



U.S. DEPARTMENT OF JUSTICE  
OFFICE OF LAW ENFORCEMENT  
ASSISTANCE

FINAL REPORT  
GRANTEE'S

XXXXXXXXXXXXXXXXXXXXXXXXXXXX

Page 1

From: (Name and address of grantee)

Division of Law Enforcement  
Department of Sociology and Anthropology  
Memphis State University  
Memphis, Tennessee 38111

Grant  
No. 248 (.057)

Date of  
Report August 26, 1968

Covering Period:

September 1, 1967 to August 31, 1968

To: Director, Office of Law Enforcement Assistance  
Department of Justice, Washington, D.C. 20530

Submitted herewith is the grantee's progress report for the period shown above:

*Charles H. Nease*

*[Signature]*  
Project Director (Signature)

I. General Statement of Aims and Background

A. Aims of Grant

TITLE:

The basic underlying goal for our law enforcement program at Memphis State University is to up-grade the educational level for persons in the field of law enforcement and, second, to offer courses at the college level to help attract college-trained individuals to the various fields of law enforcement. It is also anticipated that through the various activities involved in the publicizing the program a greater awareness on the part of the lay citizen will be gained. Essentially, this means letting the average citizen know that things are being done in the area of law enforcement to:

NCJ-DD1657

- 1) up-grade the personnel involved
- 2) gain a greater awareness of higher education and its relationship to the needs of the community
- 3) make them aware of the opportunities in the law enforcement area.

B. Background

Memphis State University is a four-year, degree-granting institution with a rapidly developing graduate program. The University is situated in a large southern metropolitan area and attracts students from all of the fifty states and several foreign nations. Currently the student body numbers approximately 15,000 of which some 300 are sociology majors and approximately 200 law enforcement participants. Eighty of the law enforcement participants are employed on a full-time basis by the Memphis Police Department.

There are two possible ways to be admitted for study at Memphis State University. The first method requires a high school graduation or its equivalent, successful completion of entrance examinations, letters of reference, and a health certificate--all of which are reviewed by the Selections Committee. The second method is the adult special category which is open to all students 21 years of age and over. Under this procedure a student may be accepted by application to take up to 9 semester

hours of work per semester but is restricted to a total of 18 semester hours. At any time an adult special student may apply for regular student status and all completed work is transferable.

The Memphis Police Department has excellent training facilities and offers an extensive 15-week recruit training program. This program is supplemented by periodic in-service training designed to keep the personnel up to date in law enforcement techniques and procedures. The law enforcement program at Memphis State University emphasizes a strong academic offering and in no way duplicates the training which the officers might receive through the departmental training program. We are currently offering a number of programs designed to meet the needs of students at various academic levels.

The student in law enforcement can now receive: 1) the Certificate in Law Enforcement, 2) the two-year Associate of Arts Certificate, 3) the Bachelor of Arts degree in sociology with emphasis in law enforcement, and 4) the Master of Arts in sociology with a minor in law enforcement. Each of these programs are described below.

#### Certificate in Law Enforcement

The Certificate in Law Enforcement is awarded upon satisfactory completion of the law enforcement sequence. It is designed as a one-year professional certificate

for adult special students, as well as for students interested in other fields such as education, psychology, political science or any other area of endeavor but who want a law enforcement orientation. Upon recommendation of the faculty, it is also granted to candidates for degrees in sociology and anthropology.

Associate of Arts Certificate in Law Enforcement\*

The Associate of Arts Certificate in Law Enforcement is awarded upon satisfactory completion of sixty-five credit hours of required course work. This certificate is designed as a two-year professional degree for persons interested in courses in various fields of law enforcement. The student wishing to pursue this degree must meet all the entrance requirements of Memphis State University. During the two-year course of study, the student must meet all the requirements of the School of Arts and Sciences and the Department of Sociology and Anthropology, except the foreign language, art, music, speech, Air Force ROTC, and physical education requirements. The student wishing

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\*The major problem encountered in establishing our Associate program was semantic in nature. Since Memphis State University is in the process of setting up a community college directly under its auspices which will concentrate on professional associates degree programs, it was felt that the use of the term "degree" for a two-year program should be held in abeyance until such time as the community college structure was complete. This is expected to occur within the next year or so, and what is currently referred to herein as an Associate of Arts Certificate will automatically become an Associate of Arts degree offered by the community college but administered in much the same way with no change in significance or status.

at a future date to complete work towards a higher degree can do so with no loss of time or credit for work already completed.

