

## OFFICE OF JUSTICE PROGRAMS

### Program Name: Prison Rape Prevention and Prosecution Program

#### Program Description

**Purpose:** To prevent, detect, and respond to sexual abuse in state and local confinement facilities, including prisons and jails, lockups, community confinement facilities, and juvenile facilities.

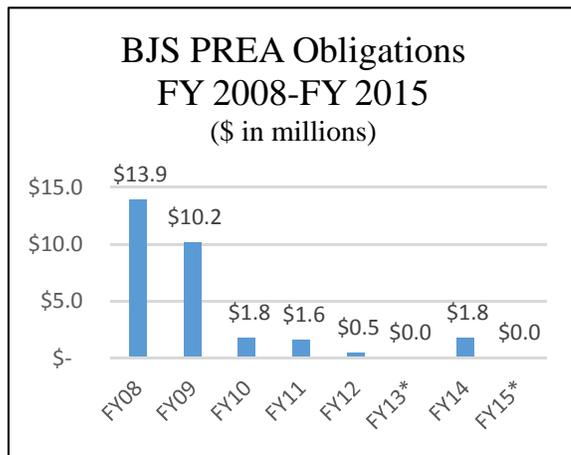
Such facilities are required to meet the Prison Rape Elimination Act (PREA) [standards](#) for the following activities: prevention planning, response planning, training and education, screening for risk, reporting, investigations, discipline, medical and mental care, data collection, audits and corrective action, and state compliance.

#### **Bureau of Justice Assistance (BJA)**

The PREA Management Office (PMO) within BJA is responsible for nationwide implementation of the PREA standards. This includes:

- Providing training and technical assistance to support implementation of PREA standards in jurisdictions across the country including BJA's competitive PREA Demonstration Grant Program recipients;
- Leading the Department of Justice PREA Working Group which issues guidance to the field on questions related to the standards;
- Creating and overseeing all aspects of the PREA Audit Function. This includes implementing a PREA Audit Quality Oversight Process to enhance the effectiveness of audits of confinement facilities across the nation and working closely with diverse internal and external stakeholder groups to support and enhance implementation of the PREA standards.

BJA also established the National PREA Resource Center (PRC) through a competitively awarded cooperative agreement. The PRC and the PMO have worked collaboratively to define PREA auditor qualifications, develop and implement a comprehensive PREA auditor training curriculum, and create an online auditor candidate application process. Only auditors who have been certified by the Department may audit facilities. To date, the Department has trained approximately 900 audit candidates, and certified over 730 PREA auditors nationwide.



#### **Bureau of Justice Statistics (BJS)**

BJS provides comprehensive statistical review and analysis of the incidence and effects of prison rape for each calendar year. The review must include, but is not limited to, the identification of the characteristics of both victims and perpetrators of prison rape and prisons with a high incidence of rape. BJS collects data from administrative records of the facilities as well as direct self-reports from inmates to get the most accurate estimates possible. PREA data collections include -

1. [Survey of Sexual Victimization](#) - annual collection
2. [National Inmate Survey](#) - last conducted in 2011-2012
3. [National Survey of Youth in Custody](#) - last conducted in 2012

**Authorizing Legislation:** 2003 Prison Rape Elimination Act (PREA) (Public Law 108-79)

**Administering Agency:** Bureau of Justice Assistance (BJA) and the Bureau of Justice Statistics (BJS)

**DOJ Strategic Objective 3.1:** Promote and strengthen relationships and strategies for the administration of justice with law enforcement agencies, organizations, prosecutors, and defenders through innovative leadership and programs

## Who Can Apply for Funding and How Funds are Distributed:

Program	Who Can Apply for Funding	Award Type	Award Amount
<b>Bureau of Justice Assistance (BJA)</b>			
Demonstration Projects	States, units of local governments, and federally recognized Indian tribes	Competitive Grants	\$250K - \$500K for 24 months
Technical Assistance - National PREA Resource Center (PRC)	Non-profit organizations that guide correctional/ criminal justice programs and policy initiatives with a national focus and impact	Competitive Cooperative agreements	Up to \$10.0 million for 24 months
<b>Bureau of Justice Statistics (BJS)</b>			
Survey of Sexual Victimization (annual administrative data collection)	Census Bureau	Inter-agency agreement	Up to \$2.0 million for two to three year periods.
<ul style="list-style-type: none"> <li>National Inmate Survey (Adults)</li> <li>National Survey of Youth in Custody (Juveniles)</li> </ul>	For-profit (commercial) and non-profit organizations. For-profit organizations are not allowed to make a profit as a result of this award or to charge a management fee for the performance of this award.	Competitive Cooperative agreements	Multi-year based on need and available funds

