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Nebraska

DEPARTMENT of CORRECTIONAL SERVICES

15th Annual Report  
FY 1988/89

124666

U.S. Department of Justice  
National Institute of Justice

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NEBRASKA

DEPARTMENT OF CORRECTIONAL SERVICES



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to

DEPARTMENT OF PUBLIC INSTITUTIONS, PUBLIC WELFARE,  
and  
CORRECTIONAL SERVICES

KAY A. ORR, GOVERNOR

COMMITTEE MEMBERS

David Calhoun

Jane Gilbert

Shirley Howell

Linda Perlman

Stuart Wheeler

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ROSTER OF FACILITIES/CENTERS/PROGRAMS

Department of Correctional Services  
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Lincoln, Nebraska 68509-4661  
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HASTINGS CORRECTIONAL CENTER

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LINCOLN CORRECTIONAL CENTER

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NEBRASKA CENTER FOR WOMEN

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York, Nebraska 68467  
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FAX: (402) 362-3317

NEBRASKA STATE PENITENTIARY

Harold Clarke, Warden  
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OMAHA CORRECTIONAL CENTER

Karen Shortridge, Superintendent  
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Omaha, Nebraska 68110  
(402) 595-3964  
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OCC-Work Release Unit

2320 East Avenue J  
Omaha, Nebraska 68110  
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COMMUNITY CORRECTIONS CENTER

David S. Avery, Superintendent  
4621 N.W. 45th Street  
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ADULT PAROLE ADMINISTRATION

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YOUTH DEVELOPMENT CENTER

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Geneva, Nebraska 68361  
(402) 759-3164  
FAX: (402) 759-3164

YOUTH DEVELOPMENT CENTER

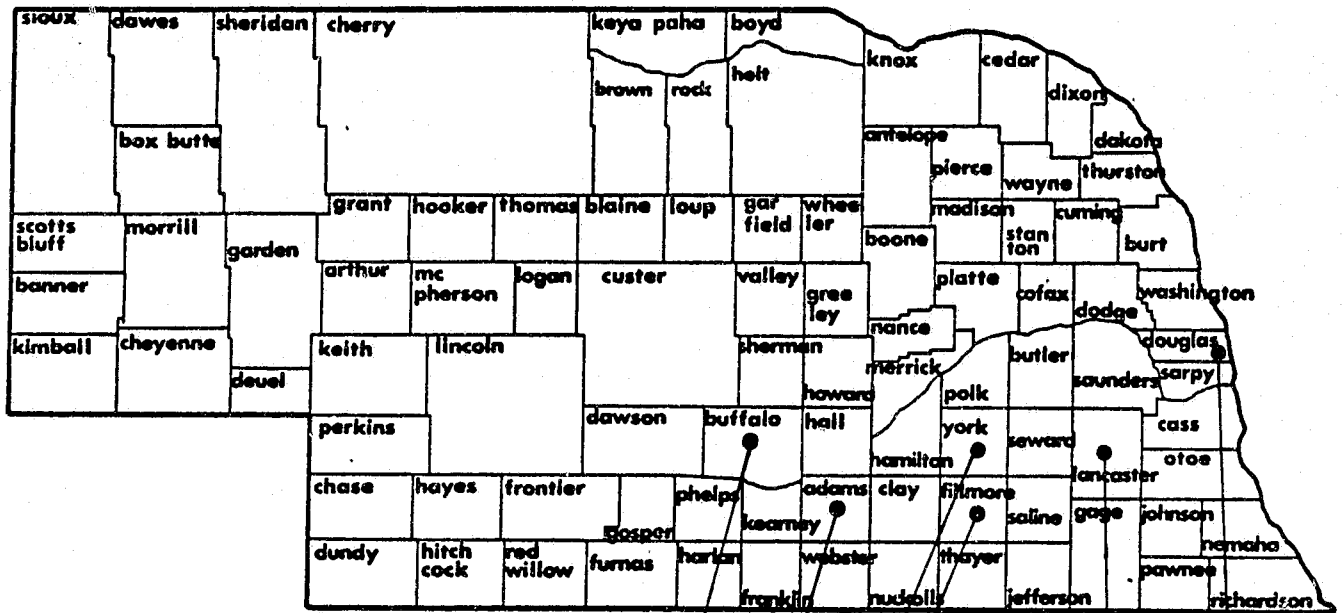
Al Kulhanek, Superintendent  
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NEBRASKA CORRECTIONAL FACILITIES/CENTERS/PROGRAMS



Youth Development Center, KEARNEY

Hastings Correctional Center, HASTINGS

Nebraska Center for Women, YORK

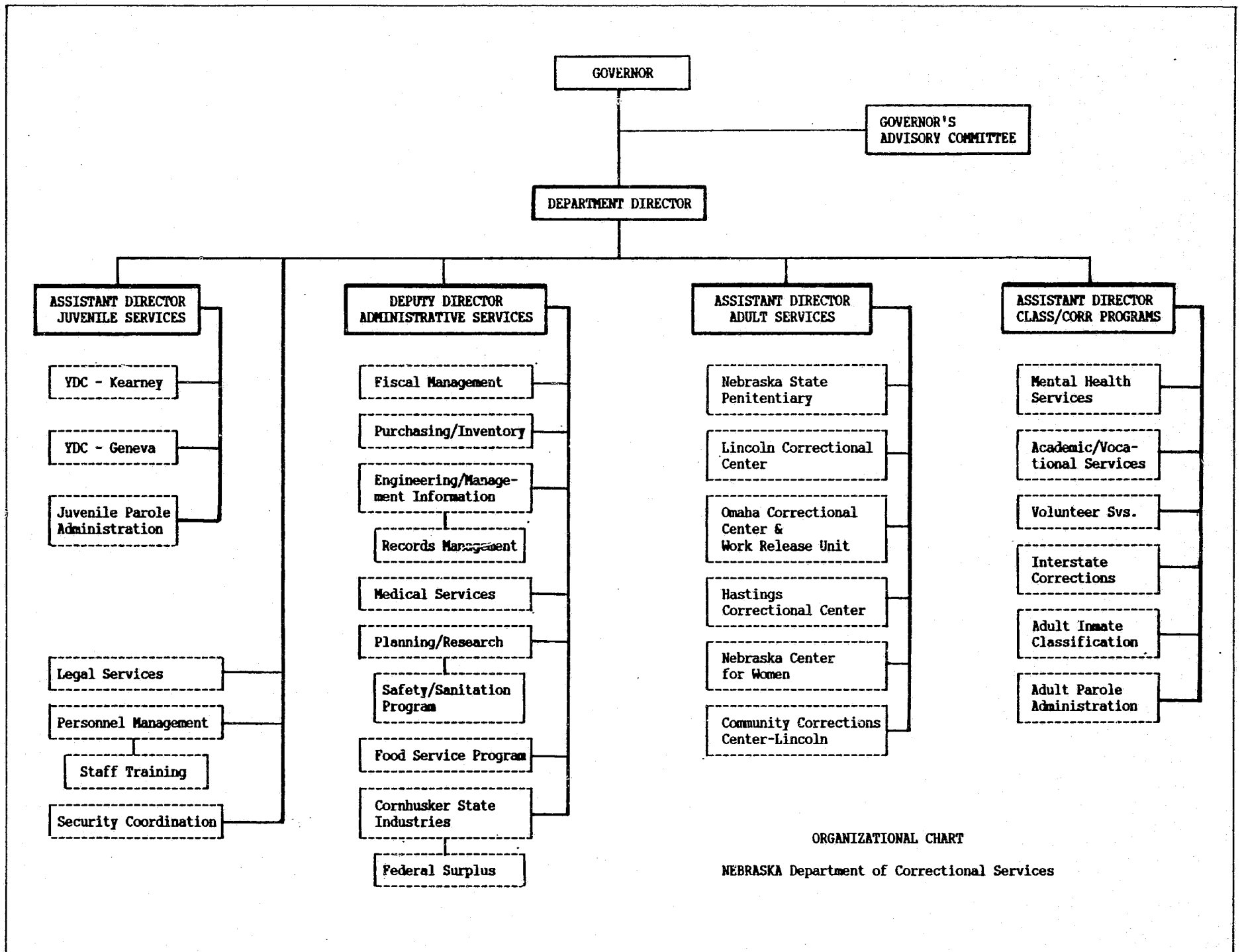
Youth Development Center, GENEVA

DCS Central Office Administration  
 Nebraska State Penitentiary  
 Lincoln Correctional Center  
 Community Corrections Center  
 Adult Parole Administration  
 Juvenile Parole Administration

LINCOLN

Omaha Correctional Center &  
 Work Release Unit

OMAHA



ORGANIZATIONAL CHART

NEBRASKA Department of Correctional Services

DEPARTMENT of CORRECTIONAL SERVICES

Statutory Authority

Nebraska Revised Statutes 83-171 and 83-901 (Reissue 1981) establish the Department of Correctional Services as an independent agency of State Government for the custody, control, study, correctional treatment, training and rehabilitation of persons committed to the Department so that they may be prepared for lawful and productive community living. Prior to this legislation, Corrections had been under the Department of Public Institutions.

Agency Purpose

The Department's statutory purpose, which has become it's mission, is to provide for the custody, study, care, discipline, training, and treatment of persons in correctional institutions, and to supervise persons committed to the Department on parole, as well as develop policies and programs for the correctional treatment and rehabilitation of those persons committed to it.

The Legislative Committee for the Development of the Statewide Correctional Improvement Plan of 1974 established the primary goal of corrections in Nebraska to be: The successful reintegration of the inmate into the community, through functional and realistic programming, while providing for the protection of society. To fulfill the mission of the Department, four major areas of operation oversee the various institutions/centers/programs: the Division of Administrative Services; the Division of Adult Services; Classification & Correctional Programming; and, the Division of Juvenile Services. Through this organizational structure, the Department seeks to refine its processes and policies and maintain the public's confidence and safety.

The philosophic framework for all actions planned by the Department is contained in statutory requirements (Revised Statutes of Nebraska 83-171, 181, 182, 183, 901, 924, 927, 932 936, 939, and 943) and in the planning principles found in the budget documents the past several years. These principles are:

- 1) REDUCTION OF ESCAPES: Maintain the level of custody required to ensure that individuals under the control of the Department do not escape or abscond thereby jeopardizing persons in free society.
- 2) REDUCTION OF CRIMINAL ACTIVITY: Activities which can be construed to be unlawful or counter to rules and regulations of the Department should be controlled. Activities and programs within the Department shall strive to reduce the frequency of such incidences.
- 3) MAINTENANCE OF EQUITABLE LENGTH OF STAY: Inmates should be treated consistently in classification and programming considerations. The Department shall provide a system of gradual reduction of supervision designed to promote positive behavioral change and allow for custody assignment which places inmates in the least restrictive environment while providing appropriate controls.
- 4) MAINTENANCE OF A LOW RECIDIVISM RATE: The Department provides the vehicle through which an inmate can make positive changes. Department activity shall attempt to further reduce this rate.
- 5) TO OPERATE THE DEPARTMENT IN AN EFFICIENT AND EFFECTIVE MANNER: The Department has a responsibility to the State's citizens to provide a quality delivery system, utilizing scarce resources as prudently and as beneficially as possible.

Agency Goals

Major Department goals for the 1989/91 biennium, from which all facilities, centers, and major programs formulate objectives are:

89-91.01: FACILITY MAINTENANCE AND CLEANLINESS. Continue the Department's efforts to ensure a high standard of cleanliness, hygiene, and safety at all facilities/centers/programs. Improvements necessary for achievement of this goal will continue to receive high priority.

89-91.02: MAINTENANCE OF THE EIGHT HOUR WORK/PROGRAM DAY. Reduction of inmate idleness and promotion of the work ethic to facilitate the smooth, efficient, and safe operation of the institutions/programs/centers.

89-91.03: CONTINUATION OF THE SYSTEMATIC REINTEGRATION PROGRAM TO FACILITATE THE PLACEMENT OF INMATES IN APPROPRIATE CUSTODY LEVELS FROM INTAKE THROUGH RELEASE. The process of rehabilitation should begin early in the incarceration period with the development of a personalized plan of action for each inmate. This plan should be flexible and designed to facilitate the timely movement of inmates through the correctional process and into the community with an enhanced chance for success.

89-91.04: ACHIEVEMENT AND MAINTENANCE OF DEPARTMENT-WIDE ACCREDITATION. The primary tool available for the evaluation of good correctional practice and humane concern for staff and inmates is the accreditation process developed by the American Correctional Association. The Department has been actively involved in this process since 1979 and is dedicated to continued success.

89-91.05: TO MAINTAIN A QUALITY PROGRAM OF PERSONNEL RECRUITMENT AND DEVELOPMENT. Recruitment of highly qualified personnel, development of their skills and abilities, and the availability of career employment with the Department is a continuing priority. For staff to fulfill their job responsibilities in a competent, legal, and professional manner, appropriate training and development programs and continuing education opportunities must be available. The maintenance of skill levels and the recognition and development of talents and abilities promote personal and professional growth while facilitating the technical, economic and policy changes necessary for the effective management of the Department.

89-91.06: ONGOING REVIEW AND REFINEMENT OF THE CORRECTIONAL TRACKING SYSTEM, MANAGEMENT INFORMATION SYSTEM AND DATA BANK. Designed to provide detailed and quality information to management for decision-making purposes. Refinements in certain areas will continue to improve the utility of information.

89-91.07: TO EFFECTIVELY AND EFFICIENTLY ADDRESS THE PROBLEMS CAUSED BY SIGNIFICANT INCREASES IN THE DEPARTMENT'S INMATE POPULATION. The Department has experienced significant population increases since 1980. Present incarcerated populations have gone beyond designed housing capacities and have significantly impacted DCS programs and services. With this trend continuing and community sentiment strongly in favor of removing the criminal from society, the Department must seek the means to utilize limited resources prudently while continuing to meet its mandated mission.

89-91.08: TO ESTABLISH AND MAINTAIN A SYSTEMATIC EVALUATION, MONITORING, AND REVIEW PROCESS. Measuring acceptable performance in achieving objectives, ensuring effective and efficient operation, organizational structure, policy and procedures is an integral part of providing legislatively mandated services.

89-91.09: TO PROVIDE HUMANE ADMINISTRATION AND DIRECTION OF INSTITUTIONAL CARE THROUGH THE DELIVERY OF SERVICES TO THE INMATE, WHILE PRESERVING INDIVIDUAL RIGHTS AND RESPONSIBILITIES AND THE ULTIMATE PROTECTION OF SOCIETY. The provision of adequate, effective and efficient services (medical and health care, library, recreation, social and religious services, food service, academic and vocational programs) are fundamental to the administration of the Department.

89-91.10: TO PROVIDE FOR AND MAINTAIN INMATE RIGHTS UNDER THE U.S. CONSTITUTION AND FEDERAL AND STATE LAW. The Department has the obligation to insure that inmate rights are preserved through a fair process of inmate rules, discipline, and grievance procedures, and compliance with State Statutes, Department rules and regulations, ACA standards, and court ordered consent decrees and settlements.

89-91.11: TO OPERATE WITHIN BUDGETARY GUIDELINES AND LIMITS. The Department must operate in an effective and efficient manner. Department efforts must ensure that its services are provided within budgetary limits.

## History

Corrections in Nebraska began operations as a territorial prison in a barn-like structure, with its first commitment arriving on February 22, 1869. Prior to that time, prisoners were confined by the counties or in federal prisons. On March 4, 1870, the State Legislature approved the construction of the Nebraska State Penitentiary, to be located south of the City of Lincoln. The original structure, constructed of magnesia limestone, was capable of housing 375 inmates and opened in 1876.

Juvenile facilities became a reality beginning in 1879, when the Legislature passed a law establishing the Nebraska State Reform School for Juvenile Offenders to be located in Kearney. The first offender was committed in July 1881. Ten years later, the Girls Industrial School was established by the Legislature. It opened in Geneva in 1892.

During the early 1920's, correctional services were expanded, raising the adult male and female inmate capacity to 750. Female prisoners were housed in separate quarters at the Nebraska State Penitentiary; however, on May 11, 1920, the newly authorized women's prison accepted its first inmate. Initially called the Reformatory for Women, the institution was a two-story frame house located on a farm at the outskirts of the community of York.

In the succeeding years, Nebraska's correctional needs continued to grow and existing facilities were enlarged and additional units were opened. The Department has been involved in over a decade of rigorous prison reform and rebuilding. Beginning in 1975 and 1976, the initial Legislative authorizations were received. Today, the Department of Correctional Services provides care, custody, control and supervision for more than 3200 individuals in its five adult and two juvenile facilities, two community corrections centers, and the adult and juvenile parole programs.

## Accreditation

In 1979, the Legislature mandated the Department of Correctional Services to become accredited by the Commission on Accreditation for Corrections (now a division of the American Correctional Association). The accreditation process involves coming into compliance with a set of separate and distinct standards developed by nationally recognized correctional professionals and agencies for all correctional operation and program areas.

With the trend continuing toward an increased inmate population and community sentiment strongly in favor of removing the criminal from society, the CAC standards provide for the humane administration and direction of institutional and program care which are paramount in preserving individual rights and responsibilities and, in turn, the ultimate protection of society. The accreditation process supports improved institutional management practices through better organization of policies and procedures and ascertainment of staff compliance with them. The process provides for more effective program evaluation while producing greater effectiveness in programs and operations. Accreditation also provides an operational and philosophical foundation upon which the Department can operate. A final benefit of accreditation is that it hopefully provides an enhanced ability to defend legal actions that are lodged by inmates.

The Department has been dedicated to achieving success in accreditation for all facilities/centers/programs. Since 1979, with the exception of the newly occupied Hastings Correctional Center, all facilities/centers/programs have been accredited and have continued working on maintaining compliance levels through the three-year reaccreditation procedure. The current accreditation status for each facility, center, or program may be found in the section devoted to each Department division.

## Recidivism

Many individuals in prison have been there before and many will return at some point after their next release. The effectiveness of the criminal justice system is often gauged by the extent to which inmates continue to engage in criminal activity after their release from prison. The rate at which released prisoners return to confinement is termed "recidivism." The Department utilizes a standardized definition:

"Recidivism is measured by criminal acts that result in conviction by a court when committed by inmates released from the Nebraska Prison System during a specified base time period who return to the Nebraska System within three years of their release date."

The recidivist rate is the number of convictions for new crimes divided by the number of releases. This rate represents the proportion of inmates who left the Nebraska Prison System during a specified time period who were reincarcerated because of convictions for committing a new offense.

The maintenance and lowering of the recidivist rate is one of the planning principles of the Department. The numbers compiled for FY88/89 show a 23.0% recidivism rate as reflected for both males and females. It should be noted that this figure also includes parolees who were revoked from parole for felonies. This class of recidivist was not included in some of the previous calculations. Further, the definition, criteria, and method of defining recidivism varies from state to state.

RECIDIVISM DATA by FISCAL YEAR\*

CATEGORY	NUMBER RELEASED							NUMBER RECIDIVIST							% RECIDIVIST RATE						
	79/	80/	81/	82/	83/**	84/**	85/**	79/	80/	81/	82/	83/**	84/**	85/**	79/	80/	81/	82/	83/**	84/**	85/**
	80	81	82	83	84	85	86	80	81	82	83	84	85	86	80	81	82	83	84	85	86
<u>Females</u>																					
Paroles	33	25	22	27	34	24	22	4	2	2	2	4	5	1	12.1	8.0	9.1	7.4	11.8	20.8	4.5
Institutional																					
Discharges	<u>25</u>	<u>19</u>	<u>18</u>	<u>32</u>	<u>22</u>	<u>26</u>	<u>28</u>	<u>2</u>	<u>2</u>	<u>2</u>	<u>4</u>	<u>5</u>	<u>5</u>	<u>7</u>	<u>8.0</u>	<u>10.5</u>	<u>11.1</u>	<u>12.5</u>	<u>22.7</u>	<u>19.2</u>	<u>25.0</u>
TOTALS	58	44	40	59	56	50	50	6	4	4	6	9	10	8	10.3	9.1	10.0	10.2	16.1	20.0	16.0
<u>Males</u>																					
Paroles	260	238	244	289	307	268	277	38	23	24	25	52	61	59	14.6	9.7	9.8	8.7	16.9	22.8	21.3
Institutional																					
Discharges	<u>263</u>	<u>305</u>	<u>291</u>	<u>359</u>	<u>352</u>	<u>372</u>	<u>357</u>	<u>60</u>	<u>65</u>	<u>75</u>	<u>60</u>	<u>82</u>	<u>92</u>	<u>90</u>	<u>22.8</u>	<u>21.3</u>	<u>25.7</u>	<u>16.7</u>	<u>23.3</u>	<u>24.7</u>	<u>25.2</u>
TOTALS	523	543	535	648	659	640	634	98	88	99	85	134	153	149	18.7	16.2	18.5	13.1	20.3	23.9	23.5
<u>Combined Males/Females</u>																					
Paroles	293	263	266	316	341	292	299	42	25	26	27	56	66	60	14.3	9.5	9.8	8.5	16.4	22.6	20.1
Institutional																					
Discharges	<u>288</u>	<u>324</u>	<u>309</u>	<u>391</u>	<u>374</u>	<u>398</u>	<u>385</u>	<u>62</u>	<u>68</u>	<u>77</u>	<u>64</u>	<u>87</u>	<u>97</u>	<u>97</u>	<u>21.5</u>	<u>21.0</u>	<u>24.9</u>	<u>16.4</u>	<u>23.3</u>	<u>24.4</u>	<u>25.2</u>
TOTALS	581	587	575	707	715	690	684	104	93	103	91	143	163	157	17.9	15.8	17.9	12.9	20.0	23.6	23.0

NOTES: \*Recidivism consists of new crime commitments only.