#### Bachelor of Arts Degree in Sociology

The Bachelor of Arts degree in sociology with an emphasis in law enforcement is awarded upon satisfactory completion of a minimum of 132 semester hours as specified in the Memphis State University Bulletin. In addition to the requirements for a major in sociology with an emphasis in law enforcement, the student must complete the Law Enforcement Sequence. The Department of Sociology also offers a minor in law enforcement when the student's major work is taken in a field other than sociology.

#### Master of Arts Degree

The Master of Arts degree in sociology with a minor in law enforcement is awarded upon satisfactory completion of a minimum of 30 semester hours course work, including a thesis, according to the specifications in the Bulletin for a major in sociology and a minor in law enforcement.

#### Courses Offered in Law Enforcement

All of the following courses are currently listed in the Bulletin under sociology. The introductory course, Sociology 1111, is required of all students prior to their taking any other sociology courses.

1111. Society and Man, (3 /indicates semester hours credit/)

Nature and significance of culture; social organization and social processes; social and cultural change.

1530. Introduction to Law Enforcement. (3)

An introduction to the profession of law enforcement and police science, tracing the development of law enforcement from early English beginnings to the present time, dealing with criminal behavior, criminal law, and the role of the police in modern society.

3430. Social Control. (3)

The problem of social control, internalizing social control, social structures and institutions in the maintenance of order, improving social control.

3521. Criminology. (3)

Theories of causation, crime as a business, affiliated problems, trends in punishment, treatment of offenders, control and prevention.

4300. Theories of Criminology. (3)

Major theories of criminology reviewed from various academic approaches to evaluate the meaning of criminal delinquency.

4522. Analysis of Juvenile Delinquency. (3)

Trends of juvenile delinquency; the development of case study techniques and diagnosis of juvenile delinquency; comparative analysis of various theoretical approaches. PREREQUISITE: Sociology 3521

4523. Techniques of Criminal Investigation. (3)

A description, analysis and demonstration of historical and contemporary techniques and procedures utilized in the apprehension of the criminal.

4524. Penology. (3)

The historical and contemporary analysis of penal systems and reformatories in terms of organization, procedures, programs, and effectiveness.

4525. Probation and Parole. (3)

The analysis of various release procedures and their effectiveness from an historical, philosophical, and sociological point of view.

4526. Police Administration. (3)

A comparative analysis of the problems, procedures, organization, and functions of effective police organization.

4527. Law Enforcement and the Criminal Law. (3)

The analysis of those aspects of police and law enforcement procedures and techniques as these apply to local, state, and federal criminal statutes.

4528. Research and Statistics for Law Enforcement. (3)  
Statistical and non-statistical approaches employed in contemporary law enforcement; review and analysis of current findings; practical applications derived from recurring deviant behavior. PREREQUISITE: Sociology 4522
4530. Police Planning. (3)  
An advanced study and analysis of plans relating to procedures, tactics, personnel, equipment, buildings, budget, and extra-departmental activities which the police administration encounters.
4531. Public Relations and the Police. (3)  
The role of law enforcement personnel and administrators in police-community relations; the forms and possible approaches for improving communications with the public; the role of the police officer in the improvement of the public image.
4830. Directed Individual Study. (1 to 4)  
Individually directed advanced reading and/or research in special areas of interest. PREREQUISITE: permission of department chairman
1. Graduate Level  
With the exception of Society and Man, Social Control, and Criminology, all law enforcement courses are offered at the 6000 level to

graduate students. A student may not receive credit for a 6000-level course if he has credit at the 4000 level.

