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Department of Justice

STATEMENT

OF

STEPHEN S. TROTT
CHAIRMAN, COORDINATING GROUP ON DRUG ENFORCEMENT
NATIONAL DRUG POLICY BOARD

BEFORE

THE

NCJRS

JUN 24 1987

SUBCOMMITTEE ON GOVERNMENT INFORMATION, ~~ACQUISITIONS~~ JUSTICE,
AND AGRICULTURE
COMMITTEE ON GOVERNMENT OPERATIONS
HOUSE OF REPRESENTATIVES

CONCERNING

NATIONAL DRUG POLICY BOARD RESPONSE
TO THE ANTI-DRUG ABUSE ACT OF 1986

ON

MAY 21, 1987

IDENTICAL TO STATEMENT SUBMITTED
FOR THE APRIL 28, 1987 HEARING
WHICH WAS POSTPONED.

U.S. Department of Justice
National Institute of Justice

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MR. CHAIRMAN, I AM PLEASED TO APPEAR BEFORE YOU TODAY ON BEHALF OF THE NATIONAL DRUG POLICY BOARD IN ANOTHER OF YOUR SUBCOMMITTEE'S HEARINGS INTO THE FEDERAL GOVERNMENT'S EFFORTS AGAINST DRUG ABUSE. TODAY I WILL GIVE YOU A REPORT ON THE RECENT PROGRESS MADE BY EXECUTIVE BRANCH AGENCIES IN DEALING WITH THIS PRESSING NATIONAL PROBLEM. AND SPECIFICALLY, AS YOUR LETTER OF INVITATION REQUESTED, I WILL PRESENT YOU WITH A BRIEF ACCOUNTING OF HOW THESE AGENCIES, UNDER THE UMBRELLA OF THE NATIONAL DRUG POLICY BOARD, HAVE IMPLEMENTED THE NEW RESOURCES AND TOOLS PROVIDED BY THE ANTI-DRUG ABUSE ACT OF 1986.

I. POLICY BOARD EXPANSION

THE NATIONAL DRUG POLICY BOARD WAS CREATED BY A PRESIDENTIAL EXECUTIVE ORDER ON MARCH 26, 1987. IT OVERSEES ALL FEDERAL DRUG CONTROL EFFORTS. THE POLICY BOARD EXPANDS AND ENHANCES THE ACTIVITIES OF THE OLD NATIONAL DRUG ENFORCEMENT POLICY BOARD TO INCLUDE EFFORTS TO REDUCE THE DEMAND FOR DRUGS IN THE UNITED STATES AS WELL AS THOSE TO REDUCE THEIR SUPPLY. THE BOARD SERVES AS THE CABINET-LEVEL FORUM FOR SIGNIFICANT POLICY DECISIONS, INTERAGENCY COORDINATION AND INFORMATION EXCHANGE WITHIN THE DRUG LAW ENFORCEMENT AND DRUG PREVENTION AND HEALTH COMMUNITIES.

THE BOARD, WHICH MEETS MONTHLY IN THE WHITE HOUSE, IS CHAIRED BY THE ATTORNEY GENERAL AND VICE-CHAIRER BY DR. OTIS BOWEN, SECRETARY OF THE DEPARTMENT OF HEALTH AND HUMAN SERVICES.

OTHER MEMBERS OF THE NEW BOARD INCLUDE: THE SECRETARIES OF STATE, DEFENSE, TREASURY, TRANSPORTATION, EDUCATION, ENERGY, LABOR, HOUSING AND URBAN DEVELOPMENT, INTERIOR AND AGRICULTURE, THE DIRECTORS OF CENTRAL INTELLIGENCE AND THE OFFICE OF MANAGEMENT AND BUDGET, AND REPRESENTATIVES FROM BOTH THE PRESIDENT'S AND VICE PRESIDENT'S OFFICES.

WITHIN THE NEW POLICY BOARD STRUCTURE, THERE ARE TWO COORDINATING GROUPS, EACH COMPRISED OF DEPARTMENT ASSISTANT SECRETARIES, HEADS OF AGENCIES, AND OTHER SENIOR OFFICIALS FROM ORGANIZATIONS REPRESENTED ON THE BOARD. I CHAIR THE DRUG ENFORCEMENT COORDINATING GROUP. IN ADDITION, A DRUG PREVENTION AND HEALTH COORDINATING GROUP HAS BEEN ESTABLISHED, CHAIRED BY DR. DONALD I. MACDONALD, DIRECTOR OF BOTH THE ALCOHOL, DRUG ABUSE AND MENTAL HEALTH ADMINISTRATION AND THE WHITE HOUSE DRUG ABUSE POLICY OFFICE. THESE COORDINATING GROUPS ALSO MEET MONTHLY BEFORE THE MEETING OF THE BOARD ITSELF.

RECENTLY, KEY ENFORCEMENT COORDINATING GROUP MEMBERS, SUPPORTED BY POLICY BOARD STAFF AND AGENCY STAFF, HAVE BEEN WORKING ON A PROJECT TO FORMALIZE LEAD AGENCY ROLES AND RESPONSIBILITIES WITHIN THE VARIOUS COMPONENTS OF OUR DRUG CONTROL STRATEGY. THIS EXERCISE IS PART OF CARRYING OUT THE MANDATE OF EXECUTIVE ORDER 12590 OF MARCH 26, 1987. AN AGREEMENT WAS REACHED RECENTLY ON A VERY COMPLEX, KEY COMPONENT OF OUR ENFORCEMENT STRATEGY, INTERDICTION. THE COAST GUARD AND CUSTOMS HAVE AGREED ON THEIR RESPECTIVE AGENCY ROLES IN INTERDICTION.

THE DETAILS ON HOW AGENCY ROLES HAVE BEEN DESIGNATED WILL BE INCLUDED IN OUR COMPREHENSIVE INTERDICTION PLAN WHICH WE WILL SOON BE SUBMITTING TO BOTH THE HOUSE AND THE SENATE AS REQUIRED BY THE DEFENSE AUTHORIZATION ACT OF 1986.

WE ARE ALSO WORKING OUT THE DETAILS FOR DELINEATION OF ENFORCEMENT AGENCY ROLES AND RESPONSIBILITIES WITHIN THE OTHER ENFORCEMENT STRATEGY COMPONENTS OF INTELLIGENCE, INVESTIGATION, PROSECUTION AND INTERNATIONAL PROGRAMS.

