# OFFICE OF THE INSPECTOR GENERAL



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136004



FLORIDA
DEPARTMENT OF CORRECTIONS

# FLORIDA DEPARTMENT OF CORRECTIONS OFFICE OF THE INSPECTOR GENERAL BUREAU OF JAIL ASSISTANCE

## COUNTY DETENTION FACILITIES:

ANNUAL REPORT

1991

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# EXECUTIVE SUMMARY

The Florida Department of Corrections (DC) serves as the regulatory authority for the operation of county and municipal detention facilities [CH 951.23(5).(6)FS] and collects pertinent statistical data on the inmate population incarcerated in such facilities [CH 951.23(2) FS]. Although the legal authority to collect the data began on October 1, 1985, all 67 counties did not begin reporting until January 1986. The enabling legislation requires certain data as a minimum to be collected and analyzed. The Florida Department of Corrections has expanded the collection effort which is the result of compromises between user requests, programming changes at DC, and ease of collection and training of staff at the reporting detention facilities.

The data presented in this report are for the three year period from January 1, 1989 to December 31, 1991. The data collected are from the 67 county jail systems operating 108 facilities throughout the period--ending December 31, 1991. The information reveals that inmate populations in county jails have continued to increase into 1991.

- \* The county jail average daily inmate population increased from 31,141 in January 1989 to 34,691 by December 1991, a 11.4% increase.
- \* Authorized DC rated capacity increased by 9,142 beds or 32.0% during the period from January 1988 (28,529) to December 1991 (37,671).
- \* Eighteen jails (26.9%) are cited in federal lawsuits, 14 jails (20.9%) are named in state action that have not been dismissed as of December 1991.

The purpose of this annual report is to present a summary of three years of jail data reported to the Florida Department of Corrections by the 67 Florida counties. There is no intent to offer editorial comment in regard to the causes of, nor to recommend solutions for, the jail overcrowding currently confronting the state of Florida. The data presented in this report are annual averages for the inmate classifications that are collected on a monthly basis by the Florida Department of Corrections. Readers are cautioned that the annual average daily population figure (ADP) totals for some counties differ in quantity from the ADP totals reported for the individual facilities within those counties. This difference is the direct result of averaging the total system wide inmate ADP for a county on a 12 month basis whereas the facility populations are averages computed on the basis of actual time of occupancy.

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This report is separated into two parts. The first section features annual percentages for the year 1991, and descriptive jail information for each of the three years (1989-1990-1991) in which DC collected data on Florida's county jails. The second part affords the reader an opportunity to view trends in county jail inmate populations on a statewide basis. The following is a short description of the type of information that will be provided in this report:

<sup>\*</sup> A jail data summary review for the year 1991 (to include average daily populations, incarceration rate, and capacity percentages).

<sup>\*</sup> Average daily populations of inmate categories for 1989, 1990, and 1991.

<sup>\*</sup> County incarceration rates per 1,000 population.

<sup>\*</sup> Authorized DC rated capacity in comparison to the average daily populations reported for 1989, 1990, and 1991.

<sup>\* 3</sup> year trend study, and pending litigation

The Inspector General's Office of the Florida Department of Corrections is currently responsible for publishing on a monthly basis "The County Detention Facilities Daily Inmate Population Data Report." Selected data from this monthly report is utilized in the Annual Report in order to enhance the data routinely collected and published by this office.

Any questions or comments regarding this or other reports published by the Inspector General's Office should be directed to:

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# JAIL DATA SUMMARY 1991

The inmate categories reported are unchanged from those in 1990. The data contained within this section are annual averages for 1991. The data for selected categories are presented in Table 1 and can be summarized as follows:

- \* The average annual ADP for 1991 was 34,760. Of that number 87.4% (30,377) were adult males, 10.3% (3,584) adult females and 2.2% (785) were male juveniles. The 20 female juveniles were 0.1% of the total.
- \* Pretrial detainees were 59.0% (20,528) of the annual average ADP.
- \* Of the 30,377 adult males 59.3% (15,460 felons 2,563 misdemeanor) were pretrial inmates.
- \* There were 53.2% (1,908) of the adult female population held in pretrial status (1,432 felons 476 misdemeanor).
- \* The juvenile population is dominated by the 663 males in the awaiting trial/sentencing (640 felons 23 misdemeanors). That 663 is 84.5% of the male juveniles and 82.4% of the total juvenile population (785 male 20 female).

The incarceration rates per 1,000 population range from a low of 1.1 in Charlotte County to 6.5 in Hamilton County. See Table 2 and figure 1. The incarceration rate computation includes all inmate categories. The average rated capacity versus average ADP is shown in Table 3 and Figure 2, and can be summarized as follows:

- \* Statewide capacity was 36,412 and ADP was 35,950 or 1.3 over the statewide rated capacity.
- \* Facility ADP's differ from county wide ADP data because of differing means of computation.
- \* The over/under capacity range was 87.5% over in Dade County Jail Women's facility, and 72.7% under capacity in the Collier County Stockade.
- \* One hundred and seven facilities were operated by the 67 counties throughout 1991. Several counties operated multiple facilities: Alachua (2); Bay (2); Broward (3); Citrus (2); Collier (2); Dade (7); Duval (5); Escambia (3); Hillsborough (3); Lake (2); Lee (2); Manatee (3); Monroe (3); Orange (5); Palm Beach (3); Pasco (3); Pinellas (4); Polk (2); St. Lucie (2); and Volusia (2).

# New facilities that opened were:

County	<u>Opened</u>	<u>Capacity</u>
Monroe/Marathon	January	59
Pasco/Land 'O Lake	March	359
Duval/Pre-trial Dtn.	April	2,189
Wakulla	May	129
Orange/Whitcomb	June	182
Taylor	August	188
Flagler	September	134

# Facilities closed or decreased cap were:

County	Closed	No. of Beds	Decrease in Cap
Lake/Annex	March	41	
Pasco/East	April	74	
Duval/Main & Annex	April	656	
Duval/Fairfield	April	172	
Wakulla (Old Jail)	May	18	
Duval/Montogomery	June		222
Taylor (Old Jail)	August	48	
Flagler	September	38	

# Counties that added beds to existing facilities were:

County	Added	No. of Beds	New Capacity
Lake/Main	February	192	( 421)
Broward/North	February	260	(1,281)
Manatee/Work Release	May	24	( 152)
Alachua/Main	May	50	( 528)
Charlotte	June	72	( 186)
Hillsborough/Central	June	160	(1,714)
Broward/North	July	288	(1,569)
Polk/Annex	September	96	( 696)
Indian River	September	146	( 423)
Palm Beach/Annex	September	18	( 122)
St. Lucie/Cor.Facility	October	120	( 664)

The net total number of beds brought on line for the year 1991 was 3,397

TABLE 1

# COUNTY DETENTION FACILITIES CATEGORICAL DAILY AVERAGES 1991

ADULT W	<u>\LES</u>	ADULT I	EMALES	
	NUMBER	PERCENT	NUMBER	PERCENT
FELONIES:				
Sentenced (365 Days or More)	1,502	4.9	165	4.6
Sentenced (364 Days or Less)	3,637	12.0	510	14.2
Awaiting Trial	15,460	50.9	1,432	39.9
Awaiting Sentencing	398	1.3	42	1.2
MISDEMEANORS:	2.7/0	0.0	700	40.0
Sentenced	2,740	9.0	390	10.9
Awaiting Trial	2,563	8.4	476	13.3
Awaiting Sentencing	50	0.2	7	0.2
OTHERS:				
Probation Violators (Technical)	2,473	8.2	328	9.1
Parole Violators	38	0.1	3	0.1
Baker Act (Mental Health)	9	0.0	1	0.0
Myers Act (Alcoholism)	19	0.1	1	0.0
State Inmates	431	1_4	49	1.4
Undocumented Aliens	41	0.2	9	0.3
Other Jurisdictions	1,016	3.3	171	4.8
SUBTOTAL:	<u>30,377</u>		3,584	
	JUVENT	LE MALES	JUVENTIE	FEMALES
	NUMBER	PERCENT	NUMBER	PERCENT
FELONIES:	<u>IMAIDER</u>	LENGENI	HOHOLIK	<u>I LINGLIN</u>
Sentenced.	110	14.0	2	10.0
Pretrial & Awaiting Sentencing	640	81.5	16	80.0
The state of the s	0.0	0.13		0010
MISDEMEANORS:				
Sentenced	10	1.3	1	5.0
Pretrial & Awaiting Sentencing	23	2.9	1	5.0
Minors Beyond Staff Control (HRS)	2	0.3	0	0.0
SUBTOTAL:	<u>785</u>		20	
	Majoro	DEDOCUT		
	<u>NUMBER</u>	PERCENT		
Adult Males	30,377	87_4		
Adult Females	3,584	10.3		
Juvenile Males	785	2.2		
Juvenile Females	20	0.1		