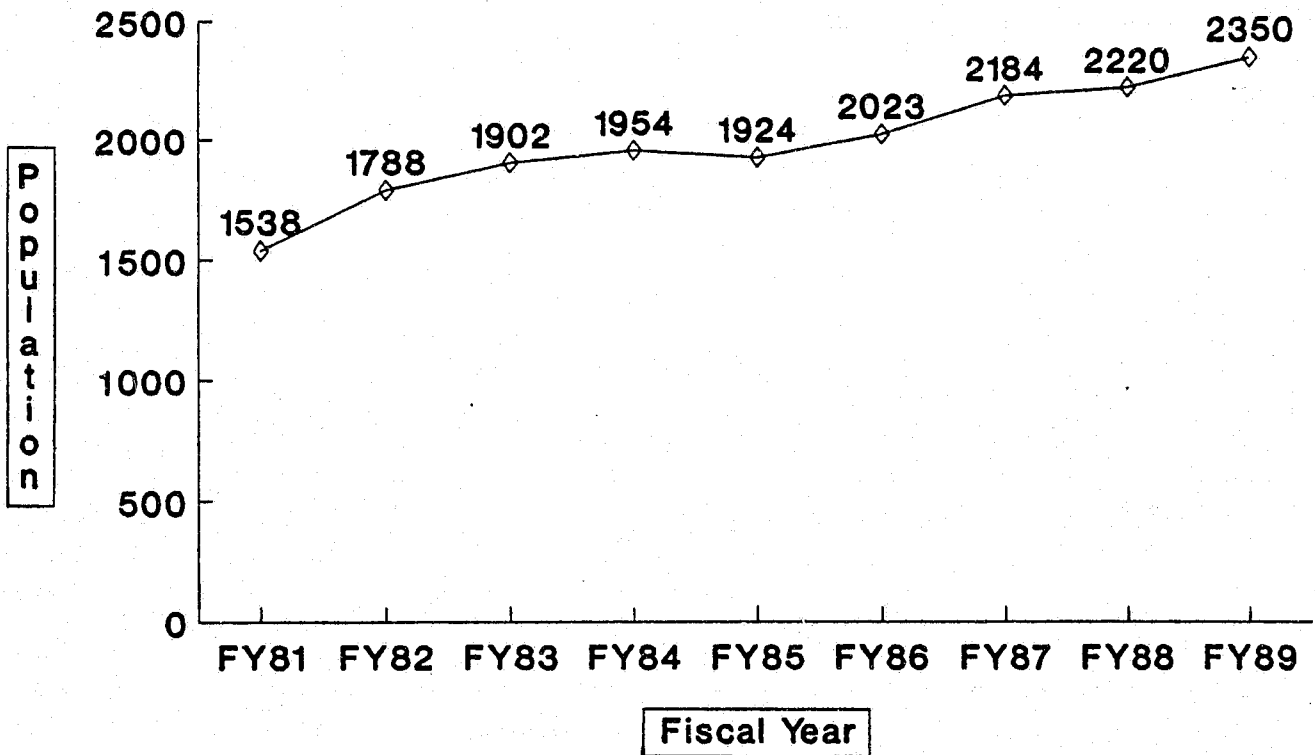
\*\*Recidivism rates also include parolees who were revoked for felonies.

DEFINITION: Recidivism is measured by criminal acts that result in conviction by a court when committed by legal offenders released from the Nebraska State Prison System during a specified base time period who return to the Nebraska System within three years of their release date.

# Total Incarcerated Population by FY

Adults, Juveniles, & Community Centers

(52.8% Increase)





POPULATION AS OF JUNE 27, 1989  
at all  
FACILITIES/CENTERS/PROGRAMS

ADULT

Nebraska State Penitentiary.....(NSP).....	704
Lincoln Correctional Center.....(LCC).....	713
Omaha Correctional Center.....(OCC).....	307
Hastings Correctional Center.....(HCC).....	150
Nebraska Center for Women.....(NCW).....	88
Community Corrections	
Community Corrections-Lincoln.....(CCL).....	136
OCC-Work Release Unit.....(OCC-WRU)..	95
 Institutional Total.....	 2193
 Adult Parole.....	 434
Extended Leave Program.....	37
 Adult Parole Total.....	 471
 ADULT TOTAL.....	 <u>2664</u>

JUVENILE

Youth Development Centers	
Kearney (Males).....(YDC-K).....	165
Geneva (Females & male/female evaluators).....(YDC-G).....	71
 Institutional Total.....	 236
 Juvenile Parole.....	 256
 Community Total.....	 256
 JUVENILE TOTAL.....	 <u>492</u>

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DEPARTMENT TOTAL.....	<u>3156</u>
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# Inmate Population vs Design Capacity FY89 Average Monthly Population

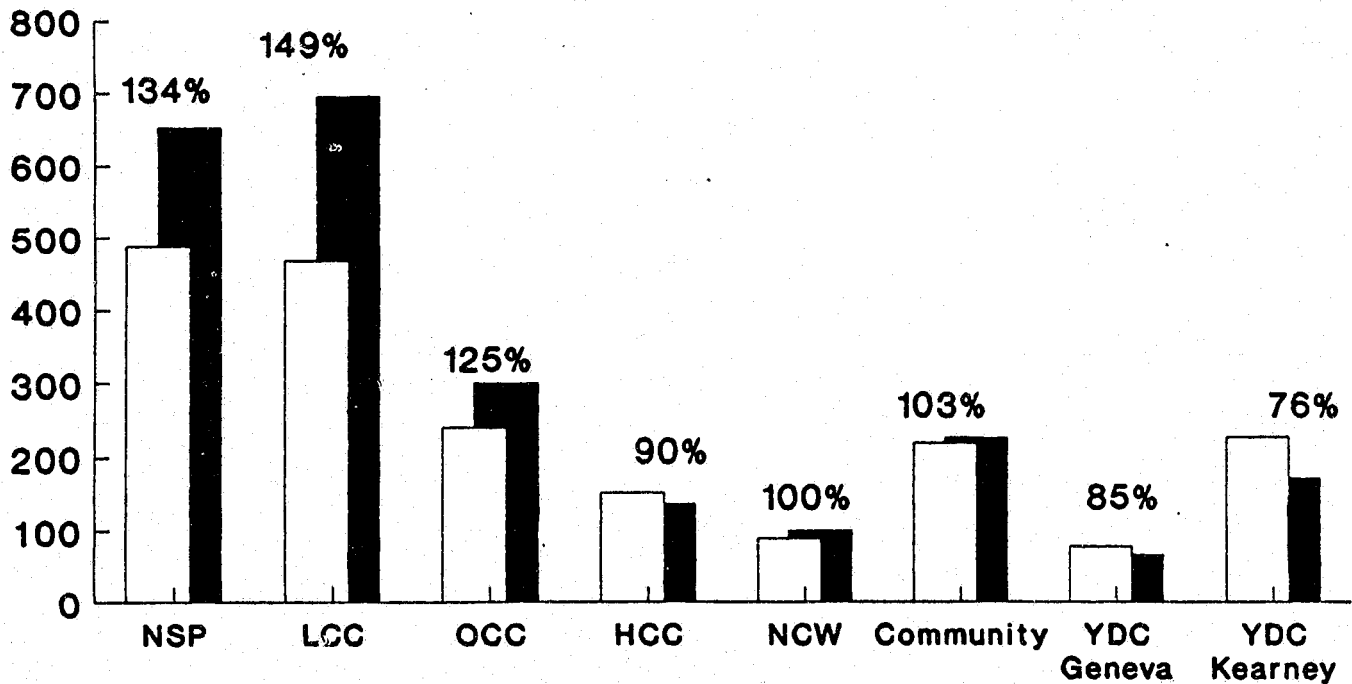
## Design Capacities for NEBRASKA DEPARTMENT of CORRECTIONAL SERVICES

Nebraska State Penitentiary	(NSP):	488
Lincoln Correctional Center	(LCC):	468
Omaha Correctional Center	(OCC):	240
Hastings Correctional Center	(HCC):	152
Nebraska Center for Women	(NCW):	99
Community Corrections		
Community Corrections-Lincoln	(CCL):	129
OCC-Work Release Unit	(OCC-WRU):	90
Youth Development Center-Geneva	(YDC-G):	78
Youth Development Center-Kearney	(YDC-K):	227

DESIGN CAPACITY: 1,971  
NUMBER OF INMATES: 2,350

TOTAL Adult Design Capacity: 1,666  
TOTAL Number of Adult Inmates: 2,112

TOTAL Juvenile Design Capacity: 305  
TOTAL Number of Juvenile Students: 238



□ Design Capacity      ■ Number of Inmates

AVERAGE MONTHLY POPULATION

Summary of INSTITUTIONALIZED Inmates

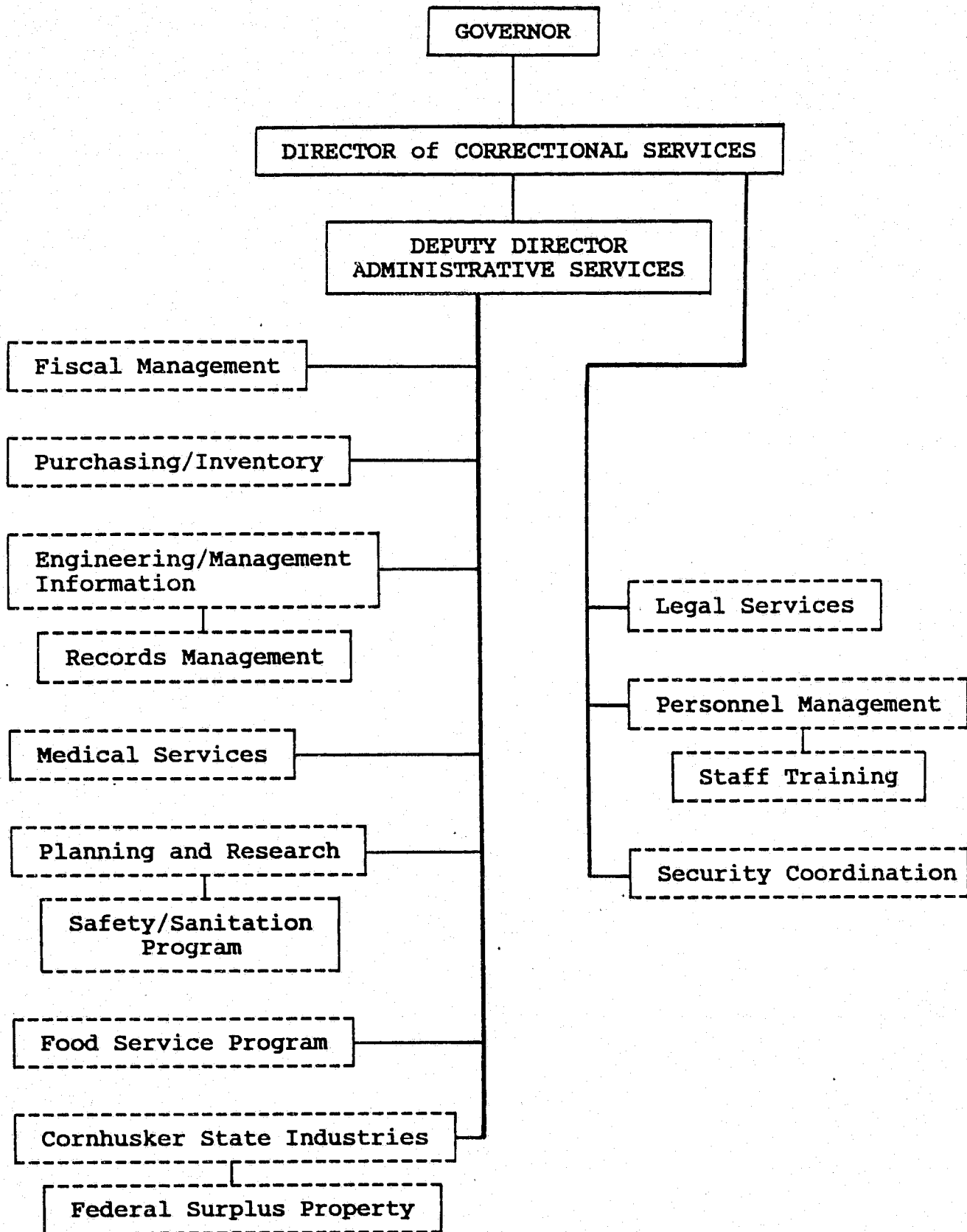
<u>FACILITY / FISCAL YEAR</u>	<u>1981</u>	<u>1982</u>	<u>1983</u>	<u>1984</u>	<u>1985</u>	<u>1986</u>	<u>1987</u>	<u>1988</u>	<u>1989</u>
Nebraska State Penitentiary	701	837	847	830	704	662	674	646	653
Lincoln Correctional Center	299	346	380	382	323	375	667*	676	696
Diagnostic & Evaluation Center	143	183	230	244	204	257	-*	-	-
Omaha Correctional Center	-	-	-	67	213	245	291	294	300
Hastings Correctional Center	-	-	-	-	-	-	-	59	137
Nebraska Center for Women	47	58	77	66	71	65	88	89	100
Community Corrections (Community Corrections-Lincoln & OCC-Work Release Unit)	148	163	181	168	198	207	240	231	226
Youth Development Center-Geneva	47	45	40	47	57	61	66	70	66
Youth Development Center-Kearney	<u>153</u>	<u>156</u>	<u>147</u>	<u>150</u>	<u>154</u>	<u>151</u>	<u>158</u>	<u>155</u>	<u>172</u>
<b>TOTALS:</b>	<u>1538</u>	<u>1788</u>	<u>1902</u>	<u>1954</u>	<u>1924</u>	<u>2023</u>	<u>2184</u>	<u>2220</u>	<u>2350</u>
<b>% Change:</b>	<b>+16.3%</b>	<b>+6.4%</b>	<b>+2.7%</b>	<b>-1.5%</b>	<b>+5.1%</b>	<b>+8.0%</b>	<b>+1.6%</b>	<b>+5.9%</b>	
	<b>(52.8% Increase since FY1981)</b>								

**\*NOTE:** These two facilities became one institution in FY 1987.

Summary of PAROLED Inmates

Adult Parole	255	257	271	301	302	251	300	452	431
Extended Leave Program	-	-	-	-	-	-	-	-	44
Juvenile Parole	<u>179</u>	<u>199</u>	<u>204</u>	<u>189</u>	<u>175</u>	<u>193</u>	<u>208</u>	<u>251</u>	<u>239</u>
<b>TOTALS:</b>	<u>434</u>	<u>456</u>	<u>475</u>	<u>490</u>	<u>477</u>	<u>444</u>	<u>508</u>	<u>703</u>	<u>714</u>
<b>% Change:</b>	<b>+5.1%</b>	<b>+4.2%</b>	<b>+3.2%</b>	<b>-2.7%</b>	<b>-6.9%</b>	<b>+14.4%</b>	<b>+38.4%</b>	<b>+1.6%</b>	
	<b>(64.5% Increase since FY1981)</b>								

DIVISION of ADMINISTRATIVE SERVICES



DIVISION OF ADMINISTRATIVE SERVICES

Established in accordance with Nebraska Revised Statute section 83-922 (Reissue 1987), the Division of Administrative Services provides assistance and support services to the Department's facilities, centers, and programs. The mission of the Division is accomplished through the following primary goals, which will provide the Department:

- 1) Timely response to requests for assistance and information;
- 2) An effective management information system;
- 3) Effective and efficient support services;
- 4) Technical analysis, evaluation, planning, research, and recommendations for functional improvement;
- 5) Support, coordination and assistance to assure Department-wide accreditation;
- 6) Support, coordination and assistance with safety and sanitation efforts throughout the Department.

Fiscal Management

Fiscal Management (Central Accounting) is responsible for the coordination of all agency accounting functions. This includes all payments for goods or services, monitoring grants via the grant/project system, compliance with state accounting policies and monitoring expenditures versus the budget. All accounting functions for Lincoln and Omaha based facilities are centralized. Responsibility also includes oversight of the inmate trust fund.

Purchasing and Inventory

This area is responsible for coordinating the centralized purchasing system and for effecting a more efficient communication and paper flow within the Department. The bottom line is the reduction in delays in procurement. Quality control is emphasized in all areas to ensure that supplies are received as ordered. Coordination of volume ordering with other state agencies is carried out where items are compatible.

Engineering, Management Information,  
and  
Records Management

Engineering

This section provides the Department with technical and management assistance for construction projects of all sizes, from the preliminary planning stage to completion and readiness for occupancy. Guidance and assistance is also provided to assist the various facilities/centers/programs with their maintenance programs.

Management Information

Management information assistance is provided Department-wide regarding data management, technical expertise and information retrieval. This includes such applications as CTS, CMS, and personal computer hardware and software.

Records Management

This section serves as the records depository for all discharged adult inmate files. The office also prepares records to be microfilmed pursuant to the Department's Records Retention Schedule. Technical assistance in the form of intra-institution recordkeeping coordination and records retention is provided to the facility records offices. Interpretations of inmate Good Time laws and records statutes are provided to other state agencies and legislative entities.

### Medical Services

While providing health care services throughout the Department, the primary goal of this program is ensuring the maintenance of good health for all inmates. The Department's health care program provides a wide range of medical services under the direction of a Health Care Administrator.

The professional staff at the five primary facilities includes 56 full-time equivalent positions. Two chief medical officers serve within the system; one is at the Nebraska State Penitentiary; and one is located at the Lincoln Correctional Center & Evaluation Unit and services that facility, the Nebraska Center for Women and the Community Corrections. The Department's two infirmaries and six out-patient clinics are licensed by the Department of Health and fully comply with all requirements imposed by that agency. Medical services provided within the facilities include: Initial medical screening, comprehensive health care examinations, health care records, laboratory and radiology services, dental, optometry and pharmacy services, and sick call. In addition, health education is provided to both staff and inmates. Arrangements with local hospitals and other specialized medical professionals are in place should their services be necessary.

### Planning and Research and Safety/Sanitation Program

#### Planning and Research

In providing direction and assistance to the Department's facilities/programs, the staff's responsibilities include research and information gathering, planning and management, system/program evaluation and monitoring, federal grants administration, the administrative regulation process, and the adult and juvenile accreditation process. Planning and Research monitors these areas throughout the adult and juvenile facilities/programs and the Department's central office administration.

#### Safety/Sanitation Program

The Department's Safety/Sanitation Officer inspects all adult and juvenile facilities on a periodic basis in order to identify and correct safety hazards and sanitation needs. Staff and inmate/student dining areas, food preparation areas, equipment, and warehouses, refrigeration and water temperatures, fire prevention methods and equipment, mechanical and electrical equipment usage, toxic and caustic chemical control are but some of the areas regularly inspected.

Administrative regulations are developed or revised in order to comply with Commission on Accreditation for Corrections standards or any of the numerous state and federal statutes, codes and regulations.

The Department's asbestos identification and control program is in operation. Two central office staff members have completed refresher training and recertification as Asbestos Building Inspectors and Management Planners. The Department's program involves two parts, complying with: 1) AHERA requirements involving the Youth Development Centers, and 2) OSHA, EPA and NESHAP requirements involving all but two of the Department's other facilities/centers/programs. Management plans for both Youth Development Centers have been completed and submitted to the Department of Health as required.

Designated maintenance personnel from all affected facilities have received the required EAP recertification training and Nebraska Department of Health certificates. Special equipment for minor asbestos removal and debris clean-up has been replenished as required.

### Food Service Program

The maintenance of acceptable standards of food preparation, which results in a product of high quality being served in the most attractive and efficient manner possible, is the goal of the Food Service Program. Headed by the Food Service Director, this office provides technical assistance to and in-service training for the

Department's food service employees at all the adult and juvenile facilities/centers/programs. In cooperation with the officials of the State Health Department, sanitation classes are conducted for all Food Service staff and inmate/student personnel.

The goal of the Food Service Program is the maintenance of acceptable standards of food preparation which results in a product of high quality being served in the most attractive and efficient manner possible.

Cornhusker State Industries  
and  
Federal Surplus Property

Cornhusker State Industries

Cornhusker State Industries (CSI) engages in the manufacture and sale of a variety of products and services to Nebraska state agencies, county and local governments, and registered non-profit organizations. Cornhusker State Industries is a diversified organization which employs inmates to work in both traditional industries programs and Private Venture Projects.

Traditional programs include: License plates, wood and metal furniture, janitorial products, printing, finished textile products, and braille transcription. Other services provided by CSI include data entry, telemarketing, trucking, moving, and warehousing. The inmates working at traditional industries programs are paid from a revolving fund, not by the institution, which reduces the cost of their incarceration.

The Private Venture Projects are operated under the sponsorship of the Private Sector/Prison Industry Enhancement Certification Program of the U.S. Department of Justice. In this program, the inmates work for a private company, within the confines of the institution, while fulfilling a variety of requirements imposed by the Federal Government. The inmates working in these jobs are paid with outside funds, a portion of which goes to the Nebraska Crime Victim's Compensation Fund, to family support, restitution, room and board, state and federal taxes.

Federal Surplus Property

Established by Legislative Act in 1947, Surplus Property was originally under the jurisdiction of the Department of Public Institutions. Transferred to several different state agencies in the ensuing years, it became a sub-program of the Department of Correctional Services in 1982.

The program is a self-supporting component that is responsible for the equitable distribution of Federal surplus property to eligible state and local governmental sub-divisions and certain non-profit health and education related institutions. It provides employment for inmates in the areas of warehousing and refurbishing property, as well as in the maintenance and improvement of the physical facility.

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Three operational areas of the Department report directly to the Director: Legal Services, Personnel Management/Staff Training, and Security Coordination.

Legal Services

The Legal Division is responsible for supervising a number of Department activities: Contracts, real estate, promulgation of inmate rules and regulations, inmate grievances and disciplinary appeals, legislation, representation of Department interests in administrative proceedings, and responses to inquiries from judges, attorneys, and the State Ombudsman. The Legal Counsel also monitors changes in case law which might affect Department policies and procedures.

Each facility/center/program has a designated employee to assist the Attorney General's Office in the discovery process following the commencement of new legal actions. Legal Services, which provides assistance to the facilities in such matters, also handles its own litigation caseload, and acts as a liaison between the Department and the Attorney General's Office.

During this fiscal year, inmate grievances appealed to the Director's level of review numbered 1072 (compared with 1215 in FY87/88 and 582 in FY86/87). Appeals of the inmate institutional disciplinary actions to the central office Appeals Board numbered 670, while 133 claims involving the Department were filed with the State Claims Board. One hearing was conducted by the State Personnel Board and there were no cases filed with the Nebraska Equal Opportunity Commission which involved the Department as the Respondent. Legal Services also represented the Department in collective bargaining.

Personnel Management  
and  
Staff Training

Personnel

The Personnel Section has the responsibility to provide all aspects of human resource management to the Department. Currently, this includes 1304 Full Time Equivalent positions working in 176 classifications. The work rules for employees are found in four separate documents. Union agreements are with the Nebraska Association of Public Employees, Nebraska Association of Correctional Employees, State Code Agency Teachers Association and the Nebraska Classified System Rules and Regulations. The position of Personnel Administrator works in the area of labor relations to include union negotiations, contract administration, discipline and grievance process.

The Personnel Manager handles the office of special projects. These project include such areas as classification, management information systems, wellness programs, employee assistance programs and affirmative action/equal opportunity monitoring. Last year, the Department moved toward its Affirmative Action goals by satisfying 57% of the 79 goals set. Turnover statistics have improved over the years and are currently down to 13.5% of total FTEs.

The Personnel Officer works full time in the employment area. During the year, 209 jobs became available which resulted in 4,656 applications, 936 interviews and 186 new hires being processed.