II. RECENT POLICY BOARD ACHIEVEMENTS

MUCH OF THE BOARD'S WORK, AS WELL AS THAT OF ITS COORDINATING GROUPS AND STAFF, OCCURS "BEHIND THE SCENES" BY FACILITATING, ENCOURAGING, AND PROVIDING ADVICE IN SUPPORT OF INDIVIDUAL AGENCY AND INTERAGENCY OPERATIONS. HOWEVER, THE BOARD HAS ALSO BEEN INTIMATELY INVOLVED IN SIGNIFICANT POLICY DECISIONS. IN THE PAST YEAR, THE BOARD OVERSAW A NUMBER OF SIGNIFICANT DRUG LAW ENFORCEMENT ACTIVITIES SOME OF WHICH I WOULD LIKE TO HIGHLIGHT FOR YOU:

o NATIONAL AND INTERNATIONAL DRUG LAW ENFORCEMENT STRATEGY: THE POLICY BOARD DEVELOPED A NATIONAL AND INTERNATIONAL DRUG LAW ENFORCEMENT STRATEGY THAT BUILDS UPON THE DRUG ENFORCEMENT ACCOMPLISHMENTS OF RECENT YEARS. THE 200 PAGE STRATEGY DETAILS NATIONAL DRUG ENFORCEMENT PLANS, PROGRAMS, AND OBJECTIVES FOR THE NEXT TWO YEARS. A COMPREHENSIVE INTERAGENCY IMPLEMENTATION

PROCESS HAS BEEN DEVELOPED BY THE POLICY BOARD STAFF TO ASSURE THAT THE OBJECTIVES AND PLANS ANNOUNCED IN THE STRATEGY TAKE CONCRETE, MEASURABLE FORM. THIS DETAILED IMPLEMENTATION PLAN SHOULD BE COMPLETED FOR THE ENTIRE STRATEGY BY THIS SUMMER, AND WILL AID THE BOARD IN PROVIDING REPORTS TO THE CONGRESS.

o FEDERAL DRUG ENFORCEMENT PROGRESS REPORT FOR 1986: THE POLICY BOARD HAS RECENTLY COMPILED AND SUBMITTED TO CONGRESS, THIS ENFORCEMENT PROGRESS REPORT FOR 1986. THIS REPORT PROVIDES STRIKING EVIDENCE THAT WE ARE NOW INTERDICTING MORE DRUGS, FORFEITING MORE DRUG TRAFFICKING ASSETS, AND ARRESTING, PROSECUTING AND CONVICTING MORE DRUG TRAFFICKERS AS WELL AS MORE ACTIVELY DISCOURAGING THE USE OF ILLEGAL DRUGS THAN EVER BEFORE. LET US NOT LOSE SIGHT OF THIS BOTTOM LINE. THE PARTICULARS OF THESE VERY REAL DRUG ENFORCEMENT ACHIEVEMENTS ARE CONTAINED IN THIS 1986 PROGRESS REPORT.

IF YOU THINK THIS ADMINISTRATION HAS BEEN CUTTING BACK ON ITS WAR ON DRUGS, OR DEMONSTRATING INEFFECTIVENESS THEN YOU HAVEN'T BEEN LISTENING TO THE DRUG CULTURE SPOKESMEN OR THEIR SYMPATHIZERS, OR TO THE DRUG TRAFFICKERS AND THEIR DEFENSE ATTORNEYS. ASK THEM TO TELL YOU HONESTLY WHETHER THIS ADMINISTRATION HAS MADE DRUG TRAFFICKING AND DRUG USE MORE DIFFICULT.

o INTERNATIONAL PROGRAMS - OPERATION BLAST FURNACE: THE POLICY BOARD ESTABLISHED THE POLICY GROUNDWORK FOR, WAS BRIEFED ON, AND APPROVED OF OUR INVOLVEMENT IN THE BOLIVIAN OPERATION BLAST FURNACE PRIOR TO ITS COMMENCEMENT. THIS OPERATION VIRTUALLY STOPPED THE TRAFFICKING IN COCA LEAVES IN BOLIVIA DURING THE SUMMER AND FALL OF 1986. THE DESTRUCTION OF OVER 20 COCAINE LABORATORIES ACHIEVED A DRAMATIC DECREASE IN THE PRODUCTION OF AND PRICE FOR COCA LEAVES, AND REDUCED CIVIL AIR TRAFFIC IN BOLIVIA BY 90 PERCENT. BUT MOST IMPORTANTLY, IT SET A PRECEDENT WHEREBY U.S. CIVILIAN LAW ENFORCEMENT AUTHORITIES SUPPORTED BY MILITARY ASSETS WERE INVITED BY A FOREIGN GOVERNMENT TO ASSIST THEIR DRUG ENFORCEMENT EFFORTS. BLAST FURNACE CONTINUES WITH OUR ASSISTANCE.

o INTERNATIONAL PROGRAMS - ERADICATION: IN OUR CONTINUING EMPHASIS IN TRYING TO STOP DRUGS AT THEIR SOURCE, WE HAVE EXPANDED OUR ENCOURAGEMENT AND SUPPORT OF SOURCE COUNTRY ERADICATION. IN 1981, 2 FOREIGN COUNTRIES WERE ERADICATING DRUG CROPS WITH OUR ENCOURAGEMENT. IN 1986, THE NUMBER JUMPED TO 20. COLOMBIA HAS MADE REMARKABLE PROGRESS IN DRUG ERADICATION. DEA REPORTS THAT COLOMBIA HAS ERADICATED ALMOST ALL OF ITS DOMESTIC MARIJUANA CROP IN 1987.

o INTERNATIONAL PROGRAMS - ENFORCEMENT: WHILE THE EXTRADITION OF CARLOS LEHDER FROM COLOMBIA TO STAND TRIAL IN THE UNITED STATES WAS A COURAGEOUS ACT BY THE BELEAGUERED COLOMBIAN AUTHORITIES, IT ALSO DEMONSTRATES THE WISDOM OF OUR EFFORTS TO SECURE

IMPROVED EXTRADITION TREATIES. PROMPTING EXTRADITION OF DRUG TRAFFICKERS IS A HIGH PRIORITY OF OUR INTERNATIONAL DRUG LAW ENFORCEMENT DIPLOMATIC EFFORTS. MR. LEHDER'S EXTRADITION AND THE EXTRADITION OF MANY OTHERS TO STAND TRIAL FOR DRUG TRAFFICKERS OFFENSES SHOWS THAT NATIONS CAN EFFECTIVELY COOPERATE WITHIN ESTABLISHED LEGAL SYSTEMS AGAINST DRUG TRAFFICKING.

o SOUTHEAST BORDER AIR INTERDICTION: A COMPREHENSIVE POLICY BOARD STAFF STUDY EXAMINED AIR AND RELATED MARINE INTERDICTION CAPABILITIES ALONG THE SOUTHEAST BORDER, AND PRESENTED A VARIETY OF OPTIONS AND RECOMMENDATIONS FOR GREATLY ENHANCING THE EFFECTIVENESS OF THOSE CAPABILITIES. E-2C AIRCRAFT, AEROSTAT RADAR, COMMUNICATIONS AND INTELLIGENCE FACILITIES, AND OTHER ADDITIONAL RESOURCES ARE BEING DEPLOYED TO ENHANCE OUR AIR INTERDICTION SYSTEM. THE DEPARTMENT OF DEFENSE AND THE FAA ARE PRESENTLY STUDYING RADAR AND OTHER HARDWARE NEEDS IN THE INTERDICTION AREA.

