Offenders (Havana, 26 August - 6 September 1990). The first volume contains the discussion guide prepared by HEUNI and the United Nations Secretariat, the executive summary of the United Nations manual on computerization in the management of criminal justice, prepared by Doug Maclean and the United Nations Secretariat, and reports by Aaron Caplan, Edward Ratledge, Graeme Newman and John Myrtle, Christopher Lewis, and Henk Bosman.

19A *Computarizacion de los Sistemas Informaticos en la Justicia Penal, I volumen*. Editado por Richard Scherpenzeel, La Haya 1992 (172 pages)

A Spanish language version of report no. 19.

20 *Computerization of Criminal Justice Information Systems, vol. II*. Edited by Richard Scherpenzeel, The Hague 1992 (published jointly with the Ministry of Justice of The Netherlands) (538 pages)

The second volume contains a total of 25 national and individual reports, from Australia, Canada, Colombia, Cuba, Finland, France, Germany, Greece, Guatemala, India, Italy, the Netherlands, Sweden and the United Kingdom.

21 *Prison Health, International Standards and National Practices in Europe*. By Katarina Tomasevski, Helsinki 1992 (228 pages)

The study reviews prison health services throughout Europe, on the basis of questionnaires sent to the national prison health services, and of supplemental information. The study overviews the response of the prison health services to a complex set of problems, such as the health problems suffered by prisoners entering prison, the problems caused by the prison environment itself, and the at times conflicting role of the prison physician as both a physician and a prison staff member. The study concludes by suggesting the development of national and international guidelines.

*22 Criminal Law and the Environment.* Edited by Hans-Jörg Albrecht and Seppo Leppä, Forssa 1992 (259 pages)

The volume contains the general report of and papers presented to an international seminar on criminal law in the protection of nature and the environment in a European perspective, convened in Lauchhammer, Germany, 26-29 April 1992. A summary report of a survey on cooperation and coordination between national authorities in the control of harm to the environment of various European countries is presented in an annex.

*23 Policing in Central and Eastern Europe.* By David Fogel, Forssa 1994 (176 pages).

The report analyses the results of a study tour dealing with police-community relations and with police patrolling in the newly emerging democracies of Central and Eastern Europe.

The following is a list of the titles in the "HEUNI Criminal Justice Systems in Europe" series. Copies are available on request from the Academic Book Store, Keskuskatu 1, SF 00100 Helsinki, if not otherwise noted.

- *England and Wales.* By Gordon C. Barkley, Helsinki 1990 (33 pages). Second edition 1993 (42 pages), available only from the Home Office, Lunar House, 40 Wellesley Road, Croydon, Surrey, CR0 9YD, England.
- *Albania.* By Matti Joutsen, Helsinki 1991 (13 pages).
- *The Netherlands.* By Peter J.P. Tak, Deventer 1993 (54 pages). Available also from Kluwer Law and Taxation Publishers, P.O.Box 23, 7400 GA Deventer, the Netherlands.

The following is a list of the titles in the "HEUNI Papers" series.

Copies are available on request from HEUNI, P.O.Box 34, SF 00931 Helsinki.

*1 Report on the visit to Lithuania on behalf of HEUNI.* By Katarina Tomasevski, Helsinki 1993 (11 pages).