### C. Advisory Council

#### 1. Functions

The principle reason for forming the Law Enforcement Advisory Council is to insure the continued flow of information between persons actively engaged in law enforcement and the law enforcement faculty members at Memphis State in order that the needs of the local area in this regard may be more fully realized. It is imperative that this communication be as frank, as open, and as objective as possible, since we are not interested in a stagnate, insufficient program. In general the functions of the Council are as follows:

- a) to make recommendations regarding policy and program of action
- b) to cooperate with the Department of Sociology in an advisory capacity
- c) to affect coordination between various law enforcement officials in the area, students in the law enforcement sequence, and the faculty in the Department of Sociology
- d) to study, make inquiries, or carry on fact-finding operations to improve the program

- e) to promote public relations
- f) to sponsor and endorse the overall Law Enforcement Program at Memphis State University

2 Members

The following persons are currently members of the Advisory Council:

Mr. James C. Beasley, Assistant Attorney General

Mr. O. J. Billings, Assistant Chief, Sheriff's Department

Captain James L. Burgess, Memphis Police Training Academy

Mr. Joseph A. Canale, Assistant City Attorney

Mr. Phil M. Canale, Jr., Attorney General

Commander Stewart Dean, Tennessee Highway Patrol

Judge Arthur Faquin, Division II, Shelby County Criminal Court

Mr. Frank C. Holloman, Commissioner of Fire and Police

Mr. Charles Holmes, Director of Public Information, Memphis State University

Mr. Mark Luttrell, Superintendent of Shelby County Penal Farm

Mr. Henry Lux, Chief of Police

Sheriff William N. Morris, Jr., Shelby County

Mr. Roy Nixon, Assistant Sheriff of Shelby County

Mr. Ewell C. Richardson, Assistant Attorney General

Judge Kenneth Turner, Juvenile Court

Captain Kenneth L. Rose, Memphis Police Department

Commissioner Jack Ramsey, Shelby County

Dr. Phineas J. Sparer, Chairman of Psychiatric Division,  
University of Tennessee

Inspector Edward C. Swann, Memphis Police Training  
Academy

## II. Project Plan

### A. Instructional Phase

Memphis State University offered a minimum of three courses in the area of police science and law enforcement, in general, in each of the two semesters during the 1967-68 academic year and a minimum of two courses in each of the five-and-one-half week summer sessions of 1968. The courses involved include: Society and Man, Social Control, Criminology, Analysis of Juvenile Delinquency, Techniques of Criminal Investigation, Penology, Probation and Parole, Police Administration, Law Enforcement and the Criminal Law, Research and Statistics for Law Enforcement, and Directed Individual Study in Research. These courses were taught at our downtown facilities as well as on the University campus for the convenience of all involved. Those courses taught at the downtown facilities are typically taught on a one-night-a-week basis with a duration of 150 minutes a night during the regular academic semesters. This schedule procedure allows individual officers to take courses on their evenings off for the total semester. Completion of these courses and other

requirements will result in the individual receiving an Associate of Arts Certificate which is equivalent of an Associate of Arts Degree awarded by junior colleges. The semantic distinction is made to avoid confusion between the two- and four-year programs and degrees.

B. Bachelor of Arts Degree in Law Enforcement

The second phase of the project plan was to gain approval for offering a four-year Bachelor of Arts degree in law enforcement at Memphis State University. Tentative approval of administrative officials has been obtained for the establishment of this four-year program in the very near future. The requirements for this program are listed on page 14.

III. Accomplishments

A. Changes and Additions to Course Listings

The following steps are being taken to add new courses to the Memphis State University Bulletin and to change some of the sociology listings to law enforcement listings: The project directors, as a committee on law enforcement curriculum within the Department of Sociology and Anthropology, met to discuss and draw up suggestions for new courses and course changes in law enforcement. These suggestions were then studied by the Sociology and Anthropology Curriculum Committee who made recommendations to be voted on by the entire sociology and anthropology

faculty. All approved new courses and course changes were forwarded to the Arts and Sciences faculty and in turn to the Faculty Council and Administrative Council for approval. If approval is granted by all, the changes are incorporated in the Bulletin.