o FEDERAL PRISON SITUATION: THE POLICY BOARD IS REVIEWING THE FEDERAL PRISONER AND IMMIGRATION SITUATION AND IS EXAMINING OPTIONS FOR PRE-TRIAL DETENTION SPACE, PRISON AND IMMIGRATION SPACE OVER THE NEXT 5 YEARS. OVER ONE-THIRD OF ALL CURRENT FEDERAL PRISONERS WERE CONVICTED OF DRUG OFFENSES. ENHANCED PENALTIES MANDATED BY THE ANTI-DRUG ABUSE ACT OF 1986 AND THE SENTENCING COMMISSION GUIDELINES WILL LIKELY INCREASE THAT NUMBER, FURTHER STRAINING PRISON CAPACITY. TO ALLEVIATE THIS PROBLEM, THE PRESIDENT HAS PROPOSED SIGNIFICANT NEW FUNDING IN

HIS 1988 BUDGET. IN ADDITION, THE POLICY BOARD'S PRISON SPACE SUBCOMMITTEE HAS BEEN STUDYING PROJECTED PRISON AND JAIL SHORTFALLS FOR THE NEXT FIVE YEARS AND WILL DEVELOP A MIX OF SOLUTIONS FOR IMPLEMENTATION IN THE SHORT-TERM.

o FEDERAL DRUG RESOURCE ALLOCATION: ADDRESSING ITS BUDGET RESPONSIBILITIES, THE POLICY BOARD MOUNTED AN IMPORTANT EFFORT TO BRING GREATER CONSISTENCY TO REPORTING OF DRUG LAW ENFORCEMENT SPENDING. THE BOARD REQUESTED OMB TO DEVISE A STANDARD METHODOLOGY FOR DETERMINING WHAT PORTION OF AN AGENCY'S SPENDING HAS BEEN ALLOCATED FOR DRUG CONTROL PURPOSES, AND FURTHER, TO WHICH STRATEGY COMPONENT THIS SPENDING MAY BE ATTRIBUTED. THIS ACTIVITY WILL IMPROVE THE UNDERSTANDING OF HOW FEDERAL DOLLARS ARE SPENT AND HELP THE BOARD DETERMINE THE MOST EFFECTIVE AND EFFICIENT USE OF FEDERAL RESOURCES.

o OPERATION ALLIANCE: I HAVE GIVEN YOU A THUMBNAIL ACCOUNT OF SOME OF THE AREAS OF PROGRESS IN OUR WAR ON DRUGS WHERE THE POLICY BOARD HAS PLAYED A ROLE. NOW I WOULD LIKE TO ELABORATE ON ONE SPECIFIC ACCOMPLISHMENT OF THE BOARD AND ITS LAW ENFORCEMENT COORDINATING GROUP: OPERATION ALLIANCE. OPERATION ALLIANCE IS ONE OF SEVERAL REGIONALLY COORDINATED INTERDICTION OPERATIONS MAKING EXPANDED USE OF DOD ASSETS. IT WAS CONCEIVED BY TREASURY AND ADOPTED BY THE POLICY BOARD, AND IT IS ILLUSTRATIVE OF THE KIND OF DETAILED CONCRETE PROGRESS WHICH YOU CAN FIND IN THE OTHER AREAS. UNFORTUNATELY YOU WILL NOT LEARN OF THESE REAL

ACCOMPLISHMENTS OF ALLIANCE FROM THE NEWS MEDIA WHICH TENDS TO OFTEN TO LOOK THROUGH THE HOLE IN THE DONUT RATHER THAN AT THE DONUT ITSELF.

ALLIANCE SEIZURES

DURING THE FIRST SIX MONTHS OF ALLIANCE, THE VARIOUS AGENCIES' COMBINED ACTIVITIES ACCOUNTED FOR OVER 700 SEIZURES INCLUDING:

- OVER 72,700 POUNDS OF MARIJUANA
- 8,335 POUNDS OF COCAINE.
- \$4.5 MILLION OF MONETARY INSTRUMENTS AND \$17.5 MILLION OF MERCHANDISE.
- REPORTS FROM THE FIELD, AND SEIZURES TO DATE, INDICATE THAT SEIZURES IN FY 1987 WILL BE CONSIDERABLY GREATER THAN FY 1986.

CROSS-DESIGNATION

OPERATION ALLIANCE HAS MADE WIDESPREAD USE OF CROSS-DESIGNATION TO MAXIMIZE THE USE OF AVAILABLE ENFORCEMENT MANPOWER. CROSS-DESIGNATION MULTIPLIES THE MANPOWER RESOURCES AVAILABLE TO EXERCISE THE VARIOUS TYPES OF LAW ENFORCEMENT AUTHORITY BY GRANTING TO CERTAIN AGENTS FROM ONE AGENCY, THE LAW ENFORCEMENT AUTHORITIES NORMALLY RESERVED FOR AGENTS OF ANOTHER AGENCY.

- 2,700 BORDER PATROL AND 143 CUSTOMS AGENTS HAVE BEEN CROSS-DESIGNATED BY DEA WITH AUTHORITIES UNDER TITLE 21 OF THE U.S. CODE.
- CUSTOMS HAS CROSS-DESIGNATED APPROXIMATELY 2,000 BORDER PATROL AGENTS WITH TITLE 19 AUTHORITY.

BORDER PATROL

- THE BORDER PATROL, WHOSE PRIMARY FUNCTION IS TO HALT THE FLOW OF ALIENS ACROSS THE BORDER, WAS DELEGATED BY CUSTOMS THE PRIMARY RESPONSIBILITY FOR DRUG INTERDICTION BETWEEN THE SOUTHWEST BORDER PORTS OF ENTRY. THE BORDER PATROL WILL HIRE AN ADDITIONAL 390 AGENTS BY THE END OF FY 1988.
- THESE AGENTS ARE BEING OUTFITTED WITH ADDITIONAL EQUIPMENT, SENSORS, AND STATE OF THE ART TECHNOLOGY, SUCH AS INFRARED NIGHT VIEWING DEVICES AND LOW LIGHT LEVEL TELEVISION SYSTEMS.

DRUG ENFORCEMENT ADMINISTRATION

- DEA HAS COMMITTED AN ADDITIONAL 120 AGENTS, EITHER PERMANENTLY OR ON A TEMPORARY DUTY BASIS, TO SUPPORT ALLIANCE.
- ESTABLISHED A SOUTHWEST BORDER INTELLIGENCE TASK FORCE THAT SUPPORTS ALLIANCE WITH INTELLIGENCE RESEARCH.