The Personnel Support Specialists have the responsibility for all NEIS/payroll operations for the employees of the Department. These activities also include all benefits activities for the employees.

Staff Training

The Department's Staff Training Academy, under the direction of the Training Administrator, provides all new employees with a minimum of 40 hours of orientation/training prior to job assignment. Additional hours vary from 16 to 120, depending upon the employee's classification, years of service and contact with inmates. Classroom training to meet these requirements is delivered by the Staff Training Academy in Lincoln and/or by staff at each facility.

On-the-job training (OJT) is conducted on site by each supervisor. During this fiscal year, 1295 full and part-time employees received a total of 103,438 hours of training. OJT hours accounted for 21,717 (21%) of that total.

Security Coordination

The development, coordination and training of the Department's Emergency Response Team (REACT) and Hostage Negotiation Team are the responsibility of the Security Coordinator. Other major duties include the development and coordination of regulations, policies and procedures pertaining to security and custody operations,



facility/center/program security audits, internal affairs investigations involving staff and/or inmates, and the supervision of the Special Services Unit.

The Special Services Unit issues warrants for the Department's escapees and parole absconders and makes the necessary arrangements for their return when apprehended. Adult and juvenile inter-institution transportation is handled by the Unit and assistance with prisoner transportation is also provided to local and county governments. Special Services also handles the Inter- and Intrastate Detainer Compact Agreements. During this fiscal year, the Special Services Unit transported 1481 adults and juveniles for the Department and 422 prisoners for other government agencies, travelling 174,889 vehicle miles and 72,309 air miles. The number of detainees handled by the Unit was 517, with 46 notifications made and 127 warrants issued for escapees/absconders.

PER CAPITA/INMATE COSTS - FACILITIES/CENTERS/PROGRAMS  
FY 1986/87, 1987/88, 1988/89

FACILITY/CENTER/PROGRAM	AVERAGE DAILY POPULATION			PER CAPITA YEARLY COST			PER CAPITA DAILY COST		
	86-87	87-88	88-89*	86-87	87-88	88-89	86-87	87-88	88-89
<u>ADULT</u>									
Nebraska State Penitentiary	679.8	651.4	653	\$17,045	\$18,521	\$18,946	\$45.60	\$50.74	\$51.91
Hastings Correctional Center	N/A	54.2	137	N/A	\$22,335	\$12,820	N/A	\$61.19	\$35.12
Lincoln Correctional Center	668.2	675.9	696	\$14,803	\$15,538	\$15,679	\$40.56	\$42.57	\$42.96
Omaha Correctional Center	292.4	294.1	299	\$13,983	\$15,834	\$15,693	\$38.31	\$43.38	\$42.99
OCC-Work Release Unit	N/A**	N/A**	93	N/A**	N/A**	\$ 8,981	N/A**	N/A**	\$24.61
Nebraska Center for Women	86.6	89.0	100	\$21,331	\$22,281	\$21,368	\$58.44	\$61.04	\$58.54
Community Corrections-Lincoln	N/A**	N/A**	132	N/A**	N/A**	\$ 9,950	N/A**	N/A**	\$27.26
Adult Parole Administration	279.7	405.5	431	\$ 2,133	\$ 1,682	\$ 2,022	\$ 5.84	\$ 4.61	\$ 5.54
<u>JUVENILE</u>									
Youth Development Center-Kearney	149.5	150.6	169	\$23,580	\$23,648	\$21,375	\$64.60	\$64.79	\$58.56
Youth Development Center-Geneva	66.7	70.1	66	\$25,597	\$27,023	\$29,921	\$70.13	\$74.04	\$81.98
Juvenile Parole Administration	200.9	237.4	219	\$ 2,921	\$ 2,784	\$ 2,854	\$ 8.00	\$ 7.63	\$ 7.82

NOTES: \*Rounded figures.

\*\*Data for these two facilities was combined in previous reports.

PER CAPITA STATEMENT by FACILITIES/CENTERS/PROGRAMS - FY1988-89

<u>CATEGORY</u>	<u>All Facilities/ Centers/ Programs*</u>	<u>All Adult/ Juvenile Facilities/ Community Centers**</u>	<u>All Adult Facilities/ Centers***</u>	<u>All Adult/ Juvenile Facilities****</u>	<u>All Adult Facilities*****</u>
Personal Services	\$24,227,662	\$23,248,215	\$20,185,214	\$22,291,756	\$19,228,755
Operating Expenses					
Administrative	727,964	649,806	550,816	646,686	547,696
Utilities	1,659,935	1,657,418	1,396,125	1,548,947	1,287,654
Per Diem	3,738,009	3,558,124	3,220,372	3,210,004	2,872,252
Medical/Dental/Psych	59,195	21,825	18,618	12,514	9,307
Education	77,449	76,710	69,609	76,468	69,367
Other	1,086,855	1,065,557	910,140	894,978	739,561
Travel	221,147	117,970	91,700	87,544	61,274
Capital Outlay	<u>104,572</u>	<u>101,106</u>	<u>93,717</u>	<u>98,003</u>	<u>90,614</u>
(Totals	31,902,788	30,496,731	26,536,311	28,866,900	24,906,480
(Cost Per Year per Inmate	10,648	12,996	12,566	13,612	13,206
Allocation of:					
Central Office Expenses	2,348,364	2,263,173	1,931,540	2,173,614	1,841,981
Equipment Purchases	186,574	182,892	143,747	173,701	134,556
Medical Direct	343,550	343,550	34,736	343,550	34,736
Medical Indirect	4,001,382	4,001,382	4,001,382	3,573,481	3,573,481
Education Direct	2,100,857	2,100,857	1,173,256	2,100,857	1,173,256
Education Indirect	118,539	118,539	105,416	118,539	105,416
Special Projects	<u>115,725</u>	<u>115,725</u>	<u>115,725</u>	<u>115,725</u>	<u>115,725</u>
ADJUSTED TOTALS	\$41,117,779	\$39,622,849	\$34,042,114	\$37,466,367	\$31,885,631
ADJUSTED COST PER YEAR	\$13,724	\$16,886	\$16,120	\$17,667	\$16,907
ADJUSTED COST PER DAY	\$37.60	\$46.26	\$44.16	\$48.40	\$46.32
AVERAGE DAILY POPULATION	2996	2347	2112	2121	1886
AUTHORIZED FTEs	1075	1036	884	995	843

NOTES: \*Includes adult and juvenile facilities, community centers, Juvenile and Adult Parole; does not include federal surplus and Cornhusker State Industries (CSI).

\*\*Does not include Juvenile or Adult Parole, federal surplus or CSI.

\*\*\*Does not include juvenile facilities, Juvenile or Adult Parole, federal surplus or CSI.

\*\*\*\*Does not include community centers, Juvenile or Adult Parole, federal surplus or CSI.

\*\*\*\*\*Does not include community centers, juvenile facilities, Juvenile or Adult Parole, federal surplus or CSI.

PER CAPITA STATEMENT by ADULT FACILITIES and PROGRAMS - FY 1988/89

<u>CATEGORY</u>	<u>Nebraska State Penitentiary</u>	<u>Hastings Correctional Center</u>	<u>Lincoln Correctional Center</u>	<u>Omaha Correctional Center</u>	<u>OCC Work Release Unit</u>	<u>Nebraska Center for Women</u>	<u>Community Corrections-Lincoln</u>	<u>Adult Parole Administration</u>
Personal Services	\$ 7,709,189	\$ 944,516	\$ 6,697,729	\$ 2,581,460	\$ 381,727	\$ 1,295,861	\$ 574,732	\$ 634,395
Operating Expenses								
Administrative	212,293	39,331	144,129	102,465	1,382	49,478	1,738	46,344
Utilities	615,570	52,639	345,604	213,654	40,868	60,187	67,603	1,397
Per Diem	919,900	272,238	1,067,438	478,766	140,321	133,910	207,799	17,231
Medical/Dental/Psych	2,303	1,957	2,212	1,969	4,705	866	4,606	33,179
Education	18,004	8,563	24,392	12,956	142	5,452	100	95
Other	331,322	22,880	155,278	205,096	25,944	24,985	144,635	19,574
Travel	13,168	13,478	12,742	10,712	24,197	11,174	6,229	58,223
Capital Outlay	59,357	17,027	6,157	3,570	2,848	4,503	255	3,466
(Totals)	9,881,106	1,372,629	8,455,681	3,610,648	622,134	1,586,416	1,007,697	813,904
(Cost per Inmate per Year)	15,121	9,995	12,155	12,060	6,660	15,842	7,610	1,890
Allocation of:								
Central Office Expenses	752,520	87,375	629,648	246,835	34,950	125,602	54,610	56,794
Equipment Purchases	29,972	3,771	50,050	13,775	4,909	36,988	4,282	20
Medical Direct	0	0	0	0	0	34,736	0	0
Medical Indirect	1,238,151	260,212	1,318,092	567,282	177,011	189,744	250,889	0
Education Direct	389,212	452	414,341	208,532	0	160,719	0	0
Education Indirect	36,525	7,676	38,883	16,735	0	5,597	0	0
Special Projects	52,872	28,443	0	34,410	0	0	0	0
ADJUSTED TOTALS	\$12,380,358	\$ 1,760,558	\$10,906,696	\$ 4,698,216	\$ 839,005	\$ 2,139,802	\$ 1,317,478	\$ 870,718
ADJUSTED COST PER YEAR	\$18,946	\$12,820	\$15,679	\$15,693	\$8,981	\$21,368	\$9,950	\$2,022
ADJUSTED COST PER DAY	\$51.91	\$35.12	\$42.96	\$42.99	\$24.61	\$58.54	\$27.26	\$ 5.54
AVERAGE DAILY POPULATION	653	137	696	299	93	100	132	431
AUTHORIZED FTEs	345	40	288	113	16	58	25	26

PER CAPITA STATEMENT by JUVENILE FACILITIES and PROGRAMS - FY 1988/89

<u>CATEGORY</u>	<u>Youth Development Center- Kearney</u>	<u>Youth Development Center- Geneva</u>	<u>Juvenile Parole Administration</u>	<u>All Juvenile Facilities*</u>
Personal Services	\$1,861,107	\$ 1,201,894	\$ 345,052	\$3,063,001
Operating Expenses				
Administrative	52,842	46,148	31,814	\$ 98,990
Utilities	176,757	84,536	1,120	\$ 261,293
Per Diem	261,181	76,571	162,654	\$ 337,752
Medical/Dental/Psych	83	3,124	4,191	\$ 3,207
Education	2,642	4,459	644	\$ 7,101
Other	134,587	20,830	1,724	\$ 155,417
Travel	18,214	8,056	44,954	\$ 26,270
Capital Outlay	3,808	3,581	0	\$ 7,389
(Totals	2,511,221	1,449,199	592,153	3,960,420)
(Operating Costs per Youth per Year	14,865	22,014	2,707)	
Allocation of:				
Central Office Expenses	206,533	125,100	28,397	\$ 331,633
Equipment Purchases	24,966	14,179	3,662	\$ 39,145
Medical Direct	189,230	119,584	0	\$ 308,814
Medical Indirect	0	0	0	\$ 0
Education Direct	669,663	257,938	0	\$ 927,601
Education Indirect	9,443	3,680	0	\$ 13,123
Special Projects	0	0	0	0
ADJUSTED TOTALS	\$3,611,056	\$ 1,969,680	\$ 624,212	\$5,580,736
ADJUSTED COST PER YEAR	\$21,375	\$29,921	\$2,854	
ADJUSTED COST PER DAY	\$58.26	\$81.98	\$7.82	
AVERAGE DAILY POPULATION	169	66	219	
AUTHORIZED FTEs	95	57	13	

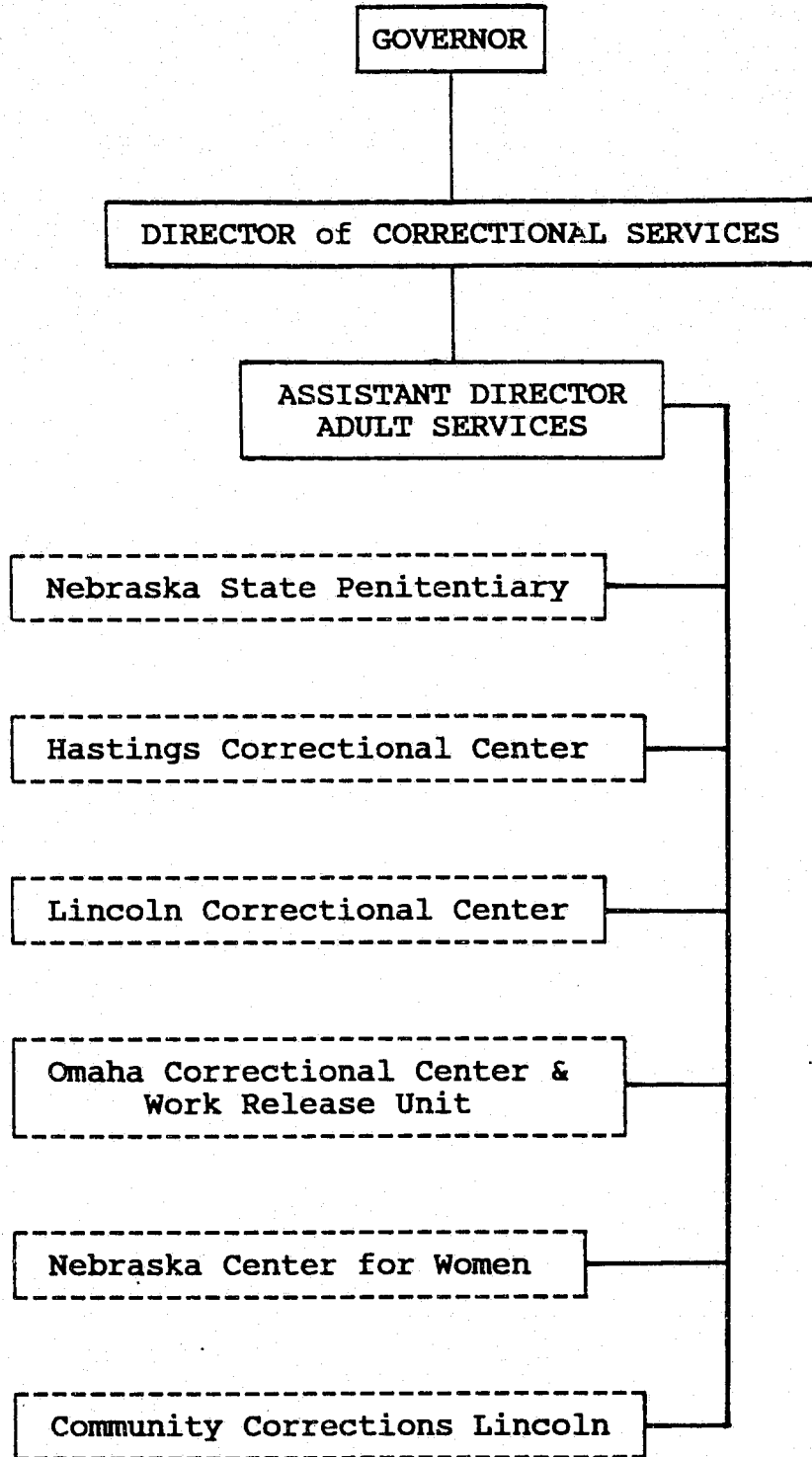
\*NOTE: Does not include Juvenile Parole Administration

FISCAL STATEMENT OF THE DEPARTMENT for FY1988/89  
plus  
FEDERAL SURPLUS PROPERTY & CORNHUSKER STATE INDUSTRIES

<u>CATEGORY</u>	<u>Federal Surplus Property</u>	<u>Cornhusker State Industries</u>	<u>DEPARTMENT of CORRECTIONAL SERVICES</u>
Personal Services	\$ 79,851	\$1,058,826	\$30,518,192
Operating Expenses			
Administrative	27,686	148,042	1,338,891
Utilities	4,788	28,051	1,704,935
Per Diem	6,533	200,019	4,048,949
Medical/Dental/Psych	0	0	1,953,403
Education	0	0	1,175,450
Other	134,812	1,409,402	2,793,969
Travel	933	35,672	347,971
Capital Outlay	<u>3,174</u>	<u>152,844</u>	<u>622,825</u>
(Totals)	257,837	3,032,856	44,504,585
Allocation of:			
Central Office Expenses	10,922	85,191	
Equipment Purchase	0	0	
Medical Direct	0	0	
Medical Indirect	0	0	
Education Direct	0	0	
Education Indirect	0	0	
Special Projects	<u>0</u>	<u>0</u>	
ADJUSTED TOTALS	\$268,759	\$3,118,047	\$44,504,585
AVERAGE DAILY POPULATION	NA	NA	2,996
AUTHORIZED FTEs	5	39	1,304*

\*NOTE: In addition to authorized FTEs for all facilities/centers/programs, this also includes authorized FTEs in central office (71), medical (81), and education (33).

DIVISION of ADULT SERVICES



DIVISION of ADULT SERVICES

Organized under Section 83-939, Nebraska Revised Statutes (Reissue 1976), the Division of Adult Services exists to administer and supervise the state's adult correctional facilities. All adult female inmates are received at the Nebraska Center for Women, where they are evaluated, classified and placed in programs and/or work assignments at that facility. All adult male inmates are received at the Lincoln Correctional Center's Evaluation Unit, where screening and evaluation are performed and a mental health unit is maintained for special adjustment cases. Upon completion of evaluation, inmates are assigned to an appropriate adult facility/center, and are placed in program and/or work assignments at the respective facilities. Release from any of the adult institutions is via placement in work or educational release programs, parole or expiration of sentence.

Nebraska State Penitentiary

Opened: 1869  
Capacity: 488  
FY89 Average Daily Population: 653  
Average Yearly Cost: \$18,946  
Maximum/Medium Custody Males  
Accredited: 1985  
Reaccredited: 1988

Operating on the same site since 1869, the Nebraska State Penitentiary stood as the only adult facility until the early 1920's. At that time, the Nebraska Center for Women opened (1920) and the Men's Reformatory was established (1921).

Renovation and new construction at the Penitentiary was completed during the fall of 1981. The new physical plant includes four modular housing units, a central utility plant, and an administrative complex which houses the administrative offices, visiting area, inmate gymnasium, kitchen and hospital.

The Penitentiary is for the care, custody, and program needs of older, multiple offender male inmates classified as maximum or medium level custody. Those inmates classified as medium custody are assigned to housing in the Medium Security Unit at the facility.

Responsibility for the institution rests with the Warden, who is assisted by a Deputy Warden and two Associate Wardens.

Hastings Correctional Center

Opened: 1987  
Capacity: 152  
FY89 Average Daily Population: 137  
Average Yearly Cost: \$12,820  
Minimum Custody Males  
Accreditation: Scheduled 1990

The Hastings Correctional Center is the Department's newest adult institution, having received it's first inmates in June 1987. It is located in a remodeled building on the grounds of the Hastings Regional Center. The facility houses inmates who are close to the end of their sentence and who are often from that area of Nebraska. The inmate work programs include work details on the Regional Center campus, in the local community and in neighboring towns.

The operation of the facility is the responsibility of the Superintendent and two Assistant Superintendents.



Lincoln Correctional Center

Opened: 1921  
Capacity: 468  
FY89 Average Daily Population: 696  
Average Yearly Cost: \$15,679  
All Custody Level Males  
Accredited: 1984  
Reaccredited: 1987

Originally known as the Men's Reformatory, the present institution was provided for by the 1975 Legislature. The Lincoln Correctional Center, a medium-minimum security institution, and the Diagnostic and Evaluation Center, a maximum security institution, opened in August 1979. In July 1986, the two facilities were administratively combined into a single institution called the Lincoln Correctional Center.

The Evaluation Unit of the institution provides reception, diagnostic, evaluation, classification, and assignment services to all adult male felons received from the district courts. It also contains a protective custody unit which serves all the adult male facilities. Continuing service is also provided to the district courts as they request evaluation assistance in felony cases prior to the determining of sentence.

The facility also provides care, custody and programming services to younger, first-time male inmates in a variety of custody levels. The facility consists of five housing units which contain maximum and medium custody inmates and includes a number of special populations. One-half of one housing unit serves as the in-patient mental health unit for adult males in the Department. Another housing unit contains an in-patient program for sex offenders and for chemically dependent inmates. The remaining housing units are for general population inmates who are mostly involved in academic and vocational training programs and institutional maintenance and work programs.

Responsibility for the management of the institution resides with the Warden, who is assisted by a Deputy Warden and two Associate Wardens.

Omaha Correctional Center

and

Work Release Unit

Omaha Correctional Center

Opened: 1984  
Capacity: 240  
FY89 Average Daily Population: 299  
Average Yearly Cost: \$15,693  
Minimum Custody Males  
Accredited: 1986  
Reaccredited: 1989

The Omaha Correctional Center houses inmates who are close to the end of their sentence and who are often from the Omaha/Douglas County metropolitan area. The facility is located on a 37-acre site in east Omaha. Inmates assigned to the facility are shorter and longer term nonviolent-violent males with minimum custody status.

A variety of self-improvement opportunities are provided at the facility, including but not limited to: mental health counseling, including substance abuse, alcoholics anonymous, library services/legal aid, self-betterment clubs, volunteer activities, pre-release preparation, survival skills training, social/leisure skills training, and self-interest classes.

The management team includes a Superintendent and three Assistant Superintendents.

OCC-Work Release Unit

Program Established: 1971  
Capacity: 90  
FY89 Average Daily Population: 93  
Average Yearly Cost: \$8,981  
Community Custody Males & Females  
Accredited: 1981  
Reaccredited: 1984, 1989

In July 1987, the Omaha Correctional Center assumed the management responsibility for the Community Corrections Center-Omaha, which is located across the street to the north. This program had operated out of various Omaha locations until a new facility was constructed and occupied in July 1985. The facility is now identified as the OCC-Work Release Unit.

The facility provides work and educational release opportunities for those inmates who have achieved community custody status. Community detail assignment is available for other eligible inmates. Leave privileges in the form of passes and furloughs may be earned.

The WRU is under the direction of the OCC Superintendent, with an Assistant Superintendent officed at the Unit.

Nebraska Center for Women

Opened: 1920  
Capacity: 84  
FY89 Average Population: 100  
Average Yearly Cost: \$21,368  
All Custody Level Females  
Accredited: 1984  
Reaccredited: 1987

The Nebraska Center for Women receives and processes all adult women committed to the Department by the courts. Following initial orientation, evaluation, and classification, the women are assigned to the housing area, programming and work activities appropriate to their needs and requirements.

The academic needs of the women are met through the facility's State accredited school. Vocational skills are fostered by a variety of programs and employability is enhanced by the opportunities provided through the Cornhusker State Industries programs located on the grounds. The institution meets other needs of the inmates via individualized planning and goal setting. One of the more unique and innovative programs available is Mother Offspring Life Development (MOLD), which allows eligible mothers to have their young children for periodic overnight visits at the facility.