TOTAL: 34,766

TABLE 2

# COUNTY DETENTION FACILITIES AVERAGE DAILY POPULATIONS AND INCARCERATION RATES PER 1,000 COUNTY POPULATION 1991

		AVERAGE	
	COUNTY	DAILY	INCARCERATION
	POPULATION	POPULATION	RATE
Alachua	189,617	498	2.6
Baker	19,517	67	3.4
Bay	136,257	423	3.1
Bradford	24,119	36	1.5
Brevard	420,371	729	1.7
Broward	1,288,785	3,383	2.6
Calhoun	11,363	15	1.3
Charlotte	112,246	127	1.1
Citrus	<b>9</b> 8,562	178	1.8
Clay	110,433	107	1.0
Collier	158,073	365	2.3
Columbia	44,345	152	3.4
Dade	1,950,750	5,662	2.9
DeSoto	24,816	61	2.5
Dixie	11,064	14	1.3
Duval	697,002	1,,964	2.8
Escambia	280,073	1,046	3.7
Flagler	28,584	40	1.4
Franklin	8,932	21	2.3
Gadsden	43,818	126	2.9
Gīlchrīst	9,066	29	3.2
Glades	7,895	<b>2</b> 6	3.3
Gulf	12,235	22	1.8
Hamilton	10,849	71	6.5
Hardee	21,396	74	3.5
Hendry	26,964	90	3.3
Hernando	103,441	230	2.2
Highlands	72,025	151	2.1
Hillsborough	866,405	2,094	2.4
Holmes	17,085	16	0.9
Indian River	95,554	256	2.7
Jackson	43,777	67	1.5
Jefferson	12,077	22	1.8
Läfayette	5,644	8	1.4
Lake	156,344	328	2.1
Lee	349,030	773	2.2
Leon	198,955	478	2.4
Levy	26,570	86	3.2
Liberty	5,238	6	1.1
Madison	16,694	26	1.5
Manatee	210,470	631	3.0
Marion	208,818	870	4.2

		AVERAGE	
	COUNTY	DAILY	INCARCERATION
	POPULATION	POPULATION	RATE
Martin	104,169	321	3.1
Monroe	80,714	297	3.7
Massau	47,926	100	2.1
Okaloosa	156,402	298	1.9
Okeechobee	31,186	130	4.2
Orange	696,091	3,218	46
Osceola	110,415	305	2.8
Palm Beach	909,648	1,667	1.8
Pasco	290,776	417	1-4
Pinellas	873,086	1,756	2.0
Polk	421,966	1,238	2.9
Putnam	66,024	157	2.4
St. Johns	89,138	190	2.1
St. Lücie	155,597	624	4.0
Santa Rosa	78,390	152	1.9
Sarasota	281,684	471	1.6
Seminole	301,347	641	2.1
Sumter	32,617	100	3.1
Surannee	28,169	52	1.8
Taylor	18,699	60	3.2
Union	10,586	16	1.5
Volusia	382,598	1,036	2.7
Wakulla	14,589	51	3.4
Walton	29,425	77	2.6
Washington	17,117	24	1.4
ALL COUNTIES	13,458,674	34,766	2.6

# INCARCERATION RATES PER 1,000 1991

<u>0.1 TO 0.9</u> (1 - 1.49%)

Holmes

1.0 TO 1.9 (22 - 32.84%)

Bradford, Brevard, Calhoun, Charlotte, Citrus, Clay, Dixie, Flagler, Gulf, Jackson, Jefferson, Lafayette, Liberty, Madison, Okaloosa, Palm Beach, Pasco, Santa Rosa, Sarasota, Suwannee, Union, Washington

# 2.0 TO 2.9 (24 - 35.82%)

Alachua, Broward, Collier, Dade, DeSoto, Duval, Franklin, Gadsden, Hernando, Highlands, Hillsborough, Indian River, Lake, Lee, Leon, Nassau, Osceola, Pinellas, Polk, Putnam, St. Johns, Seminole, Volusia, Walton

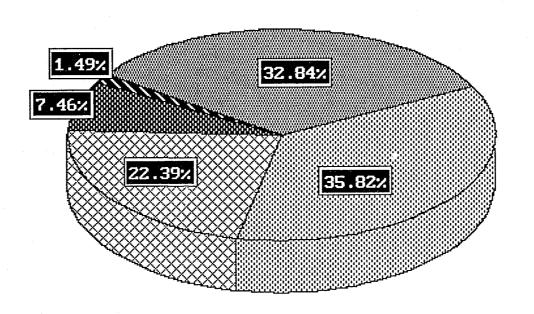
# 3.0 TO 3.9 (15 - 22.39%)

Baker, Bay, Columbia, Escambia, Gilchrist, Glades, Hardee, Hendry, Levy, Manatee, Martin, Monroe, Sumter, Taylor, Wakulla

# 4.0 AND OVER (5 - 7.46%)

Hamilton, Marion, Okeechobee, Orange, St. Lucie

# INCARCERATION RATES PER 1,000 COUNTY POPULATION 1991



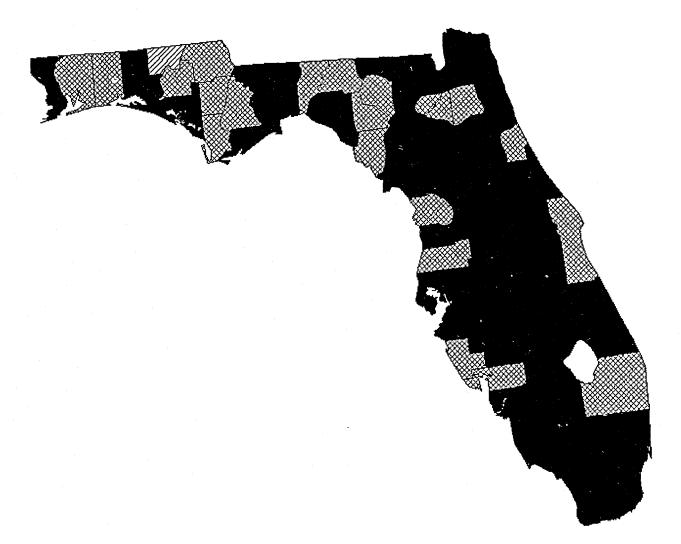
**№**0.1 TO 0.9

**■ 1.0 TO 1.9** 

**■2.0 TO 2.9** 

₩3.0 TO 3.9

24.0 AND OVER



# INCARCERATION RATES

20.1 to 0.9

**◯** 1.0 to 1.9

2.0 and Above

TABLE 3

COUNTY DETENTION FACILITIES
INMATE CAPACITY REPORT
1991

	AVERAGE	*AVERAGE	HUMBER	PERCENT
	RATED	DAILY	OVER/UNDER	OVER/UNDER
	CAPACITY	POPULATION	CAPACITY	CAPACITY
Alachua County Detention Center	511	483	- 28	- 5.5
Alachua County Work Release	36	15	- 21	- 58.3
Baker County Detention Center	81	67	- 14	- 17.3
Bay County Jail	204	192	- 12	- 5.9
Bay County Jail Annex	257	231	- 26	- 10.1
Bradford County Jail	42	36	- 6	- 14.3
Brevard County Detention Center	732	729	- 3	- 0.4
Broward County Jail - Main	1,439	1,501	+ 62	+ 4.3
Broward County Stockade	604	550	- 54	- 8.9
Broward County Jail/North	1,296	1,332	+ 36	+ 2.8
Calhoun County Jail	24	15	- 9	- 37.5
Charlotte County Jail	156	127	- 29	- 18.6
Citrus County Detention Center	77	83	+ 6	+ 7.8
Citrus County/Annex	101	95	- 6	- 5.9
Clay County Jail	125	107	- 18	- 14.4
Collier County Jail	450	318	-132	- 29.3
Collier County Jail/Stockade	172	47	-125	- 72.7
Columbia County Jail	159	152	- 7	- 4.4
Dade County Jail (Main)	1,336	2,026	+690	+ 51.6
Dade County Jail Annex (Female)	168	315	+147	+ 87.5
Dade County Stockade (Training & Trmt.)	978	1,398	+420	+ 42.9
Dade County North Dade Detention	160	175	+ 15	+ 9.4
Dade County Central Detention	234	248	+ 14	+ 6.0
Dade County West Detention	593	613	+ 20	+ 3.4
Dade County TGK Cntr	994	887	-107	- 10.8
DeSoto County Jail	106	61	- 45	- 42.5
Dixie County Jail	14	14	0	0.0
Duval County Jail/Main & Annex (Closed 4/91).		577	# -79	#- 12.0
Duval Cnty.Fairfield Corr.Inst.(Closed 4/91).		130	#- 42	#- 24.4
Duval County J.I. Montgomery Corr. Center	907	469	-438	- 48.3
Duval Cnty. Community Corrections	300	156	-144	- 48.0
Duval County Pre-Trial Dtn(Opened 4/91)		1,546	-613	- 29.4
Escambia County Jail (Main)	808	690	-118	- 14.6
Escambia County Jail Annex	330	230	- 70	- 23.3
Escambia County Road Prison	142	126	- 16	- 11.3
Flagler County Jail (New Jail Opened 9/91)*		40	- 30	- 42.9
Franklin County Jail	64	21	- 43	- 67.2
Gadsden County Jail	133	126	- 28	- 18.2
Gilchrist County Jail	33	29	- 5	- 14.7
Glades County Jail	32	26	- 6	- 18.7
Gulf County Jail	40	22	- 18	- 45.0
Hamilton County Jail	102	71	- 31	- 30.4
Hardee County Jail	100	74	- 26	- 26.0
Hendry County Jail	114	90	- 24	- 21.1
HEIRIT LOUILY SAIL	1 174	70	C.4	21.1