- WILL COORDINATE ENFORCEMENT OPERATIONS WITH MEXICAN LAW ENFORCEMENT.

U.S CUSTOMS SERVICE

- CUSTOMS HAS COMMITTED AN ADDITIONAL 947 POSITIONS TO THE BORDER. THIS INCLUDES MORE AGENTS, INVESTIGATORS, INSPECTORS, PILOTS AND SUPPORT PERSONNEL. THESE 947 POSITIONS REPRESENT A 76% INCREASE IN JUST OVER ONE YEAR FOR THE SOUTHWEST BORDER.
- CUSTOMS RECENTLY TOOK DELIVERY OF 2 NAVY E-2C SOPHISTICATED RADAR AIRCRAFT FOR USE IN THE SOUTHWEST. THESE AIRCRAFT WILL BE BASED AT CORPUS CHRISTI, TEXAS.
- BY THE END OF 1987 THE FORT HUACHUCA, ARIZONA AEROSTAT RADAR BALLOON WILL BE OPERATIONAL. BY THE END OF FY 1989 AN ADDITIONAL 5 AEROSTATS WILL BE OPERATIONAL.
- CUSTOMS HAS AUTHORIZED \$15.8 MILLION OF NEW EQUIPMENT IN FY 1986 FOR THE SOUTHWEST BORDER. FY 1987 INCREASES INCLUDE \$60.0 MILLION OF EQUIPMENT (\$38.8 MILLION FOR AIR OPERATIONS AND THE ARIZONA AEROSTAT, AND \$21.2 MILLION FOR LAW ENFORCEMENT EQUIPMENT, INCLUDING RADIOS, RADAR, AND MARINE EQUIPMENT).

SW BORDER U.S. ATTORNEYS

- AN ADDITIONAL 60 FEDERAL PROSECUTORS HAVE BEEN COMMITTED TO THIS OPERATION.

ALCOHOL, TOBACCO AND FIREARMS

- A FULL COMPLEMENT OF 26 ATF AGENTS WAS BROUGHT ON-BOARD DURING THE FIRST SIX MONTHS OF ALLIANCE.
- 201 INVESTIGATIONS WERE INITIATED INVOLVING FIREARMS TRAFFICKING TO MEXICO AND 88 INVESTIGATIONS TARGETING ARMED DRUG TRAFFICKERS ALONG THE SOUTHWEST BORDER.
- A TOTAL OF 192 DEFENDANTS HAVE BEEN RECOMMENDED FOR PROSECUTION.
- ATF OPERATION ALLIANCE SEIZURES INCLUDE THE FOLLOWING:
195 HANDGUNS, 325 RIFLES, 73 SILENCERS, 27 MACHINE-GUNS,
14 DESTRUCTIVE DEVICES, 25,918 ROUNDS OF AMMUNITION, AND
13 POUNDS OF EXPLOSIVES.

INTERNAL REVENUE SERVICE

- THE IRS COMMITTED TO AN ADDITIONAL 122 AGENTS AND SUPPORT PERSONNEL TO OPERATION ALLIANCE. AS OF 12/31/86, 54 PERSONNEL WERE ON-BOARD.

- DURING THE INITIAL PHASE OF ALLIANCE, IRS GENERATED APPROXIMATELY 25-30 POTENTIAL CASES FOR PROSECUTION (MAJORITY ARE TITLE 31 VIOLATIONS).

FEDERAL BUREAU OF INVESTIGATION

- THE FBI WILL REDEPLOY AND REDIRECT SOME 75 POSITIONS FROM WITHIN THE ORGANIZED CRIME PROGRAM TO SUPPORT ALLIANCE.
- THE FBI IS ALSO COORDINATING AN IMPORTANT NEW LAW ENFORCEMENT INITIATIVE, THE PAIR CITIES BORDER LIAISON INITIATIVE.

COAST GUARD

- PERSONNEL AND ASSETS OF TWO COAST GUARD DISTRICTS (NEW ORLEANS AND LOS ANGELES/LONG BEACH) ARE AVAILABLE TO SUPPORT ALLIANCE. RESOURCES IN OTHER DISTRICTS MAY BE MADE AVAILABLE DEPENDING UPON DEMAND.
- AVAILABLE ASSETS INCLUDE: CUTTERS, SMALL BOATS, MEDIUM RANGE JETS, HELICOPTERS, AND LONG-RANGE C-130 AIRCRAFT.

NATIONAL NARCOTICS BORDER INTERDICTION SYSTEM

THE NATIONAL NARCOTICS BORDER INTERDICTION SYSTEM (NNBIS) HAS ASSISTED IN THE DEVELOPMENT AND COORDINATION OF OPERATION ALLIANCE WITH THE FOLLOWING ACTIVITIES:

- PROVIDED THE HIGHEST PRIORITY FOR SCHEDULING DOD RESOURCES TO SUPPORT SW BORDER OPERATIONS (ON-GOING FROM 4th QUARTER FY 86 TO PRESENT).
- ESTABLISHED A DATA BASE FOR ALLIANCE UNIQUE SEIZURE STATISTICS.
- ESTABLISHED AN NNBIS SPECIAL INTELLIGENCE UNIT AT EPIC TO SUPPORT ALLIANCE.

FEDERAL LAW ENFORCEMENT TRAINING CENTER

- A KEY ELEMENT OF THE OPERATION WILL BE TRAINING STATE AND LOCAL LAW ENFORCEMENT PERSONNEL TO FOCUS ON THE DOMESTIC TRAFFICKING INFRASTRUCTURE.

SECRET SERVICE

- A PROGRAM COORDINATOR WAS ASSIGNED TO EPIC EFFECTIVE MARCH 15, 1987.

STATE DEPARTMENT

THE STATE DEPARTMENT IS ASSESSING ALLIANCE'S IMPACT ON U.S./MEXICAN RELATIONS AND IS WORKING TOWARD GREATER INVOLVEMENT BY THE GOVERNMENT OF MEXICO IN ALLIANCE.

DEPARTMENT OF DEFENSE

DOD SUPPORT TO OPERATION ALLIANCE INCLUDES: AIR FORCE AND MARINE CORPS RF-4C PHOTOGRAPH RECONNAISSANCE SUPPORT; U.S.

AIR FORCE STRATEGIC AIR COMMAND RECONNAISSANCE ALONG THE SOUTHWEST BORDER; ARMY AND ARMY NATIONAL GUARD MOBILE RADAR DEPLOYMENTS AND ARMY NATIONAL GUARD OV-1 RECONNAISSANCE FLIGHTS; U.S. MARINE CORPS GROUND SENSOR OPERATIONS AND OV-10 AIRCRAFT TRACKER SUPPORT; EQUIPMENT LOANS SUCH AS--AIRCRAFT (BLACKHAWK AND OH-6 HELICOPTERS) NIGHT VISION SENSING DEVICES, VEHICLES, PORTABLE SECURE RADIOS, WEAPONS, GENERATORS AND ANTI-PERSONNEL INTRUSION DEVICES.