Located at the outskirts of York, Nebraska, the institution is under the direction of a Superintendent and two Assistant Superintendents.

Community Corrections Lincoln

Program Established: 1967  
Capacity: 129  
FY89 Average Daily Population: 132  
Average Yearly Cost: \$9,950  
Community Custody Males & Females  
Accredited: 1981; new Initial scheduled 1990\*  
Reaccredited: 1984

Community Corrections, previously known as Post Care or the Work Release Program, was created by State Statute 83-184 (R.R.S. 1943) and established in October 1967. It allowed a select group of adult inmates to be employed in the community or attend an educational program not available within the confines of the institution. Those inmates initially participating in the program were housed in the institution during non-working hours. In 1971, the program established a community residential facility in Lincoln. Additional sites were established in Omaha and for a time, in other Nebraska cities. In 1974, female inmates were included in the program.

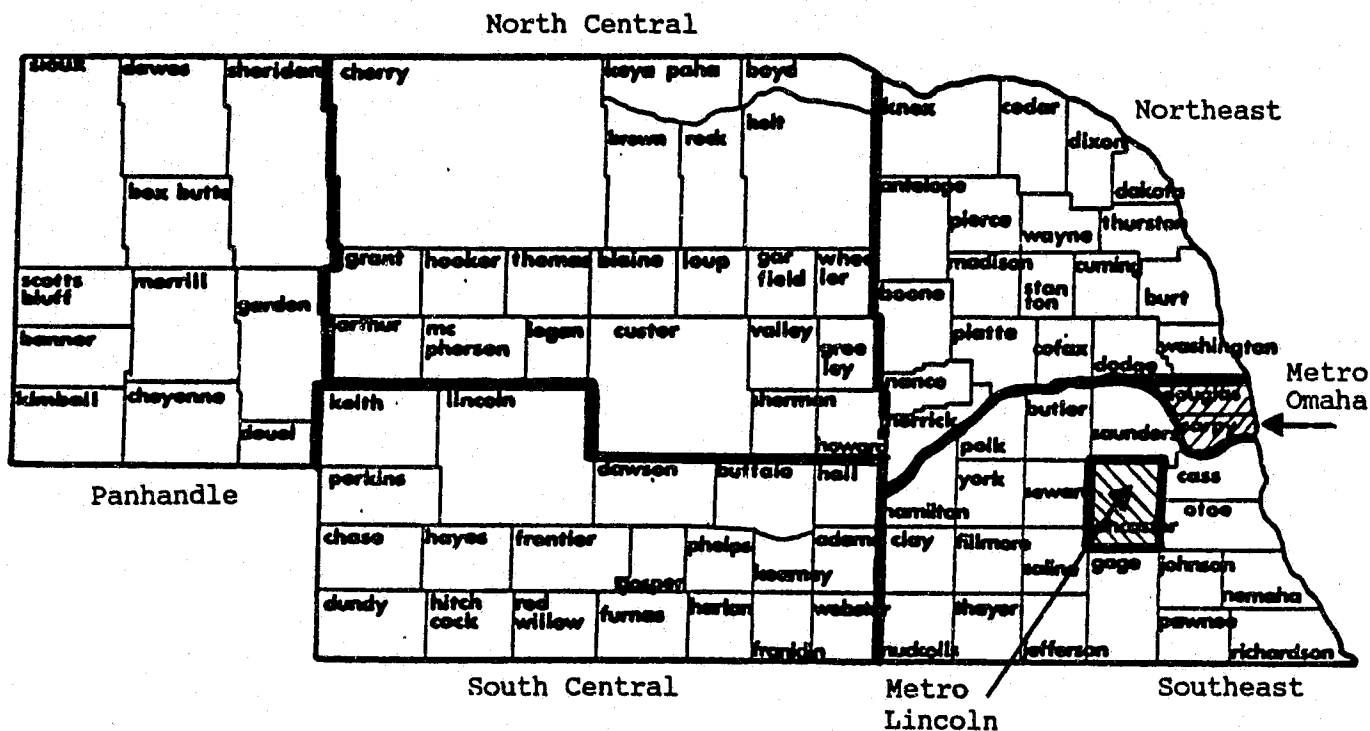
The facility provides work release, educational release, and community detail assignment opportunities to those inmates who have achieved community custody status and are nearing release from sentence by parole and/or discharge. Community leave privileges in the form of passes and furloughs may be earned.

Community Corrections-Lincoln is managed by a Superintendent and an Assistant Superintendent.

\*Note: Due to the July 1987 reorganization of the Community Corrections Administration and its facilities, the accreditation time table was adjusted to accommodate the change. The facility at Lincoln is scheduled for a new initial accreditation audit in 1990. The Omaha facility, now a part of the Omaha Correctional Center, was reaccredited in 1989 along with that institution.

TOTAL ADULT POPULATION  
(Incarcerated as of June 1989)

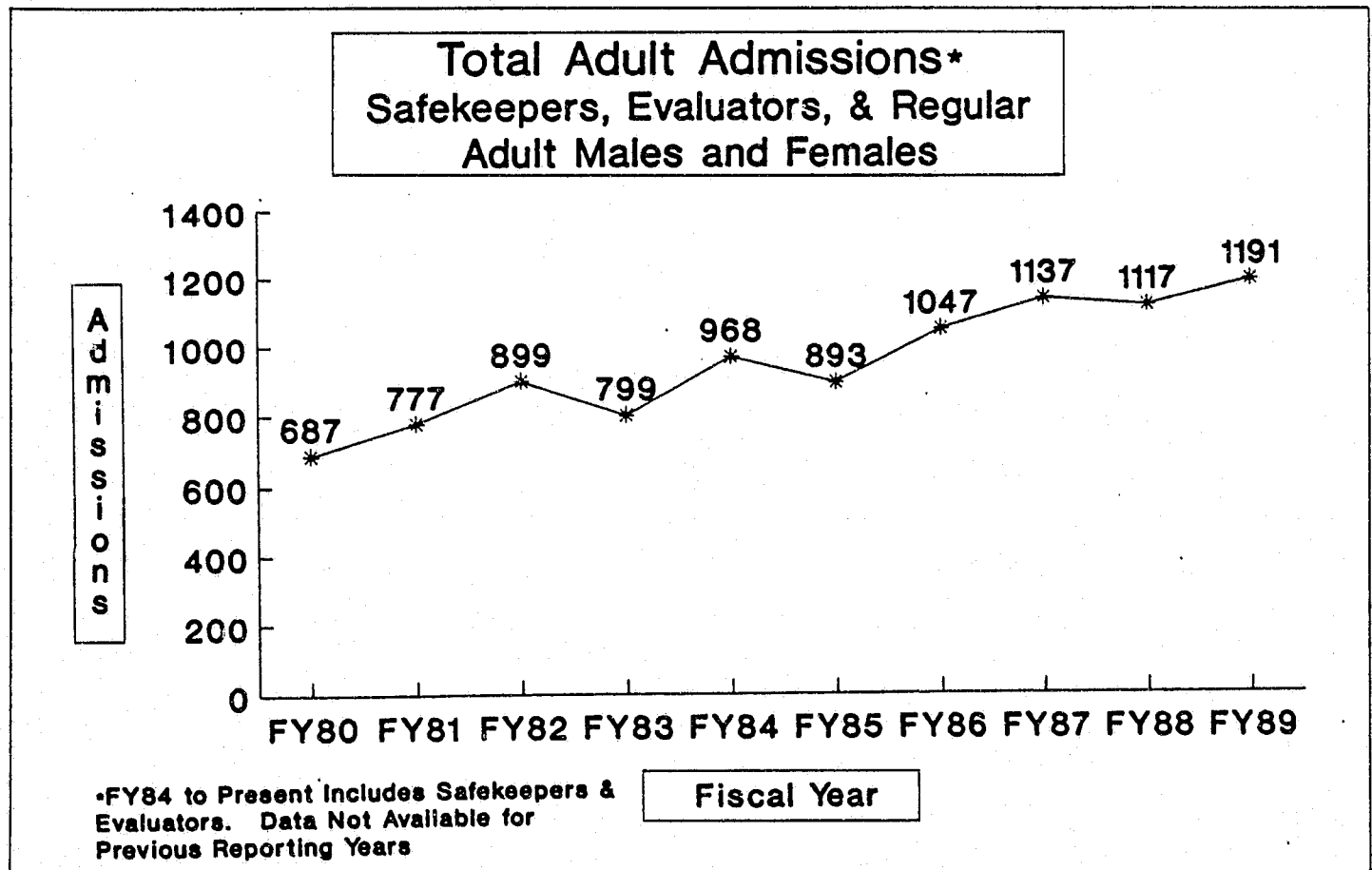
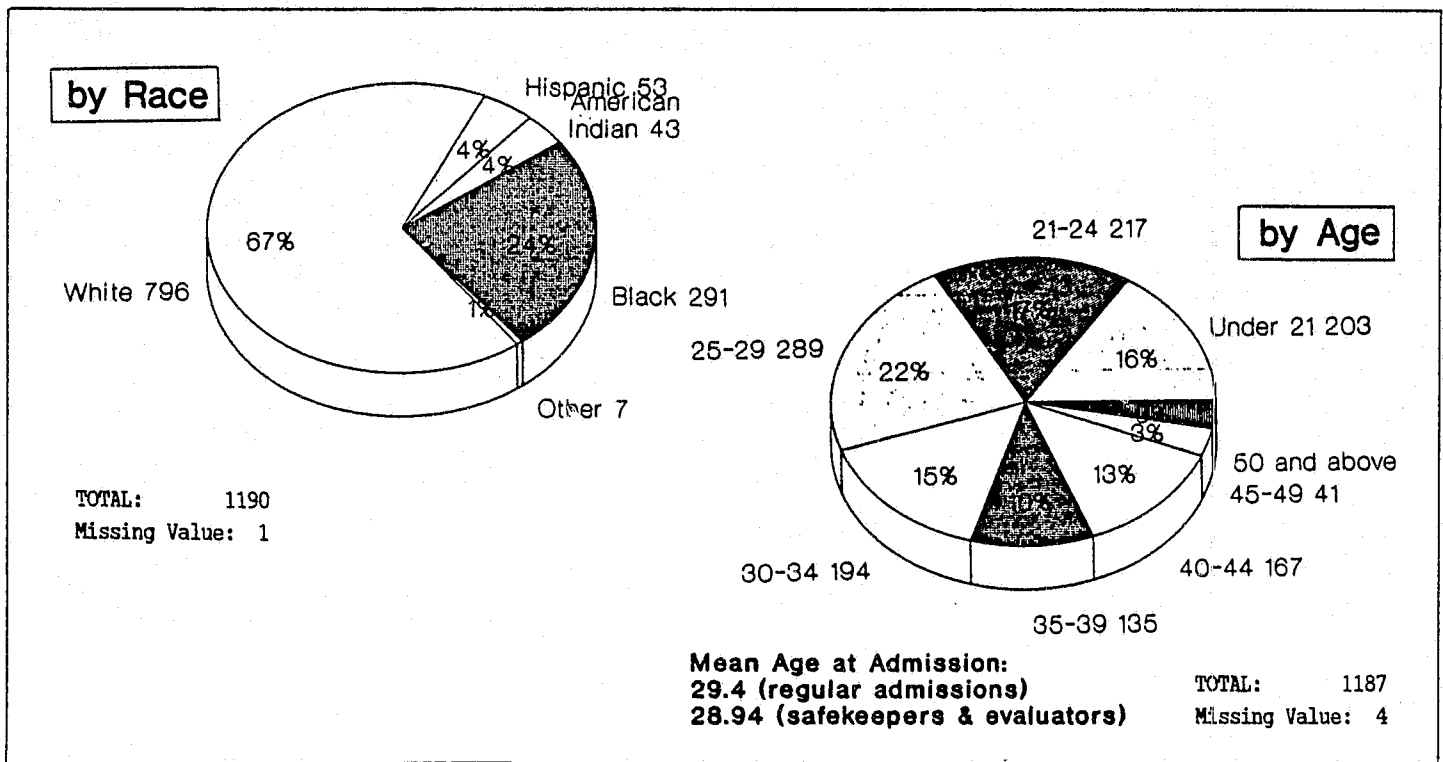
AREAS of COMMITMENT



<u>Males</u>		<u>Females</u>
(48%) 1019	Metro Omaha	(61%) 89
(13%) 265	Metro Lincoln	(13%) 19
(8%) 176	Southeast	(3%) 4
(13%) 274	South Central	(9%) 13
(5%) 114	Panhandle	(4%) 6
(1%) 23	North Central	(1%) 2
(10%) 211	Northeast	(8%) 12
(2%) 38	Out-of-State	0 0
- < 9 >	Missing Values	- < 3 >
2120	VALID DATA	145
2129	Total	148

# Total Adult Admissions

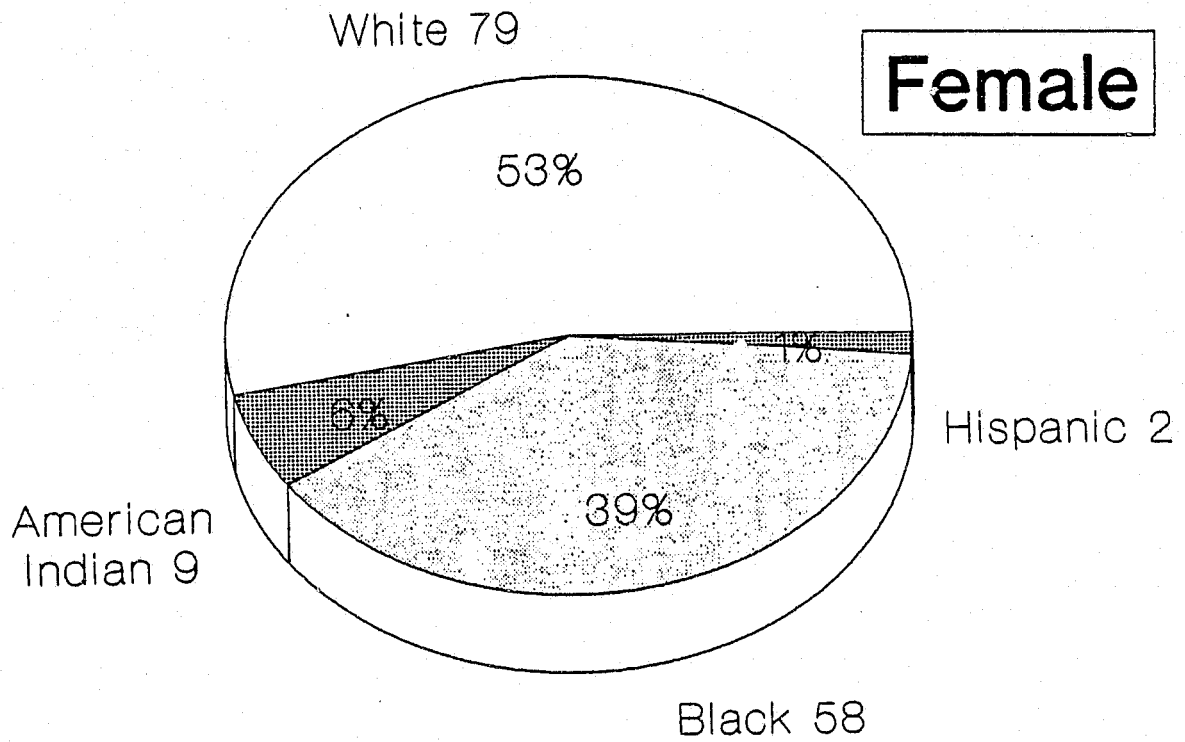
Includes Safekeepers, Evaluators, & Regular Adult Males and Females



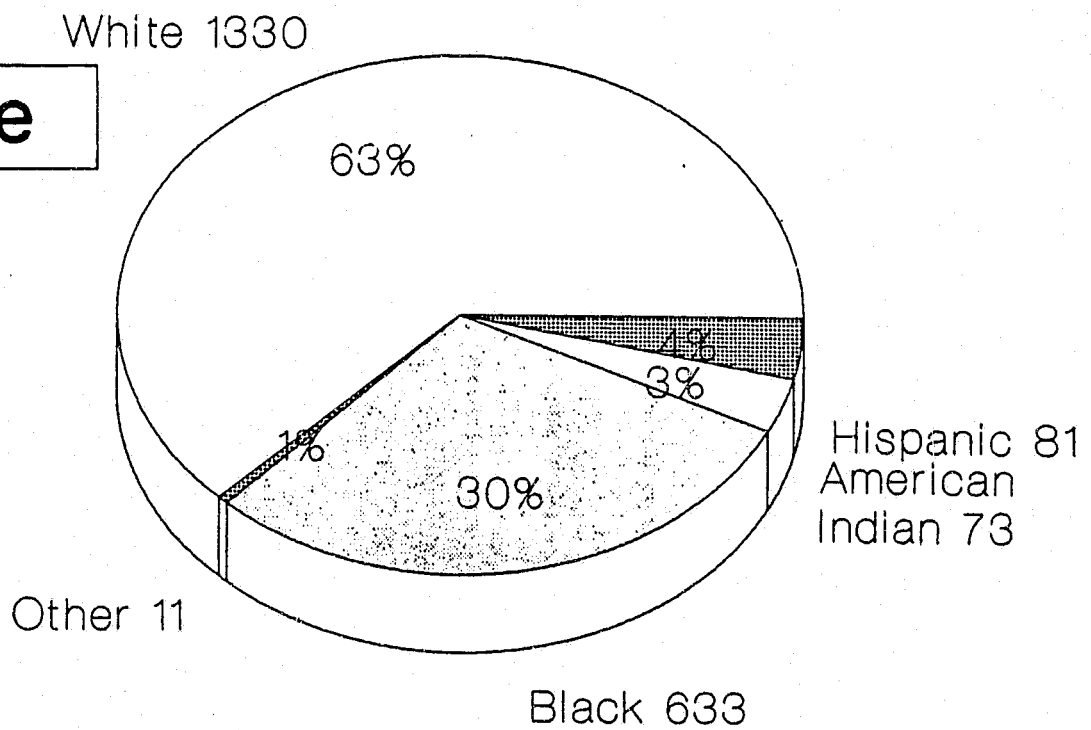
# Total Adult Population by Race

(Current Incarcerations, 1989)

**Female**



**Male**

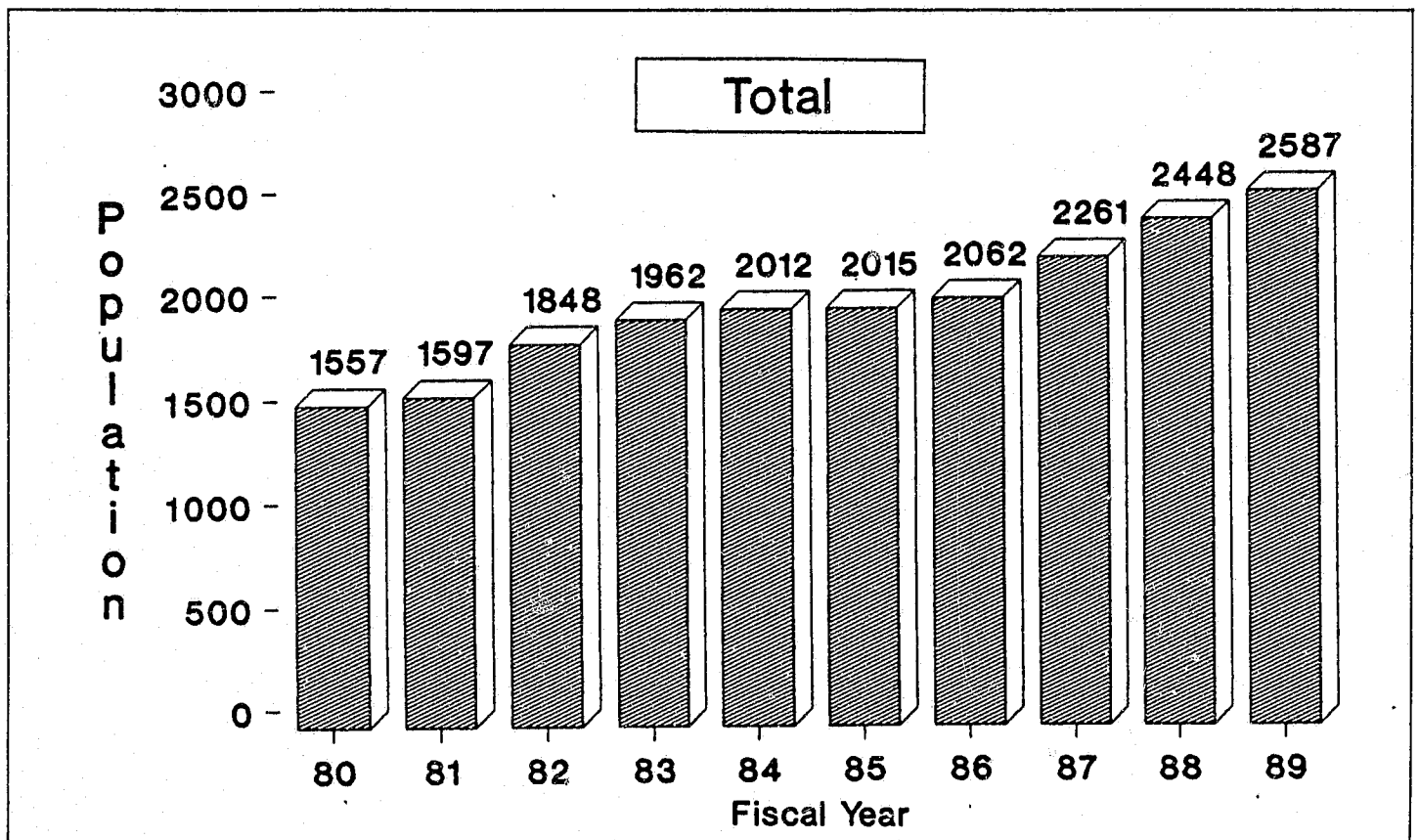
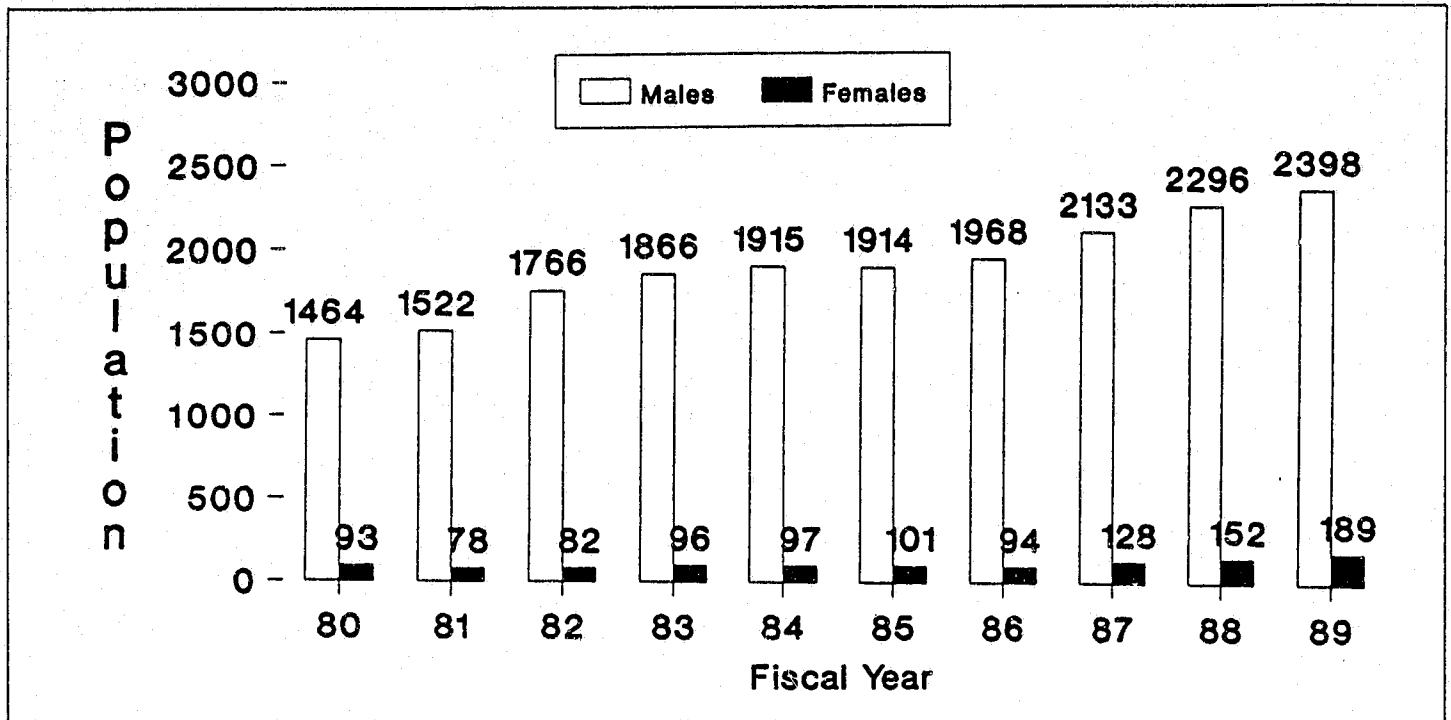