1. The following courses were approved for the 1968-69 Bulletin: (Descriptions for these courses begin on page 5 of this report.)
  - 1530. Introduction to Law Enforcement
  - 4300. Theories of Criminology
  - 4530. Police Planning
  - 4531. Public Relations and the Police
2. The following courses are being recommended for the 1969-70 Bulletin as double listings in sociology and law enforcement: (Note: these courses are already listed in the current Bulletin under sociology only.)
  - 2911. Survey of the Field of Social Work
  - 3430. Social Control
  - 3521. Introduction to Criminology
  - 3912. Methods of Social Work
  - 4522. Analysis of Juvenile Delinquency
  - 4830. Directed Individual Study
3. The following courses are being recommended for the 1969-70 Bulletin for removal from the sociology

listings and placed under the listings for law enforcement exclusively:

- 4523. Techniques of Criminology Investigation
- 4524. Penology
- 4525. Probation and Parole
- 4526. Police Administration
- 4527. Law Enforcement and the Criminal Law
- 4528. Research for Law Enforcement

B. Bachelor of Arts Degree Recommendation

The following requirements have been submitted for a Bachelor of Arts degree in law enforcement:

The Bachelor of Arts degree in law enforcement is awarded upon completion of the following: 30 semester hours in sociology, law enforcement, and social work courses including the following required courses: Sociology 3521, 4320; Law Enforcement 1520 (or Sociology 3510), 4528; plus courses in one of the following concentration areas:

1. Police Administration: Law Enforcement 4523, 4526, 4527, 4530, 4531, and three additional semester hours from upper-division courses in sociology, law enforcement, or social work.
2. Corrections: Law Enforcement 4524, 4525; Social Work 2911, 3912; Sociology 4522; and three additional hours from upper-division courses in sociology, law enforcement, or social work.

3. General Law Enforcement: Law Enforcement 4523; Social Work 2911; Sociology 3430 and 4522; and six additional semester hours from upper-division courses in sociology, law enforcement, or social work.

C. Enrollment

Table A gives the enrollment in law enforcement courses through the second session of this past year. All courses are currently listed under sociology.

TABLE A

Enrollment in Law Enforcement Courses

Course Number	Fall 1967	Spring 1968	1st Term Summer, 1968	2nd Term Summer, 1968
3430	27	17	22	29
3521	85	118		61
4522	35	40		
4523	18	23		
4524	19		26	
4525		44		
4526	10			20
4527	22	15		
4528		9		
<b>TOTAL</b>	<b>216</b>	<b>266</b>	<b>48</b>	<b>110</b>

## D. Scholarships in Law Enforcement

The following criteria are recommended for establishing priorities for the purpose of awarding scholarships to students.

1. To be considered the applicant must have been sworn into office in some recognizable phase of law enforcement. This shall also include employment in corrections, the judiciary field, or military personnel engaged in law enforcement duties. Clerical personnel are NOT to be considered.
2. The applicant must have received a minimum grade of C in each course for which he expects to be reimbursed.
3. Regular full-time or part-time students who have enrolled through the regular admission procedure shall be given preference over special students.
4. Seniority in the Memphis State educational program shall be given preference. Seniority dates from the date the student originally entered Memphis State University.
5. Where practicable the criterion of need for such support shall be taken into consideration and will usually be defined in terms of rank, the lower ranking officers receiving the greater preference. Ranking shall also include the amount of salary received and the educational requirements for the position held.

Those with the least salary and least education shall be given preference.

6. Awarding of reimbursement scholarships shall be on the basis of credit hours taken at the rate of \$50 for three hours successfully completed, not to exceed a maximum of nine hours per semester or summer session (\$150). Only courses leading directly to the requirements of the Associate of Arts Certificate; i.e., basic study courses as outlined in the catalogue and specific law enforcement courses, shall be considered for reimbursement.
7. The scholarship grants are to be administered by the Scholarships and Loans Office of Memphis State University, which will screen all scholarship applications and make recommendations to the Scholarship Committee of the Memphis State University Law Enforcement Advisory Council. The Scholarship Committee will make final selections based upon the criteria specified above. This committee shall be composed of the Chairman of the Advisory Council, the Director of the Law Enforcement Program, the Chairman of the Department of Sociology and Anthropology, and two additional members from the law enforcement agencies, who will be selected by the Chairman of the Council.