STATE AND LOCAL LAW ENFORCEMENT

STATE AND LOCAL LAW ENFORCEMENT EFFORTS, A KEY ELEMENT IN ALLIANCE'S SUCCESS, ARE BEING COORDINATED THROUGH OPERATION ALLIANCE'S JOINT COMMAND GROUP. THIS WILL PERMIT CLOSE COOPERATION BETWEEN THE FEDERAL EFFORT AND THE EFFORTS OF THE THOUSANDS OF DEDICATED STATE AND LOCAL OFFICERS CURRENTLY AT THE SOUTHWEST BORDER. TO FACILITATE THIS ASPECT OF OPERATION ALLIANCE CUSTOMS HAS LOANED 400 RADIOS TO STATE AND LOCAL LAW ENFORCEMENT AGENCIES. UNITS IN THESE ORGANIZATIONS CAN NOW COMMUNICATE WITH CUSTOMS AS LAW ENFORCEMENT ACTIONS ACTUALLY TAKE PLACE.

III. IMPLEMENTATION OF THE ANTI-DRUG ABUSE ACT

EFFECTIVE IMPLEMENTATION OF THE ANTI-DRUG ABUSE ACT IS A MAJOR OBJECTIVE OF THE POLICY BOARD AS OUTLINED IN THE NATIONAL AND INTERNATIONAL DRUG LAW ENFORCEMENT STRATEGY WHICH THE POLICY

BOARD RELEASED IN FEBRUARY OF THIS YEAR. THE NEW LAWS CONTAINED IN THE ACT SHOULD IMPROVE DRUG LAW ENFORCEMENT EFFICIENCY IN THE AREAS OF INTELLIGENCE, INTERNATIONAL DRUG CONTROL, INTERDICTION, INVESTIGATION AND PROSECUTION, AND DIVERSION CONTROL.

I WOULD LIKE TO GIVE YOU A STATUS REPORT ON WHERE WE STAND IN IMPLEMENTING THE KEY PROVISIONS OF THE ACT.

CRIMINAL PROVISIONS

o THE CRIMINAL DIVISION OF THE JUSTICE DEPARTMENT HAS DRAFTED, AND DISTRIBUTED TO ALL U.S. ATTORNEYS AND TO ALL DEA SPECIAL AGENTS IN CHARGE AND COUNTRY ATTACHES, A 150-PAGE MONOGRAPH EXPLAINING THE CRIMINAL PROVISIONS OF THE ACT WHICH STRENGTHEN THE HAND OF OUR INVESTIGATORS AND PROSECUTORS IN NARCOTICS CASES. DURING THE DRAFTING PROCESS OF THE MONOGRAPH, AND IN HANDLING QUESTIONS FROM THE U.S. ATTORNEY'S OFFICES, SEVERAL MAJOR AND MINOR FLAWS IN THE ACT HAVE BEEN IDENTIFIED; THESE ARE BEING BROUGHT TO THE ATTENTION OF CONGRESS FOR POSSIBLE REMEDIAL ACTION.

o WHILE ONE MAY NOT DIRECTLY ATTRIBUTE INCREASED ARREST AND DRUG SEIZURE STATISTICS SOLELY TO THE NEW 1986 LAW, I CAN REPORT THAT FOR THE 1ST QUARTER OF FY 1987, DEA ARRESTED A TOTAL OF 4,070 VIOLATORS, WHICH IS AN INCREASE OF 24 PERCENT FROM THE 1ST QUARTER OF 1986. COMPARING THESE SAME TWO QUARTERS, THERE WAS ALSO AN INCREASE OF 23 PERCENT IN THE NUMBER OF MAJOR TRAFFICKERS (CLASS I & II) ARRESTED BY DEA.

o HEROIN SEIZURES BY DEA FOR THIS MOST RECENT PERIOD HAVE ALMOST DOUBLED OVER THE SAME PERIOD OF LAST YEAR AND COCAINE SEIZURES ARE UP ABOUT 13 PERCENT TO A TOTAL OF 21,593 POUNDS SEIZED.

o THE JUSTICE AND TREASURY DEPARTMENTS HAVE NEGOTIATED A MEMORANDUM OF UNDERSTANDING ON INVESTIGATIVE JURISDICTION UNDER THE NEW MONEY LAUNDERING STATUTES WHICH SHOULD MAXIMIZE THE USEFULNESS OF THESE PROVISIONS. THE FIRST INDICTMENTS UNDER THESE NEW STATUTES WERE HANDED DOWN IN MIAMI ON FEBRUARY 6, IN AN INVESTIGATION DEVELOPED BY CUSTOMS SERVICE AND LOCAL LAW ENFORCEMENT OFFICIALS INVOLVING A MARIJUANA SMUGGLING OPERATION IN THE FLORIDA KEYS. WE EXPECT THE MONEY LAUNDERING LAWS WILL HAVE A GREAT IMPACT ON ALL FINANCIAL CRIMES, ESPECIALLY THOSE INVOLVING THE PROCEEDS OF DRUG CRIMES.

o ALTHOUGH IT IS STILL TOO EARLY TO ASSESS THE FULL IMPACT OF THE ADAA'S PENALTY ENHANCEMENTS, INCLUDING MANDATORY MINIMUM SENTENCES IN MANY DRUG CASES, THESE PROVISIONS ARE BEING WIDELY USED BY THE U.S. ATTORNEYS' OFFICES AND SHOULD RESULT IN THE INCARCERATION OF MAJOR DRUG TRAFFICKERS FOR LONGER TERMS THAN WERE IMPOSED UNDER THE PRIOR LAW.