0% Missing (1)

# Adult Population by Fiscal Year

## Facilities, Centers, & Programs

Average Monthly Population



**LENGTH OF STAY**

Based Upon Incarcerated Adult Males and Females  
(As of June in each fiscal year)

Number / % of Total

<u>LENGTH OF STAY</u>	<u>MALES</u>				<u>FEMALES</u>			
	<u>85/86</u>	<u>86/87</u>	<u>87/88</u>	<u>88/89</u>	<u>85/86</u>	<u>86/87</u>	<u>87/88</u>	<u>88/89</u>
Zero-1 year	671 37.0%	762 40.2%	800 40.7%	819 38.5%	50 64.9%	76 65.5%	80 65.4%	88 59.5%
1.01-2 years	318 17.5%	336 17.7%	377 19.2%	460 21.6%	9 11.7%	19 16.4%	22 17.0%	29 19.6%
2.01-3 years	256 14.1%	186 9.2%	212 10.8%	270 12.7%	10 13.0%	5 4.3%	9 6.9%	13 8.8%
3.01-4 years	128 7.1%	153 8.1%	121 6.2%	128 6.0%	2 2.6%	9 7.8%	4 3.1%	8 5.4%
4.01-5 years	95 5.2%	90 4.8%	101 5.1%	86 4.0%	2 2.6%	2 1.7%	5 3.8%	2 1.4%
5.01-6 years	102 5.6%	70 3.7%	55 2.8%	78 3.7%	2 2.6%	2 1.7%	1 0.8%	2 1.4%
6.01-7 years	41 2.3%	80 4.2%	56 2.8%	46 2.2%	0 0%	1 0.9%	2 1.5%	1 0.7%
7.01-8 years	33 1.8%	32 1.7%	73 3.7%	38 1.8%	0 0%	0 0%	0 0%	2 1.4%
8.01-9 years	44 2.4%	28 1.5%	27 1.4%	57 2.7%	1 1.3%	0 0%	0 0%	0 0%
9.01-10 years	24 1.3%	33 1.7%	20 1.0%	26 1.2%	0 0%	1 0.9%	0 0%	1 0.7%
Over 10.01 years	104 5.7%	124 6.6%	124 6.3%	121 5.7%	1 1.3%	1 0.9%	2 1.5%	2 1.4%
<b>TOTALS</b>	<b>1816</b>	<b>1894</b>	<b>1966</b>	<b>2129</b>	<b>77</b>	<b>116</b>	<b>130</b>	<b>148</b>
Mean (In Months)	35.70	36.28	35.16	34.96	16.01	15.47	15.22	17.64

**\*NOTE:** Does not include Safekeeper/Evaluators.



AVERAGE MINIMUM/MAXIMUM/LENGTH OF STAY IN MONTHS  
for  
FY89 RELEASES BASED ON MOST SEVERE OFFENSE  
(Life and Death Sentences set to 50 years)

OFFENSES	NO.	MINIMUM SENTENCE Mean	MAXIMUM SENTENCE Mean	LENGTH of STAY* Mean
Total Population	1039*	29.08	68.16	30.94
Criminal Attempt	4	17.25	41.25	25.25
Conspiracy	2	36.00	90.00	25.50
Accessory to Felony	5	7.80	28.80	23.20
Aiding in a Felony	3	8.00	28.00	11.33
Aiding and Abetting	3	10.00	28.00	16.33
First Degree Murder	5	408.00	708.00	245.20
Second Degree Murder	17	176.47	501.88	137.82
Manslaughter	11	52.00	121.09	49.00
Motor Vehicle Homicide	5	23.20	78.00	45.00
Shoot with Intent to Kill/Wound/Maim	1	92.00	192.00	112.00
1st Degree Assault	31	44.03	100.26	47.19
2nd Degree Assault	15	17.20	47.40	23.73
3rd Degree Assault	12	2.67	20.17	9.42
Terroristic Threats	2	13.50	28.00	13.00
1st Degree Sexual Assault	80	34.69	80.46	38.36
2nd Degree Sexual Assault	13	18.23	52.62	25.69
Kidnapping	5	40.80	180.00	41.80
1st Degree False Imprisonment	14	17.79	50.14	22.14
Violation of Custody	1	12.00	42.00	34.00
Robbery	81	60.15	118.89	56.88
Dealing Drugs	14	24.93	47.14	28.50
Possession of Marijuana Over 1 lb.	8	16.25	34.50	20.25
Possession of a Controlled Substance	35	9.69	33.77	15.57
Deliver Dangerous Substance	61	18.34	40.82	16.64
Drugs-Intention; Violation by Registered Person	1	12.00	24.00	10.00
1st Degree Arson	1	36.00	84.00	83.00
2nd Degree Arson	3	22.67	84.00	23.00
3rd Degree Arson	1	12.00	24.00	14.00
Burglary	192	27.85	57.82	29.90
Possession of Burglary Tools	1	0.00	180.00	99.00
Breaking and Entering	2	120.00	144.00	67.00
Receiving Stolen Property	4	42.00	150.00	20.25
Theft	156	14.28	39.40	20.03
Petty Larceny	13	8.54	28.15	11.77
Criminal Mischief	7	13.14	32.57	20.43
Criminal Trespass	11	1.09	14.73	9.10
1st Degree Forgery	5	17.20	48.80	31.20
2nd Degree Forgery	76	16.88	41.80	21.82
Possession of Forged Instrument \$300+	3	34.67	104.00	77.67
Possession of Forged Instrument \$76-299	1	0.00	12.00	4.00
Possession of Forged Instrument \$75-	2	1.50	14.50	10.50
Criminal Simulation	3	8.00	28.00	7.67
Bad Check \$1000+	6	18.33	48.17	21.50
Bad Check \$300-999	12	14.50	35.00	17.17

Bad Check \$75-299	8	3.00	29.25	12.38
No Account Check	1	0.00	13.00	6.00
Incest	6	31.33	62.00	27.50
Criminal Non-Support	3	12.67	26.00	15.67
Failure to Pay Child Support	1	0.00	12.00	4.00
Child Abuse	4	10.00	36.00	16.50
Debauching a Minor	1	0.00	12.00	9.00
Contributing to Delinquency of a Minor	2	0.00	12.00	8.50
Obstructing a Police Officer	1	0.00	12.00	7.00
Operating Motor Vehicle to Avoid Arrest	4	3.00	24.50	9.50
Motor Vehicle Violations	24	8.00	30.75	12.71
False Reporting	6	2.17	19.17	8.83
Escape	16	15.94	48.38	23.31
Failure to Appear	1	0.00	36.00	7.00
Tampering	2	6.00	48.00	20.00
Possession of a Concealed Weapon	1	0.00	12.00	4.00
Use of a Firearm in a Felony	3	64.00	128.00	50.33
Possession of Firearm by Felon	11	12.73	34.36	19.45
Remove Dead Human	1	0.00	18.00	11.00
Brand Livestock	1	18.00	36.00	13.00
DWI-Third Offense	2	12.00	26.00	14.50
Habitual Criminal	4	162.00	222.00	153.25

\*NOTE: Includes 8 releases with missing offense data.

**TOTAL ADULT POPULATION CURRENTLY CONFINED (June 1989)**

**By Age**

<u>CATEGORY</u>	<u>Males</u>	<u>Females</u>	<u>Total</u>	<u>% of Total</u>
Under 21	191	4	195	8.6
21-22	148	17	165	7.2
23-24	183	15	198	8.7
25-29	490	39	529	23.2
30-34	420	37	457	20.1
35-39	310	24	334	14.7
40-44	188	5	193	8.5
45-49	89	3	92	4.0
50-54	51	1	52	2.3
55-59	23	1	24	1.1
60 & Over	36	2	38	1.7
<b>TOTALS</b>	<b>2129</b>	<b>148</b>	<b>2277</b>	

**By Mean Age at Facility/Center/Program**

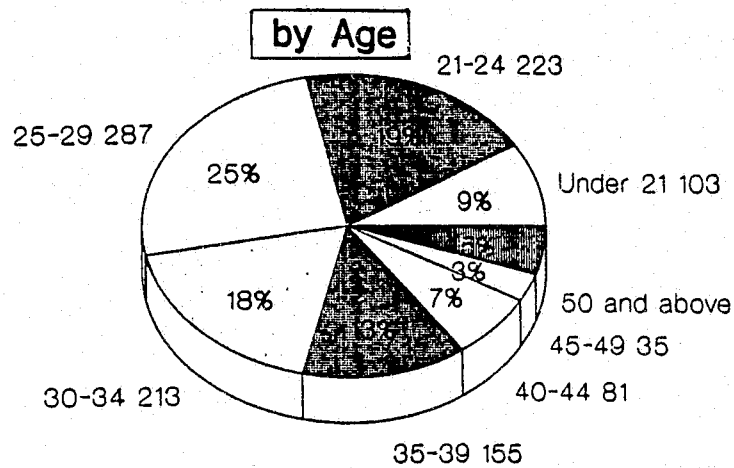
Nebraska State Penitentiary.....	34.9825
Lincoln Correctional Center & Evaluation Unit.....	28.5434
Hastings Correctional Center.....	29.6842
Omaha Correctional Center.....	33.6031
Nebraska Center for Women.....	30.0326
Community Corrections (Lincoln/Omaha)	
Males.....	32.1004
Females.....	30.8393
Adult Parole Administration.....	31.7823
<b>TOTAL Adult Male Population.....</b>	<b>31.6601</b>
<b>TOTAL Female Population.....</b>	<b>30.3378</b>

**By Offense**

<u>CATEGORY</u>	<u>Males</u>	<u>Females</u>	<u>Total</u>	<u>% of Total</u>
Homicide	263	21	284	12.8
Robbery	236	6	242	10.9
Burglary	323	3	326	14.7
Assault	139	4	143	6.5
Theft	212	29	241	10.9
Sex Offenses	261	2	263	11.9
Restraint	47	2	49	2.2
Arson	14	1	15	0.7
Drugs	266	38	304	13.7
Fraud	88	30	118	5.3
Weapons	36	0	36	1.6
Morals	17	2	19	0.9
Motor Vehicle	69	3	72	3.2
Other	100	5	105	4.7
<b>TOTALS</b>	<b>2071</b>	<b>146</b>	<b>2217</b>	
(Missing Values	58	2	60)	

# Adult Releases\*

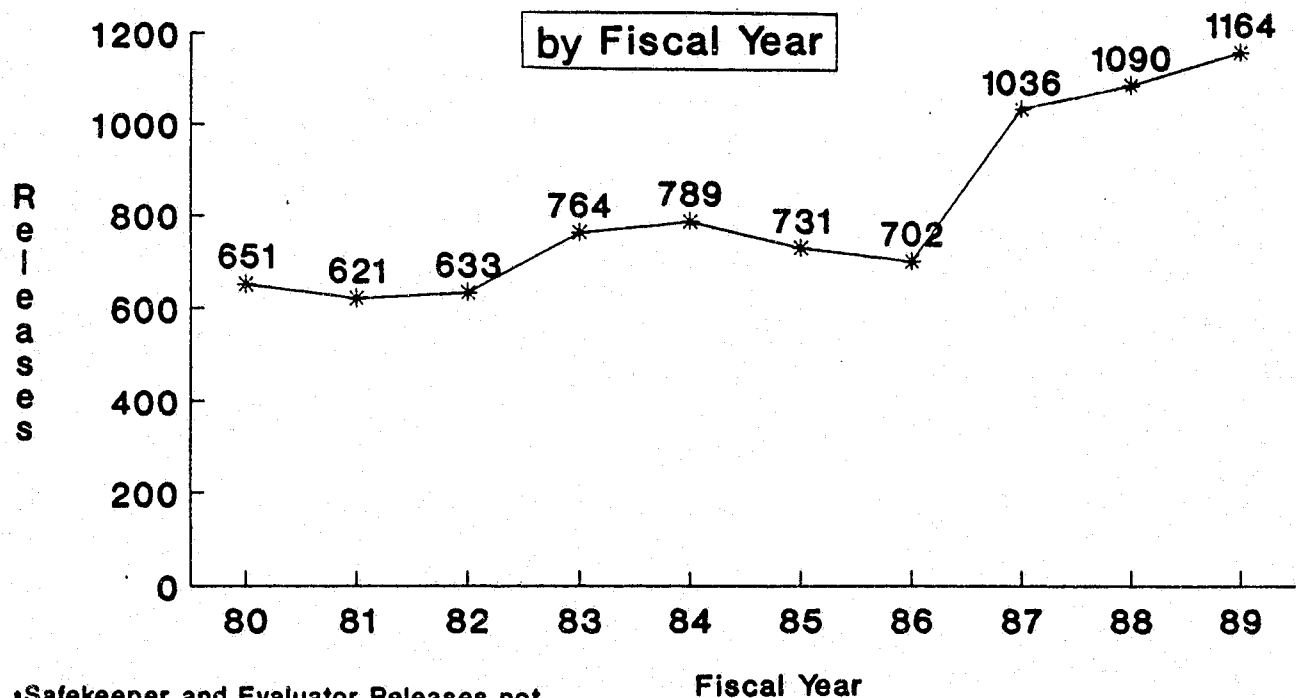
Includes Safekeepers, Evaluators,  
& Regular Adult Males and Females



Mean Age at Release: 30.91

**by Sex and Type**

<b>Regular:</b>	<b>1039</b>
Males	938
Females	101
<b>Evaluators/Safekeepers:</b>	<b>125</b>
Males	116
Females	9
<b>TOTAL:</b>	<b>1,164</b>



\*Safekeeper and Evaluator Releases not Available until FY87

**INSTITUTIONAL RELEASES**

Adult Male/Female Population

STATUS	FY 1987/88*		FY 1988/89**	
	Number	Percent	Number	Percent
First-time Offender	637	58.4	675	58.0
Multiple Offender	355	32.5	363	31.2
Interstate Transfer	0	0	9	0.8
Federal Safekeeper	14	1.3	33	2.8
County Safekeeper	34	3.1	30	2.6
Evaluator	40	3.7	54	4.6
Other	10	0.9	0	0
<b>TOTALS</b>	<b>1090</b>		<b>1164</b>	

SEX	FY 1987/88*	FY 1988/89**
	Number	Number
Male	987	1054
Female	103	110
<b>TOTALS</b>	<b>1090</b>	<b>1164</b>

RACE	FY 1987/88*	FY 1988/89**
	Number	Number
Black	279	296
Hispanic	40	35
American Indian	49	52
Other	8	7
White	710	770
<b>TOTALS</b>	<b>1086</b>	<b>1160</b>
(Missing Values)	4	4)

LENGTH OF STAY IN INSTITUTION	FY 1987/88*	FY 1988/89**
	Number	Number
Zero - 6 months	256	238
7 - 12 months	227	248
13 - 18 months	162	139
19 - 24 months	98	124
25 - 30 months	73	89
31 - 36 months	50	77
37 - 42 months	36	51
43 - 48 months	27	31
49 - 54 months	33	19
55 - 60 months	20	20
Over 60 months	108	128
<b>TOTALS</b>	<b>1090</b>	<b>1164</b>

Mean Length of Stay (In Months)	FY 1987/88*	FY 1988/89**
Evaluators/Safekeepers	2.94	2.68
Regular Releases	29.04	30.94

**NOTE:** \*Includes 98 Safekeeper/Evaluators  
 \*\*Includes 125 Safekeeper/Evaluators

RELEASE INFORMATION - MINIMUM and MAXIMUM SENTENCE\*

Adult Male and Female Population

MINIMUM SENTENCE		SENTENCE		MAXIMUM SENTENCE	
FY 87/88	FY 88/89			FY 87/88	FY 88/89
No. %	No. %			No. %	No. %
476 48.0	470 45.2	1.00 yr/less		183 18.4	178 17.1
267 26.9	294 28.3	1.01-2.00 yrs		165 16.6	181 17.4
88 8.9	89 8.6	2.01-3.00 yrs		194 19.6	190 18.3
28 2.8	46 4.4	3.01-4.00 yrs		82 8.3	80 7.7
46 4.6	31 3.0	4.01-5.00 yrs		130 13.1	145 14.0
15 1.5	28 2.7	5.01-6.00 yrs		37 3.7	48 4.6
11 1.1	13 1.3	6.01-7.00 yrs		24 2.4	33 3.2
10 1.0	13 1.3	7.01-8.00 yrs		21 2.1	17 1.6
2 0.2	2 0.2	8.01-9.00 yrs		9 0.9	8 0.8
27 2.7	30 2.9	9.01-10.00 yrs		53 5.3	52 5.0
14 1.4	12 1.2	10.01-15.0 yrs		45 4.5	47 4.5
3 0.3	4 0.4	15.01-20.0 yrs		20 2.0	42 4.0
5 0.5	6 0.6	Over 20 years		20 2.0	22 2.1
0 0	0 0	Life		9 0.9	13 1.3
<u>0</u> 0	<u>1</u> 0.1	Death Penalty		<u>0</u> 0	<u>1</u> 0.1
992	1039	TOTALS		992	1039

\*NOTE: Totals do not include Safekeeper/Evaluators.