Table B shows numbers and amounts of scholarships given through the first summer session. Figures for the second summer session will not be available for several weeks.

TABLE B  
Award Break-down

Amount	Fall, 1967		Spring, 1968		1st Term Summer, 1968	
	Number	Total Amount	Number	Total Amount	Number	Total Amount
\$ 50	12	\$ 600	5	\$ 250	3	\$ 150
100	6	600	8	800	3	300
150			4	600		
Totals*	19	\$1,200	17	\$1,650	6	\$ 450

\*Indicates total amount requested for reimbursement per semester.

E. Certificates for Completion of Law Enforcement Sequence

The following persons have completed the five-course sequence in law enforcement and have been awarded the Certificate for Completion of the Law Enforcement:

Fall, 1967

- |                        |                     |
|------------------------|---------------------|
| Olen Edwin Bostick Jr. | Patrick C. Mamowicz |
| James E. Cross         | John A. Pickens     |
| Roy R. Davis           | Sylvester J. Ripski |
| Don O. Lewis           | Ray E. Stanley      |

Spring, 1968

- |                     |                   |
|---------------------|-------------------|
| Charles L. Stephens | Eli H. Arkin, Jr. |
| Gene Banton         | Eva M. Gatlin     |

Summer, 1968

James Arthur Brinkley

Morris Nathan Cohen

James Allen Bullard

Alvin Gene Damron

Bobby H. Capers

Edward A. Fitzpatrick

Ben Edward Carter

J. H. Carlton Parker

Marianne Case

F. Associate of Arts Certificates

The following persons have completed requirements for the Associate of Arts Certificate and have been awarded the Associate of Arts in Law Enforcement Certificate:

Kenneth Earl Crocker

Patrick Charles Namowicz

Fred Irwin Klyman

Adee F. Zanone, Jr.

G. Certificates of Appreciation

Certificates of Appreciation were awarded to the following persons for special services rendered during the current year:

Henry Lux, Memphis Chief of Police

Robert G. Jenson, Special Agent in Charge, FBI

John A. Muntz, Special Agent, FBI

J. Edgar Hoover, Director, FBI

N.L. Huffman, Captain of Tennessee Highway Patrol

William C. Moxley, Captain, Memphis Police Department

E.C. Swann, Inspector, Memphis Police Training Academy

William N. Morris, Jr., Sheriff of Shelby County

Howard Teton, Memphis Office, FBI

#### IV. Summary

##### A. Conclusions

Our experience during the past two years indicates that law enforcement education has a place in an academic institution. Our program has been accepted by both faculty and students. We expect a steady increase in enrollment.

Our law enforcement program has benefitted the local police organization in three ways. First, it has helped the police professionals in improving their image with the community as an interested individual. Second, it has opened the university campus as a recruiting means. Third, the police student in the university classroom has performed a vital public relations service. The future leaders of the community have had a good experience with many of their future police administration staff while studying at Memphis State University.

##### B. Recommendations

The most pressing need at this time is financial support. University budget limitations will restrict adding faculty and facilities as the need arises. It will be most difficult to work within the limitations imposed by the academic environment. Outside help and influence will continue to be vital if our program is to survive.

In the future it is hoped that the law enforcement program will be expanded to include the M.A. in law enforcement. As the need for more education for entering into the police profession becomes a reality, there will develop an increased need for more and better equipped educators in law enforcement. It is our hope to be able to supply men with adequate academic qualifications to meet this need. It is also contemplated that the campus security force will be absorbed into the law enforcement education program. This would make the chief of campus security a member of the faculty with responsibility to provide a training experience for the members of the campus police staff. The campus police staff would employ only candidates for the M.A. and B.S. in law enforcement.

#### C. Further Efforts

Through the use of the campus security force a small police organization can be developed which will provide necessary expenses for students who are not already members of the police program or students who find police work in a regular organization interferes with their education.