	AVERAGE	AVERAGE	NUMBER	PERCENT
	RATED	DAILY	OVER/UNDER	OVER/UNDER
	CAPACITY	POPULATION	CAPACITY	CAPACITY
Hernando County Jail	252	230	- 22	- 8.7
Highlands County Jail	174	151	- 23	- 13.2
Hillsborough County Jail	508	583	+ 75	+ 14.8
Hillsborough County Jail/Central	1,647	1,453	-194	- 11.8
Hillsborough County/Work Release	54	58	+ 4	+ 7.4
Holmes County Jail	17	16	- 1	- 5.9
Indian River County Jail	301	256	- 45	- 14.9
Jackson County Jail	80	67	- 13	- 16.3
Jefferson County Jail	18	22	+ 4	+ 22.2
Lafayette County Jail	10	8	- 2	- 20.0
Lake County Jail	405	323	- 82	- 20.2
Lake County Jail Annex(Closed 3/91)	** 7	33	# - 8	# - 19.5
Lee County Jail	425	388	- 37	- 8.7
Lee County Stockade - Annex	398	385	- 13	- 3.3
Leon County Jail	534	478	- 56	- 10.5
Levy County Jail	124	<b>8</b> 6	- 38	- 30.6
Liberty County Jail	15	6	- 9	- 60.0
Madison County Jail	23	<b>2</b> 6	+ 3	+ 13.0
Manatee County Work Release	144	115	- 29	- 20.1
Manatee County Jail	180	183	+ 3	+ 1.7
Manatee County Port Man. Fac	384	333	- 51	- 13.3
Marion County Detention Facility	888	870	- 18	- 2.0
Martin County Detention Ctr	456	321	-135	- 29.6
Monroe County Jail	172	213	+ 41	+ 23.8
Monroe County/Plantation Key	46	40	- 6	- 23.0
Monroe County/Marathan Key(Opened 1/91)	59	47	- 12	20.3
Nassau County Jail	102	100	- 2	- 2.0
Okaloosa County Jail	248	298	+ 50	+ 20.2
Okeechobee County Jail	168	130	- 38	- 22.6
Orange County Jail - Annex	216	308	+ 92	+ 42.6
Orange County /33rd Street (Includes Genesis)	1,592	2,425	+833	+ 52.3
Orange County Work Release	124	164	+ 40	+ 32.3
Orange County Central Booking	127	167	+ 40	+ 31.5
Orange County/Whitcomb Bldg.(Opened 6/91)	*** 106	263	#+ 81	#+ 44.5
Osceola County Jail	<b>356</b>	305	- 51	- 14.3
Palm Beach County Adult Detention Center	838	858	+ 20	+ 2.4
Palm Beach County Detention Center Annex	110	110	0	0.0
Palm Beach County Stockade	718	699	- 19	- 2.6
Pasco County Dtn.Cntr/East(Closed 4/91)	** 19	95	#+ 21	#+ 28.4
Pasco County Jail New Port Richey Annex	163	157	- 6	- 3.7
Pasco County Jail/Land 'O Lakes (Opened 3/91)	*** 299	283	#- 76	<b>#</b> - 21.3
Pinellas County Maximum Security Center	1,014	960	- 54	- 5.3
Pinellas County Female Security Center	96	<b>9</b> 9	+ 3	+ 3.1
Pinellas County Medium Security Center	<b>5</b> 52	519	- 33	- 6.0
Pinellas County Minimum Housing Unit	240	178	- 62	- 25.8
Polk County Jail/Main	394	463	+ 69	+ 15.7
Polk County Jail/Annex	632	775	+143	+ 22.6
Putnam County Jail	215	157	- 58	- 27.0

	AVERAGE RATED CAPACITY	AVERAGE DAILY POPULATION	NUMBER OVER/UNDER <u>CAPACITY</u>	PERCENT OVER/UNDER CAPACITY
St. Johns County Detention Center	304	190	-114	- 37.5
St. Lucie County Jail - 2nd Street	98	71	- 27	- 27.5
St. Lucie County Jail Corr. Cntr	574	565	- 9	- 1.6
Santa Rosa County Jail	176	152	- 24	- 13.6
Sarasota County Jail	717	471	-246	- 34.3
Seminole County Correctional Facility	812	641	-171	- 21.1
Sumter County Jail	123	100	- 23	- 18.7
Sumannee County Jail	48	52	+ 4	+ 8.3
Taylor County Jail(New Jail Opened 8/91)	*** 106	60	- 46	- 43.4
Union County Jail	26	16	- 10	- 38.5
Volusia County Correctional Facility	595	340	-255	- 42.9
Volusia County Branch Jail	899	696	-203	- 22.6
Wakulla County Jail(New Jail Opened 5/91)	*** 92	51	- 41	- 44.6
Walton County Jail	101	77	- 24	- 23.8
Washington County Jail	25	24	- 2	- 7.7
TOTAL:	36,412	*35,950	-462	- 1.3

<sup>\*</sup> Facility ADP based on actual months of occupancy as opposed to ADP computed on 12 month basis.

<sup>\*\* (</sup>Note: Cap at Closing: Duval County/Main & Annex--656; Duval County/Fairfield--172; Lake Acounty/Annex--41; Pasco County/East--74)

<sup>\*\*\*(</sup>Note: Cap at Opening: Duval County/Pre-Trial--2,189; Flagler County--134; Orange County/ Whitcomb--182; Pasco County/Land 'O Lakes--330; Taylor County--188; Wakulla County--129)

<sup>#</sup> Figures Calculated at Actual Capacity at time of Opening/Closing of Facility

# PERCENT ADP VS DC RATED CAPACITY 1991

# ADP AT OR BELOW CAPACITY (56 - 83.58%)

Alachua, Baker, Bay, Bradford, Brevard, Calhoun, Charlotte, Citrus, Clay, Collier, Columbia, DeSoto, Dixie, Duval, Escambia, Flagler, Franklin, Gadsden, Gilchrist, Glades, Gulf, Hamilton, Hardee, Hendry, Hernando, Highlands, Hillsborough, Holmes, Indian River, Jackson, Lafayette, Lake, Lee, Leon, Levy, Liberty, Manatee, Martin, Nassau, Okeechobee, Osceola, Palm Beach, Pinellas, Putnam, Santa Rosa, Sarasota, Seminole, St. Johns, St. Lucie, Sumter, Taylor, Union, Volusia, Wakulla, Walton, Washington

# ADP 1 - 25% OVER CAPACITY (9 - 13.44%)

Broward, Jefferson, Madison, Marion, Monroe, Okaloosa, Pasco, Polk, Suwannee

ADP 26 - 50% OVER CAPACITY (1 - 1.49%)

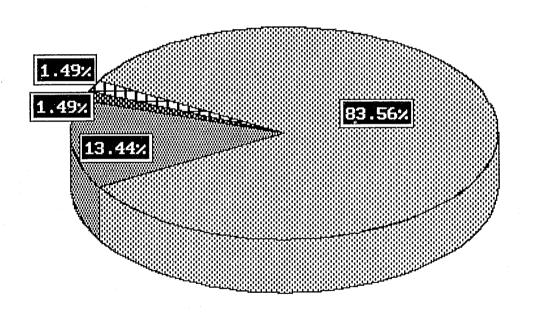
Dade

ADP ABOVE 50% OVER CAPACITY (1 - 1.49%)