**LENGTH OF STAY\***

Based Upon Releases of Adult Males and Females  
(As of June in each fiscal year)

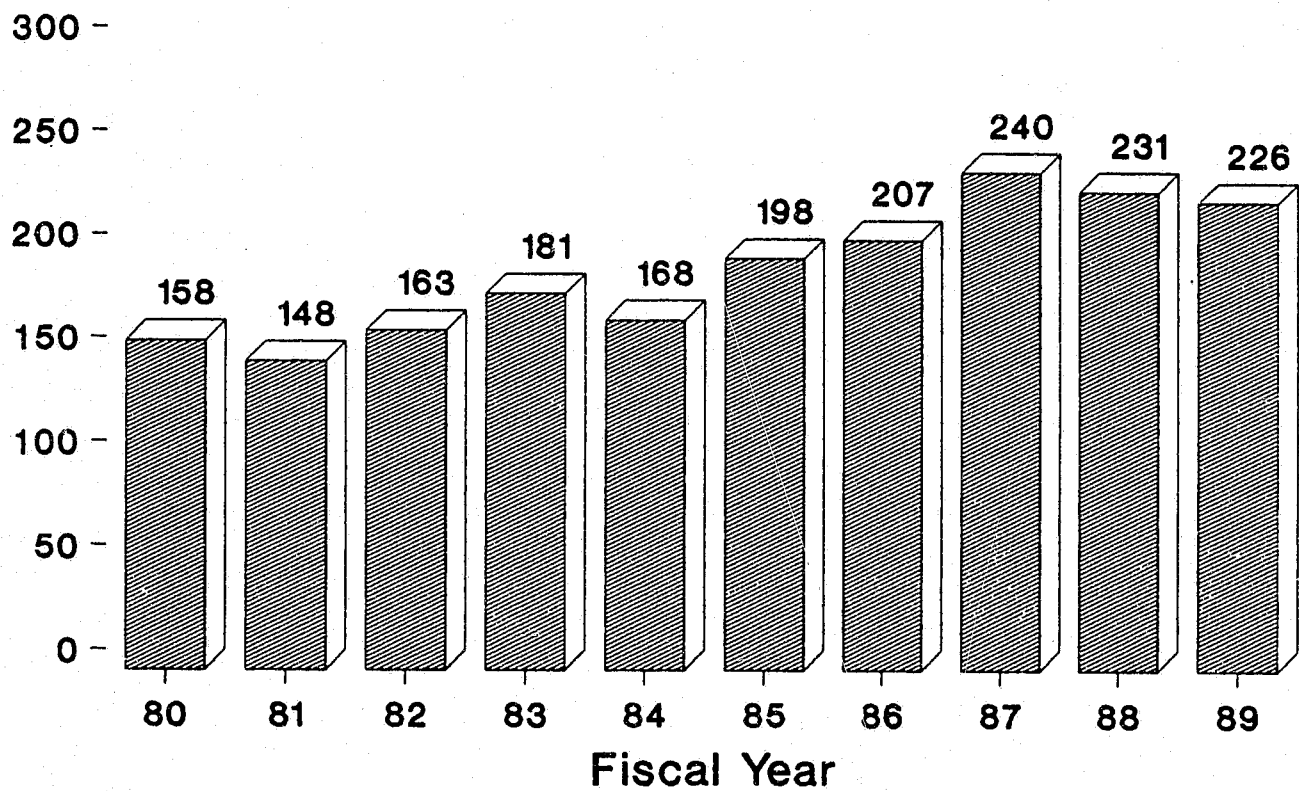
Number / % of Total

<u>LENGTH OF STAY</u>	<u>79/80</u>	<u>80/81</u>	<u>81/82</u>	<u>82/83</u>	<u>83/84</u>	<u>84/85</u>	<u>85/86</u>	<u>86/87</u>	<u>87/88</u>	<u>88/89</u>
Zero - 1 year	187 35.8%	229 41.0%	262 47.9%	289 43.9%	236 35.3%	219 33.2%	251 35.8%	341 37.9%	387 39.0%	363 35.0%
1.01 - 2 years	146 27.9%	139 24.9%	144 26.0%	184 27.9%	178 26.6%	153 23.2%	178 25.4%	214 23.8%	260 26.2%	261 25.1%
2.01 - 3 years	81 15.5%	81 14.5%	57 10.3%	80 12.1%	110 16.4%	109 16.5%	99 14.1%	141 15.7%	121 12.2%	166 16.0%
3.01 - 4 years	52 9.9%	37 6.6%	22 4.0%	36 5.5%	60 9.0%	70 10.6%	65 9.3%	70 7.8%	63 6.4%	82 7.9%
4.01 - 5 years	20 3.8%	19 3.4%	16 2.9%	27 4.1%	27 4.0%	33 5.1%	33 4.7%	42 4.7%	53 5.3%	39 3.8%
5.01 - 6 years	12 2.3%	22 3.9%	21 3.8%	12 1.8%	22 3.3%	13 2.0%	28 4.0%	27 3.0%	36 3.6%	32 3.1%
6.01 - 7 years	5 1.0%	7 1.3%	15 2.7%	4 0.6%	9 1.4%	13 2.0%	12 1.7%	21 2.3%	8 0.8%	22 2.1%
7.01 - 8 years	6 1.2%	4 0.7%	2 0.3%	5 0.8%	8 1.2%	8 1.2%	10 1.4%	8 0.9%	12 1.2%	20 1.9%
8.01 - 9 years	1 0.2%	10 1.9%	4 0.7%	3 0.5%	3 0.5%	10 1.5%	2 0.3%	11 1.2%	7 0.7%	13 1.3%
9.01 - 10 years	3 0.6%	2 0.4%	6 1.0%	6 0.9%	6 0.9%	9 1.4%	8 1.1%	7 0.8%	7 0.7%	6 0.6%
Over 10.01 years	9 1.7%	8 1.4%	4 0.7%	13 2.0%	10 1.5%	22 3.3%	16 2.3%	19 2.1%	38 3.8%	35 3.4%
<b>TOTALS</b>	<b>523</b>	<b>558</b>	<b>553</b>	<b>659</b>	<b>669</b>	<b>659</b>	<b>702</b>	<b>901</b>	<b>992</b>	<b>1039</b>
(Missing Values)	1	0	0	0	0	0	0	0	0	0
Mean (Months)	26.69	25.34	22.73	23.97	26.56	31.77	28.59	27.69	29.04	30.94

\*NOTE: Does not include Safekeeper/Evaluator releases.

# Community Corrections-Lincoln & Omaha Correctional Center Work Release Unit

## Average Monthly Population





**TOTAL ADULT ADMISSIONS\***

FISCAL YEAR	REGULAR COMMITMENTS			EVALUATOR/SAFEKEEPERS			TOTAL
	Males	Females	Total	Males	Females	Total	
1978	566	38	604	0	0	0	604
1979	518	54	572	0	10	10	582
1980	592	46	638	91	17	108	746
1981	695	37	732	95	8	103	835
1982	793	55	848	143	13	156	1004
1983	654	65	719	117	9	126	845
1984	693	61	754	119	7	126	880
1985	641	41	682	127	8	135	817
1986	728	64	792	163	12	175	967
1987	885	89	974	149	14	163	1137
1988	885	109	994	116	7	123	1117
1989	956	104	1060	127	4	131	1191

\*Does not include Interstate Transfer Parolees

**TOTAL ADULT POPULATION - CUSTODY LEVELS**

FISCAL YEAR	MAXIMUM		MEDIUM		MINIMUM		COMMUNITY		TOTAL
	No.	%	No.	%	No.	%	No.	%	
1984	572	32.8	307	17.6	385	22.1	481	27.6	1745
1985	572	32.2	376	21.2	517	29.2	306	17.3	1771
1986	745	39.4	361	19.1	538	28.4	249	13.1	1893
1987	816	40.6	356	17.7	521	26.9	297	14.8	2010
1988	873	41.7	420	20.0	446	21.3	357	17.0	2096
1989	863	37.9	526	23.1	561	24.6	327	14.4	2277

**TOTAL ADULT RELEASES FROM INSTITUTIONS**

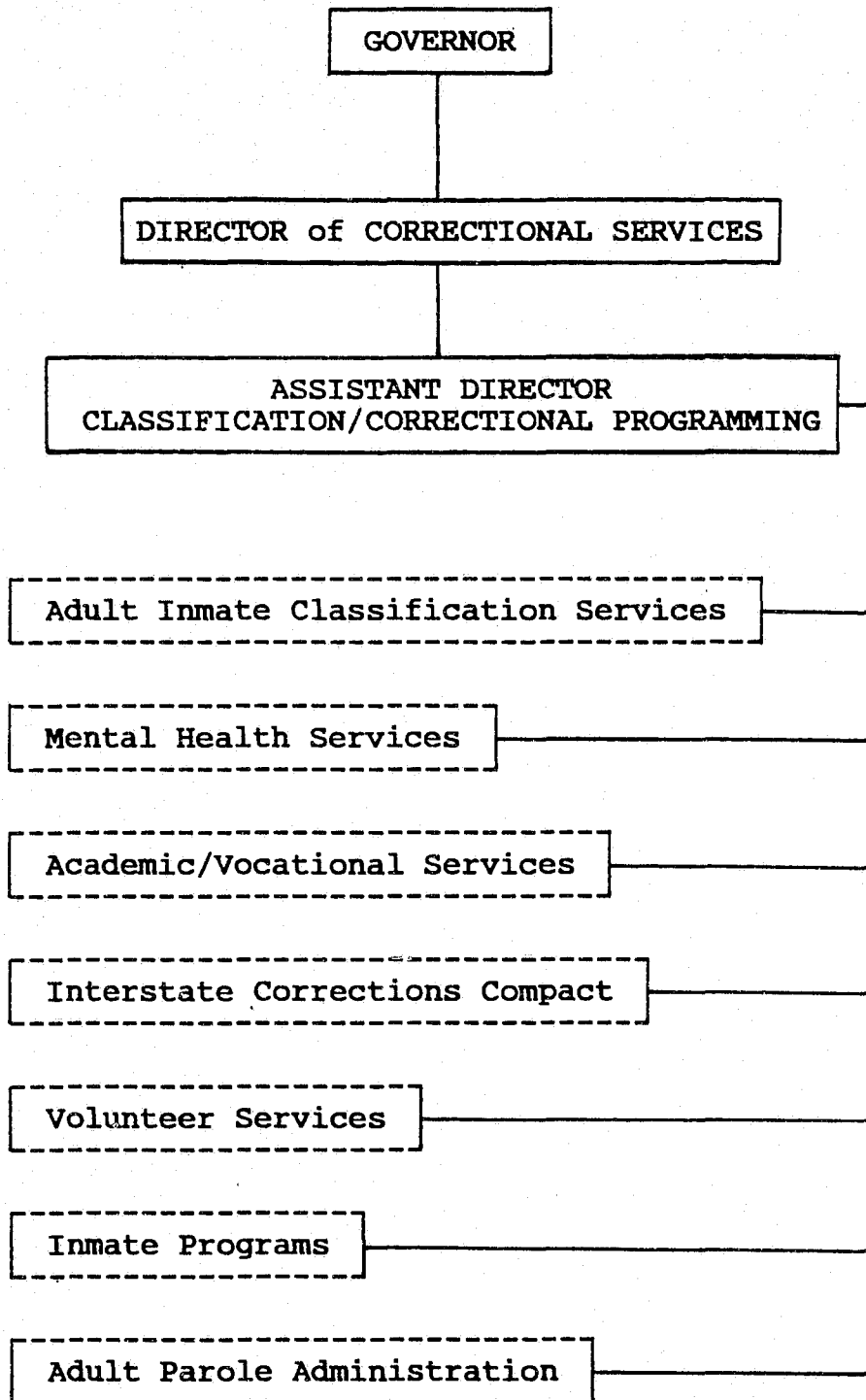
FISCAL YEAR	Parole			Discharge			Eval/Safk			TOTAL
	M	F	Total	M	F	Total	M	F	Total	
1978	N/A		418	N/A		324	N/A		N/A	742
1979	N/A		387	N/A		319	N/A		N/A	706
1980	N/A		376	N/A		275	N/A		N/A	651
1981	N/A		310	N/A		311	N/A		N/A	621
1982	N/A		322	N/A		311	N/A		N/A	633
1983	N/A		385	N/A		379	N/A		N/A	764
1984	N/A		407	N/A		382	N/A		N/A	789
1985	N/A		330	N/A		401	N/A		N/A	731
1986	N/A		340	N/A		362	N/A		N/A	702
1987	390	34	424	447	30	477	121	14	135	1036
1988	575	73	648	318	26	344	94	4	98	1090
1989	476	72	548	462	29	491	116	9	125	1164

ESCAPES

From All Adult Facilities & Centers

<u>CATEGORY</u>	<u>FISCAL YEAR</u>							
	<u>81/82</u>	<u>82/83</u>	<u>83/84</u>	<u>84/85</u>	<u>85/86</u>	<u>86/87</u>	<u>87/88</u>	<u>88/89</u>
<u>Institutions:</u>								
Successful Escapes from Inside	2	2	2	5	0	1	13	3
Successful Escapes While Outside (Work Details, Travel Orders, Visits)	14	11	6	6	1	0	1	1
Escape/Absconds from Furloughs	1	3	2	1	0	0	0	1
<u>Community Facilities:</u>								
Escape/Absconds from Custody "B" (Work Release, Educational Release)	17	23	13	19	25	26	21	13
Escapes from Custody "A" (Work Detail)	--	--	--	1	0	1	0	3
Escape/Absconds from Furloughs & Extended Leave Program	--	--	<u>2</u>	<u>1</u>	<u>0</u>	<u>1</u>	<u>1</u>	<u>8</u>
TOTALS	34	39	25	33	26	29	36	29
 TOTAL ADULT POPULATION	 1591	 1691	 1711	 1713	 1811	 1960	 1995	 2156
PERCENT of TOTAL	2.14%	2.31%	1.46%	1.93%	1.44%	1.48%	1.80%	1.34%

CLASSIFICATION & CORRECTIONAL PROGRAMMING



## CLASSIFICATION and CORRECTIONAL PROGRAMMING

Established by the Director, Classification and Correctional Programming supervises the adult inmate classification system and various support programs for both adult and juvenile divisions. The section is organized into six functional areas, with a seventh, the Adult Parole Administration, providing programming services to the Department's adult parolees.

### Inmate Classification

In order to realize the Department's mission of protecting the public and providing programs to return adult inmates and juvenile offenders to society as law-abiding citizens, an accurate identification of the incarcerated's characteristics and needs must be accomplished. Once identified, they must be matched with appropriate physical security, supervision, and programming. Classification is a systematic process of coordinating assessment and assignment procedures with available resources. It is essential for appropriate management of the Department's institutions and facilities and is a basis for management decisions concerning facility planning and program development.

The Department's Adult Inmate Classification System is an adaptation of the Federal Bureau of Prison's Security Designation and Custody Classification System. It utilizes a mechanical scoring procedure in which specific factors are assigned point values. It is intended to identify those salient factors of the inmate's potential and level of functioning in determining his/her individual security and supervision needs. Specifically, it seeks to:

- A. Assign each inmate to the least restrictive environment appropriate to maintain the public's confidence and safety;
- B. Facilitate the timely movement of inmates through the correctional system;
- C. Provide for the assignment, continuation and removal of inmates from administrative segregation status;
- D. Identify inmate needs and recommend program involvement which will assist in meeting those needs; and,
- E. Assure the most difficult classification decisions are made at the highest level of authority within the Department.

This classification process utilizes an objective rating instrument while permitting the use of professional judgment and is not binding upon the classification authority. Though this process allows flexibility, it also provides a basis for consistent classification decisions.

### Mental Health Services

Under the supervision of the Mental Health Director, who is a certified clinical psychologist, this program provides mental health services for adult inmates. The program includes intensive in-patient programming and comprehensive out-patient programming. It is also responsible for substance abuse counseling and intervention services. Although headquartered at the Lincoln Correctional Center, the program oversees the provision of mental health services by the Department or by contract services to the facilities outside of Lincoln, including those made available to the adult females at the Nebraska Center for Women.

In-patient treatment is provided at the Lincoln Correctional Center for sex offenders, the socially and/or developmentally impaired, inmates in need of substance abuse treatment and other inmates who would have difficulty in general population because of their mental health problems. The majority of in-patient treatment centers around group activities and therapy.

Programming for the socially and developmentally impaired is highly structured and includes, but is not limited to, activities such as life planning, awareness and relaxation. Higher functioning inmates with mental health problems participate in groups for conflict resolution, anger reduction, personal skills and adjustment, and others. Sex offenders and inmates receiving in-patient substance abuse treatment address their specific behavior needs through open-ended group participation, emphasizing needed changes in inappropriate behavior.

The out-patient treatment provided by Mental Health Services is modeled after the community mental health concept. Services are provided through individual counseling/treatment, group interaction (i.e. anger reduction, relaxation therapy) and crisis intervention. Groups are arranged according to similarity of problem areas. Although the majority of out-patient treatment is provided in the group setting, individual treatment is also available to all male inmates in general population and is oriented toward resolution of situational problems.

Psychiatric care is provided by contract with several community psychiatrists. Inmates found to be treatable, mentally disordered sex offenders are transferred to the Lincoln Regional Center for intense in-patient treatment. After evaluation and a due process hearing, severe mentally ill inmates are also transferred to that facility for treatment.

#### Academic/Vocational Services

The academic and vocational education section is headed by the Department's Educational Coordinator, who is responsible for planning, development, and providing assistance in the operation of the academic and vocational education and pre-release programming within the Department. The Department operates its own state-approved schools in its two juvenile facilities and the adult female institution. Lincoln-based facilities receive educational services through contract agreement with the Corrections Division of Southeast Community College. The institutions located in Omaha have contract arrangements with Metropolitan Technical Community College. Hastings inmates have access to educational opportunities through Central Community College. The women at the York facility who desire additional education after high school may take advantage of correspondence courses.

ABE/GED studies and college transfer programs for adults, and high school, independent living courses and Chapter I (math and reading) for juveniles are the academic programs available. The vocational education programs for adults range from business/clerical, computer programming, horticulture, culinary arts, and industrial housekeeping, to welding, auto body, auto mechanics, machine tool, heating/air conditioning/small appliances, and building and industrial maintenance. Juveniles may choose to be involved in building trades, welding/metals, auto mechanics and auto body, word processing and computers.

A total of 69 students graduated from high school or completed GED programming at the schools operated by the two youth development centers during FY1988-89. At the adult facilities/centers/programs, 168 earned their GED certificates and five earned Associate of Arts degrees. Pre-release programming saw the participation of 171, with 136 LCC/NSP/OCC inmates receiving vocational education certificates, while at NCW, 114 vocational courses were completed.

#### Interstate Corrections Compact

The Department has entered into contracts with several states in order to provide inmates the opportunity to request a transfer to another state. The Interstate Corrections Compact Administrator, under the supervision of the Assistant Director for Classification & Correctional Programming, coordinates and documents action undertaken via the Compact provisions. Inmates are given consideration for transfer if the transfer will: 1) Enable an inmate to be closer to and maintain family ties; 2) allow an inmate to concurrently serve sentences; 3) provide for greater immediate personal safety of an inmate; 4) provide greater institutional security, custody, and control; and/or, 5) provide specialized programs for treatment/rehabilitation not otherwise available.

During FY88/89, an average of 30 inmates were housed in other states, with 27 inmates from other states housed by Nebraska. Further, eight Nebraska inmates were transferred out-of-state and eight were accepted from other states.

### Volunteer Services

Each facility/center/program has a designated staff member who is responsible for recruiting, training, and the overall coordination of volunteer programs. The Central Office Volunteer Services Coordinator has the overall departmental responsibility for the Volunteer Services Program. This person also chairs the Volunteer Services Committee, which is comprised of the facility/center/program coordinators, as well as volunteers, and works to ensure that appropriate policy and procedure is followed.

Volunteerism generates a variety of direct services for inmates through such areas as education, self-betterment groups, alcohol/drug treatment and mental health services, counseling, employment assistance, transportation and as community release sponsors. Staff receive direct and indirect help through the support and services volunteers provide. Over 900 community individuals, and many organizations and groups have volunteered their time and energy at the adult and juvenile facilities/centers/programs during this past year. Areas continuing to attract the most volunteers were Alcoholics Anonymous, recreation, athletics and leisure time activities, and religious programs.

### Inmate Programs

Direct supervision of various inmate programs is the responsibility of the individual institution's administration. Classification and Correctional Programming functions in a coordinating role in an effort to ensure consistent programming activities for the individuals in the facilities. Currently, programs include religious services, recreational services, self-betterment clubs, and cultural organizations.

### Adult Parole Administration

Established in Nebraska in 1893, the Governor originally held the sole power to parole. By Legislative action effective on August 23, 1969, the Parole Administration was established. It was responsible for handling both juvenile and adult parole matters. In April 1979, the Parole Administration was divided into two separate entities: the Juvenile Parole Administration and the Adult Parole Administration. The Juvenile Parole Administration is a program within the Department's Division of Juvenile Services.

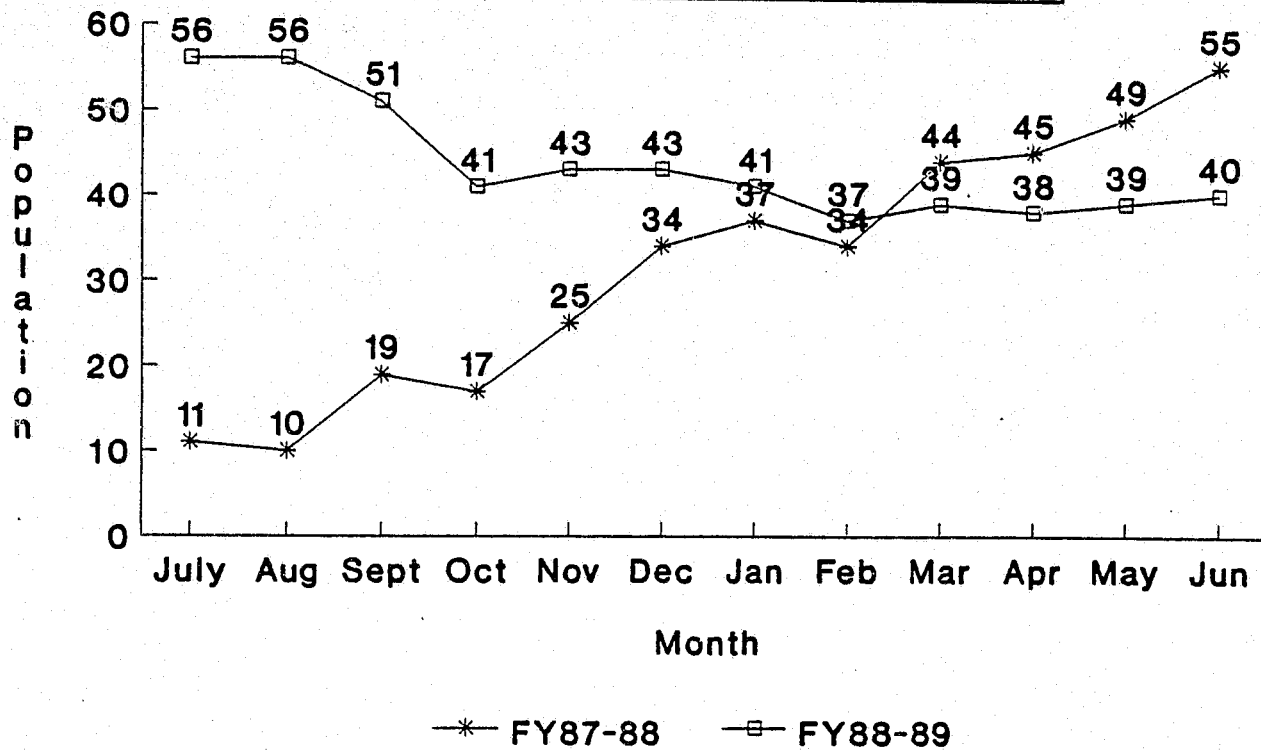
The Adult Parole Administration is responsible for providing statewide parole services in the community for all inmates paroled from Nebraska's adult correctional institutions. It is also responsible for those inmates from other states who have been transferred to Nebraska under the Interstate Compact.

The mission of the Adult Parole Administration is to protect the public and provide supervision and assistance to enable the paroled inmate to become a productive and law-abiding citizen. In support of this mission, Adult Parole helps the paroled inmate live his/her own life within the limits set by the community. By providing supervision, guidance, and assistance and by relying on community resources and community cooperation parole services may help the individual resume a responsible place in the community.