ASSETS FORFEITURE FUND

o THE NEW ASSET FORFEITURE PROVISIONS OF THE ADAA REQUIRE THE ATTORNEY GENERAL TO PROMULGATE GUIDELINES BEFORE CERTAIN NEW

USES OF THE ASSETS FORFEITURE FUND MAY OCCUR. THESE NEW USES CONCERN PROGRAM-RELATED EXPENSES FOR AUTOMATIC DATA PROCESSING EQUIPMENT, TRAINING, PRINTING, CONTRACTING FOR SERVICES DIRECTLY RELATED TO THE PROCESSING AND ACCOUNTING OF FORFEITURES, AND STORING AND DESTROYING CONTROLLED SUBSTANCES. THE GUIDELINES HAVE BEEN PROMULGATED BY THE ATTORNEY GENERAL AND A BUDGET HAS BEEN AUTHORIZED ALLOWING US TO ENTER INTO REIMBURSEMENT AGREEMENTS FOR UP TO FIXED DOLLAR AMOUNTS FOR CERTAIN CATEGORIES OF EXPENSES NOT REQUIRING FORMAL GUIDELINES.

o THE NUMBER OF ASSET SEIZURES MADE IN DRUG CASES INCREASED MORE THAN 58 PERCENT IN THE FIRST QUARTER OF FISCAL YEAR 1987 OVER THE FIRST QUARTER OF LAST YEAR. FIRST QUARTER FY '87 ASSET SEIZURES TOTAL OVER \$106 MILLION, WHICH REPRESENTS A 23 PERCENT INCREASE FROM LAST YEAR'S FIRST QUARTER TOTAL.

o STREAMLINING MEASURES HAVE BEEN ADOPTED BY THE JUSTICE DEPARTMENT TO DEAL WITH THE LARGE NUMBER OF SHARING REQUESTS FROM STATE AND LOCAL LAW ENFORCEMENT OFFICIALS. A NEW COMPREHENSIVE DATA PROCESSING SYSTEM HAS BEEN ORDERED AND WILL BE ON LINE THIS SUMMER TO FACILITATE PROCESSING OF THESE REQUESTS. THE HIRING OF CONTRACT PERSONNEL WAS AUTHORIZED BY THE '86 DRUG ACT AND THE FIRST OF THESE PERSONNEL WILL BEGIN DATA ENTRY PROCESSING WORK FOR THE JUSTICE DEPARTMENT NEXT MONTH.

STATE AND LOCAL ENFORCEMENT GRANTS

o THE ADAA AUTHORIZED, AND CONGRESS APPROPRIATED, \$225 MILLION FOR STATE AND LOCAL ENFORCEMENT GRANTS IN FY '87; 80% FOR BLOCK GRANTS TO THE STATES, 20% FOR DISCRETIONARY GRANTS. ON THE BLOCK GRANT SIDE, THE CHIEF EXECUTIVE FOR ALL 56 JURISDICTIONS - THE 50 STATES, THE DISTRICT OF COLUMBIA, PUERTO RICO, GUAM, THE VIRGIN ISLANDS, AMERICAN SAMOA, AND THE NORTHERN MARIANA ISLANDS - HAVE DESIGNATED AN OFFICE TO ADMINISTER THE PROGRAM. AS OF MAY 7, 1987, 51 OF THESE 56 OFFICES HAVE SUBMITTED APPLICATIONS FOR THE FIRST 10% INSTALLMENT OF ADMINISTRATIVE FUNDS AND 47 AWARDS HAVE BEEN APPROVED TO DATE FOR ALMOST \$15 MILLION. ONLY TWO STATES HAVE COME IN WITH THEIR FULL APPLICATION FOR THESE BLOCK GRANT FUNDS (MICHIGAN AND ILLINOIS). THE BUREAU OF JUSTICE ASSISTANCE EXPECTS TO AWARD ALL OF THIS MONEY TO THE STATES PRIOR TO THE END OF FY 1987.

DEPUTATION OF STATE AND LOCAL OFFICERS

o THE ADAA AMENDED 21 U.S.C. 878 TO AUTHORIZE THE ATTORNEY GENERAL TO DEPUTIZE STATE AND LOCAL POLICE OFFICERS AS TASK FORCE AGENTS OF DEA. THIS NEW DEPUTATION AUTHORITY PERMITS DEA TO LEGALLY AUTHORIZE THE 400 STATE AND LOCAL OFFICERS WORKING UNDER THEIR SUPERVISION IN DEA TASK FORCES TO CONDUCT DRUG INVESTIGATIONS AND, AT THE SAME TIME, AFFORDS THESE OFFICERS NECESSARY LIABILITY PROTECTION. PRIOR TO THIS AMENDMENT, THE U.S. MARSHALS DEPUTIZED THE STATE AND LOCAL OFFICERS AND THE AUTHORITY TO CONDUCT TITLE 21 INVESTIGATIONS UNDER THIS PROCEDURE WAS UNCERTAIN AND UNCLEAR.

MARIJUANA ERADICATION BY THE FOREST SERVICE

o A MEMORANDUM OF UNDERSTANDING HAS BEEN NEGOTIATED BETWEEN THE UNITED STATES FOREST SERVICE AND THE DRUG ENFORCEMENT ADMINISTRATION. THE MEMORANDUM OF UNDERSTANDING SETS FORTH THE FOREST SERVICE'S RESPONSIBILITY FOR DRUG INVESTIGATIONS IN THE NATIONAL FORESTS AND PROVIDES FOR A CROSS-DESIGNATION PROCEDURE THROUGH DEA IN THE EVENT INVESTIGATIONS REQUIRE FOLLOW-UP ACTION OUTSIDE THE NATIONAL FORESTS. THE FIRST GROUP OF 40 FOREST SERVICE LAW ENFORCEMENT OFFICIALS HAS RECENTLY COMPLETED TRAINING IN DRUG LAW ENFORCEMENT AT THE FEDERAL LAW ENFORCEMENT TRAINING CENTER IN GLYNCO, GEORGIA, USING DEA INSTRUCTORS.

RESTRICTIONS ON UNITED STATES ASSISTANCE OVERSEAS

o THE STATE DEPARTMENT, WITH INPUT FROM OTHER AGENCIES, HAS COMPLETED ITS REPORT AND CERTIFICATION PROCESS FOR MAJOR DRUG SOURCE AND TRANSIT COUNTRIES FOR THIS FISCAL YEAR. AN ADDITIONAL CERTIFICATION PROCESS REQUIRED BY THE '86 DRUG ACT INVOLVING CORRUPTION OF FOREIGN GOVERNMENTS AND OFFICIALS IS NEARING COMPLETION BY AN INTERAGENCY GROUP HEADED BY THE STATE DEPARTMENT.

INFORMATION-SHARING SO THAT VISAS ARE DENIED TO DRUG TRAFFICKERS

o THE STATE DEPARTMENT, TOGETHER WITH DEA, INS, CUSTOMS, AND THE FBI, HAS INSTALLED A NEW COMPUTERIZED SYSTEM TO CATCH FOREIGNERS APPLYING FOR U.S. VISAS WHO ALREADY HAVE A DRUG RECORD. THE LAST INFORMATION LINK BETWEEN DEA AND STATE WAS LOADED IN FEBRUARY. THE SYSTEM BECAME OPERATIONAL ON MARCH 1,

1987, AND I AM ADVISED THAT, IN ITS INITIAL STAGE, IT IS CATCHING AT LEAST ONE VISA APPLICANT A DAY WHO HAS FAILED TO DISCLOSE A PREVIOUS DRUG RECORD.