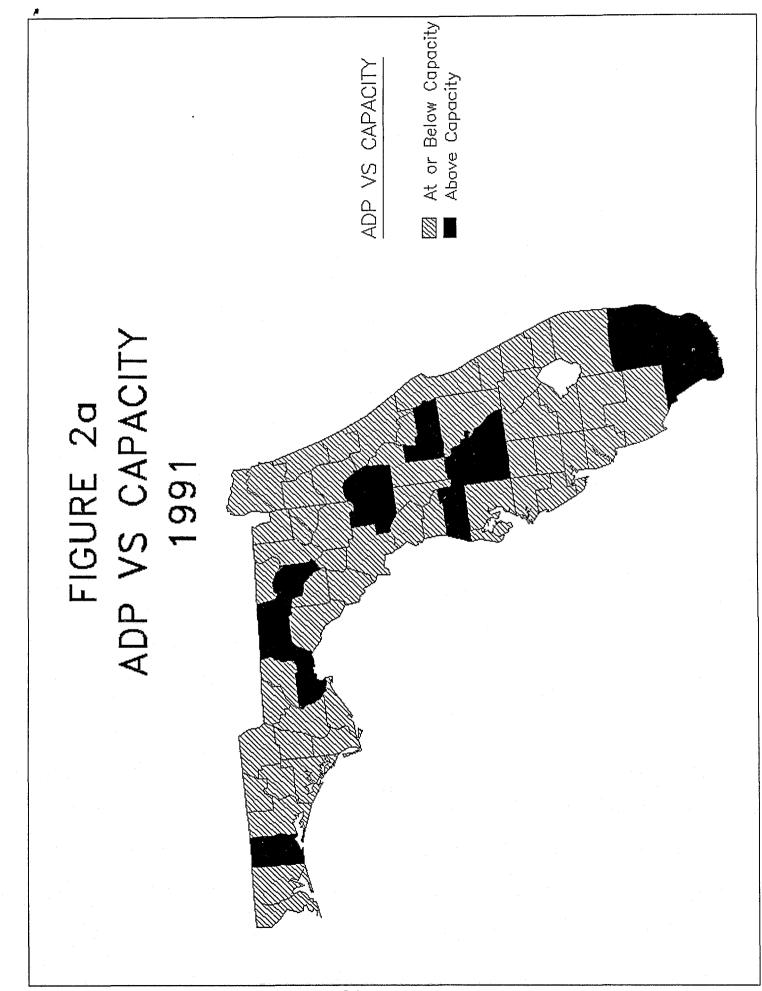
Orange

# FIGURE 2

# PERCENT ADP VS DC RATED CAPACITY 1991



- MOT OVER CAPACITY
- 1-25% OVER CAPACITY
- **26-50**% OVER CAPACITY
- ☐ 50% OVER CAPACITY



## DESCRIPTIVE DATA

# JAIL DATA SUMMARY 1989 - 1991

During the three year period covered by this report the annual average daily population of adult males increased by 5.1% (28,908 to 30,377), while the adult female population increased 5.9% (3,385 to 3,584). The juvenile male population increased 6.2% (739 to 785), and the juvenile female population reflected an increase of 11.1 percent (18 to 20) in the three year period. See Table 4.

## Adult Male Felons

Of the four adult male felony categories tracked, those sentenced to 364 days or less showed the highest rate of increase (33.8%) during the 89-91 time frame. A 3.4% decrease was reported for the felony awaiting trial category which comprises about 75% of the total adult male felony population. During the three year period under observation the ratio of pretrial detainees decreased from 78% of the total male felony population in 1989 to 74% by 1991. The pretrial category of male felons dominates the current jail population in absolute numbers. In 1989 male adult felons represented 62.1% of the total jail population while in 1991 the ratio was 60.4%.

## Adult Male Misdemeanants

The total adult male misdemeanant category increased by 12.9% (4,379 to 5,353) over the past three years. The sentenced misdemeanant category represented the single largest increase at 22.4 percent. Of the the male misdemeanant population in 1989, 47.2% were sentenced. By 1991, that ratio increased to 51.2%.

The awaiting trial misdemeanant category in 1989 was 50.7%, and that population dropped at the rate of 47.9% in 1991. The ratio of adult male misdemeanants to the total adult male population was 16.4% in 1989 and 17.6 in 1991.

# Adult Male - "Other" Category

Probation violators represented the largest number of the adult male population in the "other" category. This category increased by 7.5% during the 1989 - 1991 period. Adult males held for other jurisdictions increased by 166 or 19.5 percent during the three year period. Such an increase is caused by the number of federal inmates contracted for between the jails and the Federal Marshal's Service. The "other" category represented 3,637 or 12.26 of the 1989 adult male population. By 1991 that number had increased to 4,027 (13.3%) of the daily average.

The adult male average daily population figures for the 1989-1991 period can be summarized as follows:

- \* In 1989, 71.0% (20,532) were adult male felons. 16.4% (4,739)were misdemeanants, and 12.6% were included in the "other" category.
- \* By 1991, 69.1% (20,997) were adult male felons, 17.6% (5,353) were adult male misdemeanants and 13.3% (4,027) comprised the "other" category.
- \* The adult felony male awaiting trial category in 1989 represented 55.3% of the total adult male population. In 1991 that ratio had decreased to 50.9 percent.

## Adult Female Felons

Of the four adult female felony categories those sentenced to 364 days or less reflected the highest rate of increase (39.7%) during 1989-91. During this same time period those sentenced to 365 days or more increased by 14.6%, those awaiting trial decreased by 10.7%, and females

awaiting sentencing decreased by 8.3 percent. Similar to the adult males, adult female felons who are awaiting trial represent the largest segment of the adult female felon average daily population. In 1989 the ratio of adult female felons awaiting trial was 73.1% (1,545) and in 1991 the ratio was 66.6% (1,432). The total adult female felony average daily population increased from 2,114 to 2,149 (1.7%) during the three year period.

# Adult Female Misdemeanants

The total adult female misdemeanant category increased by 20.6% (724 to 873) over the past three years. Sentenced misdemeanants increased by 23.8%, awaiting trial by 19.6%, and awaiting sentencing reflected a decrease of 36.7%. The ratio of female misdemeanants to the entire adult female jail population was 21.5% in 1989 and 24.3% in 1991.

# Adult Female - "Other" Category

When comparing similar categories with the male inmate ADP, probation violators also represented the largest group of adult females in the "other" category. From 1989 to 1991, there was an increase of 4.5% (314 to 328) in this category. The "other" category of adult females increased 2.2 in the 1989 - 1991 time period.

The following summary of the adult female jail population during the period 1989 to 1991 is made:

- \* The total number of adult female felons increased by 1.7% (2,114 to 2,149).
- \* Distribution of the ADP in 1989 was 62.5% (2,114) felons, 21.5% (724) misdemeanants and 16.0% (547) "others".
- \* In 1991 the distribution of the female ADP was 60.0% (2,149) felons, 24.4% (873) misdemeanants and 15.6% "other".
- \* The felony awaiting trial category dominates the adult female ADP categories standing at 46.6% (1,541) in 1989 and falling to 39.9% (1.432) of the total of the female categories tracked in 1991.

# **JUVENILES**

The juvenile population in Florida's county jails is dominantly male.

Of the 757 total ADP in 1989, 97.6% (739) were males and in 1991 the ratio was 97.5% (785) of the total of 805 juveniles. Unlike the adult population categories, juvenile "pretrial" and "awaiting sentencing" are combined. But very much like the adult population most are unsentenced and were 91.8% (650 males and 15 females) of the ADP in 1989 and 84.5% (663 males and 17 females) in 1991.

# COUNTY ADP AND INCARCERATION RATES

From 1989 to 1991, ADP's increased in all counties, except for the following: Bay, Aalhoun, Clay, Collier, Columbia, Dixie, Gulf, Hamilton, Hardee, Hendry, Holmes, Indian River, Jackson, Lafayette, Liberty, Madison, Palm Beach, Pinellas, Putnam, Sarasota, St. Johns, Sumter, Taylor, Union, Volusia, and Walton. See Table 5. The range was a -33.3% in Gulf to 112.5% in Wakulla. Incarceration rate changes for 1989-90 varied from a 35.6% decrease in Hamilton County to a 112.5% increase in Wakulla County. See Table 6. The high increase in Wakulla County's inmate population and incarceration rate is the result of holding a large proportion of the inmate population for the U. S. Marshal and contracting of bedspace.