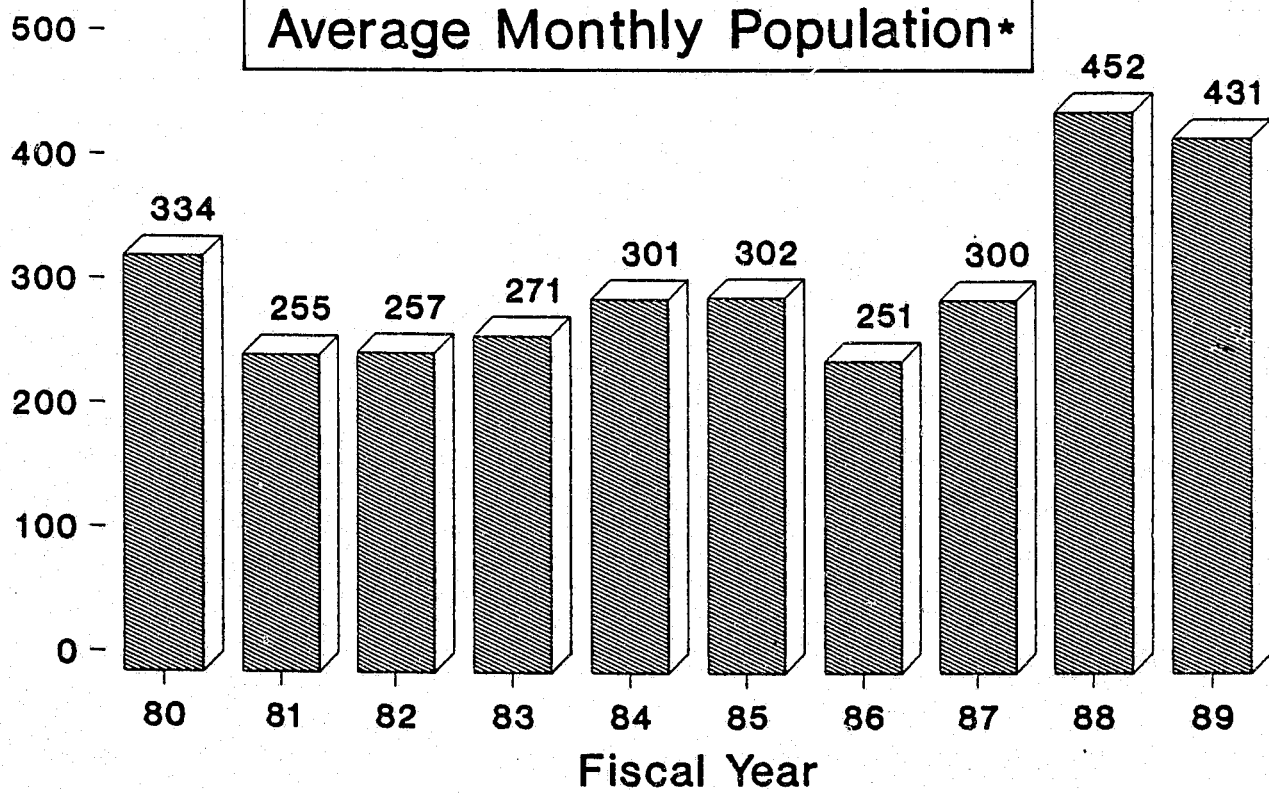
In response to increasing institutional populations, the Extended Leave Program (ELP) was implemented in December 1986. This program allows eligible inmates who are on work/educational release, assigned to a community detail program, or who are assigned to an adult facility and are custody appropriate to be allowed to reside at an approved private residence. Upon a recommendation from a facility classification authority, approval for participation must be secured from both the Nebraska Board of Parole and the Director of the Department of Correctional Services.

Under the direction of an Administrator, district parole offices are located in Omaha and Lincoln, with individual regional offices established where necessary. Adult Parole was accredited in 1981 and reaccredited in 1984 and in 1987.

## Extended Leave Program Average Monthly Population



## Adult Parole Average Monthly Population\*



\*Includes only Department inmates released to parole in Nebraska

# ADULT PAROLE ADMINISTRATION

Fiscal Year 1988/89

<u>NUMBER OF PAROLE REVOCATIONS: 213</u>		<u>NUMBER OF PAROLE DISCHARGES: 515</u>	
Males:	196 (92.0%)	Males:	457 (88.7%)
Females:	17 (8.0%)	Females:	58 (11.3%)
Black:	79 (37.1%)	Black:	131 (25.4%)
Hispanic:	4 ( 1.9%)	Hispanic:	15 ( 2.9%)
American Indian:	14 ( 6.6%)	American Indian:	14 ( 2.7%)
Other:	1 ( 0.5%)	Other:	7 ( 1.4%)
White:	115 (54.0%)	White:	348 (67.7%)
First Time Offender:	128 (60.1%)	First Time Offender:	307 (59.6%)
Multiple Offender:	85 (40.0%)	Multiple Offender:	129 (25.0%)
Federal Safekeeper:	0 ( 0%)	Federal Safekeeper:	0 ( 0%)
Interstate Transfer:	0 ( 0%)	Interstate Transfer:	79 (15.3%)
Mean Age at Parole:	28.5735	Mean Age at Parole:	31.7952
Mean Age at Revocation:	29.2676	Mean Age at Discharge:	32.5107
Mean Length of Stay on Parole Before Revocation:	6.6682 months	Mean Length of Stay on Parole Before Discharge:	9.3220 months
		Mean Total Length of Stay in Institution and on Parole:	33.0951 months

<b>MONTHLY PAROLE COUNT UNDER SUPERVISION*</b> (As of the Last Day of Each Month)
--

<u>MONTH/FISCAL YEAR</u>	<u>1985/86</u>	<u>1986/87</u>	<u>1987/88</u>	<u>1988/89</u>
July	343	361	469	587
August	323	373	506	584
September	332	379	549	567
October	337	376	563	574
November	324	365	550	567
December	344	379	550	548
January	346	384	560	548
February	326	371	579	531
March	329	391	574	548
April	333	391	591	554
May	333	434	584	540
June	357	456	588	564

\*NOTE: Includes Department inmates paroled in Nebraska, or to detainers or to other states; and, Interstate parolees in Nebraska.



**RELEASES TO PAROLE**

Adult Male/Female Population

<b>STATUS</b>	FY 1987/88		FY 1988/89	
	Number	Percent	Number	Percent
First-time Offender	498	58.6	416	59.0
Multiple Offender	263	30.9	217	30.8
Interstate Transfer	88	10.4	71	10.1
Federal Safekeeper	1	0.1	1	0.1
County Safekeeper	0	0	0	0
Evaluator	0	0	0	0
Other	0	0	0	0
<b>TOTALS</b>	<b>850</b>		<b>705</b>	

<b>SEX</b>				
Male	774	91.1	630	89.4
Female	76	8.9	75	10.6
<b>TOTALS</b>	<b>850</b>		<b>705</b>	

<b>RACE</b>				
Black	242	28.5	201	28.6
Hispanic	25	2.9	19	2.7
American Indian	36	4.2	26	3.7
Other	4	0.5	6	0.9
White	542	63.8	450	64.1
<b>TOTALS</b>	<b>849</b>		<b>702</b>	
(Missing Cases	1		3)	

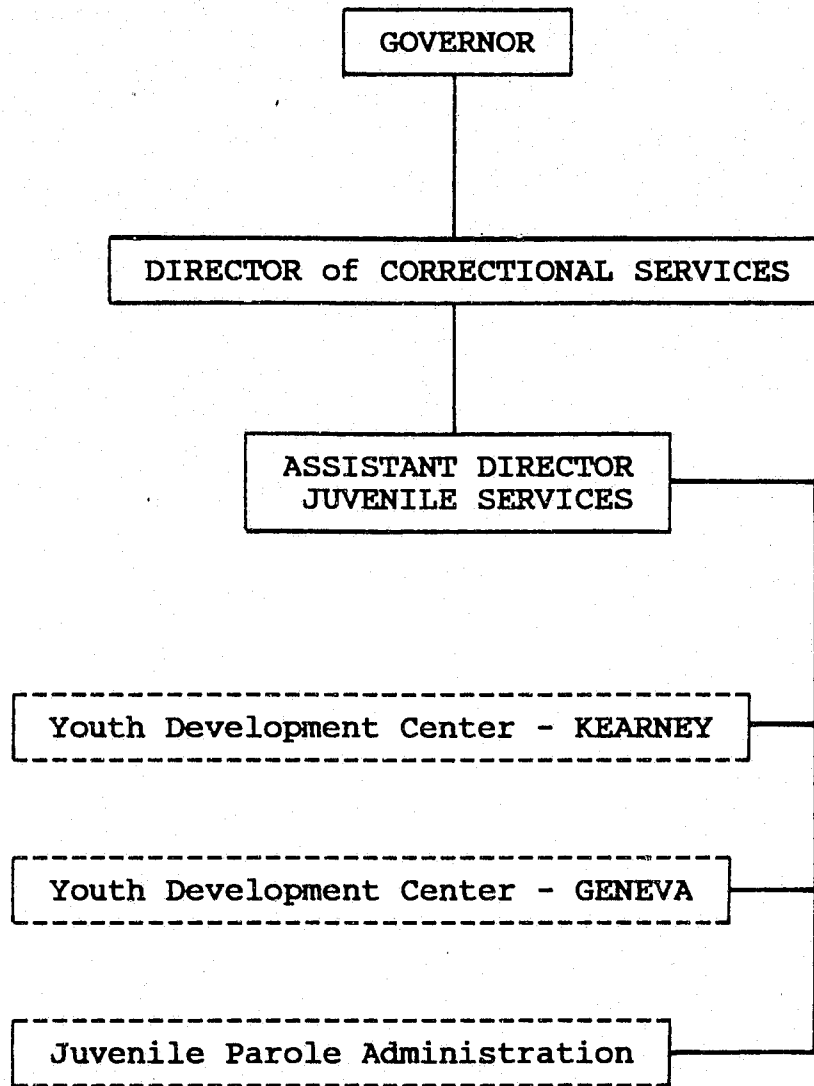
<b>LENGTH OF STAY IN INSTITUTION</b>				
Zero - 6 months	101	15.0	78	13.4
7 - 12 months	154	22.8	120	20.7
13 - 18 months	136	20.1	99	17.0
19 - 24 months	76	11.3	74	12.7
25 - 30 months	47	7.0	50	8.6
31 - 36 months	26	3.9	27	4.6
37 - 42 months	15	2.2	17	2.9
43 - 48 months	17	2.5	15	2.6
49 - 54 months	26	3.9	12	2.1
55 - 60 months	11	1.6	13	2.2
Over 60 months	66	9.8	76	13.1
<b>TOTALS</b>	<b>675</b>		<b>581</b>	
(Missing Cases	175		124)	

RELEASES TO PAROLE - MINIMUM and MAXIMUM SENTENCE

Adult Male and Female Population

MINIMUM SENTENCE				SENTENCE	MAXIMUM SENTENCE			
FY 87/88 No.	%	FY 88/89 No.	%		FY 87/88 No.	%	FY 88/89 No.	%
408	48.0	283	40.1	1.00 yr/less	91	10.7	56	7.9
238	28.0	217	30.8	1.01-2.00 yrs	139	16.4	108	15.3
80	9.4	71	10.1	2.01-3.00 yrs	197	23.2	139	19.7
19	2.2	31	4.4	3.01-4.00 yrs	69	8.1	68	9.6
33	13.9	27	3.8	4.01-5.00 yrs	126	14.8	120	17.0
13	1.5	20	2.8	5.01-6.00 yrs	34	4.0	33	4.7
9	1.1	9	1.3	6.01-7.00 yrs	21	2.5	22	3.1
12	1.4	10	1.4	7.01-8.00 yrs	24	2.8	17	2.4
0	0	1	0.1	8.01-9.00 yrs	10	1.2	7	1.0
20	2.4	22	3.1	9.01-10.0 yrs	53	6.2	52	7.4
8	0.9	7	1.0	10.01-15.0 yrs	37	4.4	33	4.7
3	0.4	5	0.7	15.01-20.0 yrs	18	2.1	23	3.3
6	0.7	2	0.3	Over 20 years	23	2.7	20	2.8
<u>1</u>	0.1	<u>0</u>	0	Life	<u>8</u>	0.9	<u>7</u>	1.0
850		705		TOTALS	850		705	

DIVISION of JUVENILE SERVICES



RETIREMENT

Donald F. Best, a 31-year veteran of the Department of Correctional Services, retired on October 20, 1989. Mr. Best served as school principal at the Youth Development Center-Geneva before spending 26 years as its Superintendent. On January 15, 1978, in addition to his duties as superintendent, he was appointed Assistant Director for the Division of Juvenile Services. The Division responsibilities included the Geneva facility, the Youth Development Center-Kearney, and the Juvenile Parole Administration. He served in the dual capacity until his retirement. Mr. Best twice served in the capacity of Acting Director for the Department during periods of time between permanent appointments.

DIVISION of JUVENILE SERVICES

The Legislature of 1879 passed a law establishing "The Nebraska State Reform School for Juvenile Offenders," which was to be located in Kearney, Nebraska. Both boys and girls were to be housed at the facility during the early years of operation. The first juvenile committed to the facility was a boy, who arrived on July 12, 1881. On March 4, 1891, the Legislature established the Girls' Industrial School at Geneva, Nebraska. On March 14, 1892, a group of 57 girls were transferred from the school at Kearney to the new location in Geneva. Known by various names throughout the years, such as reform schools, industrial schools or training schools, the facilities are now identified as Youth Development Centers.

Nebraska State Statute 83-922 provided authority for the Department of Correctional Services to fulfill the functions of state government relating to the care, custody, discipline, training and treatment of persons in correctional and detention institutions. This statute also established the separate divisions within the Department, of which the Division of Juvenile Services is one. Juvenile Services, organized under Sections 83-935 through 83-930 (Revised Statutes, Reissue 1976), is headed by an Assistant Director and exists to administer and supervise the State's juvenile correctional facilities and programs. The Division includes the Youth Development Centers (YDC) in Geneva (for girls) and in Kearney (for boys) and the Juvenile Parole Administration.

The mission of the Division of Juvenile Services is to provide services and programs enabling the juvenile offender to develop the skills necessary to return to the community as a responsible, law-abiding individual.

Youth Development Center - Kearney

Opened: 1881  
Capacity: 227  
FY89 Average Daily Population: 169  
Average Yearly Cost: \$21,375  
Adjudicated Boys  
Accredited: 1981, 1986  
Reaccredited: 1989

Opened in July 1881, the Youth Development Center-Kearney, is located on several hundred acres of land on the western edge of the City of Kearney. The purpose of the facility is to provide for the retention, education, discipline, industrial training and reformation of juvenile offenders.

Positive Peer Culture (PPC) is the treatment philosophy around which programming for each juvenile is structured. It is a group treatment program designed around groups of students working together to solve mutual problems, under the leadership of an adult. The three concepts of PPC relate to the psychology of giving, the power of peers as change agents, and the role that students can play in helping others of similar backgrounds. Following initial orientation and evaluation, each new commitment is assigned to an appropriate PPC group, based on the individual's maturity, intelligence, physical stature and level of sophistication. To enhance the degree of success for the younger boys, ages twelve to thirteen, a combination of PPC and Guided Group Interaction is utilized.

The Youth Development Center-Kearney operates a State Department of Education accredited special purposes school, which is under the direction of a principal. Vocational training is offered in the fields of auto mechanics/auto body, welding/metals, and building trades.

A Superintendent and an Assistant Superintendent oversee the management of the facility.

Youth Development Center - Geneva

Opened: 1892

Capacity: 78

FY89 Average Daily Population: 66

Average Yearly Cost: \$29,921

Adjudicated Girls and both Boy and Girl Evaluators/Detainees

Accredited: 1981, 1987

The Youth Development Center at Geneva receives girls who have been adjudicated as delinquent by the various courts of the state. They must be under age 18 at the time of the original commitment and must be released on or before their 19th birthday. Nebraska State Statute precludes the commitment of status offenders. In addition to the regular commitments, YDC-G also provides predisposition evaluations for both female and male adolescents for the courts in an effort to determine the causes of particular behaviors and to select appropriate modes of treatment. Immediate, short-term detention services are also available.

The Geneva program is designed to meet the needs of each student under a plan which includes: 1) An individual profile with psychological testing and evaluation; 2) testing and placement; and, 3) a developmental appraisal to determine attitudes, thought processes and awareness. The primary goal is to bring about a self-development program for each student that provides a satisfactory and productive life with no further delinquency involvement.

The YDC-G educational program, under the supervision of a principal, is accredited by the State Department of Education as a special purposes school, with G.E.D. and independent living programs also available. Vocational training is offered in the areas of business and clerical skills and in word processing/computers.

The Youth Development Center-Geneva is under the direction of a Superintendent and an Assistant Superintendent.

Juvenile Parole Administration

Established: 1969

FY89 Average Population: 219

Average Yearly Cost: \$2,854

Accredited: 1981

Reaccredited: 1984, 1987

In April 1979, the Juvenile Parole Administration was established as a separate program of the Department of Correctional Services. Previously, the juvenile and adult parole responsibilities had been administered by a single Parole Administration. The separation of the two areas has enabled both to be more effective in serving and supervising the individuals in their care.

The Juvenile Parole Administration is responsible for the supervision and control of all juvenile persons paroled from Nebraska's juvenile institutions and those juvenile parolees and probationers who qualify for placement in Nebraska under the jurisdiction of the Interstate Compact on Juveniles. In addition, it is the responsibility of the Juvenile Parole Administration to supervise a limited number of juvenile probationers committed to the Department by order of the Nebraska Juvenile Courts for placement in foster homes.

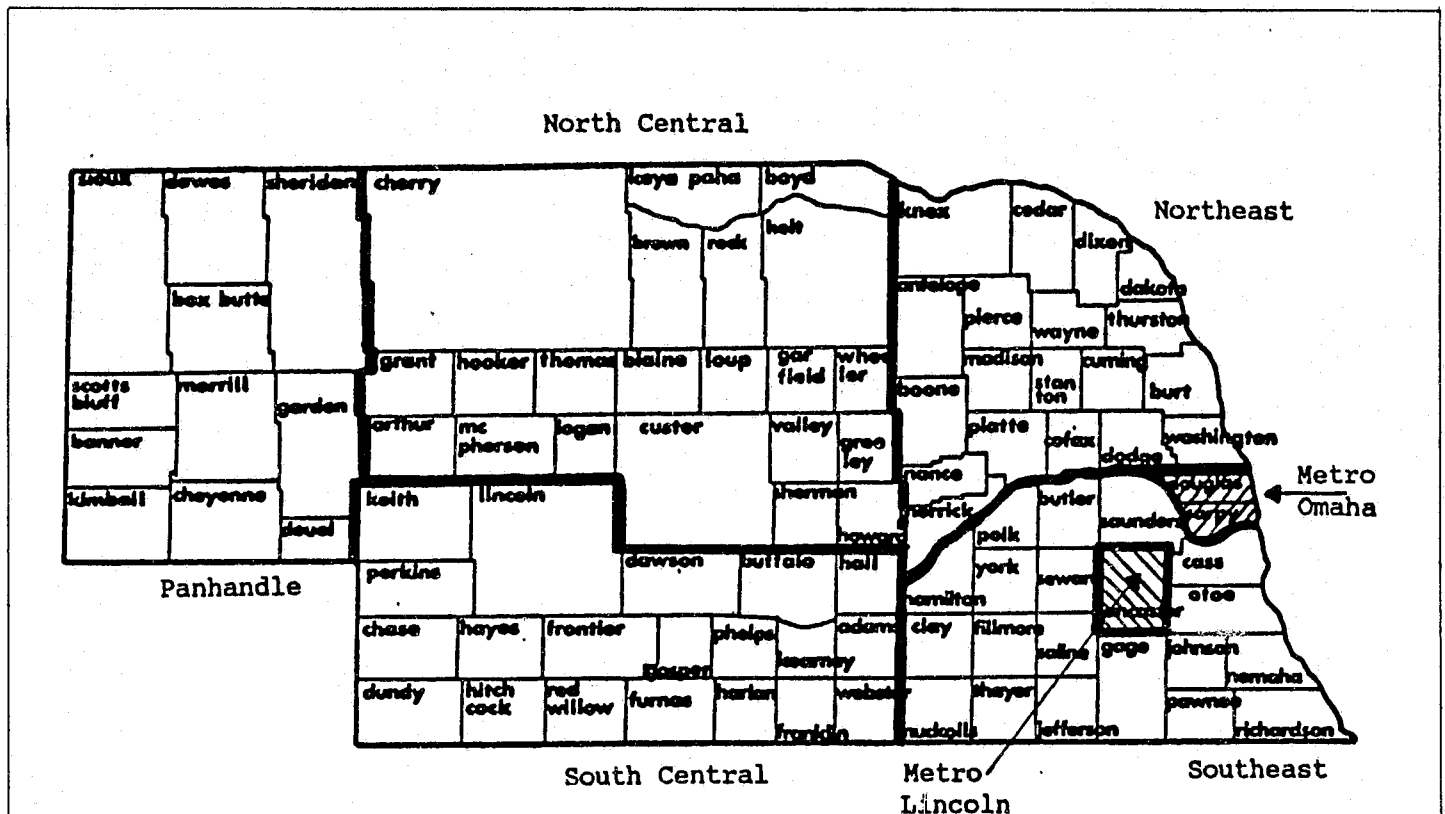
During any fiscal year, approximately 40% of the youth being released on parole are placed in foster care. Drawn from successful foster care homes, a Mini-Group Home Program is also in operation. The families take up to three youths into their homes at any one time. This highly beneficial and successful program averages about ten such homes a year. Juveniles in the Interstate Compact program average about 7% of those assisted by Juvenile Parole.

In addition to the administrative office, which is located in Lincoln, six satellite offices are maintained across the state, including a field office located at YDC-Kearney. The program is under the direction of an Administrator.