DEPORTATION OF DRUG TRAFFICKERS

o IN DECEMBER, 1986, INS FORWARDED A RESPONSE TO CONGRESS ENTITLED CRIMINAL ALIEN APPREHENSION STRATEGY WHICH CONTAINS THE PROCEDURES FOR IMPLEMENTING THE NEW DEPORTATION/EXCLUSION PROVISIONS OF THE ADAA. A PILOT PROGRAM REQUIRED BY THE ACT AND INTENDED TO FURTHER ENHANCE THE EFFORT WAS FORMULATED. FOUR CITIES - MIAMI, LOS ANGELES, CHICAGO, AND NEW YORK CITY - WERE SELECTED AS TARGET CITIES. REGIONAL COORDINATION MEETINGS ARE BEING SET UP TO MONITOR THE PROGRAM.

INTERDICTION PROVISIONS

o THE DEPARTMENT OF DEFENSE IS PROCEEDING WITH ITS REVIEW OF DOD RESOURCES WHICH COULD PROPERLY BE UTILIZED IN THE WAR ON DRUGS. A REPORT FROM DOD DETAILING SUCH RESOURCES IS ON ITS WAY TO CONGRESS. A CONFERENCE OF DRUG LAW ENFORCEMENT AGENCIES WILL BE CALLED TO SEE HOW BEST TO UTILIZE THIS ADDITIONAL ASSISTANCE.

o NEW INTERDICTION AIRCRAFT, E-2C'S AND HELICOPTERS, HAVE ALREADY BEEN LOANED FROM DOD TO CUSTOMS AND COAST GUARD.

o AN AGREEMENT BETWEEN CUSTOMS AND COAST GUARD ON THE COMMAND, CONTROL, COMMUNICATIONS AND INTELLIGENCE CENTER (C³I) FOR OUR INTERAGENCY SOUTHEAST INTERDICTION EFFORTS WAS SIGNED ON

MARCH 16, 1987, IN MY OFFICE. THE POLICY BOARD PLAYED A KEY ROLE IN PROMPTING AND ENABLING THIS AGREEMENT. THE AGREEMENT REQUIRES THE FOLLOWING:

- (1) CUSTOMS WILL COMMAND THE SOUTHEAST C³I CENTER [TO BE LOCATED AT RICHMOND HEIGHTS, FLORIDA, AS PREVIOUSLY AGREED TO BY THE COAST GUARD AND CUSTOMS SERVICE] UNTIL 30 JUNE 1989 WITH A TWO-YEAR ROTATION THEREAFTER.
- (2) THE C³I CENTER WILL HAVE OPERATIONAL CONTROL OF ALL ASSETS ASSIGNED TO THE CENTER, INCLUDING OTHER FEDERAL, STATE, AND LOCAL ASSETS.
- (3) ALL C³I CENTER OPERATIONAL STAFF WILL BE PROVIDED ON A 50-50 BASIS. SENIOR OPERATIONAL POSITIONS ARE TO BE EVENLY SPLIT BETWEEN CUSTOMS AND COAST GUARD.
- (4) SURFACE OPERATIONS COMMAND CENTERS WILL REMAIN UNDER AGENCY CONTROL. AGENCY SURFACE INTERDICTION OPERATIONS WILL BE COORDINATED WITH THE C³I CENTER. FOR SPECIFIC OPERATIONS, SURFACE UNITS MAY BE ASSIGNED TO THE C³I CENTER.
- (5) EACH AGENCY AGREES TO DEVOTE SIGNIFICANT AIR AND SURFACE ASSETS TO BE COMMANDED FROM THE C³I CENTER.

o DURING THE FIRST HALF OF FY 1987, THE CUSTOMS SERVICE SEIZED 26,984 LBS OF COCAINE, AN INCREASE OF 30 PERCENT OVER THE FIRST OF FY 1986. HEROIN SEIZURES INCREASED SLIGHTLY WHILE MARIJUANA SEIZURES DECLINED.

o THE COAST GUARD IS VERY PLEASED WITH THE PERFORMANCE OF ITS TACTICAL LAW ENFORCEMENT TEAMS (TACLETS) ABOARD NAVY VESSELS. EMBARKING COAST GUARD PERSONNEL IN NAVY SHIPS FOR LAW ENFORCEMENT PURPOSES WAS CODIFIED IN THE ANTI-DRUG ABUSE ACT OF 1986.

o SINCE OCTOBER 1986, IN THEIR CARIBBEAN AND BAHAMAS OPERATIONS, THE COAST GUARD SEIZED 67 VESSELS AND MADE 276 ARRESTS, INTERDICTED OVER 570,000 POUNDS OF MARIJUANA, NEARLY 4,560 POUNDS OF COCAINE, AND 13 GALLONS OF HASHISH OIL. THE COAST GUARD ASSISTED OTHER LAW ENFORCEMENT AGENCIES IN SIX ADDITIONAL SEIZURES, INCLUDING THE INTERDICTION OF OVER 1,699 POUNDS OF COCAINE AND 11,000 POUNDS OF MARIJUANA. OUR DRUG INTERDICTION OPERATIONS IN THE CARIBBEAN BASIN CONTINUE TO EXPAND WITH IMPROVED COOPERATION BETWEEN CUSTOMS AND COAST GUARD AND WITH THE INVALUABLE ASSISTANCE OF THE DEPARTMENT OF DEFENSE.

BAHAMAS TASK FORCE

o THE ANTI-DRUG ABUSE ACT OF 1986 CREATED A BAHAMIAN INTERDICTION FORCE AND AUTHORIZED \$5 MILLION FOR CONSTRUCTION OF A DOCKING FACILITY USABLE BY COAST GUARD AND BAHAMIAN VESSELS. WE HAVE MOVED QUICKLY TO ESTABLISH THESE FACILITIES. AS REQUESTED BY THE GOVERNMENT OF THE BAHAMAS, A BOAT LIFT FACILITY

WILL BE ESTABLISHED AT THE PERMANENT BAHAMIAN DEFENSE FORCE BASE AT CORAL HARBOR, PROVIDENCE ISLAND. THE COAST GUARD HAS PURCHASED A TRAVELIFT AND WE ARE PROCEEDING WITH THE ENGINEERING PLANS FOR THE PROPER PIER AND FACILITY SUPPORT. THE U.S. SIDE OF THIS TASK FORCE IS BEING COORDINATED WITH THE BAHAMIANS BY OUR COUNTRY TEAM AT THE U.S. EMBASSY IN NASSAU UNDER THE AMBASSADOR.