TABLE 4
COUNTY DETENTION FACILITIES
CATEGORICAL DAILY AVERAGES

1989 - 1991

# ADULT MALES

	AVERAGI	E DAILY PO	OPULATION	PERCENT CHANGE		
	1989	1990	1991	1989-91	1990-91	
FELONIES:						
Sentenced (365 Days or More)	1,221	1,414	1,502	+ 23.0	+ 6.2	
Sentenced (364 Days or Less)	2,719	2,990	3,637	+ 33.8	+ 21.6	
Awaiting Trial	16,003	15,534	15,460	- 3.4	- 0.5	
Awaiting Sentencing	589	546	398	- 32.4	- 27.1	
MISDEMEANORS:						
Sentenced	2,238	2,474	2,740	+ 22.4	+ 10.7	
Awaiting Trial	2,402	2,485	2,563	+ 6.7	+ 3.1	
Awaiting Sentencing	99	101	50	- 49.5	- 50.5	
OTHERS:						
Probation Violators	2,300	2,332	2,473	+ 7.5	+ 6.0	
Parole Violators	29	23	38	+ 31.0	+ 65.2	
Baker Act (Mental Health)	16	10	9	- 43.7	- 10.0	
Myers Act (Alcoholism)	22	19	19	- 13.6	0.0	
State Immates	373	464	431	+ 15.5	- 7.1	
Undocumented Aliens	47	53	41	- 12.8	- 22.6	
Other Jurisdictions	<b>850</b>	883	1,016	+ 19.5	+ 15.1	
SUBTOTAL:	<u>28,908</u>	<u>29,328</u>	<u>30,377</u>	<u>+ 5.1</u>	+ 3.6	
	ADULT F	EMALES				
FELONIES:						
Sentenced (365 Days or More)	144	147	165	+ 14.6	+ 12.2	
Sentenced (364 Days or Less)	365	457	510	+ 39.7	+ 11.6	
Awaiting Trial	l,545	1,463	1,432	- 7.1	- 2.1	
Awaiting Sentencing	60	55	42	- 8.3	- 23.6	
MISDEMEANORS:						
Sentenced	315	368	390	+ 23.8	+ 6.0	
Awaiting Trial	398	411	476	+ 19.6	+ 15.8	
Awaiting Sentencing	11	12	7	- 36.4	- 41.7	
OTHERS:			=			
Probation Violators	314	327	328	+ 4.5	+ 0.3	
Parole Violators	2	1	3	+ 50.0	+200.0	
Baker Act (Mental Health)	. 0	0	1	N/A	N/A	
	_					
Myers Act (Alcoholism)	1	1	1	0.0	0.0	
State Immates	55	53	49	- 10.9	- 7.5	
State Inmates	55 3	53 7	49 9	- 10.9 +200.0	- 7.5 + 28.6	
State Immates	55	53	49	- 10.9	- 7.5	

# JUVENILE MALES

	AVERAGE	DAILY P	OPULATION	PERCENT	CHANGE
	1989	<u>1990</u>	<u>1991</u>	<u> 1989-91</u>	1990-91
FELONIES:					
Sentenced	78	104	110	+ 41.0	+ 5.8
Pretrial & Awaiting Sentencing	628	<b>655</b>	640	+ 1.9	- 2.3
MISDEMEANORS:					
Sentenced	8	7	10	+ 25.0	+ 42.9
Pretrial & Awaiting Sentencing	<b>22</b>	22	23	+ 4.5	+ 4.5
Beyond Staff Control (HRS)	3	2	2	- 33.3	0.0
SUBTOTAL:	739	790	<u>785</u>	+ 6.2	- 0.6
<u>.</u>	JVENILE F	EMALES			
FELONIES:					
Sentenced	2	2	2	0.0	0.0
Pretrial & Awaiting Sentencing	14	16	16	+ 14.3	0-0
MISDEMEANORS:					
Sentenced	1	2	1	0.0	-100.0
Pretrial & Awaiting Sentencing	1	2	1	0.0	-100_0
Beyond Staff Control (HRS)	0	0	0	0.0	0.0
SUBTOTAL:	18	22	20	<u>+ 11.1</u>	<u>- 9.0</u>

	AVERAGE DAILY POPULATION			PERCENT CHANGE		
	<u>1989</u>	<u>1990</u>	<u>1991</u>	<u>1989-91</u>	1990-91	
Adult Males	28,908	29,328	30,377	+ 5.1	+ 3.6	
Adult Females	3,385	3,488	3,584	+ 5.9	<b>+ 2.7</b>	
Juvenile Males	739	790	785	+ 6.2	- 0.6	
Juvenile Females	18	22	20	+ 11.1	- 9.1	
TOTAL:	33,050	33,628	34,766	+ 5.2	+ 3.4	

TABLE 5

COUNTY DETENTION FACILITIES

AVERAGE DAILY POPULATIONS

1989 - 1991

	AVERAGE DAILY POPULATION			PERCENT CHANGE		
	1989	1990	1991	<u> 1989-91</u>	1990-91	
			<del></del>			
Alachua	438	488	498	+ 13.7	+ 2.0	
Baker	63	71	67	+ 6.3	- 5.6	
Bay	455	439	423	- 7.0	- 3.6	
Bradford	32	39	36	+ 12.5	- 7.7	
Brevard	719	767	729	+ 1.4	- 4.5	
Broward	3,055	3.100	3,383	+ 10.7	+ 9.1	
Calhoun	15	18	15	0.0	+ 20.0	
Charlotte	95	<b>9</b> 8	127	+ 33.7	+ 29.6	
Citrus	139	141	178	+ 28.1	+ 26.2	
Clay	111	123	107	- 3.6	- 13.0	
Collier	502	426	365	- 27.3	- 14.3	
Columbia	161	137	152	- 5.6	+ 10.9	
Dade	5,162	5,560	5,662	+ 35.6	+ 1.8	
DeSoto	59	62	61	+ 3.4	- 1.6	
Dixie	14	14	14	0.0	0.0	
Duval	1,815	2,013	1,964	+ 8.2	- 2.4	
Escambia	1,044	966	1,076	+ 3.1	+ 11.4	
Flagler	36	39	40	+ 11.1	+ 2.6	
Franklin	13	19	21	+ 61.5	+ 10.5	
Gadsden	123	137	126	+ 2.4	- 8.0	
Gilchrist	22	27	29	+ 31.8	+ 7.4	
Glades	21	29	26	+ 23.8	- 10.3	
Gulf	33	26	22	- 33.3	- 15.4	
Hamilton	. 97	87	71 	- 26.8	- 18.3	
Hardee	91 ~~	60	74	~ 18.7	+ 23.3	
Hendry	93	85	90	- 3.2	+ 5.9	
Hernando	222	234	230	+ 3.6	+ 1.7	
Highlands	115	129	151	+ 31.3	+ 17.1	
Hillsborough	1,912	1,842	2,094	+ 9.5	+ 13.7	
Holmes	20	17	15 254	- 20.0	- 5.9	
Indian River	268	228	256	- 4.5	+ 12.3	
Jackson	82	78	67 22	- 18.3	- 14.1	
Jefferson	18	17	22	+ 22.2	- 29.4	
Lafayette	9	7	8	- 11.1	+ 14.3	
Lake	272	322	328	+ 0.4	+ 1.9	
Lee	718	686	773 779	+ 7.7	+ 12.7	
Leon	473	457	478	+ 1.1	+ 4.6	
Levy	79 7	86	86	+ 8.9	0.0	
Liberty	7	8	6	- 14.3	- 25.0	
Madison	27	24	26 671	- 3.7	+ 8.3	
Manatee	545	500	631	+ 15.8	+ 15.8	
Marion	659	722	870 721	+ 32.0	+ 20.5	
Martin	290	294	321	+ 10.7	+ 9.2	
Monroe	251	297	297	+ 18.3	+ 1.0	