JUVENILE POPULATION

(As of June 1989)  
(Does not include Juvenile Parole)

AREAS of COMMITMENT



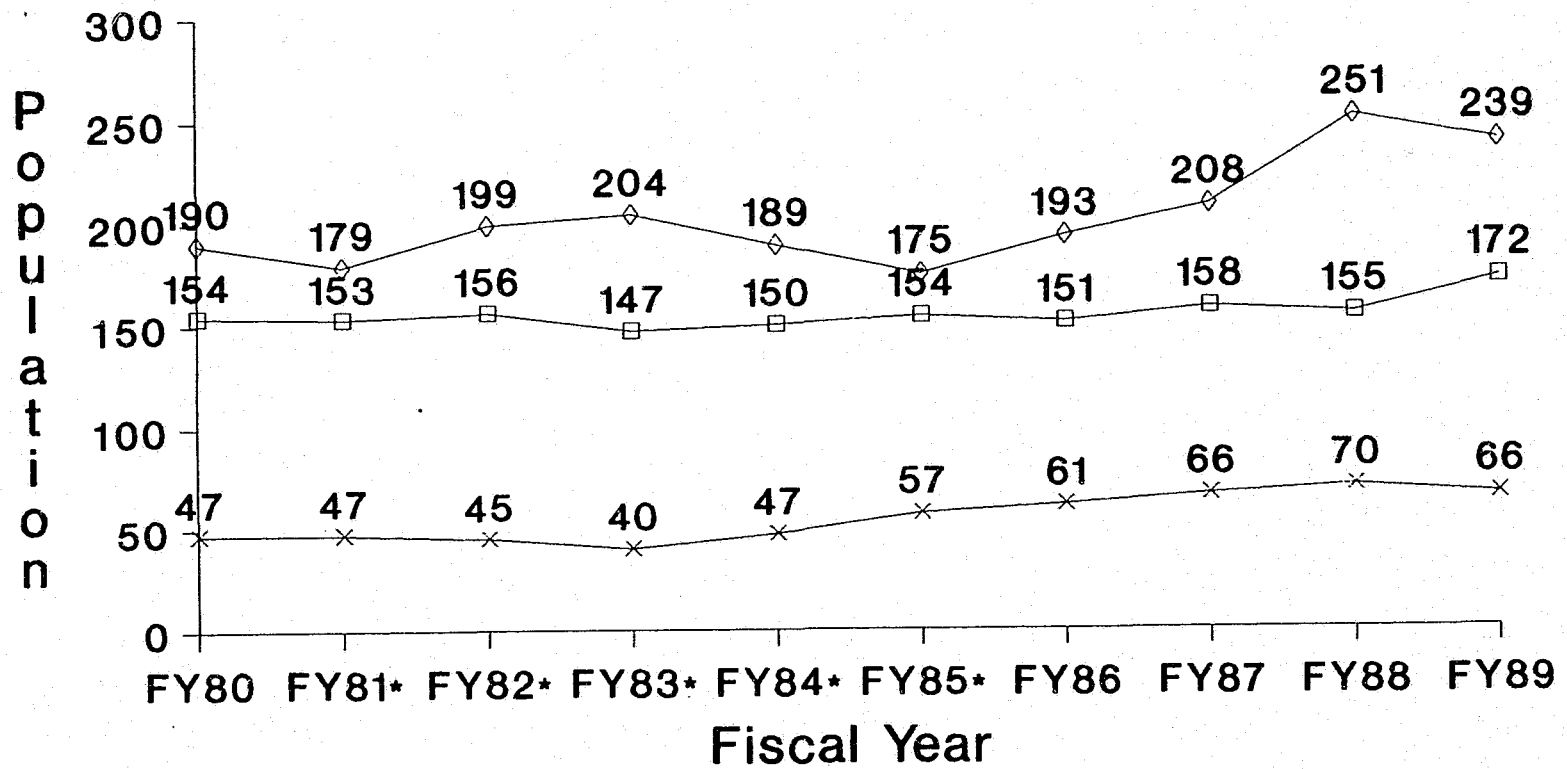
COMITMENTS

EVALUATORS

<u>YDC-Kearney</u>		<u>YDC-Geneva</u>		<u>Males</u>		<u>Females</u>	
(41%)	142	(41%)	24	Metro Omaha	(37%) 111	(36%)	43
(9%)	31	(5%)	3	Metro Lincoln	(17%) 51	(7%)	8
(10%)	26	(15%)	9	Southeast	(11%) 34	(13%)	15
(17%)	60	(12%)	7	South Central	(10%) 31	(14%)	16
(8%)	27	(17%)	10	Panhandle	(4%) 13	(10%)	12
(2%)	8	(2%)	1	North Central	(1%) 4	(1%)	1
(14%)	<u>49</u>	(8%)	<u>5</u>	Northeast	(18%) <u>53</u>	(19%)	<u>23</u>
<u>343</u>		<u>59</u>		VALID DATA	<u>297</u>		<u>118</u>
	402			Total		415	

# Juvenile Population by Fiscal Year

## Average Monthly Committed Population



Kearney    
  Geneva    
  Juvenile Parole

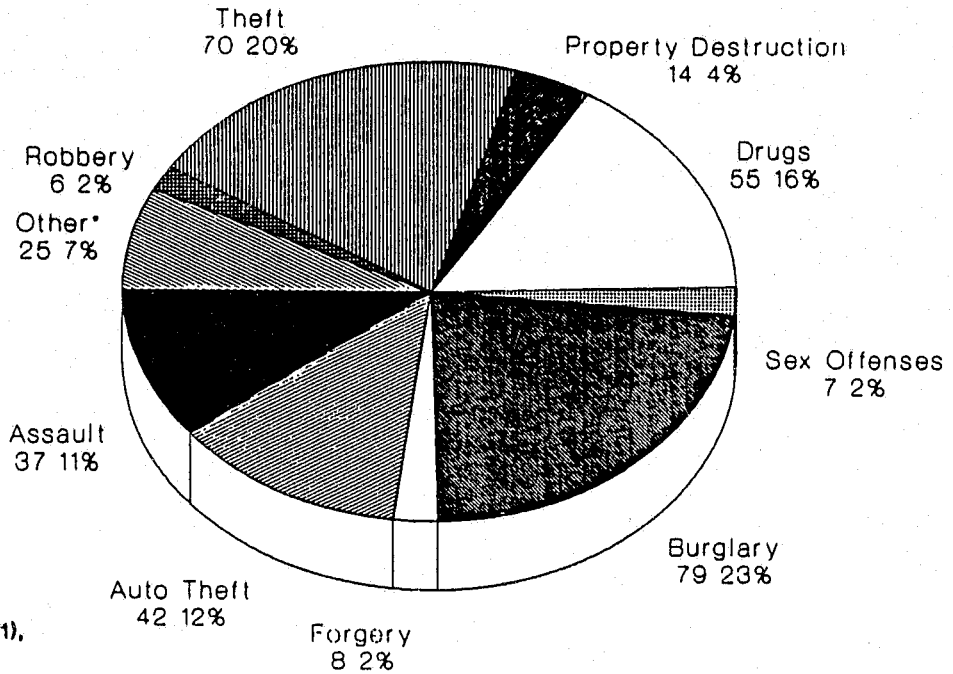
\*Figures Revised from Previous Reports



# Juvenile Commitments by Delinquency

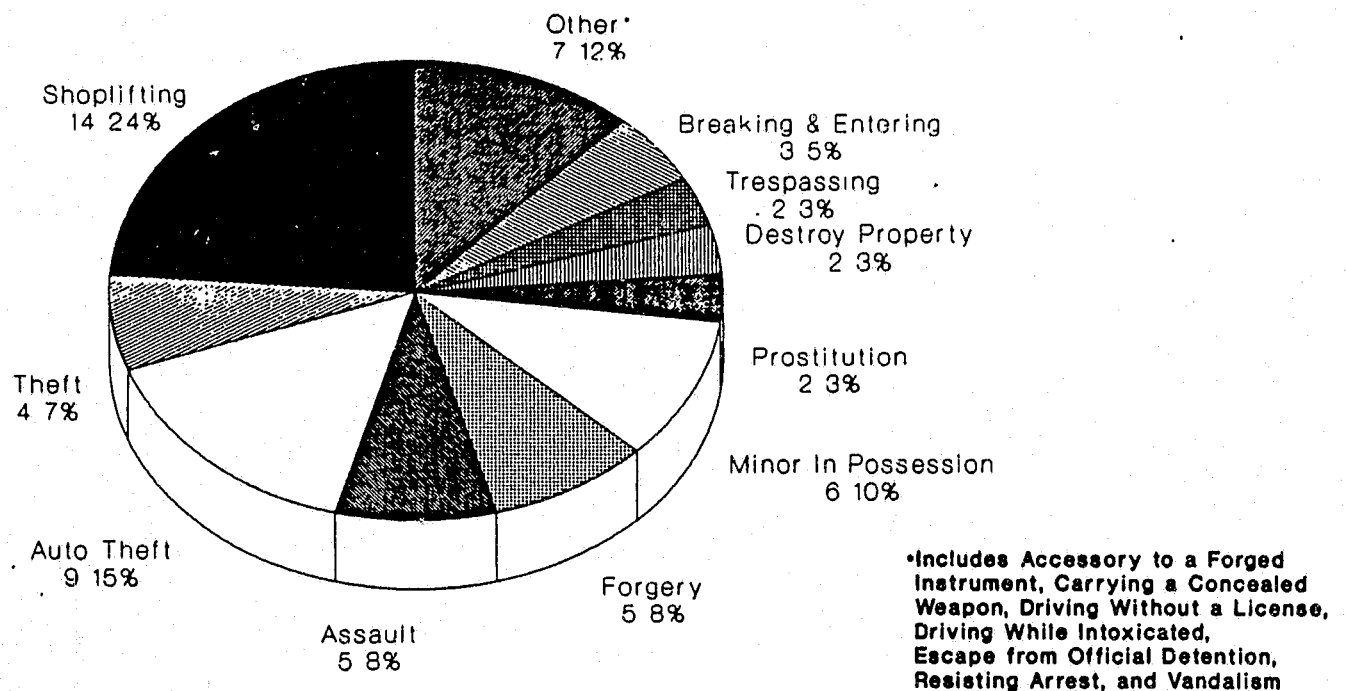
## Youth Development Center-Kearney (houses male students)

Total: 343



## Youth Development Center-Geneva (houses female students)

Total: 59



# Juvenile Commitments

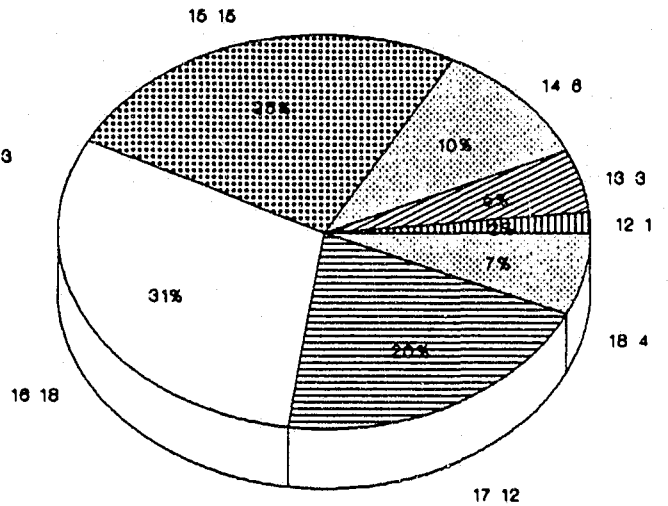
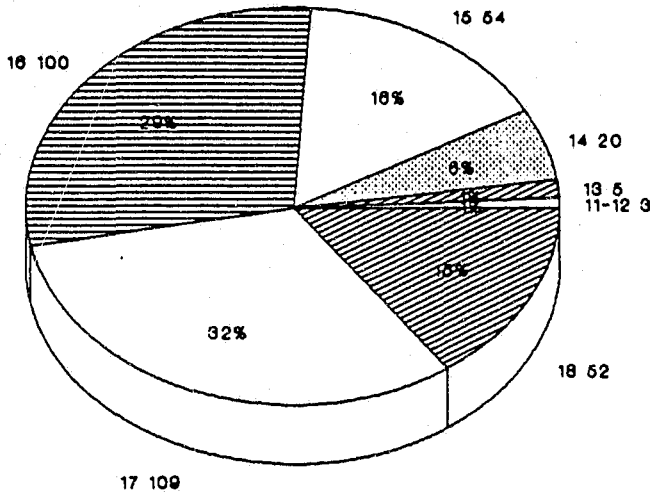
## by Age

Total: 343

Total: 59

**Youth Development Center-Kearney**  
(houses male students)

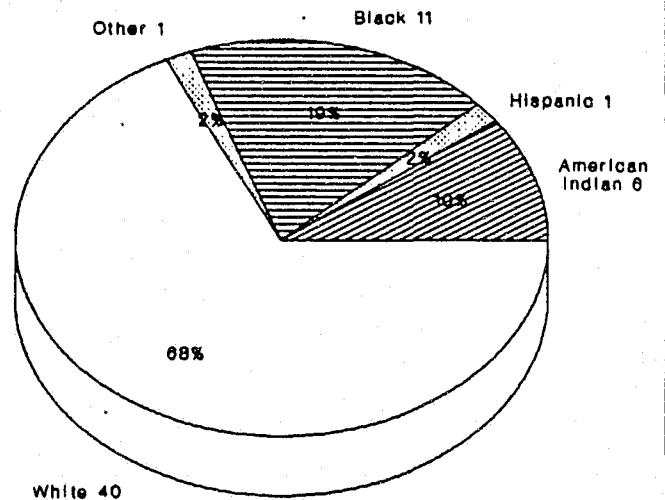
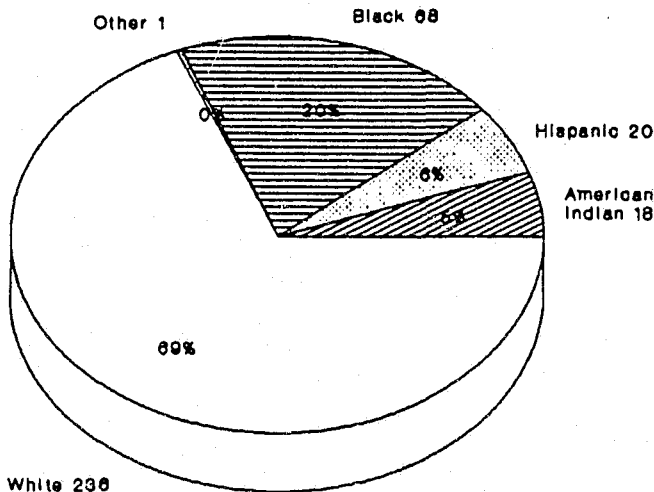
**Youth Development Center-Geneva**  
(houses female students)



## by Race

**Youth Development Center-Kearney**  
(houses male students)

**Youth Development Center-Geneva**  
(houses female students)

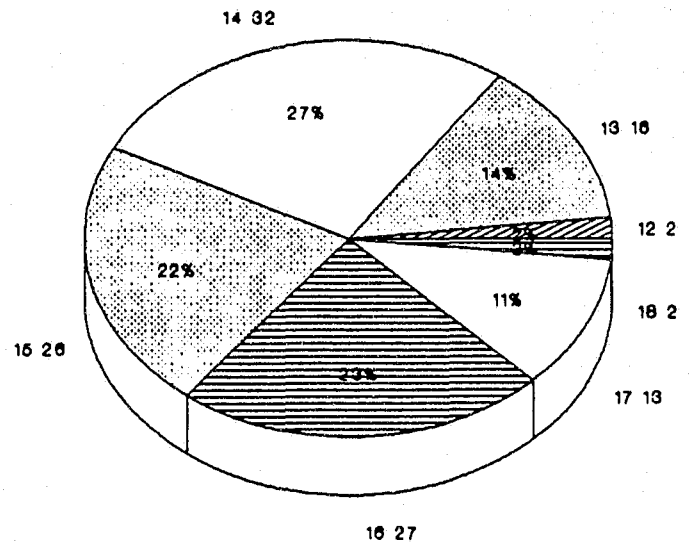
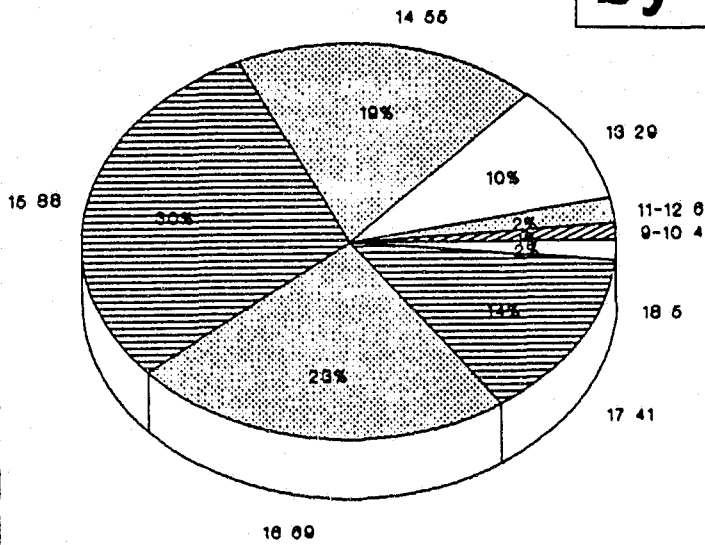


# Juvenile Court Evaluators (Housed and Evaluated at Youth Development Center-Geneva)

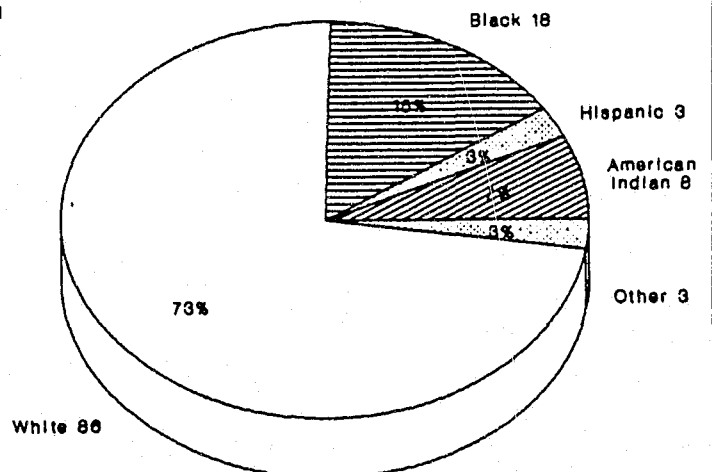
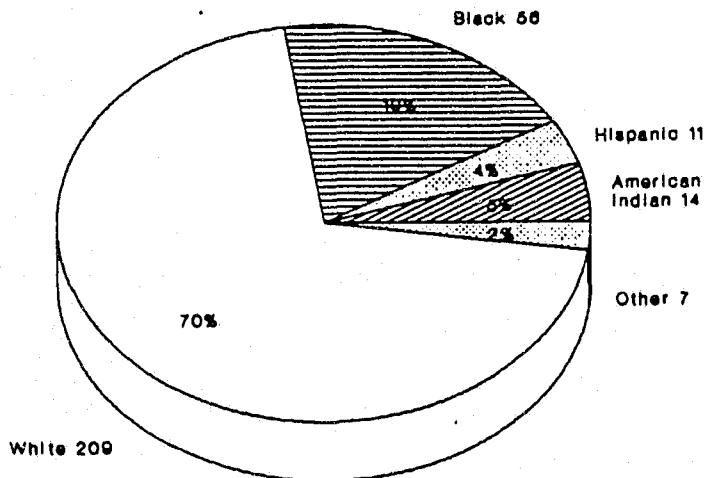
Total: 297  
Male Students

Total: 118  
Female Students

## by Age



## by Race



SUMMARY of ADMISSION and RELEASE INFORMATION

Youth Development Centers - Kearney & Geneva  
FY 1988/89

<u>CATEGORY</u>	<u>YDC-Kearney</u>		<u>YDC-Geneva</u>	
	<u>Number</u>	<u>Percent</u>	<u>Number</u>	<u>Percent</u>
<u>Admissions</u>				
Commitments	300	72.4%	49	11.1%
Recommitments	43	10.4%	0	0
Court Evaluators	0	0	415	77.9%
Court Safekeepers	0	0	42	7.9%
Parole Violators	71	17.1%	4	0.1%
Parole Safekeepers	<u>0</u>	0	<u>13</u>	2.4%
TOTAL	414		533	
<u>Releases</u>				
Paroled	302	74.7%	50	9.3%
Institutional Discharge	102	25.2%	8	1.4%
Court Evaluators	0	0	425	79.1%
Parole Safekeepers	0	0	13	2.4%
Court Safekeepers	<u>0</u>	0	<u>41</u>	7.6%
TOTAL	404		537	

LENGTH of STAY for COMMITMENTS

<u>FISCAL YEAR</u>	<u>YDC-Kearney</u>	<u>YDC-Geneva</u>
1984/85	7 months, 23 days	9 months, 14 days
1985/86	7 months, 4 days	11 months, 15 days
1986/87	6 months, 1 day	11 months
1987/88	5 months	10 months
1988/89	4 months, 28 days	7 months, 18 days

JUVENILE PAROLE  
Fiscal Year 1988/89

PAROLE CASES BY RACE & SEX

<u>Race</u>	<u>TOTAL/Percent</u>		<u>Male/Percent</u>		<u>Female/Percent</u>	
White	280	70.2	241	69.7	39	73.6
Black	72	18.0	65	18.8	7	13.2
American Indian	24	6.0	18	5.2	6	11.3
Hispanic	23	5.8	22	6.3	1	1.9
<b>TOTAL</b>	<b>399</b>		<b>346</b>		<b>53</b>	

DISCHARGES BY RACE & SEX

<u>Race</u>	<u>TOTAL/Percent</u>		<u>Male/Percent</u>		<u>Female/Percent</u>	
White	171	77.7	145	77.5	26	78.8
Black	29	13.2	22	11.8	7	21.2
American Indian	9	4.1	9	4.8	0	0
Hispanic	11	5.0	11	5.9	0	0
<b>TOTAL</b>	<b>220</b>		<b>187</b>		<b>33</b>	

LENGTH OF STAY ON PAROLE

<u>Months</u>	<u>Number of Juveniles/Percent</u>	
Zero-2.50	8	3.6
2.51-4.50	22	10.0
4.51-6.50	56	25.4
6.51-8.50	66	30.0
8.51-10.50	25	11.4
10.51-12.50	27	12.3
12.51-19.00	14	6.4
19.01-29.00	2	0.9
<b>TOTAL</b>	<b>220</b>	

PAROLES/REVOCATIONS/RECOMMITMENTS/DISCHARGES

<u>Category</u>	<u>TOTAL</u>	<u>Male/Percent</u>		<u>Female/Percent</u>	
Paroles	399	346	86.7	53	13.3
Revocations	81	77	95.1	4	4.9
Recommitments	31	30	96.8	1	3.2
Discharges	220	187	85.0	33	15.0

JUVENILE PAROLE  
Fiscal Year 1988/89

REVOCATIONS BY RACE & SEX

<u>Race</u>	<u>TOTAL/Percent</u>		<u>Male/Percent</u>		<u>Female/Percent</u>	
White	61	75.3	58	75.3	3	75.0
Black	14	17.3	14	18.2	0	0
American Indian	5	6.2	4	5.2	1	25.0
Hispanic	<u>1</u>	1.2	<u>1</u>	1.3	<u>0</u>	0
TOTAL	81		77		4	

RECOMMITMENTS BY RACE & SEX

<u>Race</u>	<u>TOTAL/Percent</u>		<u>Male/Percent</u>		<u>Female/Percent</u>	
White	14*	45.2	14	46.7	0	0
Black	13**	41.9	12	40.0	1	100.0
American Indian	1	3.2	1	3.3	0	0
Hispanic	<u>3</u>	9.7	<u>3</u>	10.0	<u>0</u>	0
TOTAL	31		30		1	

\*Includes 3 sentenced to Adult Corrections.

\*\*Includes 4 sentenced to Adult Corrections.

FOSTER CARE PROGRAM  
Average Monthly Placements

AVERAGE TOTAL: 48                      Males: 35                      Females: 13

INTERSTATE COMPACT SERVICES  
Average Monthly Placements

PLACED IN NEBRASKA:                6                      (Males: 4                      Females: 2)

PLACED OUT OF NEBRASKA:        22                    (Males: 17                    Females: 5)

MOVEMENT OF JUVENILES

Runaways/Escapes/Absconders from other states returned:                      24

Nebraska Runaways/Escapes/Absconders returned to Nebraska:                    29