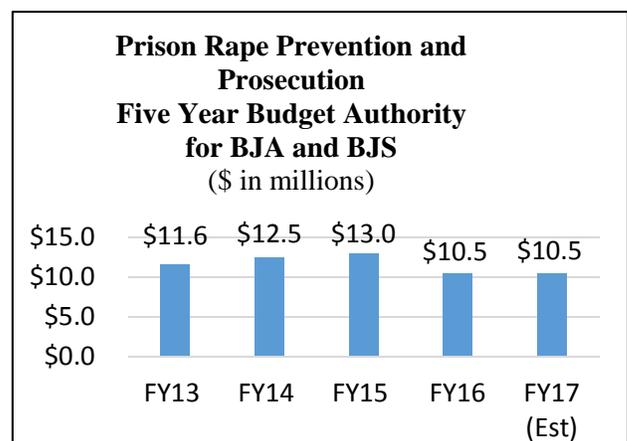
### Program Goals:

#### **BJA:**

- Increase awareness of the problem of sexual harassment, abuse, and assault in all confinement facility types covered under the PREA standards;
- Provide resources to develop comprehensive programs, strategies, and policies that will enhance state, local, or tribal government's abilities to achieve compliance with the PREA standards and eliminate sexual abuse; and
- Continue to support and enhance the PREA audit function

#### **BJS:**

- In FY 2016, issue a competitive solicitation to complete the National Study of Youth in Custody with data collections in 2017 and 2018.
- In FY 2017, issue a competitive solicitation to complete the National Inmate Survey of adults.
- Continue the annual Survey of Sexual Victimization based on administrative data.



### Accomplishments:

#### **BJS:**

- In January 2016, BJS released two reports:
  - *Sexual Victimization Reported by Juvenile Correctional Authorities, 2007-12* which presents counts of nonconsensual sexual acts, abusive sexual contacts, staff sexual misconduct, and staff sexual harassment, including the number and characteristics of victims and perpetrators, location, time of day, nature of the injuries, impact on the victims, and sanctions imposed on the perpetrators.
  - *Survey of Sexual Violence in Juvenile Correctional Facilities, 2007-12 - Statistical Tables*, which presents allegations and substantiated incidents of nonconsensual sexual acts, abusive sexual contacts, staff sexual misconduct, and staff sexual harassment.

- In 2014, the American Association for Public Opinion Research selected BJS and its contractors, RTI International, Westat, NORC at the University of Chicago, and the U.S. Census Bureau, for its Policy Impact Award for its work developing a multi-mode approach of victim self-report surveys and administrative records.
- In 2014, BJS released the report [Sexual Victimization Reported by Adult Correctional Authorities, 2009–11](#) which showed a statistically significant increase in allegations in 2011 over both 2010 and 2009. About half (52%) of the substantiated incidents of sexual victimization in 2011 involved only inmates, while the other half (48%) involved staff with inmates.
- During 2014, BJS issued estimates of the prevalence of sexual victimization among transgender inmates. [Sexual Victimization in Prisons and Jails Reported by Inmates, 2011–12: Supplemental Tables.](#)
- In 2016, BJS will release further analyses of data collected in the 2012 National Survey of Youth in Custody, including the report, *Facility and Individual-level Correlates of Youth Sexual Victimization, 2012* to identify the key facility and individual-level factors related to sexual victimization of youth in custody.

**BJA:**

- Creation and implementation of an unprecedented, comprehensive PREA Audit Function to assess compliance with PREA standards including the development of tools for PREA auditors to support their work.
- Creation of a PREA Audit Quality Oversight Process to increase the effectiveness and enhance the credibility of the PREA Audit Function.
- Issuance of ongoing interpretive guidance in the form of frequently asked questions by the DOJ PREA Working Group related to the PREA standards.
- Development of numerous resources to support implementation of the PREA standards, including training curricula, webinars, and resource guides. These are available on the [PRC website](#).

**FY 2017 Proposed Policy Changes to the Program:** N/A

**FY 2017 Proposed Funding Changes to the Program:** N/A

**Application and Award History**

(\$ in millions)	FY 2013	FY 2014	FY 2015	FY 2016	FY 2017
Amount Appropriated for PREA (both BJA & BJS)	\$11.6	\$12.5	\$13.0	\$10.5	\$10.5 requested

**Bureau of Justice Assistance (BJA)**

Total Funding Awarded <sup>^</sup>	\$10.7	\$9.3	\$11.4	TBD	TBD
Number of Applications	56	61	36	TBD	TBD
Number of awards	21	23	15	TBD	TBD

**Bureau of Justice Statistics (BJS)**

Total Funding Awarded <sup>^</sup>	\$0	\$1.8	\$0	TBD	TBD
Number of Applications	N/A	N/A*	N/A	TBD	TBD
Number of awards	N/A	N/A*	N/A	TBD	TBD

\* In FY 2014, this amount was transferred to the Census Bureau through an inter-agency agreement to cover three years of data collections.

<sup>^</sup> Total Funding Awarded does not include funds used for management and administration, peer review, or other authorized purposes

**For additional information, please visit: [BJS Prison Rape Elimination Act Statistics](#).**