	AVERAGE DAILY POPULATION			PERCENT CHANGE		
	<u>1989</u>	<u>1990</u>	<u>1991</u>	<u> 1989-91</u>	<u>1990-91</u>	
Nassau	94	92	100	+ 6.4	+ 8.9	
Okaloosa	270	301	298	+ 10.4	- 1.0	
Okeechobee	128	126	130	+ 1.6	+ 3.2	
Orange	2,980	3,206	3,218	+ 8.0	+ 0.4	
Osceola	283	292	305	+ 7.7	+ 4.5	
Palm Beach	1,728	1,566	1,667	- 3.5	+ 6.4	
Pasco	297	303	417	+ 40.4	+ 37.6	
Pinellas	1,829	1,804	1,756	- 4.0	- 2.7	
Polk	1,189	1,334	1,238	+ 4.1	- 7.2	
Putnam	182	194	157	- 13.7	- 19.1	
St. Johns	217	213	190	- 12.4	- 10.8	
St. Lucie	493	555	624	+ 26.6	+ 12.4	
Santa Rosa	106	130	152	+ 43.4	+ 16.9	
Sarasota	510	445	471	- 7.6	+ 5.8	
Seminole	602	652	641	+ 6.5	- 1.7	
.Sumter	119	124	100	- 16.0	- 19.3	
Suuannee	47	49	52	+ 10.6	+ 6.1	
Taylor	47	45	60	+ 27.7	+ 33.3	
Union	22	20	16	- 27.3	- 20.0	
Volusia	1,384	1,127	1,036	- 25.1	- 8.1	
Wakul la	24	22	51	+112.5	+131.8	
Walton	87	93	77	- 11.5	- 17.2	
Washington	21	21	24	+ 14.3	+ 14.3	
ALL COUNTIES	33,050	33.628	34.766	+ 5.2	+ 3.4	

# TABLE 6 COUNTY DETENTION FACILITIES CHANGES IN INCARCERATION RATES PER 1,000 COUNTY POPULATION 1989 - 1991

	INCARC	ERATIO	N RATE	PERCENT	PERCENT CHANGE		
	1989	1990	1991	1989-91	1990-91		
Alachua	2.3	2.5	2.6	+ 13.0	+ 4.0		
Baker	3.2	3.6	3.4	+ 6.3	- 5.5		
Bay	3.2	3.1	3.1	- 3.1	0.0		
Bradford	1.3	1.5	1.5	+ 15.4	0.0		
Brevard	1.7	1.8	1.7	0.0	- 5.5		
Broward	2.5	2.5	2.6	+ 4.0	+ 4.00		
Calhoun	1.5	1.7	1.3	- 13.3	- 23.5		
Charlotte	0.9	0.9	1.1	+ 22.2	+ 22.2		
Citrus	1.5	1.5	1.8	+ 20.0	+ 20.0		
Clay	1.0	1.1	1.0	0.0	- 9.0		
Collier	3.5	2.9	2.3	- 34.3	- 20.7		
Columbia	3.7	3.1	3.4	- 8.1	+ 9.7		
Dade	2.8	2.9	2.9	+ 3.5	0.0		
DeSoto	2.5	2.5	2.5	0.0	0.0		
Dixie	1.3	1.3	1.3	0.0	0.0		
Duval	2.6	2.8	2.8	+ 7,7	0.0		
Escambia	3.5	3.3	3.7	+ 5.7	+ 12.1		
Flagler	1.6	1.6	1_4	- 12.5	- 12.5		
Franklin	1.5	2.1	2.3	+ 53.3	+ 9.5		
Gadsden	2.6	2.9	2.9	+ 11.5	0.0		
Gilchrist	3.0	3.5	3.2	+ 6.7	- 8.6		
Glades	1.7	3.3	3.3	+ 22.2	0.0		
Gulf	2.6	1.9	1.8	- 30.8	- 5.3		
Hamilton	10.1	8.6	6.5	- 35.6	- 24.4		
Hardee	3.9	2.6	3.5	- 10.3	+ 34.6		
Hendry	3.5	3.1	3.3	- 5.7	+ 6.5		
Hernando	2.3	2.4	2.2	- 4.3	- 8.3		
Highlands	1.7	1.8	2.1	+ 23.5	+ 16.7		
Hillsborough	2.2	2.1	2.4	+ 9.1	+ 14.3		
Holmes	1.2	1.0	0.9	- 25.0	- 10.0		
Indian River	2.8	2.4	2.7	- 3.6	+ 12.5		
Jackson	1.8	1.7	1.5	- 16.7	- 11.8		
Jefferson	1.5	1.5	1.8	+ 20.0	+ 20.0		
Lafayette	1.7	1.3	1-4	- 17.6	+ 7.7		
Lake	1.8	2.1	2.1	+ 16.7	0.0		
Lee	2.8	2.0	2.2	- 21.4	+ 10.0		
Leon	2.5	2.4	2.4	- 4.0	0.0		
Levy	3.2	3.3	3.2	0.0	- 3.0		
Liberty	1.3	1.6	1_1	- 15.4	- 31.3		
Madison	1.7	1.5	1.5	- 11.8	0.0		
Manatee	2.8	2.5	3.0	+ 7.1	+ 20.0		
Marion	3.4	3.6	4.2	+ 23.5	+ 16.7		

	INCARCERATION RATE		PERCENT	CHANGE		
	1989	<u>1990</u>	<u>1991</u>	<u> 1989-90</u>	<u> 1990-91</u>	
Martin	2.9	2.7	3.1	+ 6.9	+ 14.8	
Monroe	3.2	3.7	3.7	<b>* 15.6</b>	0.0	
Nassau	1.9	1.9	2.1	+ 10.5	+ 10.5	
Okaloosa	1.6	1.8	1.9	+ 18.7	+ 5.5	
Okeechobee	4.2	4.1	4.2	0.0	+ 2.4	
Orange	4.5	4.8	4.6	+ 2.2	- 4.2	
Osceola	2.7	2.8	2.8	+ 3.7	0.0	
Palm Beach	2.0	1.7	1.8	- 10.0	+ 5.9	
Pasco	1.1	1.1	1.4	+ 27.3	+ 27.3	
Pinellas	2.1	2.1	2.0	- 4.8	- 4.8	
Polk	2.9	3.2	2.9	0.0	- 9.4	
Putnam	2.7	2.9	2.4	- 11.1	- 17.2	
St. Johns	2.5	2.4	2.1	- 16.0	- 12.5	
St. Lucie	3.4	3.8	4.0	+ 17.6	+ 5.3	
Santa Rosa	1.5	1.8	1.9	+ 40.0	+ 5.5	
Sarasota	1.9	1.6	1.6	- 15.8	0.0	
Seminole	1.9	1.5	2.1	+ 40.0	- 4.5	
Sumter	2.5	3.8	3.1	- 18.4	- 20.5	
Suuannee	1.7	1.7	1.8	+ 5.8	+ 5.8	
Taylor	2.6	2.4	3.2	- 33.3	+ 39.1	
Union	2.2	1.9	1.5	- 21.1	- 16.7	
Volusia	3.9	3.9	2.7	- 30.0	- 12.9	
Wakul la	1.3	1.6	3.4	+112.5	+126.7	
Walton	1_1	2.9	2.6	+ 10.3	+ 16.1	
Washington	0.9	1.3	1-4	+ 7.7	+ 7.7	
ALL COUNTIES	2.5	2.5	2.6	+ 4.0	+ 4.0	

# LEGAL STATUS OF COUNTY JAILS

County jails in Florida are subject to civil action in the various federal district courts and state circuit courts. Table 7 depicts the status of those counties that have a record of court action ending 1991, most of which are under court order, settlement, or consent decrees. The suits contain no record of dismissal and, therefore, include active cases. Five counties had state suits dismissed during 1991.

An analysis reveals that of the 67 counties 18 (26.9%) are under federal action (active or inactive), 14 (20.1%) are under state action and 6 (8.9%) have both federal and state action pending. Federal actions are inmate initiated class action suits arising generally out of conditions of confinement. State action is initiated by DC most often from citations of overcrowding, fire safety violations, staffing problems, and totality of conditions. The corrective action most often required is a significant renovation of existing facilities, temporary additions and/or construction of new jails.

TABLE 7

JAILS UNDER LAWSUIT
1991

	State	Federal	State & Federal
Alachua	. X		
Brevard	•	X	
Broward	. х	<b>X</b>	X
Dade		X	X
Dixie			
Duval		X	
Escambia		X	
Hardee			
Highlands		X	
Hillsborough		21	
Jackson			
Jefferson			
		v	
Lee		X	
Leon			
Madison			
Manatee		X	
Martin		X	
Monroe		X	$\mathbf{X}$
Okaloosa	•	X	
Orange	. X	X	X
Palm Beach		X	X
Pinellas	•	$\mathbf{X}^{-}$	
Polk	. х	X	X
St. Lucie		. <b>X</b>	·
Santa Rosa		X	
Volusia		X	
VOIUSIA		<b>A</b>	
TOTALS:	14	18	6

(Note: State litigation dismissed in Duval, Lafayette, Pasco, Taylor, and Wakulla Counties during 1991.)

# JAILS UNDER SUIT No Suit Federal State Federal & State TABLE 7a JAILS UNDER SUIT 1991

# TRENDS

## TRENDS SUMMARY

The county jail inmate data collected demonstrates the jail population will continue to increase into the future. No one single element of the criminal justice process is responsible for nor can any one single function reverse the trends of the past three years.