o AFTER A THOROUGH ANALYSIS OF POTENTIAL SITES FOR THE DRUG INTERDICTION DOCKING FACILITY, AND FOLLOWING INITIAL NEGOTIATIONS WITH THE GOVERNMENT OF THE COMMONWEALTH OF THE BAHAMAS, THE INACTIVE NAVY BASE AT GEORGETOWN, GREAT EXUMA, BECAME THE PRIMARY CHOICE FOR THE SITE. IT WILL PROVIDE ADEQUATE SPACE FOR THE DOCKING FACILITY, THE AEROSTAT, AND A HELICOPTER PAD FOR OPERATION BAHAMAS, TURKS AND CAICOS (OPBAT). FOLLOW-UP NEGOTIATIONS WITH THE BAHAMIAN GOVERNMENT, INCLUDING ESTABLISHING MUTUAL AGREEMENTS FOR MAXIMUM JOINT USE OF THE FACILITIES, ARE UNDERWAY.

o COAST GUARD DRUG INTERDICTION EFFORTS IN THE BAHAMAS INCLUDED SUPPORT OF OPBAT. ONE COAST GUARD HH-3F HELICOPTER HAS BEEN PROVIDING DAYTIME SUPPORT, AND WE PLAN TO PROVIDE 24-HOUR COAST GUARD SUPPORT BY OCTOBER OF THIS YEAR.

MANSFIELD AMENDMENT

o PRIOR TO THE ANTI-DRUG ABUSE ACT OF 1986, THE MANSFIELD AMENDMENT TO THE FOREIGN ASSISTANCE ACT PREVENTED DIRECT INVOLVEMENT OF U.S. PERSONNEL WITH FOREIGN LAW ENFORCEMENT PERSONNEL IN DRUG ARRESTS WITHIN FOREIGN WATERS. THIS HAD OFTEN

PREVENTED US FROM PROVIDING DIRECT ASSISTANCE TO OUR CARIBBEAN NEIGHBORS WHEN THEY ASKED FOR IT AND HAD LIMITED TRAINING OPPORTUNITIES WHEN THE POSSIBILITY OF ACTUAL LAW ENFORCEMENT ACTION EXISTED. SECTION 2009 OF THE ANTI-DRUG ABUSE ACT OF 1986 EXCLUDED MARITIME LAW ENFORCEMENT IN A CONSENTING NATION'S TERRITORIAL SEA FROM THE MANSFIELD RESTRICTION. SINCE THE EXCLUSION FOR MARITIME LAW ENFORCEMENT HAS BEEN IMPLEMENTED, THE COAST GUARD HAS RESPONDED TO REQUESTS FROM THE BAHAMAS, PANAMA, HONDURAS, VENEZUELA, AND THE DOMINICAN REPUBLIC TO ENGAGE IN COOPERATIVE EFFORTS WITHIN THEIR TERRITORIAL SEAS TO SUPPRESS ILLICIT DRUG TRAFFICKING.

PRECURSOR LEGISLATION AND DIVERSION

o NEW LEGISLATION TO CONTROL PRECURSOR CHEMICALS HAS BEEN PREPARED BY JUSTICE AND WAS SUBMITTED TO CONGRESS WITH A REQUIRED REPORT ON PRECURSOR CHEMICALS EARLIER THIS MONTH.

o DEA HAS INCREASED ITS EFFORTS TO REDUCE THE DIVERSION OF LICIT CONTROLLED SUBSTANCES BY PHYSICIANS, PHARMACISTS, AND OTHER PERSONS THROUGH UTILIZATION OF THE "PUBLIC INTEREST" PROVISIONS ENACTED INTO LAW IN 1984.

o ALTHOUGH FEW PROSECUTIONS HAVE BEEN INITIATED UNDER THE NEW CONTROLLED SUBSTANCES ANALOGUE AND PARAPHERNALIA PROVISIONS, WE FEEL THAT A BENEFIT OF THESE LAWS WHICH HAS ALREADY BEEN REALIZED HAS BEEN THE DETERRENCE OF SOME OF THIS CONDUCT.

GOVERNMENT REORGANIZATION

o ON FEBRUARY 3, 1987, THE ATTORNEY GENERAL ANNOUNCED THE EXPANSION OF THE NATIONAL DRUG ENFORCEMENT POLICY BOARD, WHICH FORMULATES OVERALL POLICY AND COORDINATES THE MANY FEDERAL AGENCIES INVOLVED IN DRUG LAW ENFORCEMENT, TO INCLUDE DEMAND REDUCTION ACTIVITIES OF THE FEDERAL GOVERNMENT. IN ADDITION, WE ASKED ALL AGENCIES TO SUBMIT ANY IDEAS THEY HAVE FOR FURTHER REORGANIZATION WHICH MIGHT IMPROVE THE EFFICIENCY AND EFFECTIVENESS OF OUR FEDERAL EFFORT. A REPORT WAS SENT TO CONGRESS ON MAY 12 INDICATING THAT THE ADMINISTRATION HAD NO LEGISLATIVE PROPOSAL FOR REORGANIZATION. HOWEVER, AS I MENTIONED EARLIER, WE ARE PRESENTLY WORKING ON THE DESIGNATION OF AGENCY ROLES AND RESPONSIBILITIES FOR VARIOUS COMPONENTS OF OUR ANTI-DRUG STRATEGY IN FURTHERANCE OF EXECUTIVE ORDER 12590 OF MARCH 26, 1987. THE RESULTS OF THIS WORK REFINING THE STRUCTURE AND ORGANIZATION OF THE NATIONAL DRUG POLICY BOARD AND THE ROLES OF ITS MEMBER AGENCIES SHOULD BE ANNOUNCED LATER THIS MONTH.

WHITE HOUSE CONFERENCE FOR A DRUG-FREE AMERICA

o THE FIRST MEETING OF THE CONFERENCE MEMBERSHIP IS BEING PLANNED TO TAKE PLACE THIS FALL. PRELIMINARY AND PREPARATORY MEETINGS SHOULD BEGIN IN THE LATE SPRING AND EARLY SUMMER.

IN CONCLUSION, LET ME STRESS THAT THE POLICY BOARD DOES NOT HAVE DAY-TO-DAY OPERATIONAL RESPONSIBILITY FOR DRUG LAW ENFORCEMENT. WE DO HAVE POLICY RESPONSIBILITY TO FACILITATE THE COORDINATION OF OPERATIONS AND POLICY UNDER THE TERMS OF THE

NATIONAL NARCOTICS ACT OF 1984. WE DO NOT MANAGE THE OPERATIONS OF ENFORCEMENT AGENCIES. THOSE DOING THE JOB IN THE FIELD ARE NORMALLY GIVEN THE FLEXIBILITY, WITHIN LEGAL CONSTRAINTS, TO GET THE JOB DONE PURSUANT TO OUR OVERALL NATIONAL STRATEGY. WHEN AN INTERAGENCY COORDINATION OR COOPERATION PROBLEM SURFACES, WE DEAL WITH IT AT THE POLICY BOARD. WE WELCOME YOUR CONCERN AND INTEREST IN THIS PROCESS.