This report identifies the symptoms and not the cause of the overpopulation in the jail system of Florida.

The longitudinal data identified in this section provides basic information on inmate population and capacity trends. The data cited are annual averages. The following discussion is based on Table 8 and Figures 3 through 10.

The facility daily average of all inmates increased by 7.5% during the period 1989 - 1991. The capacity of all facilities increased by 18.7%. The population was 2,779 inmates (9.1%) over capacity in 1989. The ratio of inmates over capacity was 3.6% (1,201) in 1990, and dropped to 1.3% (462) below capacity in 1991. A greater rate in capacity increase and lesser rate in ADP resulted in the lower percentage beyond capacity in 1991. In 1989, 29 of 67 counties operated 49 of 107 facilities with inmate population beyond their DC rated capacity. In 1990, 16 counties operated 31 of 110 facilities beyond capacity and 1991, 27 of 108 facilities were above their rated capacity in 11 of the 67 counties.

The population trends for total ADP, adult male, adult female and juveniles for the 1989 - 1991, reporting period as shown in Figures 3, 4, 5, and 6 graphically demonstrate a relatively stable and constant

increase in all categories. There is a seasonal drop from November to December of each year in the inmate ADP which recovers in January and moves back to a "normal" rate of increase.

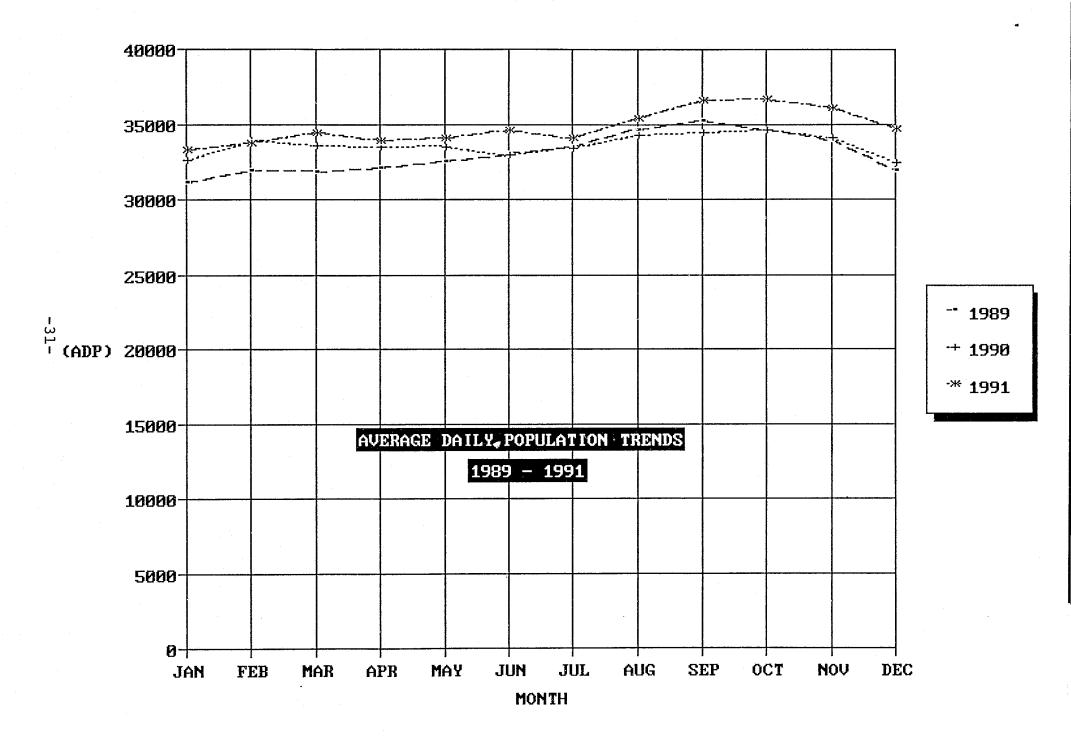
The annual average ADP has increased by 2.5% a year from 1989-91, while the capacity rate has increased at a significantly higher ratio of 6.2% which has and will continue to contribute to alleviate the overcrowding numbers in the jail population in Florida.

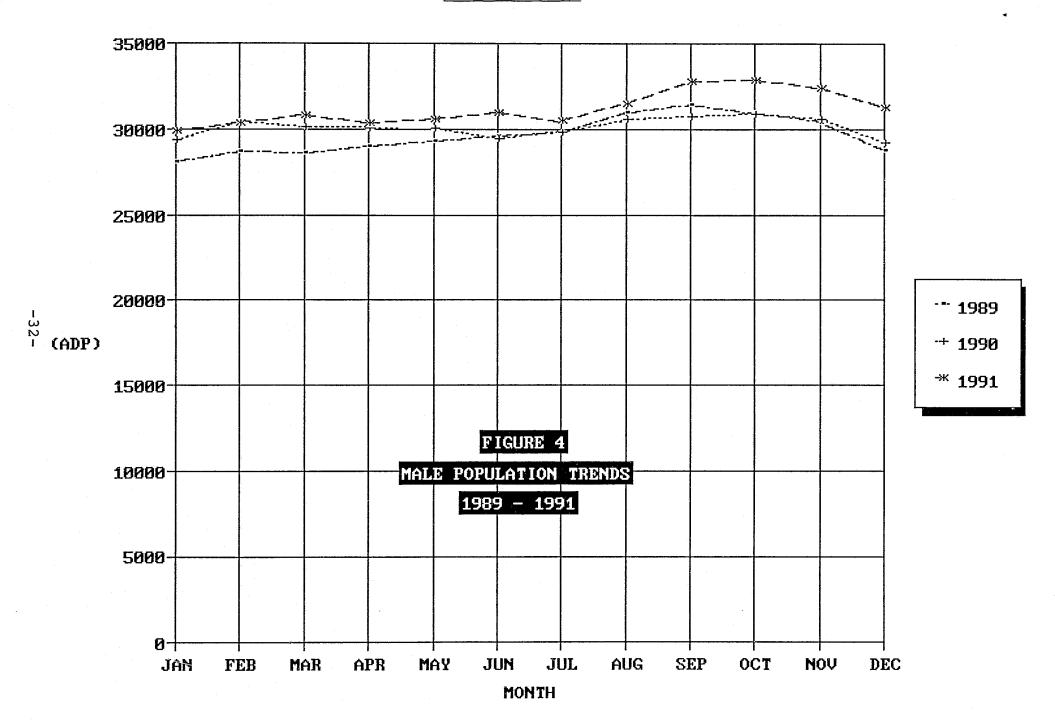
COUNTY DETENTION FACILITIES
CHANGES IN INMATE CAPACITY DATA

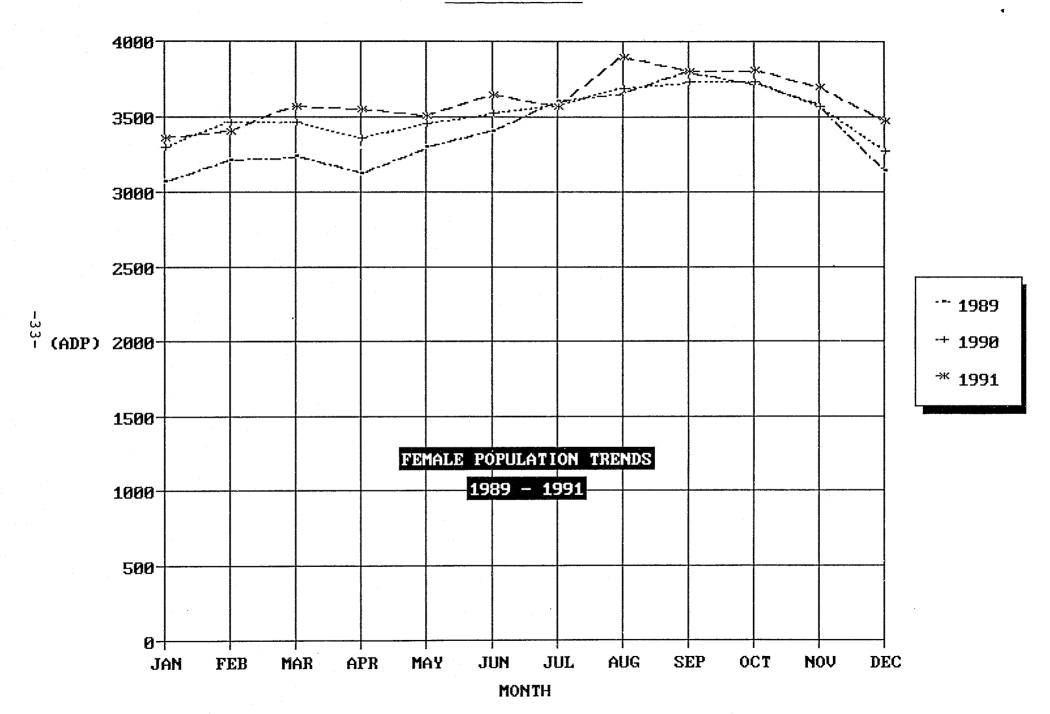
1989 - 1990 - 1991

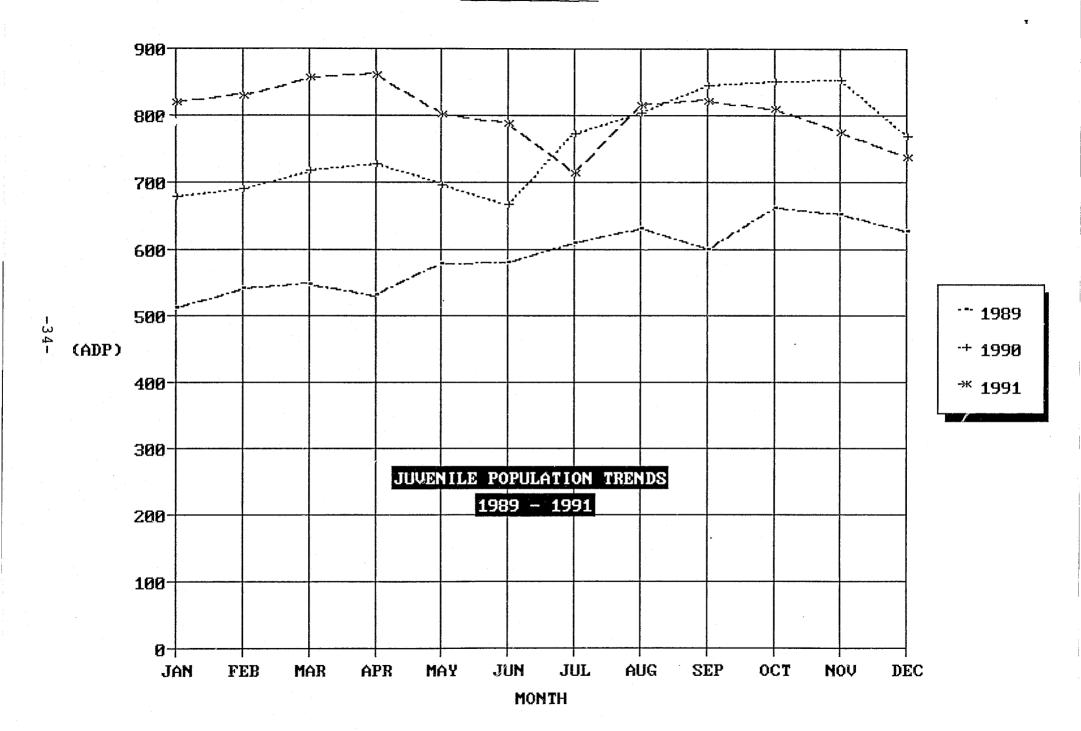
TABLE 8

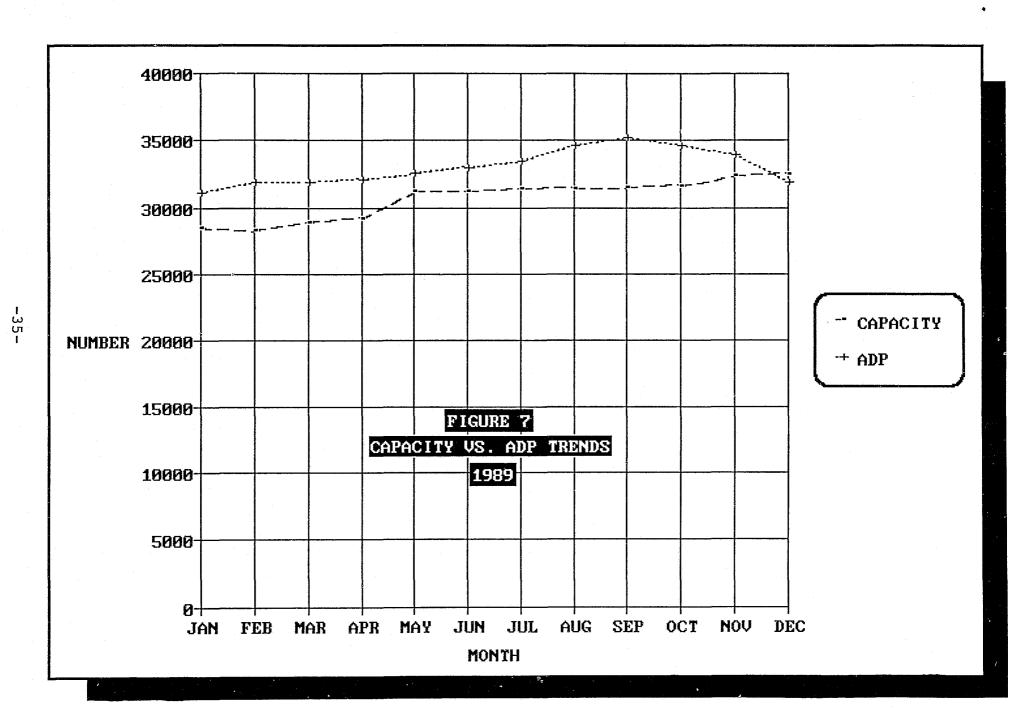
	REPORTING PERIOD			PERCENT CHANGE		
	1989	1990	1991	1989-91	<u>1990-91</u>	
Daily Average for All Immates						
Housed in County Detention						
Facilities	33,455	34,614	35,950	+ 7.5	+ 3.9	
Avg. Rated Inmate Capacity for All						
DC Approved County Detention						
Facilities in State	30,676	33,413	36,412	+ 18.7	+ 9.0	
Number of Counties Housing Inmates						
in County Detention Facilities						
Beyond Rated Capacity	29	16	11	- 62.1	- 31.3	
Number of DC Approved County						
Detention Facilities	107	110	107	0.0	- 2.7	
Number of Individual County Deten-						
tion Facilities Housing Inmates						
Beyond Rated Capacity	48	31	27	- 43.7	- 12.9	
Total Average Number of Inmates						
Housed Beyond/Below the Capacity of	•					
County Detention Facilities		+1,201	-462	-100.0	-100.0	

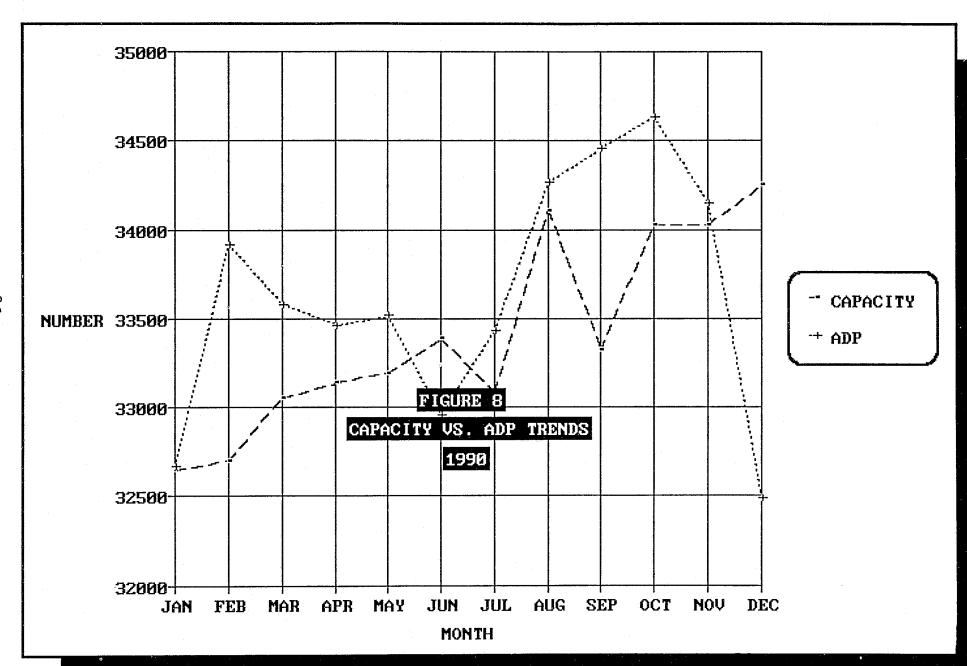












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